HOUSE BILL NO. 720

2/08	Introduced
2/08	Referred to Human Services & Aging
2/08	Fiscal Note Requested
2/13	Hearing
2/14	Fiscal Note Received
2/18	Committee Report-Bill Pass As Amended
2/20	2nd Reading Pass As Amended
2/20	Fiscal Note Requested
2/20	Rereferred to Appropriations
2/23	Special Action
	On Motion Returned to 3rd
2/25	3rd Reading Pass

Transmitted to Senate

3/04	Referred to public Health, Welfare & Safety
3/13	Hearing
3/28	Comm Report-Bill Concurred As Amended
4/01	2nd Reading Not Concurred
4/01	Bill Killed

5

6

7

14

15

16

17

18

19

20

21

22

23

24

25

ī	HOUSE BILL NO. 120
2	INTRODUCED BY D. Brown Miles When Stelle with
3	BY REQUEST OF THE OFFICE OF THE GOVERNOR
4	Kadas Beam Ristoria, Fuller - anington fruits A
5	A BILL FOR AN ACT ENTITLED: "AN ACT TO ESTABLISH AN OFFICE
6	OF LONG-TERM CARE OMBUDSMAN WITHIN THE OFFICE OF THE
7	GOVERNOR; TO SPECIFY THE POWERS AND DUTIES OF THE OMBUDSMAN;
8	TO IMPOSE CERTAIN REQUIREMENTS ON LONG-TERM CARE FACILITIES;
9	TO PROVIDE FOR ACCESS TO AND CONFIDENTIALITY OF RECORDS;
10	AMENDING SECTIONS 50-5-207 AND 53-5-511, MCA; AND PROVIDING
11	AN EFFECTIVE DATE."
12	
13	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Purpose. The legislature finds that a number of disabled and elderly Montanans reside in long-term care facilities in this state and because of their isolated and vulnerable condition are dependent on others for their care and protection. It is the purpose of the legislature that the quality of care and life for these residents be monitored through the establishment of an office of long-term care ombudsman and that, contingent upon receipt of federal funds for the purpose, legal assistance services for aging citizens be developed and coordinated. It is further intended that the office of long-term care ombudsman assure that a good quality of care and life for

such residents is maintained, that necessary investigations and reports are made, and that corrective action is taken.

3 <u>NEW SECTION.</u> Section 2. Definitions. As used i 4 {sections 1 through 9}, the following definitions apply:

- (1) "Long-term care facility" means:
- (a) a skilled nursing facility as defined in section 1861(j) of the Social Security Act (42 U.S.C. 1395x(j));
- 8 (b) an intermediate care facility as defined in 9 section 1905(c) of the Social Security Act (42 U.S.C 10 1396d(c));
- 11 (c) a nursing home as defined in section 1908(e) of 12 the Social Security Act (42 U.S.C. 1396q(e)(1));
- 13 (d) an institution regulated by Montana under section 14 1616(e) of the Social Security Act (42 U.S.C. 1382e(e)) for 15 the purposes of 42 U.S.C. 3027(a)(12); and
- 16 (e) a long-term care facility as defined in 50-5-101
 17 that provides skilled nursing care, intermediate nursing
 18 care, or personal care, as defined in 50-5-101.
- 19 (2) "Office" means the office of long-term care 20 ombudsman.
- NEW SECTION. Section 3. Office of long-term care ombudsman. There is an office of long-term care ombudsman, headed by an ombudsman, attached to the office of the governor.
- 25 NEW SECTION. Section 4. Duties of office. (1) The



-2- INTRODUCED BILL
#8 720

LC 1545/01 LC 1545/01

office is responsible for carrying out the duties of a long-term care ombudsman and the coordination of legal assistance for the elderly as required by the Older Americans Act of 1965 (42 U.S.C. 3027(a)(12), (15)(c), and (18)) and the redulations adopted pursuant thereto.

- (2) The office is responsible to serve as an advocate for Montana citizens residing in a long-term care facility, regardless of age or source of payment for care, to ensure that their rights are protected and that they receive quality care and reside in a safe environment.
- (3) The office shall prepare and distribute to each licensed long-term care facility a written notice giving information describing the office of long-term care ombudsman and the name of the office's local agent, if any, and the procedures to follow in seeking additional information about the office or making a complaint.

NEW SECTION. Section 5. Access to long-term care facility and resident records. (1) The office must be granted access to any long-term care facility and private access to any resident to resolve complaints concerning the quality of care and the protection of a resident's rights.

(2) With the written permission of any resident or the resident's legal guardian or attorney, the office must be given access to the resident's medical and personal records in the possession of any long-term care facility for

purposes of investigating and resolving complaints.

2 (3) The ombudsman is responsible for investigating
3 allegations concerning the abuse, neglect, or exploitation
4 of the elderly in long-term care facilities that have been
5 reported pursuant to the Montana Elder Abuse Prevention Act,
6 Title 53, chapter 5, part 5.

