# SENATE BILL NO. 194

• • ·

# INTRODUCED BY MANNING, DRISCOLL, LYBECK

# IN THE SENATE

January 22, 1985		Introduced and referred to Committee on Labor and Employment Relations.
January 23, 1985		Fiscal Note requested.
January 29, 1985		Fiscal Note returned.
February 8, 1985		Committee recommend bill do pass as amended. Report adopted.
February 9, 1985		Bill printed and placed on members' desks.
February 11, 1985		Second reading, pass consideration.
February 12, 1985		Statement of Intent attached.
		Second reading, do pass.
February 13, 1985		Correctly engrossed.
February 14, 1985		Third reading, passed. Ayes, 40; Noes, 10.
		Transmitted to House.
	IN THE H	OUSE

February	15,	1985	New Fiscal Note requested.
February	20,	1985	New Fiscal Note returned.
February	27,	1985	Introduced and referred to Committee on Business and Labor.

March	14,	1985		Committee recommend bill be concurred in as amended. Report adopted.
March	16,	1985		Second reading, concurred in.
March	18,	1985		On motion, taken from third reading and referred to second reading.
March	20,	1985		Second reading, concurred in as amended.
March	22,	1985		Third reading, concurred in.
				Returned to Senate with amendments.
			IN THE S	ENATE
March	22,	1985		Received from House.
March	27,	1985		Second reading, amendments concurred in.
March	29,	1985		Third reading, amendments concurred in. Ayes, 49; Noes, 0.
				Sent to enrolling.

\*\*

-

Reported correctly enrolled.

Senate BILL NO. 194 ichund E Manning Visivel Fyfert 1 INTRODUCED BY/ 2 3 A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR THE 4 LICENSING OF PERSONS WHO USE EXPLOSIVES IN THE DEMOLITION OR 5 CONSTRUCTION OF BUILDINGS OR FOR CERTAIN OTHER PURPOSES; 6 PROHIBITING SUCH USE OF EXPLOSIVES UNLESS LICENSED OR UNDER 7 THE SUPERVISION OF A LICENSEE; PROVIDING FOR LICENSING 8 REQUIREMENTS AND EXAMINATIONS; PROVIDING FOR LICENSURE OF 9 PERSONS LICENSED BY OTHER JURISDICTIONS; PROVIDING FOR 10 REGULATION OF THE USE OF EXPLOSIVES; GRANTING RULEMAKING 11 POWER TO THE WORKERS' COMPENSATION DIVISION; PROVIDING FOR 12 DISCIPLINE OF LICENSEES; AND PROVIDING FOR CIVIL AND 13 CRIMINAL PENALTIES." 14 15

4

16 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

17 Section 1. Construction blasting restrictions --18 license required -- definitions -- exemptions. (1) No 19 person may engage in the practice of construction blasting 20 unless licensed or under the supervision of a person 21 licensed as a construction blaster by the workers' 22 compensation division.

23 (2) For the purposes of [this act]:

24 (a) "construction blaster" means a person who engages25 in construction blasting;

(b) "construction blasting" 1 means the use of 2 explosives to:

3 (i) reduce, destroy, or weaken any residential,
4 commercial, or other building; or

5 (ii) excavate any ditch, trench, cut, or hole or 6 reduce, destroy, weaken, or cause a change in grade of any 7 land formation in the construction of any building, highway, 8 road, pipeline, sewerline, or electric or other utility 9 line;

10 (c) "division" means the workers' compensation 11 division of the department of labor and industry provided 12 for in 2-15-1702;

13 (d) "explosive" has the meaning given in 50-38-101;

(e) "magazine" has the meaning given in 50-38-101.

14

15 (3) Nothing in [this act] applies to the private or 16 commercial use of explosives by persons engaged in farming, ranching, logging, or mining of any kind or to the private 17 use of explosives in the removal of stumps and rocks from 18 19 land owned by the person using the explosives, except that the persons exempted from [this act] by this subsection must 20 comply with rules adopted under [section 9(1)(c)] and the 21 22 provisions of [section 12] apply to a violation of those 23 rules by an exempted person.

24 (4) [This act] does not apply to persons conducting25 blasting operations when the persons and operations are

-2-



LC 0072/01

INTRODUCED BILL

5B 194

1 subject to rules adopted under and implementing 2 82-4-231(3)(e). 3 Section 2. General gualifications. A person making 4 initial application to the division for a license as a construction blaster shall: 5 6 (1) pay an application fee to the division; and 7 (2) furnish proof under oath, on a form provided by 8 the division, that he: 9 (a) is at least 18 years old; 10 (b) is of good moral character; 11 (c) has not been convicted of a felony or misdemeanor involving the use of explosives: 12 (d) is not addicted to narcotic drugs or intemperate 13 14 in the use of alcohol; and 15 (e) has satisfied the requirements for training and experience in construction blasting established by [section 16 3] and the rules of the division. 17 18 Section 3. Training and experience requirements. (1) A 19 person applying for licensure as a construction blaster 20 shall furnish proof, under oath, on a form provided by the 21 division, that he has: 22 (a) successfully completed a training program in construction blasting that has been recognized by the 23

24 explosives or construction industry and approved by the 25 division; and

÷

(b) at least 1 year of posttraining experience in
 construction blasting and because of that experience is
 familiar with the practical aspects of construction
 blasting.

5 (2) No training program may be approved by the 6 division that does not offer comprehensive instruction in 7 types of explosives, methods and purposes of their use, and 8 safety and storage. The division shall by rule adopt a list 9 of approved training programs.

Section 4. Licensure by examination -- fee. (1) The 10 division shall, at least once a year, administer an 11 examination to applicants meeting the requirements of 12 [sections 2 and 3] and the rules adopted by the division. 13 The division shall determine the subjects, scope, and 14 acceptable level of performance for all examinations. The 15 examination may be written, oral, or both. The examination 16 shall at a minimum test the applicant's knowledge of the 17 rules of the division governing construction blasting. 18

19 (2) An applicant for licensure by examination shall20 pay an examination fee to the division.

(3) An applicant for a license who has previously
taken and failed the examination required by this section
may retake it at any time within 2 years without again
furnishing proof of compliance with [section 3], upon
payment to the division of a reexamination fee.

-3-

-4-

Section 5. Issuance of license -- fee. Upon receipt
 of a license fee, the division shall issue a license to each
 person who meets the requirements for licensure as
 prescribed in [this act]. The license must include the
 dates of issuance and expiration and a serial number. It
 must be signed by the administrator of the division.

7 Section 6. Licensure of persons licensed by other 8 jurisdictions. Upon receipt of a license fee, the division shall issue a license to any person fulfilling the 9 10 requirements of [section 2(2)(a) through (2)(d)] who holds a certificate, license, or permit, issued by another state or 11 any agency of the United States, allowing him to supervise 12 13 or engage in the practice of construction blasting if the 14 division finds that the certificate, license, or permit was issued upon the satisfactory completion of requirements 15 substantially equivalent to the requirements of [sections 2, 16 3, and 4]. 17

18 Section 7. Annual renewal. (1) A license issued under 19 (this act) expires January 1 following the date of its issuance or renewal and is invalid thereafter. The division 20 shall notify each person licensed under [this act] of the 21 22 date of the expiration of his license and the amount of his renewal fee. The notice must be mailed to each licensed 23 construction blaster at his listed address at least 1 month 24 before the expiration of his license. 25

1 (2) Renewal may be made by application during the 60 days prior to the expiration date. Failure on the part of a 2 3 licensee to pay his renewal fee by the expiration date does not deprive him of the right to renew his license, but the 4 fee must be increased 10% for each month or major portion 5 6 thereof that the payment of the renewal fee is delayed after the expiration date. The maximum fee for delayed renewal may 7 not exceed twice the normal renewal fee. Application for 8 9 renewal following a lapse of 1 year or more is subject to 10 review by the division, and the applicant may be required to 11 successfully complete an examination. 12 Section 8. License -- form -- pocket card. (1) The 13 division shall prescribe the form of license. 14 (2) The division shall annually prepare and deliver a pocket card certifying that the person whose name appears on 15 16 the card is a licensed construction blaster and stating the period for which fees have been paid. 17 Section 9. Rules for use of explosives -- variances. 18 19 (1) The division shall adopt rules governing the use of 20 explosives in construction blasting. The rules must include 21 provisions to: 22 (a) regulate the method of withdrawal of explosives 23 from the magazine in which they are kept; 24 (b) prevent the accidental detonation of explosives: 25 (c) prevent injury from blasting to persons and

1 property near blast sites;

2 (d) provide for notification of blasting to the owners3 or operators of gas and electric utilities; and

4 (e) regulate the drilling of holes for explosives and5 the loading and firing of explosives.

