## HOUSE BILL NO. 658

## INTRODUCED BY RAMIREZ, SPAETH

## IN THE HOUSE

February	4, 1985			Introduced and referred to Committee on Business and Labor.
February	13, 1985			Committee recommend bill do pass. Report adopted.
February	14, 1985			Bill printed and placed on members' desks.
February	16, 1985			Second reading, do pass.
February	18, 1985			Considered correctly engrossed.
February	19, 1985			Third reading, passed.
				Transmitted to Senate.
		IN	THE	SENATE
February	21, 1985			Introduced and referred to Committee on Business and Industry.
March 21,	1985			Committee recommend bill be concurred in. Report adopted.
March 23,	1985			Second reading, concurred in.
March 26,	1985			Third reading, concurred in. Ayes, 49; Noes, 1.
				Returned to House.
		IN	THE	HOUSE
March 27,	1985			Received from Senate.
				Sent to enrolling.
				Reported correctly enrolled.

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A BILL FOR AN ACT ENTITLED: "AN ACT TO ESTABLISH A JOINT UNDERWRITING ASSOCIATION FOR MEDICAL LIABILITY INSURANCE; AND PROVIDING A TERMINATION DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Purpose. The legislature finds that an emergency situation exists because of the high cost and impending unavailability of medical liability insurance. The purpose of [this act] is to provide an interim solution to the unavailability of such insurance, if such insurance becomes unavailable prior to the next session of the legislature. Accordingly, [this act] is enacted for a limited period of time.

Section 2. Definitions. As used in [this act], the following definitions apply:

- 19 (1) "Association" means the joint underwriting
  20 association established pursuant to the provisions of (this
  21 act).
  - (2) "Medical liability insurance" means insurance coverage against legal liability of the insured and against loss, damage, or expense incident to a claim arising out of the death or injury of any person as a result of negligence

in rendering professional service by a licensed physician or a hospital, health care facility, or long-term care facility, as defined by 50-5-101.

4 (3) "Net direct premiums" means gross direct premiums
5 on personal injury liability insurance written pursuant to
6 the provisions of the insurance laws of Montana, including
7 the liability component of multiple peril package policies
8 as computed by the commissioner of insurance, less return
9 premiums or the unused or unabsorbed portions of premium
10 deposits.

Section 3. Joint underwriting association. (1) A 11 joint underwriting association is created, consisting of all 12 insurers authorized to write and engaged in writing within 13 14 this state on a direct basis insurance against legal liability for the death, injury, or disability of any person 15 16 pursuant to the provisions of [Title 33], including insurers covering the perils in multiple peril package policies. Each 17 of these insurers shall remain a member of the association 18 as a condition of its authority to continue to transact this 19 kind of insurance in this state. The purpose of the 20 21 association is to provide medical liability insurance on a 22 self-supporting basis.

23 (2) The association may not commence underwriting 24 operations for physicians until the commissioner of 25 insurance, after due hearing and investigation, has

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- (3) The association may not commence underwriting operations for hospitals, health care facilities, or long-term care facilities until the commissioner of insurance, after due hearing and investigation, determined that medical liability insurance is not readily available for these facilities in the voluntary market. Upon that determination the association is authorized to issue policies of medical liability insurance to hospitals, health care facilities, or long-term care facilities, but need not be the exclusive agency through which this insurance may be written on a primary basis in this state.
- (4) If the commissioner of insurance determines at any time that medical liability insurance can be made available in the voluntary market for either physicians or hospitals, health care facilities, or long-term care facilities, the association shall thereby cease its underwriting operations for the medical liability insurance which the commissioner has determined can be made available in the voluntary market.
- (5) The association has, pursuant to the provisions of

- 1 [this act] and the plan of operation with respect to medical liability insurance, the power on behalf of its members to:
- 3 (a) subject to limits as specified in the plan of operation but not to exceed \$1,000,000 for each claimant under one policy and \$3,000,000 for all claimants under one policy in any one year, issue or cause to be issued policies of insurance to applicants, including incidental coverages:
  - (b) underwrite the insurance and assume reinsurance from its members: and
- 10 (c) cede reinsurance.

