SENATE BILL NO. 376

INTRODUCED BY S. BROWN

IN THE SENATE

Pebruary 6, 1981 Introduced and referred to Committee on Natural Resources. February 7, 1981 Fiscal note requested. February 11, 1981 Fiscal note returned. February 20, 1981 Committee recommend bill do pass as amended. Report adopted. February 23, 1981 Bill printed and placed on members' desks. Pebruary 24, 1981 Second reading, do pass. February 25, 1981 On motion rules suspended. Bill placed on calendar for third reading this day. Third reading, passed. Ayes, 39; Noes, 9. Transmitted to House. IN THE HOUSE

> Introduced and referred to Committee on Natural Resources.

Committee recommend bill be concurred in as amended. Report adopted.

On motion rules suspended and bill allowed to be transmitted on 71st legislative day. Notion adopted.

March 3, 1981

March 28, 1981

March 30, 1981

March 31, 1981

Second reading, concurred in as amended.

On motion rules suspended and bill placed on third reading this day.

Third reading, concurred in as amended. Ayes, 61; Noes, 35.

IN THE SENATE

April 1, 1981

April 10, 1981

April 11, 1981

April 14, 1981

April 16, 1981

April 17, 1981

Returned from House with amendments.

Second reading, amendments not concurred in.

On motion Free Conference Committee requested.

Free Conference Committee appointed.

Free Conference Committee dissolved.

On motion new Free Conference Committee requested.

New Free Conference Committee appointed.

New Free Conference Committee reported.

Second reading, New Free Conference Committee report adopted.

Third reading, New Free Conference Committee report adopted. Ayes, 48; Noes, 0. Transmitted to Nouse.

IN THE HOUSE

April 21, 1981

New Free Conference Committee report adopted.

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April 22, 1981

Returned from House. Sent to enrolling.

Reported correctly enrolled.

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1 BILL NO. 376 2 INTRODUCED BY TEVE BROWN

4 A BILL FOR AN ACT ENTITLED: "AN ACT REVISING AND CLARIFYING 5 THE MONTANA MAJOR FACILITY SITING ACT TO INCREASE THE EXEMPTION LIMIT FOR AN ADDITION TO A FACILITY; REVISING THE 6 7 DEFINITION OF A FACILITY; INCLUDING MAJOR PIPELINES AS A FACILITY: EXPANDING EXEMPTION CRITERIA FOR THE RELOCATION, 8 9 RECONSTRUCTION, OR UPGRADING OF A FACILITY: CLARIFYING APPELLATE REVIEW PROCEDURES; CLARIFYING WHICH DECISIONS OF 10 11 THE BOARD OF HEALTH AND ENVIRONMENTAL SCIENCES AND 12 DEPARTMENT HEALTH AND ENVIRONMENTAL SCIENCES ARE OF 13 CONCLUSIVE; REQUIRING THE BOARD TO WAIVE THE ALTERNATIVE 14 SITE STUDY, ADVANCE NOTICE, AND MINIMUM ADVERSE 15 ENVIRONMENTAL IMPACT REQUIREMENTS WHEN A FACILITY WILL BE CONSTRUCTED IN A COUNTY THAT HAS EXPERIENCED SEVERE 16 17 UNEMPLOYMENT PROBLEMS BECAUSE OF A PLANT CLOSURE; PROVIDING FOR APPLICABILITY OF SECTIONS AFFECTING MAJOR PIPELINES; 18 19 AMENDING SECTIONS 75-20-104, 75-20-202+ 75-20-211. 75-20-216, 75-20-218, 75-20-220, 75-20-301, 75-20-304, AND 20 21 75-20-406, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE." 22

23 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
24 Section 1. Section 75-20-104, MCA, is amended to read:
25 "75-20-104. Definitions. In this chapter, unless the

context requires otherwise, the following definitions apply:
 (1) "Addition thereto" means the installation of new
 machinery and equipment which would significantly change the
 conditions under which the certificate-was-issued facility
 is_operated.

6 (2) "Application" means an application for a
7 certificate submitted in accordance with this chapter and
8 the rules adopted hereunder.

9 (3) "Associated facilities" includes but is not 10 limited to transportation links of any kind, aqueducts, 11 diversion dams, transmission substations, storage ponds, 12 reservoirs, and any other device or equipment associated 13 with the production or delivery of the energy form or 14 product produced by a facility, except that the term does 15 not include a facility.

16 (4) "Board" means the board of natural resources and
17 conservation provided for in 2-15-3302.

18 (5) "Board of health" means the board of health and
19 environmental sciences provided for in 2-15-2104.

20 (6) "Certificate" means the certificate of 21 environmental compatibility and public need issued by the 22 board under this chapter that is required for the 23 construction or operation of a facility.

24 (7) "Commence to construct" means:

25 (a) any clearing of land, excavation, construction, or

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other action that would affect the environment of the site
 or route of a facility but does not mean changes needed for
 temporary use of sites or routes for nonutility purposes or
 uses in securing geological data, including necessary
 borings to ascertain foundation conditions;

(b) the fracturing of underground formations by any 6 7 means if such activity is related to the possible future development of a gasification facility or a facility 8 9 employing geothermal resources but does not include the 10 gathering of geological data by boring of test holes or underground exploration. 11 other investigation. or 12 experimentation;

13 (c) the commencement of eminent domain proceedings
14 under Title 70, chapter 30, for land or rights-of-way upon
15 or over which a facility may be constructed;

(d) the relocation or upgrading of an existing
facility defined by (b) or (c) of subsection (10), including
upgrading to a design capacity covered by subsection
(10)(b), except that the term does not include normal
maintenance or repair of an existing facility.

(8) "Department" means the department of natural
 resources and conservation provided for in Title 2, chapter
 15, part 33.

(9) "Department of health" means the department of
 health and environmental sciences provided for in Title 2,

1 chapter 15, part 21.

2 (10) "Facility" means:

3 (a) except for crude oil and natural gas refineries, 4 and facilities and associated facilities designed for cr 5 capable of producing, gathering, processing, transmitting, 6 transporting, or distributing crude oil or natural gas, each 7 plant, unit, or other facility and associated facilities 8 designed for or capable of:

9 (i) generating 50 megawatts of electricity or more or 10 any addition thereto (except pollution control facilities 11 approved by the department of health and environmental 12 sciences added to an existing plant) having an estimated 13 cost in excess of \$250+000 \$750+000;

(ii) producing 25 million cubic feet or more of gas
derived from coal per day or any addition thereto having an
estimated cost in excess of \$250,000 \$750,000;

(iii) producing 25:000 barrels of liquid hydrocarbon
products per day or more or any addition thereto having an
estimated cost in excess of \$258:000 1750:000;

20 (iv) enriching uranium minerals or any addition thereto
21 having an estimated cost in excess of \$250+000 \$750+000; or
22 (v) utilizing, refining, or converting 500+000 tons of
23 coal per year or more or any addition thereto having an
24 estimated cost in excess of \$250+000;

25 (b) each electric transmission line and associated

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facilities of a design capacity of more than 69 kilovolts,
 except that the term does not include an electric
 transmission line and associated facilities of a design
 capacity of 230 kilovolts or less and 10 miles or less in
 length;

(c) each pipeline and associated facilities:

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7 <u>[il.designed_for_or_capable_of_transporting_waters</u> 8 <u>water_used_as_the_medium_for_the_transport_of_other</u> 9 <u>materialss_natural_gass_or_crude_oil_and_of_a_design</u> 10 <u>capacity_greater_than_20_inches_in_diameter_and_30_miles_or</u> 11 <u>greater_in_length:_or</u>

12 <u>(ii)</u> designed for or capable of transporting gas 13 (except for natural gas), water, or liquid hydrocarbon 14 products from or to a facility located within or without 15 this state of the size indicated in subsection (10)(a) of 16 this section;

17 (d) any use of geothermal resources, including the use 18 of underground space in existence or to be created, for the 19 creation, use, or conversion of energy, designed for or 20 capable of producing geothermally derived power equivalent 21 to 25 million Btu per hour or more or any addition thereto 22 having an estimated cost in excess of \$250,000 \$150.000;

(e) any underground in situ gasification of coal.
(11) "Person" means any individual, group, firm,
partnership, corporation, cooperative, association,

1 government subdivision, government agency, local government,

2 or other organization or entity.

3 (12) "Transmission substation" means any structure,
4 device, or equipment assemblage, commonly located and
5 designed for voltage regulation, circuit protection, or
6 switching necessary for the construction or operation of a
7 proposed transmission line.

8 (13) "Utility" means any person engaged in any aspect
9 of the production, storage, sale, delivery, or furnishing of
10 heat, electricity, gas, hydrocarbon products, or energy in
11 any form for ultimate public use."

12 Section 2. Section 75-20-202, MCA, is amended to read: 13 "75-20-202. Exemptions. (1) This chapter does not 14 apply to any aspect of a facility over which an agency of 15 the federal government has exclusive jurisdiction, but 16 applies to any unpreempted aspect of a facility over which 17 an agency of the federal government has partial 18 jurisdiction.

(2) A certificate is not required under this chapter
 for a facility under diligent onsite physical construction
 or in operation on January 1, 1973.

