# SENATE BILL NO. 210

1/22	Introduced	
1/23	Referred to	State Administration
1/28	Fiscal Note	Requested
2/02	Fiscal Note	Received
2/06	Hearing	

2/18 Committee Report-Bill Pass As Amended 2/20 2nd Reading Indefinitely Postponed

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~ 3de BILL NO. 210 1 BY REQUEST OF THE GOVERNOR'S BUTLDING CONSTRUCTION ADVISORY COUNCIL 5 A BILL FOR AN ACT ENTITLED: "AN ACT TO GENERALLY REVISE THE LAW RELATING TO PUBLIC CONTRACTORS; CREATING A BOARD OF PUBLIC CONTRACTORS AUTHORIZED TO REGULATE AND LICENSE PUBLIC 8 15-50-205, CONTRACTORS; AMENDING SECTIONS 15-50-206. 9 37-71-101, 37-71-104, 37-71-105, 37-71-201, 37-71-202, 10 37-71-211 THROUGH 37-71-213, 37-71-301, AND 37-71-302, MCA; 11 REPEALING SECTIONS 37-71-103 AND 37-71-204, 12 PROVIDING EFFECTIVE DATES." 13 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 15 NEW SECTION. Section 1. Board of public contractors. 16 (1) There is a board of public contractors. 17 (2) The board consists of seven members appointed by 18 the governor with consent of the senate. The members must 19 have been residents of the state for not less than 5 years. 20 The members are: 21 (a) one engineering contractor as defined in (section 22 91; 23 (b) one building contractor as defined in [section 9]; 24

(c) one electrical contractor;

(d) one mechanical contractor; (e) one specialty contractor; (f) two members of the public who are not engaged or directly connected with the construction business. (3) The members shall serve 4-year terms. (4) All members, except the public members, must have been engaged in their respective fields of contracting for a minimum of 5 years prior to the date of their appointment. (5) The board is allocated to the department of commerce for administrative purposes only as prescribed in 2-15-121. NEW SECTION. Section 2. Organization -- meetings -compensation. (1) The board shall: (a) elect a chairman from its membership; and (b) hold at least two meetings annually and at such other times as it considers necessary. (2) Each member of the board shall receive compensation and travel expenses as provided for 37-1-133. Section 3. Section 37-71-101, MCA, is amended to read: "37-71-101. Definitions. The following words, terms, and phrases in this chapter are, for the purposes hereof, defined as follows: (1) "Advertising" includes:

(a) the issuance of any sign, card, or device;

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- (b) the permitting or allowing of any sign or marking
   in any building or structure; or
- (c) use of a newspaper, magazine, airway transmission,
   or directory under the listing of a contractor, with or
   without any limiting qualifications.
- 6 (2) "Board" means the board of public contractors
  7 provided for in [section 1].
- 6 (±)(3) "Department", unless the context clearly
  9 indicates otherwise, means the department of commerce as
  10 provided in 2-15-1801.
- 11 (2)(4) "Field of contracting" includes but is not
  12 limited to the distinct fields of general contracting,
  13 mechanical contracting, electrical contracting, and
  14 plumbing, heating, and air-conditioning contracting.

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(3)(5) "Gross receipts" means all receipts from sources within the state, whether in the form of money, credits, or other valuable consideration, received from, engaging in, or conducting a business, without deduction on account of the cost of the property sold, the cost of the materials used, labor or service cost, interest paid, taxes, losses, or any other expense whatsoever. However, gross receipts shall not include cash discounts allowed and taken on sales and sales refunds, either in cash or by credit, uncollectable accounts written off from time to time, or payments received in final liquidation of accounts included

- in the gross receipts of any previous return made by the
- 2 person.
- 3 (6) "Person" includes an individual, a firm, a
- 4 partnership, a corporation, an association or other
- 5 organization, or any combination thereof.
- (7) "Public construction work" means:
- 7 (a) work done for a state or local government or any
- 8 other public body, including the construction, alteration,
- 9 repair, addition to, subtraction from, improvement of,
- 10 moving, wrecking, or demolition of any:
- 11 (i) building;
- 12 (11) highway or roas;
- 13 (iii) railroad;
- 14 (iv) excavation; or
- 15 (v) other structure, project, development, or
- 16 improvement; or
- 17 (b) the erection of scaffolding, other structures, or
- 18 works in connection with any of the activities described in
- 19 subsections (7)(a)(i) through (7)(a)(v).
- 20 (4)(8) A "public contractor", within the
- 21 meaning of this chapter, includes:
- (a) any person who, in any capacity other than as the
- 23 employee of another with wages as the sole compensation,
- 24 undertakes, offers to undertake, purports to have the
- 25 capacity to undertake, or submits a bid for public

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#### construction work:

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- 2 (b) any person who submits a proposal to or enters 3 into a contract for performing public construction work in the state with the federal government or state of Montana, or with any board, commission, or department thereof, or with any board of county commissioners or any city or town council, or with any agency of any of them, or with any other public board, body, commission, or agency authorized to let or award contracts for any public work when the contract cost, value, or price thereof exceeds the sum of \$5,000-;
- 12 15}--The-term-"public-contractor"-includes
- (c) subcontractors undertaking to perform work within 13 their field of contracting and within the limits of their 14 15 class of license covered by the original contract or any part thereof, the contract cost, value, or price of which 16 17 exceeds the sum of \$5,000; or
- 18 (d) a construction manager who performs management and counseling services on a public construction project for a 19 20 professional fee.
- 21 (9) "Responsible managing employee" means, in the case 22 of a corporation, a corporate employee employed in a 23 management capacity or, in the case of a partnership, a 24 general unlimited partner who, when his principal or employer is actively engaged as a contractor, exercises and 25

- is in a position to exercise authority in connection with
- his principal or employer's contracting business by: 3 (a) making technical and administrative decisions;
- 4 (b) hiring, superintending, promoting, transferring, laying off, disciplining, or discharging other employees and directing them, either by himself or through others, or 7 effectively recommending such action on behalf of his principal or employer."
- 9 NEW SECTION. Section 4. Rules hearings 10 subpoenas -- cease and desist orders. The board may:
- 11 (1) adopt rules to implement this chapter;
- 1.2 (2) hold hearings in accordance with the Montana 1.3 Administrative Procedure Act:
- (3) compel the attendance of witnesses or the 14 production of books and papers:
- 16 (4) whenever it appears to the board that any person 17 has engaged or is about to engage in any act or practice 18 constituting a violation of any provision of this chapter or 19 any rule or order issued under this chapter, in the board's discretion: 20
  - (a) issue an order directing the person to cease and desist from continuing the act or practice after reasonable notice and opportunity for a hearing; the board may issue a temporary order pending the hearing which remains in effect until 10 days after any hearing is held or which becomes

final if the person to whom notice is addressed does not request a hearing within 15 days after receipt of the notice; or

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- (b) without the issuance of a cease and desist order, bring an action in any court of competent jurisdiction to enjoin such acts or practices and to enforce compliance with the provisions of this chapter or any rule or order issued under this chapter. Upon a proper showing, a permanent or temporary injunction, restraining order, or writ of mandamus must be granted and a receiver or conservator may be appointed for the defendant or the defendant's assets.
- "37-71-104. Records Offices -- records. (1) The department board may maintain offices in as many localities in the state as it finds necessary to carry out the provisions of this chapter. The board shall must maintain at Helena, Montana, open to public inspection during office hours, a complete indexed record of all applications and all licenses issued, and all certificates of renewal, and of cancellations all revocations or suspensions thereof and shall furnish a certified copy of any license issued, of renewal certificates, or of the cancellations records of revocations or suspensions thereof, upon receipt of the sum of \$17. and-such A certified copy shall be received in all courts and elsewhere as prima facie evidence of the fac s

- 1 stated therein.
- 2 (2) Credit reports, references, investigative
  3 memoranda, and financial information or data pertaining to a
  4 licensee's net worth are confidential and are not open to
  5 public inspection."
- Section 6. Section 37-71-105, MCA, is amended to read:

  "37-71-105. Disposal of fees. Ali--moneys--collected

  hereunder All fees collected by the board must be reasonably

  related to the respective program costs and shall must be
  deposited by the department with the state treasurer, who

  shall credit them to the general-fund-of-the state special
  revenue fund for the use or the board."
- Section 7. Section 37-71-201, MCA, is amended to read: 13 14 "37-71-201. Unlawful to engage in public contracting 15 business without license. It shall be unlawful for any 16 person or any combination of persons to engage in the business or act in the capacity of public contractor as 17 herein defined within the state of Montana without having a 18 19 license therefor as hereim provided. Evidence of the securing of any permit from a governmental agency or the 20 21 employment of any person on a public construction project 22 must be accepted by the board or any court of this state as 23 prima facie evidence that the person securing such permit or employing any person on a public construction project is 24 acting in the capacity of a public contractor under this 25

