SENATE BILL NO. 458

2/20	Introduced
2/21	Referred to Public Health, Welfare & Safety
2/21	Fiscal Note Requested
2/22	Hearing
2/22	Committee Report-Bill Pass As Amended
2/22	Statement of Intent Attached
2/26	Fiscal Note Received
2/26	2nd Reading Pass
2/27	3rd Reading Pa ss

Transmitted to House

- 3/06 Referred to Human Services & Aging
- 3/13 Hearing
- 3/26 Comm Report-Bill Concurred As Amended 3/30 2nd Reading Not Concurred
- 3/30 Bill Killed

LC 0666/01

marke BILL NO. 158 Jum 1 INTRODUCED BY Them. Kieman Hallau 2 munalo 3 A BILL FOR AN ACT ENTITLED: "AN ACT RELATING TO THE 4 ADEOUATE HABILITATION OF PATIENTS IN MENTAL HEALTH 5 6 FACILITIES; REQUIRING QUALIFIED STAFF IN SUFFICIENT NUMBERS TO PROVIDE ADEQUATE HABILITATION OF PATIENTS ADMITTED TO THE 7 MONTANA STATE HOSPITAL IN WARM SPRINGS: GRANTING THE 8 9 DEPARTMENT OF INSTITUTIONS RULEMAKING AUTHORITY; AMENDING 10 SECTION 53-21-102. MCA: AND PROVIDING EFFECTIVE DATES."

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WHEREAS, the courts have held that, once a person is
committed to a mental health facility, such person possesses
an inviolable constitutional right to habilitation; and

15 WHEREAS, the courts have declared that the right to 16 habilitation includes the right to receive care by qualified 17 professional staff in sufficient numbers to provide adequate 18 habilitation; and

19 WHEREAS, the purpose of commitment to a mental health 20 facility is habilitation and treatment and not merely to 21 provide custodial care or isolation of the mentally ill; and 22 WHEREAS, the state has an affirmative obligation to 23 provide a certain minimum quality of care and treatment that 24 will give each patient admitted to a state mental health 25 facility a reasonable opportunity to be cured or to improve

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his mental condition.

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2 THEREFORE, the Legislature of the State of Montana 3 finds it appropriate to enact legislation to require 4 qualified staff in sufficient numbers to provide adequate 5 habilitation of patients in mental health facilities.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

8 Section 1. Section 53-21-102, MCA, is amended to read:
9 "53-21-102. Definitions. As used in this part, the
10 following definitions apply:

11 (1) "Board" or "mental disabilities board of visitors" 12 means the mental disabilities board of visitors created by 13 2-15-211.

14 (2) "Court" means any district court of the state of 15 Montana.

16 (3) "Department" means the department of institutions17 provided for in Title 2, chapter 15, part 23.

18 (4) "Emergency situation" means a situation in which
19 any person is in imminent danger of death or serious bodily
20 harm from the activity of a person who appears to be
21 seriously mentally ill.

(5) "Habilitation" means the process by which the
staff of a mental health facility assists a patient to
acquire and maintain those life skills that enable him to
cope more effectively with the demands of his own person and

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of his environment and to raise the level of his physical,
 mental, and social efficiency. Habilitation includes but is
 not limited to programs of formal, structured care and
 treatment.

5 (5)(6) "Mental disorder" means any organic, mental, or
6 emotional impairment which has substantial adverse effects
7 on an individual's cognitive or volitional functions.

+6+(7) "Mental health facility" or "facility" means a 8 public hospital or a licensed private hospital which is 9 equipped and staffed to provide treatment for persons with 10 mental disorders or a community mental health center or any 11 mental health clinic or treatment center approved by the 12 department. No correctional institution or facility or jail 13 is a mental health facility within the meaning of this part. 14 (7)(8) "Next of kin" shall include but need not be 15 limited to the spouse, parents, adult children, and adult 16 brothers and sisters of a person. 17

18 (8)(9) "Patient" means a person committed by the court 19 for treatment for any period of time or who is voluntarily 20 admitted for treatment for any period of time.

21 (9)(10) "Peace officer" means any sheriff, deputy
 22 sheriff, marshal, policeman, or other peace officer.

23 (±0)(11) "Professional person" means:

24 (a) a medical doctor; or

25 (b) a person who has been certified, as provided for

1 in 53-21-106, by the department.

2 (11)(12) "Reasonable medical certainty" means
3 reasonable certainty as judged by the standards of a
4 professional person.

5 (12)(13) "Respondent" means a person alleged in a
6 petition filed pursuant to this part to be seriously
7 mentally ill.