(3) The board may adopt reasonable rules establishing
exemptions from this chapter for the relocation,
reconstruction, or upgrading of a facility that:

(a) would otherwise be covered by this chapter; and

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<u>(b)</u> that is unlikely to have a significant
 environmental impact by reason of length, size, location,
 available space or right-of-way, or construction methods*:
 <u>or</u>

(c)_utilizes_coal_woods_biomass:_grains_winds_or_sun
as_a_fuel_source_and_the_technology_of_which_will_result_in
greater_efficiency:_promote_energy_conservations_and_promote

8 greater_system_reliability_than_the_existing_facility."

9 Section 3. Section 75-20-211, HCA, is amended to read: 10 "75-20-211. Application -- filing and contents --11 proof of service and notice. (1) (a) An applicant shall file 12 with the department and department of health a joint 13 application for a certificate under this chapter and for the 14 permits required by-state-air-and-water-quality-laws under 15 the laws administered by the department of health and the 16 board_of_health in such form as the board requires under 17 applicable rules, containing the following information:

18 (i) a description of the location and of the facility19 to be built thereon;

20 (ii) a summary of any studies which have been made of21 the environmental impact of the facility;

(iii) a statement explaining the need for the facility;
(iv) a description of reasonable alternate locations
for the proposed facility: a general description of the
comparative merits and detriments of each location

submitted, and a statement of the reasons why the primary
 proposed location is best suited for the facility:

3 (v) baseline data for the primary and reasonable
4 alternate locations;

5 (vi) at the applicant's option, an environmental study
6 plan to satisfy the requirements of this chapter; and

7 (vii) such other information as the applicant considers
8 relevant or as the board and board of health by <u>order_or</u>
9 rule or the department and department of health by order <u>or</u>
10 rule may require.

11 (b) A copy or copies of the studies referred to in 12 subsection (1)(a)(ii) above shall be filed with the 13 department, if ordered, and shall be available for public 14 inspection.

15 (2) An application may consist of an application for 16 two or more facilities in combination which are physically 17 and directly attached to each other and are operationally a 18 single operating entity.

19 (3) An application shall be accompanied by proof of 20 service of a copy of the application on the chief executive 21 officer of each unit of local government, county 22 commissioner, city or county planning boards, and federal 23 agencies charged with the duty of protecting the environment 24 or of planning land use in the area in which any portion of 25 the proposed facility may be located, both as primarily and

Ŧ	as arternatively proposed and an one corresting com-
2	government agencies:
3	(a) anvironmental quality council;
4	(b) department of public service regulation;
5	(c) department of fish, wildlife, and parks;
6	(d) department of state lands;
7	(e) department of community affairs;
8	(f) department of highways;
9	(g) department of revenue.
10	(4) The copy of the application shall be accompanied
11	by a notice specifying the date on or about which the
12	application is to be filed.
13	(5) An application shall also be accompanied by proof
14	that public notice thereof was given to persons residing in
15	the area or alternative areas in which any portion of the
16	proposed facility may be located, by publication of a
17	summary of the application in those newspapers that will
18	substantially inform those persons of the application-"
19	Section 4. Section 75-20-216, MCA, is amended to read:
20	<pre>"75-20-216. Study, evaluation, and report on proposed</pre>
21	facility assistance by other agencies. (1) After receipt
22	of an application, the department and department of health
23	shall within 90 days notify the applicant in writing that:
24	(a) the application is in compliance and is accepted
25	as complete; or

as alternatively proposed and on the following state

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1 (b) the application is not in compliance and list the 2 deficiencies therein; and upon correction of these 3 deficiencies and resubmission by the applicant, the 4 department and department of health shall within 30 days 5 notify the applicant in writing that the application is in 6 compliance and is accepted as complete.

(2) Upon receipt of an application complying with 7 75-20-211 through 75-20-215, and this section, the 8 department shall commence an intensive study and evaluation 9 of the proposed facility and its effects, considering all 10 applicable criteria listed in 75-20-301 and 75-20-503 and 11 the department of health shall commence a study to enable it 12 or the board of health to issue a decision, opinion, order, 13 certification, or permit as provided in subsection (3). The 14 department and department of health shall use, to the extent 15 they consider applicable, valid and useful existing studies 16 and reports submitted by the applicant or compiled by a 17 18 state or federal agency.

19 (3) The department of health shall within 1 year 20 following the date of acceptance of an application, and the 21 board of health or department of health, if applicable, 22 within an additional 6 months, issue any decision, opinion, 23 order, certification, or permit required by state-or-federal 24 eir-end-water--quality-laws under the laws administered by 25 the department of health or the board of health and this

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chapter. The department of health and the board of health 1 shall determine compliance with str--and--water--quality 2 3 standards all standards, permit requirements, and implementation plans <u>under their iurisdiction</u> for the 4 primary and reasonable alternate locations in their 5 6 decision, opinion, order, certification, or permit. The decision, opinion, order, certification, or permit, with or 7 8 without conditions, is conclusive on all matters of-air-and weter--oustity--impocts--under-the-federal-and-state-air-and 9 water-quality-statutes that the department of health and 10 11 board of health administer, and any of the criteria 12 specified in subsections (2) through (7) of 75-20-503(3)-and 13 141 that are a part of the determinations made under federal and--state--air--and--water--quality---statutes the__laws 14 administered by the department of health and the board of 15 health. Although the decision, opinion, order, 16 certification, or permit issued under this subsection is 17 conclusive, the board retains authority to make the 18 19 determination required under 75-20-301(2)(c). The decision. opinion, order, certification, or permit of the department 20 of health or the board of health satisfies the review 21 requirements by those agencies and shall be acceptable in 22 lieu of an environmental impact statement under the Montana 23 Environmental Policy Act. A copy of the decision, opinion, 24 25 order, certification, or permit shall be served upon the

department and the board and shall be utilized as part of 1 2 their final site selection process. Prior to the issuance of 3 a preliminary decision by the department of health and 4 pursuant to rules adopted by the board of health, the department of health shall provide an opportunity for public 5 review and comment. A-decision-by-the-department-of-health 6 7 or-board-of-health-is-subject-to-appellate--review--pursuant to--the--air--and-weter-quality-statutes-administered-by-the 8 9 department-of-health-and-board-of-health=

10 (4) Within 22 months following acceptance of an 11 application for a facility as defined in (a) and (d) of 12 75-20-104(10) and for a facility as defined in (b) and (c) 13 of 75-20-104(10) which is more than 30 miles in length and 14 within 1 year for a facility as defined in (b) and (c) of 75-20-104(10) which is 30 miles or less in length, the 15 16 department shall make a report to the board which shall 17 contain the department's studies, evaluations, 18 recommendations, other pertinent documents resulting from 19 its study and evaluation, and an environmental impact 20 statement or analysis prepared pursuant to the Montana Environmental Policy Act, if any. If the application is for 21 22 a combination of two or more facilities, the department shall make its report to the board within the greater of the 23 24 lengths of time provided for in this subsection for either 25 of the facilities.

(5) The departments of highways; community affairs; 1 fish, wildlife, and parks; state lands; revenue; and public 2 service regulation shall report to the department 3 information relating to the impact of the proposed site on 4 each department's area of expertise. The report may include 5 opinions as to the advisability of granting, cenying, or 6 modifying the certificate. The department shall allocate 7 funds obtained from filing fees to the departments making 8 reports to reimburse them for the costs of compiling 9 10 information and issuing the required report."

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11 Section 5. Section 75-20-218, MCA, is amended to read: **#75-20-218.** Hearing date -- location -- department to 12 act as staff -- hearings to be held jointly. (1) Upon 13 receipt of the department's report submitted under 14 75-20-216, the board shall set a date for a hearing to begin 15 not more than 120 days after the receipt. Except for those 16 hearings involving applications submitted for facilities as 17 defined in (b) and (c) of 75-20-104(10), certification 18 hearings shall be conducted by the board in the county seat 19 of Lewis and Clark County or the county in which the 20 facility or the greater portion thereof is to be located. 21

(2) Except as provided in 75-20-221(2), the department
shall act as the staff for the board throughout the
decisionmaking process and the board may request the
department to present testimony or cross-examine witnesses

as the board considers necessary and appropriate. 1 2 (3) At the request of the applicant, the duly 3 authorized--state--air-and-water-quality-agencies department of health and the board of health shall hold any required 4 permit hearings required under laws administered by those 5 agencies in conjunction with the board certification 6 hearing. In such a conjunctive hearing the time periods 7 8 established for reviewing an application and for issuing a 9 decision on certification of a proposed facility under this chapter supersede the time periods specified in other laws 10 administered by the duly--authorized--state-sir-and-water 11 quality-agencies department of health and the board of 12 13 health.*

Section 6. Section 75-20-220, MCA, is amended to read: 14 #75-20-220. Hearing examiner -- restrictions --15 16 duties. (1) If the board appoints a hearing examiner to 17 conduct any certification proceedings under this chapter, 18 the hearing examiner may not be a member of the board, an employee of the department, or a member or employee of the 19 department of health or board of health. A hearing examiner. 20 if any, shall be appointed by the board within 20 days after 21 22 the department's report has been filed with the board. If a hearing is held before the board of health or the department 23 of health, the board and the board of health or the 24 department of health shall mutually agree on the appointment 25

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1 of a hearing examiner to preside at both hearings.

2 (2) A prehearing conference shall be held following
3 notice within 60 days after the department's report has been
4 filed with the board.

5 (3) The prehearing conference shall be organized and
6 supervised by the hearing examiner.