6 (2) The division shall adopt rules providing for
7 variances from the rules required by subsection (1).
8 Variances may be granted by the division on a case-by-case
9 basis for the purpose of individual construction blasting
10 operations only if it is shown by the affidavit of a
11 construction blaster licensed under [this act] that:

12 (a) compliance with the rule for which a variance is13 sought would be impracticable; and

(b) the proposed variance from division rules will notconstitute a danger to property or public safety.

16 Section 10. General rulemaking power. The division 17 shall adopt rules to:

18 (1) implement the training and experience requirements 19 of [section 3];

(2) prescribe the amount of the fees provided for in
[sections 2, 4, and 5 through 7], which must be
nonrefundable, in an amount commensurate with the cost of
the respective program area, and deposited in the state
special revenue fund for the use of the division;

25 (3) regulate the use of explosives and grant variances

under the provisions of [section 9];

2 (4) provide for the form of the license and pocket3 card provided for in [section 8]; and

4 (5) provide for the conduct of the business of the 5 division under [this act] and govern its proceedings under 6 [section 11].

7 Section 11. Revocation, suspension, or refusal to 8 renew license -- grounds -- procedure. (1) The division 9 may reprimand or revoke, suspend, or refuse to renew the 10 license of a person found guilty of:

11 (a) fraud or deceit in obtaining a license;

12 (b) gross negligence, incompetency, or misconduct in13 the practice of construction blasting;

14 (c) a felony involving the use of explosives; or

(d) violation of the rules of the division.

(2) A person may make charges under subsection (1) 16 17 against a licensee. The charges must be made by affidavit, 18 subscribed and sworn to by the person making them, and filed 19 with the division. The charges must be investigated by the division. Unless the division, after investigation, 20 dismisses the charges as unfounded or trivial, it shall 21 within 6 months after the date on which the charges were 22 23 made give notice by mail to the licensee of its intent to 24 reprimand him or to revoke, suspend, or refuse to renew his 25 license. The notice must contain those matters required by

15

-8-

1 the Montana Administrative Procedure Act.

2 (3) The division may require a licensee to take a 3 written or oral examination, or both, in a proceeding to 4 reprimand or to revoke, suspend, or refuse to renew a 5 license.

6 Section 12. Penalty -- injunction. (1) A person 7 convicted of violating any provision of [this act] or the 8 rules of the division is guilty of a misdemeanor and shall 9 be imprisoned in the county jail for a term not to exceed 6 10 months or fined an amount not to exceed \$500, or both.

11 (2) The district court may enjoin any violation or 12 threatened violation of the requirements of [sections 1 13 through 10] or the rules of the division as a nuisance per 14 se; and the division, the attorney general, or any county 15 attorney may institute proceedings for an injunction.

16 <u>NEW SECTION.</u> Section 13. Application to existing 17 licensees. Any person licensed as a construction blaster by 18 any state or any agency of the United States on October 1, 19 1985, who presents his license to the division before 20 January 1, 1986, must be issued a license to act as a 21 construction blaster but is subject to the provisions of 22 [sections 1 and 7 through 12].

-End-

-9-

# STATE OF MONTANA

REQUEST NO. FNN 192-85

FISCAL NOTE

Form BD-15

In compliance with a written request received January 23 19 85, there is hereby submitted a Fiscal Note for S.B. 194 pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

# DESCRIPTION OF PROPOSED LEGISLATION:

"An Act providing for the licensing of persons who use explosives in the demolition or construction of buildings or for certain other purposes; prohibiting such use of explosives unless licensed or under the supervision of a licensee; providing for licensing requirements and examinations; providing for licensure of persons licensed by other jurisdictions; providing for regulation of the use of explosive; granting rulemaking power to the Workers' Compensation Division; providing for discipline of licensees; and providing for civil and criminal penalties."

# ASSUMPTIONS:

- 1. There will be between 500-600 licenses issued per year.
- 2. Testing procedures will be established which will conform to all federal regulations.
- 3. Costs associated with implementing the program will be comparable to the Division's current mining education program.
- 4. 1/2 FTE at Grade 7 will be required to complete the administrative details of issuing licenses, collecting fees, making follow-up billings, etc.

# FISCAL IMPACT EARMARKED SPECIAL REVENUE FUND:

		Current Law	Proposed Law	Biennium
Revenues:	FY 1986 FY 1987	\$ -0- -0-	\$ 51,000 \$ 42,000	\$ 93,000
Expenditures:	FY 1986 FY 1987	\$ -0- \$ -0-	\$ 50,868 \$ 41,874	\$ 92,742

No General Fund Impact.

BUDGET DIRECTOR Office of Budget and Program Planning

VAN 2 Date:

# STATE OF MONTANA

REQUEST NO. FNN192-85

## FISCAL NOTE

Form BD-15

Amended

In compliance with a written request received <u>February 15</u> Fiscal Note for <u>S.B. 194 Amended</u> pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

## DESCRIPTION OF PROPOSED LEGISLATION:

"An Act providing for the licensing of persons who use explosives in the demolition or construction of buildings or for certain other purposes; prohibiting such use of explosives unless licensed or under the supervision of a licensee; providing for licensing requirements and examinations; providing for licensure of persons licensed by other jurisdictions; providing for regulation of the use of explosives; granting rulemaking power to the Workers' Compensation Division; providing for discipline of licensees; and providing for civil and criminal penalties."

# ASSUMPTIONS:

- 1. There will be between 500-600 licenses issued per year.
- 2. Testing procedures will be established which will conform to all federal regulations.
- 3. 1/4 FTE at Grade 7 will be required to complete the administrative details of issuing licenses, collecting fees, making follow-up billings, etc.
- 4. The boiler licensing and explosives licensing functions will be automated.

FISCAL IMPACT ON STATE SPECIAL REVENUE FUND:

	FY 1986	FY 1987
.25 FTE, grade 7	\$ 3,029	\$ 3,029
Employee Benefits	737	739
Total Personal Services	\$ 3,766	\$ 3,768
Operating Expenses	3,197	807
Equipment	5,000	-0-
TOTAL COSTS	\$11,963	\$ 4,575

Hunter

BUDGET DIRECTOR Office of Budget and Program Planning

Date: 10 20, 1985

FN10:G/2

Request No. FNN192-85 Amended

Form BD-15 Page 2

# FEES DEPOSITED INTO STATE SPECIAL REVENUE ACCOUNT:

	FY 1986	FY 1987
Application fee - 500/50 @ \$5	\$ 2,500	\$ 250
Examination fee - 500/50 @ \$5	2,500	250
Re-examination fee - 150/15 @ \$3	450	45
License fee - 500/50 @ \$15	7,500	750
License fee when applicant has been licensed		
. by another state - 10/10 @ \$15	150	150
Renewal fee - 375 @ \$10	-0-	3,750
TOTAL FEES	\$13,100	\$ 5,195

The Division's ability to operate is contingent upon \$7,837 being added to its FY 1986 current level budget request for the boiler licensing functions's share of programming, maintenance, and purchase of a personal computer and printer, in addition to the costs listed above. The FTE cannot be absorbed with present staff if the boiler and explosives functions are not automated.

