## HOUSE BILL NO. 894

Introduced: 02/22/83

Referred to Committee on Natural Resources: 02/23/83

Hearing: 3/16/83 Died in Committee

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DATE."

1 2 ACT ENTITLED: MAN ACT TO AUTHORIZE THE OF WATER BY THE STATE OF MONTANA: TO AUTHORIZE A WATER MARKETING, ESTABLISM A WATER RESOURCES STUDY OF COMMITTEE. AND APPROPRIATE MONEY FOR THOSE 7 OVERSIGHT PURPOSES: TO INCLUDE PIPELINES IN THE MONTANA MAJOR FACILITY SECTIONS 75-20-104. 75-20-216. SITING ACT: AMENDING 75-20-218, 75-20-301, 75-20-303, 75-20-304, 75-20-1202, 10 85-1-131, 85-1-132, 85-1-121, 85-1-202, 85-1-204, 85-1-205, 11 85-1-6J4, 85-2-192, 85-2-241, AND 85-2-311, MCA; REPEALING 12

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 85-1-101, MCA, is amended to read:

#85-1-101. Policy considerations. It is hereby

declared as follows:

SECTION 85-2-104. MCA: AND PROVIDING AN IMMEDIATE EFFECTIVE

- (i) The general welfare of the people of Montana, in view of the state's population growth and expanding economy, requires that water resources of the state be put to optimum beneficial use and not wasted.
- 24 (?) The public policy of the state is to promote the 25 conservation, development, and beneficial use of the state's

water resources to secure maximum economic and social prosperity for its citizens.

- (3) The state, in the exercise of its sovereign power, acting through the department of natural resources and conservation, shall coordinate the development and use of the water resources of the state so as to effect full utilization, conservation, and protection of its water resources.
- 9 (4) The development and utilization of water resources
  10 and the efficient, economic distribution thereof are vital
  11 to the people in order to protect existing uses and to
  12 assure adequate future supplies for domestic, industrial,
  13 agricultural, and other beneficial uses.

Isl\_Ihe\_water\_resources\_of\_the\_state\_must\_be\_protected

and\_conserved\_to\_comply\_with\_the\_constitutional\_requirement

that\_the\_state\_maintaid\_add\_improve\_a\_\_clean\_\_and\_\_bealthful

environment\_in\_Montana\_for\_present\_add\_future\_generations.

19 <u>157161</u> The water resources of the state must be 19 protected and conserved to assure adequate supplies for 20 public recreational purposes and for the conservation of 21 wildlife and aquatic life.

totall. The public interest requires the construction, operation, and maintenance of a system of works for the conservation, development, storage, distribution, and sutilization of water, which construction, operation, and

maintenance is a single object and is in all respects for the walfare and benefit of the people of the state.

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(77)(8) It is necessary to coordinate local, state, and federal water resource development and utilization plans and projects through a single agency of state government, the department of natural resources and conservation.

(0)121 The greatest economic benefit to the people of Montana can be secured only by the sound coordination of development and utilization of water resources with the development and utilization of all other resources of the state.

f9f(101 Any attempt to gain control of or speculate on large quantities of ground or surface water of the state of Montana is not in the interest of the people and is to be restricted.

Illialimited\_water\_marketing\_plan\_that\_involves\_only impounded\_water\_and\_that\_may\_be\_implemented\_only\_if\_there\_is no\_interference\_witb\_the\_state's\_interests\_in\_conserving\_and protecting\_water\_resources\_and\_maintaining\_a\_clean\_and healthful\_environment\_is\_a\_reasonable\_means\_of\_promoting\_the conservations\_developments\_and\_beneficial\_use\_of\_the\_state's water\_resourcess

tientil21 To achieve these the objectives and-to-protect the waters-of-Montana-from-diversion-to-other-areas--of--the nation set forth in this section, it is essential that a

comprehensive, coordinated multiple-use water resource plan
be progressively formulated, to be known as the "state water

lan"."

Section 2. Section 85-1-102, MCA, is amended to read:

#85-1-102. Definitions. Unless the context requires

therwise, in this chapter the following definitions apply:

#Board\* means the board of natural resources and

conservation provided for in 2-15-3302.

9 (2) "Cost of works" means the cost of construction: the cost of all lands, property, rights, easements, and 10 11 franchises acquired which are deemed necessary for the 12 construction; the cost of all water rights acquired or exercised by the department in connection with those works; 14 the cost of all machinery and equipment, financing charges, 15 interest prior to and during construction and for a period 16 not exceeding 3 years after the completion of construction; engineering and legal expenses, 17 cost olans. 18 specifications, surveys, estimates of cost, and other expenses necessary or incident to determining the 19 feasibility or practicability of any project; administrative 29 expense: and such other expenses as may be necessary or 21 incident to the financing herein authorized and the 22 23 construction of the works and the placing of the same in operation. 24

25 (3) "Department" means the department of natural

- resources and conservation provided for in Title 2, chapter

  15. part 33.
- 3 Ish\_mEnergy\_industrial\_usem\_means\_the\_use\_of\_water\_as
  4 a\_madium\_for\_carrying\_coal\_or\_other\_energy\_minerals\_or\_the
  5 use\_of\_water\_in\_the\_extraction\_or\_refining\_of\_coal\_or\_other
  6 energy\_minerals.
- 7 (21\_"Energy\_minerals" means any mineral fuels
  8 including but not limited to coals lignites petroleums oils
  9 natural gass uraniums and thoriums and any combination of
  10 winerals used in the production of energy.
- 11 [61\_mImpounded\_water\_means\_water\_that is\_stored\_in\_an
  12 existing\_impoundment\_or\_in\_an\_impoundment\_to\_be\_constructed
  13 in\_the\_future.
- 14 ([] "Impoundment" means a structure used to store
  15 water.

