HOUSE BILL NO. 711

INTRODUCED BY COHEN, BRANDEWIE, MERCER, HARP, REAM, KADAS, MILES, C. SMITH, JONES, HARBIN, DARKO, ECK, NELSON, CONNELLY, HARPER, LYBECK, B. BROWN, PINSONEAULT, HARDING

IN THE HOUSE

February 7, 1985	Introduced and referred to Committee on Natural Resources.
February 21, 1985	Committee recommend bill do pass. Report adopted.
	Statement of Intent attached.
	Bill printed and placed on members' desks.
February 23, 1985	Second reading, do pass as amended.
February 25, 1985	Correctly engrossed.
February 26, 1985	Third reading, passed.
	Transmitted to Senate.
IN TH	E SENATE
March 4, 1985	Introduced and referred to Committee on Public Health, Welfare and Safety.
March 7, 1985	On motion, taken from Committee on Public Health, Welfare and Safety and rereferred to Committee on Natural Resources. Motion adopted.

March 28, 1985

Statement of Intent amended.

Committee recommend bill be

adopted.

concurred in as amended. Report

March 29, 1985

On motion, rules temporarily suspended in order that all bills considered on second reading on the 70th Legislative Day advance to third reading that same day.

April 1, 1985

Second reading, concurred in as amended.

Third reading, concurred in. Ayes, 35; Noes, 15.

Returned to House with amendments and amended Statement of Intent.

IN THE HOUSE

April 2, 1985

April 8, 1985

Received from Senate.

Second reading, amendments and amended Statement of Intent concurred in.

On motion, rules suspended and bill placed on third reading this day.

Third reading, amendments and amended Statement of Intent concurred in.

Sent to enrolling.

Reported correctly enrolled.

25

cleaning.

	J
1	HOUSE BILL NO. 711
2	INTRODUCED BY Chen June Percen
3	Ream Kache Miles C. Smith Jo Harling Day
4	A BILL FOR AN ACT ENTITLED: "AN ACT ALLOWING A GOVERNING
5	BODY OF A COUNTY TO PROHIBIT THE SALE AND DISTRIBUTION OF
6	CERTAIN PHOSPHORUS COMPOUNDS USED FOR CLEANING PURPOSES;
7	REQUIRING THE DEPARTMENT OF HEALTH AND ENVIRONMENTAE
8	SCIENCES TO ADOPT A MODEL RULE; AND PROVIDING A DELAYER
9	EFFECTIVE DATE."
10	
11	WHEREAS, Montana's outstanding environmental and
12	economic values depend on maintaining excellent water
13	quality; and
14	WHEREAS, phosphorus is a nutrient that stimulates the
15	growth of algae and contributes to a decline in water
16	quality in certain lakes and rivers; and
17	WHEREAS, substantial amounts of phosphorus enter
18	Montana's aquatic ecosystems as a result of the use of
19	detergents; and
20	WHEREAS, many studies have shown that regional
21	restrictions on the use of nonessential detergent phosphorus
22	compounds have protected and enhanced water quality; and
23	WHEREAS, the Department of Health and Environmental
24	Sciences has determined that excessive amounts of culturally
25	derived phosphorus are jeopardizing water quality in some of

1	Montana's most outstanding waters; and
2	WHEREAS, the Department of Health and Environmenta
3	Sciences has the expertise to develop a model rule to
4	effectively limit the amount of detergent phosphorus
5	compounds that will enter state waters; and
6	WHEREAS, a limitation on the sale and distribution of
7	certain detergent phosphorus compounds may best be enacted
8	to meet local needs and circumstances; and
9	WHEREAS, such a limitation will not cause additional
10	costs or burdens to consumers and retailers.
11	THEREFORE, the Legislature finds it appropriate to
12	allow county governments to protect and enhance water
13	quality by prohibiting the sale and distribution of certain
14	nonessential detergent phosphorus compounds, following the
15	technical standards established by the Department of Health
16	and Environmental Sciences.
17	
18	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
19	Section 1. Adoption and amendment of model rule of
20	sale and distribution of certain phosphorus compounds
21	(1) The department [of health and environmental sciences
22	shall adopt a model rule to provide standards that counties
23	may adopt under [section 4] to prohibit the sale and
24	distribution of certain phosphorus compounds used for

INTRODUCED BILL HB 711 -2-

- (2) The standards in the model rule must be designed to protect water quality and aquatic ecosystems by reducing the amount of phosphorus that will enter state waters.
- 4 (3) The department may amend the model rule to:

2

3

7

8

9

13

14

15

16

17 18

19 20

21

22

23

- 5 (a) reflect changing technology related to phosphorus6 compounds in cleaning products;
 - (b) incorporate new findings about the impacts of phosphorus compounds on water quality; or
 - (c) respond to other relevant information.
- 10 (4) The department shall follow the procedures of 11 Title 2, chapter 4, part 3, in adopting or amending the 12 model rule.
 - Section 2. Prohibition of enforcement by department.

