

HOUSE BILL NO. 817

INTRODUCED BY KITSELMAN, ECK, JACOBSON, WINSLOW,
HAGER, KENNERLY, THOMAS, GOULD, BERGENE, GILBERT

IN THE HOUSE

February 13, 1985	Introduced and referred to Committee on Business and Labor. Fiscal Note requested.
February 18, 1985	On motion by Chief Sponsor, Representatives Gould, Thomas, Bergene, and Gilbert were added as sponsors.
February 19, 1985	Fiscal Note returned.
February 20, 1985	Committee recommend bill do pass as amended. Report adopted. Statement of Intent attached. Bill printed and placed on members' desks.
February 22, 1985	Second reading, do pass. Considered correctly engrossed.
February 23, 1985	Third reading, passed. Transmitted to Senate.

IN THE SENATE

March 4, 1985	Introduced and referred to Committee on Public Health, Welfare and Safety.
March 14, 1985	Committee recommend bill be concurrent in as amended. Report adopted.

March 18, 1985	Second reading, pass consideration.
March 21, 1985	Second reading, concurred in.
March 23, 1985	Third reading, concurred in. Ayes, 49; Noes, 0. Returned to House with amendments.

IN THE HOUSE

March 25, 1985	Received from Senate.
April 8, 1985	Second reading, amendments concurred in. On motion, rules suspended and bill placed on third reading this day. Third reading, amendments concurred in. Sent to enrolling. Reported correctly enrolled.

1 HOUSE BILL NO. 817
 2 INTRODUCTION BY Kibelmann Erik Jacobson
 3 Hoyer Kimberly
 4 A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE HEALTH
 5 INSURANCE COVERAGE TO CERTAIN PERSONS INELIGIBLE FOR
 6 COVERAGE FROM TRADITIONAL PROVIDERS OF HEALTH CARE BENEFITS
 7 BY ESTABLISHING A COMPREHENSIVE HEALTH ASSOCIATION AND PLAN;
 8 TO REQUIRE PARTICIPATION IN THE ASSOCIATION BY EACH HEALTH
 9 SERVICE CORPORATION, FRATERNAL BENEFIT SOCIETY, AND INSURER
 10 PROVIDING HEALTH CARE BENEFITS IN THIS STATE; AND PROVIDING
 11 EFFECTIVE DATES."
 12

13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

14 Section 1. Definitions. As used in [sections 1 through
15 12], the following definitions apply:

16 (1) "Association" means the comprehensive health
17 association created by [section 3].

18 (2) "Association plan" means a policy of insurance
19 coverage offered by the association through the lead
20 carrier.

21 (3) "Association plan premium" means the charge
22 determined pursuant to [section 8] for membership in the
23 association plan based on the benefits provided in [section
24 6].

25 (4) "Eligible person" means an individual who:

1 (a) is a resident of this state and has been a
2 resident for at least 1 year immediately preceding
3 application for coverage under the association plan; and

4 (b) within 6 months prior to the date of application,
5 has been rejected for disability insurance or health service
6 benefits by at least two insurers, societies, or health
7 service corporations, or has had a restrictive rider or
8 preexisting conditions limitation, which limitation is
9 required by at least two insurers, societies, or health
10 service corporations, which has the effect of substantially
11 reducing coverage from that received by a person considered
12 a standard risk.

13 (5) "Health service corporation" means a corporation
14 operating pursuant to Title 33, chapter 30, and offering or
15 selling contracts of disability insurance.

16 (6) "Insurer" means a company operating pursuant to
17 Title 33, chapter 2 or 3, and offering or selling policies
18 or contracts of disability insurance, as provided in Title
19 33, chapter 22.

20 (7) "Lead carrier" means the licensed administrator or
21 insurer selected by the association to administer the
22 association plan.

23 (8) "Preexisting condition" means any condition for
24 which an applicant for coverage under the association plan
25 has received medical attention during the 5 years



1 immediately preceding the filing of an application.

2 (9) "Qualified plan" means those health benefit plans
3 certified by the commissioner as providing the minimum
4 benefits required by [section 6] or the actuarial equivalent
5 of those benefits.

6 (10) "Society" means a fraternal benefit society
7 operating pursuant to Title 33, chapter 7, and offering or
8 selling certificates of disability insurance.

9 Section 2. Duties of the commissioner -- rules. The
10 commissioner shall:

11 (1) adopt rules to carry out the provisions and
12 purposes of [sections 1 through 12];

13 (2) supervise the creation of the association within
14 the limits described in [section 3];

15 (3) approve the selection of the lead carrier by the
16 association and approve the association's contract with the
17 lead carrier, including the association plan coverage and
18 premiums to be charged;

19 (4) conduct periodic audits to assure the general
20 accuracy of the financial data submitted by the lead carrier
21 and the association; and

22 (5) undertake, directly or through contracts with
23 other persons, studies or demonstration projects to develop
24 awareness of the benefits of [sections 1 through 12] so that
25 the residents of this state may best avail themselves of the

1 health care benefits provided by [sections 1 through 12].

2 Section 3. Comprehensive health association --
3 mandatory membership.

4 (1) There is established a comprehensive health
5 association with participating membership consisting of all
6 insurers, societies, and health service corporations
7 licensed or authorized to do business in this state. The
8 association is exempt from taxation under the laws of this
9 state, and all property owned by the association is exempt
10 from taxation.

11 (2) All participating members shall maintain their
12 membership in the association as a condition for writing
13 health care benefits policies or contracts in this state.
14 The association shall submit its articles, bylaws, and
15 operating rules to the commissioner for approval.

16 (3) The association may:

17 (a) exercise the powers granted to insurers under the
18 laws of this state;

19 (b) sue or be sued;

20 (c) enter into contracts with insurers,
21 administrators, similar associations in other states, or
22 other persons for the performance of administrative
23 functions;

24 (d) establish administrative and accounting procedures
25 for the operation of the association;

1 (e) provide for the reinsuring of risks incurred as a
2 result of issuing the coverages required by members of the
3 association; and

4 (f) provide for the administration by the association
5 of policies that are reinsured pursuant to subsection
6 (3)(e).

7 Section 4. Association board of directors --
8 organization. (1) There is a board of directors of the
9 association, consisting of eight individuals:

10 (a) one from each of the seven participating members
11 of the association with the highest annual premium volume of
12 disability insurance contracts or health service corporation
13 contracts, derived from or on behalf of residents in the
14 previous calendar year, as determined by the commissioner;
15 and

16 (b) a member at large, appointed by the commissioner
17 to represent the public interest, who shall serve in an
18 advisory capacity only.

19 (2) Each of the seven board members representing the
20 association members is entitled to vote, in person or by
21 proxy, based on the association member's annual premium
22 volume, in accordance with the following schedule:

23	\$ 100,000 -- \$ 4,999,999	1 vote
24	5,000,000 -- 9,999,999	2 votes
25	10,000,000 -- 14,999,999	3 votes

1 15,000,000 or more 4 votes

2 (3) Members of the board may be reimbursed from the
3 money of the association for expenses incurred by them due
4 to their service as board members but may not otherwise be
5 compensated by the association for their services. The costs
6 of conducting the meetings of the association and its board
7 of directors must be borne by participating members of the
8 association in accordance with [section 9].

9 Section 5. Minimum benefits of association plan. The
10 association through the association plan shall offer a
11 policy that provides at least the benefits of a qualified
12 plan as required by [section 6].

13 Section 6. Qualified plan -- minimum benefits. A plan
14 of health coverage must be certified as a qualified plan if
15 it otherwise meets the requirements of Title 33, chapters
16 15, 22, and 30, and other laws of this state, whether or not
17 the policy is issued in this state, and meets or exceeds the
18 following minimum standards:

19 (1) The minimum benefits for an insured must, subject
20 to the other provisions of this section, be equal to at
21 least 80% of the covered expenses required by this section
22 in excess of an annual deductible that does not exceed
23 \$1,000 per person. The coverage must include a limitation of
24 \$5,000 per person on the total annual out-of-pocket expenses
25 for services covered under this section. Coverage must be

1 subject to a maximum lifetime benefit, but such maximums may
2 not be less than \$100,000.

3 (2) Covered expenses must be the usual and customary
4 charges for the following services and articles when
5 prescribed by a physician or other licensed health care
6 professional provided for in 33-22-111:

7 (a) hospital services;

8 (b) professional services for the diagnosis or
9 treatment of injuries, illness, or conditions, other than
10 dental;

11 (c) use of radium or other radioactive materials;

12 (d) oxygen;

13 (e) anesthetics;

14 (f) diagnostic x-rays and laboratory tests, except as
15 specifically provided in subsection (3);

16 (g) services of a physical therapist;

17 (h) transportation provided by licensed ambulance
18 service to the nearest facility qualified to treat the
19 condition;

20 (i) oral surgery for the gums and tissues of the mouth
21 when not performed in connection with the extraction or
22 repair of teeth or in connection with TMJ;

23 (j) rental or purchase of medical equipment, which
24 shall be reimbursed after the deductible has been met at the
25 rate of 50%, up to a maximum of \$1,000;

1 (k) prosthetics, other than dental;

2 (l) services of a licensed home health agency, up to a
3 maximum of 180 visits per year; and

4 (m) necessary care and treatment of mental illness,
5 alcoholism, and drug addiction, as provided in 33-22-703.

6 (3) (a) Covered expenses for the services or articles
7 specified in this section do not include:

8 (i) drugs requiring a physician's prescription;

9 (ii) services of a nursing home;

10 (iii) home and office calls, except as specifically
11 provided in subsection (2);

12 (iv) rental or purchase of durable medical equipment,
13 except as specifically provided in subsection (2);

14 (v) the first \$20 of diagnostic x-ray and laboratory
15 charges in each 14-day period;

16 (vi) oral surgery, except as specifically provided in
17 subsection (2);

18 (vii) that part of a charge for services or articles
19 which exceeds the prevailing charge in the locality where
20 the service is provided; or

21 (viii) care that is primarily for custodial or
22 domiciliary purposes which would not qualify as eligible
23 services under medicare.

24 (b) Covered expenses for the services or articles
25 specified in this section do not include charges for:

1 (i) care or for any injury or disease either arising
 2 out of an injury in the course of employment and subject to
 3 a workers' compensation or similar law, for which benefits
 4 are payable without regard to fault under coverage
 5 statutorily required to be contained in any motor vehicle or
 6 other liability insurance policy or equivalent
 7 self-insurance, or for which benefits are payable under
 8 another policy of disability insurance or medicare;

9 (ii) treatment for cosmetic purposes other than surgery
 10 for the repair or treatment of an injury or congenital
 11 bodily defect to restore normal bodily functions;

12 (iii) travel other than transportation provided by a
 13 licensed ambulance service to the nearest facility qualified
 14 to treat the condition;

15 (iv) confinement in a private room to the extent it is
 16 in excess of the institution's charge for its most common
 17 semiprivate room, unless the private room is prescribed as
 18 medically necessary by a physician;

19 (v) services or articles the provision of which is not
 20 within the scope of authorized practice of the institution
 21 or individual rendering the services or articles;

22 (vi) organ transplants unless prior approval is
 23 received from the board of directors of the association;

24 (vii) room and board for a nonemergency admission on
 25 Friday or Saturday;

1 (viii) pregnancy, except complications of pregnancy;
 2 (ix) routine well baby care;
 3 (x) complications to a newborn, unless no other source
 4 of coverage is available;
 5 (xi) sterilization or reversal of sterilization;
 6 (xii) abortion, unless the life of the mother would be
 7 endangered if the fetus were carried to term;
 8 (xiii) weight modification or modification of the body
 9 to improve the mental or emotional well-being of an insured;
 10 (xiv) artificial insemination or treatment for
 11 infertility; or
 12 (xv) breast augmentation or reduction.

13 Section 7. Certification of qualified plan. Upon
 14 application by the association or the lead carrier for
 15 certification of a plan of health coverage as a qualified
 16 plan for the purposes of [sections 1 through 12], the
 17 commissioner shall make a determination within 90 days as to
 18 whether the plan is qualified. If determined to be
 19 qualified, the plan of health coverage must be labeled as a
 20 "qualified plan" on the front of the policy.

