HOUSE BILL NO. 685

INTRODUCED BY HARPER, VAN VALKENBURG, TOWE, VINCENT, PABREGA, CRIPPEN, KEMMIS

BY REQUEST OF THE GOVERNOR'S OFFICE

IN THE HOUSE

| February 8, 198 | 13 | Introduced and referred to Select Committee on Economic Development. |
|-----------------|-----|--|
| February 21, 19 | 983 | Committee recommend bill do pass as amended. Report adopted. |
| | | Statement of Intent attached. |
| February 22, 19 | 83 | Bill printed and placed on members' desks. |
| February 23, 19 | 993 | Second reading, do pass. |
| | | Considered correctly engrossed. |
| | | Third reading, passed. Transmitted to Senate. |

IN THE SENATE

| March 1, 1983 | Introduced and referred to Committee on Business and Industry. |
|----------------|--|
| March 23, 1983 | Committee recommend bill be concurred in as amended. Report adopted. |
| March 25, 1983 | Second reading, pass consideration. |
| March 26, 1983 | Second reading, concurred in. |
| March 28, 1983 | Third reading, concurred in. Ayes, 45; Noes, 2. |

IN THE HOUSE

| March | 28, 1983 | Returned to House with amendments. |
|-------|----------|--|
| April | 1, 1983 | Second reading, amendments concurred in. |
| April | 4, 1983 | Third reading, amendments concurred in. |
| | | Sent to enrolling. |

Reported correctly enrolled.

| INTRODUCED BY | La ste No | | nt Laborer |
|---------------|-----------|--------------|------------|
| | | MOR'S OFFICE | |

P.

A BILL FOR AN ACT ENTITLED: "AN ACT PROMOTING THE AVAILABILITY AND INVESTMENT OF DEVELOPMENT CAPITAL IN MONTANA THROUGH THE CREATION OF CAPITAL COMPANIES; PROVIDING TAX CREDITS FOR INVESTMENT IN THE COMPANIES; PROVIDING OVERSIGHT AND AUDITING REQUIREMENTS; PROVIDING THAT OFFERINGS OF THE COMPANIES ARE EXEMPT FROM SECURITIES REGISTRATION; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

11.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Short title. [This act] may be cited as the

"Montana Capital Company Act".

16 Section 2. Declaration of policy. (1) The legislature 17 finds and declares that:

- (a) economic insecurity due to unemployment is a serious menace to the health, safety, and general welfare of not only the affected people but of the people of the entire state;
- (b) involuntary unemployment, with its resulting burden of indigency, falls with crushing force upon unemployed workers and ultimately on the state itself in the form of public assistance and unemployment compensation

1 payments; and

- 2 (c) unemployment causes a migration of Montana workers
 3 and families seeking jobs and establishing homes elsewhere.
 4 which deprives the state of its most valuable resource, its
 5 people, and reduces the tax base of local governments.
 6 impairing their ability to provide basic services.
 - (2) (a) The legislature further finds that the best method of combating unemployment and protecting Montana against the loss of its people is by promoting, stimulating, developing, rehabilitating, and revitalizing the business prosperity and economic welfare of the state and its citizens.
 - (b) To accomplish this goal, the legislature seeks to encourage the formation of venture and equity capital in Montana for use in diversifying, strengthening, and stabilizing the Montana economy by increasing Montana employment and business opportunities while protecting the peoples' constitutional right to a clean and healthful environment.
 - (3) The legislature further finds that:
- 21 (a) private investment of venture and equity capital
 22 in the Montana economy will be encouraged and promoted by
 23 making tax credits available to taxpayers investing in
 24 Montana businesses:
 - (a) demands on state revenues restrict the financial

-2- INTRODUCED BILL

HR 685

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ability of the state to make unlimited tax credits available for investment purposes and require that the state place reasonable limits on the total amount of tax credits to be made available for investment incentive:

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- (c) establishment of a rational tax credit program which gives priority to investments in the order of time in which they are committed will encourage prompt private investment in Montana businesses.
- Section 3. Purpose. (1) The purpose of [this act] is to promote the development of the human resources and the diversification of the economy of Montana. The venture capital generated by [this act] must be used to encourage and assist the strengthening of the economy through loans. equity investments, and other business transactions for purposes of developing new small business and industry in Montana, rehabilitating existing small business and industry, and stimulating and assisting in the expansion of small business activities that promote and maintain the economic stability of the state by providing maximum opportunities for employment and improving the standard of living of the people of Montana.
 - (2) [This act] is aimed at:
- (a) increasing the availability of development capital in order to encourage and assist in the creation, development, and expansion of small businesses based in

- 1 Montana and controlled or managed by residents of Montana;
- 2 (b) aiding those businesses to which risk and equity
 3 financing are not readily or fully available through
 4 traditional sources:
 - (c) developing, preserving, diversifying, expanding, and strengthening the agricultural, industrial, and business base of Montana's economy, particularly for those small businesses utilizing the state's technical, managerial, and research resources in domestic and international markets; and
 - (d) providing the residents of Montana with greater opportunities to invest and participate in the economic development and potential of the state.
- Section 4. Definitions. As used in [this act], unless
 the context requires otherwise, the following definitions
 apply:
 - (1) "Capital base" means equity capital or net worth.
- 18 (2) "Certified Montana capital company" means:
- (a) a development credit corporation created pursuant to Title 32, chapter 4; or
- 21 (b) a profit or nonprofit entity organized and 22 existing under the laws of Montana, created for the purpose 23 of making venture or risk capital available for qualified 24 investments and that has been certified by the department.
 - (3) "Department" means the department of commerce

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- 1 provided for in Title 2, chapter 15, part 18.
- 2 (4) "Montana business" means a business which is3 located or principally based within Montana.
 - (5) "Qualified investment" means a debt or equity financing of or a purchase and leaseback financing of a Montana business that meets both of the following criteria:
 - (a) the business is engaged in one or more of the following activities:
- 9 (i) manufacturing;

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- (ii) agricultural, fishery, or forestry production and processing;
- (iii) mineral production and processing, except for conventional oil and gas exploration;
- 14 (iv) recognized nonfossil forms of energy generation as
 15 defined in 15-32-102(5);
- 16 (v) transportation;
- 17 (vi) research and development of products or processes
 18 associated with any of the activities enumerated in (i)
 19 through (v) above:
- 20 (vii) wholesale or retail distribution activities for 21 which products produced in Montana comprise 50% or more of 22 the gross sales receipts; and
- 23 (viii) any activity conducted in the state for which 24 50% or more of the gross receipts are derived from the sale 25 of products or services outside Montana; and

- 1 (b) the business is a small business as defined in 2 rules adopted by the department.
 - (6) "Qualified Montana capital company" means a certified Montana capital company that has been designated a qualified capital company under the provisions of [section 6] so that investors in the company may receive the tax credits authorized in [section 6].
 - Section 5. Certification of Montana capital companies.

 (1) Every 6 months, commencing March 1, 1984, or 3 months after rules are adopted to implement [this act], whichever occurs first, the department shall certify Montana capital companies. A company seeking to be certified as a Montana capital company must make written application to the department on forms provided by the department. The application must contain the information required by [section 16] and such other information as the department requires. The application and certificate must specify the level of capitalization that the company expects to qualify for the tax credits provided for in [section 6].
 - (2) The application must show that the applicant's purpose is to encourage and assist in the creation, development, and expansion of Montana-based businesses and to provide maximum opportunities for the employment of Montanans by making venture capital available to sound small Montana firms.

(3) Certifiable applicants include but are not limited to local and community development corporations, small business administration 503 corporations, and small business investment companies.

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(4) Certification is a prerequisite to and must be completed before seeking designation as a qualified capital company.

Section 6. Designation of qualified Montana capital companies — tax credit. (1) Every 6 months, commencing 6 months after the first date on which the department certifies a Montana capital company, the department shall designate as qualified Montana capital companies those certified companies that have been privately capitalized at a minimum level of \$200,000. A certified company seeking designation as a qualified Montana capital company must make written application to the department on forms provided by the department. The application must contain the information required by [section 16] and such other information as the department requires. The application must be accompanied by a bond sufficient to cover the cost of any penalty that could be assessed under [section 7(4)].