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- t+f(8) "Owner" means all individuals, irrigation
  districts, drainage districts, flood control districts,
  incorporated companies, societies, or associations having
  any title or interest in any properties, rights, easements,
  or franchises to be acquired.
- 21 451191 "Private person\* means any individual. 22 association. partnership, corporation. other 23 nongovernmental entity not eligible for loans and grants under 85-1-605 but does not include a governmental entity 24 25 such as an agency, local government, or political

- subdivision of the state, the United States, or any agency
  thereof, or any other governmental entity.
- for the works herein defined or any combination of such works which are physically connected or jointly managed and operated as a single unit.
- 7 f7+1111 "Public benefits" means those benefits that accrue from a water development project or activity to persons other than the private grant or loan recipient and that enhance the common well-being of the people of Montana. 10 11 Public benefits include but are not limited to recreation. 12 flood control, erosion reduction, agricultural flood damage 13 reduction, water quality enhancement, sediment reduction, 14 access to recreation opportunities. wildlife 15 conservation.
- 16 t671121 "Water development clearance account" means a
  17 separate account created by 85-1-617 within the bond
  18 proceeds and insurance clearance fund of the state treasury
  19 to finance loans under the provisions of the water
  20 development program to agencies, local governments, and
  21 political subdivisions of the state, private persons, and
  22 any other eligible recipients from proceeds of bonds issued
  23 under part 6 of this chapter.
- 24 (9)(111) "Water development activity" means an action or 25 program to protect and enhance water-based recreation or to

protect or enhance water resources for the benefit of agriculture, flood control, or other uses, including but not limited to such purposes as the promotion of efficient use of water in agriculture, the improvement of water quality in agriculture and other nonpoint source uses, the protection and enhancement of water-based recreation, the control of erosion of streambanks and control of sedimentation of rivers and streams, and providing greater local and state control of Montana water resources. Water development activities may provide any combination of marketable and nonmarketable benefits.

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t+0)(141 "Water development earmarked account" means a
separate account created by 85-1-604 within the earmarked
revenue fund of the state treasury for the purposes of the
water development program as set forth in 85-1-604.

f±tf[151 "Water development project" means a project as
defined in subsection (6) [10], except that water
development projects are not limited to projects owned or
operated by the department.

t+271161 \*Water development sinking account\* means a
separate account created by 85-1-603 within the sinking fund
of the state treasury to be used as provided in 85-1-619.

ti3)till "Morks" means all property, rights, easements, and franchises relating thereto and deemed necessary property for their operation and all water rights acquired

or exercised by the department in connection with those works and includes all means of conserving and distributing water, including, without limiting the generality of the foregoing, reservoirs, dams, diversion canals, distributing canals, waste canals, drainage canals, dikes, lateral ditches and pumping units, mains, pipelines, and waterworks systems and includes all such works for the conservation. development, storage, distribution, and utilization of water, including without limiting the generality of the foregoing, works for the purpose of irrigation, flood prevention, drainage, fish and wildlife, recreation, development of power, watering of stock, supplying of water for public, domestic, industrial, or other uses and for fire protection."

Section 3. Section 85-1-121. MCA, is amended to read:

"85-1-121. Out-of-state use of water. (11 None of the waters in the state of Montana shall ever be appropriated, diverted, impounded, or otherwise restrained or controlled while within the state for use outside the boundaries thereof, except pursuant-to-a-petition-to-and-an-act-of-the legislature-of-the-state-of-Montana-permitting--such--action as provided in this section and chapter 2 of this title. Any appropriation, diversion, impounding, or attemated appropriation, diversion, impounding, or restraining contrary to the provisions of this section shall

be nill and void. All officers, agents, agencies, and employees of the state are prohibited from knowingly permitting, aiding, or assisting in any manner such any unauthorized appropriation, diversion, impounding, or other restraint. It shall be unlawful for any person, persons, or corporation, directly or indirectly, personally or through agents, officers, or employees, either to attempt to so appropriate, divert, impound, or otherwise restrain or control any of the waters within the boundaries of this state for use outside thereof, except in accordance with the terms of this section.

(2) None of the waters in the state may be appropriated, diverted, impounded, or otherwise restrained or controlled while within the state for use outside the boundaries thereof unless the department makes an affirmative finding that the applicable criteria set forth in 85-2-311 have been met and that the proposed use will not interfere with the state's obligation to conserve water for the public health, welfare, and safety.

(3) In making the finding required under subsection

(2) the department shall take into account existing demands

on the state water supply as well as projected demands such

as resarvations on water for future beneficial purposes,

including municipal water supplies, irrigation systems, and

minimum streamflows for the protection of existing water

1 rights and aquatic life."

Section 4. Section 85-1-202, MCA, is amended to read: #85-1-202. Department actions subject to board approval. The department may not acquire by appropriation or otherwise a water right or interest therein and may not acquire real property or an interest therein (except rights of access for the purpose of construction, operation, or maintenance of works) or mortgage or otherwise create a lien on the same or dispose of in any manner water rights or real property or interest therein without prior approval of the board. Ibe\_department\_shall\_obtain\_prior\_board\_approval\_of acquisition\_of\_a\_permit\_pursuant\_to\_chapter\_2\_of\_this\_title for the purpose of marketing water under [section 7]. The department may not construct or cause to be constructed or contract for the construction of works or projects without prior approval of the board. The department may not loan funds to a person or water user association for the nurpose of constructing or maintaining works without prior approval of the board."

Saction 5. Section 85-1-204. MCA, is amended to read:

"85-1-204. Department powers over state waters. (1)

The department, with the approval of the board, may sell.

lease, and otherwise dispose of all waters which may be impounded under this chapter, and the water may be sold for the purpose of irrigation, development of power, watering of

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stock, or any other purpose. Ihe department, with the approval of the board, may obtain a permit under the provisions of chapter 2 of this title for the right to appropriate impounded water for marketing pursuant to Esection Il at such terms and conditions as are fixed by contract or instrument of conveyance. To the extent that it may be necessary to carry out this chapter and subject to a compliance with the other provisions of this chapter, the department has full control of all the water of the state not under the exclusive control of the United States and not vested in private ownership, and it shall take such steps as may be necessary to appropriate and conserve the same for the use of the people. The authority of the department conferred by this chapter extends and applies to rights to the natural flow of the waters of this state which it may acquire, with the approval of the board, by condemnation, purchase, exchange, appropriation, or agreement.

