SENATE BILL NO. 277

1/29	Introduced
1/30	Referred to Natural Resources
1/31	Fiscal Note Requested
2/09	Fiscal Note Received
2/11	Hearing
2/23	Committee Report-Bill Pass As Amended
2/23	Statement of Intent Attached
2/25	2nd Reading Pass As Amended
2/27	3rd Reading Pass

Transmitted to House

- 3/06 Referred to Natural Resources
- 3/25 Hearing Died in Committee

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L BILL AND 277 1 11 Juman 1 INTRODUCED BY $\sqrt{}$ 2 BY REQUEST OF THE DEPARTMENT OF NATURAL RESOURCES 3 AND CONSERVATION 4 5 A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING THE 6 MONTANA LEGACY PROGRAM; AMENDING SECTIONS 76-14-112 AND 7 85-1-603, MCA; REPEALING SECTIONS 90-2-101 THROUGH 90-2-104, 8 90-2-107 THROUGH 90-2-113, AND 90-2-121 THROUGH 90-2-128, 9 MCA; AND PROVIDING EFFECTIVE DATES." 10 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 12 NEW SECTION. Section 1. Short title. [Sections 1 13 through 10] shall be known as the "Montana Legacy Act". 14 NEW SECTION. Section 2. Policy and purpose. (1) It 15 is the policy of this state to provide security against loss 16 damage to our environment from the extraction of 17 or nonrenewable natural resources. Recognizing that the total 18 environment consists of our air, water, soil, flora, fauna, 19 and forests and also of those social, economic, and cultural 20 conditions which influence our communities and the lives of 21 our individual citizens, it is necessary that the state of 22 Montana be indemnified for the effects this extraction has 23 on our resources and to assure that these resources be 24 developed in a sound manner. It is also the policy of this 25

state to provide for the development of its renewable
 resources to benefit Montana citizens and to compensate for
 the loss of its nonrenewable resources.

(2) The purposes of [sections 1 through 10] are to:

5 (a) establish a program to provide financing to 6 accomplish such objectives as repairing, reclaiming, or 7 mitigating environmental damage from past or future resource 8 extraction;

9 (b) develop renewable resources such as air, water,10 soil, flora, fauna, forests, and recreation;

11 (c) ensure the quality of these public resources;

12 (d) promote economic development based on natural 13 resources;

14 (e) protect existing natural resources through 15 conservation; and

16 (f) protect Montana's quality environment through 17 research assessing environmental damage related to natural 18 resource development.

19 <u>NEW SECTION.</u> Section 3. Definitions. Unless the 20 context requires otherwise, in [sections 1 through 10] the 21 following definitions apply:

(1) "Activity" means an action or program to repair,
reclaim, or mitigate environmental damage from past or
future resource extraction or to provide for the protection
of Montana's renewable resources through sound conservation

Montana Legislative Council

LC 0702/01

-2- INTRODUCED BILL 5B 277

1 or restoration.

2 (2) "Board" means the board of natural resources and
3 conservation provided for in 2-15-3302.

4 (3) "Department" means the department of natural 5 resources and conservation provided for in Title 2, chapter 6 15, part 33.

7 (4) "Financially feasible" means that adequate funds8 are available to complete the project as approved.

9 (5) "Legacy program special revenue account" means a
10 separate account created by [section 4] within the state
11 special revenue fund of the state treasury for the purposes
12 of the legacy program set forth in [sections 1 through 10].
13 (6) "Project" means the feasibility study, design, and
14 construction of physical works.

15 (7) "Public benefits" means those benefits which 16 accrue to the citizens as a group and enhance the common 17 well-being of the people of Montana.

18 (8) "Technically feasible" means that a project or 19 activity can be designed, constructed, operated, or carried 20 out to accomplish the purpose or purposes for which it was 21 planned, utilizing accepted engineering and other technical 22 principles and concepts. The project or activity must be 23 cost effective and must address an identified problem or 24 need in order to be considered technically feasible.

25 NEW SECTION. Section 4. Legacy program special

revenue account created -- revenues -- allocation - limitations on appropriations. (1) There is created a
 legacy program special revenue account within the state
 special revenue fund established in 17-2-102.

5 (2) There must be paid into the legacy program special 6 revenue account all money available for appropriation from 7 the resource indemnity trust account set forth in Title 15, 8 chapter 38, with the exception of those allocations made in 9 15-38-202.

(3) Appropriations may be made from the legacy program
 special revenue account for the following purposes:

12 (a) grants for legacy program projects and activities;
 13 and

(b) administrative expenses, including but not limited
to the salaries and expenses of personnel, equipment, office
space, and other expenses necessarily incurred in the
administration of the legacy program.

18 <u>NEW SECTION.</u> Section 5. State and local grants.
19 (1) The department may recommend to the governor that
20 grants be made from the legacy program special revenue
21 account established by [section 4] to any department,
22 agency, board, commission, or other division of state
23 government or to any city, county, or other political
24 subdivision or local government body of the state.

25 (2) Grants may be made for the purchase, lease,

-3-

development, or construction of projects or activities; for
 feasibility and design studies of eligible projects; and for
 monitoring environmental impacts, problem analysis,
 demonstration projects, and research.

5 (3) The department shall solicit and consider in its 6 evaluation of proposed projects and activities the views of 7 interested and affected departments, boards, agencies, and 8 other subdivisions of state and federal government and of 9 other interested and affected persons.

10 (4) The governor shall submit the proposals having his 11 approval to the legislature by the 20th day of any 12 legislative session. The legislature may approve by 13 appropriation or other appropriate means those grants it 14 finds consistent with the policies and purposes of the 15 program. The implementation of approved projects and 16 activities must be administered by the department.

(5) In addition to implementing the projects approved 17 by the legislature, the department may request up to 10% of 18 the funds available for grants from the legacy program 19 special revenue account in any biennium to be used for 20 emergencies that cannot be anticipated by the legislature. 21 Emergency projects must be reviewed by the department and 22 approved by the governor. Written notification of a project 23 approved by the governor must be given to the legislative 24 finance committee created in 5-12-201. Emergency projects 25

are defined as those projects which if delayed until
 legislative approval can be obtained will result in
 substantial damages or legal liability to the project
 sponsor.

