SENATE JOINT RESOLUTION NO. 27

INTRODUCED BY ROLSTAD, NORMAN, BLAYLOCK, HAZELBAKER, E. SMITH, J. JACOBSON, MANLEY, DOVER, GOODOVER, LEE, STEPHENS, HAGER, P. RYAN, MAZUREK, TURNAGE, HEALY, STIMATZ, GRAHAM, R. MANNING, GALT, BOYLAN, QUILICI, PAGG, MARKS, MENAHAN, FABREGA, ANDREASON, VINCENT, KITSELMAN, PAVLOVICH, KESSLER, DUSSAULT, IVERSON, D. O'HARA, C. SMITH, D. MANNING, KEEDY, KANDUCH, DAILY, S. BROWN, MCCALLUM, NELSON, CONROY, KEATING, ROBBINS, WALLIN, MEYER, D. BROWN, ELLERD, LORY, ROUSH, HAPPERMAN, CONOVER, THOMAS, ABRAMS

IN THE SENATE

March	14,	1981	Introduced and referred to Committee on Business and Industry.
March	24,	1981	Committee recommend bill do pass as amended. Report adopted.
March	25,	1981	Bill printed and placed on members' desks.
Harch	26,	1981	Second reading, pass con- sideration.
March	27,	1981	Second reading, do pass.
March	28,	1981	Correctly engrossed.
			Third reading, passed. Ayes, 47; Noes, 1. Transmitted to House.

IN THE HOUSE

March 30, 1981	Introduced and referred to Committee on Business and Industry.
March 31, 1981	Committee recommend bill be concurred in as amended. Report adopted.
April 7, 1981	Motion pass consideration.

April 10, 1981

Second reading, concurred in.

On motion rules suspended and bill placed on third reading this day.

Third reading, concurred in as amended. Ayes, 89; Noes, 5.

IN THE SENATE

April 11, 1981

Returned from House with amendments.

April 15, 1981

Second reading, amendments concurred in.

April 16, 1981

Third reading, amendments concurred in. Ayes, 43; Noes, 4. Sent to enrolling.

Reported correctly enrolled.

21

22

23

24

25

1

3

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

NT NTRODUCED . BY MONTANA REQUESTING AND WELL INTERIM STUDY OF THE CURRENT AND ONGOING PUBLIC UTILITY PROCEDURES AND PRACTICES OF THE PUBLIC SERVICE COMMISSION COMMISSION DETERMINE THE IMPACT THEREOF ON BOTH CONSUMERS AND UTILITIES & lind AND REQUIRING A REPORT OF THE FINDINGS OF THE STUDY TO THE LEGISLATURE. The Public Service Commission in regulation of public utilities performs a legislative/ham function since the setting of public utility rates is a quasi-legislative act, which should be guided where appropriate by informed legislative oversight; and WHEREAS, the Legislature is further involved in utility regulation because, under the Montana Constitution, a 19

regulation because, under the Montana Constitution, a Legislative Consumer Committee and the Montana Consumer Counsel operate on behalf of the Legislature to ensure that consumers are fully represented in Public Service Commission proceedings; and

whereas, public utilities providing essential utility service in the State of Montana have presented to this Legislature proposed legislation and evidence which tend to

indicate that earned returns have consistently fallen—short
of the levels determined by the Commission to be just and
reasonable, with the result that the financial viability and
ability of these industries to attract capital may be
impaired with resulting detriment to the quality of utility
service: and

WHEREAS, the Commission has frequently sought increased funding in order to more effectively carry out its ratemaking and regulatory responsibilities; and

HHEREAS, the Legislature in regular session does not have the time or the staff to conduct an intensive study of complex issues such as ratemaking procedures and results and adequacy of Commission appropriations and staff, it is essential that the Montana Legislature by interim committee study and investigate the Montana public utility regulatory system and consider proposals for the improvement thereof.

NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE OF REPRESENTATIVES OF THE STATE OF MONTANA:

That an appropriate interim committee be assigned to study the Montana public utility regulatory system and the results produced by that system to determine:

(1) whether or not current regulatory procedures produce avoidable regulatory lag and whather or not proposals for alternative procedures have merit;

(2) whether or not public utilities operating in Montana have in recent years received from the Commission a genuine opportunity to earn the reasonable cost of conducting their business in an inflationary environment and a genuine opportunity to earn the returns determined by the Commission to be just and reasonable;

- (3) whether or not alternative methods, policies, and procedures might be employed to produce a more equitable balancing of the interests of consumers and utilities; and
- (4) whether the funding and staffing of Commission operations have in the past been adequate to achieve prompt equitable regulatory decisions.
- BE IT FURTHER RESOLVED, that the committee report the findings of the study to the 48th Legislature and, if necessary, draft legislation to implement its recommendations.

