HOUSE BILL NO. 783

Introduced
Referred to Human Services & Aging
Fiscal Note Requested
Fiscal Note Received
Hearing
Committee Report-Bill Pass As Amended
2nd Reading Pass As Amended
3rd Reading Pass

Transmitted to Senate

- 3/04 Referred to Public Health, Welfare & Safety
 3/11 Hearing
 3/28 Adverse Committee Report
 3/29 Bill Killed

LC 1599/01

HOUSE BILL NO. 783 1 INTRODUCED BY /hul 2 DEPARTMENT OF SOCIAL 3 REHABILITATION SERVICES Tuller T. Could Bradle 5 A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING THE RIGHTS 6 OF RESIDENTS OF LONG-TERM CARE FACILITIES: PROVIDING THAT A 7 RESIDENT MUST BE INFORMED OF HIS RIGHTS; REQUIRING POSTING 8 OF THESE RIGHTS BY LONG-TERM CARE FACILITIES; AND PROVIDING 9 10 PENALTIES." 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 12

Section 1. Short title. [This act] may be cited as the
 "Montana Long-Term Care Residents' Bill of Rights Act".

15 Section 2. Purpose. The purpose of [this act] is to 16 recognize and establish certain fundamental civil and human 17 rights to which all residents of a long-term care facility 18 are entitled and to provide penalties for violation of these 19 rights.

20 Section 3. Definitions. As used in [this act], the 21 following definitions apply:

(1) "Long-term care facility" means a facility
licensed as a long-term care facility as defined in
50-5-101(19).

25 (2) "Long-term care ombudsman" means a person



appointed under the provisions of 42 U.S.C. 3027(a)(12) to
 serve as an advocate for residents of long-term care
 facilities.

4 (3) "Resident" means a person residing in a long-term
5 care facility.

6 Section 4. Facility to adopt and post residents' bill 7 of rights. (1) The governing body of each licensed 8 long-term care facility shall adopt a written statement of 9 rights applicable to all residents of its facility, which 10 statement shall include as a minimum those rights enumerated 11 in [section 6].

12 (2) Each long-term care facility shall provide each 13 resident of its facility with a written statement of the 14 resident's rights at the time of his admission to the 15 facility. If the facility amends its policies on residents' 16 rights, each resident must be informed of the amendments at 17 the time implemented.

18 (3) Each resident must acknowledge in writing receipt19 of the statement of rights and any amendments to it.

20 (4) The administrator of each long-term care facility
21 shall post in a conspicuous place visible to the public a
22 copy of the statement of residents' rights that the facility
23 has adopted.

24 Section 5. Rights and responsibilities devolve to 25 guardian -- when. All rights and responsibilities specified

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in [sections 4 and 6] which pertain to a resident devolve to such resident's guardian, next of kin, sponsoring agency, or representative payee, unless the long-term care facility is the resident's representative payee, if the resident has been adjudicated incompetent, found by his physician to be medically incapable of understanding his rights, or otherwise exhibits a significant communication barrier.

8 Section 6. Residents' bill of rights. The following
9 enumerated rights constitute the Montana long-term care
10 residents' bill of rights:

(1) Each resident has the right to be fully informed
as evidenced by the resident's written acknowledgment, pri
to or at the time of admission and during stay, of the
statement of rights adopted by the facility and of the rules
governing resident conduct and responsibilities.

16 (2) Each resident has the right to be fully informed,
17 prior to or at the time of admission and during stay, of
18 service: available in the facility and of related charges,
19 including any charges for services not covered under Titles
20 XVIII or XIX of the Social Security Act or not covered by
21 the facility's basic per diem rate.

(3) Each resident has the right to be fully informed,
by a physician, of his medical condition unless medically
contraindicated, as documented by his attending physician in
his medical record, to be afforded the opportunity to

participate in the planning of his medical treatment, and to refuse to participate in experimental research. This right to participate in the planning of his medical treatment includes the right to refuse medication and treatment if the resident has not been adjudicated incompetent and has been informed of the consequences of refusing such medication or treatment.

