Senate Bill 470

In The Senate

February 13, 1981 Introduced and referred to Committee on Agriculture, Livestock and Irrigation.

- February 20, 1981 Committee recommend bill do pass as amended.
- February 23, 1981 Bill printed and placed on members' desks.
- February 24, 1981 Second reading do pass as amended.
- February 25, 1981 On motion rules suspended. Bill pleced on Calendar for third reading this day.

Third reading passed.

Introduced and referred

to Committee on Water.

In The House

March 3, 1981

April 23, 1981

Died in Committee.

LC 2154/01

BILL NO. 470 1 INTRODUCED BY 2 3

4 A BILL FOR AN ACT ENTITLED: "AN ACT TO REGULATE THE 5 CONSTRUCTION OF DAMS AND RESERVOIRS; TO PROVIDE FOR 6 INSPECTIONS AND PENALTIES; AMENDING SECTIONS 85-15-101, 7 85-15-102, AND 85-15-104, MCA; AND REPEALING SECTIONS 8 85-15-103, 85-15-201 THROUGH 85-15-206, AND 85-15-301 9 THROUGH 85-15-304, MCA."

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11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

<u>NEW SECTION.</u> Section 1. Short title. This chapter may
 be cited as the "Montana Dam Safety Act".

14 <u>NEW SECTIONs</u> Section 2. Definitions. Unless the 15 context requires otherwise. in this chapter the following 16 definitions apply:

17 (1) "Alterations" or "repairs" means alterations or
18 repairs that may directly affect the safety of a dam or
19 reservoir.

(2) "Appurtemant works" means all works appurtemant to
a dam or reservoir, including but not limited to spillways,
either in the dam or separate therefrom; the reservoir and
its rim; low-level outlets; and water conduits such as
tunnels, pipelines, or penstocks, either through the dam or
its abutments.

(3) "Construction" includes construction, alteration, 1 repair, enlargement, or removal of a dam or reservoir. 2 (4) "Dam" means any artificial barrier, including 3 appurtenant works, used to impound or divert water and that 4 5 is 25 feet or more in height from the natural bed of the stream or watercourse, measured at the downstream toe of the 6 dam, or, if it is not across a stream channel or 7 watercourse, that has maximum storage elevation of 25 feet 8 9 or greater or an impounding capacity of 50 acre-feet or 10 greater.

11 (5) "Department" means the department of natural 12 resources and conservation provided for in Title 2, chapter 13 15, part 33.

14 (6) "Emergency" means any threat to life or property 15 caused by the condition of a dam or reservoir or by present 16 or imminent floods that threaten the structural integrity of 17 any dam or reservoir.

18 (7) "Engineer" means a registered professional
19 engineer licensed to practice in the state of Montana under
20 Title 37, chapter 67, part 3.

21 [8] "Enlargement" means any change in or addition to
22 an existing dam or reservoir that raises or may raise the
23 water storage elevation or increases the impoundment
24 capacity of the reservoir.

25 (9) "High-hazard dam" means any dam or reservoir the

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failure of which would cause loss of life or serious damage
 to homes; agricultural, industrial, or commercial
 facilities; public utilities; main highways or rallroad
 lines; or campgrounds.

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5 (10) "Inspection" means visual or mechanical checks, 6 measures, borings, or any other methods necessary for 7 determination of the adequacy of construction techniques, 8 conformity of work with approved plans and specifications, 9 or the safety and operating performance of a dam or 10 reservoir.

(11) "Owner" means any person who owns, controls,
 operates, maintains, manages, or proposes to construct a dam
 or reservoir.

14 (12) "Person" means an individual, association, 15 partnership, corporation, business trust, state agency, 16 political subdivision, utility, municipal or quasi-municipal 17 corporation, or any other entity or any authorized agent, 18 lessee, or trustee of any of the foregoing, except the 19 United States or any agency thereof.

20 (13) "Removal" means removing, taking down, or Reall changing the location of any dam or reservoir.

22 (14) "Reservoir" means any valley, basin, coulee,
23 ravine, or other land area that contains 50 acre-feet or
24 more of impounded water.

25 Section 3. Section 85-15-101, MCA, is amended to read:

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Section 4. Section 85-15-102, MCA, is amended to read:
"85-15-102. Construction in a secure manner. (1) A
persony-associationy-or-corporation may not construct or
cause to be constructed a damy-dikey or reservoir for the
purpose of accumulating, storing, appropriating, or
diverting any of the waters of this state, except in a
thorough, secure, and substantial manner.

13 f2}--The---department---of---natural---resources----and 14 conscrvation--may--at--any--time--on--its-own-motion+-and-it 15 shally-upon-compleint-on-cath-being-made-to--the--department 16 by-thres-or-more-persons-residing-or-hoving-property-in-such 17 tocation--that-their-homes-or-property-would-be-in-danger-of 18 destruction-or-damage-in-event-of-flood-aceurring-on-account 19 of-the-breaking-of-any-damy-dikey-pr--reservoir--within--the 20 state--and--that-they-have-reason-to-believe-said-damy-dikey 21 or-reservoir-is--in--co--unsafe--condition--or--that--it--is 22 diverting-or-is-being-filled-with-water-to-such-an-extent-as 23 to--render--it--unsafey--immediately--examine-or-couse-to-be 24 examined--the--domy--dikey--or--reserveiry--ify---upon---the 25 exazinationy--the--department--finds--thet-the-damy-dikey-or