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- (2) For the purpose of regulating the diversion of those waters, the department may enter upon the means and place of use of all appropriators for making surveys of respective rights and seasonal needs.
- (3) The department may take into consideration the decrees of the courts of this state having jurisdiction which purport to adjudicate the waters of a stream or its tributaries, and a fair, reasonable, and equitable

reconciliation shall be made between the claimants asserting rights under different decrees and between decreed rights and asserted rights of appropriation not adjudicated by any court.

- (4) The department, at its discretion, may hold hearings relating to the rights of respective claimants after first giving such notice as it considers appropriate and make findings of the date and quantity of appropriation 9 and use of all claimants which the department will recognize and observe in diverting the waters which it owns. The 11 department may police and distribute to the owner of the 12 recognized appropriation the waters due him upon request and 13 under terms agreed upon.
  - (5) The department, when engaged in controlling and dividing the natural flow of a stream under the authority granted by this chapter, is exercising a police power of the state, and water commissioners appointed by any court may not deprive the department of any of the waters owned or administered under agreement with respective owners. The owner of a prior right contending that the department is not recognizing and respecting the appropriation may resort to a court for the purpose of determining whether or not the rights of the claimant have been invaded, and the department shall observe the terms of the final decree.
    - (6) When the department impounds or acquires the right

of appropriation of the waters of a stream it may divert or authorize the diversion at any point on the stream or any portion thereof when it is done without injury to a prior appropriator.\*\*

Section 6. Section 85-1-205, MCA, is amended to read:

"85-1-205. Acquisition of water in Fort-Peck-Reservoir

federal reservoirs. The department may acquire water by
purchase option or agreement with the federal government
from the--Fort-Peck-Reservoir any federal reservoir for the
purpose of sale, rent, or distribution for industrial use.

In such cases, the department is not required to construct
any diversion or appropriation facilities or works, and it
may sell, rent, or distribute such water at such rates and
under such terms and conditions as it considers
appropriate."

NEW\_SECTION. Section 7. Marketing of impounded water.

(1) The department may market impounded water for beneficial uses as provided in this chapter or it may convey permits to appropriate impounded water for the consideration and under the terms and conditions fixed by contract or instrument of conveyance.

- (2) The water resources oversight committee provided for in [section 22] may oversee the negotiation of any marketing under this section.
- (3) All water appropriated for marketing must be

- impounded water that is in excess of the water needed for existing uses and foreseeable future needs.
- 3 (4) The department may acquire rights to appropriate 4 not more than 50,000 acre-feet per year of water for energy 5 industrial use.
  - (5) If feasible, the department and the transferee of a water permit may agree that, as part of the consideration for transfer, water will be made available for other beneficial uses, from the impoundment or from along the route of the project, in amounts up to 25% of the capacity of any privately owned project, to any user in the state upon payment by the user of all costs of tapping into and removing water from the project.
  - (6) A conveyance of a permit under this section is void if the transferee fails to perform any condition of performance or breaches the contract or instrument of conveyance or if there is a failure of consideration or if the transferee fails to perform any other contractual obligation. However, neither the transferee nor the department may be considered in default if prevented from fulfilling its contractual obligations by an accident or casualty produced by physical cause that is not preventable by human foresight, i.e., any of the misadventures termed an "act of God".
- 25 (7) A conveyance of a permit under this section may

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not be for a term longer than 40 years, subject to renewal upon the terms and conditions as provided in this section.

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- (8) The use of water by a transferee is a license to use the water for the period of the contract. It does not establish a right to appropriate water within the meaning of Title 85, chapter 2, part 3.
- (9) The board may not approve the acquisition of a permit by the department for the purposes of marketing water under this section for a term longer than 45 years. The term of the permit may be extended upon a redetermination that an extension meets the criteria set forth in 85-2-311. The transferee has first option to renew if the permit is extended.
- [10] No contract or instrument of conveyance for the 14 15 transfer of a permit to appropriate water from an impoundment under this section is valid until ratified by an 16 act of the legislature approving such transfer. 17
  - (11) The board shall establish rules and standards for the exercise of the powers set forth in this section. including provisions for making water available from a project.
- 22 (12) The department shall comply with the provisions of the Montana Environmental Policy Act prior to the transfer 23 24 . of a water right or permit under this section. The 25 transferee shall pay all costs associated with compliance

with provisions of that act. Except as provided in this chapter, the provisions of 85-2-124 are controlling.

3 MEM\_SECTION: Section 8. Contract terms. An instrument of conveyance of a permit under [section 7] must contain in writing the provisions of [subsections (5) through (8) of section 71.

MEM\_SECTION: Section 9. Revenue derived from , water marketing. (1) Seventy-five percent of the revenue derived from water marketing pursuant to [section 7] must be used as follows:

- (a) Funds acquired prior to the completion of the 12 general adjudication of water rights under Title 85, chapter 13 2. must be paid into the water right adjudication account 14 provided for in 85-2-241.
- (b) Funds acquired after completion of the general 15 adjudication of water rights must be paid into the water 16 17 development earmarked account provided for in 85-1-604.
  - (2) Twenty-five percent of the revenue derived from water marketing pursuant to [section 7] must be paid into the general fund.

Section 10. Section 85-2-241, MCA, is amended to read: \*85-2-241. Water right adjudication account. There is established a water right adjudication account in the earmarked revenue fund of the state treasury. All fees collected under this section. [section 9], and 85-2-23?

