SENATE BILL NO. 429

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- 2/16 Referred to Judiciary
- 2/16 Fiscal Note Requested
- 2/21 Hearing 2/22 Fiscal Note Received
- 2/23 Committee Report-Bill Pass As Amended
- 2/26 2nd Reading Indefinitely Postponed

2 INTRODUCED BY WILL NO. 429
3 BY REQUEST OF THE DEPARTMENT OF JUSTICE
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A BILL FOR AN ACT ENTITLED: "AN ACT TO ADOPT A LAW TO CURTAIL ORGANIZED CRIME THROUGH CIVIL AND CRIMINAL SANCTIONS."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Short title. [This act] shall be known and may be cited as the "Montana Victims of Organized Crime Act of 1985".

Section 2. Purpose. The purpose of [this act] is to curtail organized criminal activity and lessen its economic and political power and impact in the state by giving law enforcement agencies and the victims of organized crime new civil and criminal sanctions and remedies.

Section 3. Construction. (1) The provisions of [this act] must be liberally construed to achieve their remedial purpose.

(2) When the language of a provision of [this act] is the same as or similar to the language of Title IX, P.L. 91-452, 84 Stat. 941, codified at 18 U.S.C. 1961, et seq., the courts of this state, in construing the provision, must consider and weigh the construction given to the federal law

by the federal courts.

Section 4. Legislative findings. (1) Organized crime
in the state is diversified and widespread and annually
diverts enormous resources from the state's legitimate
markets through the illicit use of force, fraud, and
corruption.

7 (2) Traditional law enforcement strategies techniques which concentrate on bringing criminal penalties 9 to bear on individual offenders for the commission of specific offenses and which do not focus on offenders 10 11 involved in racketeering influenced and corrupt organizations and patterns of racketeering activity and 12 13 which do not enlist the assistance of private enforcement and use civil sanctions are inadequate to control 14 15 racketeering. Comprehensive strategies must be formulated; more effective law enforcement techniques must be developed; 16 17 evidentiary, procedural, and substantive laws must be 18 strengthened; and criminal penalties and civil sanctions 19 must be enhanced.

20 Section 5. Definitions. As used in [this act], the 21 following definitions apply:

- 22 (1) "Alien corporation" means a corporation organized
 23 under laws other than the laws of the United States or the
 24 laws of any state of the United States.
- 25 (2) "Attorney general" includes the attorney general,



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- a duly authorized assistant attorney general, and a county
 attorney or deputy county attorney assisting the attorney
 general.
 - (3) (a) "Beneficial interest" includes:

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- 5 (i) the interest of a person as a beneficiary under a 6 trust in which the trustee holds legal or record title to 7 personal or real property;
 - (ii) the interest of a person as a beneficiary under any other trust arrangement under which another person holds legal or record title to personal or real property for the benefit of the beneficiary; and
 - (iii) the interest of a person under any other form of express fiduciary arrangement under which another person holds legal or record title to personal or real property for the benefit of such person.
 - (b) The term "beneficial interest" does not include the interest of a stockholder in a corporation or the interest of a partner in a general or limited partnership.
 - (4) "County attorney" includes a duly authorized deputy county attorney.
 - (5) "Enterprise" includes any person, sole proprietorship, partnership, corporation, trust, or other legal entity; any union, association, or other group of persons associated in fact although not a legal entity; illicit as well as licit enterprises; and governmental as

well as other entities.

- 2 (6) "Pattern of racketeering activity" means two or more occasions of conduct that:
- 4 (a) constitute racketeering activity;
 - (b) are related to the affairs of an enterprise;
- 6 (c) are not isolated; and
- 7 (d) are not so closely related to each other and 8 connected in point of time and place that they constitute a 9 single event when:
- 10 (i) at least one of the occasions of conduct occurred
 11 after [the effective date of this act];
- 12 (ii) the last of the occasions of conduct occurred
 13 within 3 years, excluding any period of imprisonment served
 14 by any person engaging in the conduct, after a prior
 15 occasion of conduct: and
- (iii) for the purposes of [section 6] but not [section 8], at least one of the occasions of conduct constituted a felony under Montana law or, if committed subject to the jurisdiction of the United States or any other state of the United States, would constitute a felony under Montana law if committed in Montana.
- 22 (7) "Pecuniary benefit" means benefit in the form of 23 money, property, commercial interests, or anything else, the 24 primary significance of which is economic gain or that has a 25 value in excess of \$100.

(8) "Person" means any individual or entity holding or capable of holding a legal or beneficial interest in property.

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- quantument evidencing a right is located.
 - (10) "Principal" means a person who engages in conduct constituting a violation of [section 6] or who is legally accountable under Title 45, chapter 2, part 3, for the conduct of another that constitutes a violation.
 - (11) "Racketeering activity" means engaging, attempting to engage, conspiring to engage, or soliciting, coercing, or intimidating another person to engage in any conduct defined on [the effective date of this act] as "racketeering activity" in 18 U.S.C. 1961 (1)(B) through (1)(D), or any conduct constituting a violation of:
- 21 (a) 45-5-102 through 45-5-104, relating to criminal 22 homicide;
- 23 (b) 45-7-305, compounding a felony;
- 24 (c) 45-5-301 through 45-5-303, relating to kidnapping;
- 25 (d) 45-5-502, 45-5-503, 45-5-601 through 45-5-603, and

- 1 45-5-625, crimes relating to sex;
- 2 (e) 45-5-201 through 45-5-203, relating to bodily