No General Fund Impact

#### 49th Legislature

\$

#### SB 0194/02

SB 0194/02

- 2 -

APPROVED BY COMMITTEE ON LABOR & EMPLOYMENT RELATIONS

1	SENATE BILL NO. 194	1	(b) "construction blasting" means the use of
2	INTRODUCED BY R. MANNING, DRISCOLL, LYBECK	2	explosives to:
3		3	(i) reduce, destroy, or weaken any residential,
4	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR THE	4	commercial, or other building; or
5	LICENSING OF PERSONS WHO USE EXPLOSIVES IN THE DEMOLITION OR	5	(ii) excavate any ditch, trench, cut, or hole or
6	CONSTRUCTION OF BUILDINGS OR FOR CERTAIN OTHER PURPOSES;	6	reduce, destroy, weaken, or cause a change in grade of any
7	PROHIBITING SUCH USE OF EXPLOSIVES UNLESS LICENSED OR UNDER	7	land formation in the construction of any building, highway,
8	THE SUPERVISION OF A LICENSEE; PROVIDING FOR LICENSING	8	road, pipeline, sewerline, or electric or other utility
9	REQUIREMENTS AND EXAMINATIONS; PROVIDING FOR LICENSURE OF	9	line;
10	PERSONS LICENSED BY OTHER JURISDICTIONS; PROVIDING FOR	10	(c) "division" means the workers' compensation
11	REGULATION OF THE USE OF EXPLOSIVES; GRANTING RULEMAKING	11	division of the department of labor and industry provided
12	POWER TO THE WORKERS' COMPENSATION DIVISION; PROVIDING FOR	12	for in 2-15-1702;
13	DISCIPLINE OF LICENSEES; AND PROVIDING FOR CIVIL AND	13	(d) "explosive" has the meaning given in 50-38-101;
14	CRIMINAL PENALTIES."	14	(e) "magazine" has the meaning given in 50-38-101.
15		15	(3) Nothing in [this act] applies to the private or
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	16	commercial use of explosives by persons engaged in farming,
17	Section 1. Construction blasting restrictions	17	ranching, logging, GEOPHYSICAL WORK, or mining of any kind
18	license required definitions exemptions. (1) No	18	or to the private use of explosives in the removal of stumps
19	person may engage in the practice of construction blasting	19	and rocks from land owned by the person using the
20	unless licensed or under the supervision of a person	20	explosives, except that the persons exempted from [this act]
21	licensed as a construction blaster by the workers'	21	by this subsection must comply with rules adopted under
22	compensation division.	22	[section $9(1)(c)$ ] and the provisions of [section 12] apply
23	(2) For the purposes of [this act]:	23	to a violation of those rules by an exempted person.
24	(a) "construction blaster" means a person who engages	24	(4) [This act] does not apply to persons conducting
25	in construction blasting;	25	blasting operations when the persons and operations are

Montana Legislative Council

SB 194 SECOND READING

implementing

1

(b) at least 1 year of posttraining experience in

2 construction blasting and because of that experience is
3 familiar with the practical aspects of construction
4 blasting.

5 (2) No training program may be approved by the 6 division that does not offer comprehensive instruction in 7 types of explosives, methods and purposes of their use, and 8 safety and storage. The division shall by rule adopt a list 9 of approved training programs.

Section 4. Licensure by examination -- fee. (1) The 10 11 division shall, at least once a year, administer an examination to applicants meeting the requirements of 12 [sections 2 and 3] and the rules adopted by the division. 13 The division shall determine the subjects, scope, and 14 acceptable level of performance for all examinations. The 15 examination may be written, oral, or both. The examination 16 shall at a minimum test the applicant's knowledge of the 17 18 rules of the division governing construction blasting.

19 (2) An applicant for licensure by examination shall20 pay an examination fee to the division.

(3) An applicant for a license who has previously
taken and failed the examination required by this section
may retake it at any time within 2 years without again
furnishing proof of compliance with [section 3], upon
payment to the division of a reexamination fee.

-4-

-3-

subject to rules adopted under and

(a) is at least 18 years old;

involving the use of explosives;

3] and the rules of the division.

in the use of alcohol; and

division, that he has:

division; and

(b) is of good moral character;

Section 2. General gualifications, A person making

(2) furnish proof under oath, on a form provided by

(c) has not been convicted of a felony or misdemeanor

(d) is not addicted to narcotic drugs or intemperate

(e) has satisfied the requirements for training and

Section 3. Training and experience requirements. (1) A

experience in construction blasting established by [section

person applying for licensure as a construction blaster

shall furnish proof, under oath, on a form provided by the

(a) successfully completed a training program

construction blasting that has been recognized by the

explosives or construction industry and approved by the

initial application to the division for a license as a

(1) pay an application fee to the division; and

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

82-4-231(3)(e).

construction blaster shall:

the division, that he:

SB 194

in

SB 0194/02

Section 5. Issuance of license -- fee. Upon receipt
 of a license fee, the division shall issue a license to each
 person who meets the requirements for licensure as
 prescribed in [this act]. The license must include the
 dates of issuance and expiration and a serial number. It
 must be signed by the administrator of the division.

7 Section 6. Licensure of persons licensed by other jurisdictions. Upon receipt of a license fee, the division 8 shall issue a license to any person fulfilling the 9 requirements of [section 2(2)(a) through (2)(d)] who holds a 10 11 certificate, license, or permit, issued by another state or any agency of the United States, allowing him to supervise 12 or engage in the practice of construction blasting if the 13 division finds that the certificate, license, or permit was 14 issued upon the satisfactory completion of requirements 15 16 substantially equivalent to the requirements of [sections 2, 3, and 4]. 17

Section 7. Annual renewal. (1) A license issued under 18 [this act] expires January 1 following the date of its 19 issuance or renewal and is invalid thereafter. The division 20 shall notify each person licensed under [this act] of the 21 date of the expiration of his license and the amount of his 22 renewal fee. The notice must be mailed to each licensed 23 construction blaster at his listed address at least 1 month 24 25 before the expiration of his license.

1 (2) Renewal may be made by application during the 60 days prior to the expiration date. Failure on the part of a 2 licensee to pay his renewal fee by the expiration date does 3 4 not deprive him of the right to renew his license, but the fee must be increased 10% for each month or major portion 5 thereof that the payment of the renewal fee is delayed after 6 7 the expiration date. The maximum fee for delayed renewal may not exceed twice the normal renewal fee. Application for 8 renewal following a lapse of 1 year or more is subject to 9 10 review by the division, and the applicant may be required to 11 successfully complete an examination. 12 Section 8. License -- form -- pocket card. (1) The division shall prescribe the form of license. 13 (2) The division shall annually prepare and deliver a 14 15 pocket card certifying that the person whose name appears on 16 the card is a licensed construction blaster and stating the

17 period for which fees have been paid.

18 Section 9. Rules for use of explosives -- variances.
19 (1) The division shall adopt rules governing the use of
20 explosives in construction blasting. The rules must include
21 provisions to:

(a) regulate the method of withdrawal of explosivesfrom the magazine in which they are kept;

24 (b) prevent the accidental detonation of explosives;
25 (c) prevent injury from blasting to persons and

-5-

SB 194

SB 0194/02

-6-

1	property near blast sites;		
		1	(3) regulate the use of explosives and grant variances
2	(d) provide for notification of blasting to the owners	2	under the provisions of [section 9], EXCEPT THAT, UNLESS THE
3	or operators of gas and electric utilities; and	3	DIVISION IS MAKING AN INVESTIGATION UNDER [SECTION 11(2)],
4	<ul><li>(e) regulate the drilling of holes for explosives and</li></ul>	4	THE DIVISION DOES NOT HAVE THE POWER UNDER [THIS ACT] TO
5	the loading and firing of explosives.	5	MAKE INSPECTIONS INTO CONSTRUCTION BLASTING AND MAY NOT
6	(2) The division shall adopt rules providing for	6	ADOPT RULES PROVIDING FOR SUCH INSPECTIONS OR FOR INSPECTORS
7	variances from the rules required by subsection (1).	7	TO CARRY OUT SUCH INSPECTIONS;
8	Variances may be granted by the division on a case-by-case	8	(4) provide for the form of the license and pocket
9	basis for the purpose of individual construction blasting	9	card provided for in [section 8]; and
10	operations only if it is shown by the affidavit of a	10	(5) provide for the conduct of the business of the
11	construction blaster licensed under [this act] that:	11	division under (this act) and govern its proceedings under
12	(a) compliance with the rule for which a variance is	12	[section 11].
13	sought would be impracticable; and	13	Section 11. Revocation, suspension, or refusal to
14	(b) the proposed variance from division rules will not	14	renew license grounds procedure. (1) The division
15	constitute a danger to property or public safety.	15	may reprimand or revoke, suspend, or refuse to renew the
16	Section 10. General rulemaking power. The division	16	license of a person found guilty of:
17	shall adopt rules to:	17	(a) fraud or deceit in obtaining a license;
18	(1) implement the training and experience requirements	18	(b) gross negligence, incompetency, or misconduct in
19	of [section 3];	19	the practice of construction blasting;
20	(2) prescribe the amount of the fees provided for in	20	(c) a felony involving the use of explosives; or
21	[sections 2, 4, and 5 through 7], which must be	21	(d) violation of the rules of the division.
22	nonrefundable, in an amount commensurate with the cost of	22	(2) A person may make charges under subsection (1)
23	therespectiveprogramarea ADMINISTERING (THIS ACT), and	23	against a licensee. The charges must be made by affidavit,
24	deposited in the state special revenue fund for the use of	24	subscribed and sworn to by the person making them, and filed
25	the division;	25	with the division. The Charges must be investigated by the
	-7- SB 194		
	-/- SB 194		-8- SB 194

division. Unless the division, after investigation, dismisses the charges as unfounded or trivial, it shall within 6 months after the date on which the charges were made give notice by mail to the licensee of its intent to reprimand him or to revoke, suspend, or refuse to renew his license. The notice must contain those matters required by the Montana Administrative Procedure Act.