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shall be deposited in the account to pay the expenses incurred by the state for administering this part, part 7, and Title 3, chapter 7.4

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- Section 11. Section 85-1-604, MCA, is amended to read:

  \*\*85-1-604. Water development earmarked account created

  \*\*revenues allocated -- limitations on appropriations from

  account. (1) There is created a water development earmarked

  account within the earmarked revenue fund established in

  17-2-102.
- 10 (2) There shall be paid into the water development
  11 earmarked account:
- 12 (a) all revenues of the works and other money as provided in 85-1-332:
  - (b) 30% of the interest income of the resource indemnity trust account as provided in and subject to the conditions of 15-38-202;
  - (c) the excess of the coal severance tax proceeds allocated by 85-1-603 to the water development sinking account above debt service requirements as provided in and subject to the conditions of 85-1-619\*i\_and
- 21 (dl\_water\_marketing\_revenue.as\_provided\_in\_[section 22 9111(b)].
- 23 (3) Appropriations may be made from the water
  24 development earmarked account for the following purposes and
  25 subject to the following conditions:

- (a) An amount less than or equal to that paid into the account under 85-1-332 and only that amount may be appropriated for the operation and maintenance of state-owned projects and works. If the amount of money available for appropriation under this subsection (3)(a) is greater than that necessary for operation and maintenance expenses, the excess may be appropriated as provided in subsection (3)(b).
- 9 (b) An amount less than or equal to that paid into the account from the resource indemnity trust account plus any 11 excess from subsection (3)(a) and only that amount may be appropriated from the account for:
- (i) the rehabilitation of state-owned projects and works, including the rehabilitation of spillways of state-owned dams;
- 16 (ii) the formulation of downstream emergency warning
  17 and evacuation plans for state-owned dams;
- 18 (iii) the development of the hydropower potential of 19 state-owned dams:
- 20 (iv) assistance in the implementation of the water
  21 reservations established under 85-2-316 of conservation
  22 districts:
- 23 (v) the promotion of the development of offstream and 24 tributary storage;
- 25 (vi) the promotion of joint state-tribal,

state-federal, and state-tribal-federal water development;

(vii) administrative expenses, including but not limited to the salaries and expenses of personnel, equipment, office space, and other necessities incurred in the administration of the water development program except the administration of loans and grants; and

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- (viii) any other expenditures that meet the policies and objectives of the state water development program.
- (c) An amount less than or equal to that paid into the account from the water development sinking account <u>plus</u> an amount less than or equal to that paid into the account under [section 9] and only that emount sum may be appropriated from the account for loans and grants for water development projects and activities and for administrative expenses, including but not limited to the salaries and expenses of personnel, equipment, office space, and other necessities incurred in administering the loans and grants.\*
- Section 12. Section 85-2-102. MCA, is amended to read:
  #85-2-102. Definitions. Unless the context requires
  otherwise. in this chapter the following definitions apply:
- {1} "Appropriate" means to divert, impound, or withdraw (including by stock for stock water) a quantity of water or, in the case of a public agency, to reserve water in accordance with 85-2-316.
  - (2) "Beneficial use", unless otherwise provided, means

- a use of water for the benefit of the appropriator, other persons, or the public, including but not limited to agricultural (including stock water), domestic, fish and wildlife, industrial, irrigation, mining, municipal, power, and recreational uses.
- 6 (3) "Board" means the board of natural resources and conservation provided for in 2-15-3302.
- (4) "Certificate" means a certificate of water right issued by the department.
- 10 (5) \*\*Declaration\*\* means the declaration of an existing
  11 right filed with the department under section 8. Chapter
  12 452. Laws of 1973.
- 13 (6) "Department" means the department of natural
  14 resources and conservation provided for in Title 2, chapter
  15 15, part 33.
- 16 (7) "Existing right" means a right to the use of water
  17 which would be protected under the law as it existed prior
  18 to July 1, 1973.
- 19 (8) "Groundwater" means any water beneath the land 20 surface or beneath the bed of a stream, lake, reservoir, or 21 other body of surface water, and which is not a part of that 22 surface water.
- 23 (21 "Low-quality water" means municipal effluents
  24 brackish waters or any other water thats without treatments
  25 is not suitable for domestic or agricultural uses

t9)(10) "Permit" means the permit to appropriate issued
by the department under 85-2-301 through 85-2-303 and
85-2-306 through 85-2-314.

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partnership, corporation, state agency, political subdivision, the United States or any agency thereof, or any other entity.

titt(12) "Political subdivision" means any county, incorporated city or town, public corporation, or district created pursuant to state law or other public body of the state empowered to appropriate water but not a private corporation, association, or group.

t+2}(13) "Slurry" means a mixture of water and
insoluble material.

through the design or negligent operation of an appropriation or water distribution facility or the application of water to anything but a beneficial use.

ft4f(15) "Mater" means all water of the state, surface
and subsurface, regardless of its character or manner of
occurrence, including but not limited to geothermal water,
diffuse surface water, and sewage effluent.

23 (±5)(16) "Water division" means a drainage basin as

+16+(17) "Water judge" means a judge as provided for in

1 Title 3. chapter 7.

2 ft+7)(18) "Water master" means a master as provided for

3 in Title 3, chapter 7.

4 ttentile means any artificial opening or
5 excavation in the ground, however made, by which groundwater
6 is sought or can be obtained or through which it flows under

7 natural pressures or is artificially withdrawn."