-End-

Approved by Committee on Business and Industry

1	SENATE JOINT RESOLUTION NO. 27
2	INTRODUCED BY KOLSTAD, NORMAN, BLAYLOCK, HAZELBAKER,
3	E. SMITH, J. JACOBSON, MANLEY, DOVER, GOODOVER, LEE,
4	STEPHENS, MAGER, P. RYAN, MAZUREK, TURNAGE, HEALY,
5	STIMATZ, GRAHAM, R. MANNING, GALT, BOYLAN, QUILICI,
6	FAGG. MARKS. MENAHAN. FABREGA. ANDREASON. VINCENT.
7	KITSELMAN. PAVLOVICH, KESSLER, DUSSAULT, IVERSON,
8	0. D'HARA, C. SMITH, D. MANNING, KEEDY, KANDUCH,
9	DAILY. S. BROWN, McCALLUM, NELSON, CONROY, KEATING.
0	ROBBINS, WALLIN, MEYER, D. BROWN, ELLERD, LORY,
1	ROUSH+ HAFFERHAN+ CONQVER+ THOMAS+ ABRAMS
2	
.3	A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF
4	REPRESENTATIVES OF THE STATE OF MONTANA REQUESTING AN
15	INTERIMSTUDYOF THE LEGISLATIVE AUDIT COMMITTEE IN
6	CONJUNCTION WITH ITS PERFORMANCE AUDIT TO CONSIDER THE
7	CURRENT AND ONGOING PUBLIC UTILITY PROCEDURES AND PRACTICES
. 8	OF THE PUBLIC SERVICE COMMISSION TO DETERMINE THE IMPACT
9	THEREOF ON BOTH CONSUMERS AND UTILITIES AND REQUIRING A
20	REPORT OF THE FINDINGS OF THE STUDY TO THE LEGISLATURE.
11	
2	WHEREAS, the Public Service Commission in its
23	regulation of public utilities performs a legislative
4	function since the setting of public utility rates is a
25	quasi-legislative act, which should be guided where

1	appropriate by informed registative oversight; and
2	WHEREAS, the Legislature is further involved in utilit
3	regulation because, under the Montana Constitution,
4	tegislative Consumer Committee and the Montana Consume
5	Counsel operate on behalf of the Legislature to ensure tha
6	consumers are fully represented in Public Service Commission
7	proceedings; and
8	WHEREAS, public utilities providing essential utilit
9	service in the State of Montana have presented to thi
10	Legislature proposed legislation and evidence which tend t
11	indicate that earned returns have consistently fallen shor
12	of the levels determined by the Commission to be just an
13	reasonable, with the result that the financial viability an
14	ability of these industries to attract capital may b
15	impaired with resulting detriment to the quality of utilit
16	service; and
17	WHEREAS: the Commission has frequently sought increase
18	funding in order to more effectively carry out it
19	ratemaking and regulatory responsibilities; and
20	WHEREAS, the Legislature in regular session does no
21	have the time or the staff to conduct an intensive study o
22	complex issues such as ratemaking procedures and results an
23	adequacy of Commission appropriations and staff, it is
24	essential that the Montana Legislature by interim committee
25	study and investigate the Montana public utility regulator

SJR 0027/02

SJR 0027/02

1 system and consider proposals for the improvement thereof.

2

5

6

8

10

11

13

14

16 17

18

19 20

21

22

23

24

NON- THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE

OF REPRESENTATIVES OF THE STATE OF MONTANA:

- That an-appropriate-interim committee IHE LEGISLATIVE

 AUDIT COMMITTEE IN CONJUNCTION WITH ITS PERFORMANCE AUDIT TO

 BE PERFORMED IN THE 1981-1983 INTERIM. be assigned to study
 the Montana public utility regulatory system and the results
 produced by that system to determine:
- (1) whether or not current regulatory procedures produce avoidable regulatory lag and whether or not proposals for alternative procedures have merit;
- (2) whether or not public utilities operating in Montana have in recent years received from the Commission a genuine opportunity to earn the reasonable cost of conducting their business in an inflationary environment and a genuine opportunity to earn the returns determined by the Commission to be just and reasonable:
- (3) whether or not alternative methods, policies, and procedures might be employed to produce a more equitable balancing of the interests of consumers and utilities; and
- (4) whether the funding and staffing of Commission operations have in the past been adequate to achieve prompt equitable regulatory decisions.
- 25 BE IT FURTHER RESOLVED, that the committee report the

- l findings of the study to the 48th Legislature and, if
- 2 necessary, draft legislation to implement its
- 3 recommendations.