8 (3) The division may require a licensee to take a 9 written or oral examination, or both, in a proceeding to 10 reprimand or to revoke, suspend, or refuse to renew a 11 license.

Section 12. Penalty -- injunction. (1) A person convicted of violating any provision of [this act] or the rules of the division is guilty of a misdemeanor and shall be imprisoned in the county jail for a term not to exceed 6 months or fined an amount not to exceed \$500, or both.

17 (2) The district court may enjoin any violation or
18 threatened violation of the requirements of [sections 1
19 through 10] or the rules of the division as a nuisance per
20 se; and the division, the attorney general, or any county
21 attorney may institute proceedings for an injunction.

<u>NEW-SECTION</u> Section 13. Application to existing
licensees. Any person licensed as a construction blaster by
any state or any agency of the United States on October 1,
1985, who presents his license to the division before

SB 0194/02

- 1 January 1, 1986, must be issued a license to act as a
- 2 construction blaster but is subject to the provisions of
- 3 [sections 1 and 7 through 12].

-End-

-9-

SB 194

-10-

SB 0194/si

9 The legislature intends that the division adopt only 10 those rules required by sections 9 and 10 of this bill.

11 The rules adopted by the division to implement section 12 3 should require the submission of all training information 13 on an affidavit on which the applicant must either list the 14 name, place, and dates of attendance of a training school 15 approved by the division and published in its list of 16 approved schools or give sufficient information to allow the 17 division to judge the content and quality of the program.

18 Because of the highly dangerous nature of the business regulated by this legislation, the legislature intends that 19 all persons. except those already holding licenses and 20 21 qualifying under the provisions of section 13, must comply with section 2(2)(a) through (2)(d), whether applying for an 22 initial license by examination, reexamination under section 23 4(3), or licensure by other jurisdictions under section 6. 24 Fees for reexamination within 2 years of the initial 25



SB 0194/si

examination should be less than fees for the initial
 examination because no training and experience information
 need be reviewed and verified.

4 In developing rules on the use of explosives under 5 sections 9 and 10, it is intended that the division pay 6 particular attention to the publication entitled "Suggested 7 Code of Regulations", published by the institute of makers 8 of explosives (IME), in addition to any industry 9 recommendations or publications by other states. 10 Rules adopted under section 10(5) are intended to be

11 only such procedural rules as the division needs to receive 12 applications, act on variance requests, conduct revocation 13 hearings, and so forth.

> -2- THIRD READING SB 194

<u>.</u>

SB 0194/02

1 (b) "construction blasting" SENATE BILL NO. 194 1 INTRODUCED BY R. MANNING, DRISCOLL, LYBECK 2 explosives to: 2 3 (i) reduce, destroy, or weaken any residential. 3 A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR THE commercial, or other building; or 4 4 LICENSING OF PERSONS WHO USE EXPLOSIVES IN THE DEMOLITION OR (ii) excavate any ditch, trench, cut, or hole or 5 5 CONSTRUCTION OF BUILDINGS OR FOR CERTAIN OTHER PURPOSES: 6 reduce, destroy, weaken, or cause a change in grade of any 6 PROHIBITING SUCH USE OF EXPLOSIVES UNLESS LICENSED OR UNDER 7 land formation in the construction of any building, highway, 7 THE SUPERVISION OF A LICENSEE; PROVIDING FOR LICENSING R road, pipeline, sewerline, or electric or other utility 8 REQUIREMENTS AND EXAMINATIONS; PROVIDING FOR LICENSURE OF 9 line: 9 PERSONS LICENSED BY OTHER JURISDICTIONS; PROVIDING FOR 10 (c) "division" means the workers' 10 REGULATION OF THE USE OF EXPLOSIVES; GRANTING RULEMAKING division of the department of labor and industry provided 11 11 POWER TO THE WORKERS' COMPENSATION DIVISION; PROVIDING FOR for in 2-15-1702: 12 12 DISCIPLINE OF LICENSEES; AND PROVIDING FOR CIVIL AND 13 (d) "explosive" has the meaning given in 50-38-101: 13 14 (e) "magazine" has the meaning given in 50-38-101. CRIMINAL PENALTIES." 14 15 (3) Nothing in [this act] applies to the private or 15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 16 commercial use of explosives by persons engaged in farming, 16 Section 1. Construction blasting restrictions --17 ranching, logging, GEOPHYSICAL WORK, or mining of any kind 17 license required -- definitions -- exemptions. (1) No or to the private use of explosives in the removal of stumps 18 18 person may engage in the practice of construction blasting 19 and rocks from land owned by the person using the 19 unless licensed or under the supervision of a person explosives, except that the persons exempted from [this act] 20 20 licensed as a construction blaster by the workers' by this subsection must comply with rules adopted under 21 21 22 [section 9(1)(c)] and the provisions of [section 12] apply compensation division. 22 to a violation of those rules by an exempted person. (2) For the purposes of [this act]: 23 23 (a) "construction blaster" means a person who engages 24 (4) [This act] does not apply to persons conducting 24 25 blasting operations when the persons and operations are 25 in construction blasting;

Montana Legislative Counci

SB 0194/02

use

compensation

of

means

the

-2-

implementing 1 subject to rules adopted under and 82-4-231(3)(e). 2 Section 2. General gualifications. A person making 3 initial application to the division for a license as a 4 construction blaster shall: 5 6 (1) pay an application fee to the division; and 7 (2) furnish proof under oath, on a form provided by the division, that he: 8 (a) is at least 18 years old; 9 10 (b) is of good moral character: 11 (c) has not been convicted of a felony or misdemeanor involving the use of explosives; 12 (d) is not addicted to narcotic drugs or intemperate 13 14 in the use of alcohol; and 15 (e) has satisfied the requirements for training and 16 experience in construction blasting established by [section 17 3] and the rules of the division. 18 Section 3. Training and experience requirements. (1) A 19 person applying for licensure as a construction blaster shall furnish proof, under oath, on a form provided by the 20 21 division, that he has: (a) successfully completed a training program 22 in 23 construction blasting that has been recognized by the 24 explosives or construction industry and approved by the 25 division; and

1 (b) at least 1 year of posttraining experience in 2 construction blasting and because of that experience is 3 familiar with the practical aspects of construction 4 blasting.

5 (2) No training program may be approved by the 6 division that does not offer comprehensive instruction in 7 types of explosives, methods and purposes of their use, and 8 safety and storage. The division shall by rule adopt a list 9 of approved training programs.

Section 4. Licensure by examination -- fee. (1) The 10 division shall, at least once a year, administer an 11 examination to applicants meeting the requirements of 12 [sections 2 and 3] and the rules adopted by the division. 13 The division shall determine the subjects, scope, and 14 acceptable level of performance for all examinations. The 15 examination may be written, oral, or both. The examination 16 shall at a minimum test the applicant's knowledge of the 17 rules of the division governing construction blasting. 18

19 (2) An applicant for licensure by examination shall20 pay an examination fee to the division.

(3) An applicant for a license who has previously
taken and failed the examination reguired by this section
may retake it at any time within 2 years without again
furnishing proof of compliance with (section 3), upon
payment to the division of a reexamination fee.

-4-

-3-

SB 194

SB 194

A

Section 5. Issuance of license -- fee. Upon receipt
 of a license fee, the division shall issue a license to each
 person who meets the requirements for licensure as
 prescribed in {this act}. The license must include the
 dates of issuance and expiration and a serial number. It
 must be signed by the administrator of the division.

