SENATE BILL NO 452

Introduced: 02/16/83

Referred to Committee on State Administration: 02/16/83

Hearing: 2/18/83

Report: 02/18/83, Do Pass

2nd Reading: 02/22/83 3rd Reading: 02/23/83

Transmitted to House: 02/23/83

Referred to Committee on State Administration: 02/28/83

Hearing: 3/9/83

Report: 03/10/83, Be Concurred In, As Amended

Rereferred to Committee on Appropriations: 3/12/83

Hearing: 4/7/83

Report: 04/07/83, Be Concurred In

2nd Reading: 04/08/83, Be Concurred In 3rd Reading: 04/11/83, Be Concurred In

Returned to Senate With Amendments: 4/12/83 Referred to Committee on Rules: 04/13/83 Report: 04/14/83, Be Adopted

2nd Reading: 04/18/83, Be Concurred In 3rd Reading: 04/19/83, Be Concurred In

On Motion Reconsider Action 4/19/83

Rereferred to committee on Rules 4/19/83 As Amendments Not In Accordance With Joint Rules

Returned to House: 04/19/83
Placed on 2nd Reading: 4/20/83
Pass Consideration: 4/21/83
Died in Committee.

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2	INTRODUCED BY	1 40	S. Brown

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- A BILL FOR AN ACT ENTITLED: "AN ACT AUTHORIZING THE
- DEPARTMENT OF ADMINISTRATION TO ADMINISTER A STATEWIDE
- CITIZENS' SUGGESTIONS PROGRAM TO AWARD CITIZENS FOR
- 7 COST-SAVING PROPOSALS: AND PROVIDING A TERMINATION DATE."
 - BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
- 10 Section 1. Definitions. As used in [sections 1 through
- 11 71. the following definitions apply:
- 12 (1) "Agency head" means a director, commissioner, or
- 13 constitutional officer in charge of an executive,
- legislative, or judicial branch agency or an agency of the 14
- 15 Montana university system.
- 16 (2) "Department" means the department of
- 17 administration provided for in 2-15-1001.
- 18 Section 2. Creation and purpose of program. The
- department shall develop and administer a statewide 19
- citizens' suggestions program to: 20
- 21 (1) recognize and reward citizens for suggestions or
- 22 inventions contributing to the efficiency and economy of
- 23 state povernment:
- (2) encourage citizens to take an active interest in 24
- 25 state government; and

- 1 (3) promote a better understanding among the citizens of the state of the operation and function of state government.
- Section 3. Powers and duties of department. The department shall:
- 6 (1) adopt rules to equitably administer the citizens. suggestions program, addressing the following subjects as 7 well as others: 8
- 9 (a) methods for soliciting ideas;
- 10 (b) application procedures;
- 11 (c) procedures for reviewing suggestions; and
- 12 (d) method for making awards:
- 13 (2) assist agencies in evaluating suggestions or
- 14 inventions and selecting recipients for awards:
- 15 (3) approve agency recommendations for granting
- 16 awards, in consultation with the incentive awards advisory
- council established under 2-18-1104; and determine the 17
- 18 amount of each incentive award based on first-year monetary
- 19 savings; and
- 20 (4) prepare a biennial report to the legislature
- 21 containing a list of citizen awards and the corresponding
- 22 savings to the state resulting from each citizen's
- 23 suggestion or invention and providing a general review of
- 24 and recommendations for improving the program.
- 25 Section 4. Eligibility for award. (1) Except as

- 1 provided in subsection (2), a citizen of the state, as
- 2 defined in 1-1-402, who is not an employee eligible to
- 3 participate in the employee incentive award program
 - established under Title 2, chapter 18, part 11, may be
- 5 eligible for an award if his suggestion or invention results
- 6 in:

- 7 (a) eliminating or reducing an agency's expenditures;
- 8 or
- 9 (b) improving services to the public by permitting
- 10 more work to be accomplished within an agency without
- 11 increasing the cost of governmental operations.
- 12 (2) A suggestion or invention relating to matters
- 13 recommended for study or review or a proposal resulting from
- 14 assigned or contracted audits, studies, reviews, or research
- 15 may not be considered for an award.
- 16 Section 5. Procedure for granting award. (1) The
- 17 department shall transmit each suggestion or invention
- 18 received under the program to the state agency affected by
- 19 the suggestion.
- 20 (2) The agency shall evaluate the suggestion or
- 21 invention and recommend to the department whether an award
- 22 should be granted, based on cost savings to the agency after
- 23 implementing the suggestion.
- 24 (3) If the department, after consulting with the
- 25 advisory council established under 2-18-1104+ approves an

