SENATE BILL NO. 336

- 2/06 Introduced 2/07 Referred to Local Government 2/21 Hearing 2/22 Adverse Committee Report 2/22 Bill Killed

INTRODUCED BY Julke J. Broun 1 2 3 A BILL FOR AN ACT ENTITLED: "AN ACT CHANGING THE FISCAL 4 YEAR FOR COUNTIES, CITIES, AND TOWNS; PROVIDING FOR 5 TRANSITION IN BUDGETS AND MILL LEVIES; AMENDING SECTIONS 6 7-3-1302. 7-6-2201. 7-6-2313. 7-6-2316. 7-6-2320, 7-6-2321. 7 7-6-2352, 7-6-4101, 7-6-4103, 7-6-4113, 7-6-4221, 7-6-4224, 8 9 7-6-4227, 7-6-4231, 7-6-4232, 7-6-4407, 7-7-2264, 7-7-4264, AND 7-16-2204, MCA; AND PROVIDING A DELAYED EFFECTIVE DATE 10 AND AN APPLICABILITY DATE." 11 12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 13 Section 1. Section 7-3-1302, MCA, is amended to read: 14 "7-3-1302. Fiscal year. The fiscal year of the 15 municipality shall begin with July October 1 and shall end 16 with the succeeding June September 30." 17 Section 2. Section 7-6-2201, MCA, is amended to read: 18 "7-6-2201. Fiscal year for counties. The fiscal year 19 for county purposes commences on July October 1 of each year 20 and ends on dune September 30 of the following year." 21 Section 3. Section 7-6-4101, MCA, is amended to read: 22 "7-6-4101. Fiscal year for municipalities. The fiscal 23 year of cities and towns commences on July October 1 of each 24 year and ends on June September 30 of the following year." 25

Section 4. Section 7-6-2313, MCA, is amended to read:
 "7-6-2313. Preparation of expenditure program and
 information on sources of revenue. (1) From those estimates
 the county clerk and recorder shall prepare a tabulation
 showing the complete estimated expenditure program of the
 county for the current next fiscal year and the sources of
 revenue by which it is to be financed.

8 (2) The tabulation shall set forth:
9 (a) the estimated receipts from all sources other than
10 taxation for each office, department, service, institution,
11 or district court program funded by the county for the
12 eurrent next fiscal year;
13 (b) the actual estimated receipts for the last
14 completed current fiscal year;

15 (c) the <u>estimated</u> surplus or unencumbered treasury
16 balances at the close of that-last the current fiscal year;
17 (d) the amount necessary to be raised by taxation;

(e) the estimated expenditure for each office,
department, service, institution, or district court program
funded by the county for the current next fiscal year;

21 (f) the actual estimated expenditures for the last 22 completed current fiscal year;

23 (g) all contracts or other obligations which will
24 affect the current next year revenues;

25 (h) the total amount of emergency warrants issued

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during the preceding <u>current</u> fiscal year, with the amount
 issued for each emergency and the amount issued against each
 fund."

4 Section 5. Section 7-6-2316, MCA, is amended to read:
5 "7-6-2316. Notice of hearing on preliminary budget.
6 (1) The board of county commissioners shall then have a notice published stating that:

8 (a) the board has completed its preliminary county
9 budget for the current next fiscal year;

(b) the budget is open to inspection in the office ofthe county clerk and recorder;

12 (c) the board will meet on the Wednesday before the 13 second Monday in August to fix the final budget and make 14 appropriations, stating the time and place of the meeting; 15 and

16 (d) any taxpayer or resident of the county may appear17 and be heard for or against any part of the budget.

18 (2) The notice shall be published at least one time in19 a newspaper of general circulation in the county."

Section 6. Section 7-6-2320, MCA, is amended to read: "7-6-2320. Final budget -- approval, adoption, and amendment. (1) The budget as finally determined, in addition to setting out separately each item for which an appropriation or expenditure is authorized and the fund out of which it is to be paid, shall set out: (a) the total amount appropriated and authorized to be
 spent from each fund;

3 (b) the <u>estimated</u> cash balance in the fund at the
4 close of the preceding current fiscal year;

5 (c) the amount estimated to accrue to the fund from 6 sources other than taxation;

(d) the reserve for the next fiscal year; and

8 (e) the amount necessary to be raised for each fund by
9 tax levy during the current next fiscal year.