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- 3 harm;
- 4 (f) 45-6-301, 45-6-302, 45-6-305, and 45-6-311,
- 5 relating to theft, if the offense constitutes a felony;
- 6 (g) 45-6-317, 45-6-318, and 45-6-325 through 45-6-327,
- 7 relating to deception;
- 3 (h) 45-5-401, relating to robbery;
- 9 (i) 45-6-204 and 45-6-205, relating to burglary:
- 10 (j) 45-6-103, 45-8-334, and 45-8-335, relating to
- ll arson:
- 12 (k) 45-6-101, relating to criminal mischief, if the
- 13 offense constitutes a felony;
- 14 (1) 45-8-303, 45-8-304, 45-8-316, or 46-8-334 through
- 15 46-18-336, relating to deadly weapons, if the offense
- 16 constitutes a felony;
- 17 (m) 45-8-214, relating to bribery in contests;
- (n) 45-4-101 through 45-4-103, relating to inchoate
- 19 offenses:
- 20 (o) 45-7-303, 45-7-306, and 45-7-307, relating to
- disruption of public order;
- 22 (p) 45-7-201 and 45-7-206 through 45-6-208, relating
- 23 to interference with judicial procedure, if the offense
- 24 constitutes a felony;
- 25 (q) 45-7-101, 45-7-102, and 45-7-401, relating to

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official misconduct;

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- 2 (r) 45-8-106, relating to bringing armed men into the state:
 - (s) 45-8-105, relating to criminal syndicalism; or
- 5 (t) Title 45, chapter 9, part 1, and 50-32-405,
- 6 relating to drugs, if the offense constitutes a felony.
- 7 (12) "Racketeering lien notice" means a notice under 8 [section 25].
- 9 (13) "Real property" means any real property or 10 interest in real property, including any lease of or
- ll mortgage upon real property. An interest in real property is
- 12 considered to be located where the real property is
- 13 located.

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- 14 (14) (a) "Trustee" includes:
- (i) any person acting as trustee under a trust in
 - which the trustee holds legal or record title to personal or
- 17 real property;
- 18 (ii) any person who holds legal or record title to
- 19 personal or real property in which any other person has a
- 20 beneficial interest; and
- 21 (iii) any successor trustee.
- 22 (b) "Trustee" does not include an assignee or trustee
- 23 for an insolvent debtor, personal representative, executor,
- 24 administrator, administrator with will annexed, testamentary
- 25 trustee, conservator, guardian, or committee appointed by,

under control of, or accountable to a court.

(15) "Unlawful debt" means any money or other thing of value constituting principal or interest of a debt that is legally unenforceable in this state, in whole or in part, because the debt was incurred or contracted in violation of a state or federal law relating to gambling or to lending money at a rate usurious under state or federal law.

Section 6. Felony offenses. (1) It is a felony offense for a person employed by or associated with an enterprise to conduct or participate in the affairs of the enterprise, directly or indirectly, through a pattern of racketeering activity or the collection of an unlawful debt.

- (2) It is a felony offense for a person, directly or indirectly, to acquire or maintain an interest in or control of an enterprise or real property through a pattern of racketeering activity or the collection of an unlawful debt.
- (3) It is a felony offense for a person who has received any proceeds, directly or indirectly, derived from a pattern of racketeering activity or the collection of an unlawful debt in which he participated as a principal to directly or indirectly use or invest any part of the proceeds or any proceeds derived from the investment or use of any of those proceeds:
- 24 (a) to acquire title to or any right, interest, or
 25 equity in real property; or

1 (b) in the establishment or operation of any 2 enterprise.

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- (4) It is a felony offense for a person, directly or through others, to conspire or attempt to violate subsection (1), (2), or (3) of this section. A person may be convicted of violating one or more subsections of this section and also be convicted of a conspiracy to violate one or more of those subsections, and the district court may impose consecutive sentences or cumulative fines.
- (5) A purchase of securities on the open market with intent to make an investment and without the intent of controlling or participating in the control of the issuer or of assisting another to do so is not unlawful under this section if the securities held by the purchaser, the members of his immediate family, and his or their accomplices in any pattern of racketeering activity or in the collection of an unlawful debt do not, after the purchase, amount in the aggregate to 1% of the outstanding securities of any class of the issuer's securities and do not confer, either in law or in fact, the power to elect one or more directors of the issuer.
- Section 7. Fines. (1) A person convicted of conduct constituting a violation of [section 6], through which he derived pecuniary benefit or by which he caused personal injury, not including pain and suffering, or property damage

- l or other loss may be fined not to exceed three times the
- 2 gross value gained or three times the gross loss caused,
- 3 whichever is greater, and court costs and reasonably
- 4 incurred costs of investigation and prosecution, less the
- 5 value of any property ordered forfeited under [section 17].
- 6 (2) The district court shall hold a hearing to
- 7 determine the amount of the fine. The hearing must be held
- 8 before the court, sitting without a jury. The defendant is
- 9 entitled to the assistance of counsel, and the defendant and
- 10 prosecutor are entitled to compulsory process and
- 11 cross-examination of witnesses.

- 12 Section 8. Action for relief from criminal activity.
- 13 (1) The attorney general, a county attorney, or, upon grant
- 14 of leave to file by the attorney general, an aggrieved
 - person may seek relief from conduct constituting or
- 16 threatening a violation of [section 6] by instituting civil
- 17 proceedings against a person in the district court. If the
- 18 plaintiff proves the alleged violation or threatened
- 19 violation by a preponderance of the evidence, the district
- 20 court may, after making due provision for the rights of
- 21 innocent persons, grant relief by entering any appropriate
- 22 order or judgment, including:
- 23 (a) ordering a defendant to divest himself of any
- 24 interest in any enterprise or real property:
- 25 (b) imposing reasonable restrictions upon the future

activities or investments of a defendant, including prohibiting a defendant from engaging in the same type of endeavor as the enterprise in which he was engaged in violation of {section 6};

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- 5 (c) ordering the dissolution or reorganization of an 6 enterprise;
 - (d) ordering the suspension or revocation of a license, permit, or prior approval granted to an enterprise by an agency of the state; or
 - (e) ordering the surrender of the charter of a corporation organized under the laws of this state or the revocation of a certificate authorizing a foreign corporation to conduct business within this state upon finding that the board of directors or a managerial agent acting on behalf of the corporation, in conducting the affairs of the corporation, has authorized or engaged in conduct made unlawful by [section 6] and that, for the prevention of future criminal conduct, the public interest requires that the charter of the corporation be surrendered and the corporation dissolved or the certificate revoked.
 - (2) In a proceeding under this section, injunctive relief may be granted in conformity with the principles that govern the granting of relief from injury or threatened injury in other cases, but no showing of special or irreparable injury need be made. Pending final determination

of a proceeding under this section, a temporary restraining 1 order or preliminary injunction may be issued upon a showing of immediate danger of significant injury, including the possibility that any judgment for money damages might be difficult to execute, and, in a proceeding initiated by an aggrieved person, upon the execution of proper bond against injury for an injunction or temporary restraining order improvidently granted. If the district court issues an injunction or temporary restraining order or grants other relief under this section, the plaintiff is entitled to 10 recover reasonable attorney fees in the trial and appellate 11 12 courts and costs of investigation and litigation reasonably incurred. 13