(4) Each resident has the right to be transferred or 8 9 discharged only for medical reasons, for his welfare or that of other patients, or for nonpayment for his stay. Each 10 resident has the right to be given reasonable advance notice 11 12 to ensure orderly transfer or discharge. Reasonable advance notice requires at least 30 days' advanced written notice of 13 14 any interfacility transfer or any discharge, except in the case of emergency as documented by the resident's attending 15 16 physician in his medical record.

17 (5) Each resident has the right to exercise his rights 18 as a patient and as a citizen and to this end may voice 19 grievances and recommend changes in policies and services to 20 the facility staff or to outside representatives of his 21 choice, or to both, free from restraint, interference, 22 coercion, discrimination, or reprisal.

23 (6) Each resident has the right to manage his personal
24 financial affairs, to designate another person to manage
25 them, or to authorize the facility, in writing, to hold,

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1 safeguard, and account for his personal funds.

2 (7) Each resident has the right to be free from mental and physical abuse and free from chemical and physical 3 restraints, except as authorized in writing by his attending 4 physician for a specified and limited period of time or in 5 emergency situations when necessary to protect the resident 6 from injury to himself or to others. Restraints may not be 7 used in lieu of staff supervision or merely for staff я 9 convenience or punishment. The use of restraints emergency situations must be fully documented in the 10 resident's medical record, giving the reason for their use, 11 the duration of their use, and the steps taken to ensure the 12 resident's safety during their use. 13

14 (8) Each resident has the right to confidential 15 treatment of his personal and medical records and to approve 16 or refuse the release of these records to any individual 17 outside the facility, except in the case of his transfer to 18 another health care institution or as required by law or 19 third party payment contracts. Each resident has the right 20 to review his records and to request copies thereof.

21 (9) Each resident has the right to be treated with 22 consideration, respect, and full recognition of his dignity 23 and individuality, including privacy in treatment and in 24 care for his personal needs.

25

(10) Each resident has the right not to be required to

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perform services for the facility that are not included for
 therapeutic purposes in his plan of care.

3 (11) Each resident may associate and communicate 4 privately with persons of his choice and may send and 5 receive his personal mail unopened unless medically 6 contraindicated, as documented by his attending physician in 7 his medical record.

8 (12) Each resident may meet with and participate in
9 social, religious, and community groups at his discretion,
10 unless medically contraindicated, as documented by his
11 physician in his medical record.

12 (13) Each resident may retain and use his personal 13 clothing and possessions as space permits, unless to do so 14 would infringe upon the rights of other patients or unless 15 contraindicated, as documented by his physician in his 16 medical record. The resident's right to retain and use his 17 personal property includes the provision of a means to 18 secure his possessions.

(14) Each resident has the right of privacy for visits
with his spouse. If both spouses are inpatients in the
facility, they must be permitted to share a room unless
medically contraindicated, as documented by the attending
physician in their medical records.

24 (15) Each resident has the right to reasonable access25 to a telephone for private communications and the right to

1 have private visits at any reasonable hour.

2 (16) Each resident has the right to have the door of
3 his room closed and not opened by the facility's staff
4 without knocking prior to opening, except in the case of
5 emergency or unless medically contraindicated, as documented
6 in his medical record by his attending physician.

7 (17) Each resident has the right to be informed of the
8 facility's policies regarding loss, theft, or destruction of
9 a resident's property retained at the facility.

(18) Each resident and his family have the right to
organize, maintain, and participate in resident advisor
councils and family advisory councils.

(19) Each resident has the right to discharge himseld 13 from the facility upon providing the facility written notice 14 of his desire to be discharged. If a guardian has been 15 appointed for the resident or if the resident is a minor, 16 the resident may be discharged upon written consent of the 17 quardiar or parents. In such cases, the facility is relieved 18 from any responsibility for the resident's care, safety, or 19 well-being upon the resident's discharge. 20

Section 7. Enforcement of residents' bill of rights.
(1) The long-term care ombudsman shall investigate and seek
to resolve any complaints alleging that a facility has
violated a resident's right recognized under [this act] or
refer such matter to the county attorney of the county in

1 which the older person resides.