8 Section 13. Section 85-2-311, MCA, is amended to read:

9 #35-2-311. Criteria for issuance of permit. (1) The

10 department or in an application under subsection (2) the

11 board shall issue a permit if:

12 (t)(a) there are unappropriated waters in the source

13 of supply:

14 tatil at times when the water can be put to the use

15 proposed by the applicant;

16 fbf[ii] in the amount the applicant seeks to

17 appropriate; and

18 fet(iii) throughout the period during which the

19 applicant seeks to appropriate, the amount requested is

20 available:

21 f#7(b) the rights of a prior appropriator will not be

22 adversely affected;

23 (3)(c) the proposed means of diversion, construction,

24 and operation of the appropriation works are adequate;

25 f+1(d) the proposed use of water is a beneficial use;

tetter	the	propos	ed use	wi 1:1	лot	inte	rfere
unreas onably	wi th	other	planne	d uses or	devel	pment	s for
which a permi	it has	been i	ssued or	for which	water	has	been
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- If 1. the proposed use is consistent with the policies set forth in subsections [11] through [11] of 85-1-101. the state water plans and the healths welfares and safety of the citizens of the state:
- tol\_io\_the\_case\_of\_a\_proposed\_energy\_industrial\_use.

  the\_application\_is\_for\_low=quality\_water\_or\_the\_applicant

  bas\_shown\_that\_use\_of\_low=quality\_water\_is\_not\_economically

  feasible:
- t6)(h) an applicant for an appropriation of 10,000
  acre-feet a year or more and 15 cubic feet per second or
  more proves by clear and convincing evidence that the rights
  of a prior appropriator will not be adversely affected;
- tff(i) except as provided in subsection (6) (b), the applicant proves by substantial credible evidence the criteria listed in subsections (1) (a) through (5) (a).
- (21\_In\_an\_application\_for\_a\_permit\_for\_use\_of\_water\_in a\_water\_marketing\_plan\_pursuant\_to\_[section\_I]:\_the department\_must\_comply\_with\_the\_provisions\_of\_subsection illa\_upon\_a\_determination\_that\_the\_department\_has\_so complied:\_the\_board\_shall\_issue\_the\_permit.A\_permit\_issued under\_this\_subsection\_may\_not\_be\_issued\_for\_a\_period\_of\_more

- than 45 years, subject to renewal under this section."
- 2 MEM\_SECTIONs Section 14. Department to administer

  3 study. (1) The department of natural resources and

  4 conservation shall conduct a study of water marketing issues

  5 in conjunction with the water resources oversight committee

  6 provided for in section 21.
- 7 (2) The study must include but is not limited to an 8 examination of the following:
- 9 (a) the present in-state demands on water for 10 domestic, municipal, agricultural, industrial, and other 11 beneficial uses;
- 12 (b) projections of future demands over the next 50

  13 years on water for In-state domestic, municipal,

  14 agricultural, industrial, and other beneficial uses;
- 15 (c) the economic impacts of water marketing;
- 16 (d) the environmental impacts of water marketing;
- 17 (e) the economic impacts of energy industrial uses of
- 18 water;
- (f) the environmental impacts of energy industrial
  uses of water:
- 21 (g) a comparison of the costs of transportation by
  22 railroad with the costs of transportation by coal slurry
  23 pipeline; and
- 24 (h) other related issues.
- 25 (3) The department shall report the results of the

- study to the 49th legislature or to a special session of the legislature called for the purpose of legislative ratification of water marketing pursuant to [section 7], whichever occurs first.
- 5 Section 15. Section 75-20-104, MCA, is amended to 6 read:
  - "75-20-104. Definitions. In this chapter, unless the context requires otherwise, the following definitions apply:

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- (1) "Addition thereto" means the installation of new machinery and equipment which would significantly change the conditions under which the facility is operated.
- 12 (2) "Application" means an application for a

  13 certificate submitted in accordance with this chapter and

  14 the rules adopted hereunder.
  - (3) "Associated facilities" includes but is not limited to transportation links of any kind, aqueducts, diversion dams, transmission substations, storage ponds, reservoirs, and any other device or equipment associated with the production or delivery of the energy form or product produced by a facility, except that the term does not include a facility.
- 22 (4) \*Board\* means the board of natural resources and 23 conservation provided for in 2-15-3302.
- 24 (5) "Board of health" means the board of health and 25 environmental sciences provided for in 2-15-2104.

- 1 (6) "Certificate" means the certificate of
  2 environmental compatibility and public need issued by the
  3 board under this chapter that is required for the
  4 construction or operation of a facility.
- 5 (7) "Commence to construct" means:
- 6 (a) any clearing of land, excavation, construction, or
  7 other action that would affect the environment of the site
  8 or route of a facility but does not mean changes needed for
  9 temporary use of sites or routes for nonutility purposes or
  10 uses in securing geological data, including necessary
  11 borings to ascertain foundation conditions;
- 12 (b) the fracturing of underground formations by any 13 means if such activity is related to the possible future development of a gasification facility or a facility 14 15 employing geothermal resources but does not include the gathering of geological data by boring of test holes or 16 17 other underground exploration, investigation, or 18 experimentation:
- 19 (c) the commencement of eminent domain proceedings 20 under Title 70, chapter 30, for land or rights-of-way upon 21 or over which a facility may be constructed;
- facility defined by (b) or (c) of subsection (10), including upgrading to a design capacity covered by subsection (10), except that the term does not include normal

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- 1 maintenance or repair of an existing facility.
- (8) "Department" means the department of natural
   resources and conservation provided for in Title 2, chapter
   15, part 33.
- 5 (9) "Department of health" means the department of health and environmental sciences provided for in Title 2.
  7 chapter 15, part 21.
  - (10) "Facility" means:

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- (a) except for crude oil and natural gas refineries, and facilities and associated facilities designed for or capable of producing, gathering, processing, transmitting, transporting, or distributing crude oil or natural gas, and those facilities subject to The Montana Strip and Underground Mine Reclamation Act, each plant, unit, or other facility and associated facilities designed for or capable of:
- (i) generating 50 megawatts of electricity or more or any addition thereto (except pollution control facilities approved by the department of health and environmental sciences added to an existing plant) having an estimated cost in excess of \$10 million;
- 22 (ii) producing 25 million cubic feet or more of gas
  23 derived from coal per day or any addition thereto having an
  24 estimated cost in excess of \$10 million;
  - (ili) producing 25,000 bacrels of liquid hydrocarbon