- 14 Section 9. Triple damages action. (1) Upon grant of 15 leave to file by the attorney general, a person directly or 16 indirectly injured by conduct constituting a violation of 17 [section 6] has, in addition to any other relief under [this act], a cause of action for three times the actual damages 18 he sustained. Damages under this section are not limited to 19 20 competitive injury or injury distinct from the injury inflicted by racketeering activity. 21
- 22 (2) A successful plaintiff is entitled to recover 23 reasonable attorney fees in the trial and appellate courts 24 and costs of investigation and litigation reasonably 25 incurred.

(3) An injured person has a right to any property forfeited to the state under (this act), any fine imposed under [section 7], and any property against which any civil penalty under this section may be executed superior to any right or claim of the state to the fine or property, up to the value of triple damages, fees, and costs awarded under this section.

Section 10. Civil penalty action. The attorney general or county attorney may institute proceedings against any enterprise to recover a civil penalty for conduct constituting a violation of [section 6]. The civil penalty may not exceed \$100,000, less the value of any property forfeited under [section 17] and any fine imposed under [section 7].

Section 11. Action by state, county, municipality, or other political subdivision for civil relief. The attorney general may bring an action in federal court on behalf of the state, one or more counties or municipalities, and other political subdivisions organized under the laws of this state for civil relief under any provision of federal law that is comparable to a provision of [this act]. No action under this section impairs the authority of any county, municipality, or political subdivision to bring such an action on its own behalf or its authority to engage its own counsel in connection with the action.

Section 12. State intervention in civil action. Upon filing a civil action under [section 8 or 9], the plaintiff shall immediately notify the attorney general of its filing. The attorney general may, upon timely application, intervene in the action if he certifies that, in his opinion, the action is of general public importance. The state is entitled, upon intervention, to the same relief as if the attorney general had instituted the action.

9 Section 13. Estoppel by prior judgment or decree. A
10 final judgment or decree rendered against the defendant in
11 any civil or criminal action under [this act] estops the
12 defendant in any subsequent civil action brought by any
13 person in all matters in which the judgment or decree would
14 be an estoppel as between the parties to the prior civil or
15 criminal action.

Section 14. Time for filing civil action. A civil action under [this act] may be commenced within 5 years after the conduct made unlawful by [section 6] terminates or the cause of action accrues or within any longer statutory period that would be applicable if this section were not in effect. If a criminal or civil action is brought or intervened in by the state to punish, prevent, or restrain any activity made unlawful by [section 6], the running of the period of limitation prescribed by this section with respect to any cause of action under [section 8 or 9], based

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in whole or in part upon any matter complained of in the action the state brought or in which it intervened, must be suspended until 2 years after the termination of the action the state brought or in which it intervened.

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Section 15. Service of process in civil action -persons outside the state. Personal service of any process in a civil action under [this act] may be made upon any person outside the state if the person was a principal in any conduct constituting a violation of (section 6) in this state. The person is considered to have thereby submitted himself to the jurisdiction of the courts of this state for the purposes of a civil action under [this act].

Section 16. Remedies to be cumulative. The application of any civil or criminal remedy or sanction under [this act] does not preclude the application of any other civil or criminal remedy under [this act] or any other provision of law.

Section 17. Forfeited 18 property. (1) A person 19 convicted under [section 6] forfeits to the state:

(a) any real or personal property used in the course of, intended for use in the course of, derived from, or realized through conduct in violation of [section 6], including any property constituting an interest in or means of control or influence over an enterprise involved in the conduct in violation of [section 6];

- (b) any property constituting proceeds derived from the conduct in violation of [section 6];
 - (c) (i) any position, office, appointment, tenure, commission, or employment contract of any kind which he acquired or maintained in violation of [section 6] or through which he conducted or participated in the conduct of the affairs of an enterprise in violation of (section 6) or which afforded him a source of influence or control over the affairs of an enterprise that he exercised in violation of [section 6]; and
 - (ii) any compensation, right, or benefit derived from the position, office, appointment, tenure, commission, or employment contract that accrued to him during the period of conduct in violation of [section 6];
- (d) any interest in, security of, claim against, or 15 property or contractual right affording him a source of 16 influence or control over the affairs of an enterprise that 17 he exercised in violation of [section 6]; and
 - (e) any amount payable or paid under any contract for goods or services that was awarded or performed in violation of [section 6].
 - (2) A judgment of forfeiture may not be entered unless the indictment or information alleged the extent of property subject to forfeiture. If the indictment or information alleged that property is subject to forfeiture, a special

- verdict must be returned on the extent of any property
 subject to forfeiture. If a verdict contains a finding of
 property subject to forfeiture, a judgment of forfeiture
 must be entered.
 - (3) The district court shall order forfeiture of any other property of the defendant up to the value of the property that is unreachable if any property included in a special verdict of forfeiture:
 - (a) cannot be located;

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- (b) has been sold to a bona fide purchaser for value;
- 11 (c) has been placed beyond the jurisdiction of the 12 court;
- 13 (d) has been substantially diminished in value by the 14 conduct of the defendant;
 - (e) has been commingled with other property that cannot be divided without difficulty or undue injury to innocent persons; or
- 18 (f) is otherwise unreachable without undue injury to
 19 innocent persons.
- section 18. Restraining orders and injunctions in criminal proceedings. (1) (a) After the filing of an information or indictment and a hearing as to which any person who will be affected has been given reasonable notice and opportunity to participate, the district court may,
- 25 based on the indictment:

