## HOUSE JOINT RESOLUTION NO. 46

Introduced: 04/16/83
Referred to Committee on Labor & Employment Relations:
 04/16/83
 Hearing: 4/18/83
 Report: 4/18/83, Do Pass
2nd Reading: 04/18/83, Do Pass
3rd Reading: 04/18/83, Do Pass
Transmitted to Senate: 04/19/83
Referred to Committee on State Administration: 04/19/83
 Hearing: 4/20/83
 Report: 04/20/82, Be Concurred In
2nd Reading: 04/20/83, Be Concurred In

2nd Reading, 04/20/83, Be Indefinitely Postponed Bill Killed

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LC 1458/01

HOLLSE JOINT RESOLUTION NO. 46 1 INTRODUCED BY Harr HARP M Hart 2 3 A JUINT RESOLUTION OF THE SENATE AND THE HOUSE 0F 4 REPRESENTATIVES OF THE STATE OF MONTANA REQUESTING AN 5 INTERIM STUDY OF STATE EMPLOYEE GRIEVANCE STATUTES AND 6 PROCEDURES; AND REQUIRING A REPORT OF THE FINDINGS AND 7 RECOMMENDATIONS OF THE STUDY TO THE LEGISLATURE. 8 9

WHEREAS, there are currently three separate procedures
 for resolution of certain general employee grievances by
 executive branch employees:

(1) a statutory right of appeal to the Board of
Personnel Appeals for employees of the Departments of
Highways and Fish, Wildlife, and Parks;

(2) a right of appeal to the Merit System Council for
employees of agencies receiving federal funds contingent
upon compliance with federal merit system principles; and

19 (3) for all other executive branch employees without a 20 negotiated procedure, an intra-agency process established by 21 administrative rule that involves a hearing by a 22 three-member panel, an advisory decision by the panel, and a 23 final decision by the agency head; and

24 WHEREAS, there are additional separate grievance 25 resolution procedures for state employees in the University 1 System and other branches of government; and

2 WHEREAS, there is an additional specialized procedure 3 for the resolution of grievances privfovni the 4 classification of an employee's position; and SHEREAS, employees who belong to a collective 5 bargaining unit have negotiated grievance resolution 6 procedures generally ending in binding arbitration; and 7 8 WHEREAS, the number and variety of state employee 9 grievance resolution procedures appear to be the result of 10 separate historical developments rather than coordinated 11 planning; and 12 WHEREAS, equitable and timely resolution of employee 13 grievances benefits both the employee and the employer; and 14 WHEREAS, the 48th Legislature considered House Bill 15 309, a bill to establish a single procedure for resolving 16 certain significant employee grievances, and was unable to 17 reach a consensus regarding the policy questions of who 18 should have final decisionmaking authority, what employees should be included, and what procedures constitute an 19 20 appropriate balance between employee rights to fair and 21 equitable treatment and management rights to sufficient 22 authority to ensure that employees are held accountable for 23 their job performance.

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25 NON+ THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE

HJR 46

1 OF REPRESENTATIVES OF THE STATE OF MONTANA:

That an appropriate interim committee be assigned to
study Montana's employee grievance statutes and procedures
and to address the following issues:

5 (1) the advantages and disadvantages of consolidating
6 the existing, nonnegotiated employee grievance procedures
7 into one procedure;

8 (2) the advantages and disadvantages of providing a 9 grievance resolution procedure for employees who have not 10 organized and collectively bargained a grievance procedure 11 and for employees who are not eligible to organize and 12 bargain collectively;

(3) whether, if a consolidated grievance procedure is
established, the Merit System Council should be abolished;
(4) whether grievances involving the position
classification of an employee should be included in a
consolidated procedure, if one is established;

18 (5) which employees and branches of government should
19 be included in a consolidated procedure, if one is
20 established;

21 (6) the relationship between a consolidated and
22 collectively bargained grievance procedure and the rights of
23 employees covered under the latter;

24 (7) how an appropriate balance might best be attained
 25 under a grievance procedure between the rights of employees

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to fair and equitable treatment and management rights to
 sufficient authority to ensure that employees are held
 accountable for job performance;

4 (8) in what ways grievances should be distinguished
5 with regard to their severity; and

6 (9) what individual or body would be most appropriate 7 to resolve grievances and what rights of appeal should be 8 available, if a consolidated procedure is established.