5 <u>NEW SECTION.</u> Section 6. Eligibility requirements. 6 (1) To be eligible for funding under the legacy program, 7 the proposed project must provide benefits in one or more of 8 the following categories:

9 (a) provide mined land reclamation when no party is 10 liable for reclamation of the land and money from the 11 federal abandoned mine reclamation fund, established in the 12 Surface Mining Control and Reclamation Act of 1977, is not 13 available;

14 (b) provide reclamation for past oil and gas 15 extraction, exploration, and processing when no liable party 16 can be identified;

17 (c) provide for reforestation of areas damaged by 18 mining or smelting activities for which a liable party 19 cannot be identified;

20 (d) provide recreational areas or natural areas to
21 compensate for loss or anticipated loss of recreation or
22 natural areas because of resource extraction;

(e) provide for mitigation of social and economic
 impacts of natural resource development that is consistent
 with but not covered by other statutes;

-5-

(f) provide for research demonstration and technical
 assistance to promote the wise use of Montana's natural
 resources and to make processing more environmentally
 compatible;

5 (g) protect the state's renewable resources through 6 sound soil and water conservation, weed control, and other 7 restoration programs;

8 (h) provide for research to assess past or potential
9 environmental damage resulting from natural resource
10 development;

11 (i) provide investigation and remediation of sites 12 when hazardous and toxic wastes threaten the environment and 13 when funding either from responsible parties or the 14 Comprehensive Environmental Response, Compensation, and 15 Liability Act of 1980 is unavailable.

16 (2) In order to be eligible for funding under the17 legacy program the proposed projects must:

18 (a) be technically and financially feasible;

19 (b) be the best cost-effective alternative to address20 an identified problem;

21 (c) comply with statutory and regulatory standards 22 protecting the quality of resources such as air, water, 23 soil, flora, fauna, forests, and recreational opportunities; 24 and

25 (d) be from an applicant who is able and willing to

1 enter into a contract with the department for the 2 construction or development of the proposed project or 3 activity.

4 <u>NEW SECTION.</u> Section 7. Evaluation criteria. (1) The 5 department shall consider the following criteria in 6 evaluating eligible applications and in selecting those 7 projects or activities to be recommended for funding:

8 (a) the degree to which the proposed project or
9 activity will provide benefits in its eligibility category
10 or categories;

11 (b) the degree to which the proposed project or 12 activity will provide public benefits;

13 (c) the degree to which the proposed project or
14 activity will promote, enhance, or advance the purpose,
15 policies, and objectives of the legacy program;

16 (d) the degree to which the proposed project or 17 activity will be an efficient use of natural resources, 18 including energy, air, water, soil, flora, fauna, and 19 forests, and therefore provide for conservation of these 20 resources (as used in this subsection (1)(d), an efficient 21 use is one that minimizes waste);

22 (e) the degree of need and urgency for the project;

23 (f) the extent to which the project sponsor or local

24 entity is contributing to the costs of the project; and

25 (g) such other criteria as the department considers

necessary to carry out the policies and objectives of
 [sections 1 through 10].

3 (2) In applying these evaluation criteria, reclamation
 4 projects and activities that directly relate to mitigation
 5 of resource extraction must be given special consideration.
 6 <u>NEW SECTION.</u> Section 8. Adoption of rules. The board
 7 may adopt rules implementing the provisions of [sections 1]

8 through 10], including but not limited to:

9 (1) rules prescribing the form and content of10 applications for grants;

11 (2) rules describing the terms and conditions for 12 making grants;

13 (3) rules prescribing a monitoring program to evaluate14 the effectiveness of funded projects and activities; and

15 (4) any other rules the board considers necessary to 16 accomplish the purposes and objectives of [sections 1 17 through 10].

18 <u>NEW SECTION.</u> Section 9. Advisory council. (1) The 19 department shall appoint an advisory council to advise the 20 department in carrying out the policies and purposes of 21 [sections 1 through 10].

(2) The advisory council must be created as providedin 2-15-122.

<u>NEW SECTION.</u> Section 10. Penalty. No member, officer,
 attorney, or other employee of the board or the department

may, directly or indirectly, be the beneficiary of or 1 2 receive any fee, commission, gift, or other consideration in connection with any transaction or business under [sections 3 1 through 10] other than the salary, fee, or other Λ compensation that he may receive as a member, officer. 5 attorney, or employee. A person convicted of violating any 6 7 provision of this section shall be punished by a fine not to exceed \$2,000 or imprisonment for a term not to exceed 2 8 9 years, or both.

10 Section 11. Section 76-14-112, MCA, is amended to
11 read:

12 "76-14-112. Rangeland improvement loan special revenue
13 account. (1) There is created a rangeland improvement loan
14 special revenue account within the state special revenue
15 fund established in 17-2-102.

16 (2) There must be allocated to the rangeland 17 improvement loan earmarked special revenue account 15%--of the--total--amount--of-renewable-resource-development-grants 18 19 and-loans-as-provided-by-90-2-113, 0.1875% of all money from 20 time to time received from the coal severance tax collected 21 under Title 15, chapter 35, and remaining after allocation 22 of such tax to the trust fund established under Article IX, 23 section 5, of the Constitution of the State of Montana for 24 use under the rangeland loan improvement program through the biennium ending June 30, 1989; any principal and accrued 25

-10-

1 interest received in repayment of a loan made under the 2 rangeland improvement loan program₇; and any fees or charges 3 collected by the department pursuant to 76-14-116 for the 4 servicing of loans, including arrangements for obtaining 5 security interests."

6 Section 12. Section 85-1-603, MCA, is amended to read:
7 "85-1-603. Water development debt service fund created
8 -- coal severance tax allocated. (1) There is created a
9 water development debt service fund within the debt service
10 fund type established in 17-2-102.

11 (2) The state pledges and allocates and directs to be 12 credited to the water development debt service fund, as 13 received, 1-1/4% 2.3125% through the biennium ending June 14 30, 1989, and then 2.5% of all money from time to time 15 received from the coal severance tax collected under Title 16 15, chapter 35, and remaining after allocation of such tax 17 to the trust fund established under Article IX, section 5, 18 of The Constitution of the State of Montana."

