Senate BILL NO. 299

INTRODUCED BY 5 tory

A BILL FOR AN ACT ENTITLED: "AN ACT TO GENERALLY REVISE THE MONTANA WATER USE LAWS TO TRANSFER FROM THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION TO THE DISTRICT COURTS THE AUTHORITY TO DETERMINE WATER RIGHTS AND PRIORITIES; AMENDING SECTIONS 85-1-101, 85-2-102, 85-2-112, 85-2-113, 85-2-123, 85-2-124, 85-2-301 THROUGH 85-2-303, 85-2-306, 85-2-316 THROUGH 85-2-319, 85-2-401 THROUGH 85-2-403, 85-2-508, 85-2-509, 85-2-511, AND 85-2-512, MCA."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Statement of purpose. The purpose of [this act] is to remove from the department of natural resources and conservation and to return to the district courts the authority to determine water rights and priorities. [This act] provides that a portion of this authority will be transferred from the department to the district courts after a portion of a water division has been finally adjudicated. After the entire adjudication process has been completed, only the district courts will have authority to adjudicate water rights.

NEW SECTION. Section 2. Water rights to be determined in district court. A person may not appropriate water or



commence construction of diversion, impoundment, withdrawal. or distribution works therefor or change the place of diversion, place of use, purpose of use, or place of storage of the water from a source of water to which existing rights have been determined except by applying for and receiving a decree from the district court of the county in which the diversion is to be made or, if no diversion, from the district court of a county in which the water is to be used. NEW SECTION. Section 3. Procedure for filing water right application in district court -- statement of opposition -- fees. (1) To acquire a water right decree, a person must first file with the clerk of the district court a verified application, setting forth facts supporting the ruling sought. The clerk shall send a copy of the application to the department.

shall file with the clerk of district court a verified statement of opposition, setting forth reasons as to why the application should not be granted or why it should be granted only in part or upon certain conditions. The statement of opposition may be filed on behalf of all owners of water rights who may be detrimentally affected by the granting of the application and who by signing the statement of opposition, in person or by attorney, consent to being included in the statement. The clerk shall send a copy of

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- the statement of opposition to the department. A statement
- of opposition must be filed by the last day of the second
- 3 month from the date on which the application was filed.
- 4 (3) The cost of filing an application for a water 5 right is \$10, and the cost of filing a statement of 6 opposition is \$10.
- 7 (4) An application for a water right decree must 8 include the following:
 - (a) a legal description of the diversion or proposed diversion or, if no diversion, of the place of use;
 - (b) a description of the source of water:
- 12 (c) the date of the initiation of the appropriation or
 13 proposed appropriation;
 - (d) the amount of water claimed; and
- (e) the use or proposed use of the water.

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- (5) An application for a decree of change of a previously decreed water right must include the following:
- (a) a complete statement of the planned change or increase in appropriation, including a description of all water rights to be established or changed by the plan;
- 21 (b) a map showing the approximate location of historic 22 use of the rights; and
- 23 (c) records or summaries of records of each decree or 24 permit upon which the applicant intends to rely.
- 25 NEW SECTION. Section 4. Resumes of applications. (1)

- No later than the 15th day of each month, the clerk of the 1 district court shall prepare a resume of each application that has been filed within the county during the preceding month. The resume must include the name and address of the applicant, a description of the water right involved, and a description of the ruling sought. The resume may be provided by the applicant at the time of filing the application or at the time of any republication pursuant to subsection (2), or 9 if no resume is provided, the clerk shall prepare the resume 1.0 for publication. The clerk shall promptly submit to each 11 applicant a bill for costs incurred by the district court in publishing the resume of the application. No ruling or 12 13 decree may be entered prior to payment of the charges.
 - (2) No later than the end of each month, the clerk shall publish each resume in a newspaper or newspapers as are necessary to obtain general circulation once in every county affected, as determined by the district judge. If at the request of or as the result of amendments made by an applicant the resume of an application is republished, the applicant shall pay the cost of republication.
 - (3) No later than the end of the month, a copy of the resume must be mailed by the clerk to each person who the water master has reason to believe would be affected or who has requested a copy by submitting his name and address to the clerk. The clerk shall maintain a mailing list of names

and addresses so submitted, and persons desiring to have their names and addresses retained on the list must resubmit them by January 5 each year. Persons who have not resubmitted their names and addresses may not be retained on the list, but they may submit their names and addresses at any time thereafter for inclusion on the list. In order to obtain a copy of a resume for a particular month, a person's name and address must be received not later than the fifth day of the month of publication of the resume. A fee of \$24 is charged for inclusion on the mailing list for a calendar year, prorated at \$2 per month for a lesser period. A copy of the resume must be furnished without charge to the department.

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 NEW SECTION. Section 5. Investigations by water master — rereferral to water court. (1) The water master, without conducting a formal hearing, shall make such investigations as are necessary to determine whether or not the statements in the application and statements of opposition are true and to become fully informed on the subject matter of the applications and statements of opposition. The water master shall consult with the department. The department shall respond in writing within 30 days, unless such time is extended by the water master, which response must be filed in the proceedings and mailed by the clerk to all parties of record before any ruling is

entered or becomes effective. A district judge who is acting
as a water master has the same authority as provided for the
water master in this subsection.

(2) If the application is rereferred to the district judge by the water master prior to consultation, the department shall furnish a written recommendation to the court within 30 days of rereferral. The report must be filed in the proceedings and mailed by the clerk to all parties of record before any ruling is entered or becomes effective. The district judge may request such written report from the department if he desires.