7 Section 6. Licensure of persons licensed by other 8 jurisdictions. Upon receipt of a license fee, the division shall issue a license to any person fulfilling the 9 requirements of [section 2(2)(a) through (2)(d)] who holds a 10 11 certificate, license, or permit, issued by another state or any agency of the United States, allowing him to supervise 12 or engage in the practice of construction blasting if the 13 14 division finds that the certificate, license, or permit was issued upon the satisfactory completion of requirements 15 substantially equivalent to the requirements of [sections 2, 16 17 3, and 4].

Section 7. Annual renewal. (1) A license issued under 18 [this act] expires January 1 following the date of its 19 issuance or renewal and is invalid thereafter. The division 20 shall notify each person licensed under [this act] of the 21 date of the expiration of his license and the amount of his 22 renewal fee. The notice must be mailed to each licensed 23 construction blaster at his listed address at least 1 month 24 before the expiration of his license. 25

SB 0194/02

(2) Renewal may be made by application during the 60 1 2 days prior to the expiration date. Failure on the part of a licensee to pay his renewal fee by the expiration date does 3 not deprive him of the right to renew his license, but the 4 S fee must be increased 10% for each month or major portion 6 thereof that the payment of the renewal fee is delayed after the expiration date. The maximum fee for delayed renewal may 7 not exceed twice the normal renewal fee. Application for 8 renewal following a lapse of 1 year or more is subject to 9 10 review by the division, and the applicant may be required to 11 successfully complete an examination.

Section 8. License -- form -- pocket card. (1) The
 division shall prescribe the form of license.

14 (2) The division shall annually prepare and deliver a
15 pocket card certifying that the person whose name appears on
16 the card is a licensed construction blaster and stating the
17 period for which fees have been paid.

18 Section 9. Rules for use of explosives -- variances.
19 (1) The division shall adopt rules governing the use of
20 explosives in construction blasting. The rules must include
21 provisions to:

22 (a) regulate the method of withdrawal of explosives23 from the magazine in which they are kept;

24 (b) prevent the accidental detonation of explosives;25 (c) prevent injury from blasting to persons and

-5-

SB 194

-6-

#### 1 (3) regulate the use of explosives and grant variances (d) provide for notification of blasting to the owners under the provisions of [section 9], EXCEPT THAT, UNLESS THE 2 or operators of gas and electric utilities; and 3 DIVISION IS MAKING AN INVESTIGATION UNDER [SECTION 11(2)], (e) regulate the drilling of holes for explosives and THE DIVISION DOES NOT HAVE THE POWER UNDER [THIS ACT] TO 4 MAKE INSPECTIONS INTO CONSTRUCTION BLASTING AND MAY NOT 5 (2) The division shall adopt rules providing for ADOPT RULES PROVIDING FOR SUCH INSPECTIONS OR FOR INSPECTORS 6 variances from the rules required by subsection (1). TO CARRY OUT SUCH INSPECTIONS; 7 Variances may be granted by the division on a case-by-case 8 (4) provide for the form of the license and pocket basis for the purpose of individual construction blasting 9 card provided for in [section 8]; and operations only if it is shown by the affidavit of a 10 (5) provide for the conduct of the business of the construction blaster licensed under [this act] that: 11 division under [this act] and govern its proceedings under (a) compliance with the rule for which a variance is [section 11]. 12 Section 11. Revocation, suspension, or refusal to 13 (b) the proposed variance from division rules will not renew license -- grounds -- procedure. (1) The division 14 constitute a danger to property or public safety. may reprimand or revoke, suspend, or refuse to renew the 15 Section 10. General rulemaking power. The division 16 license of a person found guilty of: (a) fraud or deceit in obtaining a license; 17 (1) implement the training and experience requirements (b) gross negligence, incompetency, or misconduct in 18

19 the practice of construction blasting; (2) prescribe the amount of the fees provided for in (c) a felony involving the use of explosives; or 20 4, and 5 through 7], which must be 21 (d) violation of the rules of the division. nonrefundable, in an amount commensurate with the cost of 22 (2) A person may make charges under subsection (1) the--respective--program--area ADMINISTERING [THIS ACT], and

23 against a licensee. The charges must be made by affidavit, subscribed and sworn to by the person making them, and filed 24 with the division. The charges must be investigated by the 25

-8-

-7-

deposited in the state special revenue fund for the use of

property near blast sites;

the loading and firing of explosives.

sought would be impracticable; and

shall adopt rules to:

of [section 3];

[sections 2,

the division;

1

2

3

4

5

6

7

я

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

SB 194

SB 0194/02

1 division. Unless the division, after investigation,
2 dismisses the charges as unfounded or trivial, it shall
3 within 6 months after the date on which the charges were
4 made give notice by mail to the licensee of its intent to
5 reprimand him or to revoke, suspend, or refuse to renew his
6 license. The notice must contain those matters required by
7 the Montana Administrative Procedure Act.

8 (3) The division may require a licensee to take a
9 written or oral examination, or both, in a proceeding to
10 reprimand or to revoke, suspend, or refuse to renew a
11 license.

Section 12. Penalty injunction. (1) A person convicted of violating any provision of (this act) or the rules of the division is guilty of a misdemeanor and shall be imprisoned in the county jail for a term not to exceed 6 months or fined an amount not to exceed \$500, or both.

17 (2) The district court may enjoin any violation or
18 threatened violation of the requirements of (sections 1
19 through 10] or the rules of the division as a nuisance per
20 se; and the division, the attorney general, or any county
21 attorney may institute proceedings for an injunction.

<u>NEW-SECTION</u>: Section 13. Application to existing
licensees. Any person licensed as a construction blaster by
any state or any agency of the United States on October 1,
1985, who presents his license to the division before

-9-

SB 194

1 Janúary 1, 1986, must be issued a license to act as a 2 construction blaster but is subject to the provisions of

3 [sections 1 and 7 through 12].

-End-

-10-SB 194

SB 0194/02



# **STANDING COMMITTEE REPORT**

	March 14	
MR. SPEAKER		
We, your committee on BUSINESS AND LABOR		
having had under consideration		194 Bill No
third reading copy () color		

LICENSING THOSE WHO USE EXPLOSIVES IN CONSTRUCTION

BE AMENDED AS FOLLOWS:

- 1. Page 6, line 23
  Following: "the"
  Insert: "construction"
- 2. Page 2, line 9, statement of Intent Following: "states" Insert: ", and that the division accept in satisfaction of the provisions of section 3 successful completion of training programs conducted by IME and explosives manufacturers such as Depend and Atlas and other companies that have developed comprehensive training programs for the handling and use of explosives"

XXXXXXXXX AND AS AMENDED, BE CONCURRED IN

Pav] ......... Chairman.

SB 0194/si

STATEMENT OF INTENT 1 SENATE BILL 194 2 Senate Labor and Employment Relations Committee 3 4 A statement of intent is required for this bill because 5 6 it requires the adoption of rules by the workers' compensation division of the department of labor and 7 industry. 8 The legislature intends that the division adopt only 9 those rules required by sections 9 and 10 of this bill. 10 11 The rules adopted by the division to implement section 3 should require the submission of all training information 12 13 on an affidavit on which the applicant must either list the 14 name, place, and dates of attendance of a training school approved by the division and published in its list of 15 approved schools or give sufficient information to allow the 16 17 division to judge the content and quality of the program. Because of the highly dangerous nature of the business 18 regulated by this legislation, the legislature intends that 19 all persons, except those already holding licenses and 20 qualifying under the provisions of section 13, must comply 21 with section 2(2)(a) through (2)(d), whether applying for an 22 23 initial license by examination, reexamination under section 4(3), or licensure by other jurisdictions under section 6. 24 25 Fees for reexamination within 2 years of the initial

I.



**SB 0194/s**i

examination should be less than fees for the initial
 examination because no training and experience information
 need be reviewed and verified.

In developing rules on the use of explosives under 4 5 sections 9 and 10, it is intended that the division pay 6 particular attention to the publication entitled "Suggested 7 Code of Regulations", published by the institute of makers 8 of explosives (IME), in addition to any industry recommendations or publications by other states, AND THAT 9 10 THE DIVISION ACCEPT IN SATISFACTION OF THE PROVISIONS OF SECTION 3 SUCCESSFUL COMPLETION OF TRAINING PROGRAMS 11 CONDUCTED BY IME AND EXPLOSIVES MANUFACTURERS SUCH AS DU 12 13 PONT AND ATLAS AND OTHER COMPANIES THAT HAVE DEVELOPED 14 COMPREHENSIVE TRAINING PROGRAMS FOR THE HANDLING AND USE OF 15 EXPLOSIVES. 16 Rules adopted under section 10(5) are intended to be 17 only such procedural rules as the division needs to receive

18 applications, act on variance requests, conduct revocation
 19 hearings, and so forth.