 The department may not enforce any standard or provision of the model rule. As provided in [section 4], the governing body of a county may adopt and enforce as an ordinance the standards contained in the model rule or other standards more stringent than those in the model rule.
 - Section 3. Distribution of model rule. The department shall send to the governing body of each county a notice of any rulemaking proceeding or hearing under (section 1), a copy of the model rule, and a copy of any amendment proposed or adopted.
- Section 4. County regulation of sale and distribution of certain phosphorus compounds. (1) The governing body of

a county may adopt, through the procedures of 7-5-103
through 7-5-107, an ordinance prohibiting the sale and
distribution of certain phosphorus compounds used for

cleaning purposes.

- (2) Any ordinance adopted by the governing body of a county must contain standards no less stringent than the standards in the model rule adopted by the department of health and environmental sciences under (section 1) and in effect at the time of the adoption of the county ordinance.
- 10 (3) Any ordinance adopted by the governing body of a 11 county must be enforced by the county.
- Section 5. Penalty. Violation of any ordinance adopted under [section 4] is a misdemeanor. Each day of violation is a separate offense.
- 15 Section 6. Effective date. This act is effective 16 January 1, 1986.

-End-

APPROVED BY COMM. ON NATURAL RESOURCES

2	HOUSE BILL 711						
3	House Natural Resources Committee						
4							
5	(1) It is the intent of the legislature that the						
6	department of health and environmental sciences adopt a						
7	model rule with standards that may be adopted and enforced						
8	by a governing body of a county to prohibit the sale and						
9	distribution of certain phosphorus compounds used for						
10	cleaning purposes. The standards in the model rule must be						
11	designed to protect water quality and aquatic ecosystems by						
12	reducing the amount of phosphorus that enters state waters.						
13	In adopting the initial model rule, the department shall						
14	demonstrate strong consideration of the following						
15	provisions:						
16	(a) Definitions:						
17	(i) "Chemical water conditioner" means a						
18	water-softening chemical or other substance containing						
19	phosphorus intended to treat water for machine laundry use.						
20	(ii) "Commercial establishment" means any premises used						
21	for the purpose of carrying on or exercising any trade,						
22	business, profession, vocation, or commercial or charitable						
23	activity, including but not limited to laundries, hospitals,						
24	hotels, motels, and food or restaurant establishments.						
25	(iii) "Household cleaning product" means any product,						

STATEMENT OF INTENT

- including but not limited to soaps and detergents, used for 1
 - domestic or commercial cleaning purposes, including but not
- 3 limited to the cleaning of fabrics, dishes, food utensils,
- and household and commercial premises. Household cleaning
- 5 product does not mean foods, drugs, cosmetics, or personal
 - care items such as toothpaste, shampoo, or hand soap.
- 7 (iv) "Person" means any individual, proprietor of a
- 8 commercial establishment, corporation, municipality, the
- state or any department, agency, or subdivision of the
 - state, and any partnership, unincorporated association, or
- 11 other legal entity.

2

10

12

18

- (v) "Phosphorus" means elemental phosphorus.
- 13 (vi) "Trace quantity" means an incidental amount of
- phosphorus which is not part of the household cleaning 14
- 15 product formulation, is present only as a consequence of
- 16 manufacturing, and does not exceed 0.5% of the content of
- 17 the product by weight expressed as elemental phosphorus.
 - (b) Prohibitions and exceptions:
- (i) Except as provided in (1)(b)(ii) 19 through
- 20 (1)(b)(iv), no household cleaning product
- 21 distributed, sold, offered, or exposed for sale if it
- 22 contains a phosphorus compound in concentrations in excess
- 23 of a trace quantity.
- 24 (ii) No dishwashing detergent may be distributed, sold,
- 25 offered, or exposed for sale if it contains a phosphorus

- compound in excess of 8.7% by weight expressed as elemental phosphorus.
- 3 (iii) No chemical water conditioner which contains more
 4 than 20% phosphorus by weight may be distributed, sold,
 5 offered, or exposed for sale.

- (iv) Cleaning agents used for industrial processes, cleaning food and beverage processing equipment, cleaning medical or surgical equipment, or cleaning dairy equipment are exempt from the provisions of this rule.
- (2) It is the intent of the legislature that an ordinance with standards no less stringent than the standards of the model rule may be adopted at the option of a county government and, if adopted, must be enforced by the county government. Any ordinance applies only in a county that has adopted it through proper procedures. The department of health and environmental sciences may not enforce any standards or provisions of the model rule.