(Z) The total amount of tax credits authorized for a single qualified company may not exceed the company's private capitalization or \$375,000, whichever is less. In the event the capitalization of the company is later

increased, the company may apply for authorization of 2 additional tax credits within the foregoing limitation. The 3 total credits authorized for all companies may not exceed a total of \$1 million prior to June 30, 1985. The total credits authorized for all companies between July 1, 1985, and June 30, 1987, may not exceed \$1 million plus any 7 portion of the \$1 million available for authorization before June 30, 1985, that is allocated to qualified companies. The credits shall be allocated to qualified companies in the 10 order that completed applications for designation as 11 qualified capital companies are received by the department, 12 and the department shall certify to each such company its 13 appropriate allocation.

- 14 (3) Investors in a qualified Montana capital company 15 are entitled to the tax credits provided for in subsection 16 (4). Funds invested in a certified company prior to 17 designation as a qualified Montana capital company may, at the discretion of the investor, be placed in an escrow 18 19 account in a Montana financial institution pending designation of the company as a qualified Montana capital 20 21 company.
 - (4) Subject to the provisions of subsection (2), an individual, small business corporation, partnership, or corporate taxpayer who makes a capital investment in a qualified Montana capital company is entitled to a tax

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credit equal to 25% of the investment, up to a maximum credit of \$25,000 per taxpayer. The credit may be taken against the tax liability imposed on the investor pursuant to Title 15, chapter 30 or 31. The credit for investments by a small business corporation electing to be taxed under 15-31-202 or a partnership may be claimed by the small business corporation shareholders or the partners.

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- (5) The tax credit allowed under subsection (4) is to be credited against the taxpayer's income tax liability for the taxable year in which the investment in a qualified Montana capital company is made. If the amount of the tax credit exceeds the taxpayer's tax liability for the taxable year, the amount of the credit which exceeds the tax liability may be carried back or carried forward in accordance with the provisions of section 46(b) of the Internal Revenue Code of 1954, as amended.
- (6) The tax credit provided for in this section is available only to those taxpayers who invest in a qualified Montana capital company within 5 years of {the effective date of this act}.
- Section 7. Unused investments -- company penalty. (1)

 If the amount invested by a taxpayer in a qualified Montana capital company is not used by the company for qualified investments as provided in subsection (2), the taxpayer is not subject to a recapture provision for any tax credit

- claimed by him but the company is subject to the penalty provided for in subsection (4).
- 3 (2) A qualified Montana capital company receiving
 4 investments for which a taxpayer has applied and received a
 5 tax credit must use its capital base to make qualified
 6 investments according to the following schedule:
- 7 (a) at least 30% of its capital base within 3 years of
 8 the date on which tax credits were certified as allocated to
 9 the company for investment:
- 10 (b) at least 50% of its capital base within 4 years of
 11 the date on which tax credits were certified as allocated to
 12 the company for investment; and
- 13 (c) at least 70% of its capital base within 5 years of 14 the date on which tax credits were certified as allocated to 15 the company for investment.
- 16 (3) Following each annual examination, the
 17 commissioner of financial institutions shall notify the
 18 department of revenue of any companies that are not in
 19 compliance with this section.
- 20 (4) A qualified Montana capital company that fails to
 21 make qualified investments pursuant to subsection (2) shall
 22 pay to the department of revenue a penalty equal to all of
 23 the tax credits allowed to the taxpayers investing in that
 24 company during that time period, with interest at 1% a month
 25 from the date the tax credits were certified as allocated to

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- the qualified Montana capital company. The department of 1 2 revenue shall deposit any amount received under this 3 subsection to the credit of the state general fund.
 - Section 9. Investment reporting and recordkeeping. (1) Each qualified Montana capital company shall report to the department on a quarterly basis:

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- 7 (a) the name of each investor in the qualified Montana capital company who has applied for a tax credit;
 - (b) the amount of each investor's investment; and
- 10 (c) the amount of the tax credit allowed to the 11 investor and the date on which the investment was made.
 - (2) The department shall provide the information contained in subsection (1) to the department of revenue on a quarterly basis.
 - (3) The department shall provide each investor in a qualified Montana capital company with a certificate authorizing the tax credit, and the certificate shall be submitted with each tax return requesting a credit under [section 6].
 - (4) Each qualified Montana capital company shall report to the department on a quarterly basis all qualified investments that the company has made. The department shall share the information with the department of revenue, in order that the provisions of [section 7] may be complied with.

- 1 Section 9. Restriction on investment. No more than 50% 2 of the capital base of a Montana capital company may be invested in any one Montana business, and no more than 25% 3 of the total funds raised for which tax credits were claimed pursuant to the investment credit provisions of [this act] may be invested in any one Montana business.
 - Section 10. Conflict of interest. (1) The director of the department, the commissioner of financial institutions, or a bank examiner may not have a monetary interest in or be a borrower from any Montana capital company, either directly or indirectly.
 - (2) A member of the investment committee of a Montana capital company who has an interest in a venture that comes before the committee for a vote shall disclose such interest and abstain from voting on investment in the venture.
 - Section 11. Legislative review and oversight. The department shall report on an annual basis to the revenue oversight committee of the legislature concerning Montana capital companies.
 - Section 12. Examination. (1) At least once a year the bank examiners of the department of commerce shall examine the books and affairs of each Montana capital company. The examination must address the methods of operation and conduct of the business of the Montana capital company to determine if the company is abiding by the purposes of [this

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act] and that the funds received by the company have been invested within the time limits required for a qualified Montana capital company in [section 7].

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- (2) The department of commerce may examine under oath any of the officers, directors, agents, employees, or investors of a Montana capital company regarding the affairs and business of the company. The department of commerce may issue subpoenas and administer oaths. Refusal to obey such a subpoena may at once be reported to the district court of the district in which the company is located, and the court shall enforce obedience to the subpoena in the manner provided by law.
- (3) The cost of the annual review must be paid by each Montana capital company in accordance with reasonable fees assessed by the department.
- Section 13. Decertification. (1) If the examination conducted pursuant to [section 12] discloses that a Montana capital company is not in compliance with the provisions of [this act], the department of commerce may exercise any of the powers with regard to banks granted in Title 32, chapter 1, part 5, and may seize the assets of the company and liquidate it.
- (2) If in the discretion of the department of commerce the action allowed under subsection (1) is not required to protect the company's investors, the department of commerce

- may place the company on notice that it will lose its certification as a Montana capital company within a specified period of time if the company does not come into compliance with the provisions of [this act].
 - (3) As long as the department acts in good faith, the department and its employees and agents may not be held civilly or criminally liable or liable upon their official bonds for action taken under this section or for any failure to act under it.
- Section 14. Application of securities law. In lieu of registration under Title 30, chapter 10, a Montana capital company may file all disclosure documents, along with a consent to service of process, with the state securities commissioner. The commissioner may not charge a fee for such filing or deposit.
- Saction 15. State liability disclaimed. The state of Montana may not be held liable for any damages to an investor in a Montana capital company that fails to become designated as a certified or qualified Montana capital company.
- 21 Section 16. Application requirements. A company 22 applying to become either a certified or qualified Montana 23 capital company shall include in its application evidence 24 that it has disclosed or will disclose to all investors the 25 following:

(1) the condition that a tax credit is not available for investment in a company until the company has been designated a qualified Montana capital company and the investor has received a certificate approving the credit from the department;

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- (2) the terms and conditions under which a company may
 be defied designation as a qualified Montana capital company
 and the limits on tax credits that may be authorized; and
- 9 (3) the fact that the state of Montana is not liable 10 for damages in accordance with [section 15].
- 11 Section 17. Rulemaking. The department may adopt rules 12 to implement the provisions of [this act].
- Section 18. Coordination. (1) If either House Bill No.

 14 100 or ____ 5ill No. ____ [LC 1148], including the sections

 15 of those bills creating the Montana economic development

 16 board, is passed and approved, all references to "the

 17 department of commerce" in sections 4 through 11 of this act

 18 are changed to "the Montana economic development board".
 - (2) If section 17 of House Bill No. 100 is passed and approved, "the committee" referred to in section 11 of this act is changed to "the economic development oversight committee".
 - Section 19. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in

- 1 one or more of its applications, the part remains in effect
- 2 in all valid applications that are severable from the
- 3 invalid applications.
- 4 Section 20. Effective date. This act is effective on
- 5 passage and approval.