- products per day or more or any addition thereto having an estimated cost in excess of \$10 million;
- 3 (iv) enriching uranium minerals or any addition thereto 4 having an estimated cost in excess of \$10 million; or
- (v) utilizing or converting 500,000 tons of coal per year or more or any addition thereto having an estimated cost in excess of \$10 million:
  - (b) each electric transmission line and associated facilities of a design capacity of more than 69 kilovolts. except that the term does not include an electric transmission line and associated facilities of a design capacity of 230 kilovolts or less and 10 miles or less in length;
  - (c) each pipeline and associated facilities designed for or capable of transporting gas (except for natural gas), water, or liquid hydrocarbon products from or to a facility located within or without this state of the size indicated in subsection (10)(a) of this section;
- 19 (d) each pipeline and associated\_facilities\_designed
  20 for\_gr\_capable\_of\_transporting\_coal\_slurry\*\_baxing\_an
  21 estimated\_cost\_in\_excess\_of\_\$10\_million;
  - fdf(a) any use of geothermal resources, including the
    use of underground space in existence or to be created, for
    the creation, use, or conversion of energy, designed for or
    capable of producing geothermally derived power equivalent

- to 25 million Btu per hour or more or any addition thereto
  having an estimated cost in excess of \$750.000:
- tetil any underground in situ gasification of coal.

  (11) "Person" means any individual, group, firm,

  partnership, corporation, cooperative, association,

  government subdivision, government agency, local government,

  or other organization or entity.

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- (12) "Transmission substation" means any structure, device, or equipment assemblage, commonly located and designed for voltage regulation, circuit protection, or switching necessary for the construction or operation of a proposed transmission line.
- (13) "Utility" means any person engaged in any aspect of the production, storage, sale, delivery, or furnishing of heat, electricity, gas, hydrocarbon products, or energy in any form for ultimate public use."
- 17 Section 16. Section 75-20-301, MCA, is amended to 18 read:
  - "75-20-301. Decision of board -- findings necessary for certification. (1) Within 60 days after submission of the recommended decision by the hearing examiner, the board shall make complete findings, issue an opinion, and render a decision upon the record, either granting or denying the application as filed or granting it upon such terms, conditions, or modifications of the construction, operation,

- or maintenance of the facility as the board considers appropriate.
- (2) The board may not grant a certificate either as
   proposed by the applicant or as modified by the board unless
   it shall find and determine:
  - (a) the basis of the need for the facility;

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- 7 (b) the nature of the probable environmental impact;
- B (c) that the facility represents the minimum adverse
  9 environmental impact, considering the state of available
  10 technology and the nature and economics of the various
  11 alternatives:
- 12 (d) each of the criteria listed in 75-20-503;
- (e) in the case of an electric, gas, or liquidtransmission line or aqueduct:
- (i) what part, if any, of the line or aqueduct shallbe located underground;
- 17 (ii) that the facility is consistent with regional
  18 plans for expansion of the appropriate grid of the utility
  19 systems serving the state and interconnected utility
  20 systems; and
- 21 (iii) that the facility will serve the interests of 22 utility system economy and reliability:
  - (f) that the location of the facility as proposed conforms to applicable state and local laws and regulations issued thereunder, except that the board may refuse to apply

- any local law or regulation if it finds that, as applied to 1. 2 the proposed facility, the law or regulation is unreasonably 3 restrictive in view of the existing technology, of factors of cost or economics, or of the needs of consumers, whether, located inside or outside of the directly affected government Subdivisions:
  - (g) that the facility will serve the public interest, convenience, and necessity:

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- (h) that the department of health or board of health have issued a decision, opinion, order, certification, or permit as required by 75-20-216(3): and
- (i) that the use of public lands for location of the facility was evaluated and public lands were selected whenever their use is as economically practicable as the use of private lands and compatible with the environmental criteria listed in 75-20-503.
- (3) In determining that the facility will serve the public interest, convenience, and necessity under subsection (2)(q) of this section, the board shall consider:
- (a) the items listed in subsections (2)(a) and (2)(b) 20 of this section: 21
- 22 (b) the benefits to the applicant and the state 23 resulting from the proposed facility;
- 24 (c) the effects of the economic activity resulting from the proposed facility; 25

- (d) the effects of the proposed facility on the public ı 2 health, welfare, and safety:
- 3 (e) any other factors that it considers relevant.
- 4 (4) Considerations of need, public need, or public 5 convenience and necessity and demonstration thereof by the applicant shall apply only to utility facilities and do not 7 apply to facilities defined in 75-20-104/101/di-
- 8 Section 17. Section 75-20-216. MCA: is amended to 9 read:
- 10 \*75-20-216. Study, evaluation, and report on proposed 11 facility -- assistance by other agencies. (1) After receipt 12 of an application, the department and department of health 13 shall within 90 days notify the applicant in writing that:
- 14 (a) the application is in compliance and is accepted 15 as complete; or
- 16 (b) the application is not in compliance and list the 17 deficiencies therein; and upon correction of these deficiencies and resubmission by the applicant, the 18 department and department of health shall within 30 days 19 20 notify the applicant in writing that the application is in 21 compliance and is accepted as complete.
- 22 (2) Upon receipt of an application complying with 23 75-20-211 through 75-20-215, and this section, the department shall commence an intensive study and evaluation 25 of the proposed facility and its effects, considering all

applicable criteria listed in 75-20-301 and 75-20-503 and the department of health shall commence a study to enable it or the board of health to issue a decision, opinion, order, certification, or permit as provided in subsection (3). The department and department of health shall use, to the extent they consider applicable, valid and useful existing studies and reports submitted by the applicant or compiled by a state or federal agency.