(14) "Friend of respondent" means any 8 person 9 willing and able to assist a seriously mentally ill person 10 or person alleged to be seriously mentally ill in dealing with legal proceedings, including consultation with legal 11 counsel and others. The friend of respondent may be the next 12 of kin, the person's conservator or legal guardian, if any, 13 representatives of a charitable or religious organization. 14 or any other person appointed by the court to perform the 15 16 functions of a friend of respondent set out in this part. 17 Only one person may at any one time be the friend of respondent within the meaning of this part. In appointing a 18 friend of respondent, the court shall consider the 19 20 preference of the respondent. The court may at any time, for 21 good cause shown, change its designation of the friend of 22 respondent.

23 (14)(15) "Seriously mentally ill" means suffering from 24 a mental disorder which has resulted in self-inflicted 25 injury or injury to others or the imminent threat thereof or

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which has deprived the person afflicted of the ability to 1 2 protect his life or health. For this purpose, injury means physical injury. No person may be involuntarily committed to 3 a mental health facility or detained for evaluation and 4 5 treatment because he is an epileptic, mentally deficient. mentally retarded, senile, or suffering from a mental 6 disorder unless the condition causes him to be seriously 7 mentally ill within the meaning of this part. 8

9 (+15)(16) "State hospital" means the Montana state
10 hospital."

11 NEW SECTION. Section 2. Right to have qualified staff in sufficient numbers to provide adequate habilitation. A 12 patient is entitled to care by qualified staff in numbers 13 to provide adequate habilitation. Each sufficient 14 professional person and all other staff members employed by 15 a mental health facility shall meet all licensing and 16 certification requirements established by the department 17 under 53-21-161. 18

19 <u>NEW SECTION.</u> Section 3. Minimum staff requirements at 20 the state hospital in Warm Springs. (1) The department shall 21 provide qualified staff in sufficient numbers to administer 22 adequate habilitation of patients admitted to the state 23 hospital in Warm Springs.

(2) The minimum staffing at the state hospital must bein the ratio provided in [section 4]. In addition, the staff

must include a psychiatrist if the administrative director
 is not a psychiatrist. The state hospital must have one or
 more physicians, psychiatrists, registered nurses, and other
 mental health personnel present or available at all times.
 One or more psychologists and social workers may be present
 on a time-limited basis.

NEW SECTION. Section 4. Staffing ratios. The
department shall maintain a minimum ratio of permanent,
full-time professional staff to resident patients at the
state hospital in Warm Springs as follows:

11	Personnel	Ratio Per 100 Patients
12	Physicians	5
13	Psychologists	2
14	Social workers	2
15	Registered nurses	20
16	Other mental health personnel	25
17	Total staff	54

18 <u>NEW SECTION.</u> Section 5. Failure to comply with 19 staffing requirements. (1) The director of the department 20 shall require the administrative director of the state 21 hospital in Warm Springs to submit an annual report 22 documenting compliance with the requirements of [sections 3 23 and 4].

24 (2) If the state hospital fails to meet the minimum25 standards required under [sections 3 and 4], the director of

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the department shall require the administrative director of
 the state hospital to submit to the department a line item
 budget of proposed expenditures for the state hospital.

4 (3) The director of the department may deny any 5 portion or portions of the proposed expenditures for the 6 state hospital and may redirect funds within the budget for 7 the hospital so as to improve program performance and bring 8 it into compliance with the minimum standards.

9 NEW SECTION. Section 6. Restriction on admissions to the state hospital -- authority to adopt rules. (1) If 10 necessary, the department shall limit the number of 11 admissions to the state hospital in Warm Springs so as to 12 maintain the staffing levels required in [sections 3 and 4]. 13 (2) In order to restrict admissions to the state 14 hospital, the department may adopt rules to limit admissions 15 to those patients who require care at the state hospital. 16 17 Such patients include:

18 (a) patients who are seriously mentally ill;

(b) patients requiring admission to the state hospital
because of an emergency situation as described in 53-21-129;
and

(c) any other patients who are so mentally ill as torequire institutionalized care and treatment.

24 <u>NEW SECTION.</u> Section 7. Codification instruction.
 25 Sections 2 through 6 are intended to be codified as an

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integral part of Title 53, chapter 21, part 1, and the
 provisions of Title 53, chapter 21, part 1, apply to
 sections 2 through 6.

<u>NEW SECTION.</u> Section 8. Effective date. Section 6(2)
and this section are effective on passage and approval. The
remaining provisions of this act are effective October 1,
1985.

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STATE OF MONTANA

REQUEST NO. FNN496-85

FISCAL NOTE

Form BD-15

In compliance with a written request received <u>February 21</u> 19 85, there is hereby submitted a Fiscal Note for <u>S.B. 458</u> pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

DESCRIPTION OF PROPOSED LEGISLATION:

An act relating to the adequate habilitation of patients in mental health facilities; requiring qualified staff in sufficient numbers to provide adequate habilitation of patients admitted to the Montana State Hospital in Warm Springs; granting the Department of Institutions rulemaking authority; amending Section 53-21-102, MCA; and providing effective dates.