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1 reservoir-is-unsafe-or-is-diverting-or-is-being-filled--with 2 water--to--such--an--extent-as-to-render-it-unsafe\*-it-shall З notify-the-county-attorney-of-the-county-in-which--the--damy 4 dikey--or--reservoir-is-locatedy-setting-forth-its-findingsy 5 and-the-county-attorney-shall-immediately-take-the-necessary 6 steps-to-obate-the-danger-and-make-the-structure-safe\* 7 (3)--If-either-porty-is-dissatisfied-with-the--findings 8 of--the--deportmenty--it-may-appeal-to-the-district-court-of 9 the-district-wherein-the-damy-dikey-or-reservoir-is-locatedy 10 and-the-court-shall-hear-and-determine--the--matter--the 11 carliest--proctical--timey--subject--to--the-right-of-either 12 party-to-appeol--as--in--other--civil--casesi--howevery--the 13 judgment--of--the--department--shall-control-until-the-final 14 determination-of-the-case\*" 15 Section 5. Section 85-15-104. MCA. is amended to read: 16 #85-15-104. Exemption of federal structures. The 17 provisions of 85-15-182-and-85-15-183-shall this chapter do 18 not apply to federal damsy-dikesy and reservoirs which that 19 are subject to federal-power-commission inspections under 20 federal laws." 21 NEW\_SECTION. Section 6. High-hazard dam 22 determination -- plans. (1) Any person proposing to

22 determination -- plans. (1) Any person proposing to 23 construct any dam or reservoir shall make application to the 24 department for a determination of whether the dam or 25 reservoir is a high-hazard dam. The application must include LC 2154/01

1 the information required by the department. The department 2 shall make the determination required by this subsection 3 within 60 calendar days after a complete application has 4 been received by the department.

5 (2) The department or its designated representative
6 shall determine if an act is construction as defined by this
7 chapter.

8 <u>NEW\_SECTION</u> Section 7. Preparation and approval of 9 plans. (1) A person may not construct a high-hazard dam as 10 determined under [section 6] without obtaining a 11 construction permit from the department.

12 (2) An application for a construction permit must be13 submitted to the department and must contain:

14 (a) plans and specifications for the proposed
15 construction, prepared by or under the direction of an
16 engineer experienced in dam design and construction; and

17 (b) other data and information required by the18 department.

19 (3) At the request of the department, the engineer 20 responsible for the plans and specifications shall carry out 21 any revisions of the plans and specifications or provide any 22 additional information necessary to justify or clarify the 23 design.

24 (4) As soon as practicable after receipt of the25 application and any additional information requested by the

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1 department, the department shall:

2 (a) issue a construction permit or deny the
3 application, as filed; or

4 (b) Issue a construction permit upon the terms,
5 conditions, or modifications the department considers
6 appropriate.

7 <u>NEW\_SECTION</u> Section 8. Engineer inspection and 8 reports. (1) An engineer must be in charge of and 9 responsible for the construction of any high-hazard dam.

10 (2) The engineer in charge shall provide for 11 inspections at intervals necessary to insure conformity with 12 the permit. The engineer in charge or a qualified designee 13 shall perform the inspections. The engineer is responsible 14 for the designee's work.

15 (3) The engineer in charge shall certify and report to 16 the department all information obtained from, during, or as 17 the result of an inspection. The department shall set the 18 time for reporting.

19 (4) The department shall keep a copy of all reports.
20 <u>NEW\_SECTION\_</u> Section 9. Department inspection -- cost
21 -- operating permit. (1) If the department determines that
22 inspections carried out under [section 8] are inadequate or
23 that additional inspections are necessary, the department
24 may inspect the construction of any high-hazard dam. If
25 after any inspection the department finds that amendments,

modifications, or changes are necessary to insure the security and integrity of the work and structure or the protection of property or public safety, the department may order the owner of the high-hazard dam to revise the plans and specifications. No person may proceed with or continue such work until any revisions have been approved by the department.

8 (2) The owner of the high-hazard dam shall pay the 9 costs of any inspections required by this section, including 10 but not limited to such work or tests as are necessary to 11 fully provide any information or data required by the 12 department or its appointed representative.

(3) When construction is complete and if the dam
conforms to the construction permit as determined under
[section 8] and this section, the department shall issue a
permit to operate the high-hazard dam.

17 <u>NEW\_SECTION</u> Section 10. Periodic inspections. (1)
18 Any high-hazard dam shall be inspected at least once every 5
19 years or as often as considered necessary in order to insure
20 the continued safe operation of the works or structure.

21 (2) The department or its appointed representative
22 shall perform inspections required by subsection (1). The
23 department shall retain a copy of all information obtained
24 as a result of such inspections.

25 (3) The owner shall pay the costs of inspections

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1 required under this section.

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2 NEW SECTION. Section 11. Requested inspections -costs -- limitations against unsafe structures. (1) At its 3 4 discretion or upon receipt of a written complaint alleging that the person or property of the complainant is endangered 5 by the construction, maintenance, or operation of any dam or 6 7 reservoir, the department may order an inspection of the dam 8 or reservoir unless the data, records, and inspection 9 reports on file are adequate to determine that the complaint 10 is not meritorious.

11 (2) If the complainant insists upon an inspection 12 regardless of the findings by the department on the merits 13 of the complaint, the department may make the inspection 14 upon requiring the complainant to deposit with the 15 department money sufficient to cover the costs of the 14 inspection.

17 (3) If the dam or reservoir is found to be defective, 18 the department may require the person owning the dam or 19 reservoir to pay the whole or any part of the expenses of inspection. If the department requires such payment, it 20 21 shall present a bill of costs to the owner. The costs shall 22 constitute a lien upon the dam, reservoir, or other 23 properties of the owner and may be collected by appropriate 24 action in a court of competent jurisdiction.