- 1 agency's recommendation for an award, the agency head may
- 2 grant an award to a citizen whose proposal meets the
- 3 requirements in [section 4].
- 4 Section 6. Amount and source of award. (1) The amount
- 5 of an award granted under this program may not be more than
- 6 10% of the savings resulting from implementing the citizen's
- 7 proposal for 1 year, up to a maximum of \$500. Larger awards
 - may be proposed and submitted to the legislature for
- 9 consideration.

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- 10 (2) The agency head shall pay the citizen from the
- 11 agency's budget in a single+ lump-sum award+
- 12 Section 7. State not liable. The state is not liable
- 13 for failure to adopt or implement any suggestion or
- 14 invention submitted under this program.
- 15 Section 8. Termination date. The provisions of this
- 16 act terminate October 1, 1985.

-End-

STATE OF MONTANA

REQUEST NO. 462-83

FISCAL NOTE

Form BD-15

In compliance with a written request received <u>February 17</u>, 19 83, there is hereby submitted a Fiscal Note for <u>Senate Bill 452</u> pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA).

Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

DESCRIPTION OF PROPOSED LEGISLATION:

Senate Bill 452 expands the "State Employee Incentive Awards Program" to all citizens of the State of Montana.

ASSUMPTIONS:

- 1) An additional 1.5 FTE is assigned to help administer and promote the program.
- 2) Travel expenses to promote and explain the program are estimated at \$5,000 in each year.
- 3) Advertising, promotional and printing costs are estimated at \$9,000 in each year.
- 4) 1,000 suggestions will be submitted by citizens each year. Of these, 20 will result in average first year cost savings of \$10,000 each.
- 5) Agency personal service costs, estimated at \$25,000 each year, are widely dispersed and absorbed.

FISCAL IMPACT:

Expenditures	<u>FY84</u>	<u>FY85</u>	TOTAL BIENNIUM
Personal Services Operating Expenses	\$ 28,500 14,000	\$ 29,700 14,000	\$ 58,200 28,000
Total Expenditures To General Fund	\$ 42,500	\$ 43,700	\$ 86,200
ESTIMATED COST SAVINGS OF SUGGESTIONS	\$(200,000)	<u>\$(200,000)</u>	\$(400,000 <u>)</u>

COMMENT:

The personal service and operating costs listed above are incurred by the Department of Administration, Personnel Division. Any resulting savings will accrue to the agency that implements the suggestion.

FISCAL NOTE 16: R/1

BUDGET DIRECTOR

Office of Budget and Program Planning

nom: 2 · 2 0 - 83

STATEMENT OF INTENT
SENATE BILL 452

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Ine general purpose of SB 452 is to provide incentives to citizens to make suggestions or to create inventions that reduce the costs of government operations or improve government operations without increasing costs. The discretion of the Department of Administration in granting awards is limited to 10% of the cost savings realized in the first year or \$500, whichever is less. Larger awards may be proposed, but the Legislature must approve the awards and appropriate the money.

The purpose for giving the Department of Administration rulemaking authority is that it can best administer the program consistently throughout state government and determine the amount of money appropriate for an incentive award.

It is contemplated that the rules should address the following:

- (1) the procedure and bylaws that the Advisory Council
 will follow when conducting its business;
- (2) standards to assure administration of the programon a statewide basis;
- 24 (3) forms that may be necessary to administer the provisions in the bill;

- 1 (4) procedures for detailed investigations and
 2 evaluations of suggestions;
- 3 (5) methods for soliciting ideas;
- 4 (5) procedures for filing suggestions with the 5 Department:
- 6 (7) time limits for the review of suggestions and 7 inventions:
- (3) procedures for the presentation of suggestions or inventions to the Legislature when the legitimate value of the ideas exceeds the \$500 limit in the bill;
- 11 (9) procedures covering the timely payment of cash
 12 awards that are approved by the Department;
- 13 (10) procedures to maintain the integrity of the 14 program through the review of awards to assure that they are 15 granted equitably, on the basis of merit, and that the 16 reasons for granting an award are made public.