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- 2 Section 8. Section 37-71-202, MCA, is amended to read:
  3 "37-71-202. Gertain--small-or-federal-public-contracts
  4 exempt Exemptions. This chapter does not apply to:
  - any-license-fee-on any public contract project of a value less than \$5,0007; nor-shall-any-contractor-be-required-to have-a-license-hereunder--in--order--to--submit--a--bid--or proposal--for--contracts-advertised-to-be-let-by-the-Montana highway-commission-where-federal-aid-is--obtained--from--the bureau--of--public-roads-or-the-department-of-agriculture-of the-United-States7-neither--shall--a--successful--bidder--be required--to--be--licensed--as--provided--herein--before-the awarding-and-execution-of-any-contract--to--be--let--by--the state--highway--commission-where-federal-aid-from-the-bureau of-public-roads-or-the--department--of--agriculture--of--the United-States-is-involved-
  - (2) any contractor who contracts exclusively with the federal government, an instrumentality of the federal government, an Indian tribe, or a tribal member within the exterior boundaries of an Indian reservation;
  - (3) work done exclusively by an employee of the United States government, the state of Montana, or any town, city, county, school district, irrigation district, reclamation district, or other political subdivision of this state;

- 1 (4) officers of a court when they are acting within 2 the scope of their office;
- 3 (5) work done exclusively by public utilities
  4 operating under the regulation of the public service
  5 commission on construction, maintenance, and development
  6 work incidental to their business;
- 7 (6) the sale or installation of any finished products,
  8 materials, or articles of merchandise that are not actually
  9 fabricated into and do not become a permanent, fixed part of
  10 the structure:
- 11 (7) registered architects or registered professional 12 engineers;
- 13 (8) a person who merely furnishes materials or
  14 supplies without fabricating them into or consuming them in
  15 the performance of the work of a public contractor."
- NEW SECTION. Section 9. Classification of licenses.
- 17 (1) For the purpose of classification, the contracting
- 18 business includes:
- 19 (a) the general engineering contracting field. A
  20 general engineering contractor is a contractor whose
  21 principal contracting business is in connection with fixed
  22 works, including irrigation, drainage, water supply, water
- 23 power, flood control, harbors, railroads, highways, tunnels,
- 24 airports and airways, sewers and sewage disposal systems,
- 25 bridges, inland waterways, pipelines for transmission of

petroleum and other liquid or gaseous substances, refineries, chemical plants and industrial plants, piers and foundations, and structures or work incidental thereto.

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- 4 (b) the general building contracting field. A general building contractor is a contractor whose principal contracting business is in connection with any structure built, being built, or to be built for the support, shelter, and enclosure of persons, animals, personal property, or movable property of any kind, requiring in its construction the use of more than two unrelated building trades or crafts, or to do or superintend the whole or any part thereof.
  - (c) the specialty contracting field. A specialty contractor is a contractor whose operations as such are the performance of construction requiring special skill and whose principal contracting business involves the use of specialized building trades or crafts.
  - (2) General engineering contracting and general building contracting are mutually exclusive relds of contracting.
- 21 (3) This section does not prevent the board from 22 establishing, broadening, limiting, or otherwise 23 effectuating classifications in a manner consistent with 24 established custom, usage, and procedure in the construction 25 business.

- (4) The board may limit by rule the fields of public contracting and scope of the operations of a licensed contractor.
- (5) The board is prohibited from establishing classifications in such a manner as to determine or limit craft jurisdictions.
- 7 Section 10. Section 37-71-211, MCA, is amended to 8 read:
- "37-71-211. Application for license -- contents --1.0 fees. (1) To obtain a license under this chapter, the 11 applicant shall submit on such forms as the department board shall prescribe an application, under oath, which shall 12 contain a statement of the applicant's experience and qualifications as a contractor; the value and character of 14 contract work completed and for whom performed during 5 15 years prior to the filing of such application; and a 16 complete financial statement prepared by a certified public 17 accountant on such forms and disclosing such information as 18 shall be required by the depasement board. Such application 19 shall also contain such other information as may be 20 requested by the department board under such rules as may be 21 adopted by the department board and which will assist the 22 23 department board in determining the applicant's fitness to act in the capacity of a public contractor as defined in 24 this chapter. Such application shall also contain a 25

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l	statement	that t	he	applica	ant	desi	ires	the	is	suance	of	a
2	license u	inder	the	terms	of	this	chap	er a	nd :	shall	speci	i f y
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4	licenses a	pplied	for									

(2) The application must be accompanied by a fee fixed by the board.

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- 7 (3) If the holder of a license within a field of 8 contracting applies for another license within a different 9 field of contracting or a different classification within 10 the same field of contracting, he shall pay an additional 11 fee established by the board, which may not exceed 25% of 12 the fee for the initial application for a license."
- Section 11. Section 37-71-212, MCA, is amended to read:
  - "37-71-212. Investigation of applicant -- issuance of license. It shall be the duty of the department board to investigate and determine the applicant's fitness to act in the capacity of public contractor as defined in this chapter, and based on the following criteria:
  - (1) The board must require an applicant to show such a degree of experience, financial responsibility, and general knowledge of the building, safety, health, and lien laws of the state of Montana and the rudimentary principles of the contracting business as it considers necessary for the safety and protection of the public.

- 1 (2) An applicant may satisfy experience and knowledge
  2 requirements in the following ways:
- 3 (a) if an individual, he may qualify by personal
  4 appearance or by the appearance of his responsible managing
  5 employee; or
- 6 (b) if a partnership, corporation, or any other
  7 combination or organization, it may qualify by the
  8 appearance of the responsible managing employee of the firm.
- 9 (3) The individual qualifying on behalf of an individual or firm under subsection (2) must allege and prove that he is a responsible managing employee of such individual or firm.
- 13 (4) The board may, under reasonable rules adopted by
  14 it, investigate, classify, and qualify applicants for public
  15 contractors' licenses by written or oral examinations, or
  16 both. The board is authorized to issue public contractors'
  17 licenses to qualified applicants. The examinations may, in
  18 the discretion of the board, be given in specific
  19 classifications only.
- 20 (5) The financial responsibility of an applicant or a
  21 licensee must be established according to rules adopted by
  22 the board. The rules may include the following standards and
  23 criteria in connection with each applicant or public
  24 contractor and each associate or partner thereof:
- 25 (a) net worth;

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1	(b) amount of liquid assets;
2	(c) prior payment and credit records;
3	(d) previous business experience;
4	(e) prior and pending lawsuits;
5	<pre>(f) prior and pending liens;</pre>
6	(g) adverse judgements:
7	(h) prior suspension or revocation of a contractor's
8	license in Montana or elsewhere;
9	(i) past and present business record of solvency; and
10	(j) information obtained from confidential financial
11	references and credit reports.
12	(6) If the applicant or contractor is a corporation,
13	its financial responsibility must be established
14	independently of and without reliance on the assets of its
15	officers, directors, or stockholders, but the financial
16	responsibility of its officers and directors may be inquired
17	into and considered as a criterion in determining the
18	corporation's financial responsibility. The board may
19	require an applicant or contractor to furnish a surety bond
20	or other security acceptable to the board, in an amount
21	fixed by the board.
22	(7) An applicant for a public contractor's license and
23	each officer, director, partner, and associate thereof must
24	possess good character. Lack of character may be established

1	partner, or associate thereof has:
2	(a) committed any act which, if committed by any
3	licensed public contractor, would be grounds for the
4	suspension or revocation of a public contractor's license;
5	(b) entered a plea of guilty to, been found guilty of,
6	or been convicted of a felony or crime involving moral
7	turpitude arising out of, in connection with, or related to
8	the activities of such person in such a manner as to
9	demonstrate his unfitness to act as a public contractor, and
10	the time for appeal has elapsed or the judgment of
11	conviction has been affirmed on appeal: or
12	(c) had a license revoked for reasons that would
13	preclude the granting of a license for which the application
14	has been made.
15	(8) no No license shall be issued to such an applicant
16	until the expiration of 10 days from and after the filing of
17	such application. The license so issued in pursuance of the
18	first application shall entitle the licensee to act as a
19	public contractor within this state, subject to the
20	limitations of such license, until the expiration of $t^\mu$
21	then-current calendar year."
22	NEW SECTION. Section 12. Power to waive certain
23	requirements. In a case in which an applicant has previously
24	been licensed in Montana or elsewhere as an individual, as a

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by showing that the applicant or any officer, director.