- 1 (i) enter a restraining order or injunction;
- 2 (ii) require the execution of a satisfactory
 3 performance bond; and
- 4 (iii) take any other action, including the appointment 5 of a receiver, that the attorney general or county attorney 6 shows by a preponderance of the evidence is necessary to 7 preserve the reachability of property subject to forfeiture.
- 8 (b) The Montana Rules of Evidence do not apply at a 9 hearing under subsection (1)(a).
- 10 (2) If no indictment has been filed, all other
 11 provisions of subsection (1) apply, but the attorney general
 12 or county attorney, in addition to the showing required by
 13 subsection (1), must also show that:
- 14 (a) there is probable cause to believe that the 15 property with respect to which the order is sought would be 16 subject to forfeiture upon conviction; and
- 17 (b) the requested order would not result in 18 substantial and irreparable harm or injury to the party 19 against whom the order is to be entered that outweighs the 20 need to preserve the reachability of the property.
- 21 (3) No order under subsection (1) or (2) is effective 22 for more than 90 days unless it is extended by the district 23 court for good cause shown or, if the order is under 24 subsection (2), an information or indictment is returned 25 alleging that the property is subject to forfeiture.

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(4) (a) Upon application by the attorney general or the county attorney, a temporary restraining order to preserve the reachability of property subject to forfeiture may be granted without notice to any party if:

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- 5 (i) an information or indictment alleging that
 6 property is subject to forfeiture has been filed or the
 7 district court determines that there is probable cause to
 8 believe that property with respect to which the order is
 9 sought would be subject to forfeiture upon conviction:
 - (ii) the property is in the possession or control of the party against whom the order is to be entered; and
 - (iii) the district court determines that the nature of the property is such that it can be concealed, disposed of, or placed beyond the jurisdiction of the district court before any party may be heard in opposition.
 - (b) A temporary restraining order under this subsection (4) expires within such time, not to exceed 10 days, as the district court fixes unless extended for good cause shown or unless the party against whom it is entered consents to an extension for a longer period. If a temporary restraining order is granted under this subsection, a hearing concerning the entry of the order must be held at the earliest practicable time and prior to the expiration of the order.
 - (5) Following the entry of a judgment under [this act]

- that includes a fine or an order of forfeiture, or both, the
- district court may enter a restraining order or injunction,
- 3 require the execution of a satisfactory performance bond, or
- 4 take any other action, including the appointment of a
- receiver, that the district court considers proper to
- 6 protect the interests of the state.
- 7 Section 19. Seizure of forfeited property. An order of
- 8 forfeiture must authorize the attorney general or the county
- 9 attorney to seize the property declared forfeited upon such
- 10 terms and conditions relating to the time and manner of
- 11 seizure as the district court considers proper.
- 12 Section 20. Disposal of forfeited property. (1) The
- 13 attorney general or county attorney shall dispose of all
- 14 property ordered forfeited in any criminal action under
- 15 [this act] as soon as feasible, making due provisions for
- 16 the rights of innocent persons, by:
 - (a) public sale;
- 18 (b) transfer to a state governmental agency for
- 19 official use:

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- 20 (c) sale or transfer to an innocent person; or
- 21 (d) destruction, if the property is not needed for
 - evidence in any pending criminal or civil action.
- 23 (2) Any property right not exercisable by o
- 24 transferable for value to the state expires and does not
- 25 revert to the defendant. No defendant or person acting in

concert with him or on his behalf is eligible to purchase forfeited property from the state.

- 3 (3) With respect to property ordered forfeited or a 4 fine imposed in any criminal action under [this act], the 5 attorney general may:
- 6 (a) compromise claims;

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- 7 (b) award compensation to persons providing 8 information resulting in a forfeiture:
 - (c) grant petitions for mitigation or remission of a forfeiture or fine, restore forfeited property, or award imposed fines to victims of a violation of (section 6): and
 - (d) take any other action to protect the rights of innocent persons which is in the interests of justice and which is consistent with the purposes of [this act].
- 15 (4) The proceeds of any sale or other disposition of 16 forfeited property must be applied as follows:
- 17 (a) first, to the fees and costs of the forfeiture and 18 sale, including expenses of seizure, maintenance, and 19 custody of the property pending its disposition, 20 advertising, and court costs;
- 21 (b) second, to all costs and expenses of investigation 22 and prosecution, including costs of resources and personnel 23 incurred in investigation and prosecution; and
- 24 (c) the balance to the organized crime investigation 25 and prosecution fund established by [section 41], to the

1 credit of the attorney general, county attorney, and law
2 enforcement agencies in such proportions as are represented

2 enforcement agencies in such proportions as are represented

3 by their costs and expenses in investigating and

4 prosecuting.

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Section 21. Date of state's title to forfeited property. Upon the entry of a final judgment of forfeiture in favor of the state, the title of the state to the forfeited property:

- 9 (1) in the case of real property or a beneficial 10 interest in it, relates back to the date of a filing of a 11 racketeering lien notice in the county where the real 12 property or a beneficial interest in it is located. If no 13 racketeering lien notice was filed, title relates back to 14 the date of a filing under [section 30] of a notice of 15 action affecting title or possession in the county where the 16 real property or a beneficial interest in it is located. If 17 neither a racketeering lien notice nor a notice of action 18 affecting title or possession was filed, title relates back 19 to the date of the recording of the final judgment of
- 22 (2) in the case of personal property or a beneficial 23 interest in it, relates back to the date the personal 24 property or the beneficial interest in it was seized by the 25 state or the date of filing of a racketeering lien notice in

beneficial interest in it is located.

forfeiture in the county where the real property or a

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the county where the personal property or a beneficial 1 interest in it is located. If the property was not seized 2 and no racketeering lien notice was filed, title relates 3 back to the date of the recording of the final judgment of forfeiture in the county where the personal property or a 5 beneficial interest in it is located.