ASSUMPTIONS:

- 1. The population for determining the number of FTE needed (Ratios Page 6 Section 4 of Bill) is 313.
- 2. The intent of this bill is not to reduce non-direct care positions and increase the Professional Positions to meet the required staffing (Ratios Section 4).
- 3. The bill does not intend to reduce the population below 313 to meet the staffing requirements. (Ratios -Section 4). However, it is intended to keep the ADP at 313 so the required staffing is adequate.
- 4. Additional appropriated monies will be required to hire the additional staff.
- 5. No Vacancy Savings will be applied to the Personal Services Costs for the additional positions.
- 6. The other Mental Health Personnel referred to in Section 4 Page 6 Line 16 include:
 - Occupational Therapists
 - Recreational Therapists
 - Music Therapists
 - Rehabilitation Aides
 - Program Manager
 - Vocational Training Instructor
 - Licensed Practical Nurses

FISCAL IMPACT:

General Fund Expenditures Increase:

Additional Personal Services -

Montana State Hospital 62.10 FTE

\$1,927,210

FY1986

FY1987

Total Biennium

\$1,927,210

\$3,854,420

BUDGET DIRECTOR Office of Budget and Program Planning

Date:

FN11:C/1

STATE OF MONTANA

FISCAL NOTE

REQUEST NO. FNN486-85

Form BD-15

In compliance with a written request received <u>February 20</u> Fiscal Note for <u>S.B. 452</u> pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

DESCRIPTION OF PROPOSED LEGISLATION:

An act creating the "Employee and Community Hazardous Chemical Information Act" to provide employees with information on hazardous chemicals in the work place.

ASSUMPTIONS:

The Department of Health and Environmental Sciences will attempt to implement Senate Bill 452 within available resources.

FISCAL IMPACT:

FN11:E/1

No fiscal impact.

AFFECT ON COUNTY OR OTHER LOCAL REVENUE OR EXPENDITURE:

This bill may add considerable expense to local health and fire departments. The clerk and recorders' offices will also experience increased work and expense. A fiscal impact cannot be determined.

BUDGET DIRECTOR Office of Budget and Program Planning

Feb 26, Date:

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49th Legislature

SB 0458/si

SB 0458/si

APPROVED BY COMMITTEE ON PUBLIC HEALTH, WELFARE & SAFETY

STATEMENT OF INTENT
 SENATE BILL 458
 Senate Public Health, Welfare and Safety Committee
 This bill requires a statement of intent because it
 grants the department of institutions authority to adopt

7 rules to restrict admissions to the Montana state hospital
8 in Warm Springs if necessary to achieve the staffing levels
9 required by this bill.

10 It is the finding of the legislature that adequate 11 habilitation cannot occur if the number of staff in relation 12 to patients is insufficient to provide proper individual 13 care, to control disturbances, and to protect the safety of 14 patients from physical harm by other seriously disturbed 15 patients.

16 Therefore, it is the intent of the legislature that the 17 department of institutions limit admissions to the state 18 hospital if the patient population is higher than the number 19 permitted under the standards provided in the rules to be 20 adopted by the department that require certain staff-patient 21 ratios. It is contemplated that the department accomplish 22 this goal to restrict patient levels by:

(1) providing for habilitation of patients in acommunity-based setting whenever possible;

25 (2) transferring patients to nonstate facilities;



1 (3) limiting voluntary admissions; and

2 (4) permitting habilitation in the institutionalized
3 setting of the state hospital only if less restrictive
4 alternatives are unavailable and if a person is so mentally
5 ill as to require institutionalization.

6 In considering the administration of the provisions of

7 this bill, the department should be guided by the practices

8 and policies of other states, especially the administration

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9 of the Short-Doyle Act by the state of California.