25 member of a licensed partnership, or as an officer of a

- corporation and the prior license has never been suspended
- 2 or revoked and there is no disciplinary proceeding pending
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against the applicant or any licensee with whom he has been

- associated, the board may waive the requirement for written
- 5 or oral examinations or information requested in the
- 6 prescribed application form or any part thereof.
- 7 NEW SECTION. Section 13. Persons prohibited from
- 8 serving as officers, directors, associates, or partners of
- 9 licensee. (1) Any person is prohibited from serving as an
- officer, director, associate, or partner of a licensee who: 10
- 11 (a) has been denied a license or has had his license
- 12 revoked or suspended or has been denied a renewal of a
- 13 license: or

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- 14 (b) has been a member, officer, director, or associate
- 15 of any partnership, corporation, firm, or association whose
- 16 application for a license has been denied or whose license
- 17 has been revoked or suspended or which has been denied a
- 18 renewal of a license and, while acting as such member,
- officer, director, or associate, had knowledge of or 19
- participated in any of the events leading to denial. 20
- 21 revocation, or suspension.
- 22 (2) Any act or omission constituting a cause for
- 23 disciplinary action against any partnership, corporation,
- firm, or association also constitutes a cause for
- disciplinary action against any licensee who is a member, 25

- officer, director, or associate of such partnership, . 1
- corporation, firm, or association and who participated in
- 3 the prohibited act or omission.
- 4 NEW SECTION. Section 14. Cessation of association of
- responsible managing employee -- replacement. (1) If the
- individual qualifying on behalf of another individual or a
- firm pursuant to 37-71-212 ceases for any reason to be
- connected with the licensee, the licensee shall notify the
- board in writing within 30 days of such cessation of
- 10 association or employment. If a notice is given, the license
- 11 shall remain in force for a reasonable length of time to be
  - set by the board, not to exceed 60 days from the date of
- such cessation of association or employment. 1.3
- 14 (2) The licensee shall replace the person originally
- 15 qualified with another individual similarly qualified and
- 16 approved by the board within the time limit prescribed by
- 17 subsection (1), unless extended by the board for good cause.
- 18 (3) If the licensee fails to notify the board within
- 19 30-day period, his license must be automatically
- suspended. The license must be reinstated upon
  - replacement of the person originally qualified by another
- 22 individual similarly qualified and approved by the board.
- 23 Section 15. Section 37-71-213, MCA, is amended to
- 24 read:

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"37-71-213. Renewal 25 waiting period after provisions of this chapter may be renewed for each successive calendar year by obtaining from the department board a certificate of renewal thereof. For the purpose of obtaining such certificate of renewal, the licensee shall file with the department board an application therefor, stating the field of contracting and class of license applied for and containing at least the same information as that required in the application for the original license. The application for such certificate of renewal must be made to the department board on or before March 1 of each successive calendar year, and such renewal certificate shall be good for the then-current calendar year.

(2) At the time of filing the application for a certificate of renewal, the applicant shall pay to the department board a license fee equal-to-50%-of--the--license fee--for--the--original-license fixed by the board, provided that if any applicant for a certificate of renewal shall apply for a renewal under a different field or-ctass from the license theretofore issued to him, such new license shall be issued only upon the same showing and under the same terms and conditions and upon payment of the same fee required for the issuance of an original license.

(3)--All--certificates-of-renewal-wherein-the-uppiican-does-not-apply-for-a-change-in-the-field-or-class-of-licen a

shall-be-issued-by-the-department-to-the-applicant-forthwith
when-the-application-is-filed-and-the--license--renewal--fee
paid:

t4†(3) After cancellation revocation of a license, such licensee shall may not be relicensed during-the-current calendar-year-in-which-the-offense-was--committed within 6 months of the date on which the license was revoked."

8 Section 16. Section 37-71-301, MCA, is amended to 9 read:

"37-71-301. Complaints against licensee -- grounds -investigation -- hearing -- suspension of license -appeals. (1) Any person or other organization may file a
duly verified complaint with the department board charging
that the licensee is guilty of one or more of the following
acts or omissions:

- (a) abandonment of any-contract or failure to complete or to prosecute diligently construction projects for the stated price, including modifications, without legal excuse;
- stated price, including modifications, without legal excuse;

  (b) diversion of funds or property received under express agreement for prosecution or completion of a specific contract under this chapter or for a specific purpose in the prosecution or completion of any contract and their application or use for any other contract, obligation, or purpose with intent to defraud or deceive creditors or

25 the owner:

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(c)	the	do	ing of a	ny willful	fraudulent	act	рÀ	the
licensee	as	a	public	contractor	in consequ	ence	of	which
another is	s su	bst	antially	injured;				

- (d) the making of any false statement in any application for a license or renewal thereof;
- (e) the failure to comply with the provisions of 18-1-112 requiring preference of products manufactured or produced in this state by Montana industry and labora;
- g (f) willful and prejudicial departure from or
  disregard of plans or specifications in any material respect
  without the consent of the owner, his duly authorized
  representative, or the person entitled to have the
  particular construction project or operation completed in
  accordance with the plans and specifications;
  - (g) willful failure or refusal, without legal excuse, on the part of a licensee to comply with the terms of a construction contract or written warranty, thereby causing material injury to another;
- (h) willful or deliberate disregard and violation of:
  (i) the building laws of the state or any political
- 21 <u>subdivision thereof; or</u>

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- 22 (ii) the safety laws or labor laws of the state;
- 23 (i) willful or deliberate failure by any licensee or
  24 agent or officer thereof to pay any money when due for
  25 materials or services rendered in connection with his

- 1 operations as a public contractor, when he has the capacity
- 2 to pay or has received sufficient funds therefor as payment
- 3 for the particular construction work, project, or operation
- 4 for which the services or materials were rendered or
- 5 purchased, or the false denial of any such amount due or the
- 6 validity of the claim thereof with intent to secure a
- 7 discount upon such indebtedness or with intent to injure,
- B delay, or defraud the person to whom such indebtedness is
- 9 due;
- 10 (j) failure to establish financial responsibility in
- 11 the manner provided in 37-71-212 at the time of renewal of
- 12 the license or at any other time required by the board;
- 13 (k) acting in the capacity of a public contractor
- 14 under any license except:
- 15 (i) in the name of the licensee as set forth upon the
- 16 license; or
- 17 (ii) as an employee of the licensee as set forth in the
- 18 application for such license or as later changed pursuant to
- 19 this chapter and the rules of the board;
- 20 (1) intentionally evading the provisions of this
- 21 chapter by:
- (i) aiding or abetting an unlicensed person to evade
- 23 the provisions of this chapter;
- (ii) combining or conspiring with an unlicensed person
- 25 to perform an unauthorized act;

1	(iii) allowing	a	license	to be	used	by	an	unlicensed
2	person;							

- 3 (iv) acting as agent, partner, or associate of an
  4 unlicensed person; or
- 5 (v) furnishing estimates or bids to an unlicensed 6 person;

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- (m) any attempt by a licensee to assign, transfer, or otherwise dispose of a license or permit the unauthorized use thereof;
  - (n) workmanship which is not commensurate with standards of the trade in general or which is below building or construction codes adopted by the city or county in which the work is performed. If no applicable building or construction code has been adopted locally, then workmanship must meet the standards determined by the latest edition of the Uniform Building Code, Uniform Plumbing Code, or National Electrical Code adopted by the state.
- 18 (o) acting in the capacity of a contractor beyond the 19 scope of the license;
- 20 (p) bidding to contract or contracting for a sum for a
  21 construction contract or project in excess of the limit
  22 placed on the license by the board;
- 23 (q) knowingly entering into a contract with a
  24 contractor while that contractor is not licensed or bidding
  25 a contract or entering into a contract with a contractor for

- work in excess of his limit or beyond the scope of his license;
- 3 <u>(r) advertising as a public contractor without a valid</u>
  4 <u>license in the appropriate classification established by</u>
  5 <u>(section 9). Advertising must include the contractor's</u>
  6 <u>license number; and failure to do so is grounds for a</u>
  7 complaint under this section.
  - (s) failure in any material respect to comply with the provisions of this chapter or the rules of the board.
- (2) Upon the filing of such complaint, the department 10 board shall investigate the charge and within 60 days after 11 the filing of such complaint render and file a preliminary 12 decision, with the reasons therefor. If the department's 13 board's preliminary decision be that the licensee has been 14 guilty of any of such acts or omissions, the department 15 board shall-suspend may take disciplinary action against the 16 17 contractor's license in accordance with 37-71-302. At any time within 20 days thereafter, the complainant or the 18 contractor may petition the department board for a rehearing 19 contested case hearing in accordance with the Montana 20 Administrative Procedure Act. In-the-order-granting-or 21 denying-such-rehearing;-the-department--shall--set--forth--a 22 23 statement--of--the--particular--grounds--and-reasons-for-the department's-actions-on-such-petition-and-shall-mail-a--copy 24 of-such-order-to-the-parties-who-have-appeared-in-support-of 25

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or--in--opposition--to--the--petition--for--rehearing---If-a rehearing-be-granted7-the-department-shall--set--the--matter for-further-hearing-on-due-notice-to-the-parties-and7-within 30---days---after---submission--of--the--matter7--serve--the department's-decision-after-rehearing-in-like-manner--as--an original-decision.