7 Section 22. Property rendered unavailable for forfeiture. (1) If personal or real property or a 8 beneficial interest in it subject to forfeiture is conveyed, 9 alienated, disposed of, or otherwise rendered unavailable 10 for forfeiture after the filing of a racketeering lien 11 notice or after the filing of a civil or criminal action, 12 13 whichever is earlier, the state may institute an action in any district court against the person named in the 14 racketeering lien notice or the defendant in the civil or 15 criminal action. The court shall enter final judgment 16 against the person named in the racketeering lien notice or 17 the defendant in the civil or criminal action for an amount 18 equal to the value of the property or any beneficial 19 20 interest in it, together with investigative costs and attorney fees incurred by the state in the action. If a 21 civil proceeding is pending, the action must be filed in the 22 court where the civil proceeding is pending. 23

(2) If personal or real property or a beneficial 24 interest in it subject to forfeiture is conveyed, alienated, 25

or otherwise disposed of after the filing of a racketeering 1 lien notice or after the filing of a civil or criminal action, whichever is earlier, the state may treat it as a 3 fraudulent conveyance.

- (3) A trustee who acquires actual knowledge that a racketeering lien notice or a civil or criminal action has been filed against any person for whom he holds legal or record title to personal or real property shall immediately furnish to the attorney general or county attorney the following:
 - (a) the name and address of the person;
- (b) the name and address of any other person for whose 12 benefit the trustee holds title to the personal or real property: and 14
- (c) if requested by the attorney general or county 15 attorney, a copy of the trust agreement or other instrument under which the trustee holds legal or record title to the 17 personal or real property. Any trustee who fails to comply 19 with the provisions of this subsection (3) is guilty of a 20 felony and may be sentenced under 46-18-213.
- 21 (4) A trustee who transfers or conveys title to personal or real property as to which a racketeering lien 22 notice is in effect is liable to the state for the greater of the following if he has actual notice of the racketeering 24 lien notice:

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(a) the amount of proceeds received directly by the person named in the racketeering lien notice as a result of the transfer or conveyance;

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- (b) the amount of proceeds received by the trustee as a result of the transfer or conveyance and distributed to the person named in the racketeering lien notice; or
- (c) the fair market value of the interest of the person named in the racketeering lien notice in the personal or real property transferred or conveyed; but if the trustee transfers or conveys the personal or real property for at least its fair market value and holds the proceeds that would otherwise be paid or distributed to the beneficiary or at the direction of the beneficiary or his designee, the trustee's liability under this subsection (4) does not exceed the amount of the proceeds held for so long as the proceeds are held by the trustee.
- (5) The filing of a racketeering lien notice does not constitute a lien on the record title to personal or real property cwned by the trustee except to the extent the trustee is named in the racketeering lien notice. The attorney general or county attorney may file a civil action in the district court against the trustee to recover from the trustee the amount of a judgment under subsection (1) and the investigative costs and attorney fees incurred by the attorney general or county attorney.

- Section 23. Use of property subject to forfeiture. The filing of a racketeering lien notice does not affect the use to which personal or real property or a beneficial interest in it owned by the person named in the racketeering lien may be put or the right of the person to receive any rents or other proceeds resulting from the use and ownership, but not resulting from the sale, of the property until a judgment of forfeiture is entered.
- 9 Section 24. Exempted conveyances by trustees. (1) The 10 provisions of [section 22] do not apply to a transfer or 11 conveyance by a trustee under a court order unless the order 12 is entered in an action between the trustee and the 13 beneficiary.
 - (2) Unless the trustee has actual knowledge that a person owning a beneficial interest in the trust is named in a racketeering lien notice or is otherwise a defendant in a civil or criminal action, [section 22] does not apply to:
- 18 (a) a conveyance by a trustee that is required by the
 19 terms of a trust agreement, if the trust agreement is a
 20 matter of public record prior to the filing of any
 21 racketeering lien notice; or
- 22 (b) a transfer or conveyance by a trustee to all of 23 the persons who own a beneficial interest in the trust.
- 24 Section 25. Racketeering lien notice. (1) Upon the 25 filing of a criminal or civil action under [this act] or at

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any time during the pendency of the action, the attorney general or a county attorney may file in any one or more counties a racketeering lien notice. No filing fee or other charge may be required, and the county clerk and recorder shall immediately record the notice in the official records.

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- (2) The racketeering lien notice must be signed by the attorney general or county attorney, be in such form as the attorney general prescribes, and set forth the following information:
 - (a) the name of the person against whom the action has been brought. The attorney general or county attorney may also list any other aliases, names, or fictitious names under which the person may be known and any corporation, partnership, or other entity that is controlled or entirely owned by the person.
 - (b) if known to the attorney general or county attorney, the present residence and business address of the person named in the notice and of the other names listed in the notice;
 - (c) a statement that an action under [this act] has been brought against the person named in the notice, the name of the county or counties where the action was brought, and, if known to the attorney general or county attorney at the time of filing the notice, the case number of the action;

- 1 (d) a statement that the notice is being filed 2 pursuant to this section; and
- 3 (e) the name and business address of the attorney
 4 general or county attorney filing the notice.
 - (3) A racketeering lien notice applies to only one person, any listed aliases or fictitious or other names of that person, and listed names of corporations, partnerships, or other entities controlled or entirely owned by that person. A separate notice may be filed for any other person.
- 10 (4) The attorney general or county attorney must, as soon as practicable after filing a racketeering lien notice, 11 mail the person a copy of the notice by certified mail, 12 return receipt requested, addressed to the last-known 13 business or residential address. The mailed notice must be 14 15 either a copy of the notice with a notation on it of the county or counties in which the notice has been recorded or 16 a copy of each recorded notice. Failure to furnish a copy 17 of the notice does not invalidate or otherwise affect the 18 19 notice.
- 20 Section 26. Property lien. (1) The filing of a 21 racketeering lien notice creates a lien from the time of 22 filing in favor of the state on any personal or real 23 property situated in the county where the notice is filed, 24 and any beneficial interest in the property, then or 25 thereafter owned by the person named in the notice or under

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any of the other names listed in the notice.