<u>NEW SECTION.</u> Section 13. Repealer. Sections 90-2-101
 through 90-2-104, 90-2-107 through 90-2-113, and 90-2-121
 through 90-2-128, MCA, are repealed.

22 <u>NEW SECTION.</u> Section 14. Severability. If a part of 23 this act is invalid, all valid parts that are severable from 24 the invalid part remain in effect. If a part of this act is 25 invalid in one or more of its applications, the part remains LC 0702/01

in effect in all valid applications that are severable from
 the invalid applications.

3 <u>NEW SECTION.</u> Section 15. Saving clause. This act does 4 not affect rights and duties that matured, penalties that 5 were incurred, or proceedings that were begun before the 6 effective date of this act.

NEW SECTION. Section 16. Effective dates. (1) This
act, except for sections 11, 12, and 13, is effective on
passage and approval.

10 (2) Sections 11, 12, and 13 are effective July 1, 11 1987.

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STATE OF MONTANA

FISCAL

NOTE

REQUEST NO. FNN 297-85

Form BD-15

In compliance with a written request received January 31, 19 85, there is hereby submitted a Fiscal Note for <u>Senate Bill 277</u> pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

DESCRIPTION OF PROPOSED LEGISLATION:

Senate Bill 277 establishes the Montana Legacy Program utilizing 64% of the interest income from the Resource Indemnity Trust Fund.

ASSUMPTIONS:

- 1. Interest earnings from the Resource Indemnity Trust account are estimated to be \$3.983 million in FY86 and \$4.4 million in FY87.
- 2. The Governor has proposed that full implementation of the Legacy Program be delayed one year, therefore, \$3.483 million of the interest earnings will be deposited in the General Fund during FY 86.
- 3. Enabling legislation for the Legacy Program is enacted prior to the Legacy Appropriation Bill.
- 4. 10% of the available funds will be earmarked for the emergency fund.

FISCAL IMPACT:

	FY 86	FY 87
Revenues:		
To Legacy Program	\$ 500,000	\$4,400,000
To General Fund	3,483,000	-0-
	\$3,983,000	\$4,400,000
Expenditures:		
Grants	\$345,000	\$3,788,000
Emergency Fund	50,000	\$ 440,000
Administration	\$105,000	\$ 172,000
Total Expenditures	\$500,000	\$4,400,000

BUDGET DIRECTOR Office of Budget and Program Planning

Date: Feb < B277

Request No. FNN297-85 Form BD-15 Page 2

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

As of July 1, 1987, a portion of the Coal Severance Tax revenue currently allocated to the Renewable Resource Development Program will go to the Water Development Program.

As of July 1, 1989, Coal Severance Tax revenue currently allocated to the Rangeland Improvement Loan Program will also go to the Water Development Program.

TECHNICAL OR MECHANICAL DEFECTS OR CONFLICTS WITH EXISTING LEGISLATION:

- Sections 11 & 12 of S.B. 277 appears to be in conflict with current law. The following underlined language would amend Section 15-35-108, MCA, and he consistent with S.B. 277.

 (3)(g) 1-1/4% to the credit of the renewable resource development bond fund, until July 1, 1987;
 - (k) 1-1/4% until July 1, 1987; and 2.3125% thereafter until July 1, 1989; and thereafter 2.5% to the credit of the water development debt service fund;
 - (1) for the fiscal years following June 30, 1987, until July 1, 1989, .1875% to the rangeland improvement Ioan special revenue account;
 - (m) all other revenues from severance taxes collected under the provisions of this chapter to the credit of the general fund of the state."

Due to the technical conflicts, the impact to the general fund cannot be computed at this time.

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SB 0277/si

1	STATEMENT OF INTENT
2	SENATE BILL 277
3	Senate Natural Resources Committee
4	
5	A statement of intent is required for this bill because
6	it delegates rulemaking authority in section 9 to the board
7	of natural resources and conservation for the establishment
8	and administration of the Montana legacy program.
9	The intent is to provide the board with the authority
10	to adopt those rules necessary to administer the Montana
11	legacy program. The authority as described in section 9
12	includes establishing rules:
13	(1) prescribing the form and content of applications
14	for grants;
15	(2) describing the terms and conditions for making
16	grants;
17	(3) prescribing a monitoring program to evaluate the
18	effectiveness of funded projects and activities; and
19	(4) any other rules the board considers necessary to
20	accomplish the purposes and objectives of this act.



SECOND READING

ATTACH TO SB 277

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APPROVED BY COMM. ON Natural resources

Contana Logislative Council

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1	SENATE BILL NO. 277
2	INTRODUCED BY BLAYLOCK, CRIPPEN, NEUMAN,
З	BENGTSON, BOYLAN, CONOVER
4	BY REQUEST OF THE DEPARTMENT OF NATURAL RESOURCES
5	AND CONSERVATION
б	
7	A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING THE
8	MONTANA LEGACY PROGRAM; AMENDING SECTIONS 15-35-108,
9	76-14-112, AND 85-1-603, MCA; REPEALING SECTIONS 90-2-101
10	THROUGH 90-2-104, 90-2-107 THROUGH 90-2-113, AND 90-2-121
11	THROUGH 90-2-128, MCA; AND PROVIDING EFFECTIVE DATES."
12	
13	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
14	NEW SECTION. Section 1. Short title. [Sections 1
15	through 10] shall be known as the "Montana Legacy Act".
16	NEW SECTION. Section 2. Policy and purpose. (1) It
17	is the policy of this state to provide security against loss
18	or damage to our environment from the extraction of
19	nonrenewable natural resources. Recognizing that the total
20	environment consists of our air, water, soil, flora, fauna,
21	and forests and also of those social, economic, and cultural
22	conditions which influence our communities and the lives of
23	our individual citizens, it is necessary that the state of
24	Montana be indemnified for the effects this extraction has
25	on our resources and to assure that these resources be