NEW SECTION. Section 6. Rulings by water master. (1) Within 60 days from the last day on which statements of opposition may be filed with respect to a particular application, unless such time is extended by the district judge for good cause shown, the water master shall make his ruling on the application unless he determines to rerefer the matter to the district judge as specified in subsection (2). The ruling may disapprove the application in whole or in part in the discretion of the water master, even though no statement of opposition has been filed. The ruling of the water master must give the names of the applicants with respect to each water right involved, the location of the point of diversion or place of use, the means of diversion, the type of use, the amount and priority, and other

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pertinent information. In the case of a plan for increase in appropriation, the ruling must include a complete statement of such plan as approved or disapproved. The ruling must be filed with the clerk, subject to judicial review. A copy of the ruling must be mailed by the clerk by certified mail to the applicant, to each person who has filed a statement of opposition, and to the department.

(2) In the case of applications with respect to which a statement or statements of opposition have been filed, the water master may determine in his discretion not to make a ruling as specified in subsection (1) and to rerefer the matter to the district judge for a decision as provided in [sections 7 through 10]. Such rereferral is accomplished by an order of the water master that must be entered during the month following the last month in which statements of opposition may be filed with respect to the particular application, unless such time is extended by the district judge for good cause shown. The water master shall rerefer the matter to the district judge at any time before the water master's hearing upon a motion to rerefer by any contesting party certifying that party's intent to protest an adverse ruling of the water master. A motion to rerefer is not a prerequisite to a protest of the ruling of the water master. A copy of the order must be mailed by the clerk by certified mail to the applicant, to each person who has filed a statement of opposition, and to the department.

NEW SECTION. Section 7. Proceedings in district court. (1) Every 6 months, the chief judge of each judicial district or the judge in a single-judge district shall schedule hearings on rulings with respect to which a protest has been filed and on matters which have been rereferred to the district judge by the water master during the preceding 6 months.

person, including the department, who wishes to protest or support a ruling of the water master shall file a written motion with the clerk and a copy of the motion with the water master. The motion must clearly identify the matter and state the factual and legal grounds for the motion. A copy of the motion must be sent by the clerk by certified mail to the other parties and to the department. Upon the filing of the motion, the party shall pay a filing fee of \$10 plus an additional amount sufficient to cover the cost of the mailing required by this subsection, except that no person who has already appeared in the matter may be charged the filing fee.

NEW SECTION. Section 8. Hearings. (1) Hearings must be conducted in accordance with the Montana Rules of Civil Procedure with regard to rulings on which a protest has been filed and matters which have been rereferred to the district

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judge by the water master. However, no pleadings may be required. The court is not bound by findings of the water master. The department shall appear at the hearings to furnish pertinent information and may be examined by any party. The applicant shall appear either in person or by counsel and has the burden of sustaining the application, whether it has been granted or denied by the ruling or been rereferred by the water master, and, in the case of a change of water right, the burden of showing absence of any adverse effect alleged in the protest or in a statement of opposition. Any interested person may participate in the hearing, either in person or by counsel, if he enters his appearance in writing prior to the date on which hearings are to commence. Each interested person, if he has not already appeared, pursuant to [section 7], in the matter in which the hearing is to be held and paid an appropriate filing or docket fee, shall pay a docket fee of \$10 upon filing the entry of appearance under this subsection. Such entry of appearance must identify the matter with respect to which the appearance is being made. Service of copies of applications, statements of opposition, protests, or any other documents is not necessary for jurisdictional purposes, but the district judge may order service of copies of documents on any person in any manner that he considers appropriate.

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1 (2) The hearing must be conducted in the district
2 court of the county in which is located the point of
3 diversion of the water right or, if no diversion, in a
4 county where the water is being used or is to be used.

NEW SECTION. Section 9. Decision of district judge.

(1) A decision of the district judge with respect to a protested ruling of the water master must either confirm, modify, reverse, or reverse and remand such ruling. In the case of the modification of a ruling, the decision may grant a different priority from that granted by the water master and may specify its own terms and conditions with respect to a change of water right.

- (2) A decision of the district judge in regard to a matter that has been rereferred by the water master disposes fully of such matter and may contain such provisions as the district judge considers appropriate. The district judge shall confirm and approve by judgment and decree a ruling of the water master with respect to which no protest was filed, except that the district judge may reverse or reverse and remand any such ruling which he considers to be contrary to law.
- (3) Any decision of the district judge as specified in subsections (1) and (2) dealing with a change of water right may include the condition that the approval of such change is subject to reconsideration by the district judge on the

question of adverse effect on the rights of others during any hearing commencing in the 2 calendar years succeeding the year in which the decision is rendered. The decision may contain any other provision that the district judge considers proper in determining the rights and interests of the persons involved.

NEW SECTION. Section 10. Judgment and decree — appellate review — corrections. (1) A judgment and decree must be entered promptly with respect to matters that have been heard and matters in which no protest has been filed or order of rereferral entered. A judgment and decree may be confined to one matter or may include more than one matter at the discretion of the district judge. The judgment and decree must give the names of the applicants with respect to each water right involved, the location of the point of diversion or place of use, the means of diversion, the type of use, the amount and priority, and other pertinent information.

(2) A copy of such judgment and decree must be filed with the department, and a copy must be provided by the clerk to any person requesting it upon payment of a fee of \$1 per page, not to exceed a maximum of \$10. Promptly after receiving a judgment and decree, the department shall enter in its records the determinations therein made as to priority, location, and use of the water rights and

conditional water rights.