-End-

STATE OF MONTANA

REQUEST NO. _____366-83___

FISCAL NOTE

Form BD-15

| | | | | | February | | | | | | |
|-----|--------------|--------|----------------------------|-----------------|--------------------|---------------|---------|------------|---------------|--------------|--------------|
| for | House | B111 | 685 | pursu | ant to Title 5, C | hapter 4, Pa | rt 2 of | f the Mont | tana Code A | nnotated (MC | CA). |
| Bac | kground in | format | ion u <mark>sed i</mark> r | developing this | Fiscal Note is ava | ilable from t | he Offi | ice of Bud | lget and Prog | ram Planning | , to members |
| of | the Legislat | ure up | on reques | t | | | | | | | |

DESCRIPTION OF PROPOSED LEGISLATION:

House Bill 685 authorizes the creation of Montana capital companies, their certification by the Department of Commerce and a total of \$1,000,000 in tax credits against personal or corporate income tax for each of the next two bienniums for investors in the "qualified" capital companies. Qualified capital companies must have a minimum of \$200,000 capitalization and tax credits are limited to \$25,000 per investor. The act provides for the annual examination of the companies by the commissioner of financial institutions and repayment of tax credits and penalties by a capital company that fails to make qualified investments as authorized by the act. The act will be administered by the Department of Commerce or the fontana Economic Development Board if House Bill 100 is adopted.

ASSUMPTIONS:

- Ten companies with \$400,000 capital base each will be certified and authorized by the end of the biennium so that the entire \$1,000,000 in tax credits will be used.
- 2) Assume that the tax credits will be taken in FY 1985, although they can be carried both forward five years and back three years.
- 3) Companies will not begin actual operations until second year of biennium.
- (a) Company with \$400,000 in capital base could leverage another \$1,600,000 in investments.
- Examination of companies will be somewhat simpler than examination of depository financial institutions and will take only 1/2 of the examination man-days to examine and produce a report that it would take for a depository institution of the same size.
- 5) Staff work for certification, qualification, adoption of rules, examination, and granting tax credits can be done by existing staff of the Department of Commerce and Revenue.

| 7 | IS | CAL | IMPACT: | |
|---|----|-----|---------|--|
| | | | | |

| General Fund Reduction Due to Credit Exam Fees Deposited Net Decrease | \$ -0- -0- \$ -0- | \$ (750,000) 11,000 \$ (739,000) |
|---|-------------------------|--|
| school Foundation Program Reduction Due to Credit | \$ -0- | \$ (250,000) |

expenditures:

| \$ 3,700 | \$ -0- |
|----------|-----------|
| 11,000 | 11,000 |
| \$11,000 | \$ 15,700 |
| | 11,000 |

BUDGET DIRECTOR

Office of Budget and Program Planning

Date: 2-15-83

ISCAL NOTE 13:P:1

STATE OF MONTANA

REQUEST NO. 518-83

FISCAL NOTE

Form BD-15

| In compliance with a written request received March 25, , 19 83, there is hereby submitted a Fiscal Note |
|---|
| for House Bill 685, Amended, pursuant to Chapter 53, Laws of Montana, 1965 - Thirty-Ninth Legislative Assembly. |
| Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to member |
| of the Legislature upon request. |

SCRIPTION OF PROPOSED LEGISLATION:

ouse Bill 685, amended, authorizes the creation of Montana capital companies, their certification by the Department of Commerce and a total of \$1,000,000 in tax credits against personal corporate income tax for each of the next two bienniums for investors in the "qualified" apital companies. Qualified capital companies must have a minimum of \$200,000 capitalization and tax credits are limited to \$25,000 per investor. The act provides for the annual camination of the companies by the commissioner of financial institutions and repayment of ax credits and penalties by a capital company that fails to make qualified investments as athorized by the act. The act will be administered by the Department of Commerce or the annual Economic Development Board if House Bill 100 is adopted.

: TRAMMC

he amendments to the bill do not change the impact of the bill. Refer to the original iscal note for the assumptions and impact.

ISCAL NOTE 13:P:2

BUDGET DIRECTOR

Office of Budget and Program Planning

Date: 3 - 26 - 83

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| 1 | STATEMENT OF INTENT |
|---|---------------------|
| 2 | HOUSE BILL 685 |

House Select Committee on Economic Development

A Statement of Intent is required for House Bill 685 because it grants rulemaking authority to the Department of Commerce to implement the act.

It is the intention of the legislature that the tax credits herein provided be applied only in the case of properly qualified investments. It is therefore the intention of the legislature that the department of commerce, in making rules to define a small business, use whatever means necessary to arrive at a definition of small business which takes into account the unique nature of Montana small business. It is similarly the intention of the legislature that in the development of rules for certification and qualification of capital companies, the department shall take into account the capital needs of the state based upon such information made available to it on its own initiative and through such hearings as are necessary to achieve the purposes of the act. It is further the intention of the legislature that in determining such rules as are necessary to carry out the examination functions of the act, the department shall take into account commonly accepted principles of financial institution

- examinations currently in use in the examination of banks
- 2 and other such institutions. It is further the intention of
- 3 the legislature that the rules authorized in the act be
- adopted in a timely fashion.

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App. by comm. on education and cultural resources

| 4 | BY REQUEST OF THE GOVERNOR'S OFFICE |
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| 6 | A BILL FOR AN ACT ENTITLED: "AN ACT PROMOTING THE |
| 7 | AVAILABILITY AND INVESTMENT OF DEVELOPMENT CAPITAL IN |
| 8 | MONTANA THROUGH THE CREATION OF CAPITAL COMPANIES: PROVIDING |
| 9 | TAX CREDITS FOR INVESTMENT IN THE COMPANIES; PROVIDING |
| .0 | OVERSIGHT AND AUDITING REQUIREMENTS; PROVIDING THAT |
| 11 | OFFERINGS OF THE COMPANIES ARE EXEMPT FROM SECURITIES |
| 12 | REGISTRATION; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE. |
| 13 | |
| 14 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: |
| 15 | Section 1. Short title. [This act] may be cited as the |
| 16 | "Montana Capital Company Act". |
| 17 | Section 2. Declaration of policy. (1) The legislature |
| 18 | finds and declares that: |
| 19 | (a) economic insecurity due to unemployment is a |
| 20 | serious menace to the health, safety, and general welfare of |
| 21 | not only the affected people but of the people of the entire |
| 22 | state; |
| 23 | (a) involuntary unemployment, with its resulting |
| 24 | burden of indigency+ falls with crushing force upon |
| 25 | unemployed workers and ultimately on the state itself in the |
| | |

HOUSE BILL NO. 685

INTRODUCED BY HARPER+ VAN VALKENBURG+ TOWE+

VINCENT, FABREGA, CRIPPEN, KEMMIS

| 1 | form | of | public | assistance | and | unemployment | compensation |
|---|-------|------|--------|------------|-----|--------------|--------------|
| 2 | рауме | nts; | and | | | | |

- (c) unemployment causes a migration of Montana workers
 and families seeking jobs and establishing homes—elsewhere,
 which deprives the state of its most valuable resource, its
 people, and reduces the tax base of local governments,
 impairing their ability to provide basic services.
- 8 (2) (a) The legislature further finds that the best
 9 method of combating unemployment and protecting Montana
 10 against the loss of its people is by promoting, stimulating,
 11 developing, rehabilitating, and revitalizing the business
 12 prosperity and economic welfare of the state and its
 13 citizens.
 - (b) To accomplish this goal, the legislature seeks to encourage the formation of venture and equity capital in Montana for use in diversifying, strengthening, and stabilizing the Montana economy by increasing Montana employment and business opportunities while protecting the peoples' constitutional right to a clean and healthful environment.
 - (3) The legislature further finds that:

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24 25 (a) private investment of venture and equity capital in the Montana economy will be encouraged and promoted by making tax credits available to taxpayers investing in Montana businesses CAPITAL COMPANIES;

(n) demands on state revenues restrict the financial ability of the state to make unlimited tax credits available for investment purposes and require that the state place reasonable limits on the total amount of tax credits to be made available for investment incentive:

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- (c) establishment of a rational tax credit program which gives priority to investments in the order of time—in which—they—are—committed IE CAPITAL COMPANIES IN THE ORDER IN WHICH THEY ARE QUALIFIED will encourage prompt private investment in Montana businesses.
- Section 3. Purpose. (1) The purpose of [this act] is to promote the development of the human resources and the diversification of the economy of Montana. The venture capital generated by [this act] must be used to encourage and assist the strengthening of the economy through loans, equity investments, and other business transactions for purposes of developing new small business and industry in Montanas rehabilitating existing small business and industry, and stimulating and assisting in the expansion of small business activities that promote and maintain the economic stability of the state by providing maximum opportunities for employment DE MONTANANS and improving the standard of living of the pagete of Montanas.
- (2) [This act] is aimed att
- 25 (a) increasing the availability of development capital

- 1 in order to encourage and assist in the creation,
- 2 development, and expansion of small businesses_AI_LEAST_60%
- 3 OF WEOSE FACILITIES AND PERSONNEL ARE based in Montana and
- 4 controlled or managed by residents of Montana;
- 5 (b) aiding those businesses to which risk and equity
- 6 financing are not readily or fully available through
- 7 traditional sources. INCLUDING THOSE OWNED AND OPERATED BY
- 8 WOMEN_AND_MINORITIES:
- 9 (c) developing, preserving, diversifying, expanding,
- 10 and strengthening the agricultural, industrial, and business
- 11 base of Montana's economy, particularly for those small
- 12 businesses utilizing the state's technical, managerial, and
- 13 research resources in domestic and international markets;
- 14 and
- 15 (d) providing the residents of Montana with greater
- 16 opportunities to invest and participate in the economic
- 17 development and potential of the state.
- 18 Section 4. Definitions. As used in [this act], unless
- 19 the context requires otherwise, the following definitions
- 20 apply:
- 21 (1) "Capital base" means equity capital or net worth.
- 22 (2) "Certified Montana capital company" means:
- (a) a development credit corporation created pursuant
- 24 to Title 32, chapter 4; or
- 25 (b) a profit or nonprofit entity organized and

existing under the laws of Montana, created for the purpose of making venture or risk capital available for qualified investments and that has been certified by the department.