1	developed in a sound manner. It is also the policy of this
2	state to provide for the development of its renewable
3	resources to benefit Montana citizens and to compensate for
4	the loss of its nonrenewable resources. IT IS NOT THE INTENT
5	OF THIS STATE, HOWEVER, TO COMPENSATE FOR THE LOSS OR DAMAGE
6	TO THE ENVIRONMENT FROM THE EXTRACTION OF NONRENEWABLE
7	RESOURCES IF REMEDIAL FUNDING FROM OTHER SOURCES EXISTS.
8	(2) The purposes of [sections 1 through 10] are to:
9	(a) establish a program to provide financing to
10	accomplish such objectives as repairing, reclaiming, or
11	mitigating environmental damage from past or future resource
12	extraction;
13	(b) develop renewable resources such as air, water,
14	soil, flora, fauna, forests, and recreation;
15	(c) ensure the quality of these public resources;
16	(d)promoteeconomicdevelopmentbasedonnatural
17	resources?
18	(e)(D) protect existing natural resources through
19	conservation; and
20	<pre>(f)(E) protect Montana's quality environment through</pre>
21	research assessing environmental damage related to natural
22	resource development.
23	NEW SECTION. Section 3. Definitions. Unless the
24	context requires otherwise, in [sections 1 through 10] the
25	following definitions apply:

-2-

SECOND READING

(1) "Activity" means an action or program to repair,
 reclaim, or mitigate environmental damage from past or
 future resource extraction or to provide for the protection
 of Montana's renewable resources through sound conservation
 or restoration.

6 (2) "Board" means the board of natural resources and
7 conservation provided for in 2-15-3302.

8 (3) "Department" means the department of natural
9 resources and conservation provided for in Title 2, chapter
10 15, part 33.

(4) "Financially feasible" means that adequate funds
 are available to complete the project as approved.

(5) "Legacy program special revenue account" means a
separate account created by [section 4] within the state
special revenue fund of the state treasury for the purposes
of the legacy program set forth in [sections 1 through 10].

17 (6) "Project" means the feasibility study, design, and18 construction of physical works.

19 (7) "Public benefits" means those benefits which
20 accrue to the citizens as a group and enhance the common
21 well-being of the people of Montana.

(8) "Technically feasible" means that a project or
activity can be designed, constructed, operated, or carried
out to accomplish the purpose or purposes for which it was
planned, utilizing accepted engineering and other technical

principles and concepts. The project or activity must be
 cost effective and must address an identified problem or
 need in order to be considered technically feasible.

4 <u>NEW SECTION.</u> Section 4. Legacy program special 5 revenue account created -- revenues -- allocation --6 limitations on appropriations. (1) There is created a 7 legacy program special revenue account within the state 8 special revenue fund established in 17-2-102.

9 (2) There must be paid into the legacy program special 10 revenue account all money available <u>ALLOCATED</u> for 11 appropriation from the resource indemnity trust <u>INTEREST</u> 12 account set forth in Title 15, chapter 38, with the 13 exception of those allocations made in 15-38-202.

14 (3) Appropriations may be made from the legacy program15 special revenue account for the following purposes:

16 (a) grants for legacy program projects and activities;
17 and

(b) administrative expenses, including but not limited
to the salaries and expenses of personnel, equipment, office
space, and other expenses necessarily incurred in the
administration of the legacy program.

22 <u>NEW SECTION.</u> Section 5. State and local grants. 23 (1) The department may recommend to the governor that 24 grants be made from the legacy program special revenue 25 account established by [section 4] to any department,

- 3-

SB 277

-4-

SB 0277/02

SB 277

agency, board, commission, or other division of state 1 government or to any city, county, or other political 2 subdivision or local government body of the state. 3

(2) Grants may be made for the purchase, lease, 4 development, or construction of projects or activities; for 5 feasibility and design studies of eligible projects; and for 6 environmental impacts, problem analysis, monitoring 7 demonstration projects, and research. 8

(3) The department shall solicit and consider in its 9 evaluation of proposed projects and activities the views of 10 interested and affected departments, boards, agencies, and 11 other subdivisions of state and federal government and of 12 other interested and affected persons. 13

(4) The governor shall submit the proposals having his 14 approvat ALL PROPOSALS WITH HIS RECOMMENDED PRIORITIES to 15 the legislature by the 20th day of any REGULAR legislative 16 session. The legislature may approve by appropriation or 17 other appropriate means those grants it finds consistent 18 with the policies and purposes of the program. The 19 implementation of approved projects and activities must be 20 administered by the department. 21

(5) In addition to implementing the projects approved 22 by the legislature, the department may request up to 10% of 23 the funds available for grants from the legacy program 24 special revenue account in any biennium to be used for 25

1	emergencies that cannot be anticipated by the legislature.
2	Emergency projects must be reviewed by the department and
3	approved by the governor. Written notification of a project
4	approved by the governor must be given to the legislative
5	finance committee created in 5-12-201. Emergency projects
6	are defined as those projects which if delayed until
7	legislative approval can be obtained will result in
8	substantial damages or legal liability to the project
9	sponsor. EMERGENCY PROJECTS FUNDED UNDER THIS PROVISION
10	MUST ALSO BE CONSISTENT WITH THE POLICY AND PURPOSES STATED
11	IN [SECTION 2].
12	(6) AN ALLOCATION OF 3 1/2% OF THE FUNDS AVAILABLE FOR
13	GRANTS IN THE LEGACY PROGRAM SPECIAL REVENUE ACCOUNT IS
14	DESIGNATED FOR RESEARCH AND DATA MANAGEMENT BY THE MONTANA
15	WATER RESOURCES RESEARCH CENTER AND THE MONTANA GROUND WATER
16	INFORMATION CENTER. THIS MONEY MUST BE APPORTIONED BY THE
17	DEPARTMENT ACCORDING TO THE CRITERIA IN [SECTION 7].
18	NEW SECTION. Section 6. Eligibility requirements.
19	(1) To be eligible for funding under the legacy program,
20	the proposed project must provide benefits in one or more of
21	the following categories:
22	(a) provide mined land reclamation; when-nopartyis
23	liableforresiamationofthelandandmoney-from-the
24	federal-abandoned-mine-reclamation-fund7-established-inthe
25	SurfaceMiningControl-and-Reclamation-Act-of-1977-is-not
	-6- SB 277

SB 0277/02

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1 available;

(b) provide reclamation for past oil and gas
extraction, exploration, and processing when-no-liable-party
can-be-identified;

5 (c) provide for reforestation of areas damaged by 6 mining or smelting activities for--which--a--liable--party 7 cannot-be-identified;

8 (d) provide recreational areas or natural areas to
 9 compensate for loss or anticipated loss of recreation or
 10 natural areas because of resource extraction;

(e) provide for mitigation of social and economic
 impacts of natural resource development that--is--consistent
 with-but not covered by other statutes;

14 (f) provide for research demonstration and technical 15 assistance to promote the wise use of Montana's natural 16 resources and to make processing more environmentally 17 compatible;

18 (g) protect the state's renewable resources through 19 sound soil and water conservation, weed control, and other 20 restoration programs;

(h) provide for research to assess past or potential
 environmental damage resulting from natural resource
 development;

(i) provide investigation and remediation of siteswhen hazardous and toxic wastes threaten the environment and

when funding either from responsible parties or the
 Comprehensive Environmental Response, Compensation, and
 Liability Act of 1980 is unavailable.