7 (4) The prehearing conference shall be directed toward
8 a determination of the issues presented by the application,
9 the department's report, and an identification of the
10 witnesses and documentary exhibits to be presented by the
11 active parties who intend to participate in the hearing.

(5) The hearing examiner shall require the active 12 parties to submit, in writing, and serve upon the other 13 active parties, all direct testimony which they propose and 14 any studies, investigations, reports, or other exhibits that 15 any active party wishes the board to consider. These 16 written exhibits and any documents that the board itself 17 wishes to use or rely on shall be submitted and served in 18 like manner, at least 20 days prior to the date set for the 19 hearing. For good cause shown, the hearing examiner may 20 allow the introduction of new evidence at any time. 21

(6) The hearing examiner shall allow discovery which
shall be completed before the commencement of the hearing,
upon good cause shown and under such other conditions as the
hearing examiner shall prescribe.

1 (7) Public witnesses and other interested public 2 parties may appear and present oral testimony at the hearing 3 or submit written testimony to the hearing examiner at the 4 time of their appearance. These witnesses are subject to 5 cross-examination.

6 (8) The hearing examiner shall issue a prehearing order specifying the issues of fact and of law, identifying 7 the witnesses of the active parties, nawing the public 8 witnesses and other interested parties who have submitted 9 written testimony in lieu of appearance, outlining the order 10 in which the hearing shall proceed, setting forth those 11 12 section 75-20-301 criteria as to which no issue of fact or law has been raised which are to be conclusively presumed 13 and are not subject to further proof except for good cause 14 showny and any other special rules to expedite the hearing 15 which the hearing examiner shall adopt with the approval of 16 17 the board.

19 (9) At the conclusion of the hearing, the hearing 19 examiner shall declare the hearing closed and shall, within 20 60 days of that date, prepare and submit to the board and in 21 the case of a conjunctive hearing, within 90 days to the 22 board and the board of health <u>or department of health</u> 23 proposed findings of fact, conclusions of law, and a 24 recommended decision.

25 (10) The hearing examiner appointed to conduct a

1 certification proceeding under this chapter shall insure
2 that the time of the proceeding, from the date the
3 department's report is filed with the board until the
4 recommended report and order of the examiner is filed with
5 the board, does not exceed 9 calendar months unless extended
6 by the board for good cause.

7 (11) The board or hearing examiner may waive all or a 8 portion of the procedures set forth in subsections (2) 9 through (8) of this section to expedite the hearing for a 10 facility when the department has recommended approval of a 11 facility and no objections have been filed."

12 Section 7. Section 75-20-301, MCA, is amended to read: 13 *75-20-301. Decision of board -- findings necessary for certification. (1) Within 60 days after submission of 14 the recommended decision by the hearing examiner, the board 15 16 shall make complete findings, issue an opinion, and render a 17 decision upon the record, either granting or denying the application as filed or granting it upon such terms, 18 19 conditions, or modifications of the construction, operation, or maintenance of the facility as the board considers 20 21 appropriate.

(2) The board may not grant a certificate either as
proposed by the applicant or as modified by the board unless
it shall find and determine:

25 (a) the basis of the need for the facility;

(b) the nature of the probable environmental impact;
 (c) that the facility represents the minimum adverse
 environmental impact, considering the state of available
 technology and the nature and economics of the various
 alternatives;

6 (d) each of the criteria listed in 75-20-503;

7 (e) in the case of an electric, gas, or liquid 8 transmission line or aqueduct:

9 (i) what part, if any, of the line or aqueduct shall10 be located underground;

(ii) that the facility is consistent with regional
 plans for expansion of the appropriate grid of the utility
 systems serving the state and interconnected utility
 systems; and

15 (iii) that the facility will serve the Interests of16 utility system economy and reliability;

17 (f) that the location of the facility as proposed 18 conforms to applicable state and local laws and regulations issued thereunder, except that the board may refuse to apply 19 any local law or regulation if it finds that, as applied to 20 the proposed facility, the law or regulation is unreasonably 21 22 restrictive in view of the existing technology, of factors of cost or economics, or of the needs of consumers, whether 23 located inside or outside of the directly affected 24 25 government subdivisions;

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(g) that the facility will serve the public interest,
 convenience, and necessity;

3 (h) that the department of health or board of health
4 have issued a decision, opinion, order, certification, or
5 permit as required by 75-20-216(3); and

6 (i) that the use of public lands for location of the 7 facility was evaluated and public lands were selected 8 whenever their use is as economically practicable as the use 9 of private lands and compatible with the environmental 10 criteria listed in 75-20-503.

(3) In determining that the facility will serve the
public interest, convenience, and necessity under subsection
(2)(g) of this section, the board shall consider:

14 (a) the items listed in subsections (2)(a) and (2)(b) 15 of this section;

(b) the benefits to the applicant and the state
resulting from the proposed facility;

18 (c) the effects of the economic activity resulting19 from the proposed facility;

20 (d) the effects of the proposed facility on the public
21 health, welfare, and safety;

(e) any other factors that it considers relevant.
(4) Considerations of need, public need, or public
convenience and necessity and demonstration thereof by the

25 applicant shall apply only to utility facilities the wevers

1 natural_gas_or_crude_oil_facilities_as_defined_in_subsection
2 [10](c)(i)_of_75=20=104_that_are__interstate__pipelines_are
3 not_utility_facilities_*

Section 8. Section 75-20-304, MCA, is amended to read: 4 5 *75-20-304. Waiver of provisions of certification 6 proceedings. (1) The board may waive compliance with any of the provisions of 75-20-216 through 75-20-222, 75-20-501, 7 and this part if the applicant makes a clear and convincing 8 9 showing to the board at a public hearing that an immediate, 10 urgent need for a facility exists and that the applicant did 11 not have knowledge that the need for the facility existed 12 sufficiently in advance to fully comply with the provisions 13 of 75-20-216 through 75-20-222, 75-20-501, and this part. 14 (2) The board may waive compliance with any of the 15 provisions of this chapter upon receipt of notice by a

16 utility or person subject to this chapter that a facility or 17 associated facility has been damaged or destroyed as a 18 result of fire, flood, or other natural disaster or as the 19 result of insurrection, war, or other civil disorder and there exists an immediate need for construction of a new 20 21 facility or associated facility or the relocation of a 22 previously existing facility or associated facility in order to promote the public welfare. 23

24 <u>(3) The board shall waive compliance with the</u>
 25 requirements of <u>75-20-214</u>, subsections (2)(c), (3)(b), and

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1	(3)(c) of 75-20-301. and 75-20-501 and the requirements of
2	<pre>subsections_(1)(a)(iv) and (v) of _75-20-21175-20-216(3).</pre>
3	and 75-20-303(3)(a)(iv) relating to consideration of
4	alternative_sites_if_the_applicant_makes_a_clear_and
5	convincing showing to the board at a public hearing that:
6	<pre>(a)_a_proposed_facility_will_be_constructed_in_a</pre>
7	<u>county_where_a_single_employer_within_the_county_has</u>
8	permanently_curtailed_or_ceased_operations_causing_a_loss_of
9	250 <u>or_pore_permanent_jobs_at_the_employer's_operations</u>
10	within the preceding 10-year period:
11	<pre>(b) the county and municipal coverning bodies in whose</pre>
12	jurisdiction the facility is proposed to be located support
13	by resolution such a waiver; and
14	<pre>(c) the proposed facility will be constructed within a</pre>
15	<u>15-mile_radius_of_the operations that have ceased or been</u>
16	curtailede
17	(4) The waiver provided for in subsection (3) applies
18	only_to_permanent_job_losses_by_a_single_employer. The
19	waiver_provided_for_in_subsection_(3)_does_not_apply_to_jobs
20	of a temporary or seasonal nature, including but oot limited
21	to_construction_jobs_or_job_losses_during_labordisputes.*
22	Section 9. Section 75-20-406, NCA, is amended to read:
23	"75-20-406. Judicial review of board <u>, decision board</u>
24	of_bealtbe_and_department_of_bealth_decisions+ (1) Any
25	active party as defined in 75-20-221 aggrieved by the final

decision of the board on an application for a certificate
 may obtain judicial review of that decision by the filing of
 a petition in a state district court of competent
 jurisdiction.

5 (2) The judicial review procedure shall be the same as
6 that for contested cases under the Montana Administrative
7 Procedure Act.

8 13) When the board of health or department of health 9 conducts hearings pursuant to 75-20-216(3) and 75-20-218 and 10 the applicant is granted a permit or certification, with or 11 without conditions, pursuant to the laws administered by the 12 department_of_health_and_the_board_of_health_and_this 13 chapter. the decision may only be appealed in conjunction 14 with the final decision of the board as provided in 15 15-20-406(1) and (2). If a permit or certification is denied 16 by the department of health or the board of bealth, the 17 applicant way: 18 (a) appeal the depial under the appellate review 19 procedures provided in the laws administered by the 20 department of health and the board of health: or 21 (b) reserve the right to appeal the denial by the 22 department of health or the board of health until after the 23 board has issued a final decision. 24 [4] Nothing in this section may be construed to 25 prohibit the board from holding a hearing as herein provided

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1 on all matters that are not the subject of a pending appeal 2 by the applicant under 75-20-406(3)[a]." NEW SECTION. Section 10. Applicability. [Sections 1 3 and 7] do not apply to any pipeline facility for which a 4 5 contract for the preparation of an environmental impact 6 analysis has been entered into with any agency of the state of Montana prior to January 1, 1981. 7 8 Section 11. Effective date. This act is effective on

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passage and approval.