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(3)--The--fiting--of--such-petition-for-rehearing-as-to
the-department+s-actions-in--suspending--or--canceling--such
ticense--shall--suspend--the--operation--of--such-action-and
permit-the-licensee-to-continue-to-do-business-as--a--public
contractor--pending--final-determination-of-the-controversy-

(4)--Within-30-days-after-the--decision--on--rehearing7
any--party--aggrieved-by-such-decision-of-the-department-may
appeal-therefrom-to-the-district-court-in-and-for-the-county
in-which-the-licensee-under-this--chapter--resides--or--does
business---as--a--public--contractor--by--serving--upon--the
department--a--notice--of--such--appeal---The--matter--shall
thereupon--be-heard-de-novo-by-the-district-court--An-appeal
may-be-taken-from-the-decision-of-the-district-court-in--the
same-manner-as-appeals-in-other-civil-cases-

t5;--in-all--cases--where--the--licensee-has-filed-his
notice-of-appeal-from-the-decision-of-the-department-or-from
the-decision-of-the-district-court;-such-licensee--shall--be
entitled--to--continue-to-do-business-as-a-public-contractor
pending-final-decision-of-the-controversy-"

Section 17. Section 37-71-302, MCA, is amended to read:

3 "37-71-302. Penalties Violations -- discipline --4 penalties. (1) Any person or other organization acting in 5 the capacity of public contractor within the meaning of this chapter without a license as herein provided shall be quilty 7 of a misdemeanor and shall upon conviction thereof, if an 8 individual, be punished by a fine of not to exceed \$500 or by imprisonment in the county jail for a term not to exceed 9 6 months or by both such fine and imprisonment, in the 10 11 discretion of the court. The same penalties shall apply 12 upon conviction to any member of a partnership or to any 13 construction, managing, or directing officer of any 14 corporation or other organization consenting 15 participating in, or aiding or abetting any such violation 16 of this chapter.

- 17 (2) No license may be used for any purpose by any
  18 person other than the person to whom such license is issued,
  19 and no license may be assigned, transferred, or otherwise
  20 disposed of to permit the unauthorized use thereof. The
  21 license of any person who violates any provision of this
  22 section shall be automatically canceled and revoked.
- 23 (3) The board may suspend or revoke a license, refuse
  24 renewal of a license, impose limits on the field, scope, and
  25 monetary limit of a license, or reprimand or take other less

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severe disciplinary action, including requiring or increasing the amount of the surety bond or cash deposit of the licensee, if the licensee commits any act which constitutes a cause for disciplinary action.

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- (4) No person engaged in the business or acting in the capacity of a public contractor may bring or maintain any action in the courts of this state for the collection of compensation for the performance of any act or contract for which a license is required by this chapter without alleging and proving that he was a duly licensed contractor when the job was bid and during the performance of such act or contract.
- (5) Any person convicted of acting as a public contractor without a license may be disqualified from taking a written or oral examination for a contractor's license for a period of 6 months from the date of his conviction.
- (2)(6) A person failing to file a contractor's license return as provided and required by the department of revenue,—upon—conviction, shall, upon conviction, be fined not less than \$1,000 or more than \$10,000."
- 21 Section 18. Section 15-50-205, MCA, is amended to 22 read:
- 23 "15-50-205. Additional license tax imposed. (1) In
  24 addition to the fees enumerated in 37-71-204 Title 37,
  25 chapter 71, each public contractor shall pay to the

- department of revenue an additional license fee in a sum
  equal to 1% of the gross receipts, as defined in 37-71-101,
  from public contracts during the income year for which the
  license is issued.
- 5 (2) The additional license fee shall be computed upon 6 the basis of the entire contract for each separate contract 7 let by any of the public bodies as specified in 8 37-71-101+4+."
- 9 Section 19. Section 15-50-206, MCA, is amended to 10 read:
- 11 "15-50-206. Withholding license fee from payments -refunds. (1) The prime contractor shall withhold 12 13 additional 1% license fee from payments to his subcontractors and inform the department of revenue on 14 prescribed forms of the amount of the additional 1% license 15 fee in his account to be allocated and transferred to the 16 17 subcontractor. The notification to transfer portions of the additional 1% license fee must be filed within 30 days after 18 each payment is made to subcontractors. If any prime 19 20 contractor fails to file the required allocation and transfer report at the time required by or under the provisions of this chapter, a penalty computed at the rate 2.2 23 of 10% of the additional 1% license fee withheld from subcontractors shall be due from the prime contractor. 24
- 25 (2) The state, county, city, or any agency or

- department thereof, as described in 37-71-101(4), for whom 1 the contractor is performing public work shall withhold, in 2 addition to other amounts withheld as provided by law, 1% of 3 4 all payments due the contractor and shall transmit such moneys to the department of revenue. In the event that the 5 6 1% of gross receipts, as defined in 37-71-101, is not withheld as provided, the contractor shall make payment of these amounts to the department within 30 days after the 8 9 date on which the contractor receives each increment of
- 11 (3) Any overpayment of the 1% of gross receipts, as
  12 defined in 37-71-101, withheld or paid by any contractor
  13 hereunder shall be refunded by the department of revenue at
  14 the end of the income year upon written application
  15 therefor."

payment for work performed by the contractor.

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- NEW SECTION. Section 20. Repealer. Sections 37-71-103 and 37-71-204, MCA, are repealed.
- NEW SECTION. Section 21. Extension of authority. Any existing authority of the department of commerce to make rules on the subject of the provisions of this act is extended to the provisions of this act.
- NEW SECTION. Section 22. Codification instruction.

  (1) Section 1 is intended to be codified as an integral
  part of Title 2, chapter 15, part 18, and the provisions of
  Title 2, chapter 15, part 18, apply to section 1.

- 1 (2) Sections 2, 4, 9, and 12 through 14 are intended
  2 to be codified as an integral part of Title 37, chapter 71,
  3 and the provisions of Title 37, chapter 71, apply to
  4 sections 2, 4, 9, and 12 through 14.
- NEW SECTION. Section 23. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.
- NEW SECTION. Section 24. Effective date. (1) Except as provided in subsection (2), this act is effective January 1, 1986.
- 14 (2) Section 4 and this section are effective on 15 passage and approval, but rules adopted pursuant to section 16 4 may not be effective prior to January 1, 1986.

-End-

#### STATE OF MONTANA

#### FISCAL NOTE

REQUEST NO. FNN 248-85

Form BD-15

In compliance with a written request received <u>January 29</u>, 19 <u>85</u>, there is hereby submitted a Fiscal Note for <u>S.B. 210</u> pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

#### DESCRIPTION OF PROPOSED LEGISLATION:

Revising laws relating to public contractors and creating a Board of Public Contractors authorized to regulate and license public contractors.

#### ASSUMPTIONS:

- 1. \$275,000 estimated from 2,043 licensees in FY 85 to continue in FY 86-87
- 2. 7 members attend 2 meetings a year = 28 meeting days
- 3. Applies only to public contractors, not private contractors
- 4. 40 pages rules at \$14.00 a page
- 5. 60 hours legal at \$40 an hour per year
- 6. 1.00 clerical FTE in FY 86, 2.00 FTE (Grade 11, step 2) in FY 87 plus 18½% benefits (additional FTE is an inspector in FY 87)
- 7. Equipment required (electronic automated typewriter, file cabinets)
- 8. Exam costs \$500 per year
- 9. Indirect costs, rent, equipment repair, other expenses at \$6400 in FY 86, \$2,150 in FY 87
- 10. Assume automated licensing system implementation under board
- 11. Assume an internal departmental loan will be used to cover start-up costs.

