# HOUSE BILL NO. 383

Introduced
Referred to Highways & Transportation
Fiscal Note Requested
Fiscal Note Received
Hearing
Committee Report-Bill Pass As amended
2nd Reading Pass
3rd Reading Pass

# Transmitted to Senate

3/04	Referred	to	Highways	&	Transportation
	Hearing				
_ /		_	•		

3/29 Adverse Committee Report 3/29 Bill Killed

+	HONSO BILLING. 383
2	INTRODUCED BY NATHE Him & Merichan Succession
3	Carey Hardin der Hee ser bleson the
4	A BILL FOR AN ACT ENTITLED AN ACT ESTABLISHING AN
5	ABANDONED RAILROAD HIGHWAY ASSISTANCE ACCOUNT; PROVIDING FOR
6	PAYMENTS INTO THAT ACCOUNT BY RAILROADS ABANDONING LINES;
7	AND ALLOWING FOR EXPENDITURES FROM THAT ACCOUNT TO MEET
8	ADDITIONAL HIGHWAY COSTS CAUSED BY RAILROAD ABANDONMENTS.
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10	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
11	Section 1. Abandoned railroad highway assistance
12	account. There is within the state special revenue fund an
13	abandoned railroad highway assistance account. Money is
14	payable into this account under [section 2]. The state
15	treasurer shall draw warrants from this account upon order
16	of the department of highways for purposes provided in
17	[section 2].
18	Section 2. Abandonment impact payments expenditures

HOUSE, BILL NO. 203

Section 2. Abandonment impact payments -- expenditures -- duties of department of highways. (1) A railroad that abandons a branch line or a main line, or any portion thereof, in this state that was profitable under the criteria in [section 3] shall pay each year into the abandoned railroad highway assistance account an amount equal to one-half of the additional cost, caused by the abandonment and subsequent increased motor vehicle traffic,

of improving, maintaining, or repairing the public highways
in the area previously served by the abandoned railroad
line, as determined according to the criteria in [section
4 4].

- (2) The department of highways shall expend the money paid by the abandoning railroad under subsection (1) to improve, maintain, or repair public highways in the areas previously served by the abandoned railroad line, subject to appropriation by the legislature.
- (3) It is the responsibility of the department of highways to plan, design, and complete projects funded under this section; however, with respect to projects of a purely local nature, the department of highways may delegate that responsibility to the county concerned.

Section 3. Determination of profitability. For the purposes of [section 2], a railroad branch line or main line, or any portion thereof, is considered profitable if that branch line or main line was determined to have revenue in excess of avoidable costs in the state of Montana rail plan most recently completed by the department of commerce before October 1, 1985, or in subsequent years, in the state of Montana rail plan most recently completed by the department of commerce.

24 Section 4. Additional highway costs of railroad 25 abandonment. For purposes of [section 2], the additional

- 1 cost, caused by abandonment and subsequent increased motor
  - vehicle traffic, of improving, maintaining, or repairing the
- 3 public highways in the area previously served by the
- 4 abandoned railroad line is determined according to the rail
- 5 abandonment highway impact analysis prepared by the
  - department of commerce and effective on October 1, 1985, or
- 7 subsequent revisions thereto by the department of commerce.
- 8 Section 5. Implementing abandoned railroad highway
- 9 assistance. The department may expend money from the
- 10 abandoned railroad highway assistance account for the
- 11 purposes provided in [section 2] and shall take the actions
- 12 required to fulfill the responsibilities imposed upon it by
- 13 [section 2].

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- 14 Section 6. Extension of authority. Any existing
- 15 authority of the department of commerce to make rules on the
- 16 subject of the provisions of this act is extended to the
- 17 provisions of this act.
- 18 Section 7. Codification instruction. (1) Sections 1
- 19 through 4 are intended to be codified as an integral part of
- 20 Title 60, chapter 11.
- 21 (2) Section 5 is intended to be codified as an
- 22 integral part of Title 60, chapter 2, part 2, and the
- 23 provisions of Title 60, chapter 2, part 2, apply to section
- 24 5.

#### STATE OF MONTANA

#### FISCAL NOTE

REQUEST NO. FNN219-85

Form BD-15

In compliance with a written	request received January 25	19 85 , there is	s hereby submitted a Fiscal
Note for H.B. 383	pursuant to Title 5, Chapter 4	, Part 2 of the Montana Code	Annotated (MCA).
Background information used	in developing this Fiscal Note:	is available from the Office	of Budget and Program
Planning, to members of the	Legislature upon request.		

### DESCRIPTION OF PROPOSED LEGISLATION:

House Bill 383 creates an abandoned railroad highway assistance account to be used by the Department of Highways to improve roads.