- (3) Appellate review is allowed of the judgment and decree, or any part thereof, as in other civil actions, but no appellate review is allowed with respect to that part of the judgment and decree which confirms a ruling with respect to which no protest was filed.
- (4) A clerical mistake in the judgment and decree may be corrected by the district judge on his own initiative or on the petition of any person, and substantive errors therein may be corrected by the district judge on the petition of any person whose rights have been adversely affected thereby and a showing satisfactory to the district judge that such person, due to mistake, inadvertence, or excusable neglect, failed to file a protest under [section 7] with the clerk within the time specified in that section. A petition filed under this section must be filed with the clerk within 3 years after the date of the entry of the judgment and decree. The district judge may order notice of 1.8 any such correction proceedings as he determines to be appropriate. An order of the district judge making such corrections is subject to appellate review as in other civil actions.
 - NEW SECTION. Section 11. Completion of appropriation
 -- certificate of water right. Upon actual application of
 water to the proposed beneficial use within the time

allowed, the applicant shall notify the district court that 1 2 the appropriation has been properly completed. The district 3 court shall order the department to inspect the 4 appropriation. If the department determines that the 5 appropriation has been completed in substantial accordance 6 with the decree, it shall so report to the district court, who shall order the department to issue the applicant a 7 certificate of water right. The original of the certificate 8 9 must be sent to the applicant, and a duplicate must be kept in the office of the department in Helena. 10

NEW SECTION. Section 12. Appointment of water masters. (1) The chief justice of the supreme court may appoint one or more water masters in each judicial district to assist the district court in carrying out its duties under [sections 2 through 12].

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- (2) In appointing a water master, the chief justice shall consider a potential master's experience with water law, water use, and water rights.
- 19 (3) A water master shall serve at the pleasure of the 20 chief justice and may be removed by the chief justice.
- 21 (4) A water master may serve in any judicial district
 22 and may be moved among the judicial districts at the
 23 discretion of the chief justice.
- 24 (5) The salary and expenses of a water master must be 25 paid from the water right appropriation account established

in 85-2-318.

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2 (6) The water master has the general powers given to a 3 master by Rule 53(c), M.R.Civ.P.

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Section 13. Section 85-1-101, MCA, is amended to read:

"85-1-101. Policy considerations. It is hereby
declared as follows:

- (1) The general welfare of the people of Montana, in view of the state's population growth and expanding economy, requires that water resources of the state be put to optimum beneficial use and not wasted.
- (2) The public policy of the state is to promote the conservation, development, and beneficial use of the state's water resources to secure maximum economic and social prosperity for its citizens.
- 15 (3) The state, in the exercise of its sovereign power,
 16 acting through the department of natural resources and
 17 conservation and the district courts, shall coordinate the
 18 development and use of the water resources of the state so
 19 as to effect full utilization, conservation, and protection
 20 of its water resources.
- 21 (4) The development and utilization of water resources
 22 and the efficient, economic distribution thereof are vital
 23 to the people in order to protect existing uses and to
 24 assure adequate future supplies for domestic, industrial,
 25 agricultural, and other beneficial uses.

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(5) The water resources of the state must be protected and conserved to assure adequate supplies for public recreational purposes and for the conservation of wildlife and aquatic life.

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- (6) The public interest requires the construction, operation, and maintenance of a system of works for the conservation, development, storage, distribution, and utilization of water, which construction, operation, and maintenance is a single object and is in all respects for the welfare and benefit of the people of the state.
- (7) It is necessary to coordinate local, state, and federal water resource development and utilization plans and projects through a single agency of state government, the department of natural resources and conservation.
- (8) The greatest economic benefit to the people of Montana can be secured only by the sound coordination of development and utilization of water resources with the development and utilization of all other resources of the state.
- (9) Any attempt to gain control of or speculate on large quantities of ground water of the state of Montana is not in the interest of the people and is to be restricted.
- (10) To achieve these objectives and to protect the waters of Montana from diversion to other areas of the nation, it is essential that a comprehensive, coordinated

- I multiple-use water resource plan be progressively
 2 formulated, to be known as the "state water plan"."
- 3 Section 14. Section 85-2-102, MCA, is amended to read: 4 "85-2-102. Definitions. Unless the context requires 5 otherwise, in this chapter the following definitions apply:
- 6 (1) "Appropriate" means to divert, impound, or
 7 withdraw (including by stock for stock water) a quantity of
 8 water or, in the case of a public agency, to reserve water
 9 in accordance with 85-2-316.
- 10 (2) "Beneficial use", unless otherwise provided, means
 11 a use of water for the benefit of the appropriator, other
 12 persons, or the public, including but not limited to
 13 agricultural (including stock water), domestic, fish and
 14 wildlife, industrial, irrigation, mining, municipal, power,
 15 and recreational uses.
- 16 (3) "Board" means the board of natural resources and 17 conservation provided for in 2-15-3302.
- 18 (4) "Certificate" means a certificate of water right
 19 issued by the department.
- 20 (5) "Declaration" means the declaration of an existing
 21 right filed with the department under section 8, Chapter
 22 452, Laws of 1973.
- 23 (6) "Department" means the department of natural 24 resources and conservation provided for in Title 2, chapter 25 15, part 33.

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- 1 (7) "Existing right" means a right to the use of water 2 which would be protected under the law as it existed prior to July 1, 1973.
- (8) "Finally determined" means that with respect to 4 5 the source of water in question:

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- 6 (a) an order has been issued pursuant to section 13 of 7 Chapter 452, Laws of 1973; or
- 8 (b) a decree has been issued pursuant to 85-2-234 and 9 any appeals of the terms of the order or decree have been 10 decided and the time for filing any other appeals has 11 expired.
 - (8)(9) "Groundwater" means any water beneath the land surface or beneath the bed of a stream, lake, reservoir, or other body of surface water, and which is not a part of that surface water.
- (9)(10) "Permit" means the permit to appropriate issued 16 17 by the department under 85-2-301 through 85-2-303 and 85-2-306 through 85-2-314 for a source of water in which 18 existing rights have not been determined. 19
- 20 (11) "Person" means an individual, association, 21 partnership, corporation, state agency, political subdivision, the United States or any agency thereof, or any 22 other entity. 23
- fllt(12) "Political subdivision" means any county, 24 incorporated city or town, public corporation, or district 25