BUDGET DIRECTOR

Office of Budget and Program Planning

Date

S 7 1 10

FN5:C/3

# FISCAL IMPACT:

Fiscal Impact on General Fund

### Revenues:

	<u>FY 1986</u>	FY 1987	Biennium
Revenue deposited			
In General Fund: Current	\$ 275,000	\$ 275,000	\$550,000
Proposed	-0-	-0-	-0-
Impact on General Fund:	(\$ 275,00)	(\$ 275,000)	$(\overline{\$550,000})$

# Expenditures:

	<u>FY</u>	1986	FY 19	87	Biennium
	General Fund Cost	State Special Cost	General Fund Cost	State Special Cost	
Current Proposed	\$ 32,5 <del>64</del> -0-	-0- \$ 33,672	\$ 32,010 -0-	-0- \$69,274	\$ 64,574 \$102,946
Net increase	ed cost of program				\$ 38,372

# NET IMPACT ON GENERAL FUND:

	FY 1986	FY 1987	Biennium
Reduced Costs:	\$ 32,564	\$ 32,010	
Reduced Revenue: Net Impact	(\$275,000) (\$242,436)	(\$275,000) (\$242,990)	(\$485,426)

#### NOTE:

This bill requires that fees be deposited into a state special revenue account and be set at a rate commensurate with the costs of the program. This will result in public contractors paying \$430,000 less in license fees over the biennium.

# APPROVED BY COMMITTEE ON STATE ADMINISTRATION

1	SENATE BILL NO. 210
2	INTRODUCED BY BLAYLOCK, BOYLAN, DRISCOLL, QUILICI
3	BY REQUEST OF THE GOVERNOR'S BUILDING CONSTRUCTION
4	ADVISORY COUNCIL
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO GENERALLY REVISE THE
7	LAW RELATING TO PUBLIC CONTRACTORS; CREATING A BOARD OF
8	PUBLIC CONTRACTORS AUTHORIZED TO REGULATE AND LICENSE PUBLIC
9	CONTRACTORS; AMENDING SECTIONS 15-50-205, 15-50-206,
10	37-71-101, 37-71-104, 37-71-105, 37-71-201, 37-71-202,
11	37-71-211 THROUGH 37-71-213, 37-71-301, AND 37-71-302, MCA;
12	REPEALING SECTIONS 37-71-103 AND 37-71-204, MCA; AND
13	PROVIDING EFFECTIVE DATES."
14	
15	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
16	NEW SECTION. Section 1. Board of public contractors.
17	(1) There is a board of public contractors.
18	(2) The board consists of seven members appointed by
19	the governor with consent of the senate. The members must
20	have been residents of the state for not less than 5 years.
21	The members are:
22	(a) one engineering contractor as defined in [section
23	9];
24	(b) one building contractor as defined in [section 9];
25	(c) one electricalcontractor JOURNEYMAN FROM THE

1	BUILDING	TRADES:
•	DOTEDATIO	THADEO

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- (d) one mechanical contractor:
- 3 (e) one specialty contractor;
- 4 (f) two members of the public who are not engaged or 5 directly connected with the construction business.
- 6 (3) The members shall serve 4-year terms.
- 7 (4) All members, except the public members, must have 8 been engaged in their respective fields of contracting for a 9 minimum of 5 years prior to the date of their appointment.
- 10 (5) The board is allocated to the department of
  11 commerce for administrative purposes only as prescribed in
  12 2-15-121.
- NEW SECTION. Section 2. Organization -- meetings -14 compensation. (1) The board shall:
  - (a) elect a chairman from its membership; and
- (b) hold at least two meetings annually and at such other times as it considers necessary.
- 18 (2) Each member of the board shall receive 19 compensation and travel expenses as provided for in 20 37-1-133.
- 21 Section 3. Section 37-71-101, MCA, is amended to read:
- 22 "37-71-101. Definitions. The following words, terms,
- 23 and phrases in this chapter are, for the purposes hereof,
- 24 defined as follows:
- 25 (1) "Advertising" includes: SECOND READING

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1 (	(a)	the	issuance	ο£	any	sign,	card,	or	device;

- 2 (b) the permitting or allowing of any sign or marking
- 3 in any building or structure; or
- 4 (c) use of a newspaper, magazine, airway transmission,
- 5 or directory under the listing of a contractor, with or
- 6 without any limiting qualifications.
- 7 (2) "Board" means the board of public contractors
- 8 provided for in [section 1].
- 9 (1)(3) "Department", unless the context clearly
- 10 indicates otherwise, means the department of commerce as
- 11 provided in 2-15-1801.
- 12 (2)(4) "Field of contracting" includes but is not
- 13 limited to the distinct fields of general contracting,
- 14 mechanical contracting, electrical contracting, and
- 15 plumbing, heating, and air-conditioning contracting.
- 16 +3+(5) "Gross receipts" means all receipts from
- 17 sources within the state, whether in the form of money,
- 18 credits, or other valuable consideration, received from,
- 19 engaging in, or conducting a business, without deduction on
- 20 account of the cost of the property sold, the cost of the
- 21 materials used, labor or service cost, interest paid, taxes,
- 22 losses, or any other expense whatsoever. However, gross
- 23 receipts shall not include cash discounts allowed and taken
- 24 on sales and sales refunds, either in cash or by credit,
- 25 uncollectable accounts written off from time to time, or

- 1 payments received in final liquidation of accounts included
- 2 in the gross receipts of any previous return made by the
- 3 person.
- 4 (6) "Person" includes an individual, a firm, a
- 5 partnership, a corporation, an association or other
- 6 organization, or any combination thereof.
- 7 (7) "Public construction work" means:
- 8 (a) work done for a state or local government or any
- 9 other public body, including the construction, alteration,
- 10 repair, addition to, subtraction from, improvement of,
- 11 moving, wrecking, or demolition of any:
- 12 (i) building;
- 13 (ii) highway or road, UNLESS IT IS FINANCED ENTIRELY OR
- 14 IN PART WITH FEDERAL FUNDS;
- 15 (iii)-railroad;
- 16 (iv)(III) excavation; or
- 17 (\*)(IV) other structure, project, development, or
- 18 improvement; or
- 19 (b) the erection of scaffolding, other structures, or
- 20 works in connection with any of the activities described in
- 21 subsections (7)(a)(i) through (7)(a)(IV).
- 22 f4f(8) A "public Contractor", within the
- 23 meaning of this chapter, includes:
- (a) any person who, in any capacity other than as the
- 25 employee of another with wages as the sole compensation,

1	undertakes	, 01	fers	to	undert	ake,	purpo:	rts	to h	ave	the
2	capacity	to	unde	rtake	, or	submi	ts a	bid	for	pu	blic
3	constructi	on we	ork;								

- (b) any person who submits a proposal to or enters into a contract for performing public construction work in the state with the federal government or state of Montanar or with any board, commission, or department thereof, or with any board of county commissioners or any city or town council, or with any agency of any of them, or with any other public board, body, commission, or agency authorized to let or award contracts for any public work when the contract cost, value, or price thereof exceeds the sum of \$5,000;
- 14 +5}--The-term-upublic-contractoru-includes

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- (c) subcontractors undertaking to perform work within their field of contracting and within the limits of their class of license covered by the original contract or any part thereof, the contract cost, value, or price of which exceeds the sum of \$5,000; or
- 20 (d) a construction manager who performs management and
  21 counseling services on a public construction project for a
  22 professional fee.
- 23 (9) "Responsible managing employee" means, in the case
  24 of a corporation, a corporate employee employed in a
  25 management capacity or, in the case of a partnership, a

- 1 general unlimited partner who, when his principal or
- 2 employer is actively engaged as a contractor, exercises and
- 3 is in a position to exercise authority in connection with
- 4 his principal or employer's contracting business by:
- 5 (a) making technical and administrative decisions;
- 6 (b) hiring, superintending, promoting, transferring,
- 7 laying off, disciplining, or discharging other employees and
- 8 directing them, either by himself or through others, or
- 9 effectively recommending such action on behalf of his
- 10 principal or employer."
- 11 <u>NEW SECTION.</u> Section 4. Rules -- hearings --
- 12 subpoenas -- cease and desist orders. The board may:
- 13 (1) adopt rules to implement this chapter:
- 14 (2) hold hearings in accordance with the Montana 15 Administrative Procedure Act;
- 16 (3) compel the attendance of witnesses or the 17 production of books and papers;
- 18 (4) whenever it appears to the board that any person
- 19 has engaged or is about to engage in any act or practice
- 20 constituting a violation of any provision of this chapter or
- 21 any rule or order issued under this chapter, in the board's
- 22 discretion:
- 23 (a) issue an order directing the person to cease and
- 24 desist from continuing the act or practice after reasonable
- 25 notice and opportunity for a hearing; the board may issue a

temporary order pending the hearing which remains in effect until 10 days after any hearing is held or which becomes final if the person to whom notice is addressed does not request a hearing within 15 days after receipt of the notice; or

(b) without the issuance of a cease and desist order, bring an action in any court of competent jurisdiction to enjoin such acts or practices and to enforce compliance with the provisions of this chapter or any rule or order issued under this chapter. Upon a proper showing, a permanent or temporary injunction, restraining order, or writ of mandamus must be granted and a receiver or conservator may be appointed for the defendant or the defendant's assets.