-2- REFERENCE BILL SB 194

1	SENATE BILL NO. 194	1	(b) "cons
2	INTRODUCED BY R. MANNING, DRISCOLL, LYBECK	2	explosives to:
3		3	(i) reduc
4	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR THE	4	commercial, or
5	LICENSING OF PERSONS WHO USE EXPLOSIVES IN THE DEMOLITION OR	5	(ii) excav
6	CONSTRUCTION OF BUILDINGS OR FOR CERTAIN OTHER PURPOSES;	6	reduce, destroy
7	PROHIBITING SUCH USE OF EXPLOSIVES UNLESS LICENSED OR UNDER	7	land formation
8	THE SUPERVISION OF A LICENSEE; PROVIDING FOR LICENSING	8	road, pipeline
9	REQUIREMENTS AND EXAMINATIONS; PROVIDING FOR LICENSURE OF	9	line;
10	PERSONS LICENSED BY OTHER JURISDICTIONS; PROVIDING FOR	10	(c) "divi
11	REGULATION OF THE USE OF EXPLOSIVES; GRANTING RULEMAKING	11	division of t
12	POWER TO THE WORKERS' COMPENSATION DIVISION; PROVIDING FOR	12	for in 2-15-170
13	DISCIPLINE OF LICENSEES; AND PROVIDING FOR CIVIL AND	13	(d) "expl
14	CRIMINAL PENALTIES."	14	(e) "maga
15		15	(3) Nothi
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	16	commercial use
17	Section 1. Construction blasting restrictions	17	ranching, loggi
18	license required definitions exemptions. (1) No	18	or to th <b>e priva</b>
19	person may engage in the practice of construction blasting	19	and rocks f
20	unless licensed or under the supervision of a person	20	explosives, exc
21	licensed as a construction blaster by the workers'	21	by this subsect
22	compensation division.	22	<pre>{section 9(1)(</pre>
23	(2) For the purposes of [this act]:	23	to a violation
24	(a) "construction blaster" means a person who engages	24	(4) [This
25	in construction blasting;	25	blasting opera

(b) "construction blasting" means the use of

3 (i) reduce, destroy, or weaken any residential,
4 commercial, or other building; or

(ii) excavate any ditch, trench, cut, or hole or
reduce, destroy, weaken, or cause a change in grade of any
land formation in the construction of any building, highway,
road, pipeline, sewerline, or electric or other utility
line:

10 (c) "division" means the workers' compensation 11 division of the department of labor and industry provided 12 for in 2-15-1702;

(d) "explosive" has the meaning given in 50-38-101;

4 (e) "magazine" has the meaning given in 50-38-101.

(3) Nothing in [this act] applies to the private or
commercial use of explosives by persons engaged in farming,
ranching, logging, <u>GEOPHYSICAL WORK</u>, or mining of any kind
or to the private use of explosives in the removal of stumps
and rocks from land owned by the person using the
explosives, except that the persons exempted from [this act]
by this subsection must comply with rules adopted under
[section 9(1)(c)] and the provisions of [section 12] apply
to a violation of those rules by an exempted person.

(4) [This act] does not apply to persons conductingblasting operations when the persons and operations are

-2-



SB 0194/03

subject to rules adopted under and implementing 1 2 82-4-231(3)(e). Section 2. General gualifications. A person making 3 initial application to the division for a license as a 4 5 construction blaster shall: 6

(1) pay an application fee to the division; and

7 (2) furnish proof under oath, on a form provided by the division, that he: 8

(a) is at least 18 years old;

9

10 (b) is of good moral character;

(c) has not been convicted of a felony or misdemeanor 11 12 involving the use of explosives;

(d) is not addicted to narcotic drugs or intemperate 13 in the use of alcohol; and 14

(e) has satisfied the requirements for training and 15 16 experience in construction blasting established by [section 3) and the rules of the division. 17

18 Section 3. Training and experience requirements. (1) A person applying for licensure as a construction blaster 19 shall furnish proof, under oath, on a form provided by the 20 division, that he has: 21

(a) successfully completed a training program in 22 construction blasting that has been recognized by the 23 explosives or construction industry and approved by the 24 division: and 25

-3-

SB 194

1 (b) at least 1 year of posttraining experience in 2 construction blasting and because of that experience is familiar with the practical aspects of construction 3 blasting. 4

(2) No training program may be approved by the 5 division that does not offer comprehensive instruction in 6 7 types of explosives, methods and purposes of their use, and safety and storage. The division shall by rule adopt a list 8 9 of approved training programs.

10 Section 4. Licensure by examination -- fee. (1) The division shall, at least once a year, administer an 11 12 examination to applicants meeting the requirements of 13 [sections 2 and 3] and the rules adopted by the division. 14 The division shall determine the subjects, scope, and 15 acceptable level of performance for all examinations. The examination may be written, oral, or both. The examination 16 17 shall at a minimum test the applicant's knowledge of the rules of the division governing construction blasting. 18

(2) An applicant for licensure by examination shall 19 20 pay an examination fee to the division.

(3) An applicant for a license who has previously 21 22 taken and failed the examination required by this section 23 may retake it at any time within 2 years without again furnishing proof of compliance with [section 3], upon 24 25 payment to the division of a reexamination fee.

-4-

Section 5. Issuance of license -- fee. Upon receipt
 of a license fee, the division shall issue a license to each
 person who meets the requirements for licensure as
 prescribed in [this act]. The license must include the
 dates of issuance and expiration and a serial number. It
 must be signed by the administrator of the division.

7 Section 6. Licensure of persons licensed by other 8 jurisdictions. Upon receipt of a license fee, the division shall issue a license to any person fulfilling the 9 requirements of [section 2(2)(a) through (2)(d)] who holds a 10 certificate, license, or permit, issued by another state or 11 12 any agency of the United States, allowing him to supervise or engage in the practice of construction blasting if the 13 14 division finds that the certificate, license, or permit was 15 issued upon the satisfactory completion of requirements 16 substantially equivalent to the requirements of [sections 2, 3. and 41. 17

18 Section 7. Annual renewal. (1) A license issued under [this act] expires January 1 following the date of its 19 issuance or renewal and is invalid thereafter. The division 20 21 shall notify each person licensed under [this act] of the 22 date of the expiration of his license and the amount of his 23 renewal fee. The notice must be mailed to each licensed 24 construction blaster at his listed address at least 1 month 25 before the expiration of his license.

1 (2) Renewal may be made by application during the 60 2 days prior to the expiration date. Failure on the part of a 3 licensee to pay his renewal fee by the expiration date does 4 not deprive him of the right to renew his license, but the 5 fee must be increased 10% for each month or major portion 6 thereof that the payment of the renewal fee is delayed after 7 the expiration date. The maximum fee for delayed renewal may not exceed twice the normal renewal fee. Application for 8 9 renewal following a lapse of 1 year or more is subject to review by the division, and the applicant may be required to 10 successfully complete an examination. 11

Section 8. License -- form -- pocket card. (1) The
 division shall prescribe the form of license.

(2) The division shall annually prepare and deliver a
pocket card certifying that the person whose name appears on
the card is a licensed construction blaster and stating the
period for which fees have been paid.