NEW SECTION. Section 6. Confidentiality of records R and complaints. (1) All records, complaints, investigations in the possession of the ombudsman and his agents concerning residents and complainants confidential and not subject to public inspection. The legislature finds that the demands of individual privacy of the individuals noted in these records clearly exceeds the merit of public disclosure.

disclosing information contained in its records to representatives of the department of revenue responsible for enforcement of medicaid fraud and abuse laws or to other agencies concerned with the enforcement of laws providing for the care of the residents, to the extent that the information disclosed is needed to properly enforce the law.

NEW SECTION. Section 7. Immunity from civil and criminal suit. No civil or criminal liability may be imposed on any person who makes a complaint or provides information

(2) Nothing in this section prohibits the office from

as authorized in [sections 1 through 9] that is relevant to

LC 1545/01

a complaint received or an investigation or activity conducted pursuant to [sections 1 through 9] unless such complaint or information is false and the person providing such information knew or had reason to believe that such complaint or information was false.

٦

2

3

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

- NEW SECTION. Section 8. Discrimination or retaliation prohibited -- presumption -- penalty. (1) No long-term care facility may discriminate or retaliate in any manner against a resident or employee because such resident or employee or other person has initiated or filed a complaint or provided information to the office or to the department of health and environmental sciences concerning the care of a resident or condition of such long-term care facility.
- (2) Any attempt to expel a resident from a long-term care facility or any type of discriminatory treatment of a resident by whom or upon whose behalf a complaint or information has been submitted to the office or the department of health and environmental sciences within 120 days of the date the complaint or information was submitted creates a rebuttable presumption that the action was taken by the long-term care facility in retaliation for submitting the complaint or information.
- 23 (3) A long-term care facility convicted of violating 24 this section shall be fined not less than \$50 or more than 25 \$500 for each incident. The county attorney shall at the

- request of the office investigate and prosecute, as
- 2 appropriate, any allegations concerning violations of this
- 3 section.
- 4 NEW SECTION. Section 9. Notice to residents required.
- Each licensed long-term care facility shall post the notice
- described in [section 4(3)] in a conspicuous public place in
- 7 its facility. In addition, at the time a new resident moves
- 8 in, each facility shall advise the new resident or the
- resident's legal guardian or attorney of the existence of
- 10 the state long-term care ombudsman program and the method by
- 11 which the ombudsman may be contacted.
- 12 Section 10. Section 50-5-207, MCA, is amended to read:
- "50-5-207. Denial, suspension, or revocation of health
- 14 care facility license -- provisional license. (1) The
- 15 department may deny, suspend, or revoke a health care
- 16 facility license if any of the following circumstances
- 17 exist:
- 18 (a) The facility fails to meet the minimum standards
- 19 pertaining to it prescribed under 50-5-103.
- 20 (b) The staff is insufficient in number or unqualified
- 21 by lack of training or experience.
- 22 (c) The applicant or any person managing it has been
- 23 convicted of a felony and denial of a license on that basis
- 24 is consistent with 37-1-203 or the applicant otherwise shows
- 25 evidence of character traits inimical to the health and

LC 1545/01

LC 1545/01

- safety of patients or residents.
- 2 (d) The applicant does not have the financial ability 3 to operate the facility in accordance with law or rules or 4 standards adopted by the department.
- (e) There is cruelty or indifference affecting thewelfare of the patients or residents.
- 7 (f) There is misappropriation of the property or funds8 of a patient or resident.
- 9 (g) There is conversion of the property of a patient 10 or resident without his consent.
- 11 (h) Any provision of parts 1 through 3 is violated.
- 12 (2) The department may deny, suspend, or revoke a
- 13 license for a long-term care facility if it finds that the
- 14 facility has failed to comply with the notice requirements
- 15 found in [section 9].
- 16 (2)(3) The department may reduce a license to
 17 provisional status if as a result of an inspection it is
 18 determined minimum standards are not being met.
- 19 (3)(4) The denial, suspension, or revocation of a 20 health care facility license is not subject to the 21 certificate of need requirements of part 3."
- 22 Section 11. Section 53-5-511, MCA, is amended to read:
- 23 "53-5-511. Reports. (1) When the professionals and 24 other persons listed in subsection (3) know or have 25 reasonable cause to suspect that an older person known to

- them in their professional or official capacities has been
- 2 subjected to abuse, exploitation, or neglect, they shall,
- 3 within 72 hours:
- 4 (a) if the older person is not a resident of a
- 5 long-term care facility, report the matter to:
- 6 (i) the department of social and rehabilitation
- 7 services or its local affiliate;
- 8 (ii) the county attorney of the county in which the
- 9 older person resides or in which the acts that are the
- 10 subject of the report occurred;
- (b) if the older person is a resident of a long-term
- 12 care facility, report the matter to the long-term care
- ombudsman appointed under the provisions of 42 U.S.C.
- 14 3027(a)(12) and to the department of health and
- 15 environmental sciences. The department long-term care
- 16 ombudsman shall investigate or refer for investigation the
- 17 matter pursuant--to-its-authority-in-50-5-204 reported and,
- 18 if it-finds any allegations of abuse, exploitation, or
- 19 neglect contained in the report are found to be
- 20 substantially true, forward a copy of the report to the
- 21 department of social and rehabilitation services and to the
- county attorney as provided in subsection (1)(a)(ii).
- 23 (2) If the report required in subsection (1) involves
- 24 an act or omission of the department of social and
- 25 rehabilitation services which may be construed as abuse,