Section 5. Section 37-71-104, MCA, is amended to read:

"37-71-104. Records Offices -- records. (1) The

department board may maintain offices in as many localities
in the state as it finds necessary to carry out the

provisions of this chapter. The board shall must maintain at

Helena, Montana, open to public inspection during office
hours, a complete indexed record of all applications and all
licenses issued, and all certificates of renewal, and of

cancellations all revocations or suspensions thereof and
shall furnish a certified copy of any license issued, of
renewal certificates, or of the cancellations records of
revocations or suspensions thereof, upon receipt of the sum

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of  $\$1_{7}$  and such A certified copy shall be received in all courts and elsewhere as prima facie evidence of the facts stated therein.

4 (2) Credit reports, references, investigative
5 memoranda, and financial information or data pertaining to a
6 licensee's net worth are confidential and are not open to
7 public inspection."

Section 6. Section 37-71-105, MCA, is amended to read:

"37-71-105. Disposal of fees. Alto-moneys-collected
hereunder All fees collected by the board must be reasonably
related to the respective program costs and small must be
deposited by the department with the state treasurer, who
shall credit them to the general-fund-of-the state special
revenue fund for the use of the board."

Section 7. Section 37-71-201, MCA, is amended to read:

"37-71-201. Unlawful to engage in public contracting business without license. It shall be unlawful for any person or any combination of persons to engage in the business or act in the capacity of public contractor as herein defined within the state of Montana without having a license therefor as herein provided. Evidence of the securing of any permit from a governmental agency or the employment of any person on a public construction project must be accepted by the board or any court of this state as prima facie evidence that the person securing such permit or

employing any person on a public construction project is acting in the capacity of a public contractor under this chapter."

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- Section 8. Section 37-71-202, MCA, is amended to read:

  "37-71-202. Certain-small-or-federal-public--contracts

  exempt Exemptions. This chapter does not apply to:
  - (1) Nothing-herein-shall-require-any-contractor-to-pay any--license--fee--on any public contract project of a value less than \$5,0007; nor-shall-any-contractor-be--required--to have--a--license--hereunder--in--order--to--submit--a-bid-or proposal-for-contracts-advertised-to-be-let-by--the--Montana highway--commission--where--federal-aid-is-obtained-from-the bureau-of-public-roads-or-the-department-of--agriculture--of the--United--States7--neither--shall--a-successful-bidder-be required-to--be--licensed--as--provided--herein--before--the awarding--and--execution--of--any--contract-to-be-let-by-the state-highway-commission-where-federal-aid-from--the--bureau of--public--roads--or--the--department-of-agriculture-of-the United-States-is-involved.
  - (2) any contractor who contracts exclusively with TO
    DO CONSTRUCTION WORK FOR, OR ANY CONSTRUCTION WORK PERFORMED
    FOR the federal government, an instrumentality of the
    federal government, an Indian tribe, or a tribal member
    within the exterior boundaries of an Indian reservation;
- (3) work done exclusively by an employee of the United

- States government, the state of Montana, or any town, city,
- 2 county, school district, irrigation district, reclamation
- district, or other political subdivision of this state;
- 4 (4) officers of a court when they are acting within
- 5 the scope of their office;
- 6 (5) work done exclusively by public utilities
- 7 operating under the regulation of the public service
- 8 commission on construction, maintenance, and development
  - work incidental to their business;
- 10 (6) the sale or installation of any finished products,
- 11 materials, or articles of merchandise that are not actually
- fabricated into and do not become a permanent, fixed part of
- 13 the structure;
- 14 (7) registered architects or registered professional
- 15 engineers, WHEN ACTING SOLELY IN THEIR PROFESSIONAL
- 16 CAPACITY:
- 17 (8) a person who merely furnishes materials or
- 18 supplies without fabricating them into or consuming them in
- 19 the performance of the work of a public contractor."
- 20 NEW SECTION. Section 9. Classification of licenses.
- 21 (1) For the purpose of classification, the contracting
- 22 business includes:
- 23 (a) the general engineering contracting field. A
- 24 general engineering contractor is a contractor whose
- 25 principal contracting business is in connection with fixed

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works, including irrigation, drainage, water supply, water power, flood control, harbors, railroads, highways, tunnels, 2 airports and airways, sewers and sewage disposal systems. bridges, inland waterways, pipelines for transmission of petroleum and other liquid or gaseous substances. refineries, chemical plants and industrial plants, piers and foundations, and structures or work incidental thereto.

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- (b) the general building contracting field. A general building contractor is a contractor whose principal contracting business is in connection with any structure built, being built, or to be built for the support, shelter, and enclosure of persons, animals, personal property, or movable property of any kind, requiring in its construction the use of more than two unrelated building trades or crafts, or to do or superintend the whole or any part thereof.
- (c) the specialty contracting field. A specialty contractor is a contractor whose operations as such are the performance of construction requiring special skill and whose principal contracting business involves the use of specialized building trades or crafts.
- 2.2 (2) General engineering contracting and general building contracting are mutually exclusive fields of 23 contracting. 24
- 25 (3) This section does not prevent the board from

- establishing, broadening, limiting, Or otherwise
- effectuating classifications in a manner consistent with
- established custom, usage, and procedure in the construction
- business.
- (4) The board may limit by rule the fields of public 5
- contracting and scope of the operations of a licensed
- 7 contractor.
- (5) The board is prohibited from establishing
- classifications in such a manner as to determine or limit
- 10 craft jurisdictions.
- Section 10. Section 37-71-211, MCA, is amended to 11
- 12 read:
- "37-71-211. Application for license -- contents --13
- fees. (1) To obtain a license under this chapter, the 14
- applicant shall submit on such forms as the department board 15
- shall prescribe an application, under eath, which shall 16
- contain a statement of the applicant's experience and 17
- qualifications as a contractor; the value and character of 18
- contract work completed and for whom performed during 5 19
- 20 years prior to the filing of such application; and a
- complete financial statement prepared by a certified public 21
- accountant on such forms and disclosing such information as 22
- shall be required by the department board. Such application 23
- 24 shall also contain such other information as may be
- requested by the department board under such rules as may be

- adopted by the department board and which will assist the department board in determining the applicant's fitness to act in the capacity of a public contractor as defined in this chapter. Such application shall also contain a statement that the applicant desires the issuance of a license under the terms of this chapter and shall specify the field fields of contracting and—the—class—of—license licenses applied for.
- 9 (2) The application must be accompanied by a fee fixed by the board.

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- (3) If the holder of a license within a field of contracting applies for another license within a different field of contracting or a different classification within the same field of contracting, he shall pay an additional fee established by the board, which may not exceed 25% of the fee for the initial application for a license."
- 17 Section II. Section 37-71-212, MCA, is amended to 18 read:
- 19 "37-71-212. Investigation of applicant -- issuance of
  20 license. It shall be the duty of the department board to
  21 investigate and determine the applicant's fitness to act in
  22 the capacity of public contractor as defined in this
  23 chapter, and based on the following criteria:
- 24 (1) The board must require an applicant to show such a degree of experience, financial responsibility, and general

- knowledge of the building, safety, health, LABOR, TAXATION,
- 2 and lien laws of the state of Montana and the rudimentary
- 3 principles of the contracting business as it considers
- 4 necessary for the safety and protection of the public.
- (2) An applicant may satisfy experience and knowledge
   requirements in the following ways:
- 7 (a) if an individual, he may qualify by personal
  8 appearance or by the appearance of his responsible managing
  9 employee; or
- 10 (b) if a partnership, corporation, or any other
  11 combination or organization, it may qualify by the
- 12 appearance of the responsible managing employee of the firm.
- 13 (3) The individual qualifying on behalf of an 14 individual or firm under subsection (2) must allege and
- 15 prove that he is a responsible managing employee of such
- 16 individual or firm.
- 17 (4) The board may, under-reasonable-rules-adopted-by
- 18 ±±7 ADOPT REASONABLE RULES IN ACCORDANCE WITH THE PROVISIONS
- 19 OF THIS CHAPTER TO investigate, classify, and qualify
- 20 applicants for public contractors' licenses by written or
- 21 oral examinations, or both. The board is authorized to issue
- 22 public contractors' licenses to qualified applicants. The
- 23 examinations may, in the discretion of the board, be given
- 24 in specific classifications only. THE BOARD SHALL PREPARE
- 25 AND MAKE AVAILABLE TO APPLICANTS AND LICENSEES AN