25 (4) If the dam or reservoir is not found to be

defective after an inspection made on account of a complaint
 and the complaint is found by the department to have been
 without merit, any money deposited therefor shall be payable
 to the general fund.

(5) If the inspection discloses defects in the works 5 that, in the judgment of the department, constitute an 6 immediate hazard to life or property, the department shall 7 order the draining of any dam or reservoir involved or the 8 limitation or cessation of its use or the use of any 9 defective appurtenant works until such time as the dam or 10 11 reservoir or appurtenant works have been made safe and approved by the department. 12

NEW SECTION. Section 12. Outlets -- drainage. (1) All 13 dams or reservoirs constructed after [the effective date of 14 15 this act] shall contain a low-level outlet controlled by a headqate or other control works. The headqate or control 16 17 works shall be maintained in an operable condition at all 18 times and in such manner that water impounded by or within the dam or reservoir may be evacuated or maintained at any 19 water level as may be required by the department. 20

21 (2) All dams or reservoirs constructed prior to [the 22 effective date of this act] that have no low-level outlet or 23 means for lowering the reservoir water level in an 24 expeditious manner shall be drained by breaching at the 25 owner's expense when the department determines that the

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1 breaching is necessary to safeguard life or property.

2 NEW SECTION. Section 13. Emergency repairs or з breaching. (1) In case of an emergency, the department may 4 declare that repairs or breaching of a dam or reservoir are 5 immediately necessary to safeguard life or property. 6 Necessary repairs or breaching shall be commenced 7 immediately by the owner or by the department at the owner's 8 expense if the owner fails to do so. The department shall be 9 notified immediately of any proposed emergency repairs or 10 breaching to be instituted by the owner.

11 (2) After the emergency situation has passed and if 12 the owner plans to repair the dam or reservoir, the owner 13 shall make all repairs necessary to place the dam or 14 reservoir in safe and usable condition.

15 (3) All costs incurred by the department during an 16 emergency shall be paid by the owner on receipt of the bill 17 of costs from the department. The costs shall constitute a 18 lien upon the dam, reservoir, or other properties of the 19 owner and may be collected by appropriate action in a court 20 of competent jurisdiction.

<u>NEW SECTION</u> Section 14. City or county prohibited
from regulation. No city or county may regulate, supervise,
or provide for the regulation or supervision of any dams or
reservoirs in this state or the construction, maintenance,
or operation thereof or limit the size of any dam or

1 reservoir or the amount of water that may be stored therein. This chapter does not prevent a city or county from adopting 2 ordinances regulating, supervising, or providing for the 3 4 regulation or supervision of dams and reservoirs that: 5 (1) are not within the state's jurisdiction; or 6 (2) are not subject to regulation by another public 7 agency or body. 8 NEW SECTION. Section 15. No limitation of liability. 9 Nothing in this chapter relieves an owner of any dam or 10 reservoir of any legal duties, obligations, or liabilities 11 incident to ownership or operation, including any damages 12 resulting from leakage or overflow of water or floods caused 13 by the failure or rupture of the dam or reservoir. 14 NEW SECTION. Section 16. Permit cancellation. Failure 15 to comply with the provisions of [sections 6 through 9. 11. 16 or 12] shall subject the permit to cancellation at any time 17 during the progress of work. The department is authorized to 18 cancel any permit if the provisions of the above sections 19 have not been or are not being complied with, and the 20 cancellation shall operate as a forfeiture of all rights 21 acquired under and by virtue of any permit approved by the 22 department.

NEW\_SECTION\_ Section 17. Penalties. A person who
 violates or refuses or neglects to comply with the
 provisions of this chapter or any rule or order of the

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department pursuant to this chapter is guilty of a
 misdemeanor. Each day of a continuing violation constitutes
 a separate offense.

4 <u>NEW SECTION</u>. Section 18. Deposit of penalty fees and 5 costs. All penalty fees and costs collected under this 6 chapter shall be deposited in the state general fund.

NEW SECTION. Section 19. Entry on land. Any employee or agent of the department authorized by the director may enter upon any land to carry out the purpose of this chapter. The department or its agent shall give reasonable notice to the landowner of its intention to enter upon the land.

13 NEW\_SECTION. Section 20. Legal assistance. When 14 requested by the department, the attorney general or the 15 county attorneys within their respective counties shall 15 perform legal services and conduct legal proceedings 17 necessary to carry out the purposes of this chapter. The 18 department may also employ legal counsel to enforce this 19 chapter and to conduct proceedings under it.

20NEW\_SECTION.Section 21. Rules. The department may21adopt rules to implement the provisions of this chapter.

22 Section 22. Codification instruction. Sections 1, 2, 23 and 6 through 21 are intended to be codified as an integral 24 part of Title 85, chapter 15, and the provisions of Title 25 85, chapter 15, apply to sections 1, 2, and 6 through 21. Section 23. Severability. If a part of this act is
 invalid, all valid parts that are severable from the invalid
 part remain in effect. If a part of this act is invalid in
 one or more of its applications, the part remains in effect
 in all valid applications that are severable from the
 invalid applications.
 Section 24. Repealer. Sections 85-15-103, 85-15-201

8 through 85-15-206, and 85-15-301 through 85-15-304, MCA, are 9 repealed.

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1	STATEMENT OF INTENT		
2	SENATE BILL 470		
3	Senate Agriculture, Livestock And Irrigation Committee		
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5	A Statement of Intent is required for this bill because		
6	it delegates rulemaking authority to the Department of		
7	Natural Resources in section 21.		
8	It is the intent that the Department adopt rules		
9	relating to standards for a predesign conference+ insuring		
10	compliance with existing environmental laws, reviewing soil		
11	testing relating to the design of the structure. and the		
12	time frame in which plans must be approved by the		
13	Department.		