SECOND READING SB458 •

SB 0458/02

1	SENATE BILL NO. 458	1	will give each patient admitted to a state mental health
2	INTRODUCED BY LYNCH, MENAHAN, KEENAN, PAVLOVICH,	2	facility a reasonable opportunity to be cured or to improve
3	HAFFEY, QUILICI, HARRINGTON, JACOBSON, STIMATZ,	3	his mental condition.
4	D. BROWN, KRUEGER, DANIELS	4	THEREFORE, the Legislature of the State of Montana
5		5	finds it appropriate to enact legislation to require
6	A BILL FOR AN ACT ENTITLED: "AN ACT RELATING TO THE	6	qualified staff in sufficient numbers to provide adequate
7	ADEQUATE HABILITATION OF PATIENTS IN MENTAL HEALTH	7	habilitation of patients in mental health facilities.
8	FACILITIES; REQUIRING QUALIFIED STAFF IN SUFFICIENT NUMBERS	8	
9	TO PROVIDE ADEQUATE HABILITATION OF PATIENTS ADMITTED TO THE	9	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
10	MONTANA STATE HOSPITAL IN WARM SPRINGS; GRANTING THE	10	Section 1. Section 53-21-102, MCA, is amended to read:
11	DEPARTMENT OF INSTITUTIONS RULEMAKING AUTHORITY; AMENDING	11	"53-21-102. Definitions. As used in this part, the
12	SECTION 53-21-102, MCA; AND PROVIDING EFFECTIVE DATES."	1 2	following definitions apply:
13		13	(1) "Board" or "mental disabilities board of visitors"
14	WHEREAS, the courts have held that, once a person is	14	means the mental disabilities board of visitors created by
15	committed to a mental health facility, such person possesses	15	2-15-211.
16	an inviolable constitutional right to habilitation; and	16	(2) "Court" means any district court of the state of
17	WHEREAS, the courts have declared that the right to	17	Montana.
18	habilitation includes the right to receive care by qualified	18	(3) "Department" means the department of institutions
19	professional staff in sufficient numbers to provide adequate	19	provided for in Title 2, chapter 15, part 23.
20	habilitation; and	20	(4) "Emergency situation" means a situation in which
21	WHEREAS, the purpose of commitment to a mental health	21	any person is in imminent danger of death or serious bodily
22	facility is habilitation and treatment and not merely to	22	harm from the activity of a person who appears to be
23	provide custodial care or isolation of the mentally ill; and	23	seriously mentally ill.
24	WHEREAS, the state has an affirmative obligation to	24	(5) "Habilitation" means the process by which the
25	provide a certain minimum quality of care and treatment that	25	staff of a mental health facility assists a patient to
	٨		-2- SB 458

SB 0458/02

1 acquire and maintain those life skills that enable him to 2 cope more effectively with the demands of his own person and 3 of his environment and to raise the level of his physical, 4 mental, and social efficiency. Habilitation includes but is 5 not limited to programs of formal, structured care and 6 treatment.

7 (5)(6) "Mental disorder" means any organic, mental, or
8 emotional impairment which has substantial adverse effects
9 on an individual's cognitive or volitional functions.

10 +6+(7) "Mental health facility" or "facility" means a 11 public hospital or a licensed private hospital which is equipped and staffed to provide treatment for persons with 12 mental disorders or a community mental health center or any 13 mental health clinic or treatment center approved by the 14 15 department. No correctional institution or facility or jail 16 is a mental health facility within the meaning of this part. 17 (7)(8) "Next of kin" shall include but need not be limited to the spouse, parents, adult children, and adult 18 brothers and sisters of a person. 19

20 $(\theta)(9)$ "Patient" means a person committed by the court 21 for treatment for any period of time or who is voluntarily 22 admitted for treatment for any period of time.

23 (9)(10) "Peace officer" means any sheriff, deputy
24 sheriff, marshal, policeman, or other peace officer.

25 (10)(11) "Professional person" means:

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1 (a) a medical doctor; or

2 (b) a person who has been certified, as provided for

3 in 53-21-106, by the department.

4 (HI)(12) "Reasonable medical certainty" means
5 reasonable certainty as judged by the standards of a
6 professional person.

7 <u>++27(13)</u> "Respondent" means a person alleged in a
8 petition filed pursuant to this part to be seriously
9 mentally ill.

(14) "Friend of respondent" means any person 10 willing and able to assist a seriously mentally ill person 11 or person alleged to be seriously mentally ill in dealing 12 with legal proceedings, including consultation with legal 13 counsel and others. The friend of respondent may be the next 14 of kin, the person's conservator or legal guardian, if any, 15 representatives of a charitable or religious organization, 16 or any other person appointed by the court to perform the 17 functions of a friend of respondent set out in this part. 18 Only one person may at any one time be the friend of 19 respondent within the meaning of this part. In appointing a 20 friend of respondent, the court shall consider the 21 preference of the respondent. The court may at any time, for 22 good cause shown, change its designation of the friend of 23 respondent. 24

(14)(15) "Seriously mentally ill" means suffering from

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1 a mental disorder which has resulted in self-inflicted 2 injury or injury to others or the imminent threat thereof or which has deprived the person afflicted of the ability to 3 4 protect his life or health. For this purpose, injury means 5 physical injury. No person may be involuntarily committed to 6 a mental health facility or detained for evaluation and 7 treatment because he is an epileptic, mentally deficient. 8 mentally retarded, senile, or suffering from a mental disorder unless the condition causes him to be seriously 9 10 mentally ill within the meaning of this part.

11 (±5)(16) "State hospital" means the Montana state
12 hospital."