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- (6) (a) Within 45 days following the creation of the association, the directors of the association shall submit to the commissioner of insurance for his review a proposed plan of operation consistent with the provisions of [this act! to be fully effective and operative upon order of the commissioner of insurance.
- (b) The plan of operation shall provide for economic, fair, and nondiscriminatory administration and for the prompt and efficient provision of medical liability insurance and shall contain other provisions including but not limited to preliminary assessment of all members for initial expenses necessary to commence operations, establishment of necessary facilities, management of the association, assessment of members to defray losses and expenses, commission arrangements, reasonable and objective

underwriting standards, acceptance and cession of reinsurance, appointment of servicing carriers, and procedures for determining amounts of insurance to be provided by the association.

- (c) The plan of operation shall provide that any profit achieved by the association be added to the reserves of the association or returned to the policyholders as a dividend.
- (d) Amendments to the plan of operation may be made by the directors of the association, subject to the approval of the commissioner of insurance, or must be made if directed by the commissioner.
- Section 4. Procedures. (1) (a) On or after the effective date of the plan of operation, a licensed physician or hospital, health care facility, or long-term care facility is entitled to apply to the association for coverage. The application may be made on behalf of an applicant by a broker or agent authorized by the applicant.
- (b) If the association determines that the applicant meets the underwriting standards of the association as prescribed in the plan of operation and there is no unpaid, uncontested premium due from the applicant for prior insurance, as shown by the insured having failed to make written objections to the premium charges within 30 days after billing, the association, upon receipt of the premium

- or such portion thereof as is prescribed in the plan of operation, shall cause to be issued a policy of medical liability insurance for a term of 1 year.
- 4 (2) (a) The rates, rating plans, rating rules, rating
  5 classifications, territories, and policy forms applicable to
  6 the insurance written by the association and statistics
  7 relating thereto are subject to the insurance laws of
  8 Montana, giving due consideration to the past and
  9 prospective loss and expense experience for medical
  10 liability insurance of all of the member companies of the
  11 association, trends in the frequency and severity of losses,
  12 the investment income of the association, and such other
  13 information as the commissioner of insurance may require.
  - (b) Within such time as the commissioner of insurance directs, the association shall submit for the approval of the commissioner an initial filing, in proper form, of policy forms, classifications, rates, rating plans, and rating rules applicable to medical liability insurance to be written by the association. If the commissioner disapproves the initial filing, in whole or in part, the association shall amend it in accordance with the direction of the commissioner. If the commissioner is unable to approve the filing or amended filing within the time specified, he shall promulgate the policy forms, classifications, rates, rating

plans, and rules to be used by the association in writing

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- 2 (c) Any deficit sustained by the association in any 3 one year must be recouped pursuant to the plan of operation 4 and the rating plan then in effect by one or both of the 5 following procedures:
  - (i) an assessment upon the policyholders; or
  - (ii) a rate increase applicable prospectively.
  - (d) Effective after the initial year of operation, rates, rating plans, rating rules, and any provision for recoupment through policyholder assessment or premium rate increase must be based upon the association's loss and expense experience, together with such other information based upon that experience as the commissioner of insurance considers appropriate. The resultant premium rates must be on an actuarially sound basis and must be calculated to be self-supporting.
  - (e) If sufficient funds are not available for the sound financial operation of the association, pending recoupment as provided in subsection (2)(d), all members shall on a temporary basis contribute to the financial requirements of the association in the manner provided for in this section. Contributions must be reimbursed to the members following recoupment as provided in subsection (2)(d).
- (f) The commissioner of insurance shall consider

requiring the association to offer policies on both a claims
made and occurrence basis so that applicants may select
either policy at their option. However, the premium rate
charged for both claims made and occurrence policies must be
at rates established on an actuarially sound basis and which

are calculated to be self-supporting.