#### ASSUMPTIONS:

- 1. Current procedures used to calculate rail line profitability are not modified.
- 2. Current procedures used to calculate highway impact cost are not modified.
- 3. No legal challenges of procedures are made; therefore, no legal costs will be incurred.
- 4. Projection of abandonment follows present System Diagram Map with allowances made for current three-year abandonment moratorium. Only 1 abandonment is anticipated in the next biennium.

# FISCAL IMPACT ON STATE SPECIAL REVENUES:

Revenue to Earmarked Account	<u>FY 86</u> \$ -0-	<u>FY 87</u> \$425,000	
Expenditures:			
Operating Expense	-0-	106,250	
Capital Outlay	-0-	318,750	
	<u>-0-</u>	\$425,000	
Net Effect	\$ -0-	\$ -0-	
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BUDGET DIRECTOR

Office of Budget and Program Planning

Date: VAN 30, 1985— HB 383 Request No. FNN 219-85 Form BD-15 page 2

Local Impact:

Item 3 of Section 2 of this bill allows the Department of Highways to delegate planning and design of "a purely local nature" to the respective county. To the extent this occurred, there would be a local impact.

# LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

Projecting current railroad operation beyond September, 1987 probable rail abandonment highway impacts could grow to \$20,353,706 annually by 1990. This number could then grow proportionately with the abandonment of any lines not included in current probability projections. The abandoned railroad Highway Assistance Account could be expanded by \$10,176,853 in Fiscal Years 1988 and 1989 if the railroads continue probable abandonment plans.

#### TECHNICAL NOTE:

- 1. Enforcement of these provisions may be subject to court interpretation of railroad taxation discrimination defined in USCA Title 49, Section 11503.
- 2. Since some abandonments are now pending or are in different stages under ICC rules, there may be a need to define clearly when abandonment occurs. (Would those which are now pending come under this law?)

# APPROVED BY COMMITTEE ON HIGHWAYS & TRANSPORTATION

1	HOUSE BILL NO. 363
2	INTRODUCED BY NATHE, HARP, MENAHAN, BARDANOUVE,
3	RANEY, HARBIN, IVERSON, E. SMITH, ELLISON, HARPER,
4	HOLLIDAY, POFF, CODY, FRITZ, TVEIT, H. HAMMOND,
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	AND ALLOWING FOR EXPENDITURES FROM THAT ACCOUNT TO MEET
!	ADDITIONAL HIGHWAY COSTS CAUSED BY RAILROAD ABANDONMENTS.
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	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
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	INCREASED MOTOR VEHICLE AND TRUCK TRAFFIC IN AN AREA
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1	LEGISLATURE FURTHER FINDS THAT THE INCREASED MOTOR VEHICLE
_	AND TRUCK TRAFFIC RESULTING FROM RAILROAD ABANDONMENT CAUSES
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• 5	FINANCIAL BURDEN ON STATE GOVERNMENT BECAUSE OF THE

1	ADDITIONAL COSTS OF IMPROVING, MAINTAINING, AND REPAIRING
2	THE PUBLIC HIGHWAYS IN AN AREA PREVIOUSLY SERVED BY THE
3	ABANDONED RAILROAD LINE. THE LEGISLATURE FURTHER FINDS THAT:
4	(1) IT IS THE UNQUESTIONABLE DUTY OF THE STATE TO
5	ASSURE SAFE AND ADEQUATE PUBLIC HIGHWAYS;
6	(2) INADEQUATE PUBLIC HIGHWAYS OBSTRUCT THE FREE FLOW
7	OF TRAFFIC, INCREASE THE COSTS OF MOTOR VEHICLE OPERATION,
8	ENDANGER PUBLIC SAFETY ON THE HIGHWAYS, AND GENERALLY IMPEDE
9	ECONOMIC PROGRESS AND INTERSTATE COMMERCE;
10	(3) ABSENT ADDITIONAL HIGHWAY FUNDS, RAILROAD
11	ABANDONMENT WILL LEAD TO UNSAFE AND INADEQUATE HIGHWAYS IN
12	THOSE AREAS IMPACTED BY SUCH ABANDONMENT;
13	(4) THE ADDITIONAL COSTS OF IMPROVING, MAINTAINING,
14	AND REPAIRING HICHWAYS CAUSED BY RAILROAD ABANDONMENT ARE
15	NOT INCLUDED IN THE PRIVATE COST-BENEFIT CALCULATIONS OF A
16	RAILROAD COMPANY CONTEMPLATING ABANDONMENT; AND
17	(5) A PORTION OF THE ADDITIONAL HIGHWAY COSTS SHOULD
18	BE BORNE BY THE RAILROAD COMPANY RESPONSIBLE FOR PRODUCING
19	SUCH COSTS.
20	SECTION 2. LEGISLATIVE POLICY AND INTENT. CONSISTENT
21	WITH THE FINDINGS IN [SECTION 1], THE LEGISLATURE INTENDS:
22	(1) THAT THE STATE PROVIDE FOR ADEQUATE AND SAFE
23	PUBLIC HIGHWAYS IN THOSE AREAS IMPACTED BY RAILROAD
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- 4 (3) TO ESTABLISH A FAIR AND REASONABLE METHOD FOR