NEW SECTION. Section 2. Right to have gualified staff 13 in sufficient numbers to provide adequate habilitation. A 14 15 patient is entitled to care by qualified staff in numbers sufficient to provide adequate habilitation. Each 16 professional person and all other staff members employed by 17 a mental health facility shall meet all licensing and 18 certification requirements established by the department 19 20 under 53-21-161.

21 <u>NEW SECTION.</u> Section 3. Minimum staff requirements at 22 the state hospital in Warm Springs. (1) The department shall 23 provide qualified staff in sufficient numbers to administer 24 adequate habilitation of patients admitted to the state 25 hospital in Warm Springs.

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(2) The minimum staffing at the state hospital must be 1 in the ratio provided in [section 4]. In addition, the staff 2 must include a psychiatrist if the administrative director 3 is not a psychiatrist. The state hospital must have one or 4 more physicians, psychiatrists, registered nurses, and other 5 6 mental health personnel present or available at all times. One or more psychologists and social workers may be present 7 8 on a time-limited basis. 9 NEW SECTION. Section 4. Staffing ratios. (1) The department shall maintain a minimum ratio of permanent, 10 full-time professional staff to resident patients at the 11 12 state hospital in Warm Springs as-follows:

13 (2) THE DEPARTMENT SHALL DETERMINE THIS RATIO BY RULE

14 FOR THE FOLLOWING PERSONNEL:

15	Personnel	Ratio-Per-100-Patients
16	Physicians	5
17	Psychologists	5
18 ·	Social workers	2
19	Registered nurses	2 0
20	Other mental health personnel	25
21	Potal-staff	54
22	NEW SECTION, Section 5. Fai	lure to comply with
23	staffing requirements. (1) The dir	ector of the department
24	shall require the administrativ	e director of the state

25 hospital in Warm Springs to submit an annual report

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1 documenting compliance with the requirements of (sections 3
2 and 4).

3 (2) If the state hospital fails to meet the minimum 4 standards required under [sections 3 and 4], the director of 5 the department shall require the administrative director of 6 the state hospital to submit to the department a line item 7 budget of proposed expenditures for the state hospital.

8 (3) The director of the department may deny any 9 portion or portions of the proposed expenditures for the 10 state hospital and may redirect funds within the budget for 11 the hospital so as to improve program performance and bring 12 it into compliance with the minimum standards.

NEW SECTION. Section 6. Restriction on admissions to 13 the state hospital -- authority to adopt rules. (1) If 14 necessary, the department shall limit the number of 15 admissions to the state hospital in Warm Springs so as to 16 17 maintain the staffing levels required in [sections 3 and 4]. (2) In order to restrict admissions to the state 18 hospital, the department may adopt rules to limit admissions 19 to those patients who require care at the state hospital. 20

21 Such patients include:

22

(a) patients who are seriously mentally ill;

(b) patients requiring admission to the state hospital
because of an emergency situation as described in 53-21-129;
and

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(c) any other patients who are so mentally ill as to
 require institutionalized care and treatment.

3 <u>NEW SECTION.</u> Section 7. Codification instruction. 4 Sections 2 through 6 are intended to be codified as an 5 integral part of Title 53, chapter 21, part 1, and the 6 provisions of Title 53, chapter 21, part 1, apply to 7 sections 2 through 6.

NEW SECTION. Section 8. Effective date. Section
 SECTIONS 4(2) AND 6(2) and this section are effective on
 passage and approval. The remaining provisions of this act
 are effective October-17-1985 JULY 1, 1987.

-End-

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SB 0458/si

1	STATEMENT OF INTENT
2	SENATE BILL 458
3	Senate Public Health, Welfare and Safety Committee
4	
5	This bill requires a statement of intent because it
6	grants the department of institutions authority to adopt
7	rules to restrict admissions to the Montana state hospital
8	in Warm Springs if necessary to achieve the staffing levels
9	required by this bill.
10	It is the finding of the legislature that adequate
11	habilitation cannot occur if the number of staff in relation
12	to patients is insufficient to provide proper individual
13	care, to control disturbances, and to protect the safety of
14	patients from physical harm by other seriously disturbed
15	patients.
16	Therefore, it is the intent of the legislature that the
17	department of institutions limit admissions to the state
18	hospital if the patient population is higher than the number
19	permitted under the standards provided in the rules to be
20	adopted by the department that require certain staff-patient
21	ratios. It is contemplated that the department accomplish
22	this goal to restrict patient levels by:
23	(1) providing for habilitation of patients in a
24	community-based setting whenever possible;
25	(2) transferring patients to nonstate facilities;

(3) limiting voluntary admissions; and

(4) permitting habilitation in the institutionalized setting of the state hospital only if less restrictive alternatives are unavailable and if a person is so mentally ill as to require institutionalization.