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STATE OF MONTANA

FISCAL NOTE

REQUEST NO. 323-81

Form BD-15

In compliance with a written request received __February 9_____, 19 _81_, there is hereby submitted a Fiscal Note for __Senate_Bill_376 _____ pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

Description of Proposed Legislation

An act revising and clarifying the Major Facility Siting Act (MFSA) including major pipelines as a facility, expanding exemption criteria, clarifying the areas of decision by the Department of Health and Environmental Sciences, and providing for waiver of certain requirements for facilities proposed in areas experiencing severe unemployment.

Assumptions

- Section 1(1) will bring a number of existing facilities under the Utility Siting Act 1. as they expand. It is not known how many facilities will expand each year so the amount of revenue the Department of Health and Environmental seiences would obtain cannot be estimated.
- 2. Section 1(10)(c)(i) projects will be reviewed by the Department of Health and Environmental Sciences in the future as in the past. Therefore, there will be no additional financial gain or loss from this proposed change.
- Section 2(3)(c) and Section 8(3) projects which would have been previously reviewed 3. under the "Utility Siting Act" will be reviewed through existing State Clean Air and Water Acts and rules and where appropriate MEPA provisions. The number of projects falling under these sections are estimated to be small in number (an average of less than one per year). Assuming that an EIS may be required for projects with substantial environmental impact, and the EIS would be done by others, fees the Department of Health and Environmental Sciences would obtain from the EIS would probably be about the same as those received from the "Utility Siting Act". Projects on which an EIS would not be required will require some staff time but not knowing what these projects might be, a good estimate cannot be provided. However, it is believed that these costs will be less than \$10,000 per year to the Department of Health and Environmental Sciences.

Fiscal Impact to the Department of Health and Environmental Sciences (DHES)

The measure will cost the DHES about \$10,000 per year in lost fees.

Fiscal Impact to the Department of Natural Resources and Conservation (DNRC)

Waivers for facilities proposed in areas experiencing severe economic hardship will be processed in advance of filing an applica t ion. As a result, the DNRC will losg about \$16,500 in fees for each facility of the type proposed in this measure.

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BUDGET DIRECTOR Office of Budget and Program Planning Date: 2-1147th Legislature

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Approved by Committee on <u>Natural Resources</u>

2 INTRODUCED BY S. BROWN 3 A BILL FOR AN ACT ENTITLED: "AN ACT REVISING AND CLARIFYING 4 THE MONTANA MAJOR FACILITY SITING ACT TO INCREASE THE 5 EXEMPTION LIMIT FOR AN ADDITION TO A FACILITY; REVISING THE 6 DEFINITION OF A FACILITY: INCLUDING MAJOR--PEPELENES--AS--A 7 FACILITY EXEMPTING FACILITIES SUBJECT TO THE MONTANA STRIP-8 9 AND UNDERGROUND-MINE RECLAMATION ACT; EXPANDING EXEMPTION 10 CRITERIA FOR THE RELOCATION, RECONSTRUCTION, OR UPGRADING OF 11 A FACILITY: CLARIFYING APPELLATE REVIEW PROCEDURES; 12 CLARIFYING WHICH DECISIONS OF THE BOARD OF HEALTH AND ENVIRONMENTAL SCIENCES AND DEPARTMENT OF HEALTH AND 13 14 ENVIRONMENTAL SCIENCES ARE CONCLUSIVE; REQUIRING THE BOARD TO WAIVE THE ALTERNATIVE SITE STUDY, ADVANCE NOTICE, AND 15 MINIMUM ADVERSE ENVIRONMENTAL IMPACT REQUIREMENTS WHEN A 16 17 FACILITY WILL BE CONSTRUCTED IN A COUNTY THAT HAS EXPERIENCED SEVERE UNEMPLOYMENT PROBLEMS BECAUSE OF A PLANT 18 CLOSURE: PROVIDING--FOR-APPLICADILITY-OF-SECTIONS-AFFECTING 19 MAJOR-PIPELINEST AMENDING SECTIONS 75-20-104+ 75-20-202+ 20 75-20-211, 75-20-216, 75-20-218, 75-20-220, 75-20-301, 21 22 75-20-304, AND 75-20-406, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE." 23

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25 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

1 Section 1. Section 75-20-104, MCA, is amended to read: Z "75-20-104. Definitions. In this chapter, unless the 3 context requires otherwise, the following definitions apply: 4 (1) "Addition thereto" means the installation of new 5 machinery and equipment which would significantly change the 6 conditions under which the certificate-was-issued facility 7 is operated. 8 (2) "Application" means an application for a 9 certificate submitted in accordance with this chapter and 10 the rules adopted hereunder. 11. (3) "Associated facilities" includes but is not 12 limited to transportation links of any kind+ aqueducts+ diversion dams, transmission substations, storage ponds, 13 14 reservoirs, and any other device or equipment associated 15 with the production or delivery of the energy form or 16 product produced by a facility, except that the term does 17 not include a facility. 18 (4) "Board" means the board of natural resources and 19 conservation provided for in 2-15-3302. 20 (5) "Board of health" means the board of health and 21 environmental sciences provided for in 2-15-2104. 22 (6) "Certificate" means the certificate of 23 environmental compatibility and public need issued by the

board under this chapter that is required for the

25 construction or operation of a facility.

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sв з76 SECOND READING 1 (7) "Commence to construct" means:

(a) any clearing of land, excavation, construction, or
other action that would affect the environment of the site
or route of a facility but does not mean changes needed for
temporary use of sites or routes for nonutility purposes or
uses in securing geological data, including necessary
borings to ascertain foundation conditions;

8 (b) the fracturing of underground formations by any 9 means if such activity is related to the possible future 10 development of a gasification facility or a facility 11 employing geothermal resources but does not include the 12 gathering of geological data by boring of test holes or 13 other underground exploration. investigation, or 14 experimentation;

15 (c) the commencement of eminent domain proceedings
16 under Title 70, chapter 30, for land or rights-of-way upon
17 or over which a facility may be constructed:

18 (d) the relocation or upgrading of an existing 19 facility defined by (b) or (c) of subsection (10), including 20 upgrading to a design capacity covered by subsection 2421 (10)(b), except that the term does not include normal 22 maintenance or repair of an existing facility.

23 (8) "Department" means the department of natural
24 resources and conservation provided for in Title 2, chapter
25 15, part 33.

1 (9) "Department of health" means the department of 2 health and environmental sciences provided for in Title 2, 3 chapter 15, part 21.

(10) "Facility" means:

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5 (a) except for crude oil and natural gas refineries, 6 and facilities and associated facilities designed for or 7 capable of producing, gathering, processing, transmitting, 8 transporting, or distributing crude oil or natural gas, each 9 plant, unit, or other facility and associated facilities 10 designed for or capable of:

11 (i) generating 50 megawatts of electricity or more or 12 any addition thereto (except pollution control facilities 13 approved by the department of health and environmental 14 sciences added to an existing plant) having an estimated 15 cost in excess of \$250,000 \$750,000 \$10 MILLION;

16 (ii) producing 25 million cubic feet or more of gas 17 derived from coal per day or any addition thereto having an estimated cost in excess of \$250,000 \$750,000 \$10 MILLION: 18 19 (iii) producing 25,000 barrels of liquid hydrocarbon 20 products per day or more or any addition thereto having an 21 estimated cost in excess of \$250y000 \$750y000 \$10 MILLION; 22 (iv) enriching uranium minerals or any addition thereto 23 having an estimated cost in excess of \$250,000 \$750,000 \$10 24 MILLION; or 25 (v) utilizing-refining, or converting 500,000 tons of

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FACILIFIES SUBJECT TO THE MONTANA STRIP- AND 2 3 UNDERGROUND-MINE RECLAMATION ACT, having an estimated cost in excess of \$250,000 \$750,000 \$10 MILLION; 4 5 (b) each electric transmission line and associated 6 facilities of a design capacity of more than 69 kilovolts, 7 except that the term does not include an electric 8 transmission line and associated facilities of a design 9 capacity of 230 kilovolts or less and 10 miles or less in 10 length; 11 (c) each pipeline and associated facilitiest 12 til-designed-for_or_capable-of-transporting-watery 13 water-_used__os--the--medium--for--the-_transport--of--other 14 materiolsy--natural--dasy--ar-crude--oil--and--of-a-design 15 copecity_greater-than-20-inches-in-diameter-ond-30-miles-or 16 greater-in-tengtht-or

coal per year or more or any addition thereto, EXCEPT THOSE

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17 <u>fiit</u> designed for or capable of transporting gas 18 (except for natural gas), water, or liquid hydrocarbon 19 products from or to a facility located within or without 20 this state of the size indicated in subsection (10)(a) of 21 this section;

(d) any use of geothermal resources, including the use
of underground space in existence or to be created, for the
creation, use, or conversion of energy, designed for or
capable of producing geothermally derived power equivalent

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1 to 25 million 8tu per hour or more or any addition thereto

2 having an estimated cost in excess of \$250,000;

(e) any underground in situ gasification of coal.

4 (11) "Person" means any individual, group, firm,
5 partnership, corporation, cooperative, association,
6 government subdivision, government agency, local government,
7 or other organization or entity.