21 Section 8. Association plan premium. The association
 22 shall establish the schedule of premiums to be charged
 23 eligible persons for membership in the association plan. The
 24 schedule of premiums may not be less than 150% or more than
 25 400% of the average premium rates charged by the five

1 largest insurers with the largest individual qualified plan
 2 of insurance in force in this state. The premium rates of
 3 the five insurers used to establish the premium rates for
 4 each type of coverage offered by the association must be
 5 determined by the commissioner from information provided
 6 annually by all insurers at the request of the commissioner.
 7 The information requested must include the number of
 8 qualified plans or actuarial equivalent plans offered by
 9 each insurer, the rates charged by the insurer for each type
 10 of plan offered by the insurer, and any other information
 11 the commissioner considers necessary. The commissioner shall
 12 utilize generally acceptable actuarial principles and
 13 structurally compatible rates.

14 Section 9. Operation of association plan. (1) Upon
 15 acceptance by the lead carrier under [section 12], an
 16 eligible person may enroll in the association plan by
 17 payment of the association plan premium to the lead carrier.

18 (2) Not less than 90% of the association plan premiums
 19 paid to the lead carrier may be used to pay claims and not
 20 more than 10% may be used for payment of the lead carrier's
 21 direct and indirect expenses as specified in [section 10].

22 (3) Any income in excess of the costs incurred by the
 23 association in providing reinsurance or administrative
 24 services must be held at interest and used by the
 25 association to offset past and future losses due to claims

1 expenses of the association plan or be allocated to reduce
 2 association plan premiums.

3 (4) Each participating member of the association shall
 4 share the losses due to claims expenses of the association
 5 plan for plans issued or approved for issuance by the
 6 association and shall share in the operating and
 7 administrative expenses incurred or estimated to be incurred
 8 by the association incident to the conduct of its affairs.
 9 Claims expenses of the association plan that exceed the
 10 premium payments allocated to the payment of benefits are
 11 the liability of the association members. Association
 12 members shall share in the claims expenses of the
 13 association plan and operating and administrative expenses
 14 of the association in an amount equal to the ratio of:

15 (a) the association member's total disability
 16 insurance premium received from or on behalf of Montana
 17 residents divided by;

18 (b) the total disability premium received by all
 19 association members from or on behalf of Montana residents,
 20 as determined by the commissioner.

21 (5) The association shall make an annual determination
 22 of each association member's liability, if any, and may make
 23 an annual fiscal yearend assessment if necessary. The
 24 association may also, subject to the approval of the
 25 commissioner, provide for interim assessments against the

1 association members as may be necessary to assure the
 2 financial capability of the association in meeting the
 3 incurred or estimated claims expenses of the association
 4 plan and operating and administrative expenses of the
 5 association until the association's next annual fiscal
 6 yearend assessment. Payment of an assessment is due within
 7 30 days of receipt by an association member of a written
 8 notice of a fiscal yearend or interim assessment. Failure
 9 by a contributing member to tender to the association the
 10 assessment within 30 days is grounds for termination of
 11 membership. An association member that ceases to do
 12 disability insurance business within the state remains
 13 liable for assessments through the calendar year during
 14 which disability insurance business ceased. The association
 15 may decline to levy an assessment against an association
 16 member if the assessment, as determined pursuant to this
 17 section, would not exceed \$10.

18 (6) Any annual fiscal yearend or interim assessment
 19 levied against an association member may be offset, in an
 20 amount equal to the assessment paid to the association,
 21 against the premium tax payable by that association member
 22 pursuant to 33-2-705 for the year in which the annual fiscal
 23 yearend or interim assessment is levied. The department of
 24 revenue shall, each year the legislature meets in regular
 25 session, on or before January 15, report to the legislature

1 the total amount of premium tax offset claimed by
 2 association members during the preceding biennium.

3 Section 10. Administration of association plan --
 4 rules. (1) Any member of the association may submit to the
 5 commissioner policies to be proposed to serve as the
 6 association plan. The commissioner shall prescribe by rule
 7 the time and manner of the submission.

8 (2) Upon the commissioner's approval of the policy
 9 forms and contracts submitted, the association shall select
 10 policies and contracts by a member or members of the
 11 association to be the association plan. The association
 12 shall select one lead carrier to issue the qualified plans.
 13 The board of directors of the association shall prepare
 14 appropriate specifications and bid forms and may solicit
 15 bids from licensed administrators and the members of the
 16 association for the purpose of selecting the lead carrier.
 17 The selection of the lead carrier must be based upon
 18 criteria established by the board of directors.

19 (3) The lead carrier shall perform all administrative
 20 and claims payment functions required by this section upon
 21 the commissioner's approval of the policy forms and
 22 contracts submitted. The lead carrier shall provide these
 23 services for a period of at least 3 years, unless a request
 24 to terminate is approved by the association and the
 25 commissioner. The association and the commissioner shall

1 approve or deny a request to terminate within 90 days of its
 2 receipt. A failure to make a final decision on a request to
 3 terminate within the specified period is considered an
 4 approval. The association shall invite submissions of policy
 5 forms from members of the association, including the lead
 6 carrier, 6 months prior to the expiration of each 3-year
 7 period. The association shall follow the procedure provided
 8 in subsection (2) in selecting a lead carrier for the
 9 subsequent 3-year period or, if a request to terminate is
 10 approved, on or before the end of the 3-year period.

11 (4) The lead carrier shall provide all eligible
 12 persons involved in the association plan an individual
 13 certificate setting forth a statement as to the insurance
 14 protection to which the person is entitled, the method and
 15 place of filing claims, and to whom benefits are payable.
 16 The certificate must indicate that coverage was obtained
 17 through the association.

18 (5) The lead carrier shall submit to the association
 19 and the commissioner on a semiannual basis a report of the
 20 operation of the association plan. The association must
 21 determine the specific information to be contained in the
 22 report prior to the effective date of the association plan.

23 (6) The lead carrier shall pay all claims pursuant to
 24 [sections 1 through 12] and shall indicate that the claim
 25 was paid by the association plan. Each claim payment must

1 include information specifying the procedure involved in the
 2 event a dispute over the amount of payment arises.

3 (7) The lead carrier must be reimbursed from the
 4 association plan premiums received for its direct and
 5 indirect expenses. Direct and indirect expenses include a
 6 prorated reimbursement for the portion of the lead carrier's
 7 administrative, printing, claims administration, management,
 8 and building overhead expenses, which are assignable to the
 9 maintenance and administration of the association plan. The
 10 association must approve cost accounting methods to
 11 substantiate the lead carrier's cost reports consistent with
 12 generally accepted accounting principles. Direct and
 13 indirect expenses may not include costs directly related to
 14 the original submission of policy forms prior to selection
 15 as the lead carrier.

16 (8) The lead carrier is, when carrying out its duties
 17 under [sections 1 through 12], an agent of the association
 18 and is civilly liable for its actions, subject to the laws
 19 of this state.

20 Section 11. Solicitation of eligible persons. (1) The
 21 association, pursuant to a plan approved by the
 22 commissioner, shall disseminate appropriate information to
 23 the residents of this state regarding the existence of the
 24 association plan and the means of enrollment. Means of
 25 communication may include use of the press, radio, and

1 television, as well as publication in appropriate state
2 offices and publications.

3 (2) The association shall devise and implement means
4 of maintaining public awareness of [sections 1 through 12]
5 and shall administer [sections 1 through 12] in a manner
6 which facilitates public participation in the association
7 plan.

8 (3) All licensed disability insurance agents may
9 engage in the selling or marketing of qualified association
10 plans. The lead carrier shall pay an agent's referral fee of
11 \$25 to each licensed disability insurance agent who refers
12 an applicant to the association plan, if the applicant is
13 accepted. The referral fees must be paid to the lead
14 carrier from money received as premiums for the association
15 plan.

16 (4) An insurer, society, or health service corporation
17 that rejects or applies underwriting restrictions to an
18 applicant for disability insurance must notify the applicant
19 of the existence of the association plan, requirements for
20 being accepted in it, and the procedure for applying to it.

21 Section 12. Enrollment by eligible person. (1) The
22 association plan must be open for enrollment by eligible
23 persons. An eligible person may enroll in the plan by
24 submission of a certificate of eligibility to the lead
25 carrier. The certificate must provide:

1 (a) the name, address, and age of the applicant and
2 length of the applicant's residence in this state;

3 (b) the name, address, and age of spouse and children,
4 if any, if they are to be insured;

5 (c) written evidence that he fulfills all of the
6 elements of an eligible person, as defined in [section 1];
7 and

8 (d) a designation of coverage desired.

9 (2) Within 30 days of receipt of the certificate, the
10 lead carrier shall either reject the application for failing
11 to comply with the requirements of subsection (1) or forward
12 the eligible person a notice of acceptance and billing
13 information. Insurance is effective immediately upon receipt
14 of the first month's association plan premium and is
15 retroactive to the date of application, if the applicant
16 otherwise complies with [sections 1 through 12].

17 (3) An eligible person may not purchase more than one
18 policy from the association plan.

19 (4) A person who obtains coverage pursuant to this
20 section may not be covered for any preexisting condition
21 during the first 12 months of coverage under the association
22 plan if the person was diagnosed or treated for that
23 condition during the 5 years immediately preceding the
24 filing of an application. This subsection does not apply to
25 a person who has had continuous coverage under an

1 individual, family, or group policy during the year
2 immediately preceding the filing of an application for
3 nonelective procedures.

4 Section 13. Extension of authority. Any existing
5 authority of the commissioner of insurance to make rules on
6 the subject of the provisions of this act is extended to the
7 provisions of this act.

8 Section 14. Codification instruction. Sections 1
9 through 12 are intended to be codified as an integral part
10 of Title 33, and the provisions of Title 33 apply to
11 sections 1 through 12.

12 Section 15. Severability. If a part of this act is
13 invalid, all valid parts that are severable from the invalid
14 part remain in effect. If a part of this act is invalid in
15 one or more of its applications, the part remains in effect
16 in all valid applications that are severable from the
17 invalid applications.

18 Section 16. Effective date. (1) Except for section 5,
19 this act is effective July 1, 1985.

20 (2) Section 5 is effective July 1, 1987.

-End-

STATE OF MONTANA

FISCAL NOTE

REQUEST NO. FNN 423-85

Form BD-15

In compliance with a written request received February 13, 19 85, there is hereby submitted a Fiscal Note for House Bill 817 pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

DESCRIPTION OF PROPOSED LEGISLATION:

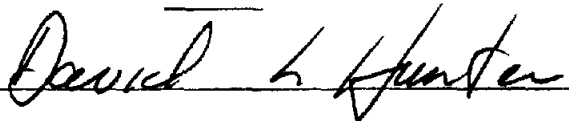
House Bill 817 creates a Comprehensive Health Association and plan to provide health insurance coverage to certain persons ineligible for coverage from traditional providers of health care benefits. Each Health Service Corporation, Fraternal Benefit Society and Insurer is required to participate in the association.

ASSUMPTIONS:

1. No revenue generated for the State. Premiums will be to cover cost of claims and association administrative costs.
2. Assume no additional STAFF will be required to administer the program.
3. Assume Financial Examiner costs for FY 1986 and every (3) three years thereafter.
4. Actuary required for initial start-up FY 1986 and in FY 1987; examine once every (3) three years thereafter.
5. Additional communication costs for biennium.
6. Additional hearing and rulemaking costs for FY 1986.

FISCAL IMPACT:

<u>Expenditures:</u>	<u>Existing Law</u>	<u>Proposed Law</u>	<u>Existing Law</u>	<u>Proposed Law</u>
Operating	-0-	\$ 4,900	-0-	\$ 1,925
TOTAL	-0-	\$ <u>4,900</u>	-0-	\$ <u>1,925</u>
Total General Fund Cost	-0-	\$ <u>4,900</u>	-0-	\$ <u>1,925</u>



BUDGET DIRECTOR
Office of Budget and Program Planning

Date: Feb 19, 1985

HB 817

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

Premium tax revenue to the General Fund may be impacted in future years. When claims exceed revenue raised through premiums paid by covered individuals, each insurer in the association will be assessed. That assessment can be offset against premium taxes owed to Montana.

TECHNICAL OR MECHANICAL DEFECTS OR CONFLICTS WITH EXISTING LEGISLATION:

Section 9, Paragraph (6) 1.23 and 24, Recommend change from "Department of Revenue" to "The Insurance Commissioner".

Section 6 (3) (i) appears to address "no-fault" insurance which is not appropriate to Montana.

APPROVED BY COMM. ON
BUSINESS AND LABOR

STATEMENT OF INTENT

HOUSE BILL NO. 817

House Business and Labor Committee

1 be responsible for the day-to-day operations of the
2 association, subject to the review and approval of the
3 insurance commissioner.