14 First adopted by the Senate Agriculture, Livestock and
15 Irrigation Committee on the 20th day of February 1981.

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Approved by Committee on Agriculture Livestock & Irrigation

Ł SENATE BILL NO. 470 1 (3) "Construction" includes construction, alteration, 2 INTRODUCED BY STIMATZ repair, enlargement, or removal of a dam or reservoir. Z 3 3 (4) "Dam" means any artificial barrier, including 4 A BILL FOR AN ACT ENTITLED: "AN ACT TO REGULATE THE appurtenant works, used to impound or divert water and that 4 5 CONSTRUCTION DAMS AND RESERVOIRS: TO PROVIDE FOR 0F 5 is 25 feet or more in height from the natural bed of the INSPECTIONS AND PENALTIES: AMENDING SECTIONS 85-15-101+ 6 6 stream or watercourse, measured at the downstream toe of the 7 85-15-102+ AND 85-15-104. MCA: AND REPEALING SECTIONS 7 dam. or, if it is not across a stream channel or 8 85-15-103, 85-15-201 THROUGH 85-15-206, AND 85-15-301 watercourse, that has maximum storage elevation of 25 feet 8 9 THROUGH 85-15-304. MCA." 9 or greater or an impounding capacity of 50 acre-feet or 10 10 greater. 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 11 (5) "Department" means the department of natural NEW SECTION. Section 1. Short title. This chapter may 12 12 resources and conservation provided for in Title 2, chapter 13 be cited as the "Montana Dam Safety Act". 13 15. part 33. 14 NEW SECTION. Section 2. Definitions. Unless the 14 (6) "Emergency" means any threat to life or property 15 context requires otherwise, in this chapter the following 15 caused by the condition of a dam or reservoir or by present definitions apply: 16 16 or imminent floods that threaten the structural integrity of 17 (1) "Alterations" or "repairs" means alterations or 17 any dam or reservoir. (7) "Engineer" means a registered 18 repairs that may directly affect the safety of a dam or 18 professional 19 engineer licensed to practice in the state of Montana under 19 reservoir. (2) "Appurtement works" means all works appurtement to 20 Title 37, chapter 67, part 3. 20 21 21 a dam or reservoir, including but not limited to spillways, (8) "Enlargement" means any change in or addition to 22 22 either in the dam or separate therefrom; the reservoir and an existing dam or reservoir that raises or may raise the 23 its rim; low-level outlets; and water conduits such as 23 water storage elevation or increases the impoundment 24 tunnels, pipelines, or penstocks, either through the dam or 24 capacity of the reservoir. 25 its abutments. 25 (9) "High-hazard dam" means any dam or reservoir the

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failure of which would cause loss of life or serious damage
 to homes; agricultural+ industrial+ or commercial
 facilities; public utilities; main highways or railroad
 lines; or campgrounds+

5 (10) "Inspection" means visual or mechanical checks, 6 measures, borings, or any other methods necessary for 7 determination of the adequacy of construction techniques, 8 conformity of work with approved plans and specifications, 9 or the safety and operating performance of a dam or 10 reservoir.

11 (11) "Owner" means any person who owns, controls, 12 operates, maintains, manages, or proposes to construct a dam 13 or reservoir.

14 (12) "Person" means an individual, association, 15 partnership, corporation, business trust, state agency, 16 political subdivision, utility, municipal or quasi-municipal 17 corporation, or any other entity or any authorized agent, 18 lessee, or trustee of any of the foregoing, except the 19 United States or any agency thereof.

20 (13) "Removal" means removing, taking down, or a 21. Changing the Incation of any dam or reservoir.

22 (14) "Reservoir" means any valley, basin, coulse, 23 ravine, or other land area that contains 50 acre-feet or 24 more of impounded water.

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Section 3. Section 85-15-101, MCA, is amended to read:

\*85-15-101. Dams and reservoirs -- how constructed. No
 person must may fill or procure to be filled with water any
 dam or reservoir which that is not so thoroughly and
 substantially constructed as to safely hold any water that
 may be turned therein.\*

6 Section 4. Section 85-15-102. MCA, is amended to read: 7 \*85-15-102. Construction in a secure manner. (1) A 8 person<del>y-associationy-or-corporation</del> may not construct or 9 cause to be constructed a dam<del>y-dikey</del> or reservoir for the 10 purpose of accumulating, storing, appropriating, or 11 diverting any of the waters of this state, except in a 12 thorough, secure, and substantial manner.