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(3) The department of health shall within 1 year following the date of acceptance of an application and the poard of health or department of health, if applicable, within an additional 6 months issue any decision, opinion, order, certification, or permit required under the laws administered by the department of health or the board of health and this chapter. The department of health and the board of health shall determine compliance with all standards, permit requirements, and implementation plans under their jurisdiction for the primary and reasonable alternate locations in their decision, opinion, order, certification, or permit. The decision, opinion, order, certification, or permit, with or without conditions, is conclusive on all matters that the department of health and board of health administer, and any of the criteria specified in subsections (2) through (7) of 75-20-503 that are a part of the determinations made under the laws

- administered by the department of health and the board of 2 health. Al though the decision, opinion, order, certification, or permit issued under this subsection is 3 conclusive, the board retains authority to make the determination required under 75-20-301(2)(c). The decision, opinion, order, certification, or permit of the department of health or the board of health satisfies the review 7 8 requirements by those agencies and shall be acceptable in lieu of an environmental impact statement under the Montana 9 Environmental Policy Act. A copy of the decision, opinion, 10 11 order, certification, or permit shall be served upon the department and the board and shall be utilized as part of 12 their final site selection process. Prior to the issuance of 13 14 a preliminary decision by the department of health and 15 pursuant to rules adopted by the board of health, the 16 department of health shall provide an opportunity for public review and comment. 17
  - (4) Within 22 months following acceptance of an application for a facility as defined in (a) and (d) [e] of 75-20-104(10) and for a facility as defined in (b) and--(c) through (d) of 75-20-104(10) which is more than 30 miles in length and within 1 year for a facility as defined in (b) end--(c) through (d) of 75-20-104(10) which is 30 miles or less in length, the department shall make a report to the board which shall contain the department's studies,

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1 evaluations, recommendations, other pertinent documents 2 resulting from its study and evaluation, and an 3 environmental impact statement or analysis prepared oursuant 4 to the Montana Environmental Policy Act, if any. If the 5 application is for a combination of two or more facilities, 6 the department shall make its report to the board within the 7 greater of the lengths of time provided for in this subsection for either of the facilities.

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- (5) The departments of highways; commerce; fish. wildlife, and parks; state lands; revenue; and public service regulation shall report to the department information relating to the impact of the proposed site on each department's area of expertise. The report may include opinions as to the advisability of granting, denying, or modifying the certificate. The department shall allocate funds obtained from filing fees to the departments making reports to reimburse them for the costs of compiling information and issuing the required report."
- 19 Section 18. Section 75-20-218, MCA, is amended to 20 read:
- 21 \*75-20-218. Hearing date -- location -- department to 22 act as staff -- hearings to be held lointly. (1) Upon 23 receipt of the department's report submitted under .24 75-20-216, the board shall set a date for a hearing to begin .25 not more than 120 days after the receipt. Except for those

- hearings involving applications submitted for facilities as 2 defined in (b) and--(c) through 1d1 of 75-20-104(10). certification hearings shall be conducted by the board in the county seat of Lewis and Clark County or the county in which the facility or the greater portion thereof is to be located.
- 7 (2) Except as provided in 75-20-221(2), the department shall act as the staff for the board throughout the decisionmaking process and the board may request the department to present testimony or cross-examine witnesses 10 11 as the board considers necessary and appropriate.
  - (3) At the request of the applicant, the department of health and the board of health shall hold any required permit hearings required under laws administered by those agencies in conjunction with the board certification hearing. In such a conjunctive hearing the time periods established for reviewing an application and for issuing a decision on certification of a proposed facility under this chapter supersede the time periods specified in other laws administered by the department of health and the board of health."
- Section 19. Section 75-20-303, MCA, is amended to 22 23 read:
- 24 #75-20-303. Opinion issued with decision -- contents. 25
  - (1) In rendering a decision on an application for a

reasons for the action taken.

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- (2) If the board has found that any regional or local law or regulation which would be otherwise applicable is unreasonably restrictive pursuant to 75-20-301(2)(f), it shall state in its opinion the reasons therefor.
- 7 (3) Any certificate issued by the board shall include 8 the following:
  - (a) an environmental evaluation statement related to the facility being certified. The statement shall include but not be limited to analysis of the following information:
  - (i) the environmental impact of the proposed facility;
    - (ii) any adverse environmental effects which cannot be avoided by issuance of the certificate;
- (iii) problems and objections raised by other federaland state agencies and interested groups;
  - (iv) alternatives to the proposed facility:
  - (v) a plan for monitoring environmental effects of the proposed facility; and
- (vi) a time limit as provided in subsection (4), duringwhich construction of the facility must be completed;
  - (b) a statement signed by the applicant showing agreement to comply with the requirements of this chapter and the conditions of the certificate.
  - (4) The board shall issue as part of the certificate

- the following time limits during which construction of a facility must be completed:
- 3 (a) For a facility as defined in (b):\_[c]: or (e) [d]
  4 of 75-20-104(7)[10] that is more than 30 miles in length.
  5 the time limit is 10 years.
- 6 (b) For a facility as defined in (b)=\_(c)= or <del>(e)</del> <u>Idl</u>
  7 of 75-20-104<del>(††)</del>(10) that is 30 miles or less in length, the
  8 time limit 1s 5 years.
- (c) The time limit shall be extended for periods of 2 9 years each upon a showing by the applicant to the board that 10 a good faith effort is being undertaken to complete 11 construction. Under this subsection, a good faith effort to 12 13 complete construction includes the process of acquiring any 14 necessary state or federal permit or certificate for the facility and the process of judicial review of any such 15 16 permit or certificate.
- 17 (5) The provisions of subsection (4) apply to any
  18 facility for which a certificate has not been issued or for
  19 which construction is yet to be commenced.
- 20 Section 20. Section 75-20-304, MCA, is amended to 21 read:
- proceedings. (1) The board may waive compliance with any of the provisions of 75-20-216 through 75-20-222, 75-20-501, and this part if the applicant makes a clear and convincing
  - and this part if the applicant makes a clear and convincing

showing to the board at a public hearing that an immediate, urgent need for a facility exists and that the applicant did not have knowledge that the need for the facility existed sufficiently in advance to fully comply with the provisions of 75-20-216 through 75-20-222, 75-20-501, and this part.