HB 0711/02 HB 0711/02

20

21

22

23

24

1	HOUSE BILL NO, 711
2	INTRODUCED BY COHEN, BRANDEWIE, MERCER, HARP,
3	REAM, KADAS, MILES, C. SMITH, JONES, HARBIN,
4	DARKO, ECK, NELSON, CONNELLY, HARPER,
5	LYBECK, B. BROWN, PINSONEAULT, HARDING
6	
7	A BILL FOR AN ACT ENTITLED: "AN ACT ALLOWING A GOVERNING
8	BODY OF A COUNTY TO PROHIBIT THE SALE AND DISTRIBUTION OF
9	CERTAIN PHOSPHORUS COMPOUNDS USED FOR CLEANING PURPOSES;
10	REQUIRING THE DEPARTMENT OF HEALTH AND ENVIRONMENTAL
11	SCIENCES TO ADOPT A MODEL RULE; AND PROVIDING A DELAYED
12	EFFECTIVE DATE."
13	
14	WHEREAS, Montana's outstanding environmental and
15	economic values depend on maintaining excellent water
16	quality; and
17	WHEREAS, phosphorus is a nutrient that stimulates the
18	growth of algae and contributes to a decline in water
19	quality in certain lakes and rivers; and
20	WHEREAS, substantial amounts of phosphorus enter
21	Montana's aquatic ecosystems as a result of the use of
22	detergents; and
23	WHEREAS, many studies have shown that regional
24	restrictions on the use of nonessential detergent phosphorus
25	compounds have protected and enhanced water quality; and

1	WHEREAS, the Department of Health and Environmental
2	Sciences has determined that excessive amounts of culturally
3	derived phosphorus are jeopardizing water quality in some of
4	Montana's most outstanding waters; and
5	WHEREAS, the Department of Health and Environmental
6	Sciences has the expertise to develop a model rule to
7	effectively limit the amount of detergent phosphorus
8	compounds that will enter state waters; and
9	WHEREAS, a limitation on the sale and distribution of
10	certain detergent phosphorus compounds may best be enacted
11	to meet local needs and circumstances; and
12	WHEREAS, such a limitation will not cause additional
13	costs or burdens to consumers and retailers.
14	THEREFORE, the Legislature finds it appropriate to
15	allow county governments to protect and enhance water
16	quality by prohibiting the sale and distribution of certain
17	nonessential detergent phosphorus compounds, following the
18	technical standards established by the Department of Health
19	and Environmental Sciences.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

sale and distribution of certain phosphorus compounds.

(1) The department [of health and environmental sciences]

shall adopt a model rule to provide standards that counties

Section 1. Adoption and amendment of model rule on

HB 0711/02

1 may adopt under [section 4] to prohibit the sale and 2 distribution of certain phosphorus compounds used for 3 cleaning.

- (2) The standards in the model rule must be designed to protect water quality and aquatic ecosystems by reducing the amount of phosphorus that will enter state waters.
 - (3) The department may amend the model rule to:
- (a) reflect changing technology related to phosphorus compounds in cleaning products;
- 10 (b) incorporate new findings about the impacts of
 11 phosphorus compounds on water quality; or
 - (c) respond to other relevant information.

7

8

9

12

16

17

18

19

20

21

- 13 (4) The department shall follow the procedures of 14 Title 2, chapter 4, part 3, in adopting or amending the 15 model rule.
 - Section 2. Prohibition of enforcement by department. The department may not enforce any standard or provision of the model rule. As provided in [section 4], the governing body of a county may adopt and enforce as an ordinance the standards contained in the model rule or other standards more stringent than those in the model rule.
- 22 Section 3. Distribution of model rule. The department 23 shall send to the governing body of each county a notice of 24 any rulemaking proceeding or hearing under [section 1], a 25 copy of the model rule, and a copy of any amendment proposed

1 or adopted.

8

10

11

12

Section 4. County regulation of sale and distribution of certain phosphorus compounds. (1) The governing body of a county may adopt, through the procedures of 7-5-103 through 7-5-107, an ordinance prohibiting the sale and distribution of certain phosphorus compounds used for cleaning purposes.

- (2) Any ordinance adopted by the governing body of a county must contain standards no less stringent than the standards in the model rule adopted by the department of health and environmental sciences under (section 1) and in effect at the time of the adoption of the county ordinance.
- 13 (3) Any ordinance adopted by the governing body of a 14 county must be enforced by the county.
- Section 5. Penalty, Violation of any ordinance adopted under [section 4] is a misdemeanor. Each day of violation is a separate offense.
- 18 Section 6. Effective date. This act is effective 19 January 1, 1985.