(2) The board shall then by resolution approve and
adopt the budget as finally determined and enter the budget
at length in the official minutes of the board.

(3) (a) Subject to compliance with the procedures set
 forth in subsection (4), the board may approve and adopt a
 resolution amending a final budget when:

16 (i) shortfalls in anticipated and budgeted revenues 17 occur that, unless reductions in appropriations are made, 18 will result in expenditures for the year exceeding actual 19 revenues and cash balances available therefor; or

20 (ii) savings result from unanticipated adjustments in21 projected expenditures.

22 (b) Amended appropriations must be classified as:

- 23 (i) salaries and wages;
- 24 (ii) maintenance and operation;
- 25 (iii) capital outlay;

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1 (iv) interest and debt redemption; or

2 (v) miscellaneous.

3 (4) Prior to amending a final budget, the board shall:
4 (a) hold a public hearing on the proposed amendments
5 at least 7 days prior to a vote on the resolution amending
6 the budget; and

7 (b) publish notice, at least once, in a newspaper of 8 general circulation in the county at least 6 but not more 9 than 16 days before the hearing on the budget amendments. 10 The published notice must specify the date, time, place, and 11 subject of the hearing."

Section 7. Section 7-6-2321, MCA, is amended to read: 12 "7-6-2321. Fixing of tax levy. (1) On the second 13 Monday in August and after the approval and adoption of the 14 final budget, the board of county commissioners shall fix 15 the tax levy for each fund at a rate which will raise the 16 amount set out in the budget as the amount necessary to be 17 raised by tax levy for the fund during the current next 18 fiscal year. The taxable valuation of the county for the 19 current next fiscal year shall be the basis for determining 20 the amount of the tax levy for each fund. Each tax levy 21 shall be at a rate no higher than is required on that basis, 22 without including any amount for anticipated tax 23 delinquency, to produce the amount set out in the budget, 24 amount for anticipated tax without including any 25

delinquency, as being the amount to be raised by tax levy.
 (2) The tax levy shall be made in the manner provided
 by 15-10-201."

4 Section 8. Section 7-6-2352, MCA, is amended to read:

5 "7-6-2352. State grants to district courts -- rules. 6 (1) The department of commerce shall make grants to the 7 governing body of a county for the district courts for 8 assistance, as provided in this section. The grants are to be made from funds appropriated to the department for that 9 10 purpose. If the department approves grants in excess of the 11 amount appropriated, each grant shall be reduced an equal 12 percentage so the appropriation will not be exceeded.

(2) The governing body of a county may apply to the
department of commerce for a grant by filing a written
request on forms provided by the department by July October
20 for the previous fiscal year unless the department grants
a time extension upon request of the county. In its request
for a grant, a county must certify that:

19 (a) all expenditures from the district court fund have20 been lawfully made;

21 (b) no transfers from the district court fund have 22 been or will be made to any other fund; and

(c) no expenditures have been made from the district
court fund that are not specifically authorized by 7-6-2511
and 7-6-2351.

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1 (3) The department of commerce shall award a grant if 2 the county's district court expenditures for the previous 3 fiscal year exceeded the sum of:

4 (a) the product of the maximum mill levy authorized by
5 law for district court purposes, whether or not assessed,
6 multiplied by the previous year's taxable valuation of the
7 county; and

8 (b) all revenues, except district court grants,
9 required by law to be deposited in the district court fund
10 for the previous fiscal year.

(4) Eligible court expenditures for grant purposes 11 include all costs of the county associated with the 12 operation and maintenance of the district court, from 13 14 whatever fund paid, except costs for building and capital 15 items and library maintenance, replacement, and acquisition. (5) The department of commerce shall notify each 16 eligible county as soon as possible of its intention to 17 award a grant to that county and the amount of the award. 18

(6) The grant received by the county shall be placedin the district court fund.

(7) After all grants are awarded, the department of
commerce shall audit each approved grant request. The
department shall charge each county receiving a grant an
audit fee in the same amount as the costs incurred in
conducting the audit.

(8) If the audit of a grant recipient discloses that 1 the recipient received a grant in excess of the amount for 2 3 which it was eligible, the recipient shall repay the excess to the department of commerce. The department shall 4 redistribute any repaid excess amounts to the other counties 5 that received grants from the appropriation from which the 6 overpayment was made, on the same basis as the original 7 awards. No county is eligible for a district court grant if 8 it owes the department a refund of a prior year's 9 10 overpayment.