5 A statement of intent is required for this bill because
6 it grants rulemaking authority to the commissioner of
7 insurance for the purpose of making effective the provisions
8 and purposes of this act.

9 The purpose of this act is to establish a mechanism
10 through which adequate levels of health insurance coverages
11 can be made available to residents of this state who are
12 otherwise considered uninsurable. This bill establishes a
13 state association or pool of which all insurers, health
14 service corporations, and fraternal benefit societies
15 providing health care benefits in Montana are members.

16 It is intended that the pool coverage is the coverage
17 of "last resort" and is not intended to duplicate coverages
18 from any other source, private or public. The mechanics of
19 the pool and its operations and functions must all be
20 established under a plan approved by the commissioner. The
21 pool is subject to the requirements of the insurance code
22 and has the general powers and authority of an insurer
23 licensed to transact health insurance business in this
24 state.

25 It is intended that the association board of directors



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INTRODUCED BY KITSELMAN, ECK, JACOBSON, WINSLOW,
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INSURANCE COVERAGE TO CERTAIN PERSONS INELIGIBLE FOR
COVERAGE FROM TRADITIONAL PROVIDERS OF HEALTH CARE BENEFITS
BY ESTABLISHING A MONTANA COMPREHENSIVE HEALTH ASSOCIATION
AND PLAN; TO REQUIRE PARTICIPATION IN THE ASSOCIATION BY
EACH HEALTH SERVICE CORPORATION, FRATERNAL BENEFIT SOCIETY,
AND INSURER PROVIDING HEALTH CARE BENEFITS IN THIS STATE;
AND PROVIDING EFFECTIVE DATES."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Definitions. As used in [sections 1 through
12 13], the following definitions apply:

(1) "Association" means the comprehensive health
association created by [section 3].

(2) "Association plan" means a policy of insurance
coverage offered by the association through the lead
carrier.

(3) "Association plan premium" means the charge
determined pursuant to [section 8] for membership in the
association plan based on the benefits provided in [section
6].

(4) "Eligible person" means an individual who:

(a) is a resident of this state and ~~has--been-a
resident--for--at--least--1--year--immediately--preceding
application~~ APPLIES for coverage under the association plan;
and

(b) within 6 months prior to the date of application,
has been rejected for disability insurance or health service
benefits by at least two insurers, societies, or health
service corporations, or has had a restrictive rider or
preexisting conditions limitation, which limitation is
required by at least two insurers, societies, or health
service corporations, which has the effect of substantially
reducing coverage from that received by a person considered
a standard risk.

(5) "Health service corporation" means a corporation
operating pursuant to Title 33, chapter 30, and offering or
selling contracts of disability insurance.

(6) "Insurer" means a company operating pursuant to
Title 33, chapter 2 or 3, and offering or selling policies
or contracts of disability insurance, as provided in Title
33, chapter 22.

(7) "Lead carrier" means the licensed administrator or
insurer selected by the association to administer the
association plan.

(8) "Preexisting condition" means any condition for

1 which an applicant for coverage under the association plan
2 has received medical attention during the 5 years
3 immediately preceding the filing of an application.

4 (9) "Qualified plan" means ~~those health benefit plans~~
5 ~~certified by the commissioner as providing the minimum~~
6 ~~benefits required by [section 6] or the actuarial equivalent~~
7 ~~of those benefits~~ ANY PLAN, PROGRAM, CONTRACT, OR OTHER
8 ARRANGEMENT TO THE EXTENT NOT EXEMPT FROM INCLUSION BY
9 VIRTUE OF THE PROVISIONS OF THE FEDERAL EMPLOYEE RETIREMENT
10 INCOME SECURITY ACT OF 1974 UNDER WHICH ONE OR MORE
11 EMPLOYERS, UNIONS, OR OTHER ORGANIZATIONS PROVIDE TO THEIR
12 EMPLOYEES OR MEMBERS, EITHER DIRECTLY OR INDIRECTLY THROUGH
13 A TRUST OR A THIRD PARTY ADMINISTRATOR, HEALTH CARE SERVICES
14 OR BENEFITS OTHER THAN THROUGH AN INSURER.

15 (10) "Society" means a fraternal benefit society
16 operating pursuant to Title 33, chapter 7, and offering or
17 selling certificates of disability insurance.

18 Section 2. Duties of the commissioner -- rules. The
19 commissioner shall:

20 (1) adopt rules to carry out the provisions and
21 purposes of [sections 1 through 13];

22 (2) supervise the creation of the association within
23 the limits described in [section 3];

24 (3) approve the selection of the lead carrier by the
25 association and approve the association's contract with the

1 lead carrier, including the association plan coverage and
2 premiums to be charged;

3 (4) conduct periodic audits to assure the general
4 accuracy of the financial data submitted by the lead carrier
5 and the association; and

6 (5) undertake, directly or through contracts with
7 other persons, studies or demonstration projects to develop
8 awareness of the benefits of [sections 1 through 13] so
9 that the residents of this state may best avail themselves
10 of the health care benefits provided by [sections 1 through
11 13].

12 Section 3. Comprehensive health association --
13 mandatory membership. (1) There is established a NONPROFIT
14 LEGAL ENTITY TO BE KNOWN AS THE MONTANA comprehensive health
15 association with participating membership consisting of all
16 insurers, societies, and health service corporations
17 licensed or authorized to do business in this state. The
18 association is exempt from taxation under the laws of this
19 state, and all property owned by the association is exempt
20 from taxation.

21 (2) All participating members shall maintain their
22 membership in the association as a condition for writing
23 health care benefits policies or contracts in this state.
24 The association shall submit its articles, bylaws, and
25 operating rules to the commissioner for approval.

1 (3) The association may:

2 (a) exercise the powers granted to insurers under the

3 laws of this state;

4 (b) sue or be sued;

5 (c) enter into contracts with insurers,

6 administrators, similar associations in other states, or

7 other persons for the performance of administrative

8 functions;

9 (d) establish administrative and accounting procedures

10 for the operation of the association;

11 (e) provide for the reinsuring of risks incurred as a

12 result of issuing the coverages required by members of the

13 association; and

14 (f) provide for the administration by the association

15 of policies that are reinsured pursuant to subsection

16 (3)(e).

17 Section 4. Association board of directors --

18 organization. (1) There is a board of directors of the

19 association, consisting of eight individuals:

20 (a) one from each of the seven participating members

21 of the association with the highest annual premium volume of

22 disability insurance contracts or health service corporation

23 contracts, derived from or on behalf of residents in the

24 previous calendar year, as determined by the commissioner;

25 and

1 (b) a member at large, appointed by the commissioner

2 to represent the public interest, who shall serve in an

3 advisory capacity only.

4 (2) Each of the seven board members representing the

5 association members is entitled to A WEIGHTED AVERAGE vote,

6 in person or by proxy, based on the association member's

7 annual MONTANA premium volume, ~~in accordance with the~~

8 ~~following schedule:~~

9 \$---100,000---\$-4,999,999-----1-vote-

10 --5,000,000-----9,999,999-----2-votes

11 -10,000,000-----14,999,999-----3-votes

12 -15,000,000-or-more-----4-votes

13 (3) Members of the board may be reimbursed from the

14 money of the association for expenses incurred by them due

15 to their service as board members but may not otherwise be

16 compensated by the association for their services. The costs

17 of conducting the meetings of the association and its board

18 of directors must be borne by participating members of the

19 association in accordance with [section 9].

20 Section 5. Minimum benefits of association plan. The

21 association through the association plan shall offer a

22 policy that provides at least the benefits of a qualified

23 plan as required by [section 6].

24 Section 6. Qualified plan -- minimum benefits. A plan

25 of health coverage must be certified as a qualified plan if

1 it otherwise meets the requirements of Title 33, chapters
2 15, 22 EXCEPTING PART 7, and 30, and other laws of this
3 state, whether or not the policy is issued in this state,
4 and meets or exceeds the following minimum standards:

5 (1) The minimum benefits for an insured must, subject
6 to the other provisions of this section, be equal to at
7 least 80% of the covered expenses required by this section
8 in excess of an annual deductible that does not exceed
9 \$1,000 per person. The coverage must include a limitation of
10 \$5,000 per person on the total annual out-of-pocket expenses
11 for services covered under this section. Coverage must be
12 subject to a maximum lifetime benefit, but such maximums may
13 not be less than \$100,000.

14 (2) Covered expenses must be the usual and customary
15 charges for the following services and articles when
16 prescribed by a physician or other licensed health care
17 professional provided for in 33-22-111:

- 18 (a) hospital services;
19 (b) professional services for the diagnosis or
20 treatment of injuries, illness, or conditions, other than
21 dental;
22 (c) use of radium or other radioactive materials;
23 (d) oxygen;
24 (e) anesthetics;
25 (f) diagnostic x-rays and laboratory tests, except as

1 specifically provided in subsection (3);

2 (g) services of a physical therapist;

3 (h) transportation provided by licensed ambulance
4 service to the nearest facility qualified to treat the
5 condition;

6 (i) oral surgery for the gums and tissues of the mouth
7 when not performed in connection with the extraction or
8 repair of teeth or in connection with TMJ;

9 (j) rental or purchase of medical equipment, which
10 shall be reimbursed after the deductible has been met at the
11 rate of 50%, up to a maximum of \$1,000;

12 (k) prosthetics, other than dental; AND

13 (l) services of a licensed home health agency, up to a
14 maximum of 180 visits per year; ~~and~~

15 ~~(m) necessary care and treatment of mental illness,~~
16 ~~alcoholism, and drug addiction, as provided in 33-22-703.~~

17 (3) (a) Covered expenses for the services or articles
18 specified in this section do not include:

19 (i) drugs requiring a physician's prescription;

20 (ii) services of a nursing home;

21 (iii) home and office calls, except as specifically
22 provided in subsection (2);

23 (iv) rental or purchase of durable medical equipment,
24 except as specifically provided in subsection (2);

25 (v) the first \$20 of diagnostic x-ray and laboratory

1 charges in each 14-day period;

2 (vi) oral surgery, except as specifically provided in
3 subsection (2);

4 (vii) that part of a charge for services or articles
5 which exceeds the prevailing charge in the locality where
6 the service is provided; or

7 (viii) care that is primarily for custodial or
8 domiciliary purposes which would not qualify as eligible
9 services under medicare.

10 (b) Covered expenses for the services or articles
11 specified in this section do not include charges for:

12 (i) care or for any injury or disease either arising
13 out of an injury in the course of employment and subject to
14 a workers' compensation or similar law, ~~for--which--benefits~~
15 ~~are---payable---without---regard--to--fault--under--coverage~~
16 ~~statutorily-required-to-be-contained-in-any-motor-vehicle-or~~
17 ~~other---liability---insurance---policy---or---equivalent~~
18 ~~self-insurance,--or~~ for which benefits are payable under
19 another policy of disability insurance or medicare;

20 (ii) treatment for cosmetic purposes other than surgery
21 for the repair or treatment of an injury or congenital
22 bodily defect to restore normal bodily functions;

23 (iii) travel other than transportation provided by a
24 licensed ambulance service to the nearest facility qualified
25 to treat the condition;

1 (iv) confinement in a private room to the extent it is
2 in excess of the institution's charge for its most common
3 semiprivate room, unless the private room is prescribed as
4 medically necessary by a physician;

5 (v) services or articles the provision of which is not
6 within the scope of authorized practice of the institution
7 or individual rendering the services or articles;

8 (vi) organ transplants ~~unless---prior---approval---is~~
9 ~~received-from-the-board-of-directors-of-the-association;~~

10 (vii) room and board for a nonemergency admission on
11 Friday or Saturday;

12 (viii) pregnancy, except complications of pregnancy;

13 (ix) routine well baby care;

14 (x) complications to a newborn, unless no other source
15 of coverage is available;

16 (xi) sterilization or reversal of sterilization;

17 (xii) abortion, unless the life of the mother would be
18 endangered if the fetus were carried to term;

19 (xiii) weight modification or modification of the body
20 to improve the mental or emotional well-being of an insured;

21 (xiv) artificial insemination or treatment for
22 infertility; or

23 (xv) breast augmentation or reduction.

24 Section 7. Certification of qualified plan. Upon
25 application by the association or the lead carrier for

1 certification of a plan of health coverage as a qualified
 2 plan for the purposes of [sections 1 through ~~12~~ 13], the
 3 commissioner shall make a determination within 90 days as to
 4 whether the plan is qualified. If determined to be
 5 qualified, the plan of health coverage must be labeled as a
 6 "qualified plan" on the front of the policy.