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ı	reservoir-is-unsafe-or-is-diverting-or-is-being-filledwith
Z	watertosuchanextent-as-to-render-it-unsafey-it-shail
3	notify-the-county-attorney-of-the-county-in-whichthedamy
4	<del>di</del> ke <del>,orreservair-is-located,-setti</del> ng-f <del>orth-its-fi</del> ndings,
5	and-the-county-attorney-shall-immediately-take-the-necessary
6	steps-to-abate-the-danger-and-make-the-structure-safe+
7	<del>{3}If-either-party-is-dissatisfi</del> ed-with-thefindings
8	<del>ofthedepartmentyit-may-appeal-to-the-district-court-of</del>
9	the-district-wherein-the-damy-dikey-or-reservoir-is-locatedy
10	and-the-court-shall-hear-and-determinethematteratthe
11	<del>earliestpracticaltimesubjecttothe-right-of-cither</del>
12	party-to-appealasinothercivilcasesthoweverythe
13	judgmentofthedepartmentshall-control-until-the-final
14	determination-of-the-case."
15	
	Section 5. Section 85-15-104, MCA, is amended to read:
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16 17	
	"85-15-104. Exemption of federal structures. The
17	*85-15-104. Exemption of federal structures. The provisions of <del>85-15-202-and-85-15-103-shall <u>this chapter</u> do</del>
17 18	#85-15-104. Exemption of federal structures. The provisions of <del>85-15-102-and-85-15-103-shall this chapter do</del> not apply to <u>federal</u> damsy-dikes, and reservoirs which <u>that</u>
17 18 19	*85-15-104. Exemption of federal structures. The provisions of <del>85-15-202-and-85-15-103-shall this chapter do</del> not apply to <u>federal</u> damsy-dikesy and reservoirs which <u>that</u> are subject to <del>federal-power-commission</del> inspections under
17 18 19 20	*85-15-104. Exemption of federal structures. The provisions of <del>85-15-102-and-85-15-103-shall this chapter do</del> not apply to <u>federal</u> damsy-dikesy and reservoirs which <u>that</u> are subject to <del>federal-power-commission</del> inspections under federal laws <u>DR_TO_DAMS_AND_RESERVOIRS_LICENSED_AND_SUBJECT</u>
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reservoir is a high-hazard dam. The application must include
 the information required by the department. The department
 shall make the determination required by this subsection
 within 60 calendar days after a complete application has
 been received by the department.

6 (2) The department or its designated representative
7 shall determine if an-act-is-construction <u>A\_DAM\_IS</u>
8 <u>HIGH-HAZARD</u> as defined by this chapter.

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 plans. (1) A person may not construct a high-hazard dam as
 determined under [section 6] without obtaining a
 construction permit from the department.

13 (2) An application for a construction permit must be
14 submitted to the department and must contain:

15 (a) plans and specifications for the proposed
16 construction, prepared by or under the direction of an
17 engineer experienced in dam design and construction; and

18 (b) other data and information required by the 19 department.

(3) At the request of the department, the engineer
responsible for the plans and specifications shall carry out
any revisions of the plans and specifications or provide any
additional information necessary to justify or clarify the
design.

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application and any additional information requested by the
 department, the department shall:

3 (a) issue a construction permit or deny the
4 application, as filed; or

5 (b) issue a construction permit upon the terms;
6 conditions; or modifications the department considers
7 appropriate.

8 <u>NEW SECTION</u>. Section 8. Engineer inspection and 9 reports. (1) An engineer must be in charge of and 10 responsible for the construction of any high-hazard dam.

11 (2) The engineer in charge shall provide for 12 inspections at intervals necessary to insure conformity with 13 the permit. The engineer in charge or a qualified designee 14 shall perform the inspections. The engineer is responsible 15 for the designee's work.

16 (3) The engineer in charge shall certify and report to 17 the department all information obtained from during. or as 18 the result of an inspection. The department shall set the 19 time for reporting.

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22 -- operating permit. (1) If the department determines that
23 inspections carried out under [section 8] are inadequate or
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after any inspection the department finds that amendments. 1 2 modifications, or changes are necessary to insure the security and integrity of the work and structure or the 3 4 protection of property or public safety, the department may 5 order the owner of the high-hazard dam to revise the plans 6 and specifications. No person may proceed with or continue such work until any revisions have been approved by the 7 8 department.

9 (2) The owner of the high-hazard dam shall pay the 10 costs of any inspections required by this section, including 11 but not limited to such work or tests as are necessary to 12 fully provide any information or data required by the 13 department or its appointed representative.

14 (3) When construction is complete and if the dam 15 conforms to the construction permit as determined under 16 [section 8] and this section, the department shall issue a 17 permit to operate the high-hazard dam.

18 <u>NEW SECTION</u>. Section 10. Periodic inspections. (1)
19 Any high-hazard dam shall be inspected at least once every 5
20 years or as often as considered necessary in order to insure
21 the continued safe operation of the works or structure.

(2) The department or its appointed representative
shall perform inspections required by subsection (1). The
department shall retain a copy of all information obtained
as a result of such inspections.

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(3) The owner shall pay the costs of inspections
 required under this section.

NEW SECTION. Section 11. Requested inspections --3 costs -- limitations against unsafe structures. (1) At its 4 5 discretion or upon receipt of a written complaint alleging - 6 that the person or property of the complainant is endangered 7 by the construction, maintenance, or operation of any dam or 8 reservoir, the department may order an inspection of the dam or reservoir unless the data, records, and inspection 9 reports on file are adequate to determine that the complaint 10 is not meritorious. 11

12 (2) If the complainant insists upon an inspection 13 regardless of the findings by the department on the merits 14 of the complaint, the department may make the inspection 15 upon requiring the complainant to deposit with the 16 department money sufficient to cover the costs of the 17 inspection.

(3) If the dam or reservoir is found to be defective, 18 the department may require the person owning the dam or 19 reservoir to pay the whole or any part of the expenses of 20 inspection. If the department requires such payment, it 21 shall present a bill of costs to the owner. The costs shall 22 constitute a lien upon the dam, reservoir, or other 23 properties of the owner and may be collected by appropriate 24 25 action in a court of competent jurisdiction.

1 (4) If the dam or reservoir is not found to be 2 defective after an inspection made on account of a complaint 3 and the complaint is found by the department to have been 4 without merit. any money deposited therefor shall be payable 5 to the general fund.

6 (5) If the inspection discloses defects in the works 7 that, in the judgment of the department, constitute an 6 immediate hazard to life or property, the department shall 9 order the draining of any dam or reservoir involved or the 10 limitation or cessation of its use or the use of any defective appurtenant works until such time as the dam or 11 reservoir or appurtenant works have been made safe and 12 13 approved by the department.