Approved by Committee on State Administration

1	SENATE BILL NO. 452
2	INTRODUCED BY FULLER. J. BROWN
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT AUTHORIZING THE
5	DEPARTMENT OF ADMINISTRATION TO ADMINISTER A STATEWIDE
6	CITIZENS* SUGGESTIONS PROGRAM TO AWARD CITIZENS FOR
7	COST-SAVING PROPOSALS; AND PROVIDING A TERMINATION DATE.*
8	
9	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
10	Section 1. Definitions. As used in [sections 1 through
11	7], the following definitions apply:
12	(1) "Agency head" means a director, commissioner, or
13	constitutional officer in charge of an executive.
14	legislative, or judicial branch agency or an agency of the
15	Montana university system•
16	(2) "Department" means the department of
17	administration provided for in 2-15-1001.
18	Section 2. Creation and purpose of program. The
19	department shall develop and administer a statewide
20	citizens' suggestions program to:
21	(1) recognize and reward citizens for suggestions or
22	inventions contributing to the efficiency and economy of
23	state yovernment;
24	(2) encourage citizens to take an active interest in
25	state government; and

(3) promote a better understanding among the citizens
of the state of the operation and function of state
government.
Section 3. Powers and duties of department. The
department shall:
(1) adopt rules to equitably administer the citizens •
suggestions program, addressing the following subjects as
well as others:
(a) methods for soliciting ideas;
<pre>(b) application procedures;</pre>
(c) procedures for reviewing suggestions; and
(d) method for making awards;
(2) assist agencies in evaluating suggestions or
inventions and selecting recipients for awards;
(3) approve agency recommendations for granting
awards, in consultation with the Incentive awards advisory
council established under 2-18-1104, and determine the
amount of each incentive award based on first-year monetary
savings; and
(4) prepare a biennial report to the legislature
containing a list of citizen awards and the corresponding

savings to the state resulting from each citizen's

suggestion or invention and providing a general review of

and recommendations for improving the program.

Section 4. Eligibility for award. (1)

Except as

- provided in subsection (2), a citizen of the state, as defined in 1-1-402, who is not an employee eligible to participate in the employee incentive award program established under Title 2, chapter 19, part 11, may be eligible for an award if his suggestion or invention results in:
- 7 (a) eliminating or reducing an agency's expenditures; 8 or

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- (b) improving services to the public by permitting more work to be accomplished within an agency without increasing the cost of governmental operations.
- (2) A suggestion or invention relating to matters recommended for study or review or a proposal resulting from assigned or contracted audits, studies, reviews, or research may not be considered for an award.
- Section 5. Procedure for granting award. (1) The department shall transmit each suggestion or invention received under the program to the state agency affected by the suggestion.
- (2) The agency shall evaluate the suggestion or invention and recommend to the department whether an award should be granted, based on cost savings to the agency after implementing the suggestion.
- (3) If the department, after consulting with the advisory council established under 2-18-1104, approves an

agency's recommendation for an award, the agency head may
grant an award to a citizen whose proposal meets the
requirements in fsection 41.

Section 6. Amount and source of award. (1) The amount of an award granted under this program may not be more than 10% of the savings resulting from implementing the citizen's proposal for 1 year, up to a maximum of \$500. Larger awards may be proposed and submitted to the legislature for consideration.

10 (2) The agency head shall pay the citizen from the 11 agency's budget in a single, lump-sum award.

12 Section 7. State not liable. The state is not liable
13 for failure to adopt or implement any suggestion or
14 invention submitted under this program.

15 Section 8. Termination date. The provisions of this
16 act terminate October 1, 1985.

-End-

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l	STATEMENT OF	INTENT
!	SENATE BIL	L 452

The general purpose of SB 452 is to provide incentives to citizens to make suggestions or to create inventions that reduce the costs of government operations or improve government operations without increasing costs. The discretion of the Department of Administration in granting awards is limited to 10% of the cost savings realized in the first year or \$500, whichever is less. Larger awards may be proposed, but the Legislature must approve the awards and appropriate the money.

The purpose for giving the Department of Administration rulemaking authority is that it can best administer the program consistently throughout state government and determine the amount of money appropriate for an incentive award.