7 Section 8. Association plan premium. The association
 8 shall establish the schedule of premiums to be charged
 9 eligible persons for membership in the association plan. The
 10 schedule of premiums may not be less than 150% or more than
 11 400% of the average premium rates charged by the five
 12 largest insurers with the largest individual qualified plan
 13 of insurance in force in this state. The premium rates of
 14 the five insurers used to establish the premium rates for
 15 each type of coverage offered by the association must be
 16 determined by the commissioner from information provided
 17 annually by all insurers at the request of the commissioner.
 18 The information requested must include the number of
 19 qualified plans or actuarial equivalent plans offered by
 20 each insurer, the rates charged by the insurer for each type
 21 of plan offered by the insurer, and any other information
 22 the commissioner considers necessary. The commissioner
 23 ASSOCIATION shall utilize generally acceptable actuarial
 24 principles and structurally compatible rates.

25 Section 9. Operation of association plan. (1) Upon

1 acceptance by the lead carrier under [section 12], an
 2 eligible person may enroll in the association plan by
 3 payment of the association plan premium to the lead carrier.

4 (2) Not less than ~~90%~~ 88% of the association plan
 5 premiums paid to the lead carrier may be used to pay claims
 6 and not more than ~~10%~~ 12% may be used for payment of the
 7 lead carrier's direct and indirect expenses as specified in
 8 [section 10].

9 (3) Any income in excess of the costs incurred by the
 10 association in providing reinsurance or administrative
 11 services must be held at interest and used by the
 12 association to offset past and future losses due to claims
 13 expenses of the association plan or be allocated to reduce
 14 association plan premiums.

15 (4) Each participating member of the association shall
 16 share the losses due to claims expenses of the association
 17 plan for plans issued or approved for issuance by the
 18 association and shall share in the operating and
 19 administrative expenses incurred or estimated to be incurred
 20 by the association incident to the conduct of its affairs.
 21 Claims expenses of the association plan that exceed the
 22 premium payments allocated to the payment of benefits are
 23 the liability of the association members. Association
 24 members shall share in the claims expenses of the
 25 association plan and operating and administrative expenses

1 of the association in an amount equal to the ratio of:

2 (a) the association member's total disability
3 insurance premium received from or on behalf of Montana
4 residents divided by;

5 (b) the total disability premium received by all
6 association members from or on behalf of Montana residents,
7 as determined by the commissioner.

8 (5) The association shall make an annual determination
9 of each association member's liability, if any, and may make
10 an annual fiscal yearend assessment if necessary. The
11 association may also, subject to the approval of the
12 commissioner, provide for interim assessments against the
13 association members as may be necessary to assure the
14 financial capability of the association in meeting the
15 incurred or estimated claims expenses of the association
16 plan and operating and administrative expenses of the
17 association until the association's next annual fiscal
18 yearend assessment. Payment of an assessment is due within
19 30 days of receipt by an association member of a written
20 notice of a fiscal yearend or interim assessment. Failure
21 by a contributing member to tender to the association the
22 assessment within 30 days is grounds for termination of
23 membership. An association member that ceases to do
24 disability insurance business within the state remains
25 liable for assessments through the calendar year during

1 which disability insurance business ceased. The association
2 may decline to levy an assessment against an association
3 member if the assessment, as determined pursuant to this
4 section, would not exceed \$10.

5 (6) Any annual fiscal yearend or interim assessment
6 levied against an association member may be offset, in an
7 amount equal to the assessment paid to the association,
8 against the premium tax payable by that association member
9 pursuant to 33-2-705 for the year in which the annual fiscal
10 yearend or interim assessment is levied. The ~~department of~~
11 revenue INSURANCE COMMISSIONER shall, each year the
12 legislature meets in regular session, on or before January
13 15, report to the legislature the total amount of premium
14 tax offset claimed by association members during the
15 preceding biennium.

16 Section 10. Administration of association plan --
17 rules. (1) Any member of the association may submit to the
18 commissioner policies to be proposed to serve as the
19 association plan. The commissioner shall prescribe by rule
20 the time and manner of the submission.

21 (2) Upon the commissioner's approval of the policy
22 forms and contracts submitted, the association shall select
23 policies and contracts by a member or members of the
24 association to be the association plan. The association
25 shall select one lead carrier to issue the qualified plans.

1 The board of directors of the association shall prepare
 2 appropriate specifications and bid forms and may solicit
 3 bids from licensed administrators and the members of the
 4 association for the purpose of selecting the lead carrier.
 5 The selection of the lead carrier must be based upon
 6 criteria established by the board of directors.

7 (3) The lead carrier shall perform all administrative
 8 and claims payment functions required by this section upon
 9 the commissioner's approval of the policy forms and
 10 contracts submitted. The lead carrier shall provide these
 11 services for a period of at least 3 years, unless a request
 12 to terminate is approved by the association and the
 13 commissioner. The association and the commissioner shall
 14 approve or deny a request to terminate within 90 days of its
 15 receipt. A failure to make a final decision on a request to
 16 terminate within the specified period is considered an
 17 approval. The association shall invite submissions of policy
 18 forms from members of the association, including the lead
 19 carrier, 6 months prior to the expiration of each 3-year
 20 period. The association shall follow the procedure provided
 21 in subsection (2) in selecting a lead carrier for the
 22 subsequent 3-year period or, if a request to terminate is
 23 approved, on or before the end of the 3-year period.

24 (4) The lead carrier shall provide all eligible
 25 persons involved in the association plan an individual

1 certificate setting forth a statement as to the insurance
 2 protection to which the person is entitled, the method and
 3 place of filing claims, and to whom benefits are payable.
 4 The certificate must indicate that coverage was obtained
 5 through the association.

6 (5) The lead carrier shall submit to the association
 7 and the commissioner on a semiannual basis a report of the
 8 operation of the association plan. The association must
 9 determine the specific information to be contained in the
 10 report prior to the effective date of the association plan.

11 (6) The lead carrier shall pay all claims pursuant to
 12 [sections 1 through ~~12~~ 13] and shall indicate that the claim
 13 was paid by the association plan. Each claim payment must
 14 include information specifying the procedure involved in the
 15 event a dispute over the amount of payment arises.

16 (7) The lead carrier must be reimbursed from the
 17 association plan premiums received for its direct and
 18 indirect expenses. Direct and indirect expenses include a
 19 prorated reimbursement for the portion of the lead carrier's
 20 administrative, printing, claims administration, management,
 21 and building overhead expenses, which are assignable to the
 22 maintenance and administration of the association plan. The
 23 association must approve cost accounting methods to
 24 substantiate the lead carrier's cost reports consistent with
 25 generally accepted accounting principles. Direct and

1 indirect expenses may not include costs directly related to
 2 the original submission of policy forms prior to selection
 3 as the lead carrier.

4 (8) The lead carrier is, when carrying out its duties
 5 under [sections 1 through ~~12~~ 13], an ~~agent-of~~ INDEPENDENT
 6 CONTRACTOR FOR the association and is civilly INDIVIDUALLY
 7 liable for its actions, subject to the laws of this state.

8 Section 11. Solicitation of eligible persons. (1) The
 9 association, pursuant to a plan approved by the
 10 commissioner, shall disseminate appropriate information to
 11 the residents of this state regarding the existence of the
 12 association plan and the means of enrollment. Means of
 13 communication may include use of the press, radio, and
 14 television, as well as publication in appropriate state
 15 offices and publications.

16 (2) The association shall devise and implement means
 17 of maintaining public awareness of [sections 1 through ~~12~~
 18 13] and shall administer [sections 1 through ~~12~~ 13] in a
 19 manner which facilitates public participation in the
 20 association plan.

21 (3) All licensed disability insurance agents may
 22 engage in the selling or marketing of qualified association
 23 plans. The lead carrier shall pay an agent's referral fee of
 24 \$25 to each licensed disability insurance agent who refers
 25 an applicant to the association plan, if the applicant is

1 accepted. The referral fees must be paid to the lead
 2 carrier from money received as premiums for the association
 3 plan.

4 (4) An insurer, society, or health service corporation
 5 that rejects or applies underwriting restrictions to an
 6 applicant for disability insurance must notify the applicant
 7 of the existence of the association plan, requirements for
 8 being accepted in it, and the procedure for applying to it.

9 Section 12. Enrollment by eligible person. (1) The
 10 association plan must be open for enrollment by eligible
 11 persons. An eligible person may enroll in the plan by
 12 submission of a certificate of eligibility to the lead
 13 carrier. The certificate must provide:

14 (a) the name, address, and age of the applicant and
 15 length of the applicant's residence in this state;

16 (b) the name, address, and age of spouse and children,
 17 if any, if they are to be insured;

18 (c) written evidence that he fulfills all of the
 19 elements of an eligible person, as defined in [section 1];
 20 and

21 (d) a designation of coverage desired.

22 (2) Within 30 days of receipt of the certificate, the
 23 lead carrier shall either reject the application for failing
 24 to comply with the requirements of subsection (1) or forward
 25 the eligible person a notice of acceptance and billing

1 information. Insurance is effective immediately-upon-receipt
 2 of--the--first--month's--association--plan--premium--and--is
 3 retroactive--to--the--date--of--application,--if--the--applicant
 4 otherwise-complies-with-{sections-1-through-12} ON THE FIRST
 5 OF THE MONTH FOLLOWING ACCEPTANCE.

6 (3) An eligible person may not purchase more than one
 7 policy from the association plan.

8 (4) A person who obtains coverage pursuant to this
 9 section may not be covered for any preexisting condition
 10 during the first 12 months of coverage under the association
 11 plan if the person was diagnosed or treated for that
 12 condition during the 5 years immediately preceding the
 13 filing of an application. This subsection does not apply to
 14 a person who has had continuous coverage under an
 15 individual, family, or group policy during the year
 16 immediately preceding the filing of an application for
 17 nonelective procedures.

18 (5) A CHANGE OF RESIDENCE FROM MONTANA TO ANOTHER
 19 STATE IMMEDIATELY TERMINATES ELIGIBILITY FOR RENEWAL OF
 20 COVERAGE UNDER THE ASSOCIATION PLAN.

21 SECTION 13. LIABILITY OF ASSOCIATION MEMBERSHIP. NO
 22 MEMBER OF THE ASSOCIATION IS LIABLE FOR THE ACTIONS OF THE
 23 ASSOCIATION OR ITS LEAD CARRIER.

24 Section 14. Extension of authority. Any existing
 25 authority of the commissioner of insurance to make rules on

1 the subject of the provisions of this act is extended to the
 2 provisions of this act.

3 Section 15. Codification instruction. Sections 1
 4 through ~~12~~ 13 are intended to be codified as an integral
 5 part of Title 33, and the provisions of Title 33 apply to
 6 sections 1 through ~~12~~ 13.

7 Section 16. Severability. If a part of this act is
 8 invalid, all valid parts that are severable from the invalid
 9 part remain in effect. If a part of this act is invalid in
 10 one or more of its applications, the part remains in effect
 11 in all valid applications that are severable from the
 12 invalid applications.

13 Section 17. Effective date. (1) Except for section 5,
 14 this act is effective July 1, 1985.

15 (2) Section 5 is effective July 1, 1987.

-End-

1 STATEMENT OF INTENT

2 HOUSE BILL NO. 817

3 House Business and Labor Committee
4

5 A statement of intent is required for this bill because
6 it grants rulemaking authority to the commissioner of
7 insurance for the purpose of making effective the provisions
8 and purposes of this act.

9 The purpose of this act is to establish a mechanism
10 through which adequate levels of health insurance coverages
11 can be made available to residents of this state who are
12 otherwise considered uninsurable. This bill establishes a
13 state association or pool of which all insurers, health
14 service corporations, and fraternal benefit societies
15 providing health care benefits in Montana are members.

16 It is intended that the pool coverage is the coverage
17 of "last resort" and is not intended to duplicate coverages
18 from any other source, private or public. The mechanics of
19 the pool and its operations and functions must all be
20 established under a plan approved by the commissioner. The
21 pool is subject to the requirements of the insurance code
22 and has the general powers and authority of an insurer
23 licensed to transact health insurance business in this
24 state.

25 It is intended that the association board of directors

1 be responsible for the day-to-day operations of the
2 association, subject to the review and approval of the
3 insurance commissioner.