11 (9) The department of commerce shall prescribe rules 12 and forms necessary to effectively administer this section. 13 The department may require a county to provide any 14 information considered necessary for the administration of 15 the program."

16 Section 9. Section 7-6-4103, MCA, is amended to read: "7-6-4103, Annual appropriation. The council must, 17 during the month of July August in each fiscal year, pass an 18 19 ordinance to be known as the "Annual appropriation for the of for the fiscal year beginning duly October 1, 20 19..", in which ordinance there must be appropriated enough 21 22 money to defray the expenses or liabilities of the city or town for such fiscal year. There must be specified therein 23 the amount appropriated for each separate object or fund and 24 the salary or compensation to be paid to each officer of the 25

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1 city or town."

Section 10. Section 7-6-4113, MCA, is amended to read: 2 "7-6-4113. Filing of annual financial statement. (1) 3 The city or town clerk must, not later than August--31 4 November 30 following the close of each fiscal year, 5 transmit one copy of the statement to the department of 6 commerce and must present the other copy to the city or town 7 8 council or commission at its first regular meeting in 9 September December.

(2) If a city or town clerk fails to file a copy of 10 the statement with the department within the time specified, 11 the department, without delay, shall examine the books, 12 records, and accounts of the city or town. The department 13 14 shall make from its examination a statement of the financial 15 condition of the city or town for the preceding fiscal year in the manner it should have been made by the city or town 16 clerk. The examination shall be considered a special audit 17 under the provisions of subsections (4) and (5) of 2-7-503, 18 and all of the provisions of subsections (4) and (5) of 19 20 2-7-503 apply to it."

Section 11. Section 7-6-4221, MCA, is amended to read:
 "7-6-4221. Filing of estimate of revenues and expenses
 with clerk. (1) Before July 1 of each year the clerk of each
 city shall notify in writing each official in charge of an
 office, department, service, or institution of the

municipality to file with the clerk, before July 10,
 detailed and itemized estimates, both of the probable
 revenues from sources other than taxation and of all
 expenditures required by the office, department, service, or
 institution for the current next fiscal year.

6 (2) (a) The council shall submit to the clerk the estimate of expenditures for all purposes for the council. 7 8 council shall also submit to the clerk detailed The 9 estimates of all expenditures for construction or improvement purposes proposed to be made from the proceeds 10 11 of bond issues not yet authorized and from the proceeds of tax levies which are required to be submitted to and 12 approved at an election to be held. 13

14 (b) The mayor of the municipality shall submit to the 15 clerk a detailed estimate showing the amount to be 16 appropriated from funds belonging to the municipality to 17 defray the municipality's portion of the cost of making 18 improvements in special improvement districts and 19 maintaining them and of installing lighting systems in 20 special lighting districts and maintaining them.

(c) The city treasurer shall prepare the estimates for
interest and debt reduction.

23 (d) The clerk shall prepare all other estimates which24 properly fall within the duties of his office.

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(3) The estimates required in this section shall be

submitted on forms provided by the clerk and prescribed by 1 the department of commerce. The form may be varied or 2 3 departed from only with permission and approval of the department. Each of the officials shall file the estimates 4 within the time and in the manner provided in the form and 5 6 notice.

(4) In the absence or disability of an official, the 7 duties required in this section or 7-6-4223 devolve upon the 8 9 official or employee in charge of the office, department, 10 service, or institution for the time being."

Section 12. Section 7-6-4224, MCA, is amended to read: 11 "7-6-4224. Preparation of expenditure program and 12 13 information on sources of revenue. (1) From estimates of revenue and disbursements, the clerk shall prepare a 14 tabulation showing the complete estimated expenditure 15 16 program of the municipality for the current next fiscal year and the sources of revenue by which it is to be financed. 17

(2) The tabulation shall set forth: 18

(a) the estimated receipts from all sources other than 19 taxation for each office, department, service, or 20 institution for the current next fiscal year; 21

(b) the actual estimated receipts for the last 22 completed current fiscal year; 23

(c) the estimated surplus or unencumbered treasury 24 balances at the close of that-last the current fiscal year; 25