7 Section 5. Participation. All insurers that are Я members of the association shall participate in its 9 writings, expenses, profits, and losses in the proportion 10 that the net direct premiums of each member written during 11 the preceding calendar year, after excluding that portion of 12 premiums attributable to the operation of the association, bears to the aggregate net direct premiums written in this 1.3 state by all members of the association. Each insurer's 14 15 participation in the association must be determined annually on the basis of the net direct premiums written during the 16 preceding calendar year as reported in the annual statements 17 18 and other reports filed by the insurer with the commissioner of insurance. No member is obligated in any one year to 19 20 reimburse the association on account of the member's 21 proportionate share in the deficit from operations of the 22 association in that year in excess of 1% of the member's 23 surplus to policyholders, and the aggregate amount not so 24 reimbursed must be reallocated among the remaining members in accordance with the method of determining participation 25

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prescribed in this section, after excluding from the computation the total net direct premiums of all members not sharing in the excess deficit. If the deficit from operations allocated to all members of the association in any calendar year exceeds 1% of their respective surplus to policyholders, the amount of the deficit must be allocated to each member in accordance with the method of determining participation prescribed in this section.

Section 6. Directors. The association must be governed by a board of directors, to be elected annually. Eight directors must be elected by cumulative voting of members of the association, whose votes must be weighted in accordance with each member's net direct premiums written during the preceding calendar year. Three directors must be appointed by the commissioner of insurance as representatives of the medical profession, the appointments being made at or before each annual meeting. The eight directors serving on the first board who are to be elected by members of the association must be elected at a meeting of the members held at a time and place designated by the commissioner.

Section 7. Appeals and judicial review. (1) With respect to those items the plan of operation defines as appealable matters, an applicant to the association, a person insured pursuant to [this act], his representative, or an affected insurer may appeal to the commissioner of

insurance within 30 days after a ruling, action, or decision by or on behalf of the association.

3 (2) All orders of the commissioner of insurance made 4 pursuant to [this act] are subject to judicial review as 5 provided in [Title 33].

Section 8. Privileged communications. There is no liability on the part of and no cause of action of any nature may arise against the association, its agents or employees, an insurer, a licensed agent or broker, or the commissioner of insurance or his authorized representative for any statement made in good faith by them in any report or communication concerning risks insured or to be insured by the association or at any administrative hearing conducted in connection therewith.

Section 9. Annual statements. The association shall file in the office of the commissioner of insurance annually on or before March 1 a statement containing information with respect to its transactions, condition, operations, and affairs during the preceding year. The statement must contain the matters and information prescribed and must be in a form approved by the commissioner. The commissioner may at any time require the association to furnish additional information with respect to its transactions, conditions, or any matter connected therewith considered to be material and

of assistance in evaluating the scope, operation, and

1 experience of the association.

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Section 10. Examination of association's affairs. The commissioner of insurance shall make an examination into the affairs of the association at least annually. The examination must be conducted and the report thereon filed in the manner provided by law. The expenses of every examination must be borne and paid by the association in the manner prescribed by law.

Section 11. Termination date -- enforceability of issued policies. This act terminates October 1, 1987, after which no new policies may be issued by the association. However, all issued policies continue in force until their expiration dates.

14 Section 12. Extension of authority. Any existing
15 authority of the commissioner of insurance to make rules on
16 the subject of the provisions of this act is extended to the
17 provisions of this act.

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APPROVED BY COMM. ON BUSINESS AND LABOR

INTRODUCED BY Ramery Spett

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  24 loss, damage, or expense incident to a claim arising out of
  25 the death or injury of any person as a result of negligence

in rendering professional service by a licensed physician or a hospital, health care facility, or long-term care facility, as defined by 50-5-101.

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determined that medical liability insurance cannot be made available for physicians in the voluntary market. Upon that determination the association is the exclusive agency through which medical liability insurance may be written in this state on a primary basis for physicians.