1 HOUSE BILL NO. 817

2 INTRODUCED BY KITSELMAN, ECK, JACOBSON, WINSLOW,
3 HAGER, KENNERLY, THOMAS, GOULD, BERGENE, GILBERT

4
5 A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE HEALTH
6 INSURANCE COVERAGE TO CERTAIN PERSONS INELIGIBLE FOR
7 COVERAGE FROM TRADITIONAL PROVIDERS OF HEALTH CARE BENEFITS
8 BY ESTABLISHING A MONTANA COMPREHENSIVE HEALTH ASSOCIATION
9 AND PLAN; TO REQUIRE PARTICIPATION IN THE ASSOCIATION BY
10 EACH HEALTH SERVICE CORPORATION, FRATERNAL BENEFIT SOCIETY,
11 AND INSURER PROVIDING HEALTH CARE BENEFITS IN THIS STATE;
12 AND PROVIDING EFFECTIVE DATES."

13
14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

15 Section 1. Definitions. As used in [sections 1 through
16 ~~12~~ 13], the following definitions apply:

17 (1) "Association" means the comprehensive health
18 association created by [section 3].

19 (2) "Association plan" means a policy of insurance
20 coverage offered by the association through the lead
21 carrier.

22 (3) "Association plan premium" means the charge
23 determined pursuant to [section 8] for membership in the
24 association plan based on the benefits provided in [section
25 6].

1 (4) "Eligible person" means an individual who:

2 (a) is a resident of this state and ~~has--been-a~~
3 ~~resident--for--at--least--i---year---immediately---preceding~~
4 ~~application~~ APPLIES for coverage under the association plan;
5 and

6 (b) within 6 months prior to the date of application,
7 has been rejected for disability insurance or health service
8 benefits by at least two insurers, societies, or health
9 service corporations, or has had a restrictive rider or
10 preexisting conditions limitation, which limitation is
11 required by at least two insurers, societies, or health
12 service corporations, which has the effect of substantially
13 reducing coverage from that received by a person considered
14 a standard risk.

15 (5) "Health service corporation" means a corporation
16 operating pursuant to Title 33, chapter 30, and offering or
17 selling contracts of disability insurance.

18 (6) "Insurer" means a company operating pursuant to
19 Title 33, chapter 2 or 3, and offering or selling policies
20 or contracts of disability insurance, as provided in Title
21 33, chapter 22.

22 (7) "Lead carrier" means the licensed administrator or
23 insurer selected by the association to administer the
24 association plan.

25 (8) "Preexisting condition" means any condition for

1 which an applicant for coverage under the association plan
 2 has received medical attention during the 5 years
 3 immediately preceding the filing of an application.

4 (9) "Qualified plan" means ~~those health benefit plans~~
 5 ~~certified by the commissioner as providing the minimum~~
 6 ~~benefits required by [section 6] or the actuarial equivalent~~
 7 ~~of those benefits~~ ANY PLAN, PROGRAM, CONTRACT, OR OTHER
 8 ARRANGEMENT TO THE EXTENT NOT EXEMPT FROM INCLUSION BY
 9 VIRTUE OF THE PROVISIONS OF THE FEDERAL EMPLOYEE RETIREMENT
 10 INCOME SECURITY ACT OF 1974 UNDER WHICH ONE OR MORE
 11 EMPLOYERS, UNIONS, OR OTHER ORGANIZATIONS PROVIDE TO THEIR
 12 EMPLOYEES OR MEMBERS, EITHER DIRECTLY OR INDIRECTLY THROUGH
 13 A TRUST OR A THIRD PARTY ADMINISTRATOR, HEALTH CARE SERVICES
 14 OR BENEFITS OTHER THAN THROUGH AN INSURER.

15 (10) "Society" means a fraternal benefit society
 16 operating pursuant to Title 33, chapter 7, and offering or
 17 selling certificates of disability insurance.

18 Section 2. Duties of the commissioner -- rules. The
 19 commissioner shall:

20 (1) adopt rules to carry out the provisions and
 21 purposes of [sections 1 through ~~12~~ 13];

22 (2) supervise the creation of the association within
 23 the limits described in [section 3];

24 (3) approve the selection of the lead carrier by the
 25 association and approve the association's contract with the

1 lead carrier, including the association plan coverage and
 2 premiums to be charged;

3 (4) conduct periodic audits to assure the general
 4 accuracy of the financial data submitted by the lead carrier
 5 and the association; and

6 (5) undertake, directly or through contracts with
 7 other persons, studies or demonstration projects to develop
 8 awareness of the benefits of [sections 1 through ~~12~~ 13] so
 9 that the residents of this state may best avail themselves
 10 of the health care benefits provided by [sections 1 through
 11 ~~12~~ 13].

12 Section 3. Comprehensive health association --
 13 mandatory membership. (1) There is established a NONPROFIT
 14 LEGAL ENTITY TO BE KNOWN AS THE MONTANA comprehensive health
 15 association with participating membership consisting of all
 16 insurers, societies, and health service corporations
 17 licensed or authorized to do business in this state. The
 18 association is exempt from taxation under the laws of this
 19 state, and all property owned by the association is exempt
 20 from taxation.

21 (2) All participating members shall maintain their
 22 membership in the association as a condition for writing
 23 health care benefits policies or contracts in this state.
 24 The association shall submit its articles, bylaws, and
 25 operating rules to the commissioner for approval.

1 (3) The association may:

2 (a) exercise the powers granted to insurers under the

3 laws of this state;

4 (b) sue or be sued;

5 (c) enter into contracts with insurers,

6 administrators, similar associations in other states, or

7 other persons for the performance of administrative

8 functions;

9 (d) establish administrative and accounting procedures

10 for the operation of the association;

11 (e) provide for the reinsuring of risks incurred as a

12 result of issuing the coverages required by members of the

13 association; and

14 (f) provide for the administration by the association

15 of policies that are reinsured pursuant to subsection

16 (3)(e).

17 Section 4. Association board of directors --

18 organization. (1) There is a board of directors of the

19 association, consisting of eight individuals:

20 (a) one from each of the seven participating members

21 of the association with the highest annual premium volume of

22 disability insurance contracts or health service corporation

23 contracts, derived from or on behalf of residents in the

24 previous calendar year, as determined by the commissioner;

25 and

1 (b) a member at large, appointed by the commissioner

2 to represent the public interest, who shall serve in an

3 advisory capacity only.

4 (2) Each of the seven board members representing the

5 association members is entitled to A WEIGHTED AVERAGE vote,

6 in person or by proxy, based on the association member's

7 annual MONTANA premium volume, ~~in accordance with the~~

8 ~~following schedule:~~

9 \$---100,000-----\$-4,999,999-----1-vote-

10 --5,000,000-----9,999,999-----2-votes

11 -10,000,000-----14,999,999-----3-votes

12 -15,000,000-or-more-----4-votes

13 (3) Members of the board may be reimbursed from the

14 money of the association for expenses incurred by them due

15 to their service as board members but may not otherwise be

16 compensated by the association for their services. The costs

17 of conducting the meetings of the association and its board

18 of directors must be borne by participating members of the

19 association in accordance with [section 9].

20 Section 5. Minimum benefits of association plan. The

21 association through the association plan shall offer a

22 policy that provides at least the benefits of a qualified

23 plan as required by [section 6].

24 Section 6. Qualified plan -- minimum benefits. A plan

25 of health coverage must be certified as a qualified plan if

1 it otherwise meets the requirements of Title 33, chapters
 2 15, 22 EXCEPTING PART 7, and 30, and other laws of this
 3 state, whether or not the policy is issued in this state,
 4 and meets or exceeds the following minimum standards:

5 (1) The minimum benefits for an insured must, subject
 6 to the other provisions of this section, be equal to at
 7 least 80% of the covered expenses required by this section
 8 in excess of an annual deductible that does not exceed
 9 \$1,000 per person. The coverage must include a limitation of
 10 \$5,000 per person on the total annual out-of-pocket expenses
 11 for services covered under this section. Coverage must be
 12 subject to a maximum lifetime benefit, but such maximums may
 13 not be less than \$100,000.

14 (2) Covered expenses must be the usual and customary
 15 charges for the following services and articles when
 16 prescribed by a physician or other licensed health care
 17 professional provided for in 33-22-111:

- 18 (a) hospital services;
- 19 (b) professional services for the diagnosis or
 20 treatment of injuries, illness, or conditions, other than
 21 dental;
- 22 (c) use of radium or other radioactive materials;
- 23 (d) oxygen;
- 24 (e) anesthetics;
- 25 (f) diagnostic x-rays and laboratory tests, except as

1 specifically provided in subsection (3);

2 (g) services of a physical therapist;

3 (h) transportation provided by licensed ambulance
 4 service to the nearest facility qualified to treat the
 5 condition;

6 (i) oral surgery for the gums and tissues of the mouth
 7 when not performed in connection with the extraction or
 8 repair of teeth or in connection with TMJ;

9 (j) rental or purchase of medical equipment, which
 10 shall be reimbursed after the deductible has been met at the
 11 rate of 50%, up to a maximum of \$1,000;

12 (k) prosthetics, other than dental; AND

13 (l) services of a licensed home health agency, up to a
 14 maximum of 180 visits per year; ~~and~~

15 ~~(m) necessary care and treatment of mental illness,~~
 16 ~~alcoholism, and drug addiction, as provided in 33-22-703.~~

17 (3) (a) Covered expenses for the services or articles
 18 specified in this section do not include:

- 19 (i) drugs requiring a physician's prescription;
- 20 (ii) services of a nursing home;
- 21 (iii) home and office calls, except as specifically
 22 provided in subsection (2);
- 23 (iv) rental or purchase of durable medical equipment,
 24 except as specifically provided in subsection (2);
- 25 (v) the first \$20 of diagnostic x-ray and laboratory

1 charges in each 14-day period;

2 (vi) oral surgery, except as specifically provided in

3 subsection (2);

4 (vii) that part of a charge for services or articles

5 which exceeds the prevailing charge in the locality where

6 the service is provided; or

7 (viii) care that is primarily for custodial or

8 domiciliary purposes which would not qualify as eligible

9 services under medicare.

10 (b) Covered expenses for the services or articles

11 specified in this section do not include charges for:

12 (i) care or for any injury or disease either arising

13 out of an injury in the course of employment and subject to

14 a workers' compensation or similar law, ~~for which benefits~~

15 ~~are payable without regard to fault under coverage~~

16 ~~statutorily required to be contained in any motor vehicle or~~

17 ~~other liability insurance policy or equivalent~~

18 ~~self-insurance, or for which benefits are payable under~~

19 another policy of disability insurance or medicare;

20 (ii) treatment for cosmetic purposes other than surgery

21 for the repair or treatment of an injury or congenital

22 bodily defect to restore normal bodily functions;

23 (iii) travel other than transportation provided by a

24 licensed ambulance service to the nearest facility qualified

25 to treat the condition;

1 (iv) confinement in a private room to the extent it is

2 in excess of the institution's charge for its most common

3 semiprivate room, unless the private room is prescribed as

4 medically necessary by a physician;

5 (v) services or articles the provision of which is not

6 within the scope of authorized practice of the institution

7 or individual rendering the services or articles;

8 (vi) organ transplants ~~unless prior approval is~~

9 ~~received from the board of directors of the association;~~

10 (vii) room and board for a nonemergency admission on

11 Friday or Saturday;

12 (viii) pregnancy, except complications of pregnancy;

13 (ix) routine well baby care;

14 (x) complications to a newborn, unless no other source

15 of coverage is available;

16 (xi) sterilization or reversal of sterilization;

17 (xii) abortion, unless the life of the mother would be

18 endangered if the fetus were carried to term;

19 (xiii) weight modification or modification of the body

20 to improve the mental or emotional well-being of an insured;

21 (xiv) artificial insemination or treatment for

22 infertility; or

23 (xv) breast augmentation or reduction.

24 Section 7. Certification of qualified plan. Upon

25 application by the association or the lead carrier for

1 certification of a plan of health coverage as a qualified
 2 plan for the purposes of [sections 1 through ~~±2~~ 13], the
 3 commissioner shall make a determination within 90 days as to
 4 whether the plan is qualified. If determined to be
 5 qualified, the plan of health coverage must be labeled as a
 6 "qualified plan" on the front of the policy.