2 (2) A resident who has been deprived of his rights as 3 specified in [section 6] or whose rights are infringed upon 4 has a cause of action against the long-term care facility 5 responsible for the violation. The action may be brought by 6 the resident or his quardian or his parents if he is a 7 minor. The action may be brought in the district court to 8 enforce such rights and to recover actual and punitive damages for any deprivation or infringement of the rights of 10 the resident, including reasonable attorney fees and costs 11 of the action. The remedies provided in this section are in addition to any other legal or administrative remedies 12 available. 13

Section 8. Civil penalty. (1) A long-term care facility that is found to have failed to comply with the requirements of [sections 4 through 6] is subject to a civil penalty of not less than \$50 or more than \$500 per violation.

19 (2) Upon request of the long-term care ombudsman or 20 any resident, the county attorney shall investigate an 21 alleged violation of (sections 4 through 6) and shall 22 petition the court to recover the civil penalty provided in 23 subsection (1) whenever appropriate. Fines collected 24 pursuant to this section must be deposited in the county 25 general fund.

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Section 9. Saving clause. This act does not affect
 rights and duties that matured, penalties that were
 incurred, or proceedings that were begun before the
 effective date of this act.

5 Section 10. Severability. If a part of this act is 6 invalid, all valid parts that are severable from the invalid 7 part remain in effect. If a part of this act is invalid in 8 one or more of its applications, the part remains in effect 9 in all valid applications that are severable from the 10 invalid applications.

-End-

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STATE OF MONTANA

REQUEST NO. FNN 394-85

FISCAL NOTE

Form BD-15

In compliance with a written request received <u>February 11</u>, <u>19</u><u>85</u>, there is hereby submitted a Fiscal Note for <u>House Bill 783</u> pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

DESCRIPTION OF PROPOSED LEGISLATION:

House Bill 783 establishes a position of Long-Term Care Ombudsman to investigate and seek to resolve any complaints alleging that a long-term care facility has violated a resident's rights.

ASSUMPTIONS:

1. The position of Long-Term Care Ombudsman is currently funded within the Social and Rehabilitation Services budget.

2. The funds will be \$20,000 of Title IIIB with general fund match of \$3,530 plus \$10,990 from the Title IV-C grant.

3. If there are no Title IV-C funds available to supplement the ombudsman program, then an additional \$10,990 per year will be needed from general fund.

FISCAL IMPACT:

Expenditures:	Fiscal Year 1986			Fiscal Year 1987		
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
Personal Services	\$23,451	\$23,451	-0-	\$23,451	\$23,451	-0-
Operating	\$11,069	\$11,069	-0-	\$11,069	\$11,069	-0-
TOTAL	\$34,520	\$34,520	-0-	\$34,520	\$34,520	-0-
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Revenue:						
General Fund	\$ 3,530	\$ 3,530	-0-	\$ 3,530	\$ 3,530	-0-
Federal	\$30,990	\$30,990	-0-	\$30,990	\$30,990	-0-
TOTAL	\$34,520	\$34,520	-0-	\$34,520	\$34,520	-0-

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BUDGET DIRECTOR Office of Budget and Program Planning