4 (2) In order to be eligible for funding under the 5 legacy program the proposed projects must:

(a) be technically and financially feasible;

7 (b) be the best cost-effective alternative to address
8 an identified problem;

9 (c) comply with statutory and regulatory standards 10 protecting the quality of resources such as air, water, 11 soil, flora, fauna, forests, and recreational opportunities; 12 and

13 (d) be from an applicant who is able and willing to 14 enter into a contract with the department for the 15 construction or development of the proposed project or 16 activity.

 17
 (3) PROPOSED PROJECTS ARE NOT ELIGIBLE FOR FUNDING

 18
 UNDER THE LEGACY PROGRAM IF THE PROJECTS ARE ELIGIBLE FOR

 19
 FUNDING FROM OTHER STATE OR FEDERAL RECLAMATION PROGRAMS OR

20 ANY OTHER PROGRAM OR ACT THAT PROVIDES FUNDING TO REMEDIATE

21 ENVIRONMENTAL DAMAGE, OR IF THE PROJECTS ARE PERMITTED UNDER

22 TITLE 82, CHAPTERS 4 OR 11. HOWEVER, PROJECTS THAT FULFILL

23 FEDERAL MATCHING FUND REQUIREMENTS ARE ELIGIBLE FOR LEGACY
 24 PROGRAM FUNDING.

25 NEW SECTION. Section 7. Evaluation criteria. (1) The

-8-

-7-

SB 277

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department shall consider the following criteria in
 evaluating eligible applications and in selecting those
 projects or activities to be recommended for funding:

4 (a) the degree to which the proposed project or
5 activity will provide benefits in its eligibility category
6 or categories;

7 (b) the degree to which the proposed project or8 activity will provide public benefits;

9 (c) the degree to which the proposed project or
10 activity will promote, enhance, or advance the purpose,
11 policies, and objectives of the legacy program;

(d) the degree to which the proposed project or
activity will be-an-efficient-use <u>MINIMIZE MISUSE</u> of natural
resources, including energy, air, water, soil, flora, fauna,
and forests, and therefore provide for conservation of these
resources (as-used-in-this-subsection-(1)(d),-an-efficient
use-is-one-that-minimizes-waste);

(e) the degree of need and urgency for the project;
(f) the extent to which the project sponsor or local
entity is contributing to the costs of the project <u>OR IS</u>
GENERATING ADDITIONAL NONSTATE FUNDS; and

 22
 (G) THE DEGREE TO WHICH JOBS ARE CREATED FOR PERSONS

 23
 WHO NEED JOB TRAINING, RECEIVE PUBLIC ASSISTANCE, OR ARE

 24
 CHRONICALLY UNEMPLOYED; AND

25 (g)(H) such other criteria as the department considers

-9-

necessary to carry out the policies and objectives of [sections 1 through 10].

3 (2) In applying these evaluation criteria, reclamation
4 projects and activities that directly relate to mitigation
5 of resource extraction must be given special consideration.

6 <u>NEW SECTION.</u> Section 8. Adoption of rules. The board 7 may adopt rules implementing the provisions of [sections 1 8 through 10], including but not limited to:

9 (1) rules prescribing the form and content of10 applications for grants;

11 (2) rules describing the terms and conditions for 12 making grants;

13 (3) rules prescribing a monitoring program to evaluate14 the effectiveness of funded projects and activities; and

15 (4) any other rules the board considers necessary to
16 accomplish the purposes and objectives of [sections 1
17 through 10].

18 <u>NEW SECTION.</u> Section 9. Advisory council. (1) The 19 department shall appoint an advisory council to advise the 20 department in carrying out the policies and purposes of 21 [sections 1 through 10].

(2) The advisory council must be created as providedin 2-15-122.

24 <u>NEW SECTION.</u> Section 10. Penalty. No member, officer,
 25 attorney, or other employee of the board or the department

-10 -

5B 277

may, directly or indirectly, be the beneficiary of or 1 receive any fee, commission, gift, or other consideration in 2 3 connection with any transaction or business under [sections 4 1 through 10] other than the salary, fee, or other 5 compensation that he may receive as a member, officer, 6 attorney, or employee. A person convicted of violating any provision of this section shall be punished by a fine not to 7 exceed \$2,000 or imprisonment for a term not to exceed 2 8 9 years, or both.

10 <u>SECTION 11. SECTION 15-35-108, MCA, IS AMENDED TO</u> 11 READ:

12 "15-35-108. Disposal of severance taxes. Severance
13 taxes collected under the provisions of this chapter are
14 allocated as follows:

15 (1) To the trust fund created by Article IX, section 16 5, of the Montana constitution, 25% of total collections a 17 year. After December 31, 1979, 50% of coal severance tax 18 collections are allocated to this trust fund. The trust fund 19 moneys shall be deposited in the fund established under 17-6-203(5) and invested by the board of investments as 21 provided by law.

(2) Starting July 1, 1986, and ending June 30, 1987,
6% of coal severance tax collections are allocated to the
highway reconstruction trust fund account in the state
special revenue fund. Starting July 1, 1987, and ending June

30, 1993, 12% of coal severance tax collections are
 allocated to the highway reconstruction trust fund account
 in the state special revenue fund.