7 Section 8. Association plan premium. The association
 8 shall establish the schedule of premiums to be charged
 9 eligible persons for membership in the association plan. The
 10 schedule of premiums may not be less than 150% or more than
 11 400% of the average premium rates charged by the five
 12 largest insurers with the largest individual qualified plan
 13 of insurance in force in this state. The premium rates of
 14 the five insurers used to establish the premium rates for
 15 each type of coverage offered by the association must be
 16 determined by the commissioner from information provided
 17 annually by all insurers at the request of the commissioner.
 18 The information requested must include the number of
 19 qualified plans or actuarial equivalent plans offered by
 20 each insurer, the rates charged by the insurer for each type
 21 of plan offered by the insurer, and any other information
 22 the commissioner considers necessary. The commissioner
 23 ASSOCIATION shall utilize generally acceptable actuarial
 24 principles and structurally compatible rates.

25 Section 9. Operation of association plan. (1) Upon

1 acceptance by the lead carrier under [section 12], an
 2 eligible person may enroll in the association plan by
 3 payment of the association plan premium to the lead carrier.

4 (2) Not less than 90% ~~88%~~ of the association plan
 5 premiums paid to the lead carrier may be used to pay claims
 6 and not more than ~~±0%~~ 12% may be used for payment of the
 7 lead carrier's direct and indirect expenses as specified in
 8 [section 10].

9 (3) Any income in excess of the costs incurred by the
 10 association in providing reinsurance or administrative
 11 services must be held at interest and used by the
 12 association to offset past and future losses due to claims
 13 expenses of the association plan or be allocated to reduce
 14 association plan premiums.

15 (4) Each participating member of the association shall
 16 share the losses due to claims expenses of the association
 17 plan for plans issued or approved for issuance by the
 18 association and shall share in the operating and
 19 administrative expenses incurred or estimated to be incurred
 20 by the association incident to the conduct of its affairs.
 21 Claims expenses of the association plan that exceed the
 22 premium payments allocated to the payment of benefits are
 23 the liability of the association members. Association
 24 members shall share in the claims expenses of the
 25 association plan and operating and administrative expenses

1 of the association in an amount equal to the ratio of:

2 (a) the association member's total disability

3 insurance premium received from or on behalf of Montana

4 residents divided by;

5 (b) the total disability premium received by all

6 association members from or on behalf of Montana residents,

7 as determined by the commissioner.

8 (5) The association shall make an annual determination

9 of each association member's liability, if any, and may make

10 an annual fiscal yearend assessment if necessary. The

11 association may also, subject to the approval of the

12 commissioner, provide for interim assessments against the

13 association members as may be necessary to assure the

14 financial capability of the association in meeting the

15 incurred or estimated claims expenses of the association

16 plan and operating and administrative expenses of the

17 association until the association's next annual fiscal

18 yearend assessment. Payment of an assessment is due within

19 30 days of receipt by an association member of a written

20 notice of a fiscal yearend or interim assessment. Failure

21 by a contributing member to tender to the association the

22 assessment within 30 days is grounds for termination of

23 membership. An association member that ceases to do

24 disability insurance business within the state remains

25 liable for assessments through the calendar year during

1 which disability insurance business ceased. The association

2 may decline to levy an assessment against an association

3 member if the assessment, as determined pursuant to this

4 section, would not exceed \$10.

5 (6) Any annual fiscal yearend or interim assessment

6 levied against an association member may be offset, in an

7 amount equal to the assessment paid to the association,

8 against the premium tax payable by that association member

9 pursuant to 33-2-705 for the year in which the annual fiscal

10 yearend or interim assessment is levied. The ~~department-of~~

11 ~~revenue~~ INSURANCE COMMISSIONER shall, each year the

12 legislature meets in regular session, on or before January

13 15, report to the legislature the total amount of premium

14 tax offset claimed by association members during the

15 preceding biennium.

16 Section 10. Administration of association plan --

17 rules. (1) Any member of the association may submit to the

18 commissioner policies to be proposed to serve as the

19 association plan. The commissioner shall prescribe by rule

20 the time and manner of the submission.

21 (2) Upon the commissioner's approval of the policy

22 forms and contracts submitted, the association shall select

23 policies and contracts by a member or members of the

24 association to be the association plan. The association

25 shall select one lead carrier to issue the qualified plans.

1 The board of directors of the association shall prepare
 2 appropriate specifications and bid forms and may solicit
 3 bids from licensed administrators and the members of the
 4 association for the purpose of selecting the lead carrier.
 5 The selection of the lead carrier must be based upon
 6 criteria established by the board of directors.

7 (3) The lead carrier shall perform all administrative
 8 and claims payment functions required by this section upon
 9 the commissioner's approval of the policy forms and
 10 contracts submitted. The lead carrier shall provide these
 11 services for a period of at least 3 years, unless a request
 12 to terminate is approved by the association and the
 13 commissioner. The association and the commissioner shall
 14 approve or deny a request to terminate within 90 days of its
 15 receipt. A failure to make a final decision on a request to
 16 terminate within the specified period is considered an
 17 approval. The association shall invite submissions of policy
 18 forms from members of the association, including the lead
 19 carrier, 6 months prior to the expiration of each 3-year
 20 period. The association shall follow the procedure provided
 21 in subsection (2) in selecting a lead carrier for the
 22 subsequent 3-year period or, if a request to terminate is
 23 approved, on or before the end of the 3-year period.

24 (4) The lead carrier shall provide all eligible
 25 persons involved in the association plan an individual

1 certificate setting forth a statement as to the insurance
 2 protection to which the person is entitled, the method and
 3 place of filing claims, and to whom benefits are payable.
 4 The certificate must indicate that coverage was obtained
 5 through the association.

6 (5) The lead carrier shall submit to the association
 7 and the commissioner on a semiannual basis a report of the
 8 operation of the association plan. The association must
 9 determine the specific information to be contained in the
 10 report prior to the effective date of the association plan.

11 (6) The lead carrier shall pay all claims pursuant to
 12 [sections 1 through ~~12~~ 13] and shall indicate that the claim
 13 was paid by the association plan. Each claim payment must
 14 include information specifying the procedure involved in the
 15 event a dispute over the amount of payment arises.

16 (7) The lead carrier must be reimbursed from the
 17 association plan premiums received for its direct and
 18 indirect expenses. Direct and indirect expenses include a
 19 prorated reimbursement for the portion of the lead carrier's
 20 administrative, printing, claims administration, management,
 21 and building overhead expenses, which are assignable to the
 22 maintenance and administration of the association plan. The
 23 association must approve cost accounting methods to
 24 substantiate the lead carrier's cost reports consistent with
 25 generally accepted accounting principles. Direct and

1 indirect expenses may not include costs directly related to
2 the original submission of policy forms prior to selection
3 as the lead carrier.

4 (8) The lead carrier is, when carrying out its duties
5 under [sections 1 through ~~12~~ 13], an agent-of INDEPENDENT
6 CONTRACTOR FOR the association and is civilly INDIVIDUALLY
7 liable for its actions, subject to the laws of this state.

8 Section 11. Solicitation of eligible persons. (1) The
9 association, pursuant to a plan approved by the
10 commissioner, shall disseminate appropriate information to
11 the residents of this state regarding the existence of the
12 association plan and the means of enrollment. Means of
13 communication may include use of the press, radio, and
14 television, as well as publication in appropriate state
15 offices and publications.

16 (2) The association shall devise and implement means
17 of maintaining public awareness of [sections 1 through ~~12~~
18 13] and shall administer [sections 1 through ~~12~~ 13] in a
19 manner which facilitates public participation in the
20 association plan.

21 (3) All licensed disability insurance agents may
22 engage in the selling or marketing of qualified association
23 plans. The lead carrier shall pay an agent's referral fee of
24 \$25 to each licensed disability insurance agent who refers
25 an applicant to the association plan, if the applicant is

1 accepted. The referral fees must be paid to the lead
2 carrier from money received as premiums for the association
3 plan.

4 (4) An insurer, society, or health service corporation
5 that rejects or applies underwriting restrictions to an
6 applicant for disability insurance must notify the applicant
7 of the existence of the association plan, requirements for
8 being accepted in it, and the procedure for applying to it.

9 Section 12. Enrollment by eligible person. (1) The
10 association plan must be open for enrollment by eligible
11 persons. An eligible person may enroll in the plan by
12 submission of a certificate of eligibility to the lead
13 carrier. The certificate must provide:

14 (a) the name, address, and age of the applicant and
15 length of the applicant's residence in this state;

16 (b) the name, address, and age of spouse and children,
17 if any, if they are to be insured;

18 (c) written evidence that he fulfills all of the
19 elements of an eligible person, as defined in [section 1];
20 and

21 (d) a designation of coverage desired.

22 (2) Within 30 days of receipt of the certificate, the
23 lead carrier shall either reject the application for failing
24 to comply with the requirements of subsection (1) or forward
25 the eligible person a notice of acceptance and billing

1 information. Insurance is effective ~~immediately upon receipt~~
 2 ~~of the first month's association plan premium and is~~
 3 ~~retroactive to the date of application, if the applicant~~
 4 ~~otherwise complies with {sections 1 through 12}~~ ON THE FIRST
 5 OF THE MONTH FOLLOWING ACCEPTANCE.

6 (3) An eligible person may not purchase more than one
 7 policy from the association plan.

8 (4) A person who obtains coverage pursuant to this
 9 section may not be covered for any preexisting condition
 10 during the first 12 months of coverage under the association
 11 plan if the person was diagnosed or treated for that
 12 condition during the 5 years immediately preceding the
 13 filing of an application. This subsection does not apply to
 14 a person who has had continuous coverage under an
 15 individual, family, or group policy during the year
 16 immediately preceding the filing of an application for
 17 nonelective procedures.

18 (5) A CHANGE OF RESIDENCE FROM MONTANA TO ANOTHER
 19 STATE IMMEDIATELY TERMINATES ELIGIBILITY FOR RENEWAL OF
 20 COVERAGE UNDER THE ASSOCIATION PLAN.

21 SECTION 13. LIABILITY OF ASSOCIATION MEMBERSHIP. NO
 22 MEMBER OF THE ASSOCIATION IS LIABLE FOR THE ACTIONS OF THE
 23 ASSOCIATION OR ITS LEAD CARRIER.

24 Section 14. Extension of authority. Any existing
 25 authority of the commissioner of insurance to make rules on

1 the subject of the provisions of this act is extended to the
 2 provisions of this act.

3 Section 15. Codification instruction. Sections 1
 4 through ~~12~~ 13 are intended to be codified as an integral
 5 part of Title 33, and the provisions of Title 33 apply to
 6 sections 1 through ~~12~~ 13.

7 Section 16. Severability. If a part of this act is
 8 invalid, all valid parts that are severable from the invalid
 9 part remain in effect. If a part of this act is invalid in
 10 one or more of its applications, the part remains in effect
 11 in all valid applications that are severable from the
 12 invalid applications.

13 Section 17. Effective date. (1) Except for section 5,
 14 this act is effective July 1, 1985.

15 (2) Section 5 is effective July 1, 1987.

-End-

SENATE

STANDING COMMITTEE REPORT

MARCH 13, 1985

MR. PRESIDENT

We, your committee on PUBLIC HEALTH, WELFARE AND SAFETY

having had under consideration HOUSE BILL No. 817

THIRD reading copy (BLUE color)

HEALTH INSURANCE POOLING ACT

KITSELMAN (HAGER)

Respectfully report as follows: That HOUSE BILL No. 817

be amended as follows:

1. Title, line 11.
Following: line 10.
Insert: "INSURANCE ARRANGEMENT,"

2. Page 2, line 18.
Following: line 17.
Insert: "(6) "Insurance arrangement" means any plan, program, contract, or other arrangement to the extent not exempt from inclusion by virtue of the provisions of the federal employee retirement income security act of 1974 under which one or more employers, unions, or other organizations provide to their employees or members, either directly or indirectly through a trust of a third party administrator, health care services or benefits other than through an insurer."

Renumber: subsequent subsections

3. Page 3, lines 7 through 14.
Following: "benefits" in line 7.
Strike: remainder of line 7 through line 14.
Insert: "those health benefit plans certified by the commissioner as providing the minimum benefits required by [section 6] or the actuarial equivalent of those benefits."

4. Page 4, line 16.
Following: "insurers,"
Insert: "insurance arrangements,"

(B) ~~XXXXXX~~

~~XXXXXXXXXX~~ AND AS AMENDED
BE CONCURRED IN

Judy Jacobson
SENATOR JUDY JACOBSON Chairman.

1 STATEMENT OF INTENT

2 HOUSE BILL NO. 817

3 House Business and Labor Committee
4

5 A statement of intent is required for this bill because
6 it grants rulemaking authority to the commissioner of
7 insurance for the purpose of making effective the provisions
8 and purposes of this act.