9 BE IT FURTHER RESOLVED, that in its study the committee
10 examine the grievance statutes and procedures of other
11 states and jurisdictions and seek input from state managers,
12 employee organizations, and employees at all levels in the
13 classification system,
14 BE IT FURTHER RESOLVED, that the committee report its

15 findings and recommendations for improving the existing

16 employee grievance laws to the 49th Legislature.

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Approved by Committee on Labor & Employment Relations

HOTLIE JOINT RESOLUTION NO. 46 1 INTRODUCED BY Harren Hing In Wark 2 3

4 A JUINT RESOLUTION OF THE SENATE AND THE HOUSE OF 5 REPRESENTATIVES OF THE STATE OF MONTANA REQUESTING AN 6 INTERIM STUDY OF STATE EMPLOYEE GRIEVANCE STATUTES AND 7 PROCEDURES; AND REQUIRING A REPORT OF THE FINDINGS AND 8 RECOMMENDATIONS OF THE STUDY TO THE LEGISLATURE.

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10 WHEREAS, there are currently three separate procedures
11 for resolution of certain general employee grievances by
12 axecutive branch employees:

13 (1) a statutory right of appeal to the Board of
14 Personnel Appeals for employees of the Departments of
15 Highways and Sish, Wildlife, and Parks;

16 (2) a right of appeal to the Merit System Council for
17 employees of agencies receiving federal funds contingent
18 upon compliance with federal merit system principles; and

19 (3) for all other executive branch employees without a 20 negotiated procedure, an intra-agency process established by 21 administrative rule that involves a hearing by a 22 three-member panel, an advisory decision by the panel, and a 23 final decision by the agency head; and

24 wHEREAS, there are additional separate grievance
25 resolution procedures for state employees in the University

1 System and other branches of government; and

2 WHEREAS, there is an additional specialized procedure
3 for the resolution of grievances involving the
4 classification of an emoloyee's position; and

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5 MHEREAS, employees who belong to a collective 6 bargaining unit have negotiated grievance resolution 7 procedures generally ending in binding arbitration; and

8 WHEREAS, the number and variety of state employee 9 grievance resolution procedures appear to be the result of 10 separate historical developments rather than coordinated 11 planning; and

12 WHEREAS, equitable and timely resolution of employee 13 grievances benefits both the employee and the employer; and 14 WHEREAS, the 48th Legislature considered House Bill 15 309, a bill to establish a single procedure for resolving 16 certain significant employee grievances, and was unable to 17 reach a consensus regarding the policy questions of who 18 should have final decisionmaking authority, what employees should be included, and what procedures constitute an 19 29 appropriate balance between employee rights to fair and 21 equitable treatment and management rights to sufficient 22 authority to ensure that employees are held accountable for 23 their job performance.

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25 NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE

-2- SECOND READING HS.R-#6

## LC 1458/01

1 OF REPRESENTATIVES OF THE STATE OF MONTANA:

2 That an appropriate interim committee be assigned to
3 study Montana's employee grievance statutes and procedures
4 and to address the following issues:

5 (1) the advantages and disadvantages of consolidating
6 the existing, nonnegotiated employee grievance procedures
7 into one procedure;

8 (2) the advantages and disadvantages of providing a
9 grievance resolution procedure for employees who have not
10 organized and collectively bargained a grievance procedure
11 and for employees who are not eligible to organize and
12 bargain collectively;

13 (3) whether, if a consolidated grievance procedure is
14 established, the Merit System Council should be abolished;
15 (4) whether grievances involving the position
16 classification of an employee should be included in a
17 consolidated procedure, if one is established;

18 (5) which employees and branches of government should
19 be included in a consolidated procedure, if one is
20 established;

(6) the relationship between a consolidated and
 collectively bargained grievance procedure and the rights of
 employees covered under the latter;

24 (7) how an appropriate balance might best be attained
 25 under a grievance procedure between the rights of employees

to	fair	and	equitable	treatment	and	management	rights	to
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2 sufficient authority to ensure that employees are held

3 accountable for job performance;

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(3) in what ways grievances should be distinguished
 with regard to their severity; and

6 (9) what individual or body would be most appropriate
 7 to resolve grievances and what rights of appeal should be

8 available, if a consolidated procedure is established.