14 NEW SECTION. Section 12. Outlets -- drainage. (1) All. 15 dams or reservoirs constructed after [the effective date of this act] shall contain a low-level outlet controlled by a 16 headgate or other control works. The headgate or control 17 works shall be maintained in an operable condition at all 18 times and in such manner that water impounded by or within 19 the dam or reservoir may be evacuated or maintained at any 20 21 water level as may be required by the department.

22 (2) All dams or reservoirs constructed prior to [the 23 effective date of this act] that have no low-level outlet or 24 means for lowering the reservoir water level in an 25 expeditious manner shall be drained by breaching at the

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owner\*s expense when the department determines that the
 breaching is necessary to safeguard life or property.

NEW\_SECTION. Section 13. Emergency 3 repairs or breaching. (1) In case of an emergency, the department may 4 5 declare that repairs or breaching of a dam or reservoir are 6 immediately necessary to safeguard life or property. 7 Necessary repairs or breaching shall be commenced 8 immediately by the owner or by the department at the owner's 9 expense if the owner fails to do so. The department shall be 10 notified immediately of any proposed emergency repairs or 11 breaching to be instituted by the owner.

12 (2) After the emergency situation has passed and if 13 the owner plans to repair the dam or reservoir, the owner 14 shall make all repairs necessary to place the dam or 15 reservoir in safe and usable condition.

16 (3) All costs incurred by the department during an 17 emergency shall be paid by the owner on receipt of the bill 18 of costs from the department. The costs shall constitute a 19 lien upon the dam, reservoir, or other properties of the 20 owner and may be collected by appropriate action in a court 21 of competent jurisdiction.

22 <u>NEW SECTION</u> Section 14. City or county prohibited
23 from regulation. No city or county may regulate. supervise.
24 or provide for the regulation or supervision of any dams or
25 reservoirs in this state or the construction. maintenance.

or operation thereof or limit the size of any dam or
 reservoir or the amount of water that may be stored therein.
 This chapter does not prevent a city or county from adopting
 ordinances regulating, supervising, or providing for the
 regulation or supervision of dams and reservoirs that:

(1) are not within the state's jurisdiction; or

7 (2) are not subject to regulation by another public8 agency or body.

9 <u>NEW SECTION</u>. Section 15. No limitation of liability.
10 Nothing in this chapter relieves an owner of any dam or
11 reservoir of any legal duties, obligations, or liabilities
12 incident to ownership or operation, including any damages
13 resulting from leakage or overflow of water or floods caused
14 by the failure or rupture of the dam or reservoir.

NEW SECTION. Section 16. Permit cancellation. Failure 15 16 to comply with the provisions of [sections 6 through 9, 11, 17 or 12] shall subject the permit to cancellation at any time 18 during the progress of work. The department is authorized to 19 cancel any permit if the provisions of the above sections 20 have not been or are not being complied with; and the 21 cancellation shall operate as a forfeiture of all rights acquired under and by virtue of any permit approved by the 22 23 department.

24 <u>NEW SECTION</u>. Section 17. Penalties. A person who 25 violates or refuses or neglects to comply with the

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1

1 provisions of this chapter or any rule or order of the 2 department pursuant to this chapter is quilty of a 3 misdemeanor. Each day of a continuing violation constitutes a separate offense. 4

5 NEW SECTION. Section 18. Deposit of penalty fees and costs. All penalty fees and costs collected under this 6 7 chapter shall be deposited in the state general fund.

8 NEW SECTION. Section 19. Entry on land. Any employee 9 or agent of the department authorized by the director may 10 enter upon any land to carry out the purpose of this 11 chapter. The department or its agent shall give reasonable 12 notice to the landowner of its intention to enter upon the 13 land.

14 NEW SECTION. Section 20. Legal assistance. When 15 requested by the department, the attorney general or the 16 county attorneys within their respective counties shall 17 perform legal services and conduct legal proceedings 18 necessary to carry out the purposes of this chapter. The 19 department may also employ legal counsel to enforce this 20 chapter and to conduct proceedings under it.

21 NEW SECTION. Section 21. Rules. The department may 22 adopt rules to implement the provisions of this chapter.

23 Section 22. Codification instruction. Sections 1. 2. 24 and 6 through 21 are intended to be codified as an integral 25 part of Title 85, chapter 15, and the provisions of Title

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85, chapter 15, apply to sections 1, 2, and 6 through 21. 2 Section 23. Severability. If a part of this act is 3 invalid, all valid parts that are severable from the invalid 4 part remain in effect. If a part of this act is invalid in 5 one or more of its applications, the part remains in effect in all valid applications that are severable from the 6 7 invalid applications.

8 Section 24. Repealer. Sections 85-15-103, 85-15-201 9 through 85-15-206, and 85-15-301 through 85-15-304, MCA, are 10 repealed.

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I	STATEMENT OF INTENT		
2	SENATE BILL 470		
3	Senate Agriculture, Livestock And Irrigation Committee		
4			
5	A Statement of Intent is required for this bill because		
6	it delegates rulemaking authority to the Department of		
7	Natural Resources in section 21.		
8	It is the intent that the Department adopt rules		
9	relating to standards for a predesign conference, insuring		
10	compliance with existing environmental laws, reviewing soil		
11	testing relating to the design of the structure, and the		
12	time frame in which plans must be approved by the		
13	Department.		
14	First adopted by the Senate Agriculture, Livestock and		

15 Irrigation Committee on the 20th day of February 1981.

SENATE BILL NO. 470

A BILL FOR AN ACT ENTITLED: "AN ACT TO REGULATE THE
CONSTRUCTION OF DAMS AND RESERVOIRS; TO PROVIDE FOR
INSPECTIONS AND PENALTIES; AMENDING SECTIONS 85-15-101,
85-15-102, AND 85-15-104, MCA; AND REPEALING SECTIONS
85-15-103, 85-15-201 THROUGH 85-15-206, AND 85-15-301
THROUGH 85-15-304, MCA,"

INTRODUCED BY STIMATZ

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11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

<u>NEW\_SECTION</u>. Section 1. Short title. This chapter may
 be cited as the "Montana Dam Safety Act".