- created pursuant to state law or other public body of the
- state empowered to appropriate water but not a private
- corporation, association, or group.
- (12)(13) "Slurry" means a mixture of water and
- insoluble material.
- 6 filty (14) "Waste" means the unreasonable loss of water
- 7 through the design or negligent operation of an
- appropriation or water distribution facility or
- application of water to anything but a beneficial use.
- 10 fl4+(15) "Water" means all water of the state, surface
- 11 and subsurface, regardless of its character or manner of
- 12 occurrence, including but not limited to geothermal water,
- 13 diffuse surface water, and sewage effluent.
- 14 †15)(16) "Water division" means a drainage basin as
- 15 defined in 3-7-102.
- 16 (16)(17) "Water judge" means a judge as provided for in
- 17 Title 3, chapter 7,
- 18 +17+(18) "Water master" means a master as provided for
- in Title 3, chapter 7, or [section 12]. 19
- 20 (18)(19) "Well" means any artificial opening or
- 21 excavation in the ground, however made, by which groundwater
- 22 is sought or can be obtained or through which it flows under
- 23 natural pressures or is artificially withdrawn."
- 24 Section 15. Section 85-2-112, MCA, is amended to read:
- 25 "85-2-112. Department duties. The department shall:

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(1) enforce and administer this chapter and rules adopted by the board under 85-2-113, subject to the powers and duties of the supreme court under 3-7-204;

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- (2) prescribe procedures, forms, and requirements for applications, permits, certificates, claims of existing rights, and proceedings under this chapter and prescribe the information to be contained in any application, claim of existing right, or other document to be filed with the department under this chapter not inconsistent with the requirements of this chapter;
- (3) establish and keep in its Helena office a centralized record system of all existing rights and a public record of permits, certificates, claims of existing rights, applications, decrees issued under (section 10), and other documents filed in its office under this chapter; The information in this system must be made available to the district court judges and water masters in proceedings under [sections 5 through 8].
- (4) cooperate with, assist, advise, and coordinate plans and activities with the federal, state, and local agencies and district courts pursuant to [sections 5 through 8] in matters relating to this chapter;
- (5) upon request by any person, cooperate with, assist, and advise that person in matters pertaining to measuring water or filing claims of existing rights with a

- district court under this chapter;
- 2 (6) adopt rules necessary to reject, modify, or 3 condition permit applications in highly appropriated basins 4 or subbasins as provided in 85-2-319."
- Section 16. Section 85-2-113, MCA, is amended to read: 5 "85-2-113. Board powers and duties. (1) The board may prescribe fees or service charges for any public service rendered by the department under this chapter, including fees for the filing of applications or for the issuance of permits and certificates, for rulemaking hearings under 10 85-2-319, for administrative hearings conducted under this 11 12 chapter, for investigations concerning permit revocation, for field verification of issued and completed permits, and 13 14 all change approvals. There shall be no fees for any action taken by the department at the request of the water judge, a 15 water master, or the district court or for the issuance of 16 certificates of existing rights or certificates of rights 17 18 decreed pursuant to [section 11].
- 19 (2) The board may adopt rules necessary to implement 20 and carry out the purposes and provisions of this chapter. 21 These rules may include but are not limited to rules to:

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(a) govern the issuance and terms of interim permits authorizing an applicant for a regular permit under this chapter to begin appropriating water immediately, pending final approval or denial by the department of the

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application for a regular permit;

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- (b) require the owner or operator of appropriation facilities to install and maintain suitable controlling and measuring devices, except that the board may not require a meter on a water well outside of a controlled groundwater area or proposed controlled groundwater area unless the maximum appropriation of the well is in excess of 100 gallons a minute;
- (c) require the owner or operator of appropriation facilities to report to the department the readings of measuring devices at reasonable intervals and to file reports on appropriations; and
- (d) regulate the construction, use, and sealing of wells to prevent the waste, contamination, or pollution of groundwater.
- (3) The board shall adopt rules providing for and governing temporary emergency appropriations, without prior application for a permit, necessary to protect lives or property."
- Section 17. Section 85-2-123, MCA, is amended to read:

 "85-2-123. Deposit of fees and penalties. Except as
 provided in 85-2-124 and 85-2-318, all fees and penalties
 collected under this chapter shall be deposited in the water
 right appropriation account established in 85-2-318. All
 penalties or fines imposed by any court for a violation of

this chapter shall be deposited in the general fund of the county where the court presides and shall be disposed of in the same manner as any other penalty or fine."

Section 18. Section 85-2-124, MCA, is amended to read:

- 5 "85-2-124. Fees for environmental impact statements. (1) Whenever the department acting under this part or a 6 7 water master or a district court acting pursuant to [sections 6 through 8] determines that the filing of an application (or a combination of applications) for a permit 9 10 or approval under this chapter requires the preparation of 11 an environmental impact statement as prescribed by the 12 Montana Environmental Policy Act and the application (or 13 combination of applications) involves the use of 10,000 or 14 more acre-feet per year or 15 or more cubic feet per second of water, the applicant shall pay to the department the fee 15 16 prescribed in this section. The department or clerk of 17 court shall notify the applicant in writing within 90 days
 - (2) Upon notification by the department or clerk of court under subsection (1), the applicant shall pay a fee based upon the estimated cost of constructing, repairing, or changing the appropriation and diversion facilities as herein provided. The maximum fee that shall be paid to the

environmental impact statement and fee is required.

of receipt of a correct and complete application (or a

combination of applications) if it determines that an

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1 department may not exceed the fees set forth in the following declining scale: 2% of the estimated cost up to \$1 2 3 million; plus 1% of the estimated cost over \$1 million and up to \$20 million; plus 1/2 of 1% of the estimated cost over 4 \$20 million and up to \$100 million; plus 1/4 of 1% of the 5 estimated cost over \$100 million and up to \$300 million; 6 plus 1/8 of 1% of the estimated cost over \$300 million. The 7 8 fee shall be deposited in the state special revenue fund to 9 be used by the department only to comply with the Montana Environmental Policy Act in connection with the 10 application(s). Any amounts paid by the applicant but not 11 actually expended by the department shall be refunded to the 12 applicant. 13

