- 1/23 Introduced
- 1/23 Referred to Education & Cultural Resources
- 1/24 Fiscal Note Requested
- 1/29 Fiscal Note Received
- 2/01 Hearing
- 2/04 Committee Report-Bill Pass As Amended
- 2/04 Rereferred to Education & Cultural Resources Died in Committee

1	HOUSE BILL NO. 417		
2	INTRODUCED BY		
3	BY REQUEST OF THE		
4	OFFICE OF PUBLIC INSTRUCTION		
5			
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO CHANGE THE METHOD		
7	FOR CALCULATING ANB FOR SPECIAL EDUCATION CHILDREN; AMENDING		
8	SECTIONS 20-7-431, 20-9-311, AND 20-9-313, MCA."		
9			
10	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:		
11	Section 1. Section 20-7-431, MCA, is amended to read:		
12	"20-7-431. Allowable cost schedule for special		
13	programs superintendent to make rules annual		
14	accounting. (1) For the purpose of determining the		
15	maximum-budget-without-a-vote for special education as		
16	defined in 20-9-321, the following schedule of allowable		
17	costs shall be followed by the school district in		
18	preparation of its special education budget for state aid		
19	request purposes and by the superintendent of public		
20	instruction in his review and approval of the budget <del>(for</del>		
21	thepurposesofdeterminingtheamountofthe		
22	meximum-budget-without-a-vote-for-special-education-forthe		
23	district and as-used in this - schedule "full-time-special		
24	pupil"-and-"regular-ANB"-are-to-be-determined-inaccordance		
25	With-20-9-311-and-20-9-313):		

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(a) instruction: salaries, benefits, supplies,
 textbooks, and other expenses including:

(i) salaries and benefits of special program teachers, 3 regular program teachers, teacher aides, special education 4 audiologists, and speech and hearing supervisors, 5 clinicians--the entire cost if employed full time in the 6 special program; if such personnel are shared between 7 special and regular programs--a portion of the entire cost 8 corresponding to the entire working time which each such 9 person devotes to the special program; 10

(ii) teaching supplies and textbooks if used
 exclusively for special programs--the actual total cost;

13 (iii) other expenses:

(A) contracted services, including fees paid for
professional advice and consultation regarding special
students or the special program, and the delivery of special
education services by public or private agencies--the actual
total cost;

19 (B) transportation costs for special education 20 personnel who must travel on an itinerant basis from school 21 to school or district to district or to in-state child study 22 team meetings or in-state individualized education program 23 meetings--the actual cost to the district calculated on the 24 same mileage rate used by the district for other travel 25 reimbursement purposes;

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(b) supportive services, including: 1 (i) salaries and benefits of professional supportive 2 personnel--the entire cost if employed full time in the 3 special program; if such personnel are shared between 4 special and regular programs--a portion of the entire cost 5 corresponding to the entire working time which each such 6 person devotes to the special program. Professional 7 supportive personnel may include counselors, social workers, ß 9 psychologists, psychometrists, physicians, nurses, and physical and occupational therapists. 10 (ii) salaries and benefits of clerical personnel for 11

professional personnel in supportive services--the entire cost if employed full time in the special program; if such personnel are shared between special and regular programs--a portion of the entire cost corresponding to the entire working time which each such person devotes to the special program;

18 (c) equipment:

23.00

19 (i) equipment--the actual total cost;

20 (ii) special equipment for district-owned school buses
21 necessary to accommodate special students--the actual total
22 cost;

(iii) special equipment for school buses contracted to
transport special students--that portion of the contract
price attributable to the cost of special equipment or

1 personnel required to accommodate special students--the 2 actual special cost;

3 (d) room and board costs when the special pupil has to 4 attend a program at such a distance from his home that 5 commuting is undesirable as determined by the superintendent 6 of public instruction.

7 (2) The superintendent of public instruction shall,
8 prior to September 1, 1977, revise the rules in accordance
9 with the policies of the board of public education for:

(a) keeping necessary records for supportive and
administrative personnel and any personnel shared between
special and regular programs;

13 (b) defining the total special program caseload that 14 shall be assigned to specific support persons and the kinds 15 of professional specialties to be considered relevant to the 16 program before the district may count an allowable cost 17 under subsection (1)(b) of this section; and

18 (c) defining the kinds or types of equipment whose 19 costs may be counted under subsection (1)(c)(i) of this 20 section.

21 (3) An annual accounting of all expenditures of school 22 district general fund moneys for special education shall be 23 made by the district trustees on forms furnished by the 24 superintendent of public instruction. The superintendent of 25 public instruction shall make rules for such accounting.