4 (3) Coal severance tax collections remaining after the 5 allocations provided by subsections (1) and (2) are 6 allocated in the following percentages of the remaining 7 balance:

8 (a) to the county in which coal is mined, 2% of the
9 severance tax paid on the coal mined in that county until
10 January 1, 1980, for such purposes as the governing body of
11 the county may determine;

(b) 2 1/2% until December 31, 1979, and thereafter
4 1/2% to the state special revenue fund to the credit of
the alternative energy research development and
demonstration account;

16 (c) 26 1/2% until July 1, 1979, and thereafter 37 1/2%
17 to the state special revenue fund to the credit of the local
18 impact and education trust fund account;

(d) for each of the 2 fiscal years following June 30,
1977, 13% to the state special revenue fund to the credit of
the coal area highway improvement account;

(e) 10% to the state special revenue fund for stateequalization aid to public schools of the state;

24 (f) 1% to the state special revenue fund to the credit25 of the county land planning account;

-12-

-11-

SB 277

1 (g) 1 1/4% to the credit of the renewable resource 2 development bond fund until July 1, 1987;

3 (h) 5% to a nonexpendable trust fund for the purpose
4 of parks acquisition or management, protection of works of
5 art in the state capitol, and other cultural and aesthetic
6 projects. Income from this trust fund shall be appropriated
7 as follows:

8 (i) 1/3 for protection of works of art in the state
9 capitol and other cultural and aesthetic projects; and

10 (ii) 2/3 for the acquisition of sites and areas
11 described in 23-1-102 and the operation and maintenance of
12 sites so acquired;

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of the state library commission for the purposes of
providing basic library services for the residents of all
counties through library federations and for payment of the
costs of participating in regional and national networking;
(j) 1/2 of 1% to the state special revenue fund for
conservation districts;

(k) 1 1/4% to-the-debt-service-fund-type until July 1,
1987; and 2.3125% thereafter until July 1, 1989; and
thereafter 2.5% to the credit of the water development debt
service fund;

24 (1) for the fiscal years following June 30, 1987,
25 until July 1, 1989, 0.1875% to the rangeland improvement

-13-

SB 277

1 loan special revenue account;

2 (1)(m) all other revenues from severance taxes
3 collected under the provisions of this chapter to the credit
4 of the general fund of the state."

5 Section 12. Section 76-14-112, MCA, is amended to 6 read:

7 "76-14-112. Rangeland improvement loan special revenue
8 account. (1) There is created a rangeland improvement loan
9 special revenue account within the state special revenue
10 fund established in 17-2-102.

(2) There must be allocated to the rangeland 11 improvement loan earmarked special revenue account 15%--of 12 the--total--amount--of-renewable-resource-development-grants 13 and-leans-as-provided-by-90-2-1137 0.1875% of all money from 14 time to time received from the coal severance tax collected 15 under Title 15, chapter 35, and remaining after allocation 16 of such tax to the trust fund established under Article IX. 17 18 section 5, of the Constitution of the State of Montana for use under the rangeland loan improvement program through the 19 biennium ending June 30, 1989; any principal and accrued 20 interest received in repayment of a loan made under the 21 rangeland improvement loan program; and any fees or charges 22 collected by the department pursuant to 76-14-116 for the 23 servicing of loans, including arrangements for obtaining 24 security interests." 25

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Section 13. Section 85-1-603, MCA, is amended to read:
 "85-1-603. Water development debt service fund created
 -- coal severance tax allocated. (1) There is created a
 water development debt service fund within the debt service
 fund type established in 17-2-102.

(2) The state pledges and allocates and directs to be 6 credited to the water development debt service fund, as 7 received, 1-1/4% 2.3125% through the biennium ending June 8 9 30, 1989, and then 2.5% of all money from time to time 10 received from the coal severance tax collected under Title 11 15, chapter 35, and remaining after allocation of such tax 12 to the trust fund established under Article IX, section 5, 13 of The Constitution of the State of Montana."

 NEW SECTION.
 Section 14.
 Repealer.
 Sections 90-2-101

 15
 through 90-2-104, 90-2-107 through 90-2-113, and 90-2-121
 through 90-2-128, MCA, are repealed.

17 <u>NEW SECTION.</u> Section 15. Severability. If a part of 18 this act is invalid, all valid parts that are severable from 19 the invalid part remain in effect. If a part of this act is 20 invalid in one or more of its applications, the part remains 21 in effect in all valid applications that are severable from 22 the invalid applications.

23 <u>NEW SECTION.</u> Section 16. Saving clause. This act does
 24 not affect rights and duties that matured, penalties that
 25 were incurred, or proceedings that were begun before the

-15-

1 effective date of this act.

2 <u>NEW SECTION.</u> Section 17. Effective dates. (1) This

3 act, except for sections 11, 12, and 13, is effective on

4 passage and approval.

1987.

6

5 (2) Sections 11, 12, and 13 are effective July 1,

-End-

SB 0277/si

1	STATEMENT OF INTENT
2	SENATE BILL 277
3	Senate Natural Resources Committee
4	
5	A statement of intent is required for this bill because
6	it delegates rulemaking authority in section 9 to the board
7	of natural resources and conservation for the establishment

8 and administration of the Montana legacy program.

9 The intent is to provide the board with the authority 10 to adopt those rules necessary to administer the Montana 11 legacy program. The authority as described in section 9 12 includes establishing rules:

13 (1) prescribing the form and content of applications14 for grants;

15 (2) describing the terms and conditions for making16 grants;

17 (3) prescribing a monitoring program to evaluate the
18 effectiveness of funded projects and activities; and

19 (4) any other rules the board considers necessary to20 accomplish the purposes and objectives of this act.

