HOUSE BILL NO. 899

2/19 Fiscal Not	te Requested
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- 2/19 Introduced
- 2/19 Referred to Natural Resources
- 2/25 Fiscal Note Received
- 3/08 Hearing
- 3/20 Committee Report-Bill Pass As Amended
- 3/20 Statement of Intent Attached 3/23 2nd Reading Do Not Pass
- 3/23 Bill Killed

1	INTRODUCED BY Kadas Milis Spice Helly Conne
2	INTRODUCED BY Kadas Miles Sauce, Helyn: Conord
3	Cleam Stens

A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING A RECYCLING EDUCATION AND PROMOTION PROGRAM; CREATING A RESOURCE RECYCLING FUND TO FINANCE THE PROGRAM AND AN ADVISORY COUNCIL TO MAKE RECOMMENDATIONS CONCERNING THE PROGRAM; AMENDING SECTION 75-10-301, MCA."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Findings and purpose. The legislature finds that the proliferation and accumulation of litter discarded throughout this state constitute a public health hazard and impair the citizens' desire for a clean and healthful environment and that the recovery and recycling of metal beverage containers, glass beverage containers, and newsprint is a significant step in conserving natural resources and in promoting a cleaner environment. It is therefore the purpose of this part to encourage control of litter and encourage Montana citizens to recycle used resources and to thereby promote conservation and a clean and healthful environment.

Section 2. Section 75-10-301, MCA, is amended to read:

"75-10-301. Definitions. As used in 75-10-302 this

part, the following definitions apply:

Montana Legislative Council

1	(1)	"Account"	means	the	resource	recycling	account
2	provided	for in [sec	tion 8]				

- 3 (1)(2) "Beverage" means beer or other malt beverage,
 4 mineral water, soda water, tea, or carbonated soft drink in
 5 liquid form and intended for human consumption.
- (2)(3) "Container" means an individual, separate,
 sealed metal can or glass bottle containing a beverage.
- 8 (4) "Council" means the recycling education and
 9 promotion advisory council provided for in [section 3].
- 10 (5) "Department" means the department of health and
 11 environmental sciences provided for in Title 2, chapter 15,
 12 part 21.
- 13 (6) "Litter" means all improperly discarded and

 14 uncontrolled waste material thrown or deposited on land or

 15 water.
- 16 (7) "Newsprint" means blank paper intended for newspaper publication.
- 18 (8) "Person" means any individual, partnership,
 19 business, corporation, organization, subdivision of the
 20 state or local government, or other legal entity of any
 21 kind.
- 22 (9) "Recycling" means the process of collecting,
 23 sorting, cleansing, treating, and reconstituting waste or
 24 other discarded materials for the purpose of using the
 25 altered material."

INTRODUCED BILL
HB 899

LC 1833/01 LC 1833/01

NEW SECTION. Section 3. Recycling education and promotion advisory council. (1) There is a recycling education and promotion advisory council that consists of nine members appointed by the governor as follows:

- (a) two representatives of education;
- (b) a representative of the wholesale beverage 6 7 industry;
 - (c) a representative of the recycling industry:
- (d) a representative of the beverage or beverage 9 container industry; 10
- (e) a representative of labor; 11

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- (f) two representatives of the newspaper industry; and
 - (q) a representative of an environmental organization.
- (2) Members of the council shall serve without 14 compensation, but are entitled to per diem and travel 15 expenses, as provided for in 2-18-501 through 2-18-503, for 16
- each day in attendance at council meetings. 17
- NEW SECTION. Section 4. Duties of the council. (1) 18
- The council shall meet at least three times a year. 19
- (2) The council shall: 20
- (a) advise the department concerning more effective 21 22 recycling promotion methods;
- (b) encourage participation by industry, labor, 23 schools, local governments, nonprofit organizations, and the
- public in recycling education and promotion programs; 25