(3) The department and the applicant may determine by agreement the estimated cost of any facility for purposes of computing the amount of the fee to be paid to the department by the applicant. The department may contract with an applicant for:

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- (a) the development of information by the applicant or a third party on behalf of the department and the applicant concerning the environmental impact of any proposed activity under an application;
- (b) the division of responsibility between the department and an applicant for supervision over, control of, and payment for the development of information by the

applicant or a third party on behalf of the department and the applicant under any such contract or contracts;

- (c) the use or nonuse of a fee or any part thereof paid to the department by an applicant.
- (4) Any payments made to the department or any third party by an applicant under any such contract or contracts shall be credited against any fee the applicant must pay hereunder. The department and the applicant may agree on additional credits against the fee for environmental work performed by the applicant at the applicant's own expense.
- (5) No fee as prescribed by this section may be assessed against an applicant for a permit or approval if the applicant has also filed an application for a certificate of environmental compatibility or public need pursuant to the Montana Major Facility Siting Act and the appropriation or use of water involved in the application(s) for permit or approval has been or will be studied by the department pursuant to that act.
- (6) This section shall apply to all applications, pending or hereinafter filed, for which the department has not, as of April 9, 1975, commenced writing an environmental impact statement. This section shall not apply to any application, the fee for which would not exceed \$2,500.
- (7) Failure to submit the fee as required by this section shall void the application(s).

(8) The department may in its discretion rely upon the environmental studies, investigations, reports, and assessments made by any other state agency or any person, including any applicant, in the preparation of its environmental impact statement."

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Section 19. Section 85-2-301, MCA, is amended to read:

"85-2-301. Right to appropriate — permits — district

court decrees. (1) After July 1, 1973, a person may not
appropriate water except as provided in this chapter. A

person may only appropriate water for a beneficial use. A

right to appropriate water may not be acquired by any other

method, including by adverse use, adverse possession,
prescription, or estoppel. The method prescribed by this
chapter is exclusive.

(2) After [the effective date of this act], a person may not appropriate water from a water source for which water rights and priorities have been finally determined except by filing for and obtaining a decree from the district court pursuant to [sections 3 through 11]."

Section 20. Section 85-2-302, MCA, is amended to read:
"85-2-302. Application for permit. Except as otherwise
provided in [section 2] and (1) through (3) of 85-2-306, a
person may not appropriate water or commence construction of
diversion, impoundment, withdrawal, or distribution works
therefor except by applying for and receiving a permit from

1 the department. The application shall be made on a form prescribed by the department. The department shall make the 3 forms available through its offices and the offices of the county clerk and recorders. The department shall return a defective application for correction or completion, together with the reasons for returning it. An application does not 7 lose priority of filing because of defects if the application is corrected, completed, and refiled with the department within 30 days after its return to the applicant 10 or within a further time as the department may allow. If an 11 application is not corrected and completed within 30 days or 12 within a further time as the department allows, up to 3 13 months, the priority date of the application shall be the 14 date of refiling the application with the corrections with 15 the department. An application not corrected within 3 months 16 shall be terminated." 17

Section 21. Section 85-2-303, MCA, is amended to read: 18 "85-2-303. Permit for conversion of nonproductive oil 19 or qas well. A Except as provided in [section 2], a person 20 who desires to convert a nonproductive oil or gas well to a 21 water well shall file a notice of completion or apply for a 22 permit, depending on the maximum appropriation of the well, 23 as otherwise provided in this chapter. The date of 24 appropriation shall be the date of filing the notice of completion or the application for a permit."

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1 Section 22. Section 85-2-306, MCA, is amended to read: 2 "85-2-306. Exceptions to permit requirements. (1) 3 Outside the boundaries of a controlled groundwater area, a permit or decree is not required before appropriating 4 groundwater by means of a well or developed spring with a 5 6 maximum appropriation of less than 100 gallons per minute. 7 Within A groundwater right from a water source for which water rights have been finally determined is obtained by 8 complying with [sections 3 through 11]. A groundwater right 9 10 from a water source for which water rights and priorities have not been finally determined is obtained by complying 11 12 with this section. To acquire a permit, within 60 days of 13 completion of the well or developed spring and appropriation 14 of the groundwater for beneficial use, the appropriator shall file a notice of completion with the department on a 15 form provided by the department at its offices and at the 16 1.7 offices of the county clerk and recorders. Upon receipt of the notice, the department shall review the notice and may, 18 19 before issuing a certificate of water right, return a 20 defective notice for correction or completion, together with 21 the reasons for returning it. A notice does not lose priority of filing because of defects if the notice is 22 corrected, completed, and refiled with the department within 23 30 days or within a further time as the department may 24 allow, not to exceed 6 months. If a notice is not corrected

and completed within the time allowed, the priority date of appropriation shall be the date of refiling a correct and complete notice with the department. A certificate of water 3 right may not be issued until a correct and complete notice has been filed with the department. The original of the certificate shall be sent to the county clerk and recorder in the county where the point of diversion or place of use is located for recordation. The department shall keep a copy the certificate in its office in Helena. After 10 recordation, the clerk and recorder shall send 11 certificate to the appropriator. The date of filing of the 12 notice of completion is the date of priority of the right. 13 (2) An appropriator of groundwater by means of a well 14 or developed spring, first put to beneficial use between 15 January 1, 1962, and July 1, 1973, who did not file a notice of completion, as required by laws in force prior to April 16 14, 1981, with the county clerk and recorder shall file a 17 18 notice of completion, as provided in subsection (1) of this section, with the department to perfect the water right. The 19 20 filing of a claim of existing water right pursuant to 21 85-2-221 is sufficient notice of completion under this 22 subsection. The priority date of the appropriation shall be the date of the filing of a notice as provided in subsection 23 (1) of this section or the date of the filing of the claim 24 of existing water right. An appropriation under this

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subsection is an existing right, and a permit is not required; however, the department shall acknowledge the receipt of a correct and complete filing of a notice of completion, except that for an appropriation of less than 100 gallons per minute, the department shall issue a certificate of water right.