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I	INFORMATION PARPHLET PERTAINING TO ALL STATE STATUTES OR
2	RULES WHICH MAY BE COVERED IN THE EXAMINATION.
3	(5) The financial responsibility of an applicant or a
4	licensee must be established according to rules adopted by
5	the board. The rules may include the following standards and
6	criteria in connection with each applicant or public
7	contractor and each associate or partner thereof:
8	<pre>(a) net worth;</pre>
9	<pre>(b) amount of liquid assets;</pre>
10	(c) prior payment and credit records;
11	(d) previous business experience:
12	(e) prior and pending lawsuits;
13	<pre>(f) prior and pending liens;</pre>
14	<pre>(g) adverse judgements;</pre>
15	(h) prior suspension or revocation of a contractor's
16	license in Montana or elsewhere;
17	(i) past and present business record of solvency; and
18	(j) information obtained from confidential financial
19	references and credit reports.
20	(6) If the applicant or contractor is a corporation,
21	its financial responsibility must be established
22	independently of and without reliance on the assets of its
23	officers, directors, or stockholders, but the financial
24	responsibility of its officers and directors may be inquired
25	into and considered as a criterion in determining the

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corporation's financial responsibility. The board may
     require an applicant or contractor to furnish a surety bond
     or other security acceptable to the board, in an amount
     fixed by the board.
          (7) An applicant for a public contractor's license and
     each officer, director, partner, and associate thereof must
     possess good character. Lack of character may be established
     by showing that the applicant or any officer, director,
     partner, or associate thereof has:
          (a) committed any act which, if committed by any
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     licensed public contractor, would be grounds for the
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     suspension or revocation of a public contractor's license;
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          (b) entered a plea of guilty to, been found guilty of,
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     or been convicted of a felony or crime involving moral
     turpitude arising out of, in connection with, or related to
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     the activities of such person in such a manner as to
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     demonstrate his unfitness to act as a public contractor, and
     the time for appeal has elapsed or the judgment of
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     conviction has been affirmed on appeal; or
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          (c) had a license revoked for reasons that would
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     preclude the granting of a license for which the application
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     has been made.
          (8) no No license shall be issued to such an applicant
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     until the expiration of 10 days from and after the filing of
     such application. The license so issued in pursuance of the
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first application shall entitle the licensee to act as a public contractor within this state, subject to the limitations of such license, until the expiration of the then-current calendar year."

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- NEW SECTION. Section 12. Power to waive certain requirements. In a case in which an applicant has previously been licensed in Montana or elsewhere as an individual, as a member of a licensed partnership, or as an officer of a corporation and the prior license has never been suspended or revoked and there is no disciplinary proceeding pending against the applicant or any licensee with whom he has been associated, the board may waive the requirement for written or oral examinations or information requested in the prescribed application form or any part thereof.
- NEW SECTION. Section 13. Persons prohibited from serving as officers, directors, associates, or partners of licensee. (1) Any person is prohibited from serving as an officer, director, associate, or partner of a licensee who:
- 19 (a) has been denied a license or has had his license
  20 revoked or suspended or has been denied a renewal of a
  21 license; or
  - (b) has been a member, officer, director, or associate of any partnership, corporation, firm, or association whose application for a license has been denied or whose license has been revoked or suspended or which has been denied a

- renewal of a license and, while acting as such member, officer, director, or associate, had knowledge of or participated in any of the events leading to denial, revocation, or suspension.
- 5 (2) Any act or omission constituting a cause for disciplinary action against any partnership, corporation, 7 firm, or association also constitutes a cause for disciplinary action against any licensee who is a member, 9 officer, director, or associate of such partnership, 10 corporation, firm, or association and who participated in the prohibited act or omission.
- 12 NEW SECTION. Section 14. Cessation of association of responsible managing employee -- replacement. (1) If the 13 individual qualifying on behalf of another individual or a 14 15 firm pursuant to 37-71-212 ceases for any reason to be connected with the licensee, the licensee shall notify the 16 board in writing within 30 days of such cessation of 17 association or employment. If a notice is given, the license 18 shall remain in force for a reasonable length of time to be 19 set by the board, not to exceed 60 days from the date of 20 21 such cessation of association or employment.
- 22 (2) The licensee shall replace the person originally 23 qualified with another individual similarly qualified and 24 approved by the board within the time limit prescribed by 25 subsection (1), unless extended by the board for good cause.

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(3) If the licensee fails to notify the board within the 30-day period, his license must be automatically suspended. The license must be reinstated upon the replacement of the person originally qualified by another individual similarly qualified and approved by the board.

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6 Section 15. Section 37-71-213, MCA, is amended to read:

"37-71-213. Renewal -waiting period after cancellation revocation. (1) Any license issued under the provisions of this chapter may be renewed for each successive calendar year by obtaining from the department board a certificate of renewal thereof. For the purpose of obtaining such certificate of renewal, the licensee shall file with the department board an application therefor, stating the field of contracting and class of license applied for and containing at least the same information as that required in the application for the original license. The application for such certificate of renewal must be made to the department board on or before March 1 of each successive calendar year, and such renewal certificate shall be good for the then-current calendar year.

(2) At the time of filing the application for a certificate of renewal, the applicant shall pay to the department board a license fee equal-to-50%-of-the-license fee-for-the-original-license fixed by the board, provided

that if any applicant for a certificate of renewal shall
apply for a renewal under a different field or--elass from
the license theretofore issued to him, such new license
shall be issued only upon the same showing and under the
same terms and conditions and upon payment of the same fee
required for the issuance of an original license.

(3)--All-certificates-of-renewal-wherein-the-applicant does-not-apply-for-a-change-in-the-field-or-class-of-license shall-be-issued-by-the-department-to-the-applicant-forthwith when-the-application-is-filed-and-the-license-renewal-fee paid:

f4)(3) After cancellation revocation of a license, such licensee shall may not be relicensed during the current calendar—year—in—which—the—offense—was—committed within 6 months of the date on which the license was revoked."

16 Section 16. Section 37-71-301, MCA, is amended to read:

18 "37-71-301. Complaints against licensee -- grounds -19 investigation -- hearing -- suspension of license -20 appeals. (1) Any person or other organization may file a
21 duly verified complaint with the department board charging
22 that the licensee is guilty of one or more of the following
23 acts or omissions:

(a) abandonment of any-contract or failure to complete or to prosecute diligently construction projects for the

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1	stated price, including modifications, without legal excuse;
2	(b) diversion of funds or property received under
3	express agreement for prosecution or completion of a
4	specific contract under this chapter or for a specified
5	purpose in the prosecution or completion of any contract and
6	their application or use for any other contract, obligation,
7	or purpose with intent to defraud or deceive creditors or
8	the owner;
9	(c) the doing of any willful fraudulent act by the
10	licensee as a public contractor in consequence of which
11	another is substantially injured;
12	(d) the making of any false statement in any
13	application for a license or renewal thereof;
14	(e) the failure to comply with the provisions of
15	18-1-112 requiring preference of products manufactured or
16	produced in this state by Montana industry and labor $ au_2$
17	(f) willful and prejudicial departure from or
18	disregard of plans or specifications in any material respect
19	without the consent of the owner, his duly authorized
20	representative, or the person entitled to have the
21	particular construction project or operation completed in
22	accordance with the plans and specifications;
23	(g) willful failure or refusal, without legal excuse,

on the part of a licensee to comply with the terms of a

construction contract or written warranty, thereby causing

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1	material injury to another;
2	(h) willful or deliberate disregard and violation of:
3	(i) the building laws of the state or any political
4	subdivision thereof; or
5	(ii) the safety laws or labor laws of the state;
6	(i) willful or deliberate failure by any licensee or
7	agent or officer thereof to pay any money when due for
8	materials or services rendered in connection with his
9	operations as a public contractor, when he has the capacity
10	to pay or has received sufficient funds therefor as payment
11	for the particular construction work, project, or operation
12	for which the services or materials were rendered or
13	purchased, or the false denial of any such amount due or the
14	validity of the claim thereof with intent to secure a
15	discount upon such indebtedness or with intent to injure,
16	delay, or defraud the person to whom such indebtedness is
17	due;
18	(j) failure to establish financial responsibility in
19	the manner provided in 37-71-212 at the time of renewal of
20	the license or at any other time required by the board;
21	(k) acting in the capacity of a public contractor
22	under any license except:
23	(i) in the name of the licensee as set forth upon the
24	license; or
25	(ii) as an employee of the licensee as set forth in the

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Ι.	application for such license or as later changed pursuant to
2	this chapter and the rules of the board;
3 .	(1) intentionally evading the provisions of this
4	chapter by:
5	(i) aiding or abetting an unlicensed person to evade
6	the provisions of this chapter;
7	(ii) combining or conspiring with an unlicensed person
8	to perform an unauthorized act;
9	(iii) allowing a license to be used by an unlicensed
10	person;
11	(iv) acting as agent, partner, or associate of an
12	unlicensed person; or
13	(v) furnishing estimates or bids to an unlicensed
14	person;
15	(m) any attempt by a licensee to assign, transfer, or
16	otherwise dispose of a license or permit the unauthorized
17	use thereof;
18	(n) workmanship which is not commensurate with
19	standards of the trade in general or which is below building
20	or construction codes adopted by the city or county in which
21	the work is performed. If no applicable building or
2 <b>2</b>	construction code has been adopted locally, then workmanship
23	must meet the standards determined by the latest edition of
24	the Uniform Building Code, Uniform Plumbing Code, or
25	National Electrical Code adopted by the state.