Date: Fil 15

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1	HOUSE BILL NO. 783	1	50-5-101(19), EXCEPT FOR THOSE STATE-OPERATED LONG-TERM CARE
2	INTRODUCED BY MILES, VINCENT, REGAN, HARPER, J. HAMMOND,	2	FACILITIES FOR THE MENTALLY DISABLED THAT ALREADY MUST
3	ECK, J. BROWN, CONNELLY, PECK, BERGENE, FULLER,	3	RECOGNIZE RESIDENTS' RIGHTS PURSUANT TO TITLE 53, CHAPTER 20
4	CHRISTIAENS, BRADLEY, WALLIN, MAZUREK	4	<u>OR 21</u> .
5	BY REQUEST OF THE DEPARTMENT OF SOCIAL	5	(2) "Long-term care ombudsman" means a person
6	AND REHABILITATION SERVICES	6	appointed under the provisions of 42 U.S.C. 3027(a)(12) to
7		7	serve as an advocate for residents of long-term care
8	A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING THE RIGHTS	8	facilities.
9	OF RESIDENTS OF LONG-TERM CARE FACILITIES; PROVIDING THAT A	9	(3) "Resident" means a person residing in a long-term
10	RESIDENT MUST BE INFORMED OF HIS RIGHTS; REQUIRING POSTING	10	care facility.
11	OF THESE RIGHTS BY LONG-TERM CARE FACILITIES; AND PROVIDING	11	Section 4. Facility to adopt and post residents' bill
12	PENALTIES."	12	of rights. (1) The governing body of each licensed
13		13	long-term care facility shall adopt a written statement of
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	14	rights applicable to all residents of its facility, which
15	Section 1. Short title. [This act] may be cited as the	15	statement shall include as a minimum those rights enumerated
16	"Montana Long-Term Care Residents' Bill of Rights Act".	16	in [section 6].
17	Section 2. Purpose. The purpose of [this act] is to	17	(2) Each long-term care facility shall provide each
18	recognize and establish certain fundamental civil and human	18	resident of its facility with a written statement of the
19	rights to which all residents of a long-term care facility	19	resident's rights at the time of his admission to the
20	are entitled and to provide penalties for violation of these	20	facility. If the facility amends its policies on residents'
21	rights.	21	rights, each resident must be informed of the amendments at
22	Section 3. Definitions. As used in [this act], the	. 22	the time implemented.
23	following definitions apply:	23	(3) Each resident must acknowledge in writing receipt
. 24	(1) "Long-term care facility" means a facility	24	of the statement of rights and any amendments to it.
25	licensed as a long-term care facility as defined in	25	(4) The administrator of each long-term care facility

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HB 783 SECOND READING shall post in a conspicuous place visible to the public a
 copy of the statement of residents' rights that the facility
 has adopted.

4 Section 5. Rights and responsibilities devolve to 5 quardian -- when. All rights and responsibilities specified in [sections 4 and 6] which pertain to a resident devolve to 6 7 such resident's guardian, next of kin, sponsoring agency, or representative payee, unless the long-term care facility is 8 the resident's representative payee, if the resident has 9 been adjudicated incompetent, found by his physician to be 10 11 medically incapable of understanding his rights, or 12 otherwise exhibits a significant communication barrier.

13 Section 6. Residents' bill of rights. The following
14 enumerated rights constitute the Montana long-term care
15 residents' bill of rights:

16 (1) Each resident has the right to be fully informed,
17 as evidenced by the resident's written acknowledgment, prior
18 to or at the time of admission and during stay, of the
19 statement of rights adopted by the facility and of the rules
20 governing resident conduct and responsibilities.

(2) Each resident has the right to be fully informed,
prior to or at the time of admission and during stay, of
services available in the facility and of related charges,
including any charges for services not covered under Titles
XVIII or XIX of the Social Security Act or not covered by

1 the facility's basic per diem rate.

2 (3) Each resident has the right to be fully informed, by a physician, of his medical condition unless medically 3 contraindicated, as documented by his attending physician in 4 his medical record, to be afforded the opportunity to 5 participate in the planning of his medical treatment, and to 6 7 refuse to participate in experimental research. This right to participate in the planning of his medical treatment B includes the right to refuse medication and treatment if the 9 resident has not been adjudicated incompetent and has been 10 informed of the consequences of refusing such medication or 11 12 treatment.

13 (4) Each resident has the right to be transferred or discharged only for medical reasons, for his welfare or that 14 of other patients, or for nonpayment for his stay. Each 15 resident has the right to be given reasonable advance notice 16 to ensure orderly transfer or discharge. Reasonable advance 17 18 notice requires at least 30 days' advanced written notice of 19 any interfacility transfer or any discharge, except in the case of emergency as documented by the resident's attending 20 21 physician in his medical record.