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1 (4) If a board of trustees chooses to exceed the 2 budget approved by the superintendent of public instruction, 3 costs in excess of the approved budget may not be reimbursed 4 under the maximum-budget-without-a-vote for special 5 education.

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6 (5) Allowable costs prescribed in this section do not 7 include the costs of the teachers' retirement system, the 8 public employees' retirement system, the federal social 9 security system, or the costs for unemployment compensation 10 insurance.

11 (6) (a) Notwithstanding other provisions of the law, 12 the superintendent of public instruction shall not approve a 13 maximum-budget-without-a-vote for special education which 14 exceeds legislative appropriations.

15 (b) If the total allowable cost of the special 16 education budgets approved by the superintendent of public 17 instruction exceeds legislative appropriations available for 18 special education, each district shall receive a pro rata 19 share of the available appropriations based upon prioritized budget items as established by the superintendent of public 20 instruction. The amount of the approved budgets in excess of 21 22 the available appropriations may not be reimbursed under the 23 maximum-budget-without-a-vote for special education and is the responsibility of the school district." 24

25 Section 2. Section 20-9-311, MCA, is amended to read:

1 "20-9-311. Calculation of average number belonging 2 (ANB). (1) Average number belonging shall be computed by determining the total of the aggregate days of attendance by 3 4 regularly enrolled, full-time pupils during the current 5 school fiscal year plus the aggregate days of absence by 6 regularly enrolled, full-time pupils during the current 7 school fiscal year and by dividing such total by 180. However, when a school district has approval to operate less 8 9 than 180 school days under 20-9-804, such total shall be 10 calculated in accordance with the provisions of 20-9-805. 11 Attendance for a part of a morning session or a part of an afternoon session by a pupil shall be counted as attendance 12 for one-half day. In calculating the ANB for pupils enrolled 13 14 in a program established under 20-7-117 prior to January 1, 15 1974, or pursuant to 20-7-117(1), attendance at or absence from a regular session of the program for at least 2 hours 16 17 of either a morning or an afternoon session will be counted as one-half of a day attended or absent as the case may be. 18 If a variance has been granted as provided in 20-1-302, ANB 19 will be computed in a manner prescribed by the 20 superintendent of public instruction, but in no case shall 21 the ANB exceed one-half for each kindergarten pupil. When 22 any pupil has been absent, with or without excuse, for more 23 24 10 consecutive than school days, including pupil-instruction-related days, his absence after the 10th 25

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day of absence shall not be included in the aggregate days
 of absence and his enrollment in the school shall not be
 considered in the calculation of the average number
 belonging until he resumes attendance at school.

5 +2+--If-a-student-spends-less-than-half-his-time-in-the regular-program-and-the-balance-of-his-time-in-school-in-the 6 7 special---education---program,--he--shall--be--considered--a 8 full-time--special--pupil--but--shall--not---be---considered 9 regularly-enrolled--for--ANB--purposes;-If-a-student-spends 10 half-or-more-of-his-time-in-school-in--the--regular--program and--the--balance--of--his--time--in--the--special-education 11 program,-he-shall-be-considered-regularly-enrolled--for--ANB 12 13 purposest

14 (3)(2) The average number belonging of the regularly
15 enrolled, full-time pupils for the public schools of a
16 district shall be calculated individually for each school,
17 except that when:

(a) more than one school of a district, other than a 18 junior high school in an elementary district which has been 19 approved and accredited as a junior high school, is located 20 21 within the incorporated limits of a city or town, the average number belonging of such schools shall be based on 22 the appregate of all the regularly enrolled, full-time 23 pupils attending such schools located within the 24 incorporated limits of a city or town; 25

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1 (b) a junior high school which has been approved and accredited as a junior high school is located within the 2 3 incorporated limits of a city or town in which a high school 4 is located, all of the regularly enrolled, full-time pupils of the junior high school shall be considered as high school 5 6 district pupils for the purposes of calculating the average 7 number belonging of the high schools located within the 8 incorporated limits of such city or town;

9 (c) a middle school has been approved and accredited, 10 in which case pupils below the 7th grade shall be considered 11 elementary school pupils for ANB purposes and the 7th and 12 8th grade pupils shall be considered high school pupils for 13 ANB purposes; or

(d) a school has not been accredited by the board of public education, the regularly enrolled, full-time pupils attending the nonaccredited school shall not be eligible for average number belonging calculation purposes, nor will an average number belonging for the nonaccredited school be used in determining the foundation program for such district.

21 (4)(3) When 11th or 12th grade students are regularly
22 enrolled on a part-time basis, high schools may calculate
23 the ANB to include an "equivalent ANB" for those students.
24 The method for calculating an equivalent ANB shall be
25 determined in a manner prescribed by the superintendent of

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1 public instruction."