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1	(o) acting in the capacity of a contractor beyond th
2	scope of the license;
3	(p) bidding-to-contract-or-contracting-for-a-sum-for-
4	construction-contract-or-projectinexcessofthelimi
5	placedonthelicenseby-the-board WILLFUL OR DELIBERAT
6	FAILURE TO PAY ANY CITY, COUNTY, OR STATE TAX;
7	(q) knowingly entering into a contract with
8	contractor while that contractor is not licensed or biddin
9	a contract or entering into a contract with a contractor fo
10	work in-excess-of-his-limitor beyond the scope of hi
11	license;
12	(r) advertising as a public contractor without a valid
13	license in the appropriate classification established by
14	[section 9]. Advertising must include the contractor's
15	license number, and failure to do so is grounds for a
16	complaint under this section.
17 .	(s) failure in any material respect to comply with the
18	provisions of this chapter or the rules of the board.
19	(2) Upon the filing of such complaint, the department
20	board shall investigate the charge and within 60 days after
21	the filing of such complaint render and file a preliminary
22	decision, with the reasons therefor. If the department's
23	board's preliminary decision be that the licensee has been
24	guilty of any of such acts or omissions, the department
25	board shall-suspend may take disciplinary action against the

contractor's license in accordance with 37-71-302. At any
time within 20 days thereafter, the complainant or the
contractor may petition the department board for a rehearing
contested case hearing in accordance with the Montana
Administrative Procedure Act. In-theordergranting-or
denying-such-rehearingy-the-departmentshallsetfortha
statementoftheparticulargroundsand-reasons-for-the
department+s-actions-on-such-petition-and-shall-mail-acopy
of-such-order-to-the-parties-who-have-appeared-in-support-of
orinoppositiontothepetitionforrehearingIf-a
rehearing-be-granted;-the-department-shallsetthematter
for-further-hearing-on-due-notice-to-the-parties-and;-within
30daysaftersubmissionofthematter;servethe
department's-decision-after-rehearing-in-like-mannerasan
original-decision=
<pre>+3+Thefilingofsuch-petition-for-rehearing-as-to</pre>
the-department-s-actions-insuspendingorcancelingsuch
licenseshallsuspendtheoperationofsuch-action-and
permit-the-licensee-to-continue-to-do-business-asapublic
contractorpendingfinal-determination-of-the-controversy-
(4)Within-30-days-after-thedecisiononrehearing,
anypartyaggrieved-by-such-decision-of-the-department-may
appeal-therefrom-to-the-district-court-in-and-for-the-county
in-which-the-licensee-under-thischapterresidesordoes

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     department--a--notice--of--such--appeal:--The--matter--shall
     thereupon--be-heard-de-novo-by-the-district-court:-An-appeal
     may-be-taken-from-the-decision-of-the-district-court-in--the
     same-manner-as-appeals-in-other-civil-cases-
5
          (5)--In--all--cases--where--the--licensee-has-filed-his
     notice-of-appeal-from-the-decision-of-the-department-or-from
     the-decision-of-the-district-courty-such-licensee--shall--be
     entitled -- to -- continue - to -do - business - as -a - public - contractor
     pending-final-decision-of-the-controversy-"
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          Section 17. Section 37-71-302, MCA, is amended to
11
     read:
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          "37-71-302. Penalties Violations -- discipline --
     penalties. (1) Any person or other organization acting in
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     the capacity of public contractor within the meaning of this
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     chapter without a license as herein provided shall be quilty
     of a misdemeanor and shall upon conviction thereof, if an
     individual, be punished by a fine of not to exceed $500 or
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     by imprisonment in the county jail for a term not to exceed
     6 months or by both such fine and imprisonment, in the
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     discretion of the court. The same penalties shall apply
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     upon conviction to any member of a partnership or to any
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     construction, managing, or directing officer of any
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      corporation or other organization
                                               consenting
      participating in, or aiding or abetting any such violation
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      of this chapter.
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business---as--a--public--contractor--by--serving--upon--the

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person other than the person to whom such license is issued, and no license may be assigned, transferred, or otherwise disposed of to permit the unauthorized use thereof. The license of any person who violates any provision of this section shall be automatically canceled and revoked.

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- (3) The board may suspend or revoke a license, refuse renewal of a license, impose limits on the field, scope, and monetary limit of a license, or reprimand or take other less severe disciplinary action, including requiring or increasing the amount of the surety bond or cash deposit of the licensee, if the licensee commits any act which constitutes a cause for disciplinary action.
- (4) No person engaged in the business or acting in the capacity of a public contractor may bring or maintain any action in the courts of this state for the collection of compensation for the performance of any act or contract for which a license is required by this chapter without alleging and proving that he was a duly licensed contractor when the job was bid and during the performance of such act or contract.
- (5) Any person convicted of acting as a public contractor without a license may be disqualified from taking a written or oral examination for a contractor's license for a period of 6 months from the date of his conviction.

- 1 (2)(6) A person failing to file a contractor's license
  2 return as provided and required by the department of
  3 revenue, --upon --conviction, shall, upon conviction, be fined
  4 not less than \$1,000 or more than \$10,000."
- 5 Section 18. Section 15-50-205, MCA, is amended to 6 read:
- 7 "15-50-205. Additional license tax imposed. (1) In 8 addition to the fees enumerated in 37-71-204 Title 37, 9 chapter 71, each public contractor shall pay to the 10 department of revenue an additional license fee in a sum 11 equal to 1% of the gross receipts, as defined in 37-71-101, 12 from public contracts during the income year for which the
- 14 (2) The additional license fee shall be computed upon
  15 the basis of the entire contract for each separate contract
  16 let by any of the public bodies as specified in
  17 37-71-101+4+."
- 18 Section 19. Section 15-50-206, MCA, is amended to read:
- 20 "15-50-206. Withholding license fee from payments -21 refunds. (1) The prime contractor shall withhold the
  22 additional 1% license fee from payments to his
  23 subcontractors and inform the department of revenue on
  24 prescribed forms of the amount of the additional 1% license
  25 fee in his account to be allocated and transferred to the

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license is issued.

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subcontractor. The notification to transfer portions of the additional 1% license fee must be filed within 30 days after each payment is made to subcontractors. If any prime contractor fails to file the required allocation and transfer report at the time required by or under the provisions of this chapter, a penalty computed at the rate of 10% of the additional 1% license fee withheld from

subcontractors shall be due from the prime contractor.

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- (2) The state, county, city, or any agency or department thereof, as described in 37-71-101(4), for whom the contractor is performing public work shall withhold, in addition to other amounts withheld as provided by law, 1% of all payments due the contractor and shall transmit such moneys to the department of revenue. In the event that the 1% of gross receipts, as defined in 37-71-101, is not withheld as provided, the contractor shall make payment of these amounts to the department within 30 days after the date on which the contractor receives each increment of payment for work performed by the contractor.
- (3) Any overpayment of the 1% of gross receipts, as defined in 37-71-101, withheld or paid by any contractor hereunder shall be refunded by the department of revenue at the end of the income year upon written application therefor."

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NEW SECTION. Section 20. Repealer. Sections 37-71-103

and 37-71-204, MCA, are repealed.

NEW SECTION. Section 21. Extension of authority. Any existing authority of the department of commerce to make rules on the subject of the provisions of this act is extended to the provisions of this act.

6 NEW SECTION. Section 22. Codification instruction.
7 (1) Section 1 is intended to be codified as an integral
8 part of Title 2, chapter 15, part 18, and the provisions of
9 Title 2, chapter 15, part 18, apply to section 1.

- (2) Sections 2, 4, 9, and 12 through 14 are intended to be codified as an integral part of Title 37, chapter 71, and the provisions of Title 37, chapter 71, apply to sections 2, 4, 9, and 12 through 14.
- NEW SECTION. Section 23. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.
- 20 <u>NEW SECTION.</u> Section 24. Effective date. (1) Except 21 as provided in subsection (2), this act is effective January 22 1, 1986.
- 23 (2) Section 4 and this section are effective on 24 passage and approval, but rules adopted pursuant to section 25 4 may not be effective prior to January 1, 1986.

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-End-

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