14 <u>NEW\_SECTION</u>. Section 2. Definitions. Unless the 15 context requires otherwise. in this chapter the following: 16 definitions apply:

17 (1) "Alterations" or "repairs" means alterations or L8 repairs that may directly affect the safety of a dam or 19 reservoir.

(2) "Appurtenant works" means all works appurtenant to
a dam or reservoir, including but not limited to spillways,
either in the dam or separate therefrom; the reservoir and
its rim; low-level outlets; and water conduits such as
tunnels, pipelines, or penstocks, either through the dam or
its abutments.

(3) "Construction" includes construction, alteration.
 repair, enlargement, or removal of a dam or reservoir.

3 (4) "Dam" means any artificial barrier, including 4 appurtenant works, used to impound or divert water and-that 5 is-25-feet-or-more-in-height-from-the--natural--bed--of--the 6 stream-or-watercourses-measured-ot-the-dawastream-tee-of-the 7 damy---ory---if--it--is--not--across--a--stream--channel--or 8 watercoursev-that-has-maximum-storage-elevation-of--25--feet or--greater--or, WITH an impounding capacity of 50 acre-feet 9 10 or greater.

11 (5) "Department" means the department of natural 12 resources and conservation provided for in Title 2+ chapter 13 15+ part 33+

(6) "Emergency" means any threat to life or property
caused by the condition of a dam or reservoir or by present
or imminent floods that threaten the structural integrity of
any dam or reservoir.

18 (7) "Engineer" means a registered professional
19 engineer licensed to practice in the state of Montana under
20 Title 37, chapter 67, part 3.

(8) "Enlargement" means any change in or addition to
an existing dam or reservoir that raises or may raise the
water storage elevation or increases the impoundment
capacity of the reservoir.

25 (9) "High-hazard dam" means any dam or reservoir the

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failure of which would cause loss of life or serious damage
 to homes; agricultural, industrial, or commercial
 facilities; public utilities; main highways or railroad
 lines; or campgrounds.

5 (10) "Inspection" means visual or mechanical checks. 6 measures, borings, or any other methods necessary for 7 determination of the adequacy of construction techniques. 8 conformity of work with approved plans and specifications. 9 or the safety and operating performance of a dam or 10 reservoir.

11 (11) "Owner" means any person who owns, controls, 12 operates, maintains, manages, or proposes to construct a dam 13 or reservoir.

14 (12) "Person" means an individual, association.
15 partnership, corporation, business trust, state agency,
16 political subdivision, utility, municipal or quasi-municipal
17 corporation, or any other entity or any authorized agent,
18 lessee, or trustee of any of the foregoing, except the
19 United States or any agency thereof.

20 (13) "Removal" means removing, taking down, or 21 changing the location of any dam or reservoir.

22 (14) "Reservoir" means any valley, basin, coulee,
23 ravine, or other land area that contains 50 acre-feet or
24 more of impounded water.

25 Section 3. Section 85-15-101, MCA. is amended to read:

1 "85-15-101. Dams and reservoirs -- how constructed. No
2 person must may fill or procure to be filled with water any
3 <u>dam or</u> reservoir which that is not so thoroughly and
4 substantially constructed as to safely hold any water that
5 may be turned therein."

Section 4. Section 85-15-102, MCA. is amended to read:
"85-15-102. Construction in a secure manner. (1) A
persony-associationy-or-corporation may not construct or
cause to be constructed a damy-dikey or reservoir for the
purpose of accumulating, storing, appropriating, or
diverting any of the waters of this state, except in a
thorough, secure, and substantial manner.

13 t2)---The----department---of---natural---resources-----and conservation--may--at--any--time--on--its-own-motiony-and-it 14 shally-upon-complaint-on-oath-being-made-ta--the--department 15 16 by-three-or-more-persons-residing-or-having-property-in-such +ocstion--that-their-homes-or-property-would-be-in-danger-of 17 18 destruction-or-domage-in-event-of-flood-occurring-on-account 19 of-the-breaking-of-any-damy-dikey-or--reservoir--within--the 20 state--and--that-they-have-reason-to-believe-said-dam--dikey or-reservoir-is--in--an--unsafe--condition--or--that--it--is 21 22 diverting-or-is-being-filled-with-water-to-such-an-extent-as to--render--it--unsafey--immediately--examine-or-cause-to-be 23 24 examined--the--dam---dikey--or--reservairy--ify---upon---the examinationy--the--department--finds--that-the-damy-dikey-or 25