-End-

10

11 12

SENATE JOINT RESOLUTION NO. 27
INTRODUCED BY KOLSTAD, NORMAN, BLAYLOCK, HAZELBAKER
E. SMITH. J. JACOBSON, MANLEY, DOVER, GOODOVER, LEE
STEPHENS, HAGER, P. RYAN, HAZUREK, TURNAGE, HEALY,
STIMATZ. GRAHAM. R. MANNING. GALT. BOYLAN. QUILICI.
FAGG+ MARKS+ MENAHAN+ FABREGA+ ANDREASON+ VINCENT+
KITSELMAN, PAYLOVICH, KESSLER, DUSSAULT, IVERSON,
D. O'HARA; C. SHITH; D. MANNING; KEEDY; KANDUCH;
DAILY. S. BROWN. McCALLUM. NELSON. CONROY. KEATING.
ROBBINS, WALLIN, MEYER, D. BROWN, ELLERD, LORY,
ROUSH+ HAFFERMAN+ CONQVER+ THOMAS+ ABRAMS

A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF
REPRESENTATIVES OF THE STATE OF MONTANA REQUESTING AN
INTERIM - STUBY - OF THE LEGISLATIVE AUDIT COMMITTEE IN
CONJUNCTION WITH ITS PERFORMANCE AUDIT TO CONSIDER THE
CURRENT AND ONGOING PUBLIC UTILITY PROCEDURES AND PRACTICES
OF THE PUBLIC SERVICE COMMISSION TO DETERMINE THE IMPACT
THEREOF ON BOTH CONSUMERS AND UTILITIES AND REQUIRING A

REPORT OF THE FINDINGS OF THE STUDY TO THE LEGISLATURE.

20 21 22

23

24

25

MHEREAS: the Public Service Commission in its regulation of public utilities performs a legislative function since the setting of public utility rates is a quasi-legislative act: which should be quided where

2	WHEREAS, the Legislature is further involved in utility
3	regulation because, under the Montana Constitution, a
4	Legislative Consumer Committee and the Montana Consumer
5	Counsel operate on behalf of the Legislature to ensure that
6	consumers are fully represented in Public Service Commission
7	proceedings; and
8	WHEREAS, public utilities providing essential utility
9	service in the State of Montana have presented to this
10	Legislature proposed legislation and evidence which tend to
11	indicate that earned returns have consistently fallen short
12	of the levels determined by the Commission to be just and
13	reasonable, with the result that the financial viability and
14	ability of these industries to attract capital may be
15	impaired with resulting detriment to the quality of utility
16	service; and
17	WHEREAS, the Commission has frequently sought increased
18	funding in order to more effectively carry out its
19	ratemaking and regulatory responsibilities; and
20	WHEREAS, the Legislature in regular session does not
21	have the time or the staff to conduct an intensive study of
22	complex issues such as ratemaking procedures and results and
23	adequacy of Commission appropriations and staff, it is
24	essential that the Montana Legislature by interim committee
25	study and investigate the Montana public utility regulatory

appropriate by informed legislative oversight; and

-2-

SJR 27

system and consider proposals for the improvement	thereof.
---	----------

9

10

11

13

14

15

16 17

18

19

20 21

25

3 NOM- THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE

- OF REPRESENTATIVES OF THE STATE OF MONTANA:
- 5 That an--appropriate-interia-committee IHE_LEGISLATIVE
- 6 AUDIT COMMITTEE IN CONJUNCTION WITH ITS PERFORMANCE AUDIT TO
- 7 BE PERFORMED IN THE 1981-1983 INTERIM, be assigned to study
- 8 the Montana public utility regulatory system and the results
 - produced by that system to determine:
 - (1) whether or not current regulatory procedures produce avoidable regulatory lag and whether or not proposals for alternative procedures have merit;
 - (2) whether or not public utilities operating in Montana have in recent years received from the Commission a genuine opportunity to earn the reasonable cost of conducting their business in an inflationary environment and a genuine opportunity to earn the returns determined by the Commission to be just and reasonable;
 - (3) whether or not alternative methods, policies, and procedures might be employed to produce a more equitable balancing of the interests of consumers and utilities; and
- 22 (4) whether the funding and staffing of Commission 23 operations have in the past been adequate to achieve prompt 24 equitable regulatory decisions.
 - BE IT FURTHER RESOLVED, that the committee report the

- findings of the study to the 48th Legislature and, if
- 2 necessary, draft legislation to implement its
- 3 recommendations.