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  7 REQUIRED AS A CONDITION FOR ENGAGING IN ANY BUSINESS

  8 ACTIVITY AND IS NOT BASED ON AN ASSESSMENT ON REAL PROPERTY,

  9 A LEVY ON THE VALUATION OF PERSONAL PROPERTY, OR TAXATION

  10 AGAINST A PERCENTAGE OF THE ASSETS OR INCOME OF THE RAILROAD

  11 COMPANY; AND
- 12 (4) TO IMPOSE UPON A RAILROAD COMPANY ONLY THAT

  13 PORTION OF THE INCREASED COSTS OF IMPROVING, MAINTAINING, OR

  14 REPAIRING PUBLIC HIGHWAYS WHICH CAN BE REASONABLY ATTRIBUTED

  15 TO THE IMPACT OF RAILROAD ABANDONMENT.
- SECTION 3. DEFINITIONS. AS USED IN [THIS ACT], UNLESS

  THE CONTEXT REQUIRES OTHERWISE, THE FOLLOWING DEFINITIONS
  APPLY:
- 19 (1) "ABANDONMENT" MEANS CESSATION OF THE USE OF ANY
  20 PART OF A RAILROAD LINE OR THE ACTIVITY THEREON WITH NO
  21 INTENTION TO USE THE RAILROAD AGAIN OR TO RESUME THE
  22 ACTIVITY, WHICH ABANDONMENT IS APPROVED PURSUANT TO THE
  23 REQUIREMENTS OF 49 U.S.C. 10903.
- 24 (2) "MONTANA RAIL PLAN" MEANS THE REPORT DEVELOPED BY
  25 THE DEPARTMENT OF COMMERCE AS FART OF ITS RAILROAD PLANNING

- 1 ACTIVITIES REQUIRED BY 60-11-101 AND THE APPLICABLE
  2 PROVISIONS OF THE FEDERAL RAILROAD REVITALIZATION AND
  3 REGULATORY REFORM ACT OF 1976.
- 4 (3) "RAIL ABANDONMENT HIGHWAY IMPACT ANALYSIS" MEANS
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  6 CONSEQUENCE OF RAILROAD ABANDONMENT, CONSISTING OF A
  7 CALCULATION OF HIGHWAY COSTS ATTRIBUTABLE TO A RAIL LINE
  8 ABANDONMENT, THAT IS INCLUDED AS PART OF THE MONTANA RAIL
  9 PLAN.
- 10 (4) "RAILROAD" MEANS ANY CORPORATION, PERSON,

  11 ASSOCIATION OF PERSONS, OR OTHER ENTITY OWNING OR OPERATING

  12 A RAILROAD LOCATED, IN WHOLE OR IN PART, IN THE STATE.
- Section 4. Abandoned railroad highway assistance account. There is within the state special revenue fund an abandoned railroad highway assistance account. Money is payable into this account under (section 2 5). The state treasurer shall draw warrants from this account upon order of the department of highways for purposes provided in
- [section 2 5].

  Section 5. Abandonment impact payments -- expenditures
  -- duties of department of nighways. (1) A railroad that
  abandons a branch line or a main line, or any portion
  thereof, in this state that was POTENTIALLY profitable under
  the criteria in [section 3 6] shall pay each year, FOR A
  PERIOD OF NO MORE THAN 7 YEARS, into the abandoned railroad

highway assistance account an amount equal to one-half of the additional cost, caused by the abandonment and subsequent increased motor vehicle traffic, of improving, maintaining, or repairing the public highways in the area previously served by the abandoned railroad line, as determined according to the criteria in [section 4 7].

- (2) The department of highways shall expend the money paid by the abandoning railroad under subsection (1) to improve, maintain, or repair public highways in the areas previously served by the abandoned railroad line, subject to appropriation by the legislature.
- (3) It is the responsibility of the department of highways to plan, design, and complete projects funded under this section; however, with respect to projects of a purely local nature, the department of highways may delegate that responsibility to the county concerned.

Section 6. Determination of profitability. For the purposes of [section 2 5], a railroad branch line or main line, or any portion thereof, is considered <u>POTENTIALLY</u> profitable if that branch line or main line was determined to have revenue in excess of avoidable costs in the state of Montana rail plan most recently completed by the department of commerce before October 1, 1985, or in subsequent years, in the state of Montana rail plan most recently completed by the department of commerce.