In considering the administration of the provisions of this bill, the department should be guided by the practices and policies of other states, especially the administration в of the Short-Doyle Act by the state of California.

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THIRD READING

1	SENATE BILL NO. 458	1	will give each patient admitted to a state mental health
2	INTRODUCED BY LYNCH, MENAHAN, KEENAN, PAVLOVICH,	2	facility a reasonable opportunity to be cured or to improve
3	HAFFEY, QUILICI, HARRINGTON, JACOBSON, STIMATZ,	3	his mental condition.
4	D. BROWN, KRUEGER, DANIELS	4	THEREFORE, the Legislature of the State of Montana
5		5	finds it appropriate to enact legislation to require
6	A BILL FOR AN ACT ENTITLED: "AN ACT RELATING TO THE	6	qualified staff in sufficient numbers to provide adequate
7	ADEQUATE HABILITATION OF PATIENTS IN MENTAL HEALTH	7	habilitation of patients in mental health facilities.
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9	TO PROVIDE ADEQUATE HABILITATION OF PATIENTS ADMITTED TO THE	9	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
10	MONTANA STATE HOSPITAL IN WARM SPRINGS; GRANTING THE	10	Section 1. Section 53-21-102, MCA, is amended to read:
11	DEPARTMENT OF INSTITUTIONS RULEMAKING AUTHORITY; AMENDING	11	"53-21-102. Definitions. As used in this part, the
12	SECTION 53-21-102, MCA; AND PROVIDING EFFECTIVE DATES."	12	following definitions apply:
13		13	(1) "Board" or "mental disabilities board of visitors"
14	WHEREAS, the courts have held that, once a person is	14	means the mental disabilities board of visitors created by
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16	an inviolable constitutional right to habilitation; and	16	(2) "Court" means any district court of the state of
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21	WHEREAS, the purpose of commitment to a mental health	21	any person is in imminent danger of death or serious bodily
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23	provide custodial care or isolation of the mentally ill; and	23	seriously mentally ill.
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25	provide a certain minimum quality of care and treatment that	25	staff of a mental health facility assists a patient to
	Montana Lagislative Council		-2- SB 458

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1 acquire and maintain those life skills that enable him to 2 cope more effectively with the demands of his own person and 3 of his environment and to raise the level of his physical, 4 mental, and social efficiency. Habilitation includes but is 5 not limited to programs of formal, structured care and 6 treatment.

7 (5)(6) "Mental disorder" means any organic, mental, or
8 emotional impairment which has substantial adverse effects
9 on an individual's cognitive or volitional functions.

10 (6)(7) "Mental health facility" or "facility" means a public hospital or a licensed private hospital which is 11 12 equipped and staffed to provide treatment for persons with 13 mental disorders or a community mental health center or any 14 mental health clinic or treatment center approved by the department. No correctional institution or facility or jail 15 16 is a mental health facility within the meaning of this part. 17 (7)(8) "Next of kin" shall include but need not be

18 limited to the spouse, parents, adult children, and adult 19 brothers and sisters of a person.

20 $(\theta)(\underline{9})$ "Patient" means a person committed by the court 21 for treatment for any period of time or who is voluntarily 22 admitted for treatment for any period of time.

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 24 sheriff, marshal, policeman, or other peace officer.

25 (±0)(11) "Professional person" means:

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(a) a medical doctor; or
 (b) a person who has been certified, as provided for
 in 53-21-106, by the department.

4 (11)(12) "Reasonable medical certainty" means
5 reasonable certainty as judged by the standards of a
6 professional person.

7 (12)(13) "Respondent" means a person alleged in a
8 petition filed pursuant to this part to be seriously
9 mentally ill.

{13}(14) "Friend of respondent" means any person 10 willing and able to assist a seriously mentally ill person 11 or person alleged to be seriously mentally ill in dealing 12 with legal proceedings, including consultation with legal 13 counsel and others. The friend of respondent may be the next 14 of kin, the person's conservator or legal guardian, if any, 15 representatives of a charitable or religious organization, 16 or any other person appointed by the court to perform the 17 functions of a friend of respondent set out in this part. 18 Only one person may at any one time be the friend of 19 respondent within the meaning of this part. In appointing a 20 friend of respondent, the court shall consider the 21 preference of the respondent. The court may at any time, for 22 good cause shown, change its designation of the friend of 21 respondent. 24

tid+(15) "Seriously mentally ill" means suffering from

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1 a mental disorder which has resulted in self-inflicted 2 injury or injury to others or the imminent threat thereof or 3 which has deprived the person afflicted of the ability to 4 protect his life or health. For this purpose, injury means 5 physical injury. No person may be involuntarily committed to 6 a mental health facility or detained for evaluation and 7 treatment because he is an epileptic, mentally deficient, 8 mentally retarded, senile, or suffering from a mental disorder unless the condition causes him to be seriously 9 mentally ill within the meaning of this part. 10

11 (15)(16) "State hospital" means the Montana state
12 hospital."