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- 6 policy in any one year, issue or cause to be issued policies
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- 9 from its members; and
- 10 (c) cede reinsurance.
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- or such portion thereof as is prescribed in the plan of operation, shall cause to be issued a policy of medical liability insurance for a term of 1 year.
  - (2) (a) The rates, rating plans, rating rules, rating classifications, territories, and policy forms applicable to the insurance written by the association and statistics relating thereto are subject to the insurance laws of Montana, giving due consideration to the past and prospective loss and expense experience for medical liability insurance of all of the member companies of the association, trends in the frequency and severity of losses, the investment income of the association, and such other information as the commissioner of insurance may require.
  - (b) Within such time as the commissioner of insurance directs, the association shall submit for the approval of the commissioner an initial filing, in proper form, of policy forms, classifications, rates, rating plans, and rating rules applicable to medical liability insurance to be written by the association. If the commissioner disapproves the initial filing, in whole or in part, the association shall amend it in accordance with the direction of the commissioner. If the commissioner is unable to approve the filing or amended filing within the time specified, he shall promulgate the policy forms, classifications, rates, rating plans, and rules to be used by the association in writing

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- (c) Any deficit sustained by the association in any one year must be recouped pursuant to the plan of operation and the rating plan then in effect by one or both of the following procedures:
  - (i) an assessment upon the policyholders; or
  - (ii) a rate increase applicable prospectively.
- (d) Effective after the initial year of operation, rates, rating plans, rating rules, and any provision for recoupment through policyholder assessment or premium rate increase must be based upon the association's loss and expense experience, together with such other information based upon that experience as the commissioner of insurance considers appropriate. The resultant premium rates must be on an actuarially sound basis and must be calculated to be self-supporting.
- (e) If sufficient funds are not available for the sound financial operation of the association, pending recoupment as provided in subsection (2)(d), all members shall on a temporary basis contribute to the financial requirements of the association in the manner provided for in this section. Contributions must be reimbursed to the members following recoupment as provided in subsection (2)(d).
- (f) The commissioner of insurance shall consider

requiring the association to offer policies on both a claims made and occurrence basis so that applicants may select either policy at their option. However, the premium rate charged for both claims made and occurrence policies must be at rates established on an actuarially sound basis and which are calculated to be self-supporting.

Section 5. Participation. All insurers that are members of the association shall participate in its writings, expenses, profits, and losses in the proportion that the net direct premiums of each member written during the preceding calendar year, after excluding that portion of premiums attributable to the operation of the association, bears to the aggregate net direct premiums written in this state by all members of the association. Each insurer's participation in the association must be determined annually on the basis of the net direct premiums written during the preceding calendar year as reported in the annual statements and other reports filed by the insurer with the commissioner of insurance. No member is obligated in any one year to reimburse the association on account of the member's proportionate share in the deficit from operations of the association in that year in excess of 1% of the member's surplus to policyholders, and the aggregate amount not so reimbursed must be reallocated among the remaining members in accordance with the method of determining participation

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prescribed in this section, after excluding from the computation the total net direct premiums of all members not sharing in the excess deficit. If the deficit from operations allocated to all members of the association in any calendar year exceeds 1% of their respective surplus to policyholders, the amount of the deficit must be allocated to each member in accordance with the method of determining participation prescribed in this section.

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Section 6. Directors. The association must be governed by a board of directors, to be elected annually. Eight directors must be elected by cumulative voting of members of the association, whose votes must be weighted in accordance with each member's net direct premiums written during the preceding calendar year. Three directors must be appointed by the commissioner of insurance as representatives of the medical profession, the appointments being made at or before each annual meeting. The eight directors serving on the first board who are to be elected by members of the association must be elected at a meeting of the members held at a time and place designated by the commissioner.

Section 7. Appeals and judicial review. (1) With respect to those items the plan of operation defines as appealable matters, an applicant to the association, a person insured pursuant to [this act], his representative, or an affected insurer may appeal to the commissioner of

insurance within 30 days after a ruling, action, or decision by or on behalf of the association.

3 (2) All orders of the commissioner of insurance made 4 pursuant to [this act] are subject to judicial review as 5 provided in [Title 33].