- exploitation, or neglect, a copy of the report may not be sent to the department but must be sent instead to the county attorney of the county in which the older person resides or in which the acts that are the subject of the report occurred.
- 6 (3) Professionals and other persons required to report
 7 are:
- 8 (a) a physician, resident, intern, professional or 9 practical nurse, physician's assistant, or member of a 10 hospital staff engaged in the admission, examination, care, 11 or treatment of persons;
- 12 (b) an osteopath, dentist, chiropractor, optometrist,
 13 podiatrist, medical examiner, coroner, or any other health
 14 or mental health professional;
- 15 (c) an ambulance attendant;

3

4

5

- (d) a social worker or other employee of the state, a county, or a municipality assisting an older person in the application for or receipt of public assistance payments or services;
- 20 (e) a person who maintains or is employed by a
 21 roominghouse, retirement home, nursing home, group home, or
 22 adult foster care home;
- 23 (f) an attorney, unless he acquired knowledge of the 24 facts required to be reported from a client and the 25 attorney-client privilege applies; and

- (g) a peace officer or other law enforcement official.
- NEW SECTION. Section 12. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from
- NEW SECTION. Section 13. Effective date. This act is effective July 1, 1985.

the invalid applications.

-End-

STATE OF MONTANA

FISCAL NOTE

REQUEST NO. FNN372-85

Form BD-15

In compliance with a written r	equest received February	8 19	85 , there	is hereby submitted a
Fiscal Note for H.B. 720	pursuant to Title 5	, Chapter 4, Part	2 of the Monta	na Code Annotated (MCA).
Background information used in	developing this Fiscal N	ote is available i	from the Office	of Budget and Program
Planning, to members of the Le	egislature upon request.			

DESCRIPTION OF PROPOSED LEGISLATION:

House Bill 720 establishes the Office of Long-Term Care Ombudsman in the Office of the Governor. (Program is currently located in the Department of Social and Rehabilitation Services).

ASSUMPTIONS:

SRS

- 1. The position of Long-Term Care Ombudsman and Legal Services Developer will be funded.
- 2. Funding within the SRS budget of \$20,000 in Title III B with general fund match of \$3,530 plus \$50,000 from the Tit IV C grant will be transferred to the Governor's Office.
- 3. IV C grant funds cannot pay for the ombudsman salary but may pay for the legal developers salary.

Governor's Office

1. The current state match requirement of 15% of the Title III B Grant will increase to 25% of the total program starting in FY86.

FISCAL IMPACT:		FY86			FY87	
			Increase			Increase
SRS:	Current Law	Proposed Law	(Decrease)	Current Law	Proposed Law	(Decrease)
Expenditures						
Personal Service	es					
(2FTE)	\$ 49,220	(\$49,220)	0	\$ 49,239	(\$ 49,239)	0
Operating	24,310	(24,310)	0	24,291	(24,291)	0
TOTAL	\$ 73,530	(\$73,530)	0	\$ 73,530	(\$ 73,530)	0

BUDGET DIRECTOR

Office of Budget and Program Planning

Date:

HB 720

FN8:H/1

Request No. FNN372-85 Form BD-15 Page 2

Federal

FISCAL IMPACT (continued)		FY1986	T		FY1987	Increase
Fundings	Current Law	Proposed Law	Increase (Decrease)	Current Law	Proposed Law	(Decrease)
Funding: General Fund	\$ 3,530	(\$ 3,530)	0	\$ 3,530	(\$ 3,530)	0
Federal Fund	70,000	(70,000)	Ö	70,000	(70,000)	0
TOTAL	\$ 73,530	(\$ 73,530)	0	\$ 73,530	(\$73,530)	0
Governor's Office Expenditures						
Personal Services (2FTE)	\$ 0	\$ 49,220	\$ 49,220	\$ O	\$ 49,239	\$ 49,239
Operating	0	44,080	44,080	0		\$ 93,300
TOTAL	\$ 0	\$ 93,300	\$ 93,300	\$ 0	\$ 93,300	\$ 93,300
Funding						
Federal Funds	\$ 0	\$ 70,000	\$ 70,000	\$ 0	\$ 70,000	\$ 70,000
General Fund	0	23,300	23,300	0	23,300	23,300
TOTAL	0	\$ 93,300	\$ 93,300	\$ 0	\$ 93,300	\$ 93,300
Net Impact General Fund	FY1986		FY1987			
SRS reduction	(\$ 3,530)		(\$ 3,530)			
Governor's Office Incre			23,300			
Net Increase	\$19,770		\$19,770			

No difference

STATE OF MONTANA

FISCAL NOTE

Amended REQUEST NO. FNN372-85

> Form BD-15

In compliance with a written request received February 20 19 85 , there is hereby submitted a Fiscal Note for H.B. 720 Amended pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

DESCRIPTION OF PROPOSED LEGISLATION:

House Bill 720 establishes the Office of Long-Term Care Ombudsman in the Office of the Governor. (Program is currently located in the Department of Social and Rehabilitation Services).