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23 as a patient and as a citizen and to this end may voice
24 grievances and recommend changes in policies and services to
25 the facility staff or to outside representatives of his

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choice, or to both, free from restraint, interference,
 coercion, discrimination, or reprisal.

3 (6) Each resident has the right to manage his personal
4 financial affairs, to designate another person to manage
5 them, or to authorize the facility, in writing, to hold,
6 safeguard, and account for his personal funds.

7 (7) Each resident has the right to be free from mental and physical abuse and free from chemical and physical 8 9 restraints, except as authorized in writing by his attending physician for a specified and limited period of time or in 10 emergency situations when necessary to protect the resident 11 from injury to himself or to others. Restraints may not be 12 used in lieu of staff supervision or merely for staff 13 14 convenience or punishment. The use of restraints in emergency situations must be fully documented in the 15 resident's medical record, giving the reason for their use, 16 the duration of their use, and the steps taken to ensure the 17 resident's safety during their use. NO RESIDENT MAY BE 18 CONFINED TO A LOCKED ROOM. 19

(8) Each resident has the right to confidential treatment of his personal and medical records and to approve or refuse the release of these records to any individual outside the facility, except in the case of his transfer to another health care institution or as required by law or third party payment contracts. Each resident has the right 1 to review his records and to request copies thereof.

2 (9) Each resident has the right to be treated with 3 consideration, respect, and full recognition of his dignity 4 and individuality, including privacy in treatment and in 5 care for his personal needs.

6 (10) Each resident has the right not to be required to
7 perform services for the facility that are not included for
8 therapeutic purposes in his plan of care.

9 (11) Each resident may associate and communicate 10 privately with persons of his choice and may send and 11 receive his personal mail unopened unless medically 12 contraindicated, as documented by his attending physician in 13 his medical record.

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15 social, religious, and community groups at his discretion,
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1 OR DESTRUCTION OF A RESIDENT'S PROPERTY RETAINED AT THE 2 FACILITY.

3 (14) Each resident has the right of privacy for visits
4 with his spouse. If both spouses are inpatients in the
5 facility, they must be permitted to share a room unless
6 medically contraindicated, as documented by the attending
7 physician in their medical records.

8 (15) Each resident has the right to reasonable access
9 to a telephone for private communications and the right to
10 have private visits at any reasonable hour.

11 (16) Each resident has the right to have the door of 12 his room closed and not opened by the facility's staff 13 without knocking prior to opening, except in the case of 14 emergency or unless medically contraindicated, as documented 15 in his medical record by his attending physician.

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 written consent of the guardian or parents. In such cases,
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6 Section 7. Enforcement of residents' bill of rights. 7 (1) The long-term care ombudsman shall investigate and seek 8 to resolve any complaints alleging that a facility has 9 violated a resident's right recognized under [this act] or 10 refer such matter to the county attorney of the county in 11 which the older person resides.

(2) A resident who has been deprived of his rights as 12 specified in [section 6] or whose rights are infringed upon 13 14 has a cause of action against the long-term care facility responsible for the violation. The action may be brought by 15 the resident or his quardian or his parents if he is a 16 17 minor. The action may be brought in the district court to enforce such rights and to recover actual and punitive 18 damages for any deprivation or infringement of the rights of 19 the resident, including reasonable attorney fees and costs 20 of the action. The remedies provided in this section are in 21 addition to any other legal or administrative remedies 22 23 available.

24 Section 8. Civil penalty. (1) A long-term care 25 facility that is found to have failed to comply with the

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requirements of [sections 4 through 6] is subject to a civil
 penalty of not less than \$50 or more than \$500 per
 violation.

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Section 9. Saving clause. This act does not affect rights and duties that matured, penalties that were incurred, or proceedings that were begun before the effective date of this act.

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	Contana Legislative Counce		-2- HB 783 THIRD READING

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5 care for his personal needs.

6 (10) Each resident has the right not to be required to 7 perform services for the facility that are not included for 8 therapeutic purposes in his plan of care.