-End-

-3- HB 711

-4- HB 711

б

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1

2

12

17

18

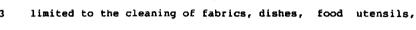
_	-	_	_	 	_	 -	-

1	STATEMENT OF INTENT
2	HOUSE BILL 711
3	House Natural Resources Committee

(1) It is the intent of the legislature that the department of health and environmental sciences adopt a model rule with standards that may be adopted and enforced by a governing body of a county to prohibit the sale and distribution of certain phosphorus compounds used for cleaning purposes. The standards in the model rule must be designed to protect water quality and aquatic ecosystems by reducing the amount of phosphorus that enters state waters. In adopting the initial model rule, the department shall demonstrate strong consideration of the following provisions:

(a) Definitions:

- (i) "Chemical water conditioner" means water-softening chemical or other substance containing phosphorus intended to treat water for machine laundry use.
- (ii) "Commercial establishment" means any premises used for the purpose of carrying on or exercising any trade, business, profession, vocation, or commercial or charitable activity, including but not limited to laundries, hospitals, hotels, motels, and food or restaurant establishments.
- (iii) "Household cleaning product" means any product, 25



including but not limited to soaps and detergents, used for domestic or commercial cleaning purposes, including but not

- and household and commercial premises. Household cleaning
- product does not mean foods, drugs, cosmetics, or personal
- care items such as toothpaste, shampoo, or hand soap.
- 7 (iv) "Person" means any individual, proprietor of a commercial establishment, corporation, municipality, the state or any department, agency, or subdivision of the 10 state, and any partnership, unincorporated association, or 11 other legal entity.
 - (v) "Phosphorus" means elemental phosphorus.
- 13 (vi) "Trace quantity" means an incidental amount of phosphorus which is not part of the household cleaning 14 product formulation, is present only as a consequence of 15 16 manufacturing, and does not exceed 0.5% of the content of the product by weight expressed as elemental phosphorus.
 - (b) Prohibitions and exceptions:
- 19 (i) Except as provided in (1)(b)(ii) through household cleaning product 20 (1)(b)(iv), no 21 distributed, sold, offered, or exposed for sale if it 22 contains a phosphorus compound in concentrations in excess
- 23 of a trace quantity.
- 24 (ii) No dishwashing detergent may be distributed, sold, offered, or exposed for sale if it contains a phosphorus

HB 0711/si

HB 0711/si

compound in excess of 8.7% by weight expressed as elemental phosphorus.

- (iii) No chemical water conditioner which contains more
 than 20% phosphorus by weight may be distributed, sold,
 offered, or exposed for sale.
 - (iv) Cleaning agents used for industrial processes, cleaning food and beverage processing equipment, cleaning medical or surgical equipment, or cleaning dairy equipment are exempt from the provisions of this rule.
 - (2) It is the intent of the legislature that an ordinance with standards no less stringent than the standards of the model rule may be adopted at the option of a county government and, if adopted, must be enforced by the county government. Any ordinance applies only in a county that has adopted it through proper procedures. The department of health and environmental sciences may not enforce any standards or provisions of the model rule.

1	HOUSE BILL NO. 711
2	INTRODUCED BY COHEN, BRANDEWIE, MERCER, HARP,
3	REAM, KADAS, MILES, C. SMITH, JONES, HARBIN,
4	DARKO, ECK, NELSON, CONNELLY, HARPER,
5	LYBECK, B. BROWN, PINSONEAULT, HARDING
6	
7	A BILL FOR AN ACT ENTITLED: "AN ACT ALLOWING A GOVERNING
8	BODY OF A COUNTY TO PROHIBIT THE SALE AND DISTRIBUTION OF
9	CERTAIN PHOSPHORUS COMPOUNDS USED FOR CLEANING PURPOSES;
10	REQUIRING THE DEPARTMENT OF HEALTH AND ENVIRONMENTAL
11	SCIENCES TO ADOPT A MODEL RULE; AND PROVIDING A DELAYED
12	EFFECTIVE DATE."
13	
14	WHEREAS, Montana's outstanding environmental and
15	economic values depend on maintaining excellent water
16	quality; and
17	WHEREAS, phosphorus is a nutrient that stimulates the
18	growth of algae and contributes to a decline in water
19	quality in certain lakes and rivers; and
20	WHEREAS, substantial amounts of phosphorus enter
21	Montana's aquatic ecosystems as a result of the use of
22	detergents; and
23	WHEREAS, many studies have shown that regional
24	restrictions on the use of nonessential detergent phosphorus