- (c) evaluate reports and programs of the department 1 concerning recycling education and promotion; and
- 3 (d) following at least one public hearing on the department's recycling education and promotion programs, 4 report every 2 years to the legislature concerning: 5
- (i) an evaluation of the department's recycling education and promotion programs; 7
- (ii) legislation to further programs determined by the council to be most successful in promoting recycling; and 9
- (iii) recommendations to terminate those programs which 10 are unsuccessful in promoting recycling. 11
- 12 NEW SECTION. Section 5. Powers of the department. The department shall: 13
- (1) identify, adopt, and implement educational and 14 public relations programs to foster and sustain awareness of 15 litter and recycling, including but not limited to: 16
- 17 (a) curriculum materials for use in elementary and secondary schools; and 18
- (b) campaigns advertising and promoting recycling to 19 the citizens of the state; 20
- (2) serve as the coordinating agency with agencies of 21 government and with private persons who are engaged in 22 educational and promotional programs that encourage 23 recycling or litter reduction and control; 24
- (3) encourage, organize, and coordinate voluntary 25

- local campaigns seeking to focus public attention on 1 programs to control litter and increase recycling; 2
- 3 (4) accept for deposit into the special account under [section 8] grants, gifts, bequests, devises, and donations for the purposes of this part; and

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- (5) undertake surveys to determine public awareness and the public's desire to recycle. To the extent practicable, these surveys must be conducted according to the distribution of population in the state and result in information sufficient to determine trends over time.
- NEW SECTION. Section 6. Administrative rules. department may adopt rules under the Montana Administrative Procedure Act for general administration of the recycling education and promotion program and shall adopt rules concerning administration of grants under [section 9] that establish:
 - (1) eligibility requirements for grant applicants;
- (2) standards for the evaluation of proposals;
- (3) the maximum dollar amount available for a single 19 grant; 20
- (4) accountability guidelines to ensure economical and 21 effective use of funds; and 22
- conditions needed for effective 23 (5) Other administration of the grant program under [section 9]. 24
- NEW SECTION. Section 7. Department coordination with 25

- the office of public instruction. The department shall 1
- consult with the office of public instruction concerning
- education programs for schools and may contract with the
- office to administer these programs.
- NEW SECTION. Section 8. Resource recycling account --
- creation -- expenditures. (1) There is a resource recycling
 - account within the state special revenue fund created in
- 17-2-102. Funds obtained under [section 10] must be
- deposited in this account.
 - (2) The department may use funds from this account to:
- (a) produce and distribute 11 educational
- 12 informational materials concerning litter and recycling:
 - (b) conduct surveys required under [section 5]:
- (c) produce and distribute signs for posting at 14
- landfills and along highways and waters of the state to 15
- 16 promote recycling;

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- (d) make grants under [section 9]; and
- 18 (e) perform other duties as required under this part.
- NEW SECTION. Section 9. Grants. The department may 19
- make grants to agencies of the state, municipalities, 20
- 21 counties, school districts, and nonprofit organizations that
- are not doing their own recycling for the establishment of
- educational programs that promote recycling. The time period 23
- for any grant may not exceed 18 months. The following 24
- program areas are eligible for grants:

(1) preparation and distribution to schools and the public of instructional materials concerning recycling;

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- (2) development of public information on recycling, including radio and television public service announcements, newspaper advertisements, posters, leaflets, and audio-visual aids;
- (3) organization and operation of recycling promotion activities; and
- (4) establishment of a sign campaign, including the posting at landfills and along highways and waters of the state of signs encouraging recycling.
- NEW SECTION. Section 10. Tax on recyclable material.

 (1) There is a tax on the use of certain materials in Montana that have recycling value after the primary use has been completed. The tax is imposed upon beverage containers at the rate of 0.85 cent per 24 containers and upon newsprint at 50 cents per 1,000 pounds.
- (2) The tax on beverage containers must be remitted by the entity in the distribution chain which supplies the containers to retail outlets. The tax on newsprint must be remitted by the entity which supplies the newsprint to a newspaper.
- 23 (3) The tax for containers or newsprint supplied in 24 each month must be remitted to the department of revenue by 25 the 15th day of the following month on forms prescribed by

- 1 the department of revenue.
- NEW SECTION. Section 11. Codification instruction.
- 3 Section 1 and sections 3 through 10 are intended to be
- 4 codified as an integral part of Title 75, chapter 10, part
 - 3, and the provisions of Title 75, chapter 10, part 3, apply
- 6 to section 1 and sections 3 through 10.
- 7 NEW SECTION. Section 12. Extension of authority. Any
- 8 existing authority of the department of revenue to make
- 9 rules on the subject of the provisions of this act is
- 10 extended to the provisions of this act.