HB 0685/02

- (3) "Department" means the department of commerce provided for in Title 2, chapter 15, part 18. 5
 - (4) "Montana business" means a business which is located or principally based within Montana.
 - (5) "Qualified investment" means a debt or equity financing of or a purchase and leaseback financing of a Montana business that meets both of the following criteria:
- 11 (a) the business is engaged in one or more of the 51 following activities:
 - (i) manufacturing;

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- 14 (ii) agricultural, fishery, or forestry production and 15 processing:
- (III) mineral production and processing, except for 16 17 conventional oil and gas exploration;
- (iv) recognized nonfossil forms of energy generation as 18 defined in 15-32-102(5); 19
 - (v) transportation:
- (vi) research and development of products or processes 21 associated with any of the activities enumerated in (i) 22 through (v) above: 23
- 24 (v(i) wholesale or retail distribution activities for which products produced in Montana comprise 50% or more of 25

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the gross sales receipts; and

2 (viii) any activity conducted in the state for which 3 50% or more of the gross receipts are derived from the sale of products or services outside Montana; and

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- (b) the business is a small business as defined in 7 rules adopted by the department.
- (6) "Qualified Montana capital company" means a certified Montana capital company that has been designated a qualified capital company under the provisions of [section 6] so that investors in the company may receive the tax 12 credits authorized in [section 6].
 - Section 5. Certification of Montana capital companies. (1) Every 6 months, commencing March 1, 1984, or 3 months after rules are adopted to implement [this act]. whichever occurs first, the department shall certify Montana capital companies. A company seeking to be certified as a Montana capital company must make written application to the department on forms provided by the department. The application must contain the information required by [section 16] and such other information as the department requires. The application and certificate must specify the level of capitalization that the company expects to qualify
- 25 (2) The application must show that the applicant's

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purpose is to encourage and assist in the creation, development, and expansion of Montana-based businesses and to provide maximum opportunities for the employment of Montanans by making venture capital available to sound small Montana firms.

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- (3) Certifiable applicants include but are not limited to local and community development corporations, small business administration 503 corporations, and small business investment companies.
- (4) Certification is a prerequisite to and must be completed before seeking designation as a qualified capital company.

Section 6. Designation of qualified Montana capital companies — tax credit. (1) Every-6—monthsy—commencing—6 months—after—the—first—date—on—which—the—department certifies—a-Montana—capital—company»—the IHE department shall designate as qualified Montana capital companies those certified companies that have been privately capitalized at a minimum level of \$200,000. A certified company seeking designation as a qualified Montana capital company must make written application to the department on forms provided by the department. The application must contain the information required by [section 16] and such other information as the department requires. The—application must—be—accompanied—by—a-bond—sufficient—to—cover—the—cost

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(3) Investors in a qualified Montana capital company are entitled to the tax credits provided for in subsection (4). Funds invested in a certified company prior to designation as a qualified Montana capital company may, at the discretion of the investor, be placed in an escrow account in a Montana financial institution pending designation of the company as a qualified Montana capital

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company.

- (4) Subject to the provisions of subsection (2), an individual, small business corporation, partnership, or corporate taxpayer who makes a capital investment in a qualified Montana capital company is entitled to a tax credit equal to 25% of the investment, up to a maximum credit of \$25,000 per taxpayer. The credit may be taken against the tax liability imposed on the investor pursuant to Title 15, chapter 30 or 31. The credit for investments by a small business corporation electing to be taxed under 15-31-202 or a partnership may be claimed by the small business corporation shareholders or the partners.
- (5) The tax credit allowed under subsection (4) is to be credited against the taxpayer's income tax liability for the taxable year in which the investment in a qualified Montana capital company is made. If the amount of the tax credit exceeds the taxpayer's tax liability for the taxable year. the amount of the credit which exceeds the tax liability may be carried back or carried forward in accordance with the provisions of section 46(b) of the Internal Revenue Code of 1954, as amended.
- (6) The tax credit provided for in this section is available only to those taxpayers who invest in a qualified Montana capital company within 5 years of [the effective date of this act].

- Section 7. Unused investments -- company penalty. (1)

 If the amount invested by a taxpayer in a qualified Montana

 capital company is not used by the company for qualified

 investments as provided in subsection (2), the taxpayer is

 not subject to a recapture provision for any tax credit

 claimed by him but the company is subject to the penalty

 provided for in subsection (4).
- 8 (2) A qualified Montana capital company receiving
 9 Investments for which a taxpayer has applied and received a
 10 tax credit must use its capital base to make qualified
 11 investments according to the following schedule:
 - (a) at least 30% of its capital base within 3 years of the date on which tax-credits-were-certified-as-altocated-to the--company--for-investment IHE_CERTIFIED_COMPANY_WAS DESIGNATED_AS_A_QUALIFIED_CAPITAL_COMPANY_BY_THE DEPARTMENT;
- (b) at least 50% of its capital base within 4 years of
 the date on which tex-credits-were-certified-as-allocated-to
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 the---company--for--investment IHE_CERIFEED_COMPANY_HAS

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 and
 - (c) at least 70% of its capital base within 5 years of the date on which tex-credits-were-certified-as-allocated-to the-company-for-investment IHE_CERTIFIED_COMPANY_WAS DESIGNATED_AS A QUALIFIED_CAPITAL_COMPANY_BY_THE_DEPARTMENT.
- 25 (3) Following each annual examination. the

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commissioner of financial institutions shall notify the department of revenue of any companies that are not in compliance with this section.

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- (4) A qualified Montana capital company that fails to make qualified investments pursuant to subsection (2) shall pay to the department of revenue a penalty equal to all of the tax credits allowed to the taxpayers investing in that company during that time period, with interest at 1% a month from the date the tax credits were certified as allocated to the qualified Montana capital company. IHE DEPARIMENT OF REVENUE MAY ABATE THE PENALTY IE THE CAPITAL COMPANY ESTABLISHES REASONABLE CAUSE FOR THE FAILURE TO MAKE QUALIFIED INVESTMENTS PURSUANT TO SUBSECTION (2) AND THAT THE FAILURE WAS NOT DUE TO NEGLECT ON THE PART OF THE COMPANY. The department of revenue shall deposit any amount received under this subsection to the credit of the state general fund.
- Section 8. Investment reporting and recordkeeping. (1) 18 Each qualified Montana capital company shall report to the 19 20 department on a quarterly basis:
 - (a) the name of each investor in the qualified Montana capital company who has applied for a tax credit;
- (b) the amount of each investor's investment; and 23
- (c) the amount of the tax credit allowed to the 24 investor and the date on which the investment was made. 25

- (2) The department shall provide the information 1 contained in subsection (1) to the department of revenue on 2 3 a quarterly basis.
- (3) The department shall provide each investor in a 5 qualified Montana capital company with a certificate 6 authorizing the tax credit, and the certificate shall be 7 submitted with each tax return requesting a credit under [section 6].
- (4) Each qualified Montana capital company shall report to the department on a quarterly basis all qualified 11 investments that the company has made. The department shall 12 share the information with the department of revenue. In 13 order that the provisions of [section 7] may be complied 14 with.
 - Section 9. Restriction on investment. No more than 50% of the capital--base--of--a-Montana-capital-company EQUITY RAISED BY A MONIANA CAPITAL COMPANY UNDER LIMIS ACI] may be invested in any one Montana business, and no more than 25% of the total funds raised for which tax credits were claimed pursuant to the investment credit provisions of [this act] may be invested in any one Montana business.
- 22 Section 10. Conflict of interest. (1) The director of 23 the department, the commissioner of financial institutions, 24 or a bank examiner may not have a monetary interest in or be 25 a borrower from any Montana capital company, either directly

or indirectly.