ASSUMPTIONS:

- 1. The position of Long-Term Care Ombudsman and Legal Services Developer, which are currently funded within the SRS budget at \$20,000 in Title III B with general fund match of \$3,530 plus \$50,000 from the Title IV C grant, will be transferred to the Governor's Office.
- 2. IV C grant funds cannot pay for the ombudsman salary but may pay for the legal developers salary.

FISCAL IMPACT:		FY1986			FY1987	
Expenditures:	SRS	Governor's Office	Difference	SRS	Governor's Office	Difference
Personal Services (2FTE)	\$ 49,220	\$49,220	\$ 0	\$ 49,239	\$ 49,239	\$ 0
Operating TOTAL	24,310 \$ 73,530	24,310 \$73,530	\$ 0	$\frac{24,291}{$73,530}$	24,291 \$ 73,530	\$ 0

BUDGET DIRECTOR

Office of Budget and Program Planning

Leb 21, 1985-HB720 Amended

FN8:H/1

Request No. FNN372-85 Form BD-15 Page 2

FISCAL IMPACT (continued)

FY1986

FY1987

	SRS	Governor's Office	Difference	SRS	Governor's Office	Difference
Funding:*						
General Fund	\$ 3,530	\$ 3,530	\$ 0	\$ 3,530	\$ 3,530	\$ 0
Federal Fund	70,000	70,000	0	70,000	70,000	0
TOTAL	\$ 73,530	\$73,530	\$ 0	\$ 73,530	\$ 73,530	\$ 0

^{*} If a change is made in the federal matching rate and it is increased to 25% for this program, an additional \$14,852 in General Fund will be required whether the program is located in the Governor's Office or SRS.

23

24

ombudsman.

APPROVED BY COMM. ON HUMAN SERVICES AND AGING

1	HOUSE BILL NO. 720
2	INTRODUCED BY J. BROWN, MILES, COHEN,
3	HANSEN, ECK, ADDY, BRADLEY, LORY, CONNELLY,
4	KADAS, REAM, PISTORIA, FULLER, HARRINGTON,
5	FRITZ, KEENAN, CHRISTIAENS
6	BY REQUEST OF THE OFFICE OF THE GOVERNOR
7	
8	A BILL FOR AN ACT ENTITLED: "AN ACT TO ESTABLISH AN OFFICE
9	OF LONG-TERM CARE OMBUDSMAN WITHIN THE OFFICE OF THE
10	GOVERNOR; TO SPECIFY THE POWERS AND DUTIES OF THE OMBUDSMAN;
11	TO IMPOSE CERTAIN REQUIREMENTS ON LONG-TERM CARE FACILITIES;
12	TO PROVIDE FOR ACCESS TO AND CONFIDENTIALITY OF RECORDS;
13	AMENDING SECTIONS 50-5-207 AND 53-5-511, MCA; AND PROVIDING
14	AN EFFECTIVE DATE."
15	
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
17	NEW SECTION. Section 1. Purpose. The legislature
18	finds that a number of disabled and elderly Montanans reside
19	in long-term care facilities in this state and because of
20	their isolated and vulnerable condition are dependent on
21	others for their care and protection. It is the purpose of
22	the legislature that the quality of care and life for these
23	residents be monitored through the establishment of an
24	office of long-term care ombudsman and that, contingent upon
25	receipt of federal funds for the purpose, legal assistance

2 is further intended that the office of long-term care 3 ombudsman assure that a good quality of care and life for such residents is maintained, that necessary investigations 4 5 and reports are made, and that corrective action is taken. б NEW SECTION. Section 2. Definitions. As used in 7 [sections 1 through 9], the following definitions apply: 8 (1) "Long-term care facility" means: 9 (a) a skilled nursing facility as defined in section 10 1861(j) of the Social Security Act (42 U.S.C. 1395x(j)): 11 (b) an intermediate care facility as defined in section 1905(c) of the Social Security Act (42 U.S.C 12 13 1396d(c)); 14 (c) a nursing home as defined in section 1908(e) of the Social Security Act (42 U.S.C. 1396q(e)(1)); 15 16 (d) an institution regulated by Montana under section 17 1616(e) of the Social Security Act (42 U.S.C. 1382e(e)) for the purposes of 42 U.S.C. 3027(a)(12); and 18 (e) a long-term care facility as defined in 50-5-101 19 that provides skilled nursing care, intermediate nursing 20 21 care, or personal care, as defined in 50-5-101. (2) "Office" means the office of long-term care 22

services for aging citizens be developed and coordinated. It

NEW SECTION. Section 3. Office of long-term care combudsman. There is an office of long-term care ombudsman,

HB 0720/02

headed by an ombudsman, attached to the office of the
governor.