8 (12) "Transmission substation" means any structure,
9 device, or equipment assemblage, commonly located and
10 designed for voltage regulation, circuit protection, or
11 switching necessary for the construction or operation of a
12 proposed transmission line.

13 (13) "Utility" means any person engaged in any aspect 14 of the production, storage, sale, delivery, or Furnishing of 15 heat, electricity, gas, hydrocarbon products, or energy in 16 any form for ultimate public use."

17 Section 2. Section 75-20-202, MCA, is amended to read: 18 "75-20-202. Exemptions. [1] This chapter does not 19 apply to any aspect of a facility over which an agency of 20 the federal government has exclusive jurisdiction. but 21 applies to any unpreempted aspect of a facility over which 22 an agency of the federal government has partial 23 jurisdiction.

24 (2) A certificate is not required under this chapter25 for a facility under diligent onsite physical construction

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1	or in operation on January 1, 1973.
2	(3) The board may adopt reasonable rules establishing
3	exemptions from this chapter for the relocation+
4	reconstruction, or upgrading of a facility that:
5	(a) would otherwise be covered by this chapter; and
6	<u>(b)</u> that is unlikely to have a significant
7	environmental impact by reason of length, size, location,
8	available space or right-of-way, or construction methods*;
9	or
10	(c) utilizes coal, wood, biomass, grain, wind, or sun
11	as a fuel source and the technology of which will result in
12	greater efficiency, promote energy conservation, and promote
13	greater system reliability than the existing facility."
14	Section 3. Section 75-20-211, MCA, is amended to read:
15	"75-20-211. Application filing and contents
16	proof of service and notice. (1) (a) An applicant shall file
17	with the department and department of health a joint
18	application for a certificate under this chapter and for the
19	permits required by-state-air-and-water-quality-laws <u>under</u>
20	the laws administered by the department of health and the
21 S	board, of health in such form as the board requires under
22	applicable rules, containing the following information:
23	(i) a description of the location and of the facility
24	to be built thereon;

25 (ii) a summary of any studies which have been made of

1 the environmental impact of the facility;

2 (iii) a statement explaining the need for the facility; 3 (iv) a description of reasonable alternate locations for the proposed facility, a general description of the 4 5 comparative merits and detriments of each location 6 submitted, and a statement of the reasons why the primary 7 proposed location is best suited for the facility; (v) baseline data for the primary and reasonable 8 9 alternate locations; 10 (vi) at the applicant's option, an environmental study 11 plan to satisfy the requirements of this chapter; and 12 (vii) such other information as the applicant considers 13 relevant or as the board and board of health by order or 14 rule or the department and department of health by order or rule may require. 15 16 (b) A copy or copies of the studies referred to in 17 subsection (1)(a)(ii) above shall be filed with the

18 department, if ordered, and shall be available for public 19 inspection.

20 (2) An application may consist of an application for
21 two or more facilities in combination which are physically
22 and directly attached to each other and are operationally a
23 single operating entity.

24 (3) An application shall be accompanied by proof of
25 service of a copy of the application on the chief executive

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officer of each unit of local government, county commissioner, city or county planning boards, and federal agencies charged with the duty of protecting the environment or of planning land use in the area in which any portion of the proposed facility may be located, both as primarily and as alternatively proposed and on the following state government agencies:

B (a) environmental quality council;

9 (b) department of public service regulation;

10 (c) department of fish, wildlife, and parks;

11 (d) department of state lands;

12 (e) department of community affairs;

13 (f) department of highways;

14 (q) department of revenue.

15 (4) The copy of the application shall be accompanied 16 by a notice specifying the date on or about which the 17 application is to be filed.

18 (5) An application shall also be accompanied by proof 19 that public notice thereof was given to persons residing in 20 the area or alternative areas in which any portion of the 21 proposed facility may be located, by publication of a 22 summary of the application in those newspapers that will 23 substantially inform those persons of the application."

24 Section 4. Section 75-20-216. MCA, is amended to read: 25 "75-20-216. Study, evaluation, and report on proposed

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facility -- assistance by other agencies. (1) After receipt
 of an application, the department and department of health
 shall within 90 days notify the applicant in writing that:
 (a) the application is in compliance and is accepted
 as complete; or

6 (b) the application is not in compliance and list the 7 deficiencies therein; and upon correction of these 8 deficiencies and resubmission by the applicant, the 9 department and department of health shall within 30 days 10 notify the applicant in writing that the application is in 11 compliance and is accepted as complete.

(2) Upon receipt of an application complying with 12 13 75-20-211 through 75-20-215, and this section, the department shall commence an intensive study and evaluation 14 of the proposed facility and its effects, considering all 15 applicable criteria listed in 75-20-301 and 75-20-503 and 16 17 the department of health shall commence a study to enable it 18 or the board of health to issue a decision, opinion, order, 19 certification, or permit as provided in subsection [3]. The department and department of health shall use, to the extent 20 they consider applicable, valid and useful existing studies 21 22 and reports submitted by the applicant or compiled by a 23 state or federal agency.

24 (3) The department of health shall within 1 year25 following the date of acceptance of an applicationy and the

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1 board of health or department of health, if applicable, 2 within an additional 6 months, issue any decision, opinion, 3 order, certification, or permit required by-state-or-faderal air--and--water--quality-laws under the laws administered by 4 5 the department of health or the board of health and this 6 chapter. The department of health and the board of health 7 shall determine compliance with air--and--water--auality 8 standards all standards, permit requirements, and 9 implementation plans under their jurisdiction for the 10 primary and reasonable alternate locations in their 11 decision, opinion, order, certification, or permit. The 12 decision, opinion, order, certification, or permit, with or without conditions, is conclusive on all matters of-sir-ond 13 14 water--quality--impacts--under-the-federal-and-state-air-and 15 water-guplity-statutes that the department of health and 16 board of health administer, and any of the criteria 17 specified in subsections (2) through (7) of 75-20-503+37-and 18 (4) that are a part of the determinations made under federal 19 and--state--air--and--water--guality---statutes the laws <u>_</u> ;20 administered by the department of health and the board of , , 21 health. Although the decision, opinion, orders 22 certification, or permit issued under this subsection is 23 conclusive, the board retains authority to make the determination required under 75-20-301(2)(c). The decision: 24 25 opinion, order, certification, or permit of the department

of health or the board of health satisfies the review Ł requirements by those agencies and shall be acceptable in Z lieu of an environmental impact statement under the Montana 3 Environmental Policy Act. A copy of the decision, opinion, 4 order, certification, or permit shall be served upon the 5 department and the board and shall be utilized as part of 6 7 their final site selection process. Prior to the issuance of 8 a preliminary decision by the department of health and 9 pursuant to rules adopted by the board of health, the department of health shall provide an opportunity for public 10 11 review and comment. A-decision-by-the-department-of-health or-board-of-health-is-subject-to-oppellate--review--pursuant 12 to--the--sir--and-water-quality-statutes-administered-by-the 13

14 department-of-health-ond-board-of-health+

(4) Within 22 months following acceptance of an 15 16 application for a facility as defined in (a) and (d) of 75-20-104(10) and for a facility as defined in (b) and (c) 17 18 of 75-20-104(10) which is more than 30 miles in length and within 1 year for a facility as defined in (b) and (c) of 19 20 75-20-104(10) which is 30 miles or less in length the department shall make a report to the board which shall 21 22 contain the department*s studies. evaluations. recommendations, other pertinent documents resulting from 23 24 its study and evaluation, and an environmental impact 25 statement or analysis prepared pursuant to the Montana

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Environmental Policy Act, if any. If the application is for a combination of two or more facilities, the department shall make its report to the board within the greater of the lengths of time provided for in this subsection for either of the facilities.

6 (5) The departments of highways; community affairs; 7 fish, wildlife, and parks; state lands; revenue; and public service regulation shall report to the department 8 9 information relating to the impact of the proposed site on 10 each department's area of expertise. The report may include 11 opinions as to the advisability of granting, denving, or 12 modifying the certificate. The department shall allocate 13 funds obtained from filing fees to the departments making 14 reports to reimburse them for the costs of compiling information and issuing the required report." 15

16 Section 5. Section 75-20-218. MCA. is amended to read: 17 "75-20-218. Hearing date -- location -- department to act as staff --- hearings to be held jointly. (1) Upon 18 19 receipt of the department's report submitted under 75-20-216, the board shall set a date for a hearing to begin 20 not more than 120 days after the receipt. Except for those 21 22 hearings involving applications submitted for facilities as 23 defined in (b) and (c) of 75-20-104(10), certification 24 hearings shall be conducted by the board in the county seat 25 of Lewis and Clark County or the county in which the

1 facility or the greater portion thereof is to be located.

2 (2) Except as provided in 75-20-221(2), the department 3 shall act as the staff for the board throughout the 4 decisionmaking process and the board may request the 5 department to present testimony or cross-examine witnesses 6 as the board considers necessary and appropriate.

7 (3) At the request of the applicant, the duly outhorized--state--air-and-water-quality-agencies department я 9 of health and the board of health shall hold any required 10 permit hearings required under laws administered by those 11 agencies in conjunction with the board certification 12 hearing. In such a conjunctive hearing the time periods 13 established for reviewing an application and for issuing a 14 decision on certification of a proposed facility under this 15 chapter supersede the time periods specified in other laws 16 administered by the duly--authorized--state-air-and-water quality-agencies department of health and the board of 17 18 health."