- (2) A member of the investment committee of a Montana capital company who has an interest in a venture that comes before the committee for a vote shall disclose such interest and abstain from voting on investment in the venture.
- Section 11. Legislative review and oversight. The department shall report on an annual basis to the revenue oversight committee of the legislature concerning Montana capital companies.
- Section 12. Examination. (1) At least once a year the bank examiners of the department of commerce shall examine the books and affairs of each Montana capital company. The examination must address the methods of operation and conduct of the business of the Montana capital company to determine if the company is abiding by the purposes of [this act] and that the funds received by the company have been invested within the time limits required for a qualified Montana capital company in [section 7].
- any of the officers, directors, agents, employees, or investors of a Montana capital company regarding the affairs and business of the company. The department of commerce may issue subpoenas and administer oaths. Refusal to obey such a subpoena may at once be reported to the district court of the district in which the company is located, and the court

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- shall enforce obedience to the subpoena in the manner provided by law.
- 3 (3) The cost of the annual review must be paid by each
 4 Montana capital company in accordance with reasonable fees
 5 assessed by the department.
- Section 13. Decertification. (1) If the examination conducted pursuant to [section 12] discloses that a Montana capital company is not in compliance with the provisions of [this act], the department of commerce may exercise any of the powers with regard to banks granted in Title 32, chapter 1, part 5, and may seize the assets of the company and liquidate it. IN THE SYENT OF LIQUIDATION OF THE ASSETS:

 ANY PENALTY IMPOSED PURSUANT TO [SECTION 7 OF THIS ACT]

 SHALL BE INCLUDED IN THE CLAIMS TO BE PAID.
- 15 (2) If in the discretion of the department of commerce
 16 the action allowed under subsection (1) is not required to
 17 protect the company's investors, the department of commerce
 18 may place the company on notice that it will lose its
 19 certification as a Montana capital company within a
 20 specified period of time if the company does not come into
 21 compliance with the provisions of [this act].
 - (3) As long as the department acts in good faith, the department and its employees and agents may not be held civilly or criminally liable or liable upon their official bonds for action taken under this section or for any failure

to act under it.

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Section 14. Application of securities law. In lieu of registration under Title 30, chapter 10, a Montana capital company may file all disclosure documents, along with a consent to service of process, with the state securities commissioner. The commissioner may not charge a fee for such filing or deposit.

Section 15. State liability disclaimed. The state of Montana may not be held liable for any damages to an investor in a Montana capital company that fails to become designated as a certified or qualified Montana capital company.

Section 16. Application requirements. A company applying to become either a certified or qualified Montana capital company shall include in its application evidence that it has disclosed or will disclose to all investors the following:

- (1) the condition that a tax credit is not available for investment in a company until the company has been designated a qualified Montana capital company and the investor has received a certificate approving the credit from the department;
- 23 (2) the-terms-and-conditions-under-which-o-company-may
 24 be-denied-designation-as-a-quoffffted-Montano-depital-company
 25 IME_COMOTION_THAT_A_TAX_CREDIT_MILL_NOT_BE__MADE__AYAILABLE

1 UNITE COMPANY RAISES AT LEAST \$200.000 IN CAPITAL. AND

HAS BEEN DESIGNATED A QUALIFIED CAPITAL COMPANY. and the

3 limits on tax credits that may be authorized; and

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4 (3) the fact that the state of Montana is not liable 5 for damages in accordance with [section 15].

Section 17. Rulemaking. The department may adopt rules
 to implement the provisions of [this act].

Section 18. Coordination. (1) If either House Bill No.

109 or ____ Bill No. ___ [LC 1148], including the sections

of those bills creating the Montana economic development

board, is passed and approved, all references to "the

department of commerce" in sections 4 through 11 of this act

are changed to "the Montana economic development board".

1/2 (2) If section 17 of House Bill No. 100 is passed and
1/3 approved, "the committee" referred to in section 11 of this
1/4 act is changed to "the economic development eversight
1/7 committee".

Section 19. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

24 Section 20. Effective date. This act is effective on 25 passage and approval.

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| 1 | STATEMENT OF INTENT |
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| 2 | HOUSE BILL 685 |
| 3 | House Select Committee on Economic Development |

A Statement of Intent is required for House Bill 685 because it grants rulemaking authority to the Department of Commerce to implement the act.

It is the intention of the legislature that the tax credits herein provided be applied only in the case of properly qualified investments. It is therefore the intention of the legislature that the department of commerce, in making rules to define a small business, use whatever means necessary to arrive at a definition of small business which takes into account the unique nature of Montana small business. It is similarly the intention of the legislature that in the development of rules for certification and qualification of capital companies, the department shall take into account the capital needs of the state based upon such information made available to it on its own initiative and through such hearings as are necessary to achieve the purposes of the act. It is further the intention of the legislature that in determining such rules as are necessary to carry out the examination functions of the act, the department shall take into account commonly accepted principles of financial institution

- 1 examinations currently in use in the examination of banks
- 2 and other such institutions. It is further the intention of
- 3 the legislature that the rules authorized in the act be
- adopted in a timely fashion.

| ı | HOUSE BILL NO. 685 |
|-----|--|
| 2 | INTRODUCED BY HARPER, VAN VALKENBURG, TOME, |
| 3 | VINCENT, FABREGA, CRIPPEN, KENNIS |
| 4 | BY REQUEST OF THE GOVERNOR'S OFFICE |
| 5 | |
| 5 | A BILL FOR AN ACT ENTITLED: "AN ACT PROMOTING THE |
| 7 | AVAILABILITY AND INVESTMENT OF DEVELOPMENT CAPITAL IN |
| B | MONTANA THROUGH THE CREATION OF CAPITAL COMPANIES; PROVIDING |
| 9 | TAX CREDITS FOR INVESTMENT IN THE COMPANIES; PROVIDING |
| O | OVERSIGHT AND AUDITING REQUIREMENTS: PROVIDING THAT |
| 1 | OFFERINGS OF THE COMPANIES ARE EXEMPT FROM SECURITIES |
| 2 | REGISTRATION; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE. |
| 3 | |
| 4 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: |
| .5 | Section 1. Short title. [This act] may be cited as the |
| 16. | "Montana Capital Company Act". |
| 17 | Section 2. Declaration of policy. (1) The legislature |
| 18 | finds and declares that: |
| 19 | (a) economic insecurity due to unemployment is a |
| 20 | serious menace to the health, safety, and general welfare of |
| 21 | not only the affected people but of the people of the entire |
| 22 | state: |
| 23 | (b) involuntary unemployment, with its resulting |
| 24 | burden of indigency, falls with crushing force upon |
| 25 | unemployed workers and ultimately on the state itself in the |
| | minubiation determine mitter mitter and and appare all filed |

- form of public assistance and unemployment compensation payments; and
- (c) unemployment causes a migration of Montana workers
 and families seeking jobs and establishing homes—elsewhere,
 which deprives the state of its most valuable resource, its
 people, and reduces the tax base of local governments,
 impairing their ability to provide basic services.
- 8 (2) (a) The legislature further finds that the best
 9 method of combating unemployment and protecting Montana
 10 against the loss of its people is by promoting, stimulating,
 11 developing, rehabilitating, and revitalizing the business
 12 prosperity and economic welfare of the state and its
 13 citizens.
- (b) To accomplish this goal, the legislature seeks to encourage the formation of venture and equity capital in Montana for use in diversifying, strengthening, and stabilizing the Montana economy by increasing Montana employment and business opportunities while protecting the peoples constitutional right to a clean and healthful environment.
 - (3) The legislature further finds that!