compounds have protected and enhanced water quality; and

1	WHEREAS, the Department of Health and Environmental
2	Sciences has determined that excessive amounts of culturally
3	derived phosphorus are jeopardizing water quality in some of
4	Montana's most outstanding waters; and
5	WHEREAS, the Department of Health and Environmental
6	Sciences has the expertise to develop a model rule to
7	effectively limit the amount of detergent phosphorus
8	compounds that will enter state waters; and
9	WHEREAS, a limitation on the sale and distribution of
10	certain detergent phosphorus compounds may best be enacted
11	to meet local needs and circumstances; and
12	WHEREAS, such a limitation will not cause additional
13	costs or burdens to consumers and retailers.
14	THEREFORE, the Legislature finds it appropriate to
15	allow county governments to protect and enhance water
16	quality by prohibiting the sale and distribution of certain
17	nonessential detergent phosphorus compounds, following the
18	technical standards established by the Department of Health
19	and Environmental Sciences.

Montana Legislative Council

20 21

22

23

25

shall adopt a model rule to provide standards that counties

sale and distribution of certain phosphorus compounds.(1) The department [of health and environmental sciences]

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Adoption and amendment of model rule on

- 1 may adopt under [section 4] to prohibit the sale and 2 distribution of certain phosphorus compounds used for 3 cleaning.
 - (2) The standards in the model rule must be designed to protect water quality and aquatic ecosystems by reducing the amount of phosphorus that will enter state waters.
 - (3) The department may amend the model rule to:
- (a) reflect changing technology related to phosphorus
 compounds in cleaning products;
- 10 (b) incorporate new findings about the impacts of
 11 phosphorus compounds on water quality; or
- (c) respond to other relevant information.

6

7

16

17

18

19

20

21

22

23

24

25

- 13 (4) The department shall follow the procedures of

 14 Title 2, chapter 4, part 3, in adopting or amending the

 ...

 15 model rule.
 - Section 2. Prohibition of enforcement by department. The department may not enforce any standard or provision of the model rule. As provided in [section 4], the governing body of a county may adopt and enforce as an ordinance the standards contained in the model rule or other standards more stringent than those in the model rule.
 - Section 3. Distribution of model rule. The department shall send to the governing body of each county a notice of any rulemaking proceeding or hearing under [section 1], a copy of the model rule, and a copy of any amendment proposed

or adopted.

11

12

13

14

15

17

18

19

20

21

22

2 Section 4. County regulation of sale and distribution 3 of certain phosphorus compounds. (1) The governing body of 4 a county may adopt, through the procedures of 7-5-103 5 through 7-5-107, an ordinance prohibiting the sale and 6 distribution of certain phosphorus compounds used for 7 cleaning purposes.

- (2) Any ordinance adopted by the governing body of a county must contain standards no less stringent than the standards in the model rule adopted by the department of health and environmental sciences under [section 1] and in effect at the time of the adoption of the county ordinance.
- (3) Any ordinance adopted by the governing body of a county must be enforced by the county.
 - Section 5. Penalty. Violation-of-any-ordinance-adopted under--{section--4} (1) A PERSON INVOLVED IN THE SALE OR COMMERCIAL DISTRIBUTION OF ANY PHOSPHORUS COMPOUND PROHIBITED BY AN ORDINANCE ADOPTED UNDER [SECTION 4] MUST BE NOTIFIED BY THE COUNTY AND MUST BE GIVEN 30 DAYS FROM RECEIPT OF SUCH NOTICE TO COMPLY WITH THE ORDINANCE. FAILURE TO COMPLY WITH THE ORDINANCE FOLLOWING THIS 30-DAY PERIOD is a misdemeanor. Each day of violation is a separate offense.
- 23 (2) THE PENALTY PROVIDED FOR IN SUBSECTION (1) APPLIES
 24 ONLY TO PERSONS ENGAGED IN THE SALE OR COMMERCIAL
- 25 DISTRIBUTION OF PROHIBITED PHOSPHORUS COMPOUNDS. THE COUNTY

HB 0711/03

- 1 MAY NOT PROSECUTE OR OTHERWISE PENALIZE A PERSON FOR USING A
- 2 PHOSPHORUS COMPOUND REGULATED BY AN ORDINANCE ADOPTED UNDER
- 3 [SECTION 4].
- 4 Section 6. Effective date. This act is effective
- 5 January 1, 1986.