2 (e) the estimated expenditure for each office, 3 department, service, or institution for the current next fiscal year; 4 5 (f) the actual estimated expenditures for the last 6 completed current fiscal year; 7 (g) all contracts or other obligations which will 8 affect the current next year revenues; 9 (h) the total amount of emergency warrants issued 10 during the preceding current fiscal year, with the amount issued for each emergency and the amount issued against each 11 12 fund." 13 Section 13. Section 7-6-4227, MCA, is amended to read: 14 "7-6-4227. Notice of hearing on preliminary budget. 15 (1) The council shall then cause a notice to be published

(d) the amount necessary to be raised by taxation;

stating that: 16

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17 (a) the council has completed its preliminary 18 municipal budget for the current next fiscal year;

19 (b) the budget has been placed on file and is open to 20 inspection in the office of the clerk of the municipality; (c) the council will meet on the Wednesday immediately 21 22 preceding the second Monday in August for the purpose of 23 fixing the final budget and making appropriations, designating the time and place when and where such meeting 24 will be held; and

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1 (d) any taxpayer or resident may appear at the meeting 2 and be heard for or against any part of the budget. 3 (2) The notice shall be published at least one time in 4 the official newspaper of the municipality or, if there is none, then in a newspaper of general circulation in the 5 county in which the municipality is situated." 6 7 Section 14. Section 7-6-4231, MCA, is amended to read: 8 "7-6-4231. Final budget -- approval, adoption, and 9 amendment. (1) The budget as finally determined, in addition to setting out separately each item for which an 10 11 appropriation is made or expenditure authorized and the fund 12 out of which it is to be paid, shall set out: (a) the total amount appropriated and authorized to be 13 spent from each fund; 14 15 (b) the estimated cash balance in excess of outstanding unpaid warrants at the close of the preceding 16 17 current fiscal year; (c) the amount estimated to accrue to the fund from 18 sources other than taxation; 19 (d) the reserve for the end of the next fiscal year; 20 21 and (e) the amount necessary to be raised for each fund by 22 tax levy during the current next fiscal year. 23 (2) The council shall then by resolution approve and 24

1 enter it at length in the official minutes of the council. 2 (3) (a) Subject to compliance with the procedures set 3 forth in subsection (4), the council may approve and adopt a 4 resolution amending a final budget when: (i) shortfalls in anticipated and budgeted revenues 5 6 occur that, unless reductions in appropriations are made, 7 will result in expenditures for the year exceeding actual revenues and cash balances available therefor; or 8 9 (ii) savings result from unanticipated adjustments in 10 projected expenditures. 11 (b) Amended appropriations must be classified as: 12 (i) salaries and wages; 13 (ii) maintenance and operation; (iii) capital outlay; 34 (iv) interest and debt redemption; or 15 16 (v) miscellaneous. (4) Prior to amending a final budget, the council 17 shall: 18 19 (a) hold a public hearing on the proposed amendments at least 7 days prior to a vote on the resolution amending 20 the budget: and 21 22 (b) publish notice at least once in a newspaper of general circulation in the city or town at least 6 but not 23 more than 16 days before the hearing on the budget 24 25 amendments. The published notice must specify the date,

adopt the budget as finally determined, and the clerk shall

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1 time, place, and subject of the hearing."

2 Section 15. Section 7-6-4232, MCA, is amended to read: З "7-6-4232. Fixing of tax levy. (1) On the second Monday in August and after the approval and adoption of the 4 final budget, the council shall fix the tax levy for each 5 б fund at a rate, not exceeding limits prescribed by law, which will raise the amount set out in the budget as the 7 8 amount necessary to be raised by tax levy for that fund during the current next fiscal year. The taxable valuation 9 of the city for the current next fiscal year shall be the 10 11 basis for determining the amount of the tax levy for each fund, and each tax levy shall be at a rate no higher than is 12 13 required on that basis, without including any amount for anticipated tax delinquency, to raise the amount set out in 14 15 the budget.

(2) If the council considers that a levy made for a 16 17 bond sinking or interest fund will not provide a sufficient amount to pay all bond principal and interest becoming due 18 19 during the current next fiscal year or within 6 months after the current next fiscal year because of anticipated tax 20 delinguency, the council may fix the levy at a rate it 21 22 considers necessary to raise the amount for making the 23 payments of principal and interest over and above the anticipated tax delinguency. 24

25 (3) Each levy shall be made in the manner provided by

1 15-10-201."

Section 16. Section 7-6-4407, MCA, is amended to read: "7-6-4407. Resolution to fix annual tax levy. (1) The council must, on or before the second Monday of August of each year, by resolution determine the amount of the city or town taxes for all purposes to be levied and assessed on the taxable property in the city or town for the current next fiscal year.