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2 (2) The lien continues until expiration, termination,
3 or release and is superior and prior to the interest of any
4 other person in the personal or real property if the
5 interest of the other person is acquired subsequent to the
6 filing of the notice.

section 27. Term of racketeering lien notice. Except as provided in [section 29], the term of a racketeering lien notice is 6 years from the date of filing unless a renewal notice is filed, and the term of a renewal notice is 6 years from the date of its filing. The attorney general or county attorney is entitled to only one renewal notice.

Section 28. Release of property from racketeering lien notice. The attorney general or county attorney filing a racketeering lien notice may, in whole or in part, release any personal or real property or beneficial interest in it from the notice upon such terms and conditions as he may determine. A release may be filed in the official records of any county. No charge or fee may be imposed for the filing of a release.

section 29. Termination of and release of person from racketeering lien notice. (1) If no civil action has been filed by the attorney general or county attorney seeking a forfeiture of any property owned by the person named in a racketeering lien notice, the acquittal in a criminal action

of the person named in the notice or the dismissal of a criminal action terminates the notice and the filing of the

- 4 (2) If a civil action has been instituted and a 5 criminal action is dismissed or the person named in a 6 racketeering lien notice has been acquitted in a criminal 7 proceeding, the notice continues for the duration of the 6 civil proceeding.
- 9 (3) (a) If no civil action is pending against the 10 person named in a racketeering lien notice, he may file an 11 action against the attorney general or county attorney 12 filing the notice, in the county where the notice has been 13 filed, seeking a release or extinguishment of the notice.
- 14 (b) The district court shall, upon motion of the
 15 plaintiff, immediately enter an order setting a date for a
 16 hearing. The date must be not less than 5 or more than 10
 17 days after the action was filed. The order and a copy of the
 18 complaint must be served on the attorney general or county
 19 attorney within 3 days after the filing of the action.
- beneficial interest in it owned by the plaintiff is covered
 by the notice or is otherwise subject to forfeiture under

(c) At the hearing, the district court shall take

evidence on whether any personal or real property or

24 (this act), and if the plaintiff shows by a preponderance of

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that any personal or real property or beneficial interest in 1 it owned by him is not subject to forfeiture, the district court must enter a judgment extinguishing the notice or 7 releasing the personal or real property or beneficial interest in it from the notice. The district court shall immediately enter an order releasing from the notice any specific personal or real property or beneficial interest in 7 it if a sale of the property or interest is pending and the 8 filing of the notice prevents the sale of the property or 9 interest, but the proceeds from the sale of the property or 10 11 interest must be deposited with the clerk of the district 12 court, subject to the further order of the district court.

(d) At the hearing, the district court may release from the notice any personal or real property or beneficial interest in it upon the posting by the plaintiff of security equal to the value of the property or interest.

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- (e) If a civil action is pending against a person named in a racketeering lien notice, the district court, upon motion by the person, may in its discretion grant a hearing and relief under this subsection (3).
- Section 30. Notice of action affecting property -priority of interests. (1) In conjunction with any civil
 action, the attorney general or county attorney may, as
 provided in 70-19-102, file in any county a notice of action
 affecting title or possession. Any person acquiring an

interest in the real property subsequent to the filing of the notice takes the interest subject to the civil action and any subsequent judgment of forfeiture.

(2) If a racketeering lien notice has been filed, the 4 attorney general or county attorney may name as a defendant, 5 6 in addition to the person named in the racketeering lien notice, any person acquiring an interest in the personal or real property subsequent to the filing of the racketeering lien notice. If a judgment of forfeiture is entered in favor of the state, the interest of any person in the property 1.0 1.1 that was acquired subsequent to the filing of the racketeering lien notice is subject to the notice and a 12 judgment of forfeiture. 13

Section 31. Registration of alien corporations —
reports. (1) An alien corporation desiring to acquire
personal or real property in this state must have, prior to
acquisition, and continuously maintain in this state during
any year in which the personal or real property is owned by
the alien corporation:

- (a) a registered office; and
- 21 (b) a registered agent, that may be either an
 22 individual resident in the state whose business office is
 23 identical with the registered office or another corporation
 24 authorized to transact business in this state and having a
 25 business office identical with the registered office.

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- (2) A registered agent must at the time he is designated file a statement in writing with the secretary of state accepting the designation. Process may be served on the agent.
- (3) An alien corporation must file with the secretary of state on January 1 of each year a sworn report, on such forms as the secretary of state shall prescribe, setting forth:
- (a) the name of the alien corporation; q

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- (b) the street address of the principal office of the 10 alien corporation; 11
- (c) the name and street address of each officer and 12 each director of the alien corporation; 13
- (d) the name and street address of the registered 14 agent and registered office of the alien corporation; and 15
- (e) a statement signed by the corporate president, 16 vice president, secretary, and treasurer attesting to the 17 accuracy of the report as of the day immediately preceding 18 the filing of the report. 19
- (4) The secretary of state shall collect a \$15 filing 20 fee for each report and an additional \$20 fee for a late 21 22 filing.
- (5) Ine secretary of state shall record the status of 23 an alien corporation that fails to comply with the 24 requirements of this section. 25

- 1 (6) An alien corporation that fails to file a report or maintain a registered office and a registered agent is not entitled to own, purchase, or sell any personal or real property in this state or sue or defend in the courts of this state while the noncompliance continues.
- (7) The filing of a report by a corporation is solely 6 for the purposes of [this act] and the report may not be 7 used to determine whether the corporation is doing business in this state.
- 10 Section 32. Investigation by attorney general --11 subpoenas. (1) Whenever a person has engaged in, is engaging in, or is about to engage in any conduct 1.2 13 constituting a violation of [section 6], the attorney 14 general may conduct an investigation of the conduct. The 15 attorney general may, prior to the commencement of any civil 16 or criminal action under (this act) subpoena witnesses, 17 compel their attendance, examine them under oath, and 18 require the production of books, documents, records, 19 writings, recordings, and other tangible things (referred to in [this act] as "documentary material") relevant or 20 21 material to the investigation for inspection, reproducing, 22 and copying.
- 23 (2) Service of a subpoena of the attorney general may 24 be made by:
- 25 (a) delivery of a duly executed copy to the person

served or, if the person is not a natural person, to the principal place of business of the person to be served; or