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(a) private investment of venture and equity capital in the Hontana economy will be encouraged and promoted by making tax credits available to taxpayers investing in Hontana businesses CAPITAL COMPANIES:

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(b) demands on state revenues restrict the financial ability of the state to make unlimited tax credits available for investment purposes and require that the state place reasonable limits on the total amount of tax credits to be made available for investment incentive;

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- (c) establishment of a rational tax credit program which gives priority to investments in-the-order-of-time--in which - they -- are-committed IE CAPITAL COMPANIES IN THE ORDER IN WHICH THEY ARE QUALIFIED will encourage prompt private investment in Montana businesses.
- Section 3. Purpose. (1) The purpose of [this act] is to promote the development of the human resources and the diversification of the economy of Montana. The venture capital generated by [this act] must be used to encourage and assist the strengthaning of the economy through loans, equity investments, and other business transactions for purposes of developing new small business and industry in Montana, rehabilitating existing small business and industry, and stimulating and assisting in the expansion of small business activities that promote and maintain the economic stability of the state by providing maximum opportunities for employment DE_HONIAMANS and improving the standard of living of the people of Montana.
 - (2) [This act] is aimed at:
- (a) increasing the availability of development capital

- in order to encourage and assist in the creation. 1 development, and expansion of small businesses. AI LEAST 60% OF WHOSE FACILITIES AND PERSONNEL ARE based in Montana and controlled or managed by residents of Montana;
 - (b) aiding those businesses to which risk and equity financing are not readily or fully available through traditional sources. INCLUDING THOSE OWNED AND OPERATED BY HOMEN_AND_MINORITIES:
- (c) developing, preserving, diversifying, expanding, and strengthening the agricultural, industrial, and business base of Montana's economy, particularly for those small 12 businesses utilizing the state's technical, managerial, and research resources in domestic and international markets; 13 14 and
- 15 (d) providing the residents of Montana with greater opportunities to invest and participate in the economic 16 17 development and potential of the state.
- Section 4. Definitions. As used in [this act], unless 18 the context requires otherwise, the following definitions 19 20 apply:
- (1) "Capital base" means equity capital or net worth. 21
- 22 (2) "Certified Montana capital company" means:
- 23 a development credit corporation created pursuant 24 to Title 32, chapter 4; or
- 25 (b) a profit or nonprofit entity organized and

HB 685

- existing under the laws of Hontana, created for the purpose of making venture or risk capital available for qualified investments and that has been certified by the department.
- [3] "Department" means the department of commerce provided for in Title 2, chapter 15, part 18.
- (4) "Montana business" means a business which is located or principally based within Montana. 7
 - (5) "Qualified investment" means a debt or equity financing of or a purchase and leaseback financing of a Montana business that meets both of the following criteria:
- (a) the business is engaged in one or more of the 12 following activities:
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 - (iii) mineral production and processing, except for conventional oil and gas exploration;
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 - (v) transportation?
- 21· (vi) research and development of products or processes 22 associated with any of the activities enumerated in (i) 23 through (V) above;
 - (vif) wholesale or retail distribution activities for which products produced in Montana comprise 50% or more of

1 the gross sales receipts; and

2 (viii) any activity conducted in the state for which 50% or more of the gross receipts are derived from the sale 3 of products or services outside Montana: and

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 - Section 5. Certification of Montana capital companies. (1) Every 6 months, commencing March 1, 1984, or 3 months after rules are adopted to implement [this act], whichever occurs first, the department shall certify Montana capital comparies. A company seeking to be certified as a Montana capital company must make written application to the department on forms provided by the department. The application must contain the information required by [section I6] and such other information as the department requires. The application and certificate must specify the level of capitalization that the company expects to qualify for the tax credits provided for in [section 6].
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(3) Investors in a qualified Montana capital company are entitled to the tax credits provided for in subsection (4). Funds invested in a certified company prior to designation as a qualified Montana capital company may, at the discretion of the investor, be placed in an escrow account in a Montana financial institution pending designation of the company as a qualified Montana capital

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- (5) The tax credit allowed under subsection (4) is to be credited against the taxpayer's income tax liability for the taxable year in which the investment in a qualified Montana capital company is made. If the amount of the tax credit exceeds the taxpayer's tax liability for the taxable year, the amount of the credit which exceeds the tax liability may be carried back or carried forward in accordance with the provisions of section 46(b) of the Internal Revenue Code of 1954, as amended.
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If the amount invested by a taxpayer in a qualified Montana

capital company is not used by the company for qualified investments as provided in subsection (2), the taxpayer is not subject to a recapture provision for any tax credit claimed by him but the company is subject to the penalty provided for in subsection (4).

- (2) A qualified Montana capital company receiving investments for which a taxpayer has applied and received a tax credit must use its capital base to make qualified investments according to the following schedule:
- (a) at least 30% of its capital base within 3 years of the date on which tex-credits-were-certified-as-allocated-to the company-for-investment THE CERTIFIED COMPANY WAS DESIGNATED AS A QUALIFIED CAPITAL COMPANY BY THE DEPARTMENT;
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Section 8. Investment reporting and recordkeeping. (1) Each qualified Montana capital company shall report to the department on a quarterly basis:

- (a) the name of each investor in the qualified Montana capital company who has applied for a tax credit;
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- (3) The department shall provide each investor in a qualified Montana capital company with a certificate authorizing the tax credit, and the certificate shall be submitted with each tax return requesting a credit under [section 6].
- (4) Each qualified Montana capital company shall report to the department on a quarterly basis all qualified investments that the company has made. The department shall 12 share the information with the department of revenue, in 13 order that the provisions of [section 7] may be complied 14 with.

Section 9. Restriction on investment. No more than 50% of the capital--base--of--a-Montana-capital-company EQUIIY RAISED BY A MONIANA CAPITAL COMPANY UNDER [THIS ACT] may be invested in any one Montana business, and no more than 25% of the total funds raised for which tax credits were claimed pursuant to the investment credit provisions of [this act] may be invested in any one Montana business.

Section 10. Conflict of interest. (1) The director of the department, the commissioner of financial institutions. or a bank examiner may not have a monetary interest in or be a borrower from any Montana capital company, either directly

or indirectly.

- (2) A member of the investment committee of a Montana capital company who has an interest in a venture that comes before the committee for a vote shall disclose such interest and abstain from voting on investment in the venture.
 - Section 11. Legislative review and oversight. The department shall report on an annual basis to the revenue oversight committee of the legislature concerning Montana capital companies.
- Section 12. Examination. (1) At least once a year the bank examiners of the department of commerce shall examine the books and affairs of each Montana capital company. The examination must address the methods of operation and conduct of the business of the Montana capital company to determine if the company is abiding by the purposes of [this act] and that the funds received by the company have been invested within the time limits required for a qualified Montana capital company in [section 7].
- (2) The department of Commerce may examine under eath any of the officers, directors, agents, employees, or investors of a Montana capital company regarding the affairs and business of the company. The department of commerce may issue subpoenas and administer eaths. Refusal to obey such a subpoena may at once be reported to the district court of the district in which the company is located, and the court

- shall enforce obedience to the subpoens in the manner
 provided by law.
- (3) The cost of the annual review must be paid by each Montana capital company in accordance with reasonable fees assessed by the department.
- Section 13. Decertification. (1) If the examination conducted pursuant to [section 12] discloses that a Montana capital company is not in compliance with the provisions of [this act], the department of commerce may exercise any of the powers with regard to banks granted in Title 32, chapter 1, part 5, and may seize the assets of the company and 1 liquidate it. IN_IHE_EYENT_OF_LIQUIDATION_OF_THE_ASSETS:

 ANY PENALTY_IMPOSED_PURSUANT_TO__ISECTION__T_OF_THIS_ACT1
 SHALL_BE_INCLUDED_IN_THE_CLAIMS_TO_BE_PAID.
- 15 (2) If in the discretion of the department of commerce
 16 the action allowed under subsection (1) is not required to
 17 protect the company's investors, the department of commerce
 18 may place the company on notice that it will lose its
 19 certification as a Montana capital company within a
 20 specified period of time if the company does not come into
 21 compliance with the provisions of [this act].
 - (3) As long as the department acts in good faith, the department and its employees and agents may not be held civilly or criminally liable or liable upon their official bonds for action taken under this section or for any failure

to act under it.

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Section 14. Application of securities law. In lieu of registration under Title 30, chapter 10, a Hontana capital company may file all disclosure documents, along with a consent to service of process, with the state securities commissioner. The commissioner may not charge a fee for such filing or deposit.

Section 15. State liability disclaimed. The state of Montana may not be held liable for any damages to an investor in a Montana capital company that fails to become designated as a certified or qualified Montana capital company.

Section 16. Application requirements. A company applying to become either a certified or qualified Montana capital company shall include in its application evidence that it has disclosed or will disclose to all investors the following:

- (1) the condition that a tax credit is not available for investment in a company until the company has been designated a qualified Montana capital company and the investor has received a certificate approving the credit from the department:
- (2) the-terms-and-conditions-under-which-a-company-may be-denied-designation-as-a-quolified-Montano-capital-company THE CONDITION THAT A TAX CREDIT WILL NOT BE MADE AVAILABLE

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1 UNTIL THE COMPANY RAISES AT LEAST \$200.000 IN CAPITAL. AND 2 HAS_BEEN_DESIGNATED_A_QUALIFIED__CAPITAL_COMPANY, and the limits on tax credits that may be authorized; and

(3) the fact that the state of Montana is not liable for damages in accordance with [section 15].