It is contemplated that the rules should address the following:

- 20 (1) the procedure and bylaws that the Advisory Council
 21 will follow when conducting its business;
- (2) standards to assure administration of the programon a statewide basis;
- 24 (3) forms that may be necessary to administer the 25 provisions in the bill;

1	(4) pr	rocedures	for	detailed	investigations	and
2	evaluations	of suggest	ions;			

3 (5) methods for soliciting ideas;

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- (6) procedures for filing suggestions with the Department;
- (7) time limits for the review of suggestions and
- 8 (8) procedures for the presentation of suggestions or 9 inventions to the Legislature when the legitimate value of 10 the ideas exceeds the \$500 limit in the bill:
- 11 (9) procedures covering the timely payment of cash
 12 awards that are approved by the Department;
 - (10) procedures to maintain the integrity of the program through the review of awards to assure that they are granted equitably, on the basis of merit, and that the reasons for granting an award are made public.

SB 0452/02

1	SENATE BILL NO. 452
2	INTRODUCED BY FULLER, J. BROWN
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT AUTHORIZING THE
5	DEPARTMENT OF ADMINISTRATION TO ADMINISTER A STATEWIDE
6	CITIZENS SUGGESTIONS PROGRAM TO AWARD CITIZENS FOR
7	COST-SAVING PROPOSALS; AND PROVIDING A TERMINATION DATE.
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9	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
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11	7], the following definitions apply:
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13	constitutional officer in charge of an executive,
14	legislative, or judicial branch agency or an agency of the
15	Montana university system-
16	(2) "Department" means the department of
17	administration provided for in 2-15-1001.
18	Section 2. Creation and purpose of program. The
19	department shall develop and administer a statewide
20	citizens' suggestions program to:
21	(1) recognize and reward citizens for suggestions or
22	inventions contributing to the efficiency and economy of
23	state government;
24	(2) encourage citizens to take an active interest in
25	state government; and

1	(3) promote a better understanding among the citizens
2	of the state of the operation and function of state
3	government.
4	Section 3. Powers and duties of department. The
5	department shall:
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8	well as others:
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16	awards, in consultation with the incentive awards advisory
17	council established under 2-18-1104, and determine the
18	amount of each incentive award based on first-year monetary
19	savings; and
20	(4) prepare a biennial report to the legislature
21	containing a list of citizen awards and the corresponding

savings to the state resulting from each citizen's suggestion or invention and providing a general review of

and recommendations for improving the program.

Section 4. Eligibility for award. (1)

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- provided in subsection (2), a citizen of the state, as defined in 1-1-402, who is not an employee eligible to participate in the employee incentive award program established under Title 2, chapter 18, part 11, may be eligible for an award if his suggestion or invention results in:
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- 1 agency's recommendation for an award, the agency head may
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- of an award granted under this program may not be more than
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- 12 Section 7. State not liable. The state is not liable
- 13 for failure to adopt or implement any suggestion or
- 14 invention submitted under this program-
- 15 Section 8. Termination date. The provisions of this
- 16 act terminate October 1, 1985.

-End-

SENATE BILL 452 AMENDMENTS STATE ADMINISTRATION COMMITTEE MARCH 9, 1983

1. Title, line 7.

Following: ";"

Insert: "PROVIDING AN APPROPRIATION TO ADMINISTER THE PROGRAM;"

2. Page 4.

Following: line 14

Insert: "Section 8. Appropriation. There is appropriated to the department of administration from the general fund \$86,200 for the biennium ending June 30, 1985, for the purpose of implementing the citizens' suggestion program authorized in this act."

Renumber: subsequent section

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16 SECTION B. APPROPRIATION. THERE IS APPROPRIATED TO
17 THE DEPARTMENT OF ADMINISTRATION FROM THE GENERAL FUND
18 \$86.200 FOR THE BIENNIUM ENDING JUNE 30. 1985. FOR THE
19 PURPOSE OF IMPLEMENTING THE CITIZENS: SUGGESTION PROGRAM
20 AUTHORIZED IN THIS ACT.

21 Section 9. Termination date. The provisions of this 22 act terminate October 1, 1985.

-End-

SB 452

-4-

SB 452

1	STATEMENT OF INTENT
2	SENATE BILL 452
3	
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