- (2) The board may waive compliance with any of the provisions of this chapter upon receipt of notice by a utility or person subject to this chapter that a facility or associated facility has been damaged or destroyed as a result of fire, flood, or other natural disaster or as the result of insurrection, war, or other civil disorder and there exists an immediate need for construction of a new facility or associated facility or the relocation of a previously existing facility or associated facility in order to promote the public welfare.
- (3) The board shall waive compliance with the requirements of subsections (2)(c), (3)(b), and (3)(c) of 75-20-301 and 75-20-501(5) and the requirements of subsections (1)(a)(iv) and (v) of 75-20-211, 75-20-216(3), and 75-20-303(3)(a)(iv) relating to consideration of alternative sites if the applicant makes a clear and convincing showing to the board at a public hearing that:
- (a) a proposed facility will be constructed in a county where a single employer within the county has permanently curtailed or ceased operations causing a loss of

- 250 or more permanent jobs within 2 years at the employer's operations within the preceding 10-year period;
- (a) the county and municipal governing bodies in whose jurisdiction the facility is proposed to be located support by resolution such a waiver;
- (c) the proposed facility will be constructed within a 15-mile radius of the operations that have ceased or been curtailed; and
- (d) the proposed facility will have a beneficial effect on the economy of the county in which the facility is proposed to be located.
  - (4) The waiver provided for in subsection (3) applies only to permanent job losses by a single employer. The waiver provided for in subsection (3) does not apply to jobs of a hamporary or seasonal nature, including but not limited to construction jobs or job losses during labor disputes.
  - apply to consideration of alternatives or minimum adverse environmental impact for a facility defined in subsections (10)(b), (c), (d), (e), or (e) (f) of 75-20-104, for an associated facility defined in subsection (3) of 75-20-104, or for any portion of or process in a facility defined in subsection (10)(a) of 75-20-104 to the extent that the process or portion of the facility is not subject to a permit issued by the department of health or board of

- health.
- (5) The applicant shall pay all expenses required to process and conduct a hearing on a waiver request under subsection (3). However, any payments made under this subsection shall be credited toward the fee paid under 75-20-215 to the extent the data or evidence presented at the hearing or the decision of the board under subsection (3) can be used in making a certification decision under this chapter.
- 10 (7) The board may grant only one waiver under
  11 subsections (3) and (4) for each permanent loss of jobs as
  12 defined in subsection (3)(a).\*\*
- 13 Section 21. Section 75-20-1202, MCA, is amended to read:
- 15 W75-20-1202. Definitions. As used in this part and 16 75-20-201 through 75-20-203, the following definitions 17 apply:
- 18 (1) (a) "Nuclear facility" means each plant, unit, or

  19 other facility designed for, or capable of,
- 20 (i) generating 50 megawatts of electricity or more by
  21 means of nuclear fission;
- 22 (ii) converting, enriching, fabricating, or reprocessing uranium minerals or nuclear fuels, or
- 24 (iii) storing or disposing of radioactive wastes or
  25 materials from a nuclear facility;

- 1 (b) "nuclear facility" does not include any
  2 small-scale facility used solely for educational, research,
  3 or medical purposes not connected with the commercial
  4 generation of energy.
- 5 (2) "Facility," as defined in 75-20-104<del>(1)</del>(10) is 6 further defined to include any nuclear facility as defined 7 in subsection (1)(a) of this section."
- 8 NEW\_SECTIONs Section 22. Water resources oversight
  9 committee -- establishment -- appointment -- organization.
  10 (1) There is a water resources oversight committee.
- 11 (a) The speaker of the house and the committee on 12 committees of the senate shall each appoint four members of 13 their respective house to serve on the committee. No more 14 than two members from each house may be from the same party.
- 15 (b) Committee members shall elect a chairman and vice-chairman from among their number.
- 17 (c) Committee members are entitled to compensation and 18 expenses as provided in 5-2-302.
- 19 (2) The water resources oversight committee shall work
  20 with and oversee the efforts of state agencies charged with
  21 the responsibility of developing and managing the state's
  22 water resources, including the study of water marketing
  23 issues provided for in [section 14] and the water
  24 development program provided for in Title 85, chapter 1.
  25 The committee may study any other issues related to water

development and conservation as its members consider important to the people of the state.

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- (3) The committee may make such recommendations to agencies and the legislature relating to water marketing, water development, or water conservation as it considers necessary. The recommendations may include proposals for legislation.
- (4) The committee may continue the work of the previous water resources oversight committee of overseeing the implementation of the water rights adjudication system provided for in Title 85, chapter 2.
- 12 (5) The committee way arrange with the legislative
  13 council to receive support services, subject to the
  14 limitations of funds available for that purpose.
  - NEW SECTION. Section 23. Appropriation. (1) There is appropriated to the department of natural resources and conservation \$50,000 from the general fund for the purpose of funding the study conducted under [section 14].
  - (2) There is appropriated to the legislative council \$15,000 from the general fund for the purpose of supporting the activities of the water resources oversight committee.

    NEW SECTION. Section 24. Repealer. Section 85-2-104,
- 22 <u>NEW SECTION.</u> Section 24. Repealer. Section 85-2-104 23 MCA, is repealed.
- 24 <u>MEM\_SECTION.</u> Section 25. Codification instruction. 25 Sections 7. 8. and 22 are intended to be codified as an

- I integral part of Title 85, chapter 1, part 2, and the provisions of Title 85, chapter 1, apply to sections 7, 3, and 22.
- NEW SECTION. Section 26. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.
- 10 <u>YEM\_SECTION</u> Section 27. Effective date. This act is 11 effective on passage and approval.

-End-