3

4

5

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

23

24

25

- NEW SECTION. Section 4. Duties of office. (1) The office is responsible for carrying out the duties of a long-term care ombudsman and the coordination of legal assistance for the elderly as required by the Older Americans Act of 1965 (42 U.S.C. 3027(a)(12), (15)(c), and (18)) and the regulations adopted pursuant thereto.
- (2) The office is responsible to serve as an advocate for Montana citizens residing in a long-term care facility, regardless of age or source of payment for care, to ensure that their rights are protected and that they receive quality care and reside in a safe environment.
- (3) The office shall prepare and distribute to each licensed long-term care facility a written notice giving information describing the office of long-term care embudsman and the name of the office's local agent, if any, and the procedures to follow in seeking additional information about the office or making a complaint.
- NEW SECTION. Section 5. Access to long-term care facility and resident records. (1) The office must be granted access to any long-term care facility and private access to any resident to resolve complaints concerning the quality of care and the protection of a resident's rights.
- (2) With the written permission of any resident or the

- 3 -

- 1 resident's legal guardian or attorney, the office must be
- 2 given access to the resident's medical and personal records
- 3 in the possession of any long-term care facility for
- 4 purposes of investigating and resolving complaints.
- 5 (3) The ombudsman is responsible for investigating
- ${f 6}$ allegations concerning the abuse, neglect, or exploitation
- 7 of the elderly in long-term care facilities that have been
- 8 reported pursuant to the Montana Elder Abuse Prevention Act,
- 9 Title 53, chapter 5, part 5.
- 10 NEW SECTION. Section 6. Confidentiality of records
- 11 and complaints. (1) All records, complaints, and
- 12 investigations in the possession of the ombudsman and his
- 13 agents concerning residents and complainants are
- 14 confidential and not subject to public inspection. The
- 15 legislature finds that the demands of individual privacy of
- 16 the individuals noted in these records clearly exceeds the
- 17 merit of public disclosure.

23

- 18 (2) Nothing in this section prohibits the office from
- 19 disclosing information contained in its records to
- 20 representatives of the department of revenue responsible for
- 21 enforcement of medicaid fraud and abuse laws or to other
- 22 agencies concerned with the enforcement of laws providing
 - for the care of the residents, to the extent that the

-4-

- 24 information disclosed is needed to properly enforce the law.
- 25 NEW SECTION. Section 7. Immunity from civil and

criminal suit. No civil or criminal liability may be imposed on any person who makes a complaint or provides information as authorized in [sections 1 through 9] that is relevant to a complaint received or an investigation or activity conducted pursuant to [sections 1 through 9] unless such complaint or information is false and the person providing such information knew or had reason to believe that such complaint or information was false.

1

2

3

4

5

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

NEW SECTION. Section 8. Discrimination or retaliation prohibited -- presumption -- penalty. (1) No long-term care facility may discriminate or retaliate in any manner against a resident or employee because such resident or employee or other person has initiated or filed a complaint or provided information to the office or to the department of health and environmental sciences concerning the care of a resident or condition of such long-term care facility.

(2) Any attempt to expel a resident from a long-term care facility or any type of discriminatory treatment of a resident by whom or upon whose behalf a complaint or information has been submitted to the office or the department of health and environmental sciences within 120 days of the date the complaint or information was submitted creates a rebuttable presumption that the action was taken by the long-term care facility in retaliation for submitting the complaint or information.

- 5 -

1 (3) A long-term care facility convicted of violating
2 this section shall be fined not less than \$50 or more than
3 \$500 for each incident. The county attorney shall at the
4 request of the office investigate and prosecute, as
5 appropriate, any allegations concerning violations of this
6 section.

NEW SECTION. Section 9. Notice to residents required.

Beach licensed long-term care facility shall post the notice described in [section 4(3)] in a conspicuous public place in its facility. In addition, at the time a new resident moves in, each facility shall advise the new resident or the resident's legal guardian or attorney of the existence of the state long-term care ombudsman program and the method by which the ombudsman may be contacted.

Section 10. Section 50-5-207, MCA, is amended to read:

"50-5-207. Denial, suspension, or revocation of health

care facility license -- provisional license. (1) The

department may deny, suspend, or revoke a health care

facility license if any of the following circumstances

exist:

- 21 (a) The facility fails to meet the minimum standards 22 pertaining to it prescribed under 50-5-103.
- (b) The staff is insufficient in number or unqualifiedby lack of training or experience.
- 25 (c) The applicant or any person managing it has been

-6-

HB 0720/02 HB 0720/02

14

- convicted of a felony and denial of a license on that basis
- is consistent with 37-1-203 or the applicant otherwise snows
- evidence of character traits inimical to the health and 3
- safety of patients or residents. 4
- (d) The applicant does not have the financial ability 5
- 6 to operate the facility in accordance with law or rules or
- 7 standards adopted by the department.
- (e) There is cruelty or indifference affecting the
- 9 welfare of the patients or residents.
- (f) There is misappropriation of the property or funds 10
- 11 of a patient or resident.