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(3) A permit is not required before constructing an impoundment or pit and appropriating water for use by livestock if the maximum capacity of the impoundment or pit is less than 15 acre-feet and the appropriation is less than 30 acre-feet per year and is from a source other than a perennial flowing stream and the impoundment or pit is to be constructed on and will be accessible to a parcel of land that is owned or under the control of the applicant and that is 40 acres or larger. As used in this subsection, a perennial flowing stream means a stream which historically has flowed continuously at all seasons of the year, during dry as well as wet years. However, within 60 days after constructing the impoundment or pit, the appropriator shall apply for a permit as prescribed by this part. Upon receipt of a correct and complete application for a stockwater provisional permit, the department shall then automatically issue a provisional permit. If the department determines after a hearing that the rights of other appropriators have been or will be adversely affected, it may revoke the permit or require the permittee to modify the impoundment or pit
and may then make the permit subject to such terms,
conditions, restrictions, or limitations it considers
necessary to protect the rights of other appropriators.

(4) A person may also appropriate water without applying for or prior to receiving a permit under rules adopted by the board under 85-2-113."

Section 23. Section 85-2-316, MCA, is amended to read:

"85-2-316. Reservation of waters. (1) The state or any
political subdivision or agency thereof or the United States
or any agency thereof may apply to the board district court
to reserve waters for existing or future beneficial uses or
to maintain a minimum flow, level, or quality of water
throughout the year or at such periods or for such length of
time as the board court designates.

(2) Upon receiving an application, the department court shall proceed in accordance with 85-2-307--through 85-2-309 [sections 3 through 11]. After the hearing provided in 85-2-309 [sections 7 and 8], the board court shall decide whether to reserve the water for the applicant. The department's costs of giving notice, holding the hearing, conducting investigations, and making records incurred in acting upon the application to reserve water, except the cost of salaries of the department's personnel, shall be paid by the applicant. In addition, a reasonable

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- proportion of the department's cost of preparing an environmental impact statement shall be paid by the applicant unless waived by the department court upon a showing of good cause by the applicant.
- 5 (3) The board court may not adopt an order reserving 6 water unless the applicant establishes to the satisfaction 7 of the board court:
 - (a) the purpose of the reservation;

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- (b) the need for the reservation;
- 10 (c) the amount of water necessary for the purpose of the reservation;
 - (d) that the reservation is in the public interest.
 - (4) If the purpose of the reservation requires construction of a storage or diversion facility, the applicant shall establish to the satisfaction of the board court that there will be progress toward completion of the facility and accomplishment of the purpose with reasonable diligence in accordance with an established plan.
 - (5) The board court shall limit any reservations after May 9, 1979, for maintenance of minimum flow, level, or quality of water that it awards at any point on a stream or river to a maximum of 50% of the average annual flow of record on gauged streams. Ungauged streams can be allocated at the discretion of the board court.
- 25 (6) After the adoption of an order reserving waters,

- the department court may reject an application and refuse a

 permit to issue a decree for the appropriation of reserved

 waters or may, with the approval of the board, issue the

 permit decree subject to such terms and conditions it

 considers necessary for the protection of the objectives of

 the reservation.
- 7 (7) Any person desiring to use water reserved to a 8 conservation district for agricultural purposes shall make application for such use with the district, and the district 10 upon approval of the application must inform the department court of the approved use. The department shall maintain 11 records of all uses of water reserved to conservation 12 13 districts and be responsible, when requested by the 14 districts, for rendering technical and administrative 15 assistance within the department's staffing and budgeting 16 limitations in the preparation and processing of such applications for the conservation districts. The department 17 18 shall, within its staffing and budgeting limitations, complete any feasibility study requested by the districts 20 within 12 months of the time the request was made. The board 21 court shall extend the time allowed to develop a plan 22 identifying projects for utilizing a district's reservation 23 so long as the conservation district makes a good faith 24 effort, within its staffing and budget limitations, to develop a plan. 25

(8) A reservation under this section shall date from the date the order reserving the water is adopted by the board <u>court</u> and shall not adversely affect any rights in existence at that time.

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- (9) The board court shall, periodically but at least once every 10 years, review existing reservations to ensure that the objectives of the reservation are being met. Where the objectives of the reservation are not being met, the board court may extend, revoke, or modify the reservation.
- (10) The board court may modify an existing or future order originally adopted to reserve water for the purpose of maintaining minimum flow, level, or quality of water, so as to reallocate such reservation or portion thereof to an applicant who is a qualified reservant under this section. Reallocation of reserved water may be made by the board court following notice and hearing wherein the board court finds that all or part of the reservation is not required for its purpose and that the need for the reallocation has been shown by the applicant to outweigh the need shown by the original reservant. Reallocation of reserved water shall not adversely affect the priority date of the reservation, and the reservation shall retain its priority date despite reallocation to a different entity for a different use. The board court may not reallocate water reserved under this section on any stream or river more frequently than once

1 every 5 years.

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- 2 (11)-Nothing--in--this-section-vests-the-board-with-the
 3 authority-to-alter-a-water-right-that-is-not-a-reservation:"
 - Section 24. Section 85-2-317, MCA, is amended to read:

 "85-2-317. Limitation on appropriation of ground water. (1) After May 7, 1979, no application for a permit pursuant to 85-2-302 or for a decree pursuant to [section 3] to appropriate ground water in excess of 3,000 acre feet per year may be granted, except pursuant to an act of the legislature permitting the specific appropriation.
 - (2) Subsection (1) applies to any permit to appropriate ground water for which application has been made but which has not been granted as of May 7, 1979.
 - (3) This section does not apply to appropriations by municipalities for municipal use or to appropriations for public water supplies as defined in 75-6-102 or to appropriations for the irrigation of cropland owned and operated by the applicant.
- 19 (4) Any person, association, corporation, or other 20 entity that applies for a permit to appropriate ground 21 water, singularly or collectively, for the purpose of 22 circumventing this section is punishable by a fine not 23 exceeding \$5,000."
- Section 25. Section 85-2-318, MCA, is amended to read:
 "85-2-318. Water right appropriation account. There is

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established a water right appropriation account in the state 1 2 special revenue fund of the state treasury. One-half of all 3 fees collected by the district court in proceedings filed pursuant to [sections 3 through 11] must be deposited in the 4 5 account. All fees collected as provided in 85-2-113 shall be deposited in the account to help pay the expenses incurred 6 7 by the district courts, the supreme court, and the department for administering this part, part 1, part 4, and 8 part 5 of chapter 2, Title 85."