-End-

STANDING COMMITTEE REPORT

SENATE

Page 2 of 2

MARCH 28	19.85
----------	-------

ALLOWING COUNTIES TO ADOPT DHES MODEL RULE BANNING DETERGENT PHOSPHATES

be amended as follows:

- 1. Statement of Intent.
 Page 3, lines 11 and 12.
 Pollowing: "standards" on line 11
 Strike: "no less stringent than the standards of"
 Insert: "designated by"
- 2. Statement of Intent.
 Page 3.
 Following: line 17
 Insert: "(3) It is the intent of the legislature that standards in the model rule may not include standards that would adversely affect public health through the restriction of any cleaning agent necessary for food and beverage processing or for health care services or facilities and, may not include standards that would restrict the use of detergents or other phosphorus compounds necessary for agricultural operations or industrial processes."
- 3. Page 3, lines 20 and 21.
 Following: "rule"
 Strike: remainder of line 20 through "rule" on line 21

(continued)

4. Page 4, line 8. Following: line 7
Insert: "(2) An ordinance prohibiting the sale and distribution of certain phosphorus compounds used for cleaning purposes may only be adopted if the county has a natural lake, whether or not the lake is fitted with a dam, for which the department of health and environmental sciences or the governing body of the county has determined that eutrophication enhanced by human activity is occurring and that phosphorus is the limiting factor."

Renumber: subsequent subsections

- 5. Page 4, lines 9 and 10. Following: "standards" Strike: "no less stringent than the standards in" Insert: "designated by"
- 6. Page 5, line 5. Strike: "January 1" Insert: "July 1"

(x)

AND, AS AMENDED BE CONCURRED IN

(STATEMENT OF INTENT AMENDED)

XXXXXXXX

KOCKINDOMODIX

SENATOR DOROTHY ECK

Chairman.

SENATOR DOROTHY ECK

SENATE COMMITTEE OF THE WHOLE AMENDMENT

		DATE
		8:00
		TIME
MR. CHAIRMAN: I MOVE TO AME	ND HOUSE BILL	No. 711
thirdreading	copy (blue) as follows:	
•	Color	

Apr 1, 1985

1. Page 4, line 7.

Following: "purposes."

Insert: "The governing body may rescind, modify, or repeal such ordinance at anytime by use of the same procedures."

2. AMEND SENATE NATURAL RESOURCES COMMITTEE REPORT OF 3/28 ON HOUSE BILL NO.711 AS FOLLOWS:

Amendment No. 4.

Strike: inserted material in its entirety
Insert: "(2) An ordinance prohibiting the sale and
distribution of certain phosphorus compounds used for
cleaning purposes may only be adopted if:

- (a) the county has a natural lake, whether or not it is fitted with a dam, for which the department of health and environmental sciences or the governing body of the county has determined that eutrophication enhanced by human activity is occurring and that phosphorus is the limiting factor; and
- (b) other efforts are being undertaken in the county to reduce the amount of phosphorus entering surface waters."

PC3HB711.691



ADOPT

GAGE

1	STATEMENT OF INTENT
2	HOUSE BILL 711
3	House Natural Resources Committee
4	
5	(1) It is the intent of the legislature that the
6	department of health and environmental sciences adopt
7	model rule with standards that may be adopted and enforced
8	by a governing body of a county to prohibit the sale and
9	distribution of certain phosphorus compounds used for
10	cleaning purposes. The standards in the model rule must be
11	designed to protect water quality and aquatic ecosystems by
12	reducing the amount of phosphorus that enters state waters.
13	In adopting the initial model rule, the department shall
14	demonstrate strong consideration of the following
15	provisions:
16	(a) Definitions:
17	(i) "Chemical water conditioner" means a
18	water-softening chemical or other substance containing
19	phosphorus intended to treat water for machine laundry use.
20	(ii) "Commercial establishment" means any premises used
21	for the purpose of carrying on or exercising any trade,
22	business, profession, vocation, or commercial or charitable
23	activity, including but not limited to laundries, hospitals,
24	hotels, motels, and food or restaurant establishments.
25	(iii) "Household cleaning product" means any product,



- 1 including but not limited to soaps and detergents, used for
- 2 domestic or commercial cleaning purposes, including but not
- 3 limited to the cleaning of fabrics, dishes, food utensils,
- 4 and household and commercial premises. Household cleaning
- 5 product does not mean foods, drugs, cosmetics, or personal
- 6 care items such as toothpaste, shampoo, or hand soap.
- 7 (iv) "Person" means any individual, proprietor of a 8 commercial establishment, corporation, municipality, the
- 9 state or any department, agency, or subdivision of the
- 10 state, and any partnership, unincorporated association, or
- 11 other legal entity.

.18

- (v) "Phosphorus" means elemental phosphorus.
- 13 (vi) "Trace quantity" means an incidental amount of
- 14 phosphorus which is not part of the household cleaning
- 15 product formulation, is present only as a consequence of
- 16 manufacturing, and does not exceed 0.5% of the content of
- 17 the product by weight expressed as elemental phosphorus.
 - (b) Prohibitions and exceptions:
- 19 (i) Except as provided in (1)(b)(ii) through
- 20 (1)(b)(iv), no household cleaning product may be
- 21 distributed, sold, offered, or exposed for sale if it
- 22 contains a phosphorus compound in concentrations in excess
- 23 of a trace quantity.
- 24 (ii) No dishwashing detergent may be distributed, sold,
- 25 offered, or exposed for sale if it contains a phosphorus

compound in excess of 8.7% by weight expressed as elemental phosphorus.