THIRD READING

SB	0	2	7	7	/	0	3	
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1	SENATE BILL NO. 277	· 1	developed in a sound manner. It is also the policy of this
2	INTRODUCED BY BLAYLOCK, CRIPPEN, NEUMAN,	2	state to provide for the development of its renewable
3	BENGTSON, BOYLAN, CONOVER	3	resources to benefit Montana citizens and to compensate for
4	BY REQUEST OF THE DEPARTMENT OF NATURAL RESOURCES	4	the loss of its nonrenewable resources. <u>IT IS NOT THE INTENT</u>
5	AND CONSERVATION	5	OF THIS STATE, HOWEVER, TO COMPENSATE FOR THE LOSS OR DAMAGE
6		6	TO THE ENVIRONMENT FROM THE EXTRACTION OF NONRENEWABLE
7	A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING THE	7	RESOURCES IF REMEDIAL FUNDING FROM OTHER SOURCES EXISTS.
8	MONTANA LEGACY PROGRAM; AMENDING SECTIONS 15-35-108,	8	(2) The purposes of [sections 1 through 10] are to:
9	75-14-112, AND 85-1-603, MCA; REPEALING SECTIONS 90-2-101	9	(a) establish a program to provide financing to
10	THROUGH 90-2-104, 90-2-107 THROUGH 90-2-113, AND 90-2-121	10	accomplish such objectives as repairing, reclaiming, or
.11	THROUGH 90-2-128, MCA; AND PROVIDING EFFECTIVE DATES."	11	mitigating environmental damage from past or future resource
12		12	extraction;
13	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	13	(b) develop renewable resources such as air, water,
14	NEW SECTION. Section 1. Short title. [Sections 1	14	soil, flora, fauna, forests, and recreation;
15	through 10] shall be known as the "Montana Legacy Act".	15	(c) ensure the quality of these public resources;
16	NEW SECTION. Section 2. Policy and purpose. (1) It	16	<pre>td)promoteeconomicdevelopmentbasedonnatural</pre>
17	is the policy of this state to provide security against loss	17	resources;
18	or damage to `our environment from the extraction of	18	<pre>fe)(D) protect existing natural resources through</pre>
19	nonrenewable natural resources. Recognizing that the total	19	conservation; and
20	environment consists of our air, water, soil, flora, fauna,	20	<pre>ff(E) protect Montana's quality environment through</pre>
21	and forests and also of those social, economic, and cultural	21	research assessing environmental damage related to natural
22	conditions which influence our communities and the lives of	22	resource development.
23	our individual citizens, it is necessary that the state of	23	NEW SECTION. Section 3. Definitions. Unless the
24	Montana be indemnified for the effects this extraction has	24	context requires otherwise, in [sections 1 through 10] the
25	on our resources and to assure that these resources be	25	following definitions apply:

ntana Legislative Council

-2-

(1) "Activity" means an action or program to repair,
 reclaim, or mitigate environmental damage from past or
 future resource extraction or to provide for the protection
 of Montana's renewable resources through sound conservation
 or restoration.

6 (2) "Board" means the board of natural resources and
7 conservation provided for in 2-15-3302.

8 (3) "Department" means the department of natural
9 resources and conservation provided for in Title 2, chapter
10 15, part 33.

11 (4) "Financially feasible" means that adequate funds12 are available to complete the project as approved.

13 (5) "Legacy program special revenue account" means a
14 separate account created by [section 4] within the state
15 special revenue fund of the state treasury for the purposes
16 of the legacy program set forth in [sections 1 through 10].
17 (6) "Project" means the feasibility study, design, and
18 construction of physical works.

19 (7) "Public benefits" means those benefits which
20 accrue to the citizens as a group and enhance the common
21 well-being of the people of Montana.

(8) "Technically feasible" means that a project or
activity can be designed, constructed, operated, or carried
out to accomplish the purpose or purposes for which it was
planned, utilizing accepted engineering and other technical

principles and concepts. The project or activity must be
 cost effective and must address an identified problem or
 need in order to be considered technically feasible.

4 <u>NEW SECTION.</u> Section 4. Legacy program special 5 revenue account created -- revenues -- allocation --6 limitations on appropriations. (1) There is created a 7 legacy program special revenue account within the state 8 special revenue fund established in 17-2-102.

9 (2) There must be paid into the legacy program special 10 revenue account all money available <u>ALLOCATED</u> for 11 appropriation from the resource indemnity trust <u>INTEREST</u> 12 account set forth in Title 15, chapter 38, with the 13 exception of those allocations made in 15-38-202.

14 (3) Appropriations may be made from the legacy program15 special revenue account for the following purposes;

16 (a) grants for legacy program projects and activities; 17 and

(b) administrative expenses, including but not limited
to the salaries and expenses of personnel, equipment, office
space, and other expenses necessarily incurred in the
administration of the legacy program.

22 <u>NEW SECTION.</u> Section 5. State and local grants. 23 (1) The department may recommend to the governor that 24 grants be made from the legacy program special revenue 25 account established by [section 4] to any department,

-4~

-3-

SB 277

SB 0277/03

SB 0277/03

agency, board, commission, or other division of state
 government or to any city, county, or other political
 subdivision or local government body of the state.

4 (2) Grants may be made for the purchase, lease, 5 development, or construction of projects or activities; for 6 feasibility and design studies of eligible projects; and for 7 monitoring environmental impacts, problem analysis, 8 demonstration projects, and research.

9 (3) The department shall solicit and consider in its 10 evaluation of proposed projects and activities the views of 11 interested and affected departments, boards, agencies, and 12 other subdivisions of state and federal government and of 13 other interested and affected persons.

(4) The governor shall submit the proposals having his 14 . approval ALL PROPOSALS WITH HIS RECOMMENDED PRIORITIES to 15 the legislature by the 20th day of any REGULAR legislative 16 session. The legislature may approve by appropriation or 17 other appropriate means those grants it finds consistent 18 with the policies and purposes of the program. The 19 implementation of approved projects and activities must be 20 21 administered by the department.

(5) In addition to implementing the projects approved
by the legislature, the department may request up to 10% of
the funds available for grants from the legacy program
special revenue account in any biennium to be used for

1	emergencies that cannot be anticipated by the legislature.
2	Emergency projects must be reviewed by the department and
3	approved by the governor. Written notification of a project
. 4	approved by the governor must be given to the legislative
5	finance committee created in 5-12-201. Emergency projects
6	are defined as those projects which if delayed until
7	legislative approval can be obtained will result in
8	substantial damages or legal liability to the project
9	sponsor. EMERGENCY PROJECTS FUNDED UNDER THIS PROVISION
10	MUST ALSO BE CONSISTENT WITH THE POLICY AND PURPOSES STATED
11	IN [SECTION 2].
12	<u>+6+AN-ALLOCATION-OF-3-1/24-OF-THE-FUNDS-AVAILABLE-FOR</u>
13	GRANTSINTHELEGACYPROGRAMSPECIAL-REVENUE-ACCOUNT-IS
14	DESIGNATED-FOR-RESEARCH-AND-DATA-MANAGEMENT-BYTHBMONTANA
15	WATER-RESOURCES-RESEARCH-CENTER-AND-THE-MONTANA-GROUND-WATER
16	INFORMATIONCENTERTHISMONEY-MUST-BE-APPORTIONED-BY-THE
17	Department-According-to-the-criteria-in-{section-7}-
18	NEW SECTION. Section 6. Eligibility requirements.
19	(1) To be eligible for funding under the legacy program,
20	the proposed project must provide benefits in one or more of
21	the following categories:
22	(a) provide mined land reclamation; when no party-is
23	tiableforreclamationofthelandmoney-from-the
24	federal-abandoned-mine-reclamation-fundy-established-inthe