Section 17. Rulemaking. The department may adopt rules to implement the provisions of [this act].

Section 18. Coordination. (1) If either House Bill No. 100 or ____ Bill No. ___ [LC 1148], including the sections 10 of those bills creating the Montana economic development 11 board, is passed and approved, all references to "the 12 department of commercem in sections 4 through 11 of this act are changed to "the Montana economic development board". 13

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(2) If section 17 of House Bill No. 100 is passed and approved, "the committee" referred to in section 11 of this act is changed to "the economic development oversight committee".

18 Section 19. Severability. If a part of this act is 19 invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in 20 21 one or more of its applications, the part remains in effect 22 in all valid applications that are severable from the 23 invalid applications.

24 Section 20. Effective date. This act is effective on passage and approval.

-End-

March 23, 1983

SENATE STANDING COMMITTEE REPORT (Business & Industry)

That House Bill No. 685 be amended as follows:

1. Page 4, line 2.
Following: "businesses"

Strike: Remainder of line 2 through "ARE" on line 3.

2. Page 4, line 3.
Following: "Montana"

Strike: Remainder of line 3 through "Montana" on line 4.

3. Page 6, line 14.

Strike: "March"

Insert: "January"

4. Page 16, line 12. Following: "11"

Insert: "and 16 and 17"

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| 1 | STATEMENT OF INTENT |
|---|---|
| 2 | HOUSE BILL 685 |
| 3 | House Select Committee on Economic Developmen |

A Statement of Intent is required for House Bill 685 because it grants rulemaking authority to the Department of Commerce to implement the act.

It is the intention of the legislature that the tax credits herein provided be applied only in the case of properly qualified investments. It is therefore the intention of the legislature that the department of commerce, in making rules to define a small business, use whatever means necessary to arrive at a definition of small business which takes into account the unique nature of Montana small business. It is similarly the intention of the legislature that in the development of rules for certification and qualification of capital companies, the department shall take into account the capital needs of the state based upon such information made available to it on its own initiative and through such hearings as are necessary to achieve the purposes of the act. It is further the intention of the legislature that in determining such rules as are necessary to carry out the examination functions of the act, the department shall take into account common) v accepted principles of financial institution

- 1 examinations currently in use in the examination of banks
- 2 and other such institutions. It is further the intention of
- 3 the legislature that the rules authorized in the act be
- 4 adopted in a timely fashion.

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| 1 | HOUSE BILL NO. 685 |
|----|--|
| 2 | INTRODUCED BY HARPER, VAN VALKENBURG, TONE, |
| 3 | VINCENT, FABREGA, CRIPPEN, KEMMIS |
| 4 | BY REQUEST OF THE GOVERNOR'S OFFICE |
| 5 | |
| 6 | A BILL FOR AN ACT ENTITLED: "AN ACT PROMOTING THE |
| 7 | AVAILABILITY AND INVESTMENT OF DEVELOPMENT CAPITAL IN |
| 8 | MONTANA THROUGH THE CREATION OF CAPITAL COMPANIES; PROVIDING |
| 9 | TAX CREDITS FOR INVESTMENT IN THE COMPANIES; PROVIDING |
| 10 | OVERSIGHT AND AUDITING REQUIREMENTS; PROVIDING THAT |
| 11 | OFFERINGS OF THE COMPANIES ARE EXEMPT FROM SECURITIES |
| 12 | REGISTRATION; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE.= |
| 13 | |
| 14 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: |
| 15 | Section 1. Short title. [This act] may be cited as the |
| 16 | "Montana Capital Company Act". |
| 17 | Section 2. Declaration of policy. (1) The legislature |
| 18 | finds and declares that: |
| 19 | (a) economic insecurity due to unemployment is a |
| 20 | serious menace to the health, safety, and general welfare of |
| 21 | not only the affected people but of the people of the entire |
| 22 | state; |
| 23 | (b) involuntary unemployment, with its resulting |
| 24 | burden of indigency, falls with crushing force upon |
| 25 | unemployed workers and ultimately on the state itself in the |

- form of public assistance and unemployment compensation
 payments; and
- (c) unemployment causes a migration of Montana workers
 and families seeking Jobs and establishing homes—elsewhere,
 which deprives the state of its most valuable resource, its
 people, and reduces the tax base of local governments,
 impairing their ability to provide basic services.
 - (2) (a) The legislature further finds that the best method of combating unemployment and protecting Montana against the loss of its people is by promoting, stimulating, developing, rehabilitating, and revitalizing the business prosperity and economic welfare of the state and its citizens.
- 14 (b) To accomplish this goal, the legislature seeks to
 15 encourage the formation of venture and equity capital in
 16 Montana for use in diversifying, strengthening, and
 17 stabilizing the Montana economy by increasing Montana
 18 employment and business opportunities while protecting the
 19 peoples' constitutional right to a clean and healthful
 20 environment.
- 21 (3) The legislature further finds that:
- 22 (a) private investment of venture and equity capital
 23 in the Montana economy will be encouraged and promoted by
 24 making tax credits available to taxpayers investing in
 25 Montana bustnesses CAPITAL_COMPANIES;

(b) demands on state revenues restrict the financial ability of the state to make unlimited tax credits available for investment purposes and require that the state place reasonable limits on the total amount of tax credits to be made available for investment incentive:

- (c) establishment of a rational tax credit program which gives priority to investments in-the-order-of-time--in which--they--are-committed IN CAPITAL COMPANIES IN THE ORDER IN WHICH THEY ARE QUALIFIED will encourage prompt private investment in Montana businesses.
- Section 3. Purpose. (1) The purpose of [this act] is to promote the development of the human resources and the diversification of the economy of Montana. The venture capital generated by [this act] must be used to encourage and assist the strengthening of the economy through loans. equity investments, and other business transactions for purposes of developing new small business and industry in Montana, rehabilitating existing small business and industry, and stimulating and assisting in the expansion of small business activities that promote and maintain the economic stability of the state by providing maximum opportunities for employment QE_MONTANANS and improving the standard of living of the people of Montana.
 - (2) [This act] is aimed at:
- (a) increasing the availability of development capital

- (b) aiding those businesses to which risk and equity financing are not readily or fully available through traditional sources. INCLUDING THOSE OWNED AND OPERATED BY WOMEN AND MINORITIES:
- 9 (c) developing, preserving, diversifying, expanding,
 10 and strengthening the agricultural, industrial, and business
 11 base of Montana's economy, particularly for those small
 12 businesses utilizing the state's technical, managerial, and
 13 research resources in domestic and international markets;
 14 and
- 15 (d) providing the residents of Montana with greater

 16 opportunities to invest and participate in the economic

 17 development and potential of the state.
- Section 4. Definitions. As used in [this act], unless
 the context requires otherwise, the following definitions
 apply:
- 21 (1) "Capital base" means equity capital or net worth.
- 22 (2) "Certified Montana capital company" means:
- 23 (a) a development credit corporation created pursuant
- 24 to Title 32, chapter 4; or
 - (b) a profit or nonprofit entity organized and

- existing under the laws of Montana, created for the purpose of making venture or risk capital available for qualified investments and that has been certified by the department.
- 4 (3) *Department* means the department of commerce
 5 provided for in Title 2, chapter 15, part 18.
 - (4) "Montana business" means a business which is. located or principally based within Montana.
 - (5) "Qualified investment" means a debt or equity financing of or a purchase and leaseback financing of a Montana business that meets both of the following criteria:
- 11 (a) the business is engaged in one or more of the 12 following activities:
 - (i) manufacturing;

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- (ii) agricultural, fishery, or forestry production and processing;
- 16 (iii) mineral production and processing, except for 17 conventional oil and gas exploration;
- 18 (iv) recognized nonfossil forms of energy generation as 19 defined in 15-32-102(5);
- 20 (v) transportation;
- 21 (vi) research and development of products or processes 22 associated with any of the activities enumerated in (i) 23 through (v) above;
- (vii) wholesale or retail distribution activities for which products produced in Montana comprise 50% or more of

1 the gross sales receipts; and

2 (viii) any activity conducted in the state for which 3 50% or more of the gross receipts are derived from the sale 4 of products or services outside Montana; and

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- 6 (b) the business is a small business as defined in rules adopted by the department.
 - (6) "Qualified Montana capital company" means a certified Montana capital company that has been designated a qualified capital company under the provisions of [section 6] so that investors in the company may receive the tax credits authorized in [section 6].
 - Section 5. Certification of Montana capital companies.