1 2

10

11

12

13

14 15

16

17 18

- 3 (iii) No chemical water conditioner which contains more
 4 than 20% phosphorus by weight may be distributed, sold,
 5 offered, or exposed for sale.
- 6 (iv) Cleaning agents used for industrial processes,
 7 cleaning food and beverage processing equipment, cleaning
 8 medical or surgical equipment, or cleaning dairy equipment
 9 are exempt from the provisions of this rule.
 - (2) It is the intent of the legislature that an ordinance with standards no--less--stringent---than---the standards--of DESIGNATED BY the model rule may be adopted at the option of a county government and, if adopted, must be enforced by the county government. Any ordinance applies only in a county that has adopted it through proper procedures. The department of health and environmental sciences may not enforce any standards or provisions of the model rule.
- 19 (3) IT IS THE INTENT OF THE LEGISLATURE THAT STANDARDS
 20 IN THE MODEL RULE MAY NOT INCLUDE STANDARDS THAT WOULD
 21 ADVERSELY AFFECT PUBLIC HEALTH THROUGH THE RESTRICTION OF
 22 ANY CLEANING AGENT NECESSARY FOR FOOD AND BEVERAGE
 23 PROCESSING OR FOR HEALTH CARE SERVICES OR FACILITIES AND MAY
 24 NOT INCLUDE STANDARDS THAT WOULD RESTRICT THE USE OF
 25 DETERGENTS OR OTHER PHOSPHORUS COMPOUNDS NECESSARY FOR

1 AGRICULTURAL OPERATIONS OR INDUSTRIAL PROCESSES.

1	HOUSE BILL NO. 711
2	INTRODUCED BY COHEN, BRANDEWIE, MERCER, HARP,
3	REAM, KADAS, MILES, C. SMITH, JONES, HARBIN,
4	DARKO, ECK, NELSON, CONNELLY, HARPER,
5	LYBECK, B. BROWN, PINSONEAULT, HARDING
6	
7	A BILL FOR AN ACT ENTITLED: "AN ACT ALLOWING A GOVERNING
8	BODY OF A COUNTY TO PROHIBIT THE SALE AND DISTRIBUTION OF
9	CERTAIN PHOSPHORUS COMPOUNDS USED FOR CLEANING PURPOSES;
10	REQUIRING THE DEPARTMENT OF HEALTH AND ENVIRONMENTAL
11	SCIENCES TO ADOPT A MODEL RULE; AND PROVIDING A DELAYED
12	EFFECTIVE DATE."
13	
14	WHEREAS, Montana's outstanding environmental and
15	economic values depend on maintaining excellent water
16	quality; and
17	WHEREAS, phosphorus is a nutrient that stimulates the
18	growth of algae and contributes to a decline in water
19	quality in certain lakes and rivers; and
20	WHEREAS, substantial amounts of phosphorus enter
21	Montana's aquatic ecosystems as a result of the use of
22	detergents; and
23	WHEREAS, many studies have shown that regional
24	restrictions on the use of nonessential detergent phosphorus

compounds have protected and enhanced water quality; and

Sciences has determined that excessive amounts of culturally
derived phosphorus are jeopardizing water quality in some of
Montana's most outstanding waters; and
WHEREAS, the Department of Health and Environmental
Sciences has the expertise to develop a model rule to
effectively limit the amount of detergent phosphorus
compounds that will enter state waters; and
WHEREAS, a limitation on the sale and distribution of
certain detergent phosphorus compounds may best be enacted
to meet local needs and circumstances; and
WHEREAS, such a limitation will not cause additional
costs or burdens to consumers and retailers.
THEREFORE, the Legislature finds it appropriate to
allow county governments to protect and enhance water
quality by prohibiting the sale and distribution of certain
nonessential detergent phosphorus compounds, following the
technical standards established by the Department of Health
and Environmental Sciences.
BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
Section 1. Adoption and amendment of model rule on

WHEREAS, the Department of Health and Environmental

sale and distribution of certain phosphorus compounds.
(1) The department [of health and environmental sciences]

shall adopt a model rule to provide standards that counties

HB 0711/04

HB 0711/04

- may adopt under [section 4] to prohibit the sale and
 distribution of certain phosphorus compounds used for
 cleaning.
 - (2) The standards in the model rule must be designed to protect water quality and aquatic ecosystems by reducing the amount of phosphorus that will enter state waters.
 - (3) The department may amend the model rule to:
- 8 (a) reflect changing technology related to phosphorus9 compounds in cleaning products;
- (b) incorporate new findings about the impacts of phosphorus compounds on water quality; or
- 12 (c) respond to other relevant information.