-5-

SB_277

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Surface--Mining--Control-and-Reclamation-Act-of-1977-is-not

-6-

SB 0277/03

1	when funding either from responsible parties or the
2	Comprehensive Environmental Response, Compensation, and
3	Liability Act of 1980 is unavailable.
4	(2) In order to be eligible for funding under the
5	legacy program the proposed projects must:
6	(a) be technically and financially feasible;
7	(b) be the best cost-effective alternative to address
8	an identified problem;
9	(c) comply with statutory and regulatory standards
10	protecting the quality of resources such as air, water,
11	soil, flora, fauna, forests, and recreational opportunities;
12	and
13	(d) be from an applicant who is able and willing to
14	enter into a contract with the department for the
15	construction or development of the proposed project or
16	activity.
17	(3) PROPOSED PROJECTS ARE NOT ELIGIBLE FOR FUNDING
18	UNDER THE LEGACY PROGRAM IF THE PROJECTS ARE ELIGIBLE FOR
19	FUNDING FROM OTHER STATE OR FEDERAL RECLAMATION PROGRAMS. OR
20	ANY OTHER PROGRAM OR ACT THAT PROVIDES FUNDING TO REMEDIATE
21	ENVIRONMENTAL DAMAGE, OR IF THE PROJECTS ARE PERMITTED UNDER
22	TITLE 82, CHAPTERS 4 OR 11. HOWEVER, PROJECTS THAT FULFILL
23	FEDERAL MATCHING FUND REQUIREMENTS ARE ELIGIBLE FOR LEGACY
24	PROGRAM FUNDING.
25	NEW SECTION, Section 7. Evaluation criteria. (1) The

- 8-

l available;

2 (b) provide reclamation for past oil and gas
3 extraction, exploration, and processing when-no-liable-party
4 can-be-identified;

5 (c) provide for reforestation of areas damaged by 6 mining or smelting activities for--which--a--liable--party 7 cannot-be-identified;

8 (d) provide recreational areas or natural areas to
9 compensate for loss or anticipated loss of recreation or
10 natural areas because of resource extraction;

(e) provide for mitigation of social and economic
 impacts of natural resource development that--is--consistent
 with-but not covered by other statutes;

14 (f) provide for research demonstration and technical 15 assistance to promote the wise use of Montana's natural 16 resources and to make processing more environmentally 17 compatible;

18 (g) protect the state's renewable resources through 19 sound soil and water conservation, weed control, and other 20 restoration programs;

(h) provide for research to assess past or potential
 environmental damage resulting from natural resource
 development;

24 (i) provide investigation and remediation of sites25 when hazardous and toxic wastes threaten the environment and

-7-

SB 277

department shall consider the following criteria in
 evaluating eligible applications and in selecting those
 projects or activities to be recommended for funding:

4 (a) the degree to which the proposed project or 5 activity will provide benefits in its eligibility category 6 or categories;

7 (b) the degree to which the proposed project or8 activity will provide public benefits;

9 (c) the degree to which the proposed project or
10 activity will promote, enhance, or advance the purpose,
11 policies, and objectives of the legacy program;

12 (d) the degree to which the proposed project or 13 activity will be-an-efficient-use <u>MINIMIZE MISUSE</u> of natural 14 resources, including energy, air, water, soil, flora, fauna, 15 and forests, and therefore provide for conservation of these 16 resources (as-used-in-this-subsection-(1)(d),--an-efficient 17 use-is-one-that-minimizes-wastet;

18 (e) the degree of need and urgency for the project;

(f) the extent to which the project sponsor or local
 entity is contributing to the costs of the project <u>OR IS</u>
 GENERATING ADDITIONAL NONSTATE FUNDS; and

(G) THE DEGREE TO WHICH JOBS ARE CREATED FOR PERSONS
 WHO NEED JOB TRAINING, RECEIVE PUBLIC ASSISTANCE, OR ARE
 CHRONICALLY UNEMPLOYED; AND

25 (f) such other criteria as the department considers

-9-

SB 277

1 necessary to carry out the policies and objectives of 2 [sections 1 through 10].

3 (2) In applying these evaluation criteria, reclamation
 4 projects and activities that directly relate to mitigation
 5 of resource extraction must be given special consideration.
 6 <u>NEW SECTION.</u> Section 8. Adoption of rules. The board
 7 max adopt rules implementing the provisions of function.

7 may adopt rules implementing the provisions of [sections 1 8 through 10], including but not limited to:

9 (1) rules prescribing the form and content of10 applications for grants;

11 (2) rules describing the terms and conditions for 12 making grants;

13 (3) rules prescribing a monitoring program to evaluate
14 the effectiveness of funded projects and activities; and

15 (4) any other rules the board considers necessary to
16 accomplish the purposes and objectives of [sections 1
17 through 10].

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SB 0277/03

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-11-

SB 277

-12- SB 277

SB 277

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of the state library commission for the purposes of
providing basic library services for the residents of all
counties through library federations and for payment of the
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SB 0277/03

-14-

SB 277

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 Section 14.
 Repealer.
 Sections 90-2-101

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 through 90-2-104, 90-2-107 through 90-2-113, and 90-2-121
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NEW SECTION. Section 16. Saving clause. This act does
not affect rights and duties that matured, penalties that
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-15-

1 effective date of this act.

<u>NEW SECTION.</u> Section 17. Effective dates. (1) This
 act, except for sections 11, 12, and 13, is effective on
 passage and approval.

5 (2) Sections 11, 12, and 13 are effective July 1, 6 1987.

-End-

-16-