9 The purpose of this act is to establish a mechanism
10 through which adequate levels of health insurance coverages
11 can be made available to residents of this state who are
12 otherwise considered uninsurable. This bill establishes a
13 state association or pool of which all insurers, health
14 service corporations, and fraternal benefit societies
15 providing health care benefits in Montana are members.

16 It is intended that the pool coverage is the coverage
17 of "last resort" and is not intended to duplicate coverages
18 from any other source, private or public. The mechanics of
19 the pool and its operations and functions must all be
20 established under a plan approved by the commissioner. The
21 pool is subject to the requirements of the insurance code
22 and has the general powers and authority of an insurer
23 licensed to transact health insurance business in this
24 state.

25 It is intended that the association board of directors

1 be responsible for the day-to-day operations of the
2 association, subject to the review and approval of the
3 insurance commissioner.

HOUSE BILL NO. 817

INTRODUCED BY KITSelman, ECK, JACOBSON, WINSLOW,
HAGER, KENNERLY, THOMAS, GOULD, BERGENE, GILBERT

A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE HEALTH
INSURANCE COVERAGE TO CERTAIN PERSONS INELIGIBLE FOR
COVERAGE FROM TRADITIONAL PROVIDERS OF HEALTH CARE BENEFITS
BY ESTABLISHING A MONTANA COMPREHENSIVE HEALTH ASSOCIATION
AND PLAN; TO REQUIRE PARTICIPATION IN THE ASSOCIATION BY
EACH HEALTH SERVICE CORPORATION, PRATERNAL BENEFIT SOCIETY,
INSURANCE ARRANGEMENT, AND INSURER PROVIDING HEALTH CARE
BENEFITS IN THIS STATE; AND PROVIDING EFFECTIVE DATES."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Definitions. As used in [sections 1 through
12 13], the following definitions apply:

(1) "Association" means the comprehensive health
association created by [section 3].

(2) "Association plan" means a policy of insurance
coverage offered by the association through the lead
carrier.

(3) "Association plan premium" means the charge
determined pursuant to [section 8] for membership in the
association plan based on the benefits provided in [section
6].

(4) "Eligible person" means an individual who:

(a) is a resident of this state and has--been-a
resident--for--at--least--i---year---immediately---preceding
application APPLIES for coverage under the association plan;
and

(b) within 6 months prior to the date of application,
has been rejected for disability insurance or health service
benefits by at least two insurers, societies, or health
service corporations, or has had a restrictive rider or
preexisting conditions limitation, which limitation is
required by at least two insurers, societies, or health
service corporations, which has the effect of substantially
reducing coverage from that received by a person considered
a standard risk.

(5) "Health service corporation" means a corporation
operating pursuant to Title 33, chapter 30, and offering or
selling contracts of disability insurance.

(6) "INSURANCE ARRANGEMENT" MEANS ANY PLAN, PROGRAM,
CONTRACT, OR OTHER ARRANGEMENT TO THE EXTENT NOT EXEMPT FROM
INCLUSION BY VIRTUE OF THE PROVISIONS OF THE FEDERAL
EMPLOYEE RETIREMENT INCOME SECURITY ACT OF 1974 UNDER WHICH
ONE OR MORE EMPLOYERS, UNIONS, OR OTHER ORGANIZATIONS
PROVIDE TO THEIR EMPLOYEES OR MEMBERS, EITHER DIRECTLY OR
INDIRECTLY THROUGH A TRUST OF A THIRD-PARTY ADMINISTRATOR,
HEALTH CARE SERVICES OR BENEFITS OTHER THAN THROUGH AN

1 INSURER.

2 †6†(7) "Insurer" means a company operating pursuant to
3 Title 33, chapter 2 or 3, and offering or selling policies
4 or contracts of disability insurance, as provided in Title
5 33, chapter 22.

6 †7†(8) "Lead carrier" means the licensed administrator
7 or insurer selected by the association to administer the
8 association plan.

9 †8†(9) "Preexisting condition" means any condition for
10 which an applicant for coverage under the association plan
11 has received medical attention during the 5 years
12 immediately preceding the filing of an application.

13 †9†(10) "Qualified plan" means ~~those--health--benefit~~
14 ~~plans-certified-by-the-commissioner-as-providing-the-minimum~~
15 ~~benefits-required-by-[section-6]-or-the-actuarial-equivalent~~
16 ~~of--those--benefits~~ ANY--PLAN,--PROGRAM,--CONTRACT,--OR--OTHER
17 ARRANGEMENT--TO--THE--EXTENT--NOT--EXEMPT--FROM--INCLUSION--BY
18 VIRTUE--OF--THE--PROVISIONS--OF--THE--FEDERAL--EMPLOYEE--RETIREMENT
19 INCOME--SECURITY--ACT--OF--1974--UNDER--WHICH--ONE--OR--MORE
20 EMPLOYERS,--UNIONS,--OR--OTHER--ORGANIZATIONS--PROVIDE--TO--THEIR
21 EMPLOYEES--OR--MEMBERS,--EITHER--DIRECTLY--OR--INDIRECTLY--THROUGH
22 A--TRUST--OR--A--THIRD--PARTY--ADMINISTRATOR,--HEALTH--CARE--SERVICES
23 OR--BENEFITS--OTHER--THAN--THROUGH--AN--INSURER, THOSE HEALTH
24 BENEFIT PLANS CERTIFIED BY THE COMMISSIONER AS PROVIDING THE
25 MINIMUM BENEFITS REQUIRED BY SECTION 6 OR THE ACTUARIAL

1 EQUIVALENT OF THOSE BENEFITS.

2 †10†(11) "Society" means a fraternal benefit society
3 operating pursuant to Title 33, chapter 7, and offering or
4 selling certificates of disability insurance.

5 Section 2. Duties of the commissioner -- rules. The
6 commissioner shall:

7 (1) adopt rules to carry out the provisions and
8 purposes of [sections 1 through †2 13];

9 (2) supervise the creation of the association within
10 the limits described in [section 3];

11 (3) approve the selection of the lead carrier by the
12 association and approve the association's contract with the
13 lead carrier, including the association plan coverage and
14 premiums to be charged;

15 (4) conduct periodic audits to assure the general
16 accuracy of the financial data submitted by the lead carrier
17 and the association; and

18 (5) undertake, directly or through contracts with
19 other persons, studies or demonstration projects to develop
20 awareness of the benefits of [sections 1 through †2 13] so
21 that the residents of this state may best avail themselves
22 of the health care benefits provided by [sections 1 through
23 †2 13].

24 Section 3. Comprehensive health association --
25 mandatory membership. (1) There is established a NONPROFIT

1 LEGAL ENTITY TO BE KNOWN AS THE MONTANA comprehensive health
 2 association with participating membership consisting of all
 3 insurers, INSURANCE ARRANGEMENTS, societies, and health
 4 service corporations licensed or authorized to do business
 5 in this state. The association is exempt from taxation
 6 under the laws of this state, and all property owned by the
 7 association is exempt from taxation.

8 (2) All participating members shall maintain their
 9 membership in the association as a condition for writing
 10 health care benefits policies or contracts in this state.
 11 The association shall submit its articles, bylaws, and
 12 operating rules to the commissioner for approval.

13 (3) The association may:

14 (a) exercise the powers granted to insurers under the
 15 laws of this state;

16 (b) sue or be sued;

17 (c) enter into contracts with insurers,
 18 administrators, similar associations in other states, or
 19 other persons for the performance of administrative
 20 functions;

21 (d) establish administrative and accounting procedures
 22 for the operation of the association;

23 (e) provide for the reinsuring of risks incurred as a
 24 result of issuing the coverages required by members of the
 25 association; and

1 (f) provide for the administration by the association
 2 of policies that are reinsured pursuant to subsection
 3 (3)(e).

4 Section 4. Association board of directors --
 5 organization. (1) There is a board of directors of the
 6 association, consisting of eight individuals:

7 (a) one from each of the seven participating members
 8 of the association with the highest annual premium volume of
 9 disability insurance contracts or health service corporation
 10 contracts, derived from or on behalf of residents in the
 11 previous calendar year, as determined by the commissioner;
 12 and

13 (b) a member at large, appointed by the commissioner
 14 to represent the public interest, who shall serve in an
 15 advisory capacity only.

16 (2) Each of the seven board members representing the
 17 association members is entitled to A WEIGHTED AVERAGE vote,
 18 in person or by proxy, based on the association member's
 19 annual MONTANA premium volume, ~~in accordance with the~~
 20 ~~following schedule:~~

21	\$---100,000----	\$-4,999,999-----	1-vote-
22	--5,000,000-----	-9,999,999-----	2-votes
23	-10,000,000-----	-14,999,999-----	3-votes
24	-15,000,000-or-more-----		4-votes

25 (3) Members of the board may be reimbursed from the

1 money of the association for expenses incurred by them due
 2 to their service as board members but may not otherwise be
 3 compensated by the association for their services. The costs
 4 of conducting the meetings of the association and its board
 5 of directors must be borne by participating members of the
 6 association in accordance with [section 9].

7 Section 5. Minimum benefits of association plan. The
 8 association through the association plan shall offer a
 9 policy that provides at least the benefits of a qualified
 10 plan as required by [section 6].

11 Section 6. Qualified plan -- minimum benefits. A plan
 12 of health coverage must be certified as a qualified plan if
 13 it otherwise meets the requirements of Title 33, chapters
 14 15, 22 EXCEPTING PART 7, and 30, and other laws of this
 15 state, whether or not the policy is issued in this state,
 16 and meets or exceeds the following minimum standards:

17 (1) The minimum benefits for an insured must, subject
 18 to the other provisions of this section, be equal to at
 19 least 80% of the covered expenses required by this section
 20 in excess of an annual deductible that does not exceed
 21 \$1,000 per person. The coverage must include a limitation of
 22 \$5,000 per person on the total annual out-of-pocket expenses
 23 for services covered under this section. Coverage must be
 24 subject to a maximum lifetime benefit, but such maximums may
 25 not be less than \$100,000.

1 (2) Covered expenses must be the usual and customary
 2 charges for the following services and articles when
 3 prescribed by a physician or other licensed health care
 4 professional provided for in 33-22-111:

5 (a) hospital services;

6 (b) professional services for the diagnosis or
 7 treatment of injuries, illness, or conditions, other than
 8 dental;

9 (c) use of radium or other radioactive materials;

10 (d) oxygen;

11 (e) anesthetics;

12 (f) diagnostic x-rays and laboratory tests, except as
 13 specifically provided in subsection (3);

14 (g) services of a physical therapist;

15 (h) transportation provided by licensed ambulance
 16 service to the nearest facility qualified to treat the
 17 condition;

18 (i) oral surgery for the gums and tissues of the mouth
 19 when not performed in connection with the extraction or
 20 repair of teeth or in connection with TMJ;

21 (j) rental or purchase of medical equipment, which
 22 shall be reimbursed after the deductible has been met at the
 23 rate of 50%, up to a maximum of \$1,000;

24 (k) prosthetics, other than dental; AND

25 (l) services of a licensed home health agency, up to a

1 maximum of 180 visits per year; and
 2 ~~(m) necessary care and treatment of mental illness,~~
 3 ~~alcoholism, and drug addiction, as provided in 33-22-703.~~
 4 (3) (a) Covered expenses for the services or articles
 5 specified in this section do not include:
 6 (i) drugs requiring a physician's prescription;
 7 (ii) services of a nursing home;
 8 (iii) home and office calls, except as specifically
 9 provided in subsection (2);
 10 (iv) rental or purchase of durable medical equipment,
 11 except as specifically provided in subsection (2);
 12 (v) the first \$20 of diagnostic x-ray and laboratory
 13 charges in each 14-day period;
 14 (vi) oral surgery, except as specifically provided in
 15 subsection (2);
 16 (vii) that part of a charge for services or articles
 17 which exceeds the prevailing charge in the locality where
 18 the service is provided; or
 19 (viii) care that is primarily for custodial or
 20 domiciliary purposes which would not qualify as eligible
 21 services under medicare.
 22 (b) Covered expenses for the services or articles
 23 specified in this section do not include charges for:
 24 (i) care or for any injury or disease either arising
 25 out of an injury in the course of employment and subject to

1 a workers' compensation or similar law, for which benefits
 2 are payable without regard to fault under coverage
 3 statutorily required to be contained in any motor vehicle or
 4 other liability insurance policy or equivalent
 5 self-insurance, or for which benefits are payable under
 6 another policy of disability insurance or medicare;
 7 (ii) treatment for cosmetic purposes other than surgery
 8 for the repair or treatment of an injury or congenital
 9 bodily defect to restore normal bodily functions;
 10 (iii) travel other than transportation provided by a
 11 licensed ambulance service to the nearest facility qualified
 12 to treat the condition;
 13 (iv) confinement in a private room to the extent it is
 14 in excess of the institution's charge for its most common
 15 semiprivate room, unless the private room is prescribed as
 16 medically necessary by a physician;
 17 (v) services or articles the provision of which is not
 18 within the scope of authorized practice of the institution
 19 or individual rendering the services or articles;
 20 (vi) organ transplants unless prior approval is
 21 received from the board of directors of the association;
 22 (vii) room and board for a nonemergency admission on
 23 Friday or Saturday;
 24 (viii) pregnancy, except complications of pregnancy;
 25 (ix) routine well baby care;

1 (x) complications to a newborn, unless no other source
2 of coverage is available;

3 (xi) sterilization or reversal of sterilization;

4 (xii) abortion, unless the life of the mother would be
5 endangered if the fetus were carried to term;

6 (xiii) weight modification or modification of the body
7 to improve the mental or emotional well-being of an insured;

8 (xiv) artificial insemination or treatment for
9 infertility; or

10 (xv) breast augmentation or reduction.