13 NEW SECTION. Section 2. Right to have gualified staff in sufficient numbers to provide adequate habilitation. A 14 15 patient is entitled to care by qualified staff in numbers to provide adequate habilitation. sufficient 16 Each professional person and all other staff members employed by 17 a mental health facility shall meet all licensing and 18 certification requirements established by the department 19 20 under 53-21-161.

<u>NEW SECTION.</u> Section 3. Minimum staff requirements at
 the state hospital in Warm Springs. (1) The department shall
 provide qualified staff in sufficient numbers to administer
 adequate habilitation of patients admitted to the state
 hospital in Warm Springs.

1 (2) The minimum staffing at the state hospital must be 2 in the ratio provided in [section 4]. In addition, the staff 3 must include a psychiatrist if the administrative director 4 is not a psychiatrist. The state hospital must have one or 5 more physicians, psychiatrists, registered nurses, and other mental health personnel present or available at all times. 6 One or more psychologists and social workers may be present 7 on a time-limited basis. 8

9 <u>NEW SECTION.</u> Section 4. Staffing ratios. (1) The
10 department shall maintain a minimum ratio of permanent,
11 full-time professional staff to resident patients at the
12 state hospital in Warm Springs as-follows:

13 (2) THE DEPARTMENT SHALL DETERMINE THIS RATIO BY RULE

14 FOR THE FOLLOWING PERSONNEL:

15	Personnel Ratio-Per-100-Patients
16	Physicians 5
17	Psychologists 2
18 ·	Social workers 2
19	Registered nurses 20
20	Other mental health personnel 25
21	Potal-staff 54
22	NEW SECTION. Section 5. Failure to comply with
23	staffing requirements. (1) The director of the department
24	shall require the administrative director of the state
25	hospital in Warm Springs to submit an annual report

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1 documenting compliance with the requirements of [sections 3
2 and 4].

3 (2) If the state hospital fails to meet the minimum 4 standards required under [sections 3 and 4], the director of 5 the department shall require the administrative director of 6 the state hospital to submit to the department a line item 7 budget of proposed expenditures for the state hospital.

8 (3) The director of the department may deny any 9 portion or portions of the proposed expenditures for the 10 state hospital and may redirect funds within the budget for 11 the hospital so as to improve program performance and bring 12 it into compliance with the minimum standards.

13 NEW SECTION. Section 6. Restriction on admissions to the state hospital -- authority to adopt rules. (1) If 14 necessary, the department shall limit the number of 15 16 admissions to the state hospital in Warm Springs so as to maintain the staffing levels required in [sections 3 and 4]. 17 (2) In order to restrict admissions to the state 18 19 hospital, the department may adopt rules to limit admissions 20 to those patients who require care at the state hospital. Such patients include: 21

(a) patients who are seriously mentally ill;

22

(b) patients requiring admission to the state hospital
because of an emergency situation as described in 53-21-129;
and

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(c) any other patients who are so mentally ill as to require institutionalized care and treatment.

3 <u>NEW SECTION.</u> Section 7. Codification instruction. 4 Sections 2 through 6 are intended to be codified as an 5 integral part of Title 53, chapter 21, part 1, and the 6 provisions of Title 53, chapter 21, part 1, apply to 7 sections 2 through 6.

8 <u>NEW SECTION.</u> Section 8. Effective date. Section 9 <u>SECTIONS 4(2) AND 6(2)</u> and this section are effective on 10 passage and approval. The remaining provisions of this act 11 are effective October-1y-1985 JULY 1, 1987.

-End-

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SB 0458/02

STANDING COMMITTEE REPORT HOUSE 19.85 March 22 Page 1 of 5 Speaker 8iii No 4.5.8 having had under consideration Senate. third _ reading copy (_____) color Requires sufficient staff to provide habilitation of mentally ill patients 458 Senate Respectfully report as follows: That Rill No. be amended as follows: 1. Page 2.

Following: line 19

Insert: "(4) "Direct care nursing staff" means professional and paraprofessional staff, including registered nurses, licensed practical nurses, psychiatric aides, and special duty aides who work directly with patients, as defined in the classification specification series for direct care nursing staff published by the department of administration personnel division."

Renumber: subsequent subsections

2. Page 3, line 6.

Following: "treatment" Insert: "consistent with the requirements of 53-21-162" Human Services and Aging Senate Bill No. 458 March 22 19.85

3. Page 3.

Following: line 19

Insert: "(10) "Other mental health personnel" means professional and paraprofessional staff, including occupational therapists, recreational therapists, music therapists, rehabilitation aides, and vocational and educational instructors."