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Section 26. Section 85-2-319, MCA, is amended to read: "85-2-319. Permit action in highly appropriated basins or subbasins. (1) The legislature may by law preclude permit applications, or the department may by rule reject permit applications or modify or condition permits issued in a highly appropriated basin or subbasin in which water rights and priorities have not yet been finally determined.

- (2) A rule may be adopted under this section only upon a petition signed by at least 25% or 10, whichever is less. of the users of water in the source of supply within a basin or subbasin. The petition must be in a form as prescribed by the department and must allege facts showing that throughout or at certain times of the year or for certain beneficial uses:
- (a) there are no unappropriated waters in the source 24 25 of supply;

(b) the rights of prior appropriators will be adversely affected; or 2

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- (c) further uses will interfere unreasonably with other planned uses or developments for which a permit has been issued or for which water has been reserved.
- (3) Within 60 days after submission of a petition, the 6 7 department shall:
- (a) deny the petition in writing, stating its reasons for denial: Q
- (b) inform the petitioners that the department must 10 study the allegations further before denying or proceeding 11 12 further with the petition; or
 - (c) initiate rulemaking proceedings in accordance with 2-4-302 through 2-4-305.
 - (4) Title 2, chapter 4, parts 1 through 4, govern rulemaking proceedings conducted under this section, except that in addition to the notice requirements of those parts, the department notice of the rulemaking hearing must be published at least once in each week for 3 successive weeks, not less than 30 days before the date of the hearing, in a newspaper of general circulation in the county or counties in which the source is located. The department shall serve by mail a copy of the notice, not less than 30 days before the hearing, upon each person or public agency known from the examination of the records of the department to be a

claimant, appropriator, or permitholder of water in the
source."

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Section 27. Section 85-2-401, MCA, is amended to read:

"85-2-401. Priority. (1) As between appropriators, the
first in time is the first in right. Priority of
appropriation does not include the right to prevent changes
by later appropriators in the condition of water occurrence,
such as the increase or decrease of streamflow or the
lowering of a water table, artesian pressure, or water
level, if the prior appropriator can reasonably exercise his
water right under the changed conditions.

- (2) Priority of appropriation made under this chapter dates from the filing of an application for a permit with the department or, if applicable, from the filing of an application for a decree pursuant to [section 3], except as otherwise provided in 85-2-301 through 85-2-303, 85-2-306, 85-2-310(3), and 85-2-313.
- - Section 28. Section 85-2-402, MCA, is amended to read:
 "85-2-402. Changes in appropriation rights. (1) An appropriator may not change the place of diversion, place of use, purpose of use, or place of storage except as permitted under this section and approved by the department or, if

- applicable, as ordered by the district court pursuant to [section 3].
- 3 (2) The department shall approve the proposed change 4 if it determines that the proposed change will not adversely affect the rights of other persons. If the department 5 determines that the proposed change might adversely affect 7 the rights of other persons, notice of the proposed change shall be given in accordance with 85-2-307. If the q department determines that an objection filed by a person 10 whose rights may be affected states a valid objection to the 11 proposed change, the department shall hold a hearing thereon 12 prior to its approval or denial of the proposed change. 13 Objections shall meet the requirements of 85-2-308(2), and hearings shall be held in accordance with 85-2-309. 14
- 15 (3) An appropriator of more than 15 cubic feet per 16 second may not change the purpose of use of an appropriation 17 right from an agricultural or irrigation use to an 18 industrial use.
- 19 (4) The department may approve a change subject to
 20 such terms, conditions, restrictions, and limitations it
 21 considers necessary to protect the rights of other
 22 appropriators, including limitations on the time for
 23 completion of the change.
- 24 (5) If a change is not completed as approved by the 25 department or if the terms, conditions, restrictions, and

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limitations of the change approval are not complied with, the department may, after notice and opportunity for hearing, require the appropriator to show cause why the change approval should not be modified or revoked. If the appropriator fails to show sufficient cause, the department may modify or revoke the change approval.

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- (6) Without obtaining prior approval from the department, an appropriator may not sever all or any part of an appropriation right from the land to which it is appurtenant, sell the appropriation right for other purposes or to other lands, or make the appropriation right appurtenant to other lands. The department shall approve the proposed change if it determines that the proposed change will not adversely affect the water rights of other persons. If the department determines that the proposed change might adversely affect the water rights of other persons, notice of the proposed change must be given in accordance with 85-2-307. If the department then determines that an objection filed by a person whose water rights may be affected states a valid objection to the proposed change, the department shall hold a hearing thereon prior to its approval or denial of the proposed change. Objections must meet the requirements of 85-2-308, and hearings must be held in accordance with 85-2-309.
 - (7) The original of a change approval issued by the

department must be sent to the applicant, and a duplicate
must be kept in the office of the department in Helena.

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3 (8) A person holding an issued permit or change
4 approval that has not been perfected may change the place of
5 diversion, place of use, purpose of use, or place of storage
6 by filing an application for change pursuant to this
7 section."