Section 8. Privileged communications. There is no liability on the part of and no cause of action of any nature may arise against the association, its agents or employees, an insurer, a licensed agent or broker, or the commissioner of insurance or his authorized representative for any statement made in good faith by them in any report or communication concerning risks insured or to be insured by the association or at any administrative hearing conducted in connection therewith.

Section 9. Annual statements. The association shall file in the office of the commissioner of insurance annually on or before March 1 a statement containing information with respect to its transactions, condition, operations, and affairs during the preceding year. The statement must contain the matters and information prescribed and must be in a form approved by the commissioner. The commissioner may at any time require the association to furnish additional information with respect to its transactions, conditions, or any matter connected therewith considered to be material and

of assistance in evaluating the scope, operation, and

experience of the association.

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Section 10. Examination of association's affairs. The commissioner of insurance shall make an examination into the affairs of the association at least annually. The examination must be conducted and the report thereon filed in the manner provided by law. The expenses of every examination must be borne and paid by the association in the manner prescribed by law.

Section 11. Termination date -- enforceability of issued policies. This act terminates October 1, 1987, after which no new policies may be issued by the association. However, all issued policies continue in force until their expiration dates.

14 Section 12. Extension of authority. Any existing
15 authority of the commissioner of insurance to make rules on
16 the subject of the provisions of this act is extended to the
17 provisions of this act.

-End-

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1	HOUSE BILL NO. 658
2	INTRODUCED BY RAMIREZ, SPAETH
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT TO ESTABLISH A JOINT
5	UNDERWRITING ASSOCIATION FOR MEDICAL LIABILITY INSURANCE;
6	AND PROVIDING A TERMINATION DATE."
7	
8	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
9	Section 1. Purpose. The legislature finds that an
10	emergency situation exists because of the high cost and
11	impending unavailability of medical liability insurance. The
12	purpose of [this act] is to provide an interim solution to
13	the unavailability of such insurance, if such insurance
14	becomes unavailable prior to the next session of the
15	legislature. Accordingly, [this act] is enacted for a
16	limited period of time.
17	Section 2. Definitions. As used in [this act], the
18	following definitions apply:
19	(1) "Association" means the joint underwriting
20	association established pursuant to the provisions of [this
21	act].
22	(2) "Medical liability insurance" means insurance
23	coverage against legal liability of the insured and against

loss, damage, or expense incident to a claim arising out of

the death or injury of any person as a result of negligence

- in rendering professional service by a licensed physician or
  hospital, health care facility, or long-term care
  facility, as defined by 50-5-101.
- 4 (3) "Net direct premiums" means gross direct premiums
  5 on personal injury liability insurance written pursuant to
  6 the provisions of the insurance laws of Montana, including
  7 the liability component of multiple peril package policies
  8 as computed by the commissioner of insurance, less return
  9 premiums or the unused or unabsorbed portions of premium
  10 deposits.
- Section 3. Joint underwriting association. 11 joint underwriting association is created, consisting of all 12 insurers authorized to write and engaged in writing within 13 this state on a direct basis insurance against legal 15 liability for the death, injury, or disability of any person pursuant to the provisions of [Title 33], including insurers 16 covering the perils in multiple peril package policies. Each 17 of these insurers shall remain a member of the association 18 as a condition of its authority to continue to transact this 19 kind of insurance in this state. The purpose of the 20 21 association is to provide medical liability insurance on a 22 self-supporting basis.
- 23 (2) The association may not commence underwriting 24 operations for physicians until the commissioner of 25 insurance, after due hearing and investigation, has

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determined that medical liability insurance cannot be made available for physicians in the voluntary market. Upon that determination the association is the exclusive agency through which medical liability insurance may be written in this state on a primary basis for physicians.