 (1) Every 6 months, commencing March JANUARY 1, 1984, or 3 months after rules are adopted to implement [this act], whichever occurs first, the department shall certify Montana capital companies. A company seeking to be certified as a Montana capital company must make written application to the department on forms provided by the department. The application must contain the information required by [section 16] and such other information as the department requires. The application and certificate must specify the level of capitalization that the company expects to qualify for the tax credits provided for in [section 6].
- 25 {2} The application must show that the applicant's

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purpose is to encourage and assist in the creationdevelopment, and expansion of Montana-based businesses and
to provide maximum opportunities for the employment of
Montanans by making venture capital available to sound small
Montana firms.

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- (3) Certifiable applicants include but are not limited to local and community development corporations, small business administration 503 corporations, and small business investment companies.
- (4) Certification is a prerequisite to and must be completed before seeking designation as a qualified capital company.

Section 6. Designation of qualified Montana capital companies -- tax credit. (1) Every-6--monthsy--commencing-6 months---after--the--first--date--on--which--the--department certifies-a-Montana--capital--companyy--the IME department shall designate as qualified Montana capital companies those certified companies that have been privately capitalized at a minimum level of \$200,000. A certified company seeking designation as a qualified Montana capital company must make written application to the department on forms provided by the department. The application must contain the information required by [section 16] and such other information as the department requires. The--application must--be--accompanied-by-a-bond-sufficient-to-cover-the-cost

of-eny-penalty-thet-could-be-assessed-under-[section--i(4)]*

- (2) The total amount of tax credits authorized for a single qualified company may not exceed the--company*s private--eapitalization--or \$375,000y-whichever-is-less. In the event the capitalization of the company is later incressed, the company may apply for authorization of additional tax credits within the foregoing limitation. The total credits authorized for all companies may not exceed a total of \$1 million prior to June 30. 1985. The total credits authorized for all companies between July 1, 1985, and June 30: 1987, may not exceed \$1 million plus any portion of the \$1 million available for authorization before June 30, 1985, that is allocated to qualified companies. The credits shall be allocated to qualified companies in the order that completed applications for designation as qualified capital companies are received by the department, and the department shall certify to each such company its appropriate allocation.
- (3) Investors in a qualified Montana capital company are entitled to the tax credits provided for in subsection (4). Funds invested in a certified company prior to designation as a qualified Montana capital company may, at the discretion of the investor, be placed in an escrow account in a Montana financial institution pending designation of the company as a qualified Montana capital

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company.

(4) Subject to the provisions of subsection (2)+ an individual, small business corporation, partnership, or corporate taxpayer who makes a capital investment in a qualified Montana capital company is entitled to a tax credit equal to 25% of the investment, up to a maximum credit of \$25,000 per taxpayer. The credit may be taken against the tax liability imposed on the investor pursuant to Title 15, chapter 30 or 31. The credit for investments by a small business corporation electing to be taxed under 15-31-202 or a partnership may be claimed by the small business corporation shareholders or the partners.

(5) The tax credit allowed under subsection (4) is to be credited against the taxpayer's income tax liability for the taxable year in which the investment in a qualified Montana capital company is made. If the amount of the tax credit exceeds the taxpayer's tax liability for the taxable year, the amount of the credit which exceeds the tax liability may be carried back or carried forward in accordance with the provisions of section 46(b) of the Internal Revenue Code of 1954, as amended.

(6) The tax credit provided for in this section is available only to those taxpayers who invest in a qualified Montana capital company within 5 years of [the effective date of this act].

Section 7. Unused investments -- company penalty. (1)

If the amount invested by a taxpayer in a qualified Montana

capital company is not used by the company for qualified

investments as provided in subsection (2), the taxpayer is

not subject to a recapture provision for any tax credit

claimed by him but the company is subject to the penalty

provided for in subsection (4).

- (2) A qualified Montana capital company receiving investments for which a taxpayer has applied and received a tax credit must use its capital base to make qualified investments according to the following schedule:
- (a) at least 30% of its capital base within 3 years of the date on which tex-credits-were-certified-as-allocated-to the-company-for-investment IHE CERTIFIED COMPANY WAS DESIGNATED AS A QUALIFIED CAPITAL COMPANY BY THE DEPARTMENT;
- (b) at least 50% of its capital base within 4 years of the date on which tax-credits-were-certified-os-of-located-to the---company--for--investment IHE__CERTIFIED_COMPANY_WAS DESIGNATED AS A QUALIFIED_CAPITAL_COMPANY_BY_THE_DEPARTMENT; and
- 21 (c) at least 70% of its capital base within 5 years of
 22 the date on which tex-credits-were-certified-as-althoused-to
 23 the--company--for--investment THE_CERTIFIED_COMPANY_MAS
 24 DESIGNATED_AS_A_QUALIFIED_CAPITAL_COMPANY_BY_THE_DEPARTMENT.
- 25 (3) Following each annual examination, the

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commissioner of financial institutions shall notify the department of revenue of any companies that are not in compliance with this section.

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- (4) A qualified Montana capital company that fails to make qualified investments pursuant to subsection (2) shall pay to the department of revenue a penalty equal to all of the tax credits allowed to the taxpayers investing in that company during that time period, with interest at 1% a month from the date the tax credits were certified as allocated to the qualified Montana capital company. IHE DEPARTMENT OF REVENUE MAY ABATE THE PENALTY IE THE CAPITAL COMPANY ESTABLISHES REASONABLE CAUSE FOR THE FAILURE TO MAKE QUALIFIED INVESTMENTS PURSUANT TO SUBSECTION (2) AND THAT THE FAILURE WAS NOT QUE TO NEGLECT ON THE PART OF THE COMPANY. The department of revenue shall deposit any amount received under this subsection to the credit of the state general fund.
- Section 8. Investment reporting and recordkeeping. (1)
 Each qualified Montana capital company shall report to the department on a quarterly basis:
- 21 (a) the name of each investor in the qualified Montana 22 capital company who has applied for a tax credit;
 - (b) the amount of each investor's investment; and
- 24 (c) the amount of the tax credit allowed to the 25 investor and the date on which the investment was made.

1 (2) The department shall provide the information 2 contained in subsection (1) to the department of revenue on 3 a quarterly basis.

- 4 (3) The department shall provide each investor in a qualified Montana capital company with a certificate authorizing the tax credit, and the certificate shall be submitted with each tax return requesting a credit under [section 6].
 - (4) Each qualified Montana capital company shall report to the department on a quarterly basis all qualified investments that the company has made. The department shall share the information with the department of revenue, in order that the provisions of [section 7] may be complied with.
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ANY_PENALTY_IMPOSED_PURSUANT_IQ_(SECTION_7_OF_THIS_ACTION_SHALL_BE_INCLUDED_IN_THE_CLAIMS_ID_BE_PAID.

(2) If in the discretion of the department of commerce the action allowed under subsection (1) is not required to protect the company's investors, the department of commerce may place the company on notice that it will lose its certification as a Montana capital company within a specified period of time if the company does not come into compliance with the provisions of [this act].

(3) As long as the department acts in good faith, the department and its employees and agents may not be held civilly or criminally liable or liable upon their official bonds for action taken under this section or for any failure

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- 1 UNIIL_THE_COMPANY_RAISES_AI_LEAST_\$200.000 IN CAPITAL. AND
 2 HAS BEEN DESIGNATED A QUALIFIED CAPITAL COMPANY. and the
- 3 limits on tax credits that may be authorized; and
- 4 (3) the fact that the state of Montana is not liable 5 for damages in accordance with [section 15].
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- Section 18. Coordination. (1) If either House Bill No.

 9 100 or _____ Bill No. ____ [LC 1148], including the sections
 10 of those bills creating the Montana economic development
 11 board, is passed and approved, all references to "the
 12 department of commerce" in sections 4 through 11. 16. AND 17
 13 of this act are changed to "the Montana economic development
 14 board".
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- 19 Section 19. Severability. If a part of this act is 20 invalid, all valid parts that are severable from the invalid 21 part remain in effect. If a part of this act is invalid in 22 one or more of its applications, the part remains in effect 23 in all valid applications that are severable from the 24 invalid applications.
- 25 Section 20. Effective date. This act is effective on

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1 passage and approval.

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