-End-

STATE OF MONTANA

FISCAL NOTE

REQUEST NO. FNN485-85

BD-15 Form

In compliance with a written request received February 19 19 85, there is hereby	submitted a Fiscal
Note for H.B. 899 pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated	3 (MCA).
Background information used in developing this Fiscal Note is available from the Office of Budge	and Program
Planning, to members of the Legislature upon request.	

DESCRIPTION OF PROPOSED LEGISLATION:

An act establishing a recycling education and promotion program; creating a resource recycling fund to finance the program and an advisory council to make recommendations concerning the program.

ASSUMPTIONS:

Department of Revenue

- Beverage containers Volume of recycling Aluminum cans 3,131 tons (54% recycled); Steel cans 1,406 tons (47% recycled). (1983 data - Associated Recyclers of Montana)
- Aluminum 24 cans per pound, Steel 12 cans per pound. 2.
- Bottles 20% of total beverage containers. (Estimate from distributors) 3.
- Newsprint Volume of recycling 2,846 tons (1983 data Associated Recyclers of Montana) 4.
- Newsprint recycling 20% of total consumption. 5.
- Assume 1983 data for the biennium. 6.
- Tax Beverage containers 0.85 cent (\$.0085) per 24 containers; Newsprint 50 cents (\$.50) per 1.000 pounds. 7.
- 8. Administrative costs per year - \$22,000 (1FTE - Grade 11, plus benefits (22%) and equipment costs).
- Fiscal impact should be considered the lower bound estimate. 9.

Department of Health

- The operation of an educational and public relations program would require one grade 14 position, a half time clerical position and related operating expenses.
- Approximately \$95,000/yr would be available for grants to promote the recycling program. 2.

BUDGET DIRECTOR

Office of Budget and Program Planning

Date: Feb 25, 1985
HB 899

FN11:C/3

Request No. FNN485-85 Form BD-15 --Page 2

FISCAL IMPACT:

		FY1986			FY1987	
	Dept Health	Dept Revenue	Increase	Dept Health	Dept Revenue	Increase
Revenue Tax on Recyclable Material	\$ 0	\$170,000	\$170,000	\$ 0	\$170,000	\$170,000
Expenditures						•
Personal Services	\$ 33,000	\$ 19,500	\$ 52,500	\$ 33,000	\$ 19,500	\$ 52,500
Operating Expenses	15,000	2,000	17,000	15,000	2,000	17,000
Grants	100,500	0	100,500	100,500	0	100,500
Total Expenditures	\$148,500	\$ 21,500	\$170,000	\$100,500	\$ 21,500	\$170,000

FUND INFORMATION:

Earmarked Special Revenue Fund:

After the Department of Revenue has removed their administrative costs from the collections, there will be \$148,500 per year available within the Resource Recycling Account.

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APPROVED BY COMM. ON NATURAL RESOURCES

2	HOUSE BILL 899
3	House Natural Resources Committee
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5	A statement of intent is required for this bill becaus
6	it delegates rulemaking authority to the department o
7	health and environmental sciences to provide and administe
В	programs that promote recycling.
9	The intent of this bill is to:
10	(1) make one agency responsible for the recyclin
11	education and promotion program and to expend funds for this
12	purpose;
13	(2) utilize educational and public relations programs
14	to encourage recycling;
15	(3) provide grants to develop and produce educational
16	and promotional programs concerning recycling;
17	(4) develop and produce information about this act and
18	programs implemented under it; and
19	(5) fund surveys of public awareness and the public's
20	desire to recycle.
21	The recycling education and promotion advisory council
22	is expected to review the progress of all programs developed
23	by the administering agency and those funded with grants.
24	Rules to be promulgated and adopted under this ac
25	include standards for persons performing contractual work

STATEMENT OF INTENT

- under this act for the department; requirements and guidelines for grant applicants and grant administration; and other rules determined by the department to be necessary for effective administration of the recycling education and
- 5 promotion program.