9 AE IT FURTHER RESOLVED, that in its study the committee 10 examine the grievance statutes and procedures of other 11 states and jurisdictions and seek input from state managers, 12 employee organizations, and employees at all levels in the 13 classification system. 14 BE IT FURTHER RESOLVED, that the committee report its

15 findings and recommendations for improving the existing

16 employee grievance laws to the 49th Legislature.

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LC 1458/01

HOTLAE JOINT RESOLUTION NO. 46 1 INTRODUCED BY Themen Hist milest 2 з A JOINT RESOLUTION OF THE SENATE AND THE HOUSE ÛĒ ۸ REPRESENTATIVES OF THE STATE OF MONTANA REQUESTING AN 5 INTERIM STUDY OF STATE EMPLOYEE GRIEVANCE STATUTES AND 6 7 PROCEDURES; AND REQUIRING & REPORT OF THE FINDINGS AND 8 RECOMMENDATIONS OF THE STUDY TO THE LEGISLATURE.

10 WHEREAS, there are currently three separate procedures
11 for resolution of certain general employee grievances by
12 executive branch employees:

13 (1) a statutory right of appeal to the Board of
14 Personnel Appeals for employees of the Departments of
15 Highways and Fish, Wildlife, and Parks;

16 (2) a right of appeal to the Merit System Council for 17 employees of agencies receiving federal funds contingent 18 upon compliance with federal merit system principles; and

(3) for all other executive branch employees without a negotiated procedure, an intra-agency process established by administrative rule that involves a hearing by a three-member panel, an advisory decision by the panel, and a final decision by the agency head; and

24 wHEREAS, there are additional separate grievance
25 resolution procedures for state employees in the University

1 System and other branches of government; and

2 WHEREAS, there is an additional specialized procedure 3 for the resolution of grievances involving the 4 classification of an employee's position; and

5 WHEREAS, employees who belong to a collective 6 bargaining unit have negotiated grievance resolution 7 procedures generally ending in binding arbitration; and

8 WHEREAS, the number and variety of state employee 9 grievance resolution procedures appear to be the result of 10 separate historical developments rather than coordinated 11 planning; and

12 HHEREAS, equitable and timely resolution of employee 13 grievances benefits both the employee and the employer; and 14 WHEREAS, the 48th Legislature considered House Bill 309, a bill to establish a single procedure for resolving 15 certain significant employee grievances, and was unable to 16 reach a consensus regarding the policy questions of who 17 18 should have final decisionmaking authority, what employees 19 should be included, and what procedures constitute an appropriate balance between employee rights to fair and 20 21 equitable treatment and management rights to sufficient **Z**2 authority to ensure that employees are held accountable for 23 their job performance.

25 NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE

THIRD READING HJR - 46

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## LC 1458/01

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OF REPRESENTATIVES OF THE STATE OF MONTANA:

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That an appropriate interim committee be assigned to study Wontana's employee grievance statutes and procedures and to address the following issues:

5 (1) the advantages and disadvantages of consolidating
6 the existing, nonnegotiated employee grievance procedures
7 into one procedure;

8 (2) the advantages and disadvantages of providing a 9 grievance resolution procedure for employees who have not 10 organized and collectively bargained a grievance procedure 11 and for employees who are not eligible to organize and 12 bargain collectively;

13 (3) whether, if a consolidated grievance procedure is 14 established, the Merit System Council should be abolished; 15 (4) whether grievances involving the position 16 classification of an employee should be included in a 17 consolidated procedure, if one is established;

18 (5) which employees and branches of government should
 19 be included in a consolidated procedure, if one is
 20 established:

(6) the relationship between a consolidated and
collectively bargained grievance procedure and the rights of
employees covered under the latter;

24 (7) how an appropriate balance might best be attained
25 under a grievance procedure between the rights of employees

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to fair and equitable treatment and management rights to sufficient authority to ensure that employees are held accountable for job performance:

(3) in what ways grievances should be distinguished with regard to their severity; and

6 (9) what individual or body would be most appropriate 7 to resolve grievances and what rights of appeal should be 8 available, if a consolidated procedure is established.

9 BE IT FURTHER RESOLVED, that in its study the committee
10 examine the grievance statutes and procedures of other
11 states and jurisdictions and seek input from state managers,
12 employee organizations, and employees at all levels in the
13 classification system.

14 BE IT FURTHER RESOLVED, that the committee report its

15 findings and recommendations for improving the existing

16 employee grievance laws to the 49th Legislature.

-End-