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1	reservoir-is-unsafe-or-is-diverting-or-is-being-filledwith	1	reservoir is a high-hazard dam. The application must include
z	watertosuchanextent-as-to-render-it-unsafev-it-shall	2	the information required by the department. The department
3	notify-the-county-attorney-of-the-county-in-whichthedamy	3	shall make the determination required by this subsection
4	dikevorreservoir-is-locatedy-setting-forth-its-findingsy	4	within 60 calendar days after a complete application has
5	and-the-county-attorney-shall-immediately-take-the-necessory	5	been received by the department.
6	<del>steps-to-abate-the-</del> danger-and-make-the-structure-safe=	6	{2} The department or its designated representative
7	<del>t3}If-either-party-is-dissatisfied-with-thefindings</del>	7	shall determine if anactisconstruction <u>A_DAM_IS</u>
8	ofthedepartmentyit-may-appeal-to-the-district-court-of	8	HIGH-HAZARD as defined by this chapter.
9	the-district-wherein-the-damy-dikey-or-reservoir-is-focatedy	9	<u>NEW SECTION</u> . Section 7. Preparation and approval of
10	and-the-court-shall-hear-and-determinethematteratthe	10	plans. (1) A person may not construct a high-hazard dam as
11	earliestpracticaltimeysubjecttothe-right-of-cither	11	determined under [section 6] without obtaining a
12	party-to-appealasinothercivilcasesthoweverythe	12	construction permit from the department.
13	<del>judgmentofthedeportmentshall-control-until-the-final</del>	13	(2) An application for a construction permit must be
14	determination-of-the-coser"	14	submitted to the department and must contain:
15	Section 5. Section 85-15-104, MCA, is amended to read:	15	(a) plans and specifications for the proposed
16	"85-15-104. Exemption of federal structures. The	16	construction, prepared by or under the direction of an
17	provisions of <del>85-15-102-and-85-15-103-sha</del> tt <u>this chapter do</u>	17	engineer experienced in dam design and construction; and
18	not apply to <u>federal</u> dams <del>y-dikesy</del> and reservoirs which <u>that</u>	18	(b) other data and information required by the
19	are subject to <del>federal-power-commission</del> inspections under	19	department.
20	federal laws <u>OR TO DAMS AND RESERVOIRS LICENSED AND SUBJECT</u>	20	(3) At the request of the department, the engineer
21	TO INSPECTION BY THE FEDERAL ENERGY REGULATORY COMMISSION."	21	responsible for the plans and specifications shall carry out
22	<u>NEW_SECIION</u> . Section 6. High-hazard dam	22	any revisions of the plans and specifications or provide any
23	determination plans. [1] Any person proposing to	23	additional information necessary to justify or clarify the
24	construct any dam or reservoir shall make application to the	24	design.
25	department for a determination of whether the dam or	25	(4) As soon as practicable after receipt of the
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application and any additional information requested by the

2 department, the department shall:

1

3 (a) issue a construction permit or deny the
4 application, as filed; or

5 (b) issue a construction permit upon the terms.
6 conditions, or modifications the department considers
7 appropriate.

8 <u>NEW SECTION</u>. Section 8. Engineer inspection and 9 reports. (1) An engineer must be in charge of and 10 responsible for the construction of any high-hazard dam.

11 (2) The engineer in charge shall provide for 12 inspections at intervals necessary to insure conformity with 13 the permit. The engineer in charge or a qualified designee 14 shall perform the inspections. The engineer is responsible 15 for the designee's work.

16 (3) The engineer in charge shall certify and report to 17 the department all information obtained from, during, or as 18 the result of an inspection. The department shall set the 19 time for reporting.

(4) The department shall keep a copy of all reports.
<u>NEW\_SECTION</u>. Section 9. Department inspection -- cost
-- operating permit. (1) If the department determines that
inspections carried out under [section 8] are inadequate or
that additional inspections are necessary. the department
may inspect the construction of any high-hazard dam. If

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after any inspection the department finds that amendments. 1 2 modifications, or changes are necessary to insure the 3 security and integrity of the work and structure or the 4 protection of property or public safety, the department may order the owner of the high-hazard dam to revise the plans 5 6 and specifications. No person may proceed with or continue such work until any revisions have been approved by the 7 8 department.

9 (2) The owner of the high-hazard dam shall pay the 10 costs of any inspections required by this section, including 11 but not limited to such work or tests as are necessary to 12 fully provide any information or data required by the 13 department or its appointed representative.

14 (3) When construction is complete and if the dam 15 conforms to the construction permit as determined under 16 [section 8] and this section, the department shall issue a 17 permit to operate the high-hazard dam.

18 <u>NEW\_SECTION</u>. Section 10. Periodic inspections. (1)
19 Any high-hazard dam shall be inspected at least once every 5
20 years or as often as considered necessary in order to insure
21 the continued safe operation of the works or structure.

(2) The department or its appointed representative
shall perform inspections required by subsection (1). The
department shall retain a copy of all information obtained
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1 (3) The owner shall pay the costs of inspections 2 required under this section.

NEW SECTION. Section 11. Requested inspections ---3 4 costs -- limitations against unsafe structures. (1) At its discretion or upon receipt of a written complaint alleging 5 that the person or property of the complainant is endangered 6 7 by the construction, maintenance, or operation of any dam or в reservoir, the department may order an inspection of the dam 9 or reservoir unless the data, records, and inspection reports on file are adequate to determine that the complaint 10 11 is not meritorious.

12 (2) If the complainant insists upon an inspection 13 regardless of the findings by the department on the merits 14 of the complaint, the department may make the inspection 15 upon requiring the complainant to deposit with the 16 department money sufficient to cover the costs of the 17 inspection.

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23 effective date of this act] that have no low-level outlet or
24 means for lowering the reservoir water level in an
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emergency shall be paid by the owner on receipt of the bill
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 reservoir or the amount of water that may be stored therein.
 This chapter does not prevent a city or county from adopting
 ordinances regulating, supervising, or providing for the
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 department pursuant to this chapter is guilty of a
 misdemeanor. Each day of a continuing violation constitutes
 a separate offense.

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1 85, chapter 15, apply to sections 1, 2, and 6 through 21.

Section 23. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

8 Section 24. Repeater. Sections 85-15-103, 85-15-201
 9 through 85-15-206, and 85-15-301 through 85-15-304, MCA, are
 10 repeated.

-End-

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