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2 Section 3. Section 20-9-313, MCA, is amended to read:
3 "20-9-313. Circumstances under which the regular
4 average number belonging may be increased. The average
5 number belonging of a school for a given school fiscal year,
6 calculated in accordance with the ANB formula prescribed in
7 20-9-311, may be increased when:

8 (1) the opening of a new elementary school or the 9 reopening of an elementary school has been approved in 10 accordance with 20-6-502. The average number belonging for 11 such school shall be established by the county 12 superintendent and approved, disapproved, or adjusted by the 13 superintendent of public instruction.

(2) the opening or reopening of a high school or a
branch of the county high school has been approved in
accordance with 20-6-503, 20-6-504, or 20-6-505. The average
number belonging for such high school shall be established
by the county superintendent's estimate, after an
investigation of the probable number of pupils that will
attend such high school.

(3) a district anticipates an increase in the average
number belonging due to the closing of any private or public
school in the district or a neighboring district. The
estimated increase in average number belonging shall be
established by the trustees and the county superintendent

and approved, disapproved, or adjusted by the superintendent
 of public instruction no later than the fourth Monday in
 June.

4 (4) a district anticipates an unusual enrollment 5 increase in the ensuing school fiscal year. The increase in 6 average number belonging shall be based on estimates of 7 increased enrollment approved by the superintendent of 8 public instruction and shall be computed in the manner 9 prescribed by 20-9-314.

10 (5) for the initial year of operation of a program 11 established under 20-7-117(1), the ANB to be used for budget 12 purposes is the same as one-half the number of 5-year-old 13 children residing in the district as of September 10 of the 14 preceding school year, either as shown on the official 15 school census or as determined by some other procedure 16 approved by the superintendent of public instruction; or

17 (6)--a-special-full-time-pupily-as-defined-in-20-9-3117 18 in--a--given--school--year--will--no--longer-be-considered-a 19 special-full-time-pupil-in--the--ensuing--school--year--(the 20 superintendent--of--public-instruction-may-grant-one-ANB-for

21 such-pupil-for-the-ensuing-school-year);-or

22 (77)(6) a high school district provides early 23 graduation for any student who completes graduation 24 requirements in less than eight semesters or the equivalent 25 amount of secondary school enrollment or when a high school

district provides early graduation for a class of students who have completed the requirements for graduation after 175 pupil-instruction days in the 12th grade. The increase shall be established by the trustees as though the student had attended to the end of the school year and shall be approved, disapproved, or adjusted by the superintendent of public instruction."

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#### STATE OF MONTANA

REQUEST NO. FNN212-85

### FISCAL NOTE

Form BD-15

In compliance with a written request received January 26 19 85 , there is hereby submitted a Fiscal Note for H.B. 417 pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

### DESCRIPTION OF PROPOSED LEGISLATION:

House Bill 417 is an act to change the method for calculating ANB (average number belonging) for special education children. Special education children are considered the same as regularly enrolled pupils for ANB purposes.

#### ASSUMPTIONS:

- 1. The maximum-general-fund-budget-without-a-vote (MGFBWV) for FY 1985 is \$270,988,563.
- 2. There will be no increase in the maximum-general-fund-budget-without-a-vote for FY 1986 and FY 1987.
- 3. The average cost per elementary ANB (average number belonging) is \$1,632.16 and for a high school ANB \$2,152.35.
- 4. The number of handicapped students will remain constant from 1985 through 1987.
- 5. School trustee pupil data reports on full time special education students is accurate.
- 6. There are presently 1,732.23 full time elementary special education students and 703.16 full time high school special education students attending the state's schools.

### FISCAL IMPACT:

Expenditures:	FY 1986	FY 1987
Current Law - MGFBWV	\$270,988,563	\$270,988,563
Proposed Law - MGFBWV	275, 329, 285	275,329,285
Additional General Fund Required	\$ 4,340,722	\$ 4,340,722

- 1. The proposed change in calculating special education ANB would result in the above increases.
- 2. The state general fund in support of special education allowable costs would increase by the above listed amounts.
- 3. Any increase in Public School funding schedules will increase the cost of this bill.

BUDGET DIRECTOR Office of Budget and Program Planning

Date: VAN 29, 1985 HB 417

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# AFFECT ON COUNTY OR OTHER LOCAL REVENUE OR EXPENDITURES:

1. The indirect special education costs for full time special education students of all districts would be lessened by \$4,340,722 per year.

## LONG-RANGED EFFECTS OF PROPOSED LEGISLATION:

1. An increased continued commitment of maximum-general-fund-budget-without-a-vote revenue would result.

### TECHNICAL OR MECHANICAL DEFECTS OR CONFLICTS WITH EXISTING LEGISLATION:

N/A