19 Section 6. Section 75-20-220, MCA, is amended to read: 20 "75-20-220. Hearing examiner -- restrictions --21 duties. (1) If the board appoints a hearing examiner to 22 conduct any certification proceedings under this chapter. 23 the hearing examiner may not be a member of the board, an 24 employee of the department, or a member or employee of the 25 department of health or board of health. A hearing examiner.

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if any, shall be appointed by the board within 20 days after the department's report has been filed with the board. If a hearing is held before the board of health or the department <u>of health</u>, the board and the board of health or the <u>department of health</u> shall mutually agree on the appointment of a hearing examiner to preside at both hearings.

7 (2) A prehearing conference shall be held following
8 notice within 60 days after the department's report has been
9 filed with the board.

10 (3) The prehearing conference shall be organized and
 11 supervised by the hearing examiner.

12 (4) The prehearing conference shall be directed toward 13 a determination of the issues presented by the application. 14 the department's report. and an identification of the 15 witnesses and documentary exhibits to be presented by the 16 active parties who intend to participate in the hearing.

17 (5) The hearing examiner shall require the active 18 parties to submit, in writing, and serve upon the other active parties, all direct testimony which they propose and 19 any studies, investigations, reports, or other exhibits that 20 any active party wishes the board to consider. These 22 written exhibits and any documents that the board itself 23 wishes to use or rely on shall be submitted and served in 24 like manner; at least 20 days prior to the date set for the 25 hearing. For good cause shown, the hearing examiner may

allow the introduction of new evidence at any time.
(6) The hearing examiner shall allow discovery which
shall be completed before the commencement of the hearing.
upon good cause shown and under such other conditions as the

hearing examiner shall prescribe.

6 (7) Public witnesses and other interested public 7 parties may appear and present oral testimony at the hearing 8 or submit written testimony to the hearing examiner at the 9 time of their appearance. These witnesses are subject to

10 cross-examination.

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11 (8) The hearing examiner shall issue a prehearing 12 order specifying the issues of fact and of law, identifying 13 the witnesses of the active parties, naming the public 14 witnesses and other interested parties who have submitted written testimony in lieu of appearance, outlining the order 15 16 in which the hearing shall proceed, setting forth those section 75-20-301 criteria as to which no issue of fact or 17 18 law has been raised which are to be conclusively presumed 19 and are not subject to further proof except for good cause 20 shown, and any other special rules to expedite the hearing which the hearing examiner shall adopt with the approval of 21 Z2 the board.

(9) At the conclusion of the hearing, the hearing
examiner shall declare the hearing closed and shall, within
60 days of that date, prepare and submit to the board and in

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1 the case of a conjunctive hearing, within 90 days to the 2 board and the board of health <u>or department of health</u> 3 proposed findings of fact, conclusions of law, and a 4 recommended decision.

5 (10) The hearing examiner appointed to conduct a 6 certification proceeding under this chapter shall insure 7 that the time of the proceeding, from the date the 8 department's report is filed with the board until the 9 recommended report and order of the examiner is filed with 10 the board, does not exceed 9 calendar months unless extended 11 by the board for good cause.

12 (11) The board or hearing examiner may waive all or a 13 portion of the procedures set forth in subsections (2) 14 through (8) of this section to expedite the hearing for a 15 facility when the department has recommended approval of a 16 facility and no objections have been filed."

17 Section 7. Section 75-20-301, MCA, is amended to read: 18 *75-20-301. Decision of board -- findings necessary for certification. (1) Within 60 days after submission of 19 the recommended decision by the hearing examiner, the board 20 21 shall make complete findings, issue an opinion, and render a 22 decision upon the record, either granting or denying the 23 application as filed or granting it upon such terms, Z4 conditions, or modifications of the construction, operation, 25 or maintenance of the facility as the board considers 1 appropriate.

2 (2) The board may not grant a certificate either as
3 proposed by the applicant or as modified by the board unless
4 it shall find and determine:

5 (a) the basis of the need for the facility;

6 (b) the nature of the probable environmental impact;

7 (c) that the facility represents the minimum adverse
8 environmental impact, considering the state of available
9 technology and the nature and economics of the various
10 alternatives:

11 (d) each of the criteria listed in 75-20-503;

12 (e) in the case of an electric, gas, or liquid 13 transmission line or aqueduct:

14 (i) what part+ if any+ of the line or aqueduct shall 15 be located underground:

16 (ii) that the facility is consistent with regional 17 plans for expansion of the appropriate grid of the utility 18 systems serving the state and interconnected utility 19 systems; and

20 (iii) that the facility will serve the interests of
21 utility system economy and reliability;

22 (f) that the location of the facility as proposed 23 conforms to applicable state and local laws and regulations 24 issued thereunder, except that the board may refuse to apply 25 any local law or regulation if it finds that, as applied to

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the proposed facility, the law or regulation is unreasonably
 restrictive in view of the existing technology, of factors
 of cost or economics, or of the needs of consumers, whether
 located inside or outside of the directly affected
 government subdivisions:

6 (g) that the facility will serve the public interest,7 convenience, and necessity;

8 (h) that the department of health or board of health
9 have issued a decision, opinion, order, certification, or
10 permit as required by 75-20-216(3); and

11 (i) that the use of public lands for location of the 12 facility was evaluated and public lands were selected 13 whenever their use is as economically practicable as the use 14 of private lands and compatible with the environmental 15 criteria listed in 75-20-503.

16 (3) In determining that the facility will serve the
17 public interest, convenience, and necessity under subsection
18 (2)(q) of this section, the board shall consider:

19 (a) the items listed in subsections (2)(a) and (2)(b)
20 of this section;

21: O(b) the benefits to the applicant and the state
22 resulting from the proposed facility;

23 (c) the effects of the economic activity resulting24 from the proposed facility;

25 (d) the effects of the proposed facility on the public

1 health: welfare: and safety;

2 (e) any other factors that it considers relevant. 3 (4) Considerations of need, public need, or public convenience and necessity and demonstration thereof by the 4 applicant shall apply only to utility facilities *1-howevery. 5 6 netural-gas-on-crude-oil-facilities-as-defined-in-subsection 7 110/10/11/ - of -- 75-20-104- that are interstate pipelines are R not-utility-facilitiese" 9 Section 8. Section 75-20-304, MCA, is amended to read: 10 #75-20-304. Waiver of provisions of certification proceedings. (1) The board may waive compliance with any of 11 12 the provisions of 75-20-216 through 75-20-222, 75-20-501, 13 and this part if the applicant makes a clear and convincing 14 showing to the board at a public hearing that an immediate, 15 urgent need for a facility exists and that the applicant did not have knowledge that the need for the facility existed 16 17 sufficiently in advance to fully comply with the provisions of 75-20-216 through 75-20-222, 75-20-501, and this part. 18 19 (2) The board may waive compliance with any of the 20 provisions of this chapter upon receipt of notice by a 21 utility or person subject to this chapter that a facility or associated facility has been damaged or destroyed as a 22 23 result of fire, flood, or other natural disaster or as the 24 result of insurrection, war, or other civil disorder and 25 there exists an immediate need for construction of a new

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facility or associated facility or the relocation of a 1 2 previously existing facility or associated facility in order 3 to promote the public welfars. (3) The board shall waive compliance with the 4 5 requirements of 75-20-214, subsections (2)(c), (3)(b), and 6 (3)(c) of 75-20-301, and 75-20-501 and the requirements of 7 subsections (1)(a)(iv) and (v) of 75-20-211, 75-20-216(3)+ 8 and 75-20-303(3)(a)(iv) relating to consideration of 9 alternative sites if the applicant makes a clear and 10 convincing showing to the board at a public hearing that: 11 (a) a proposed facility will be constructed in a 12 county where a single employer within the county has 13 permanently curtailed or ceased operations causing a loss of 14 250 or more permanent jobs at the employer's operations 15 within the preceding 10-year period; 16 (b) the county and municipal governing bodies in whose 17 jurisdiction the facility is proposed to be located support 18 by resolution such a waiver; and 19 (c) the proposed facility will be constructed within a 20 15-mile radius of the operations that have ceased or been 21 curtailed. 22 (4) The waiver provided for in subsection (3) applies 23 only to permanent job losses by a single employer. The 24 waiver provided for in subsection (3) does not apply to jobs 25 of a temporary or seasonal nature, including but not limited

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to construction jobs or job losses during labor disputes." 2 Section 9. Section 75-20-406, MCA, is amended to read: 3 "75-20-406. Judicial review of board, dectation board 4 of health, and department of health decisions. (1) Any 5 active party as defined in 75-20-221 aggrieved by the final 6 decision of the board on an application for a certificate 7 may obtain judicial review of that decision by the filing of 8 a petition in a state district court of competent 9 jurisdiction. 10 (2) The judicial review procedure shall be the same as 11 that for contested cases under the Montana Administrative 12 Procedure Act. 13 [3] When the board of health or department of health 14 conducts hearings pursuant to 75-20-216(3) and 75-20-218 and the applicant is granted a permit or certification, with or 15 16 without conditions, pursuant to the laws administered by the 17 department of health and the board of health and this 18 chapter, the decision may only be appealed in conjunction 19 with the final decision of the board as provided in 20 75-20-406(1) and (2). If a permit or certification is denied 21 by the department of health or the board of health, the 22 applicant_may: 23 [a] appeal the denial under the appellate review 24 procedures provided in the laws administered by the 25 department of health and the board of health; or

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1	(b) reserve the right to appeal the denial by the
z	department of health or the board of health until after the
з	board has issued a final decision.
4	(4) Nothing in this section may be construed to
5	prohibit the board from holding a hearing as herein provided
6	on all matters that are not the subject of a pending appeal
7	by the applicant under 75-20-406(3)(a)."
8	<u>NEW-SEETIONy</u> Section-livAppitcability[Sectionsl
9	and7] donotapply-to-any-pipeline-facility-for-which-a
LO	contract-for-thepreparationofanenvironmentalimpact
11	analysishos-been-entered-into-with-any-agency-of-the-state
12	of-Montono-prior-to-january-ty-1981*
13	Section 10. Effective date. This act is effective on
14	passage and approval.