-End-

9

10

11

12

13

14

15

16 17

18

19

20

21

22

23

24

25

i	SENATE JOINT RESOLUTION NO. 27
2	INTRODUCED BY KOLSTAD, NORMAN, BLAYLOCK, MAZELBAKER,
3	E. SMITH, J. JACOBSON, MANLEY, DOVER, GOODOVER, LEE,
4	STEPHENS, MAGER, P. RYAN, MAZUREK, TURNAGE, HEALY,
5	STIMATZ, GRAHAM, R. MANNING, GALT, BOYLAN, QUILICI,
6	FAGG. MARKS. MENAHAN. FABREGA, ANDREASON. VINCENT.
7	KITSELMAN, PAVLOVICH, KESSLER, DUSSAULT, IVERSON,
e	D. O'HARA, C. SMITH, D. MANNING, KEEDY, KANDUCH,
9	DAILY+ S+ BROWN+ McCALLUM+ NELSON+ CONROY+ KEATING+
10	ROBBINS, WALLIN, MEYER, D. BROWN, ELLERD, LORY,
11	ROUSH, HAFFERMAN, CONOVER, THOMAS, ABRAMS
12	•

13 A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF 14 REPRESENTATIVES OF THE STATE OF MONTANA REQUESTING AN 15 INTERIM--STUDY--OF THE LEGISLATIVE AUDIT COMMITTEE IN CONJUNCTION WITH ITS PERFORMANCE AUDIT TO CONSIDER THE 15 17 CURRENT AND ONGOING PUBLIC UTILITY PROCEDURES AND PRACTICES 1.8 OF THE PUBLIC SERVICE COMMISSION TO DETERMINE THE IMPACT 19 THEREOF ON BOTH CONSUMERS AND UTILITIES AND REQUIRING A REPORT OF THE FINDINGS OF THE STUDY TO THE LEGISLATURE. 20

22 WHEREAS, the Public Service Commission in its 23 regulation of public utilities performs a legislative 24 function since the setting of public utility rates is a 25 quasi-legislative act, which should be quided where appropriate by informed legislative oversight; and

WHEREAS, the Legislature is further involved in utility
regulation because, under the Montana Constitution, a
Legislative Consumer Committee and the Montana Consumer
Counsel operate on behalf of the Legislature to ensure that
consumers are fully represented in Public Service Commission
proceedings; and

WHEREAS, public utilities providing essential utility service in the State of Montana have presented to this Legislature proposed legislation and evidence which tend to indicate that earned returns have consistently fallen short of the levels determined by the Commission to be just and reasonable, with the result that the financial viability and ability of these industries to attract capital may be impaired with resulting detriment to the quality of utility service; and

WHEREAS, the Commission has frequently sought increased funding in order to more effectively carry out its ratemaking and regulatory responsibilities; and

WHEREAS, the Legislature in regular session does not have the time or the staff to conduct an intensive study of complex issues such as ratemaking procedures and results and adequacy of Commission appropriations and staff, it is essential that the Montana Legislature by interim committee study and investigate the Montana public utility regulatory

1 System and consider proposals for the improvement thereof.

2

10

11

12

14

15 16

17

18

19

20

21

22

NOW. THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE OF REPRESENTATIVES OF THE STATE OF MONTANA:

That an-appropriate-interim-committee IHE LEGISLATIVE

AUDIT COMMITTEE IN CONJUNCTION WITH ITS PERFORMANCE AUDIT TO

BE PERFORMED IN IHE 1981-1983 INTERIM: he assigned to study

the Montana public utility regulatory system and the results

produced by that system to determine:

- (1) whether or not current regulatory procedures produce <u>RESULT IN</u> avoidable regulatory lag and whether or not proposals for alternative <u>REGULATORY</u> procedures have merit;
- (2) whether or not public utilities operating in Montana have-in-recent-years-received <u>ARE RECEIVING</u> from the Commission a genuine opportunity to earn the reasonable cost of conducting their business in an inflationary environment and a genuine opportunity to earn the returns determined by the Commission to be just and reasonable;
- REGULATORY procedures might be employed to produce a more equitable balancing of the interests of consumers and utilities; and
- (4) whether the funding and staffing of Commission
 operations have—in—the—past-been ARE adequate to achieve

- prompt equitable regulatory decisions.
- 2 BE IT FURTHER RESOLVED, that the committee report the
- 3 findings of the study to the 48th Legislature and, if
- 4 necessary, draft legislation to implement its
- recommendations.

-End-

SJR 27

HOUSE BUSINESS AND INDUSTRY COMMITTEE amendments to SENATE JOINT RESOLUTION 27 in the third reading copy are as follows:

- 1. Page 3, line 11. Following: line 10 Strike: "produce" Insert: "result in"
- 2. Page 3, line 12.
 Following: "alternative"
 Insert: "regulatory"
- 3. Page 3, line 14. Following: "Montana" Strike: "have in recent years received" Insert: "are receiving"
- 4. Page 3, line 19. Following: "and" Insert: "regulatory"
- 5. Page 3, line 23. Following: "operations" Strike: "have in the past been" Insert: "are"