11 Section 7. Certification of qualified plan. Upon
12 application by the association or the lead carrier for
13 certification of a plan of health coverage as a qualified
14 plan for the purposes of [sections 1 through ~~12~~ 13], the
15 commissioner shall make a determination within 90 days as to
16 whether the plan is qualified. If determined to be
17 qualified, the plan of health coverage must be labeled as a
18 "qualified plan" on the front of the policy.

19 Section 8. Association plan premium. The association
20 shall establish the schedule of premiums to be charged
21 eligible persons for membership in the association plan. The
22 schedule of premiums may not be less than 150% or more than
23 400% of the average premium rates charged by the five
24 largest insurers with the largest individual qualified plan
25 of insurance in force in this state. The premium rates of

1 the five insurers used to establish the premium rates for
2 each type of coverage offered by the association must be
3 determined by the commissioner from information provided
4 annually by all insurers at the request of the commissioner.
5 The information requested must include the number of
6 qualified plans or actuarial equivalent plans offered by
7 each insurer, the rates charged by the insurer for each type
8 of plan offered by the insurer, and any other information
9 the commissioner considers necessary. The commissioner
10 ASSOCIATION shall utilize generally acceptable actuarial
11 principles and structurally compatible rates.

12 Section 9. Operation of association plan. (1) Upon
13 acceptance by the lead carrier under [section 12], an
14 eligible person may enroll in the association plan by
15 payment of the association plan premium to the lead carrier.

16 (2) Not less than ~~90%~~ 88% of the association plan
17 premiums paid to the lead carrier may be used to pay claims
18 and not more than ~~10%~~ 12% may be used for payment of the
19 lead carrier's direct and indirect expenses as specified in
20 [section 10].

21 (3) Any income in excess of the costs incurred by the
22 association in providing reinsurance or administrative
23 services must be held at interest and used by the
24 association to offset past and future losses due to claims
25 expenses of the association plan or be allocated to reduce

1 association plan premiums.

2 (4) Each participating member of the association shall
3 share the losses due to claims expenses of the association
4 plan for plans issued or approved for issuance by the
5 association and shall share in the operating and
6 administrative expenses incurred or estimated to be incurred
7 by the association incident to the conduct of its affairs.
8 Claims expenses of the association plan that exceed the
9 premium payments allocated to the payment of benefits are
10 the liability of the association members. Association
11 members shall share in the claims expenses of the
12 association plan and operating and administrative expenses
13 of the association in an amount equal to the ratio of:

14 (a) the association member's total disability
15 insurance premium received from or on behalf of Montana
16 residents divided by;

17 (b) the total disability premium received by all
18 association members from or on behalf of Montana residents,
19 as determined by the commissioner.

20 (5) The association shall make an annual determination
21 of each association member's liability, if any, and may make
22 an annual fiscal yearend assessment if necessary. The
23 association may also, subject to the approval of the
24 commissioner, provide for interim assessments against the
25 association members as may be necessary to assure the

1 financial capability of the association in meeting the
2 incurred or estimated claims expenses of the association
3 plan and operating and administrative expenses of the
4 association until the association's next annual fiscal
5 yearend assessment. Payment of an assessment is due within
6 30 days of receipt by an association member of a written
7 notice of a fiscal yearend or interim assessment. Failure
8 by a contributing member to tender to the association the
9 assessment within 30 days is grounds for termination of
10 membership. An association member that ceases to do
11 disability insurance business within the state remains
12 liable for assessments through the calendar year during
13 which disability insurance business ceased. The association
14 may decline to levy an assessment against an association
15 member if the assessment, as determined pursuant to this
16 section, would not exceed \$10.

17 (6) Any annual fiscal yearend or interim assessment
18 levied against an association member may be offset, in an
19 amount equal to the assessment paid to the association,
20 against the premium tax payable by that association member
21 pursuant to 33-2-705 for the year in which the annual fiscal
22 yearend or interim assessment is levied. The ~~department of~~
23 revenue INSURANCE COMMISSIONER shall, each year the
24 legislature meets in regular session, on or before January
25 15, report to the legislature the total amount of premium

1 tax offset claimed by association members during the
2 preceding biennium.

3 Section 10. Administration of association plan --
4 rules. (1) Any member of the association may submit to the
5 commissioner policies to be proposed to serve as the
6 association plan. The commissioner shall prescribe by rule
7 the time and manner of the submission.

8 (2) Upon the commissioner's approval of the policy
9 forms and contracts submitted, the association shall select
10 policies and contracts by a member or members of the
11 association to be the association plan. The association
12 shall select one lead carrier to issue the qualified plans.
13 The board of directors of the association shall prepare
14 appropriate specifications and bid forms and may solicit
15 bids from licensed administrators and the members of the
16 association for the purpose of selecting the lead carrier.
17 The selection of the lead carrier must be based upon
18 criteria established by the board of directors.

19 (3) The lead carrier shall perform all administrative
20 and claims payment functions required by this section upon
21 the commissioner's approval of the policy forms and
22 contracts submitted. The lead carrier shall provide these
23 services for a period of at least 3 years, unless a request
24 to terminate is approved by the association and the
25 commissioner. The association and the commissioner shall

1 approve or deny a request to terminate within 90 days of its
2 receipt. A failure to make a final decision on a request to
3 terminate within the specified period is considered an
4 approval. The association shall invite submissions of policy
5 forms from members of the association, including the lead
6 carrier, 6 months prior to the expiration of each 3-year
7 period. The association shall follow the procedure provided
8 in subsection (2) in selecting a lead carrier for the
9 subsequent 3-year period or, if a request to terminate is
10 approved, on or before the end of the 3-year period.

11 (4) The lead carrier shall provide all eligible
12 persons involved in the association plan an individual
13 certificate setting forth a statement as to the insurance
14 protection to which the person is entitled, the method and
15 place of filing claims, and to whom benefits are payable.
16 The certificate must indicate that coverage was obtained
17 through the association.

18 (5) The lead carrier shall submit to the association
19 and the commissioner on a semiannual basis a report of the
20 operation of the association plan. The association must
21 determine the specific information to be contained in the
22 report prior to the effective date of the association plan.

23 (6) The lead carrier shall pay all claims pursuant to
24 [sections 1 through ~~12~~ 13] and shall indicate that the claim
25 was paid by the association plan. Each claim payment must

1 include information specifying the procedure involved in the
2 event a dispute over the amount of payment arises.

3 (7) The lead carrier must be reimbursed from the
4 association plan premiums received for its direct and
5 indirect expenses. Direct and indirect expenses include a
6 prorated reimbursement for the portion of the lead carrier's
7 administrative, printing, claims administration, management,
8 and building overhead expenses, which are assignable to the
9 maintenance and administration of the association plan. The
10 association must approve cost accounting methods to
11 substantiate the lead carrier's cost reports consistent with
12 generally accepted accounting principles. Direct and
13 indirect expenses may not include costs directly related to
14 the original submission of policy forms prior to selection
15 as the lead carrier.

16 (8) The lead carrier is, when carrying out its duties
17 under [sections 1 through ~~12~~ 13], an agent-of INDEPENDENT
18 CONTRACTOR FOR the association and is ~~civilly~~ INDIVIDUALLY
19 liable for its actions, subject to the laws of this state.

20 Section 11. Solicitation of eligible persons. (1) The
21 association, pursuant to a plan approved by the
22 commissioner, shall disseminate appropriate information to
23 the residents of this state regarding the existence of the
24 association plan and the means of enrollment. Means of
25 communication may include use of the press, radio, and

1 television, as well as publication in appropriate state
2 offices and publications.

3 (2) The association shall devise and implement means
4 of maintaining public awareness of [sections 1 through ~~12~~
5 13] and shall administer [sections 1 through ~~12~~ 13] in a
6 manner which facilitates public participation in the
7 association plan.

8 (3) All licensed disability insurance agents may
9 engage in the selling or marketing of qualified association
10 plans. The lead carrier shall pay an agent's referral fee of
11 \$25 to each licensed disability insurance agent who refers
12 an applicant to the association plan, if the applicant is
13 accepted. The referral fees must be paid to the lead
14 carrier from money received as premiums for the association
15 plan.

16 (4) An insurer, society, or health service corporation
17 that rejects or applies underwriting restrictions to an
18 applicant for disability insurance must notify the applicant
19 of the existence of the association plan, requirements for
20 being accepted in it, and the procedure for applying to it.

21 Section 12. Enrollment by eligible person. (1) The
22 association plan must be open for enrollment by eligible
23 persons. An eligible person may enroll in the plan by
24 submission of a certificate of eligibility to the lead
25 carrier. The certificate must provide:

1 (a) the name, address, and age of the applicant and
2 length of the applicant's residence in this state;

3 (b) the name, address, and age of spouse and children,
4 if any, if they are to be insured;

5 (c) written evidence that he fulfills all of the
6 elements of an eligible person, as defined in [section 1];
7 and

8 (d) a designation of coverage desired.

9 (2) Within 30 days of receipt of the certificate, the
10 lead carrier shall either reject the application for failing
11 to comply with the requirements of subsection (1) or forward
12 the eligible person a notice of acceptance and billing
13 information. Insurance is effective ~~immediately-upon-receipt~~
14 ~~of--the--first--month's--association--plan--premium--and--is~~
15 ~~retroactive--to--the--date--of--application, if the applicant~~
16 ~~otherwise-complies-with-[sections-1-through-12]~~ ON THE FIRST
17 OF THE MONTH FOLLOWING ACCEPTANCE.

18 (3) An eligible person may not purchase more than one
19 policy from the association plan.

20 (4) A person who obtains coverage pursuant to this
21 section may not be covered for any preexisting condition
22 during the first 12 months of coverage under the association
23 plan if the person was diagnosed or treated for that
24 condition during the 5 years immediately preceding the
25 filing of an application. This subsection does not apply to

1 a person who has had continuous coverage under an
2 individual, family, or group policy during the year
3 immediately preceding the filing of an application for
4 nonelective procedures.

5 (5) A CHANGE OF RESIDENCE FROM MONTANA TO ANOTHER
6 STATE IMMEDIATELY TERMINATES ELIGIBILITY FOR RENEWAL OF
7 COVERAGE UNDER THE ASSOCIATION PLAN.

8 SECTION 13. LIABILITY OF ASSOCIATION MEMBERSHIP. NO
9 MEMBER OF THE ASSOCIATION IS LIABLE FOR THE ACTIONS OF THE
10 ASSOCIATION OR ITS LEAD CARRIER.

11 Section 14. Extension of authority. Any existing
12 authority of the commissioner of insurance to make rules on
13 the subject of the provisions of this act is extended to the
14 provisions of this act.

15 Section 15. Codification instruction. Sections 1
16 through ~~12~~ 13 are intended to be codified as an integral
17 part of Title 33, and the provisions of Title 33 apply to
18 sections 1 through ~~12~~ 13.

19 Section 16. Severability. If a part of this act is
20 invalid, all valid parts that are severable from the invalid
21 part remain in effect. If a part of this act is invalid in
22 one or more of its applications, the part remains in effect
23 in all valid applications that are severable from the
24 invalid applications.

25 Section 17. Effective date. (1) Except for section 5,

HB 0817/03

1 this act is effective July 1, 1985.

2 (2) Section 5 is effective July 1, 1987.

-End-