4

5

6

7

16

17

18

19

20

21

22

23

24

25

- 13 (4) The department shall follow the procedures of
 14 Title 2, chapter 4, part 3, in adopting or amending the
 15 model rule.
 - Section 2. Prohibition of enforcement by department. The department may not enforce any standard or provision of the model rule. As provided in [section 4], the governing body of a county may adopt and enforce as an ordinance the standards contained in the model rule or-other-standards more-stringent-then-those-in-the-model-rule.
 - Section 3. Distribution of model rule. The department shall send to the governing body of each county a notice of any rulemaking proceeding or hearing under [section 1], a copy of the model rule, and a copy of any amendment proposed

or adopted.

Section 4. County regulation of sale and distribution of certain phosphorus compounds. (1) The governing body of a county may adopt, through the procedures of 7-5-103 through 7-5-107, an ordinance prohibiting the sale and distribution of certain phosphorus compounds used for cleaning purposes.

THE GOVERNING BODY MAY RESCAND, MODIEY, OR REPEAL SIGH

- THE GOVERNING BODY MAY RESCIND, MODIFY, OR REPEAL SUCH
- 8 ORDINANCE AT ANY TIME BY USE OF THE SAME PROCEDURES.
- 9 <u>\$\frac{12}\tag{2}\ta</u>
- 13 DEPARTMENT-OF-HEADTH--AND-ENVIRONMENTAD-SCIENCES--OR--THE
- 14 GOVERNING---BODY---OF---THE---COUNTY---HAS--DETERMINED--THAT
- 15 EUTROPHICATION-ENHANCED-BY-HUMAN-ACTIVITY-IS--OCCURRING--AND
- 16 THAT-PHOSPHORUS-IS-THE-LIMITING-PACTOR:
- 17 (2) AN ORDINANCE PROHIBITING THE SALE AND DISTRIBUTION
 18 OF CERTAIN PHOSPHORUS COMPOUNDS USED FOR CLEANING PURPOSES
- 19 MAY ONLY BE ADOPTED IF:
- 20 (A) THE COUNTY HAS A NATURAL LAKE, WHETHER OR NOT IT
- 21 IS FITTED WITH A DAM, FOR WHICH THE DEPARTMENT OF HEALTH AND
- 22 ENVIRONMENTAL SCIENCES OR THE GOVERNING BODY OF THE COUNTY
- 23 HAS DETERMINED THAT EUTROPHICATION ENHANCED BY HUMAN
- 24 ACTIVITY IS OCCURRING AND THAT PHOSPHORUS IS THE LIMITING
- 25 FACTOR; AND

(B) OTHER EFFORTS ARE BEING UNDERTAKEN IN THE COUNTY 1 2 TO REDUCE THE AMOUNT OF PHOSPHORUS ENTERING SURFACE WATERS. +2+(3) Any ordinance adopted by the governing body of 3 4 a county must contain standards no-less-stringent-thon-the 5 standards-in DESIGNATED BY the model rule adopted by the department of health and environmental sciences under [section 1] and in effect at the time of the adoption of the county ordinance. 9 (3)(4) Any ordinance adopted by the governing body of 10 a county must be enforced by the county. 11 Section 5. Penalty. Violation-of-any-ordinance-adopted 12 under--{section--4} (1) A PERSON INVOLVED IN THE SALE OR 13 COMMERCIAL DISTRIBUTION OF ANY PHOSPHORUS COMPOUND 14 PROHIBITED BY AN ORDINANCE ADOPTED UNDER [SECTION 4] MUST BE 15 NOTIFIED BY THE COUNTY AND MUST BE GIVEN 30 DAYS FROM 16 RECEIPT OF SUCH NOTICE TO COMPLY WITH THE ORDINANCE. FAILURE TO COMPLY WITH THE ORDINANCE FOLLOWING THIS 30-DAY PERIOD is 17 a misdemeanor. Each day of violation is a separate offense. 18 (2) THE PENALTY PROVIDED FOR IN SUBSECTION (1) APPLIES 19 20 ONLY TO PERSONS ENGAGED IN THE SALE OR COMMERCIAL DISTRIBUTION OF PROHIBITED PHOSPHORUS COMPOUNDS. THE COUNTY 21 MAY NOT PROSECUTE OR OTHERWISE PENALIZE A PERSON FOR USING A 22 23 PHOSPHORUS COMPOUND REGULATED BY AN ORDINANCE ADOPTED UNDER 24 [SECTION 4]. 25 Section 6. Effective date. This act is effective

danuary JULY 1, 1986.

-End-