18 Section 9. Rules for use of explosives -- variances.
19 (1) The division shall adopt rules governing the use of
20 explosives in construction blasting. The rules must include
21 provisions to:

(a) regulate the method of withdrawal of explosivesfrom the CONSTRUCTION magazine in which they are kept;

(b) prevent the accidental detonation of explosives;(c) prevent injury from blasting to persons and

-6-

-5-

SB 194

SB 0194/03

1	property near blast sites;	1	(3) regulate the use of explosives and grant variances
2	(d) provide for notification of blasting to the owners	2	under the provisions of [section 9], EXCEPT THAT, UNLESS THE
3	or operators of gas and electric utilities; and	3	DIVISION IS MAKING AN INVESTIGATION UNDER [SECTION 11(2)],
4	(e) regulate the drilling of holes for explosives and	4	THE DIVISION DOES NOT HAVE THE POWER UNDER [THIS ACT] TO
5	the loading and firing of explosives.	5	MAKE INSPECTIONS INTO CONSTRUCTION BLASTING AND MAY NOT
6	(2) The division shall adopt rules providing for	6	ADOPT RULES PROVIDING FOR SUCH INSPECTIONS OR FOR INSPECTORS
7	variances from the rules required by subsection (1).	7	TO CARRY OUT SUCH INSPECTIONS;
8	Variances may be granted by the division on a case-by-case	8	(4) provide for the form of the license and pocket
9	basis for the purpose of individual construction blasting	9	card provided for in [section 8]; and
10	operations only if it is shown by the affidavit of a	10	(5) provide for the conduct of the business of the
11	construction blaster licensed under {this act} that:	11	division under [this act] and govern its proceedings under
12	(a) compliance with the rule for which a variance is	12	(section 11).
13	sought would be impracticable; and	13	Section 11. Revocation, suspension, or refusal to
14	(b) the proposed variance from division rules will not	14	renew license grounds procedure. (1) The division
15	constitute a danger to property or public safety.	15	may reprimand or revoke, suspend, or refuse to renew the
16	Section 10. General rulemaking power. The division	16	license of a person found guilty of:
17	shall adopt rules to:	17	<ul><li>(a) fraud or deceit in obtaining a license;</li></ul>
18	(1) implement the training and experience requirements	18	(b) gross negligence, incompetency, or misconduct in
19	of [section 3];	19	the practice of construction blasting;
20	(2) prescribe the amount of the fees provided for in	20	(c) a felony involving the use of explosives; or
21	[sections 2, 4, and 5 through 7], which must be	21	(d) violation of the rules of the division.
22	nonrefundable, in an amount commensurate with the cost of	22	(2) A person may make charges under subsection (1)
23	therespectiveprogramarea ADMINISTERING [THIS ACT], and	23	against a licensee. The charges must be made by affidavit,
24	deposited in the state special revenue fund for the use of	24	subscribed and sworn to by the person making them, and filed
25	the division;	25	with the division. The charges must be investigated by the

-7-

•

SB 194

-8-

division. Unless the division, after investigation, dismisses the charges as unfounded or trivial, it shall within 6 months after the date on which the charges were made give notice by mail to the licensee of its intent to reprimand him or to revoke, suspend, or refuse to renew his license. The notice must contain those matters required by the Montana Administrative Procedure Act.

8 (3) The division may require a licensee to take a
9 written or oral examination, or both, in a proceeding to
10 reprimand or to revoke, suspend, or refuse to renew a
11 license.

12 Section 12. Penalty -- injunction. (1) A person 13 convicted of violating any provision of {this act} or the 14 rules of the division is guilty of a misdemeanor and shall 15 be imprisoned in the county jail for a term not to exceed 6 16 months or fined an amount not to exceed \$500, or both.

17 (2) The district court may enjoin any violation or
18 threatened violation of the requirements of (sections 1
19 through 10) or the rules of the division as a nuisance per
20 se; and the division, the attorney general, or any county
21 attorney may institute proceedings for an injunction.

<u>NEW-SECTION-</u> Section 13. Application to existing
licensees. Any person licensed as a construction blaster by
any state or any agency of the United States on October 1,
1985, who presents his license to the division before

-9-

SB 194

1 January 1, 1986, must be issued a license to act as a

2 construction blaster but is subject to the provisions of

3 [sections 1 and 7 through 12].

*b*.

-End-

> 1. Page 2, line 17. Following: "WORK," Insert: "drilling or development of water, oil, or gas wells,"

ADOPT REJECT

Driscoll

#### SB 0194/si

STATEMENT OF INTENT
SENATE BILL 194
Senate Labor and Employment Relations Committee
A statement of intent is required for this bill because
it requires the adoption of rules by the workers'
compensation division of the department of labor and
industry.
The legislature intends that the division adopt only
those rules required by sections 9 and 10 of this bill.
The rules adopted by the division to implement section

3 should require the submission of all training information 12 on an affidavit on which the applicant must either list the 13 name, place, and dates of attendance of a training school 14 approved by the division and published in its list of 15 approved schools or give sufficient information to allow the 16 division to judge the content and quality of the program. 17

Because of the highly dangerous nature of the business 18 regulated by this legislation, the legislature intends that 19 all persons, except those already holding licenses and 20 qualifying under the provisions of section 13, must comply 21 with section 2(2)(a) through (2)(d), whether applying for an 22 initial license by examination, reexamination under section 23 4(3), or licensure by other jurisdictions under section 6. 24 Fees for reexamination within 2 years of the initial 25



SB 0194/si

examination should be less than fees for the initial 1 2 examination because no training and experience information 3 need be reviewed and verified.

In developing rules on the use of explosives under 4 sections 9 and 10, it is intended that the division pay 5 6 particular attention to the publication entitled "Suggested 7 Code of Regulations", published by the institute of makers в of explosives (IME), in addition to any industry 9 recommendations or publications by other states, AND THAT THE DIVISION ACCEPT IN SATISFACTION OF THE PROVISIONS OF 10 SECTION 3 SUCCESSFUL COMPLETION OF TRAINING PROGRAMS 11 CONDUCTED BY IME AND EXPLOSIVES MANUFACTURERS SUCH AS DU 12 13 PONT AND ATLAS AND OTHER COMPANIES THAT HAVE DEVELOPED COMPREHENSIVE TRAINING PROGRAMS FOR THE HANDLING AND USE OF 14 15 EXPLOSIVES. Rules adopted under section 10(5) are intended to be 16

only such procedural rules as the division needs to receive 17 18 applications, act on variance requests, conduct revocation 19 hearings, and so forth.

# **REFERENCE BILL**

-2-

GECOND PRINTING AS AMENDED

٠

1

# SB 0194/04

#### SB 0194/04

1	SENATE BILL NO. 194	1	(b) "construction blasting" means the use of
2	INTRODUCED BY R. MANNING, DRISCOLL, LYBECK	2	explosives to:
3		3	(i) reduce, destroy, or weaken any residential,
4	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR THE	4	commercial, or other building; or
5	LICENSING OF PERSONS WHO USE EXPLOSIVES IN THE DEMOLITION OR	5	(ii) excavate any ditch, trench, cut, or hole or
6	CONSTRUCTION OF BUILDINGS OR FOR CERTAIN OTHER PURPOSES;	б	reduce, destroy, weaken, or cause a change in grade of any
7	PROHIBITING SUCH USE OF EXPLOSIVES UNLESS LICENSED OR UNDER	. 7	land formation in the construction of any building, highway,
8	THE SUPERVISION OF A LICENSEE; PROVIDING FOR LICENSING	8	road, pipeline, sewerline, or electric or other utility
9	REQUIREMENTS AND EXAMINATIONS; PROVIDING FOR LICENSURE OF	9	line;
10	PERSONS LICENSED BY OTHER JURISDICTIONS; PROVIDING FOR	10	(c) "division" means the workers' compensation
11	REGULATION OF THE USE OF EXPLOSIVES; GRANTING RULEMAKING	11	division of the department of labor and industry provided
12	POWER TO THE WORKERS' COMPENSATION DIVISION; PROVIDING FOR	12	for in 2-15-1702;
13	DISCIPLINE OF LICENSEES; AND PROVIDING FOR CIVIL AND	13	(d) "explosive" has the meaning given in 50-38-101;
14	CRIMINAL PENALTIES."	14	(e) "magazine" has the meaning given in 50-38-101.
15		15	(3) Nothing in [this act] applies to the private or
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	16	commercial use of explosives by persons engaged in farming,
17	Section 1. Construction blasting restrictions	17	ranching, logging, GEOPHYSICAL WORK, DRILLING OR DEVELOPMENT
18	license required definitions exemptions. (1) No	18	OF WATER, OIL, OR GAS WELLS, or mining of any kind or to the
19	person may engage in the practice of construction blasting	19	private use of explosives in the removal of stumps and rocks
20	unless licensed or under the supervision of a person	20	from land owned by the person using the explosives, except
21	licensed as a construction blaster by the workers'	21	that the persons exempted from [this act] by this subsection
22	compensation division.	22	must comply with rules adopted under [section 9(1)(c)] and
23	(2) For the purposes of [this act]:	23	the provisions of [section 12] apply to a violation of those
24	<ul><li>(a) "construction blaster" means a person who engages</li></ul>	24	rules by an exempted person.
25	in construction blasting;	25	(4) [This act] does not apply to persons conducting



-2-

SB 194

blasting operations when the persons and operations are
 subject to rules adopted under and implementing
 82-4-231(3)(e).