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- (3) The association may not commence underwriting operations for hospitals, health care facilities, or long-term facilities until the commissioner of insurance, after due hearing and investigation, determined that medical liability insurance is not readily available for these facilities in the voluntary market. Upon that determination the association is authorized to issue policies of medical liability insurance to hospitals, health care facilities, or long-term care facilities, but need not be the exclusive agency through which this insurance may be written on a primary basis in this state.
- (4) If the commissioner of insurance determines at any time that medical liability insurance can be made available in the voluntary market for either physicians or hospitals, health care facilities, or long-term care facilities, the association shall thereby cease its underwriting operations for the medical liability insurance which the commissioner has determined can be made available in the voluntary market.
- (5) The association has, pursuant to the provisions of

- [this act] and the plan of operation with respect to medical liability insurance, the power on behalf of its members to: 2
- (a) subject to limits as specified in the plan of 3 operation but not to exceed \$1,000,000 for each claimant
- under one policy and \$3,000,000 for all claimants under one 5
- policy in any one year, issue or cause to be issued policies
- 7 of insurance to applicants, including incidental coverages;
- (b) underwrite the insurance and assume reinsurance 8
- 9 from its members; and

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- 10 (c) cede reinsurance.
- (6) (a) Within 45 days following the creation of the 11

association, the directors of the association shall submit

- to the commissioner of insurance for his review a proposed 13
- plan of operation consistent with the provisions of [this 14
- act] to be fully effective and operative upon order of the 15
  - commissioner of insurance.
- 17 (b) The plan of operation shall provide for economic,
- fair, and nondiscriminatory administration and for the 18
- prompt and efficient provision of medical liability
- insurance and shall contain other provisions including but 20
- not limited to preliminary assessment of all members for 21
- 22 initial expenses necessary to commence operations.
- establishment of necessary facilities, management of the
- 24 association, assessment of members to defrav losses and
- expenses, commission arrangements, reasonable and objective 25

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underwriting standards, acceptance and cession of reinsurance, appointment of servicing carriers, and procedures for determining amounts of insurance to be provided by the association.

- (c) The plan of operation shall provide that any profit achieved by the association be added to the reserves of the association or returned to the policyholders as a dividend.
- (d) Amendments to the plan of operation may be made by the directors of the association, subject to the approval of the commissioner of insurance, or must be made if directed by the commissioner.
- Section 4. Procedures. (1) (a) On or after the effective date of the plan of operation, a licensed physician or hospital, health care facility, or long-term care facility is entitled to apply to the association for coverage. The application may be made on behalf of an applicant by a broker or agent authorized by the applicant.
- (b) If the association determines that the applicant meets the underwriting standards of the association as prescribed in the plan of operation and there is no unpaid, uncontested premium due from the applicant for prior insurance, as shown by the insured having failed to make written objections to the premium charges within 30 days after billing, the association, upon receipt of the premium

- or such portion thereof as is prescribed in the plan of operation, shall cause to be issued a policy of medical liability insurance for a term of 1 year.
- (2) (a) The rates, rating plans, rating rules, rating classifications, territories, and policy forms applicable to the insurance written by the association and statistics relating thereto are subject to the insurance laws of Montana, giving due consideration to the past and prospective loss and expense experience for medical liability insurance of all of the member companies of the association, trends in the frequency and severity of losses, the investment income of the association, and such other information as the commissioner of insurance may require.
  - (b) Within such time as the commissioner of insurance directs, the association shall submit for the approval of the commissioner an initial filing, in proper form, of policy forms, classifications, rates, rating plans, and rating rules applicable to medical liability insurance to be written by the association. If the commissioner disapproves the initial filing, in whole or in part, the association shall amend it in accordance with the direction of the commissioner. If the commissioner is unable to approve the filing or amended filing within the time specified, he shall promulgate the policy forms, classifications, rates, rating plans, and rules to be used by the association in writing

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- (c) Any deficit sustained by the association in any one year must be recouped pursuant to the plan of operation and the rating plan then in effect by one or both of the following procedures:
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Section 12. Extension of authority. Any existing authority of the commissioner of insurance to make rules on the subject of the provisions of this act is extended to the provisions of this act.

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