9 (2) (a) Except as provided in subsection (2)(b), the 10 city or town clerk must at once certify to the county clerk 11 a copy of such resolution, and the county treasurer must 12 collect said taxes as provided in this part.

13 (b) In cities where the council has provided by 14 ordinance for the collection of such taxes by the city 15 treasurer, the city clerk must certify a copy of such 16 resolution to said city treasurer."

17 Section 17. Section 7-7-2264, MCA, is amended to read: 18 "7-7-2264. Statement as to amount of principal and 19 interest due and payable on bonds. (1) Whenever any county 20 has any issue or series of bonds outstanding and there are 21 not sufficient funds on hand available for the payment of the full amount of the interest and principal thereof, the 22 23 county treasurer of such county shall, between the first and 24 fifth days of August in each year while such bonds or any 25 thereof remain outstanding and unpaid, make out and deliver

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to the board of county commissioners of such county a
 statement.

(2) The statement required by subsection (1) shall З show the amount required to be raised by tax levy during the 4 then-current next fiscal year for payment of interest and 5 principal becoming due and payable during such fiscal year 6 or within 90 days thereafter on each issue or series of 7 8 bonds outstanding. If no part of the principal of any such issue or series of bonds will become due and payable within 9 such time, then such statement shall show the amount 10 required to be raised by tax levy during such year for 11 payment of interest becoming due during such time and to 12 place the proper amount in the sinking fund for the payment 13 of the principal of such bonds when they become due, as 14 provided in 7-7-2265." 15

Section 18. Section 7-7-4264, MCA, is amended to read: 16 "7-7-4264. Statement as to amount of principal and 17 interest due and payable on bonds. (1) Whenever any city or 18 town has any issue or series of bonds outstanding and there 19 are not sufficient funds on hand available for the payment 20 of the full amount of the interest and principal thereof, 21 the city treasurer or town clerk shall, between July 1 and 22 July 15 in each year while such bonds or any of them remain 23 outstanding and unpaid, make out and deliver to the city or 24 town clerk a statement. 25

1 (2) The statement required by subsection (1) shall show the amount required to be raised by tax levy during the 2 then-current next fiscal year for payment of interest and 3 4 principal becoming due and payable during such fiscal year or within 90 days thereafter on each issue or series of 5 б bonds outstanding. If no part of the principal of any such 7 issue or series of bonds outstanding or if no part of the 8 principal of any such issue or series of bonds will become due and payable within such time, then such statement shall 9 10 show the amount required to be raised by tax levy during 11 such year for payment of interest becoming due during such time and to place the proper amount in the sinking fund for 12 13 the payment of the principal of such bonds when they become 14 due, as provided in 7-7-4204.

15 (3) The statement prepared by the city treasurer or
16 town clerk shall be presented by the city or town clerk to
17 the city or town council at its next meeting."

18 Section 19. Section 7-16-2204, MCA, is amended to 19 read:

20 "7-16-2204. Role of museum board of trustees. It shall
21 be the duty of such board:

(1) to have the immediate custody, charge, and controlof such museum or collection;

24 (2) to make such rules as may be necessary and25 reasonable for the preservation, upkeep, care, maintenance,

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operation, support, and display thereof; and

2 (3) to make to the board of county commissioners, not3 later than July 15 of each year:

4 (a) a report in writing, detailing all gifts and 5 donations made to such museum or collection and the receipts 6 and expenditures during the immediately--preceding <u>current</u> 7 fiscal year; and

8 (b) an estimate of the amount to be budgeted for such
9 museum or collection in the budget of the county for the
10 then current next fiscal year."

11 <u>NEW SECTION.</u> Section 20. Transition. Budgets adopted 12 for fiscal year 1987 must allow for the following 13 transitional provisions:

14 (1) For the purposes of transition, fiscal year 1987
15 shall consist of 15 months from July 1, 1986, to September
16 30, 1987.

17 (2) The mill levies adopted for fiscal year 1987 may 18 exceed the statutory annual mill levy limits by 25% to fund 19 the additional 3 months contained in the transitional fiscal 20 year.

21NEW SECTION.Section 21. Effectivedate--22applicability date. This act is effective January 1, 1986,23and applies to fiscal years beginning after June 30, 1986.

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