- (b) mailing by certified mail, return receipt requested, a duly executed copy addressed to the person to be served at his principal place of business in this state or, if the person has no place of business in this state, to his principal office.
- 8 (3) A subpoena must contain the following:

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- 9 (a) the nature of the conduct constituting the alleged
 10 violation under investigation and the provision of law
 11 applicable to it;
 - (b) the date, not less than 10 days from the date of service of the subpoena, and place where the person is required to appear or produce documentary material in his possession, custody, or control; and
 - (c) a description and indication by type of documentary material required to be produced.
- 18 (4) When documentary material is demanded by subpoena,
 19 the subpoena may not:
- 20 (a) contain a requirement that would be unreasonable
 21 or improper if contained in a subpoena duces tecum issued by
 22 a court of this state; or
- 23 (b) require the disclosure of any documentary material
 24 which would be privileged or which for any other reason
 25 would not be required by a subpoena duces tecum issued by a

court of this state.

Section 33. Production of subpoenaed material. The 3 production of documentary material in response to a subpoena must be made under a sworn certificate, in such form as the subpoena designates, by the person, if a natural person, to 6 whom the demand is directed or, if not a natural person, by a person having knowledge of the facts and circumstances relating to the production who swears that all the documentary material required by the subpoena and in the 10 possession, custody, or control of the person to whom the subpoena is directed has been produced and made available to 11 the custodian. 12

13 Section 34. Production of material for inspection by 14 state. The attorney general may require the production of 15 documentary material prior to the taking of any testimony of 16 a subpoenaed person. The material must be made available for inspection and copying during normal business hours at the 17 principal place of business of the subpoenaed person or at 18 19 such other time and place as may be agreed upon by that 20 person and the attorney general.

Section 35. Examination of subpoenaed witnesses. The
examination of witnesses must be conducted by the attorney
general before an officer authorized to administer oaths in
this state. The testimony must be taken stenographically or
by a sound-recording device and transcribed. The attorney

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- general shall exclude everyone from the place where the 1 2 examination is held except the person being examined, his 3 counsel, the officer before whom the testimony is taken, and 4 any stenographer taking the testimony. Any person compelled to appear under a demand for oral testimony under (section 5 б 32] may be accompanied and represented by counsel. The examination must be conducted in a manner consistent with 7 the Montana Rules of Civil Procedure. 8
 - Section 36. Inspection of material and testimony at examinations. (1) While in the possession of the attorney general and under such reasonable terms and conditions as he may prescribe:

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- (a) documentary material is available for examination and copying by the person who produced the material or by any duly authorized representative of that person; and
- (b) transcripts of oral testimony are available for examination and copying by the person who gave the testimony or his counsel.
- (2) Except as provided in subsection (1), documentary material and transcripts of oral testimony, including copies, in the possession of the attorney general are not available for examination by any individual other than another law enforcement official without the consent of the person who produced the material or gave the testimony.
- 25 Section 37. Witness fees and mileage. A person served

- with a subpoena must be paid the same fees and mileage as
- 2 are paid to witnesses in the courts of this state.
- 3 Section 38. Tampering with subpoenaed material --
- 4 misdemeanor. A person who with intent to avoid, evade,
 - prevent, or obstruct compliance, in whole or in part, by
- 6 himself or any other person, with any duly served subpoena
- 7 or knowingly removes from any place, conceals, withholds,
- 8 destroys, mutilates, alters or by any other means falsifies
- 9 any documentary material that is the subject of the subpoena
- 10 commits a misdemeanor. The attorney general shall
- 11 investigate suspected violations of and commence and try
- 12 prosecutions under this section.
- 13 Section 39. Failure to appear or produce. If a
- 14 subpoenaed witness fails or refuses to appear, produce
- documentary material, or give testimony relevant or material
- 16 to the investigation, the attorney general may petition the
- 17 district court of the first judicial district or of the
- 18 judicial district where the witness resides for an order
- 19 requiring the witness to attend and testify or produce the
- 20 documentary material. Failure or refusal by the witness to
- 21 obey an order of the district court may be punished by the
- 22 district court as contempt.
- 23 Section 40. Granting of immunity, (1) If a person is
- 24 or may be called to testify or produce evidence at an
- 25 investigation, hearing, or trial under [this act], the

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district court for the judicial district in which the
hearing, trial, or investigation is or may be held shall,
upon certification in writing of a request of the attorney
general, a county attorney of the judicial district, or the
person issue an order, ex parte or after a hearing, granting
the person immunity and requiring the person to testify or
produce evidence, notwithstanding his refusal to do so on
the basis of his privilege against self-incrimination, if:

9 (a) the production of the information is necessary to
10 a fair determination of the matter pending at the hearing or
11 trial:

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- (b) the person has refused or is likely to refuse to produce the information on the basis of his privilege against self-incrimination; and
- (c) no objection to the order is made by the attorney general or the county attorney.
- against self-incrimination, to testify or produce evidence in any proceeding described in this section and the presiding officer informs the person of an order issued under this section, the person may not refuse to comply with the order on the basis of his privilege against self-incrimination. If the person refuses to comply with the order, he may be punished for contempt by the district court issuing the order.

1 (3) Evidence compelled by an order issued under this
2 section and any information directly or indirectly derived
3 from it may not be used against the person in a subsequent
4 criminal case, except in a prosecution for perjury, false
5 swearing, or an offense otherwise involving a failure to
6 comply with the order.

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7 Section 41. Organized crime investigation and prosecution fund and Montana law enforcement assistance 9 fund. (1) The otherwise unallocated proceeds of all 10 forfeitures ordered and criminal and civil fines imposed 11 under [this act] must, as provided in [section 20(4)(c)], be 12 deposited in the state treasury in a state special revenue 13 fund account designated the "organized crime investigation 14 and prosecution fund". Money in the organized crime 15 investigation and prosecution fund must be used for the 16 costs of the criminal and civil investigation and 17 prosecution of conduct unlawful under [section 6], including 18 costs of resources and personnel, and is allocated to the 19 attorney general and local governments for that purpose.