4 Section 2. General qualifications. A person making 5 initial application to the division for a license as a 6 construction blaster shall:

7 (1) pay an application fee to the division; and

8 (2) furnish proof under oath, on a form provided by9 the division, that he:

10 (a) is at least 18 years old;

11 (b) is of good moral character;

12 (c) has not been convicted of a felony or misdemeanor13 involving the use of explosives;

14 (d) is not addicted to narcotic drugs or intemperate15 in the use of alcohol; and

(e) has satisfied the requirements for training and
experience in construction blasting established by [section
3) and the rules of the division.

19 Section 3. Training and experience requirements. (1) A 20 person applying for licensure as a construction blaster 21 shall furnish proof, under oath, on a form provided by the 22 division, that he has:

(a) successfully completed a training program in
 construction blasting that has been recognized by the
 explosives or construction industry and approved by the

-3-

l division; and

2 (b) at least 1 year of posttraining experience in 3 construction blasting and because of that experience is 4 familiar with the practical aspects of construction 5 blasting.

6 (2) No training program may be approved by the 7 division that does not offer comprehensive instruction in 8 types of explosives, methods and purposes of their use, and 9 safety and storage. The division shall by rule adopt a list 10 of approved training programs.

Section 4. Licensure by examination -- fee. (1) The 11 12 division shall, at least once a year, administer an examination to applicants meeting the requirements of 13 [sections 2 and 3] and the rules adopted by the division. 14 15 The division shall determine the subjects, scope, and acceptable level of performance for all examinations. The 16 examination may be written, oral, or both. The examination 17 shall at a minimum test the applicant's knowledge of the 18 rules of the division governing construction blasting. 19

20 (2) An applicant for licensure by examination shall21 pay an examination fee to the division.

(3) An applicant for a license who has previously
taken and failed the examination required by this section
may retake it at any time within 2 years without again
furnishing proof of compliance with (section 3), upon

-4-

1 payment to the division of a reexamination fee.

2 Section 5. Issuance of license -- fee. Upon receipt 3 of a license fee, the division shall issue a license to each 4 person who meets the requirements for licensure as 5 prescribed in [this act]. The license must include the 6 dates of issuance and expiration and a serial number. It 7 must be signed by the administrator of the division.

Section 6. Licensure of persons licensed by other 8 9 jurisdictions. Upon receipt of a license fee, the division 10 shall issue a license to any person fulfilling the 11 requirements of [section 2(2)(a) through (2)(d)] who holds a certificate, license, or permit, issued by another state or 12 any agency of the United States, allowing him to supervise 13 or engage in the practice of construction blasting if the 14 division finds that the certificate, license, or permit was 15 issued upon the satisfactory completion of requirements 16 substantially equivalent to the requirements of [sections 2, 17 3, and 4]. 18

19 Section 7. Annual renewal. (1) A license issued under 20 [this act] expires January 1 following the date of its 21 issuance or renewal and is invalid thereafter. The division 22 shall notify each person licensed under [this act] of the 23 date of the expiration of his license and the amount of his 24 renewal fee. The notice must be mailed to each licensed 25 construction blaster at his listed address at least 1 month 1 before the expiration of his license.

2 (2) Renewal may be made by application during the 60 3 days prior to the expiration date. Failure on the part of a 4 licensee to pay his renewal fee by the expiration date does not deprive him of the right to renew his license, but the 5 fee must be increased 10% for each month or major portion 6 7 thereof that the payment of the renewal fee is delayed after 8 the expiration date. The maximum fee for delayed renewal may not exceed twice the normal renewal fee. Application for 9 10 renewal following a lapse of 1 year or more is subject to review by the division, and the applicant may be required to 11 12 successfully complete an examination.

13 Section 8. License -- form -- pocket card. (1) The
14 division shall prescribe the form of license.

15 (2) The division shall annually prepare and deliver a
16 pocket card certifying that the person whose name appears on
17 the card is a licensed construction blaster and stating the
18 period for which fees have been paid.

Section 9. Rules for use of explosives -- variances.
(1) The division shall adopt rules governing the use of
explosives in construction blasting. The rules must include
provisions to:

23 (a) regulate the method of withdrawal of explosives
24 from the <u>CONSTRUCTION</u> magazine in which they are kept;

(b) prevent the accidental detonation of explosives;

-5-

SB 194

25

-6-

(c) prevent injury from blasting to persons and
 property near blast sites;

3 (d) provide for notification of blasting to the owners4 or operators of gas and electric utilities; and

5 (e) regulate the drilling of holes for explosives and6 the loading and firing of explosives.

7 (2) The division shall adopt rules providing for
8 variances from the rules required by subsection (1).
9 Variances may be granted by the division on a case-by-case
10 basis for the purpose of individual construction blasticg
11 operations only if it is shown by the affidavit of a
12 construction blaster licensed under [this act] that:

13 (a) compliance with the rule for which a variance is14 sought would be impracticable; and

(b) the proposed variance from division rules will notconstitute a danger to property or public safety.

17 Section 10. General rulemaking power. The division18 shall adopt rules to:

19 (1) implement the training and experience requirements 20 of [section 3];

(2) prescribe the amount of the fees provided for in
(2) [sections 2, 4, and 5 through 7], which must be
nonrefundable, in an amount commensurate with the cost of
the--respective--program--area <u>ADMINISTERING [THIS ACT]</u>, and
deposited in the state special revenue fund for the use of

-7-

SB 194

1 the division; 2 (3) regulate the use of explosives and grant variances 3 under the provisions of [section 9], EXCEPT THAT, UNLESS THE DIVISION IS MAKING AN INVESTIGATION UNDER [SECTION 11(2)]. 4 THE DIVISION DOES NOT HAVE THE POWER UNDER (THIS ACT) TO 5 6 MAKE INSPECTIONS INTO CONSTRUCTION BLASTING AND MAY NOT ADOPT RULES PROVIDING FOR SUCH INSPECTIONS OR FOR INSPECTORS 7 TO CARRY OUT SUCH INSPECTIONS; 8 9 (4) provide for the form of the license and pocket card provided for in [section 8]; and 10 (5) provide for the conduct of the business of the 11 division under [this act] and govern its proceedings under 12 [section 11]. 13 14 Section 11. Revocation, suspension, or refusal to 15 renew license -- grounds -- procedure. (1) The division may reprimand or revoke, suspend, or refuse to renew the 16 license of a person found quilty of: 17 18 (a) fraud or deceit in obtaining a license: (b) gross negligence, incompetency, or misconduct in 19 the practice of construction blasting; 20

(c) a felony involving the use of explosives; or

(d) violation of the rules of the division.

21

22

(2) A person may make charges under subsection (1)
against a licensee. The charges must be made by affidavit,
subscribed and sworn to by the person making them, and filed

-8-

SB 0194/04

with the division. The charges must be investigated by the 1 2 division. Unless the division, after investigation, dismisses the charges as unfounded or trivial, it shall 3 within 6 months after the date on which the charges were 4 made give notice by mail to the licensee of its intent to 5 reprimand him or to revoke, suspend, or refuse to renew his 6 7 license. The notice must contain those matters required by 8 the Montana Administrative Procedure Act.

9 (3) The division may require a licensee to take a 10 written or oral examination, or both, in a proceeding to 11 reprimand or to revoke, suspend, or refuse to renew a 12 license.

13 Section 12. Penalty -- injunction. (1) A person 14 convicted of violating any provision of [this act] or the 15 rules of the division is guilty of a misdemeanor and shall 16 be imprisoned in the county jail for a term not to exceed 6 17 months or fined an amount not to exceed \$500, or both.

18 (2) The district court may enjoin any violation or
19 threatened violation of the requirements of [sections 1
20 through 10] or the rules of the division as a nuisance per
21 se; and the division, the attorney general, or any county
22 attorney may institute proceedings for an injunction.

23 <u>NEW-SBETION</u>. Section 13. Application to existing
24 licensees. Any person licensed as a construction blaster by
25 any state or any agency of the United States on October 1,

1985, who presents his license to the division before
 January 1, 1986, must be issued a license to act as a
 3 construction blaster but is subject to the provisions of

4 [sections 1 and 7 through 12].

-End-

-9-

-10-