8 Section 29. Section 85-2-403, MCA, is amended to read:
9 "85-2-403. Transfer of appropriation right. (1) The
10 right to use water shall pass with a conveyance of the land
11 or transfer by operation of law, unless specifically
12 exempted therefrom. All transfers of interests in
13 appropriation rights shall be without loss of priority.

(2) Failure to comply with the provisions of 85-2-402(6) or [sections 2 through 11] does not render a conveyance or reservation of a water right void, but the right may not be used until the department has approved the change. This subsection applies retroactively, within the meaning of 1-2-109, to a conveyance or reservation made after July 1, 1973."

Section 30. Section 85-2-508, MCA, is amended to read:
"85-2-508. Controlled groundwater areas -- permits to
appropriate. A person may appropriate groundwater in a
controlled area only by applying for and receiving a permit
from the department in accordance with part 3 of this

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chapter or, if applicable, by filing an application in the district court for a decree pursuant to [sections 3 through 11]. The department may not grant a permit if the withdrawal would be beyond the capacity of the aquifer or aquifers in the groundwater area to yield groundwater within a reasonable or feasible pumping lift (in the case of pumping developments) or within a reasonable or feasible reduction of pressure (in the case of artesian developments)."

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Section 31. Section 85-2-509, MCA, is amended to read:

"85-2-509. Administrative finding of priorities. (1)

The department, at its discretion, or any person claiming a right to withdraw groundwater (whether or not from a controlled area) may initiate a hearing by the department district court for the ascertainment of all existing rights to the use of the groundwater in the ground area or subarea involved. The department shall produce at the hearing a map showing and describing all the lands included in the groundwater area or subarea and copies of all data upon which any prior designation or modification order was based. The waiving or assignment of rights by mutual agreement for either temporary or extended periods shall not modify or cancel the relative priorities of the rights.

(2) After January 1, 1962, in a hearing for the ascertainment and finding of priorities involving rights to

the use of groundwaters, all appropriators of groundwater or of surface water in the particular controlled area or subarea shall be included as parties and notified in the manner provided in 85~2-506."

Section 32. Section 85-2-511, MCA, is amended to read: "85-2-511. Scope of administrative hearing. (1) In a hearing for the ascertainment and finding of priorities to the use of groundwater, the department district court in its finding and order shall confirm, modify, alter, or amend any prior order designating and modifying the boundaries of the groundwater area or subarea involved, as the evidence justifies; shall determine the priority of rights and the quantity of groundwater to which each appropriator who is a party to the proceedings is entitled in the particular groundwater area or subarea; and shall find and determine any other matter necessary to the ascertainment of priorities of such existing rights to groundwater. It may also determine the level below which the groundwater may not be drawn by appropriators. The -- department -- shail -- act -- in administering-and-enforcing-the-order,--as--provided--in 85-2-587-

(2) A copy of the order shall be recorded in the office of the clerk and recorder of each county in which the particular groundwater area or subarea is located. If the order is not appealed, the order of the department district

court shall be final and conclusive when it is published and 1 mailed as provided for orders issued under 85-2-507." 2

Section 33. Section 85-2-512, MCA, is amended to read: 3 "85-2-512. Investigations. (1) The department shall 4 5 compile information for the purpose of enabling it to comply with this part and for the purpose of assisting the district 6 court in proceedings pursuant to [sections 3 through 11]. In 7 compiling this information, the department shall make use of 8 investigations, technical 9 personnel, surveys, information available from the Montana bureau of mines and 10 11 geology, the United States geological survey, the board of oil and gas conservation, the department of health and 12 environmental sciences, and any other private, state, or 13 governmental agency. 14

(2) In addition to the foregoing, the department may request specific investigations by the preceding public agencies where desired information is not otherwise available."

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19 NEW SECTION. Section 34. Codification instruction. Sections 2 through 12 are intended to be codified as an 20 integral part of Title 85, chapter 2, part 3, and the 21 provisions of Title 85, chapter 2, part 3, apply to sections 22 2 through 12.

-End-

FISCAL NOTE

Form BD-15

In compliance with a written request received	February 4,	19 85	, there is hereby	submitted a
Fiscal Note for S.B. 299 pursuant	to Title 5, Chapter 4,	Part 2 of	the Montana Code	Annotated (MCA).
Background information used in developing this	Fiscal Note is available	e from the	Office of Budget	and Program
Planning, to members of the Legislature upon re-	quest.			

DESCRIPTION OF PROPOSED LEGISLATION:

Senate Bill 299 is an act to generally revise the Montana Water Use Laws to transfer from the Department of Natural Resources and Conservation to the District Courts the authority to determine water rights and priorities.

ASSUMPTIONS:

- 1) Transfer of administration to the District Courts will take 10 years.
- 2) Fees collected will not meet the costs incurred by the District Courts.
- 3) Department of Natural Resources operational costs for water adjudication will decrease 15% over the projected 10 year transition period.
- 4) One-fourth water master will be required for each judicial district at the end of 10 years.
- 5) One-fourth administrative clerk will be required in each county to assist with filing of applications for decree.
- 6) Water rights applications continue to average 4,000 per year.
- 7) Costs for DNRC for records keeping and administration remain constant at \$1,300,000 per year.

FISCAL IMPACT:

Expenditures:		FY 86		FY 87	FY 88	FY 89
Current Law	\$ 1	,300,000	\$ 1	,300,000	\$ $1,\overline{300,000}$	\$ 1,300,000
Proposed Law	\$ <u>1</u>	,331,019	\$ 1	,362,028	\$ 1,393,057	\$ 1,424,076
Increased Costs to General Fund	\$	31,019	\$	62,028	\$ 93,057	\$ 124,076

LOCAL IMPACT:

No impact on local revenues or counties if bill is funded with state general funds.

LONG RANGE EFFECTS:

Water rights adminstration costs will continue to rise.

TECHNICAL NOTES:

N/A

BUDGET DIRECTOR

Office of Budget and Program Planning

Date

CR 25

FN6:N/1