Section 7. Additional highway costs of railroad abandonment. For purposes of [section 25], the additional cost, caused by abandonment and subsequent increased motor vehicle traffic, of improving, maintaining, or repairing the public highways in the area previously served by the abandoned railroad line is determined according to the rail abandonment highway impact analysis prepared by the department of commerce and effective on October 1, 1985, or subsequent revisions thereto by the department of commerce.

Section 8. Implementing abandoned railroad highway assistance. The department may expend money from the abandoned railroad highway assistance account for the purposes provided in [section 2 5] and shall take the actions required to fulfill the responsibilities imposed upon it by [section 2 5].

SECTION 9. FAILURE TO COMPLY WITH PAYMENT
REQUIREMENTS. THE FAILURE OF A RAILROAD COMPANY TO MAKE
PAYMENTS AS REQUIRED BY [SECTION 5] CREATES AN UNPAID DEBT
THAT IS OWED TO THE STATE. SUCH UNPAID DEBT MAY BE COLLECTED
BY THE SEIZURE AND SALE OF REAL OR PERSONAL PROPERTY IN
POSSESSION OF THE RAILROAD COMPANY WITHIN THE STATE.

SECTION 10. CONSTRUCTION. NOTHING IN [THIS ACT] MAY

BE CONSTRUED TO ALLOW THE STATE TO ABRIDGE OR DENY THE RIGHT

OF A RAILROAD COMPANY TO PURSUE ABANDONMENT OF A RAILROAD

LINE AS PROVIDED IN 49 U.S.C. 10903.

Section 11. Extension of authority. Any existing
authority of the department of commerce to make rules on the
subject of the provisions of this act is extended to the
provisions of this act.

5 Section 12. Codification instruction. (1) Sections 1 6 through 4 7, 9, AND 10 are intended to be codified as an 7 integral part of Title 60, chapter 11.

- (2) Section 5 8 is intended to be codified as an integral part of Title 60, chapter 2, part 2, and the provisions of Title 60, chapter 2, part 2, apply to section 5 8.
- SECTION 13. SEVERABILITY. IF A PART OF THIS ACT IS

  INVALID, ALL VALID PARTS THAT ARE SEVERABLE FROM THE INVALID

  PART REMAIN IN EFFECT. IF A PART OF THIS ACT IS INVALID IN

  ONE OR MORE OF ITS APPLICATIONS, THE PART REMAINS IN EFFECT
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HOUSE BILL NO. 383

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highway assistance account an amount equal to one-half of the additional cost, caused by the abandonment and subsequent increased motor vehicle traffic, of improving, maintaining, or repairing the public highways in the area previously served by the abandoned railroad line, as determined according to the criteria in [section 4.7].

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- (2) The department of highways shall expend the money paid by the abandoning railroad under subsection (1) to improve, maintain, or repair public highways in the areas previously served by the abandoned railroad line, subject to appropriation by the legislature.
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- SECTION 9. FAILURE COMPLY WITH PAYMENT 16 TO REQUIREMENTS. THE FAILURE OF A RAILROAD COMPANY TO MAKE 17 18 PAYMENTS AS REQUIRED BY [SECTION 5] CREATES AN UNPAID DEBT THAT IS OWED TO THE STATE. SUCH UNPAID DEBT MAY BE COLLECTED 19 BY THE SEIZURE AND SALE OF REAL OR PERSONAL PROPERTY IN 20 POSSESSION OF THE RAILROAD COMPANY WITHIN THE STATE. 21
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-6-

- 24 OF A RAILROAD COMPANY TO PURSUE ABANDONMENT OF A
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Section 11. Extension of authority. Any existing authority of the department of commerce to make rules on the subject of the provisions of this act is extended to the provisions of this act. Section 12. Codification instruction. (1) Sections 1 through 4 7, 9, AND 10 are intended to be codified as an integral part of Title 60, chapter 11. (2) Section 5 8 is intended to be codified as an integral part of Title 60, chapter 2, part 2, and the provisions of Title 60, chapter 2, part 2, apply to section 5 8. SECTION 13. SEVERABILITY. IF A PART OF THIS ACT IS INVALID, ALL VALID PARTS THAT ARE SEVERABLE FROM THE INVALID PART REMAIN IN EFFECT. IF A PART OF THIS ACT IS INVALID IN ONE OR MORE OF ITS APPLICATIONS, THE PART REMAINS IN EFFECT IN ALL VALID APPLICATIONS THAT ARE SEVERABLE FROM THE

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INVALID APPLICATIONS.

-End-