Renumber: subsequent subsections

4. Page 3.

Following: line 24

Insert: "(13) "Physician" means a medical practitioner licensed by the Montana board of medical examiners to practice medicine in the state of Montana.

(14) "Post analysis" means the process of determining the appropriate number, disciplines, and levels of staff needed to meet licensure criteria; the treatment needs of the patients; and safety and security requirements through a work factor analysis of duty station full-time equivalent staff requirements for each work shift covering 24 hours in a day, 7 days a week."

Renumber: subsequent subsections

5, Page 4.

Following: line 3

Insert: "(16) "Psychologist" means a treatment professional who performs formal diagnostic testing, counseling, and evaluation services based upon the principles of the discipline of psychology as defined in the job classification specification series for psychologists published by the department of administration personnel division."

Renumber: subsequent subsections

6. Page 5.

Following: line 10

Insert: "(21) "Social worker" means a treatment professional who prepares social histories and discharge plans, provides counseling, maintains contact with patients' families, coordinates services with other human services agencies, and assists with treatment planning based upon the principles of the discipline of social work as defined in the job classification specification series for social workers published by the department of administration personnel division."

Renumber: subsequent subsections

REP. KEENAN/

REP KEENAN SB458

Chairman.

Senate Bill No. 458 March 22 Page 3 of 5 7. Page 6, line 2. Following: line 1 Strike: "in the ratio" Insert" "at the staffing level" 8. Page 6, line 9. Following: "staffing" Strike: "ratios" Insert: "levels -- rulemaking" 9. Page 6, line 9. Following: "(1)" Strike: "The" Insert: "Based on an average daily patient population not in excess of the number provided for in the appropriation to the department for the fiscal year, the" 10. Page 6, line 10. Following: "minimum" Strike: "ratio" Insert: "level" 11. Page 6, line 11.
Following: "staff" Insert: "necessarv" Following: "to" Insert: "provide adequate habilitation of" 12. Page 6, line 12. Following: "fellews:" Strike: "." Insert: ", as follows:" 13. Page 6, lines 13 through 14. Strike: lines 13 and 14 14. Page 6, line 15. Following: "Personnel" Insert: "Personnel" Following: "Patients" Insert: "Full-Time Equivalent Employees" 15. Page 6, line 16. Following: "5" Insert: "6" 16. Page 6, line 17. Following: "2" Insert: "7" REP KEENAN Chairman.

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Senate Bill No. 458 Page 4 of 5 17. Page 6, line 18. Following: "2" Insert: "12" 18. Page 6, line 19. Strike: line 19 in its entirety 19. Page 6. line 20. Following: "25" Insert: "24" 20. Page 6. Following: line 21 Insert: *(2) In addition to the staffing levels established in subsection (1), the department shall adopt rules to maintain an adequate level of direct care nursing staff, based on a post analysis of personnel requirements at the state hospital in Warm Springs." STATEMENT OF INTENT AMENDED AS FOLLOWS: 1) Page 1, line 3. Strike: line 3 in its entirety 2) Page 1, line 6. Following: line 5 Strike: "grants" Insert: "contains a delegation of authority, as defined in 5-4-403, to allow" 3) Page 1, line 7. Following: "rules" Insert: "to maintain adequate staffing levels and" 4) Page 1, line 17. Following: "institutions" Insert: "establish minimum staffing levels for direct care nursing staff and that the department" 5) Page 1, lines 18 through 21. Following: "if" Strike: remainder of line 18 through "ratios" on line 21 Insert: "necessary in order to maintain the staffing levels required under sections 3 and 4]"

REP. KEENAN

Chairman.

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6) Page 1, line 21. Following: "ratios."

Insert and indent as a new paragraph: "It is contemplated that, in developing rules to establish minimum direct care nursing staffing levels, the department should take into consideration the following:

(1) the average daily patient population at the state hospital;

(2) the acuity of patient care;

(3) the individual treatment needs of patients;

(4) safety and security requirements;

(5) daily routine work requirements;

(6) the total number of patients assigned to individual direct care nursing staff in each work circumstance; and (7) Other appropriate factors.

Instruction: indent and create new paragraph for subsequent sentence beginning with "It is contemplated"

Following: "It is" Insert: "further" Following: "department" Strike: "accomplish" Insert: "prescribe rules"

7) Page 1, line 22. Following: line 21 "this goal" Strike:

8) Page 2, lines 6 through 9. Following: line 5 Strike: lines 6 through 9 in their entirety Insert: "It is recommended that, in devising rules to limit admissions to the state hospital, the department should be guided by the administrative rules adopted by the Washington state department of social and health services implementing voluntary admissions to men health facilities pursuant to Wash. Rev. Code 72.23.110."

AND AS AMENDED BE CONCURRED IN

KEENAN REP. Chairman. Keenan