(2) Whenever the money in the organized crime investigation and prosecution fund credited to the attorney general, county attorney, or other law enforcement agency reaches \$75,000, additional money that would otherwise be credited to that agency under [this act] must be deposited in the state treasury in a state special revenue fund

- 1 account designated the "Montana law enforcement assistance
- 2 fund". The money is allocated to the attorney general, to be
- 3 used to make grants to local law enforcement agencies to
- 4 assist them in investigating, prosecuting, and preventing
- 5 crime.
- 6 Section 42. Action not barred for affecting or
- 7 involving interstate or foreign commerce. No action under
- 8 [this act] may be barred on the grounds that the activities
- 9 or conduct complained of in any way affects or involves
- 10 interstate or foreign commerce.

-End-

STATE OF MONTANA

FISCAL NOTE

REQUEST NO. FNN460-85

Form

BD-15

In compliance with a written request received February 16 19 85 , there is hereby submitted a pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Fiscal Note for S.B. 429 Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

DESCRIPTION OF PROPOSED LEGISLATION:

An act to adopt a law to curtail organized crime through civil and criminal sanctions.

FISCAL IMPACT:

Expenditure: because costs of investigation and prosecution under this act will be paid from fines and

forfeitures, there is no fiscal impact to the Department of Justice or the Judiciary.

cannot be estimated with any degree of accuracy. Revenue:

BUDGET DIRECTOR

Office of Budget and Program Planning

FN10:I/2

APPROVED BY COMMITTEE ON JUDICIARY

1	SENATE BILL NO. 429
2	INTRODUCED BY PINSONEAULT, MERCER
3	BY REQUEST OF THE DEPARTMENT OF JUSTICE
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT TO ADOPT A LAW TO
6	CURTAIL ORGANIZED CRIME THROUGH CIVIL AND CRIMINAL
7	SANCTIONS."
8	
9	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
10	Section 1. Short title. [This act] shall be known and
11	may be cited as the "Montana Victims of Organized Crime Act
12	of 1985".
13	Section 2. Purpose. The purpose of [this act] is to
14	curtail organized criminal activity and lessen its economic
15	and political power and impact in the state by giving law
16	enforcement agencies and the victims of organized crime new
17	civil and criminal sanctions and remedies.
18	Section 3. Construction. (1) The provisions of [this
19	act] must be liberally construed to achieve their remedial
20	purpose.
21	(2) When the language of a provision of [this act] is
22	the same as or similar to the language of Title IX, P.L.
23	91-452, 84 Stat. 941, codified at 18 U.S.C. 1961, et seq.,
24	the courts of this state, in construing the provision, must
25	consider and weigh the construction given to the federal law

2	Section 4. Legislative findings. (1) Organized crim
3	in the state is diversified and widespread and annuall
4	diverts enormous resources from the state's legitimat
5	markets through the illicit use of force, fraud, an
6	corruption.
7	(2) Traditional law enforcement strategies an
8	techniques which concentrate on bringing criminal penaltie
9	to bear on individual offenders for the commission o
10	specific offenses and which do not focus on offender
11	involved in racketeering influenced and corrup
12	organizations and patterns of racketeering activity an
13	which do not enlist the assistance of private enforcemen

use civil sanctions are inadequate to control

racketeering. Comprehensive strategies must be formulated;

more effective law enforcement techniques must be developed;

evidentiary, procedural, and substantive laws must be

strengthened; and criminal penalties and civil sanctions

by the federal courts.

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must be enhanced.

- Section 5. Definitions. As used in [this act], the following definitions apply:
- 22 (1) "Alien corporation" means a corporation organized
 23 under laws other than the laws of the United States or the
 24 laws of any state of the United States, INCLUDING
 25 CORPORATIONS WHICH HAVE QUALIFIED TO TRANSACT BUSINESS IN

-2-

SB 0429/02 SB 0429/02

THIS STATE UNDER TITLE 35.

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- 2 (2) "Attorney general" includes the attorney general,
 3 a duly authorized assistant attorney general, and a county
 4 attorney or deputy county attorney assisting the attorney
 5 general.
 - (3) (a) "Beneficial interest" includes:
- 7 (i) the interest of a person as a beneficiary under a 8 trust in which the trustee holds legal or record title to 9 personal or real property;
 - (ii) the interest of a person as a beneficiary under any other trust arrangement under which another person holds legal or record title to personal or real property for the benefit of the beneficiary; and
 - (iii) the interest of a person under any other form of express fiduciary arrangement under which another person holds legal or record title to personal or real property for the benefit of such person.
 - (b) The term "beneficial interest" does not include the interest of a stockholder in a corporation or the interest of a partner in a general or limited partnership.
- 21 (4) "County attorney" includes a duly authorized
 22 deputy county attorney.
- 23 (5) "Enterprise" includes any person, sole 24 proprietorship, partnership, corporation, trust, or other 25 legal entity; any union, association, or other group of

- persons associated in fact although not a legal entity;
- 2 illicit as well as licit enterprises; and governmental as
- 3 well as other entities.
- 4 (6) "Pattern of racketeering activity" means two or more occasions of conduct that:
- (a) constitute racketeering activity;
- 7 (b) are related to the affairs of an enterprise;
- 8 (c) are not isolated; and
- 9 (d) are not so closely related to each other and 10 connected in point of time and place that they constitute a 11 single event when:
- 12 (i) at least one of the occasions of conduct occurred
 13 after [the effective date of this act];
- 14 (ii) the last of the occasions of conduct occurred 15 within 3 years, excluding any period of imprisonment served 16 by any person engaging in the conduct, after a prior 17 occasion of conduct; and
- (iii) for the purposes of [section 6] but not [section 8], at least one of the occasions of conduct constituted a felony under Montana law or, if committed subject to the jurisdiction of the United States or any other state of the United States, would constitute a felony under Montana law if committed in Montana.
- 24 (7) "Pecuniary benefit" means benefit in the form of 25 money, property, commercial interests, or anything else, the