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SENATE BILL ND. 376 Ł 2 INTRODUCED BY 5. BROWN 3 A BILL FOR AN ACT ENTITLED: "AN ACT REVISING AND CLARIFYING 4 5 THE MONTANA MAJOR FACILITY SITTING ACT TO INCREASE THE 6 EXEMPTION LIMIT FOR AN ADDITION TO A FACILITY; REVISING THE DEFINITION OF A FACILITY: INCLUDING MAJOR--PEPELINES--AS--A 7 FAGILITY EXEMPTING FACILITIES SUBJECT TO THE MONTANA STRIP-8 AND UNDERGROUND-MINE RECLAMATION ACT; EXPANDING EXEMPTION 9 CRITERIA FOR THE RELOCATION, RECONSTRUCTION, OR UPGRADING OF 10 11 A FACILITY: CLARIFYING APPELLATE REVIEW PROCEDURES; CLARIFYING WHICH DECISIONS OF THE BOARD OF HEALTH AND 12 ENVIRONMENTAL SCIENCES AND DEPARTMENT OF HEALTH AND 13 ENVIRONMENTAL SCIENCES ARE CONCLUSIVE; REQUIRING THE BOARD 14 TO WAIVE THE ALTERNATIVE SITE STUDY, ADVANCE NOTICE, AND 15 MINIMUM ADVERSE ENVIRONMENTAL IMPACT REQUIREMENTS WHEN A 16 FACILITY WILL BE CONSTRUCTED IN A COUNTY THAT HAS 17 EXPERIENCED SEVERE UNEMPLOYMENT PROBLEMS BECAUSE OF A PLANT 18 CLOSURE; PROVIDING--FOR-APPLICABILITY-OF-SECTIONS-AFFECTING 19 HAJOR-PIPELINEST AMENDING SECTIONS 75-20-104+ 75-20-202+ 20 75-20-211+ 75-20-216+ 75-20-218+ 75-20-220+ 75-20-301+ 21 75-20-304, AND 75-20-406, MCA; AND PROVIDING AN IMMEDIATE 22 23 EFFECTIVE DATE."

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25 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

1 Section 1. Section 75-20-104, MCA, is amended to read: 2 *75-20-104. Definitions. In this chapter, unless the context requires otherwise, the following definitions apply: 3 4 (1) "Addition thereto" means the installation of new machinery and equipment which would significantly change the 5 conditions under which the certificate-was-issued facility 6 7 is operated. 8 (2) "Application" means an application for a 9 certificate submitted in accordance with this chapter and 10 the rules adopted hereunder. 11 (3) "Associated facilities" includes but is not 12 limited to transportation links of any kind, aqueducts, 13 diversion dams, transmission substations, storage ponds, reservoirs, and any other device or equipment associated 14 15 with the production or delivery of the energy form or 16 product produced by a facility, except that the term does 17 not include a facility. (4) "Board" means the board of natural resources and 18 19 conservation provided for in 2-15-3302. 20 (5) "Board of health" means the board of health and 21 environmental sciences provided for in 2+15-2104. 22 (6) "Certificate" means the certificate of 23 environmental compatibility and public need issued by the

25 construction or operation of a facility.

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board under this chapter that is required for the

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1 (7) "Commence to construct" means:
2 (a) any clearing of land, excavation, construction, or
3 other action that would affect the environment of the site
4 or route of a facility but does not mean changes needed for
5 temporary use of sites or routes for nonutility purposes or
6 uses in securing geological data, including necessary
7 borings to ascertain foundation conditions;

8 (b) the fracturing of underground formations by any 9 means if such activity is related to the possible future 10 development of a gasification facility or a facility 11 employing geothermal resources but does not include the 12 gathering of geological data by boring of test holes or 13 other under ground exploration, investigation, 14 experimentation:

15 (c) the commencement of eminent domain proceedings
16 under Title 70, chapter 30, for land or rights-of-way upon
17 or over which a facility may be constructed;

18 (d) the relocation or upgrading of an existing 19 facility defined by (b) or (c) of subsection (10), including 20 upgrading to a design capacity covered by subsection 21 (10)(b), except that the term does not include normal 22 maintenance or repair of an existing facility.

(8) "Department" means the department of natural
resources and conservation provided for in Title 2+ chapter
15+ part 33-

(9) "Department of health" means the department of
 health and environmental sciences provided for in Title 2.
 chapter 15. part 21.
 (10) "Facility" means:
 (a) except for crude oil and natural gas refineries.

6 and facilities and associated facilities designed for or 7 capable of producing, gathering, processing, transmitting, 8 transporting, or distributing crude oil or natural gas, each 9 plant, unit, or other facility and associated facilities 10 designed for or capable of:

(i) generating 50 megawatts of electricity or more or
 any addition thereto (except pollution control facilities
 approved by the department of health and environmental
 sciences added to an existing plant) having an estimated

15 cost in excess of \$250,000 \$750,000 \$10 MILLION;

(ii) producing 25 million cubic feet or more of gas 16 17 derived from coal per day or any addition thereto having an estimated cost in excess of \$250,000 \$750,000 \$10 MILLION; 18 19 (iii) producing 25+000 barrels of liquid hydrocarbon products per day or more or any addition thereto having an 20 21 estimated cost in excess of \$250,000 \$750,000 \$10 HILLION; 22 (iv) enriching uranium minerals or any addition thereto having an estimated cost in excess of \$250,000 \$750,800 \$10 23 MILLION; or 24

25 (v) utilizing-rufining, or converting 500,000 tons of

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coal per year or more or any addition thereto, EXCEPT THOSE 1 FACILITIES SUBJECT TO THE MONTANA STRIP- AND 2 3 UNDERGROUND-MINE RECLAMATION ACT, having an estimated cost 4 in excess of \$250+000 \$750+000 \$10 MILLION; 5 (b) each electric transmission line and associated facilities of a design capacity of more than 69 kilovolts. 6 7 except that the term does not include an electric transmission line and associated facilities of a design 8 9 capacity of 230 kilovolts or less and 10 miles or less in 10 length; 11 (c) each pipeline and associated facilitiest tit---designed--for--or--capable--of-transporting-watery 12 13 water--used--as--the--medium-for-the-transport--of--other 14 materialsy-natural-gasy-or-crude-oil-and-of-andesign 15 copacity-greater-than-20-inches-in-drameter-and-30-mites--or 16 greater-in-lengtht-or 17 titt designed for or capable of transporting gas 18 (except for natural gas), water, or liquid hydrocarbon products from or to a facility located within or without 19 20 this state of the size indicated in subsection (10)(a) of 21 this section: 22 (d) any use of geothermal resources, including the use 23 of underground space in existence or to be created, for the

24 creation+ use+ or conversion of energy+ designed for or 25 capable of producing geothermally derived power equivalent to 25 million Btu per hour or more or any addition thereto having an estimated cost in excess of \$250+000 §750+000;

3 (e) any underground in situ gasification of coal.

4 (11) "Person" means any individual, group, firm,
5 partnership, corporation, cooperative, association,
6 government subdivision, government agency, local government,
7 or other organization or entity.

8 (12) "Transmission substation" means any structure, 9 device, or equipment assemblage, commonly located and 10 designed for voltage regulation, circuit protection, or 11 switching necessary for the construction or operation of a 12 proposed transmission line.

(13) "Utility" means any person engaged in any aspect
of the production, storage, sale, delivery, or furnishing of
heat, electricity, gas, hydrocarbon products, or energy in
any form for ultimate public use."

17 Section 2. Section 75-20-202, MCA, is amended to read: 18 "75-20-202. Exemptions. [1] This chapter does not 19 apply to any aspect of a facility over which an agency of 20 the federal government has exclusive jurisdiction, but 21 applies to any unpreempted aspect of a facility over which 22 an agency of the federal government has partial 23 jurisdiction.

24 [2] A certificate is not required under this chapter25 for a facility under diligent onsite physical construction

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1 the environmental impact of the facility; 2 (iii) a statement explaining the need for the facility; 3 (iv) a description of reasonable alternate locations for the proposed facility, a general description of the

4 comparative merits and detriments of each location 5 submitted, and a statement of the reasons why the primary 6 7 proposed location is best suited for the facility;

(v) baseline data for the primary and reasonable 8 9 alternate locations:

10 (vi) at the applicant's option, an environmental study 11 plan to satisfy the requirements of this chapter; and (vii) such other information as the applicant considers 12 13 relevant or as the board and board of health by order or 14 rule or the department and department of health by order or 15 rule may require. 16 (b) A copy or copies of the studies referred to in

17 subsection (1)(a)(ii) above shall be filed with the 18 department, if ordered, and shall be available for public 19 inspection.