2	INTRODUCED BY KADAS, MILES, GARCIA,
3	HALLIGAN, CONOVER, REAM, DANIELS
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5	A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING A
6	RECYCLING EDUCATION AND PROMOTION PROGRAM; CREATING A
7	RESOURCE RECYCLING FUND TO FINANCE THE PROGRAM AND AN
8	ADVISORY COUNCIL TO MAKE RECOMMENDATIONS CONCERNING THE
9	PROGRAM; AMENDING SECTION 75-10-301, MCA."
10	
11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
12	NEW SECTION. Section 1. Findings and purpose. The
13	legislature finds that the proliferation and accumulation of
14	litter discarded throughout this state constitute a public
15	health hazard and impair the citizens' desire for a clean
16	and healthful environment and that the recovery and
17	recycling of metal beverage containers, glass beverage
18	containers, and newsprint is a significant step in
19	conserving natural resources and in promoting a cleaner
20	environment. It is therefore the purpose of this part to
21	encourage control of litter and encourage Montana citizens
22	to recycle used resources and to thereby promote
23	conservation and a clean and healthful environment.
24	Section 2. Section 75-10-301, MCA, is amended to read:
25	"75-10-301. Definitions. As used in 75-10-302 this

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-	part, the following definitions apply:
2	(1) "Account" means the resource recycling account
3	provided for in [section 8].
4	(1)(2) "Beverage" means beer or other malt beverage,
5	WINE, mineral water, soda water, tea, or carbonated OR
6	NONCARBONATED soft drink in liquid form and intended for
7	human consumption.
8	(2)(3) "Container" means an individual, separate,
9	sealed metal can or glass bottle containing a beverage, BUT
10	DOES NOT INCLUDE ANY CONTAINER FOR WHICH A DEPOSIT IS
11	COLLECTED,
12	(4) "Council" means the recycling education and
13	promotion advisory council provided for in [section 3].
14	(5) "Department" means the department of health and
15	environmental sciences provided for in Title 2, chapter 15,
16	part 21.
17	(6) "Litter" means all improperly discarded and
18	uncontrolled waste material thrown or deposited on land or
19	water.
20	(7) "Newsprint" means blank paper intended for
21	newspaper publication.
22	(8) "Person" means any individual, partnership,
23	business, corporation, organization, subdivision of the
24	state or local government, or other legal entity of any

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kind.

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1	(9) "Recycling" means the process of collecting,
2	sorting, cleansing, treating, and reconstituting waste or
3	other discarded materials for the purpose of using the
4	altered material."
5	NEW SECTION. Section 3. Recycling education and
6	promotion advisory council. (1) There is a recycling
7	education and promotion advisory council that consists of
8	nine members appointed by the governor as follows:
9	(a) two representatives of education;
10	(b) a representative of the wholesale beverage BEER
11	industry;
12	(c) a representative of the recycling industry;
13	(d) a representative of the beverageorbeverage
	(1) 1 representative of the beverage of beverage
14	container SOFT DRINK BOTTLING AND DISTRIBUTION industry;
14 15	•
	container SOFT DRINK BOTTLING AND DISTRIBUTION industry;
15	<pre>container SOFT DRINK BOTTLING AND DISTRIBUTION industry; (e) a representative of labor;</pre>

(H) A REPRESENTATIVE OF THE RETAIL GROCERY INDUSTRY.

(2) Members of the council shall serve without

NEW SECTION. Section 4. Duties of the council. (1)

compensation, but are entitled to per diem and travel

expenses, as provided for in 2-18-501 through 2-18-503, for

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each day in attendance at council meetings.

The council shall meet at least three times a year.