1

2

- 12 (q) There is conversion of the property of a patient
- 13 or resident without his consent.
- 14 (h) Any provision of parts 1 through 3 is violated.
- (2) The department may deny, suspend, or revoke a 15
- 16 license for a long-term care facility if it finds that the
- 17 facility WILLFULLY has failed to comply with the notice
- requirements found in [section 9]. 18
- 19 (2)(3) The department may reduce a license to
- provisional status if as a result of an inspection it is 20
- determined minimum standards are not being met. 21
- (4) The denial, suspension, or revocation of a 22
- 23 health care facility license is not subject to the
- certificate of need requirements of part 3." 24
- 25 Section 11. Section 53-5-511, MCA, is amended to read:

-7-

- 1 "53-5-511. Reports. (1) When the professionals and other persons listed in subsection (3) know or have 2 reasonable cause to suspect that an older person known to 3 them in their professional or official capacities has been 5 subjected to abuse, exploitation, or neglect, they shall, within 72 hours: 6
- (a) if the older person is not a resident of a 7 long-term care facility, report the matter to:
- 9 (i) the department of social and rehabilitation services or its local affiliate: 10
- 11 (ii) the county attorney of the county in which the older person resides or in which the acts that are the 12 13 subject of the report occurred;
- (b) if the older person is a resident of a long-term care facility, report the matter to the long-term care 15
- ombudsman appointed under the provisions of 42 U.S.C. 16
- 17 3027(a)(12) and to the department of health and
- environmental sciences. The department long-term care 18
- ombudsman shall investigate or refer for investigation the 19
- matter pursuant -- to-its-authority-in-50-5-204 reported and. 20
- if it-finds any allegations of abuse, exploitation, or
- 22 neglect contained in the report are found to be
- substantially true, forward a copy of the report to the 23
- 24 department of social and rehabilitation services and to the
- county attorney as provided in subsection (1)(a)(ii). 25

HB 0720/02

HB 0720/02

- (2) If the report required in subsection (1) involves an act or omission of the department of social and rehabilitation services which may be construed as abuse, exploitation, or neglect, a copy of the report may not be sent to the department but must be sent instead to the county attorney of the county in which the older person resides or in which the acts that are the subject of the report occurred.
- 9 (3) Professionals and other persons required to report
 10 are:
- 11 (a) a physician, resident, intern, professional or 12 practical nurse, physician's assistant, or member of a 13 hospital staff engaged in the admission, examination, care, 14 or treatment of persons;
 - (b) an osteopath, dentist, chiropractor, optometrist, podiatrist, medical examiner, coroner, or any other health or mental health professional;
 - (c) an ambulance attendant;

1

2

3

4

5

6

7

8

15

16 17

18

- 19 (d) a social worker or other employee of the state, a 20 county, or a municipality assisting an older person in the 21 application for or receipt of public assistance payments or 22 services;
- 23 (e) a person who maintains or is employed by a 24 roominghouse, retirement home, nursing home, group home, or 25 adult foster care home;

- 1 (f) an attorney, unless he acquired knowledge of the 2 facts required to be reported from a client and the 3 attorney-client privilege applies; and
- 4 (g) a peace officer or other law enforcement official.
- 5 (4) Any other person may submit a report as provided 6 in subsection (1)."
- NEW SECTION. Section 12. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.
- NEW SECTION. Section 13. Effective date. This act is effective July 1, 1985.

-End-

2	INTRODUCED BY J. BROWN, MILES, COHEN,
3	HANSEN, ECK, ADDY, BRADLEY, LORY, CONNELLY,
4	KADAS, REAM, PISTORIA, FULLER, HARRINGTON,
5	FRITZ, KEENAN, CHRISTIAENS
6	BY REQUEST OF THE OFFICE OF THE GOVERNOR
7	
8	A BILL FOR AN ACT ENTITLED: "AN ACT TO ESTABLISH AN OFFICE
9	OF LONG-TERM CARE OMBUDSMAN WITHIN THE OFFICE OF THE
10	GOVERNOR; TO SPECIFY THE POWERS AND DUTIES OF THE OMBUDSMAN;
11	TO IMPOSE CERTAIN REQUIREMENTS ON LONG-TERM CARE FACILITIES;
12	TO PROVIDE FOR ACCESS TO AND CONFIDENTIALITY OF RECORDS;
13	AMENDING SECTIONS 50-5-207 AND 53-5-511, MCA; AND PROVIDING
14	AN EFFECTIVE DATE.*
15	
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
17	NEW SECTION. Section 1. Purpose. The legislature
18	finds that a number of disabled and elderly Montanans reside
19	in long-term care facilities in this state and because of
20	their isolated and vulnerable condition are dependent on
21	others for their care and protection. It is the purpose of
22	the legislature that the quality of care and life for these
23	residents be monitored through the establishment of an
24	office of long-term care ombudsman and that, contingent upon
25	receipt of federal funds for the purpose, legal assistance