9 (11) Each resident may associate and communicate 10 privately with persons of his choice and may send and 11 receive his personal mail unopened unless medically 12 contraindicated, as documented by his attending physician in 13 his medical record.

(12) Each resident may meet with and participate in
social, religious, and community groups at his discretion,
unless medically contraindicated, as documented by his
physician in his medical record.

18 (13) Each resident may retain and use his personal clothing and possessions as space permits, unless to do so 19 would infringe upon the rights of other patients or unless 20 contraindicated, as documented by his physician in his 21 medical record. The resident's right to retain and use his 22 personal property includes the provision of a means to 23 24 secure his possessions. EACH RESIDENT HAS THE RIGHT TO BE INFORMED OF THE FACILITY'S POLICIES_REGARDING_LOSS, THEFT, 25

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1 OR DESTRUCTION OF A RESIDENT'S PROPERTY RETAINED AT THE 2 FACILITY.

3 (14) Each resident has the right of privacy for visits
4 with his spouse. If both spouses are inpatients in the
5 facility, they must be permitted to share a room unless
6 medically contraindicated, as documented by the attending
7 physician in their medical records.

8 (15) Each resident has the right to reasonable access
9 to a telephone for private communications and the right to
10 have private visits at any reasonable hour.

11 (16) Each resident has the right to have the door of 12 his room closed and not opened by the facility's staff 13 without knocking prior to opening, except in the case of 14 emergency or unless medically contraindicated, as documented 15 in his medical record by his attending physician.

16 (17)-Bach--resident-has-the-right-to-be-informed-of-the 17 facility's-policies-regarding-loss7-theft7-or-destruction-of 18 a-resident's-property-retained-at-the-facility.

19 (16)(17) Each resident and his family have the right to
 20 organize, maintain, and participate in resident advisory
 21 councils and family advisory councils.

tight (18) Each resident has the right to discharge
himself from the facility upon providing the facility
written notice of his desire to be discharged. If a
guardian has been appointed for the resident or if the

resident is a minor, the resident may be discharged upon
 written consent of the guardian or parents. In such cases,
 the facility is relieved from any responsibility for the
 resident's care, safety, or well-being upon the resident's
 discharge.

6 Section 7. Enforcement of residents' bill of rights. 7 (1) The long-term care ombudsman shall investigate and seek 8 to resolve any complaints alleging that a facility has 9 violated a resident's right recognized under [this act] or 10 refer such matter to the county attorney of the county in 11 which the older person resides.

12 (2) A resident who has been deprived of his rights as 13 specified in [section 6] or whose rights are infringed upon 14 has a cause of action against the long-term care facility 15 responsible for the violation. The action may be brought by 16 the resident or his guardian or his parents if he is a 17 minor. The-action-may-be-brought-in-the--district--court--to 18 enforce--such--rights--and--to--recover--actual-and-punitive 19 damages-for-any-deprivation-or-infringement-of-the-rights-of 20 the-residenty-including-reasonable-attorney-fees--and--costs 21 of--the-action--The-remedies-provided-in-this-section-are-in 22 addition-to-any--other--legal--or--admininstrative--remedies 23 available: 24 Section 8. Civil penalty. (1) A long-term care

25 facility that is found to have failed to comply with the

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requirements of [sections 4 through 6] is subject to a civil
 penalty of not less than \$50 or more than \$500 §2,000 per
 violation.

4 (2) Upon request of the long-term care ombudsman or 5 any resident, the county attorney shall investigate an 6 alleged violation of [sections 4 through 6] and shall 7 petition the court to recover the civil penalty provided in 8 subsection (1) whenever appropriate. Fines collected 9 pursuant to this section must be deposited in the county 10 general fund.

Section 9. Saving clause. This act does not affect rights and duties that matured, penalties that were incurred, or proceedings that were begun before the effective date of this act.

15 Section 10. Severability. If a part of this act is 16 invalid, all valid parts that are severable from the invalid 17 part remain in effect. If a part of this act is invalid in 18 one or more of its applications, the part remains in effect 19 in all valid applications that are severable from the 20 invalid applications.

-End-

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