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3 recycling promotion methods; (b) encourage participation by industry, labor, 4 schools, local governments, nonprofit organizations, and the 5 public in recycling education and promotion programs; 6 (c) evaluate reports and programs of the department 7 concerning recycling education and promotion; and 8 (d) following at least one public hearing on the 9 department's recycling education and promotion programs, 10 report every 2 years to the legislature concerning: 11 (i) an evaluation of the department's recycling 12 education and promotion programs; 13 (ii) legislation to further programs determined by the 14 council to be most successful in promoting recycling; and 15 (iii) recommendations to terminate those programs which 16 17 are unsuccessful in promoting recycling. NEW SECTION. Section 5. Powers of the department. The 18 19 department shall: (1) identify, adopt, and implement educational and 20 public relations programs to foster and sustain awareness of 21 litter and recycling, including but not limited to: 22 (a) curriculum materials for use in elementary and 23 24 secondary schools; and

(b) campaigns advertising and promoting recycling to

(a) advise the department concerning more effective

(2) The council shall:

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the citizens of the state:

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- 2 (2) serve as the coordinating agency with agencies of government and with private persons who are engaged in 3 educational and promotional programs that encourage recycling or litter reduction and control; 5
- 6 (3) encourage, organize, and coordinate voluntary 7 local campaigns seeking to focus public attention on 8 programs to control litter and increase recycling;
 - (4) accept for deposit into the special account under [section 8] grants, gifts, bequests, devises, and donations for the purposes of this part; and
- 12 (5) undertake surveys to determine public awareness 13 and the public's desire to recycle. To the extent practicable, these surveys must be conducted according to the distribution of population in the state and result in information sufficient to determine trends over time.
- 17 NEW SECTION. Section 6. Administrative rules. 18 department may adopt rules under the Montana Administrative Procedure Act for general administration of the recycling 19 20 education and promotion program and shall adopt rules 21 concerning administration of grants under [section 9] that 22 establish:
 - (1) eligibility requirements for grant applicants:
- 24 (2) standards for the evaluation of proposals;
- 25 (3) the maximum dollar amount available for a single

1 grant;

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- 2 (4) accountability guidelines to ensure economical and 3 effective use of funds: and
- 4 (5) other conditions needed for effective 5 administration of the grant program under-{section-9}.
- 6 NEW SECTION. Section 7. Department coordination with 7 the office of public instruction. The department shall 8 consult with the office of public instruction concerning 9 education programs for schools and may contract with the 10 office to administer these programs.
- 11 NEW SECTION. Section 8. Resource recycling account --12 creation -- expenditures. (1) There is a resource recycling 13 account within the state special revenue fund created in 14 17-2-102. Funds obtained under [section 10] must 15 deposited in this account.
 - (2) The department may use funds from this account to:
- 17 (a) produce and distribute educational 18 informational materials concerning litter and recycling;
 - (b) conduct surveys required under [section 5];
- 20 (c) produce and distribute signs for posting 21 landfills and along highways and waters of the state to 22 promote recycling;
 - (d) make grants under [section 9]; and
- 24 (e) perform other duties as required under this part.
- 25 NEW SECTION. Section 9. Grants. The department may

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- make grants to agencies of the state, municipalities,
 counties, school districts, and nonprofit organizations that
 are not doing their own recycling for the establishment of
 educational programs that promote recycling. The time period
 for any grant may not exceed 18 months. The following
 program areas are eligible for grants:
- 7 (1) preparation and distribution to schools and the8 public of instructional materials concerning recycling;
- 9 (2) development of public information on recycling,
 10 including radio and television public service announcements,
 11 newspaper advertisements, posters, leaflets, and
 12 audio-visual aids;
- 13 (3) organization and operation of recycling promotion
 14 activities; and
- 15 (4) establishment of a sign campaign, including the 16 posting at landfills and along highways and waters of the 17 state of signs encouraging recycling.

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- NEW SECTION. Section 10. Tax on recyclable material —— PENALTY. (1) There is a tax on the use of certain materials in Montana that have recycling value after the primary use has been completed. The tax is imposed upon beverage containers at the rate of 0.85 cent per 24 containers and upon newsprint at 50 cents per 1,000 pounds.
- 24 (2) The tax on beverage containers must be remitted-by 25 the-entity-in-the-distribution-chain-which-supplies-the

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2 remitted-by-the-entity-which-supplies-the-newsprint-to-a 3 newspaper: PAID BY ANY ENTITY TAXABLE BY THE STATE OF

containers-to-retail-outlets--The-tax-on-newsprint--must--be

- 4 MONTANA WHICH DISTRIBUTES BEVERAGES IN SUCH CONTAINERS TO
- 5 RETAIL OUTLETS IN MONTANA. THE TAX ON NEWSPRINT MUST BE PAID
- 6 ON THE INITIAL DISTRIBUTION IN MONTANA BY AN ENTITY TAXABLE
- 7 BY THE STATE OF MONTANA OF A PUBLICATION MADE FROM
 - NEWSPRINT.