HOUSE BILL NO. 720

services for aging citizens be developed and coordinated. It is further intended that the office of long-term care ombudsman assure that a good quality of care and life for such residents is maintained, that necessary investigations and reports are made, and that corrective action is taken. NEW SECTION. Section 2. Definitions. [sections 1 through 9], the following definitions apply: (1) "Long-term care facility" means: (a) a skilled nursing facility as defined in section 1861(j) of the Social Security Act (42 U.S.C. 1395x(j)); (b) an intermediate care facility as defined in section 1905(c) of the Social Security Act (42 U.S.C 1396d(c)); (c) a nursing home as defined in section 1908(e) of the Social Security Act (42 U.S.C. 1396q(e)(1)); (d) an institution regulated by Montana under section 1616(e) of the Social Security Act (42 U.S.C. 1382e(e)) for the purposes of 42 U.S.C. 3027(a)(12); and (e) a long-term care facility as defined in 50-5-101 that provides skilled nursing care, intermediate nursing care, or personal care, as defined in 50-5-101. (2) "Office" means the office of long-term ombudsman.

23

2

6 7

10

11

12 13

14

15

16

17

18 19

20

21

22

NEW SECTION. Section 3. Office of long-term care 24 25 ombudsman. There is an office of long-term care ombudsman, HB 0720/03

headed by an ombudsman, attached-to WITHIN the office of the governor.

- NEW SECTION. Section 4. Duties of office. (1) The office is responsible for carrying out the duties of a long-term care ombudsman and the coordination of legal assistance for the elderly as required by the Older Americans Act of 1965 (42 U.S.C. 3027(a)(12), (15)(c), and (18)) and the regulations adopted pursuant thereto.
- (2) The office is responsible to serve as an advocate for Montana citizens residing in a long-term care facility, regardless of age or source of payment for care, to ensure that their rights are protected and that they receive quality care and reside in a safe environment.
- (3) The office shall prepare and distribute to each licensed long-term care facility a written notice giving information describing the office of long-term care ombudsman and the name of the office's local agent, if any, and the procedures to follow in seeking additional information about the office or making a complaint.
- NEW SECTION. Section 5. Access to long-term care facility and resident records. (1) The office must be granted access to any long-term care facility and private access to any resident to resolve complaints concerning the quality of care and the protection of a resident's rights.
 - (2) With the written permission of any resident or the

- resident's legal guardian or attorney, the office must be given access to the resident's medical and personal records in the possession of any long-term care facility for purposes of investigating and resolving complaints.
- 5 (3) The ombudsman is responsible for investigating
 6 allegations concerning the abuse, neglect, or exploitation
 7 of the elderly in long-term care facilities that have been
 8 reported pursuant to the Montana Elder Abuse Prevention Act,
 9 Title 53, chapter 5, part 5.
 - NEW SECTION. Section 6. Confidentiality of records and complaints. (1) All records, complaints, and investigations in the possession of the ombudsman and his agents concerning residents and complainants are confidential and not subject to public inspection. The legislature finds that the demands of individual privacy of the individuals noted in these records clearly exceeds the merit of public disclosure.
 - (2) Nothing in this section prohibits the office from disclosing information contained in its records to representatives of the department of revenue responsible for enforcement of medicaid fraud and abuse laws or to other agencies concerned with the enforcement of laws providing for the care of the residents, to the extent that the information disclosed is needed to properly enforce the law.

 NEW SECTION. Section 7. Immunity from civil and

criminal suit. No civil or criminal liability may be imposed on any person who makes a complaint or provides information as authorized in [sections 1 through 9] that is relevant to complaint received or an investigation or activity conducted pursuant to [sections 1 through 9] unless such complaint or information is false and the person providing б such information knew or had reason to believe that such complaint or information was false.

NEW SECTION. Section 8. Discrimination or retaliation prohibited -- presumption -- penalty. (1) No long-term care facility may discriminate or retaliate in any manner against a resident or employee because such resident or employee or other person has initiated or filed a complaint or provided information to the office or to the department of health and environmental sciences concerning the care of a resident or condition of such long-term care facility.

(2) Any attempt to expel a resident from a long-term care facility or any type of discriminatory treatment of a resident by whom or upon whose behalf a complaint or information has been submitted to the office or the department of health and environmental sciences within 120 days of the date the complaint or information was submitted creates a rebuttable presumption that the action was taken by the long-term care facility in retaliation for submitting the complaint or information.

(3) A long-term care facility convicted of violating this section shall be fined not less than \$50 or more than \$500 for each incident. The county attorney shall at the request of the office investigate and prosecute, as appropriate, any allegations concerning violations of this section.

NEW SECTION. Section 9. Notice to residents required. Each licensed long-term care facility shall post the notice described in [section 4(3)] in a conspicuous public place in its facility. In addition, at the time a new resident moves in, each facility shall advise the new resident or the resident's legal guardian or attorney of the existence of the state long-term care ombudsman program and the method by which the ombudsman may be contacted.