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- 9 (3) The tax for containers or newsprint supplied in 10 each month must be remitted to the department of revenue by 11 the 15th day of the following month on forms prescribed by
- 12 the department of revenue.
- 13 (4) FAILURE TO REMIT TAXES REQUIRED UNDER THIS SECTION
 14 IS SUBJECT TO THE PENALTIES AND PROCEDURES PROVIDED FOR IN
- 15 16-1-409(2) THROUGH (4).
- 16 NEW SECTION. SECTION 11. CONFIDENTIALITY OF TAX
- 17 INFORMATION -- PENALTY FOR VIOLATION. (1) EXCEPT IN
- 18 ACCORDANCE WITH PROPER JUDICIAL ORDER OR AS OTHERWISE
- 19 PROVIDED BY LAW, IT IS UNLAWFUL FOR THE DEPARTMENT OR THE
- 20 DEPARTMENT OF REVENUE OR ANY EMPLOYEE OR AGENT TO DIVULGE OR
- 21 MAKE KNOWN IN ANY MANNER THE AMOUNT OF SALES OF BEVERAGE
- 22 CONTAINERS OR NEWSPRINT BY ANY SPECIFIC INDIVIDUAL OR
- 23 CORPORATION SUBJECT TO THE TAX PROVIDED FOR IN [SECTION 10].
- 24 (2) THE DEPARTMENT MAY PUBLISH CUMULATIVE STATISTICS
- 25 IN A MANNER THAT MAINTAINS AS CONFIDENTIAL ALL INFORMATION

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. 1	ON THE AMOUNT OF SALES BY ANY SPECIFIC TAXPAYER AND THAT
2	PREVENTS THE IDENTIFICATION OF OR ATTRIBUTION OF
3	IDENTIFIABLE REPORTS OR STATISTICS TO ANY SPECIFIC TAXPAYER.
4	(3) A PERSON WHO VIOLATES THE PROVISIONS OF THIS
5	SECTION IS GUILTY OF A MISDEMEANOR.
6	NEW SECTION. SECTION 12. PROGRAM TERMINATION
7	SCHEDULED REVIEW BY LEGISLATIVE AUDIT COMMITTEE REQUIRED.
8	(1) THE RECYCLING EDUCATION AND PROMOTION PROGRAM TERMINATES
9	ON JULY 1, 1991, UNLESS THE LEGISLATURE REAUTHORIZES THE
10	PROGRAM FOLLOWING THE REVIEW PROVIDED FOR IN SUBSECTION (2).
11	(2) THE RECYCLING EDUCATION AND PROMOTION PROGRAM MUST
12	BE REVIEWED BY THE LEGISLATIVE AUDIT COMMITTEE DURING THE
13	BIENNIUM ENDING JULY 1, 1991, FOLLOWING THE PROCEDURES FOR
14	SUCH REVIEW ESTABLISHED IN TITLE 2, CHAPTER 8, PART 1.
15	NEW SECTION. Section 13. Codification instruction.
16	Section 1 and sections 3 through 10 are intended to be
17	codified as an integral part of Title 75, chapter 10, part
18	3, and the provisions of Title 75, chapter 10, part 3, apply
19	to section 1 and sections 3 through 10.
20	NEW SECTION. SECTION 14. SEVERABILITY. IF A PART OF
21	THIS ACT IS INVALID, ALL VALID PARTS THAT ARE SEVERABLE FROM
22	THE INVALID PART REMAIN IN EFFECT. IF A PART OF THIS ACT IS
23	INVALID IN ONE OR MORE OF ITS APPLICATIONS, THE PART REMAINS

IN EFFECT IN ALL VALID APPLICATIONS THAT ARE SEVERABLE FROM

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THE INVALID APPLICATIONS.

NEW SECTION. Section 15. Extension of authority. Any
existing authority of the department of revenue to make
rules on the subject of the provisions of this act is
extended to the provisions of this act.

-End-

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