Section 10. Section 50-5-207, MCA, is amended to read:
"50-5-207. Denial, suspension, or revocation of health
care facility license -- provisional license. (1) The
department may deny, suspend, or revoke a health care
facility license if any of the following circumstances
exist:

- 21 (a) The facility fails to meet the minimum standards 22 pertaining to it prescribed under 50-5-103.
- (b) The staff is insufficient in number or unqualifiedby lack of training or experience.
- 25 (c) The applicant or any person managing it has been

-6- HB 720

- convicted of a felony and denial of a license on that basis
 is consistent with 37-1-203 or the applicant otherwise shows
 evidence of character traits inimical to the health and
 safety of patients or residents.
 - (d) The applicant does not have the financial ability to operate the facility in accordance with law or rules or standards adopted by the department.

7

В

9

15

16

17

18

19

20

21

- (e) There is cruelty or indifference affecting the welfare of the patients or residents.
- 10 (f) There is misappropriation of the property or funds
 11 of a patient or resident.
- 12 (g) There is conversion of the property of a patient 13 or resident without his consent.
- (h) Any provision of parts 1 through 3 is violated.
 - (2) The department may deny, suspend, or revoke a license for a long-term care facility if it finds that the facility WILLFULLY has failed to comply with the notice requirements found in [section 9].
 - +27(3) The department may reduce a license to provisional status if as a result of an inspection it is determined minimum standards are not being met.
- the denial, suspension, or revocation of a health care facility license is not subject to the certificate of need requirements of part 3."
- 25 Section 11. Section 53-5-511, MCA, is amended to read:

- "53-5-511. Reports. (1) When the professionals and other persons listed in subsection (3) know or have reasonable cause to suspect that an older person known to them in their professional or official capacities has been subjected to abuse, exploitation, or neglect, they shall, within 72 hours:
- 7 (a) if the older person is not a resident of a 8 long-term care facility, report the matter to:
- 9 (i) the department of social and rehabilitation 10 services or its local affiliate;
- 11 (ii) the county attorney of the county in which the 12 older person resides or in which the acts that are the 13 subject of the report occurred;
 - (b) if the older person is a resident of a long-term care facility, report the matter to the long-term care ombudsman appointed under the provisions of 42 U.S.C. 3027(a)(12) and to the department of health and environmental sciences. The department long-term care ombudsman shall investigate or refer for investigation the matter pursuant-to-its-authority-in-50-5-204 reported and, if it--finds any allegations of abuse, exploitation, or neglect contained in the report are found to be substantially true, forward a copy of the report to the department of social and rehabilitation services and to the

county attorney as provided in subsection (1)(a)(ii).

-8-

14

15

16

17

18

19

20

21

22

24

25

- (2) If the report required in subsection (1) involves an act or omission of the department of social and rehabilitation services which may be construed as abuse, exploitation, or neglect, a copy of the report may not be sent to the department but must be sent instead to the county attorney of the county in which the older person resides or in which the acts that are the subject of the report occurred.
- 9 (3) Professionals and other persons required to report
 10 are:
- 11 (a) a physician, resident, intern, professional or 12 practical nurse, physician's assistant, or member of a 13 hospital staff engaged in the admission, examination, care, 14 or treatment of persons;
- 15 (b) an osteopath, dentist, chiropractor, optometrist,
 16 podiatrist, medical examiner, coroner, or any other health
 17 or mental health professional;
- 18 (c) an ambulance attendant;

2

3

4

- 19 (d) a social worker or other employee of the state, a
 20 county, or a municipality assisting an older person in the
 21 application for or receipt of public assistance payments or
 22 services;
- 23 (e) a person who maintains or is employed by a 24 roominghouse, retirement home, nursing home, group home, or 25 adult foster care home;

- 1 (f) an attorney, unless he acquired knowledge of the 2 facts required to be reported from a client and the 3 attorney-client privilege applies; and
- 4 (q) a peace officer or other law enforcement official.
- 5 (4) Any other person may submit a report as provided 6 in subsection (1)."

NEW SECTION. Section 12. Severability. If a part of

- 8 this act is invalid, all valid parts that are severable from
 9 the invalid part remain in effect. If a part of this act is
- 10 invalid in one or more of its applications, the part remains
- in effect in all valid applications that are severable from
- 12 the invalid applications.

7

NEW SECTION. Section 13. Effective date. This act is effective July 1, 1985.

-End-

STANDING COMMITTEE REPORT

SENATE

	March 2	719.85
MR. PRESIDENT		
We, your committee on Public Health	, Welfare and Safet	X
having had under consideration	House Bill	No. 720
third reading copy (blue) color		
ESTABLISHING A LONG-TERM CARE OMBUDSM	AN	
J. BROWN (ECK)		
Respectfully report as follows: That	House Bill	No7.20
be amended as follows:		
<pre>l. Page 1, line 22. Following: "that" Insert: ", contingent upon th this purpose,"</pre>	e receipt of federa	al funds for
<pre>2. Page 1, lines 24 and 25. Following: "that" on line 24 Strike: remainder of line 24</pre>		on line 25
3. Page 4, line 4. Following: "complaints." Insert: "The ombudsman shall physician, or with another attending physician is not interpretation of the resid	licensed physician available, concernient's medical record	if the ing his rd and

13

DICX MASSE

DOX NOTX BYAKS

AND AS AMENDED BE CONCURRED IN

SENATOR JUDY JACOBSON, Chairman.