20 (2) An application may consist of an application for 21 two or more facilities in combination which are physically and directly attached to each other and are operationally a 22 23 single operating entity-

24 (3) An application shall be accompanied by proof of 25 service of a copy of the application on the chief executive

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2 (3) The board may adopt reasonable rules establishing

or in operation on January 1, 1973.

3 exemptions from this chapter for the relocation. 4 reconstruction, or upgrading of a facility that:

5 (a) would otherwise be covered by this chapter; and 6 (b) that is unlikely to have a significant 7 environmental impact by reason of length, size, location, -8 available space or right-of-ways or constructions methods=: 9 or

10 (c) utilizes coal, wood, biomass, grain, wind, or sun 11 as a fuel source and the technology of which will result in 12 greater efficiency, promote energy conservation, and promote greater system reliability than the existing facility."

14 Section 3. Section 75-20-211. MCA, is amended to read: 15 "75-20-211. Application -- filing and contents --16 proof of service and notice. (1) (a) An applicant shall file 17 with the department and department of health a joint 18 application for a certificate under this chapter and for the 19 permits required by state-air-and-water-quality-laws under 2.0 the laws administered by the department of health and the 21 board of health in such form as the board requires under 22 applicable rules, containing the following information:

23 (i) a description of the location and of the facility 24 to be built thereon:

(ii) a summary of any studies which have been made of

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officer of each unit of local government, county commissioner, city or county planning boards, and federal agencies charged with the duty of protecting the environment or of planning land use in the area in which any portion of the proposed facility may be located, both as primarily and as alternatively proposed and on the following state government agencies:

8 (a) environmental quality council;

9 (b) department of public service regulation;

10 (c) department of fish, wildlife, and parks;

11 (d) department of state lands;

12 (e) department of community affairs;

13 (f) department of highways;

14 (g) department of revenue.

15 (4) The copy of the application shall be accompanied 16 by a notice specifying the date on or about which the 17 application is to be filed.

18 (5) An application shall also be accompanied by proof 19 that public notice thereof was given to persons residing in 20 the area or alternative areas in which any portion of the 21 proposed facility may be located, by publication of a 22 summary of the application in those newspapers that will 23 substantially inform those persons of the application."

24Section 4. Section 75-20-216: MCA: is amended to read:25"75-20-216. Study: evaluation: and report on proposed

facility -- assistance by other agencies. (1) After receipt
 of an application. the department and department of health
 shall within 90 days notify the applicant in writing that:
 (a) the application is in compliance and is accepted
 as complete; or

6 (b) the application is not in compliance and list the 7 deficiencies therein; and upon correction of these 8 deficiencies and resubmission by the applicant, the 9 department and department of health shall within 30 days 10 notify the applicant in writing that the application is in 11 compliance and is accepted as complete.

12 (2) Upon receipt of an application complying with 13 75-20-211 through 75-20-215, and this section, the department shall commence an intensive study and evaluation 14 15 of the proposed facility and its effects, considering all 16 applicable criteria listed in 75-20-301 and 75-20-503 and 17 the department of health shall commence a study to enable it or the board of health to issue a decision, opinion, order, 18 19 certification, or permit as provided in subsection (3). The 20 department and department of health shall user to the extent 21 they consider applicable, valid and useful existing studies 22 and reports submitted by the applicant or compiled by a 23 state or federal agency.

24 (3) The department of health shall within 1 year
25 following the date of acceptance of an applicationy and the

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L board of health or department of health, if applicable, 2 within an additional 6 monthsy issue any decision, opinion, 3 order, certification, or permit required by-state-or-federal 4 oir--and--water--quality-taws under the laws administered by 5 the department of health or the board of health and this 6 chapter. The department of health and the board of health 7 shall determine compliance with air--and--water--quality 8 standards all standards, permit requirements, and 9 implementation plans under their jurisdiction for the 10 primary and reasonable alternate locations in their 11 decision, opinion, order, certification, or permit. The 12 decision, opinion, order, certification, or permit, with or without conditions, is conclusive on all matters of-sir--and 13 14 water--quality--impacts--under-the-federal-and-state-air-and 15 water-quality-statutes that the department of health and 16 board of health administer, and any of the criteria specified in subsections (2) through (7) of 75-20-503+3+-and 47 14) that are a part of the determinations made under federal 18 and-state-corr-cond-water-coulity---statutes the laws 19 administered by the department of health and the board of 20 health. Although 21 the decision. opinion+ order, 22 certification, or permit issued under this subsection is conclusive, the board retains authority to make the 23 determination required under 75-20-301(2)(c). The decision, 24 25 opinion, order, certification, or permit of the department

of health or the board of health satisfies the review 1 requirements by those agencies and shall be acceptable in 2 lieu of an environmental impact statement under the Montana 2 Environmental Policy Act. A copy of the decision, opinion, 4 5 order, certification, or permit shall be served upon the department and the board and shall be utilized as part of 6 their final site selection process. Prior to the issuance of 7 8 a preliminary decision by the department of health and pursuant to rules adopted by the board of health. the 9 department of health shall provide an opportunity for public 10 11 review and comment. A-decision-by-the-department-of-health or-board-of-health-is-subject-to-oppeliste--review--pursuant 12 13 to--the---afr---and-water-quality-statutes-administered-by-the department-of-health-and-board-of-healthy 14 (4) Within 22 months following acceptance of an 15 application for a facility as defined in (a) and (d) of 16 75-20-104(10) and for a facility as defined in (b) and (c) 17 of 75-20-104(10) which is more than 30 miles in length and 18 within 1 year for a facility as defined in (b) and (c) of 19 20 75-20-104(10) which is 30 miles or less in lengthy the 21 department shall make a report to the board which shall

22 contain the department's studies, evaluations,
23 recommendations, other pertinent documents resulting from
24 its study and evaluation, and an environmental impact
25 statement or analysis prepared pursuant to the Montana

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Environmental Policy Act. if any. If the application is for a combination of two or more facilities, the department shall make its report to the board within the greater of the lengths of time provided for in this subsection for either of the facilities.

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(5) The departments of highways; community affairs; 6 fish, wildlife, and parks; state lands; revenue; and public 7 service regulation shall report to the department 8 9 information relating to the impact of the proposed site on each department's area of expertise. The report may include 10 11 opinions as to the advisability of granting, denying, or modifying the certificate. The department shall allocate 12 funds obtained from filing fees to the departments making 13 14 reports to reimburse them for the costs of compiling 15 information and issuing the required report."

16 Section 5. Section 75-20-218. MCA, is amended to read: #75-20-218. Hearing date -- location -- department to 17 18 act as staff -- hearings to be held jointly. (1) Upon 19 receipt of the department's report submitted under 75-20-216, the board shall set a date for a hearing to begin 20 not more than 120 days after the receipt. Except for those 21 hearings involving applications submitted for facilities as 22 23 defined in (b) and (c) of 75-20-104(10), certification 24 hearings shall be conducted by the board in the county seat 25 of Lewis and Clark County or the county in which the

facility or the greater portion thereof is to be located.
[2] Except as provided in 75-20-221(2), the department
shall act as the staff for the board throughout the
decisionmaking process and the board may request the
department to present testimony or cross-examine witnesses
as the board considers necessary and appropriate.

7 (3) At the request of the applicant, the duty 8 authorized--state--air-and-water-quality-agencies department 9 of health and the board of health shall hold any required 10 permit hearings required under laws administered by those 11 agencies in conjunction with the board certification 12 hearing. In such a conjunctive hearing the time periods 13 established for reviewing an application and for issuing a 14 decision on certification of a proposed facility under this 15 chapter supersede the time periods specified in other laws 16 administered by the duly--authorized--state-sir-and-water quality-agencies department of health and the board of 17 18 health.

Section 6. Section 75-20-220, MCA, is amended to read: "75-20-220. Hearing examiner -- restrictions -duties. (1) If the board appoints a hearing examiner to conduct any certification proceedings under this chapter; the hearing examiner may not be a member of the board, an employee of the department, or a member or employee of the department of health or board of health. A hearing examiner.

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if any, shall be appointed by the board within 20 days after the department's report has been filed with the board. If a hearing is held before the board of health or the department of health, the board and the board of health or the department of health shall mutually agree on the appointment of a hearing examiner to preside at both hearings.

7 (2) A prehearing conference shall be held following
8 notice within 60 days after the department's report has been
9 filed with the board.

10 (3) The prehearing conference shall be organized and
 11 supervised by the hearing examiner.

12 (4) The prehearing conference shall be directed toward 13 a determination of the issues presented by the application, 14 the department's report, and an identification of the 15 witnesses and documentary exhibits to be presented by the 16 active parties who intend to participate in the hearing.

17 (5) The hearing examiner shall require the active parties to submity in writing, and serve upon the other 18 active parties, all direct testimony which they propose and 19 20 any studies, investigations, reports, or other exhibits that 21 any active party wishes the board to consider. These 22 written exhibits and any documents that the board itself 23 wishes to use or rely on shall be submitted and served in 24 like manners at least 20 days prior to the date set for the 25 hearing. For good cause shown, the hearing examiner may 1 allow the introduction of new evidence at any time.

2 (6) The hearing examiner shall allow discovery which
3 shall be completed before the commencement of the hearing.
4 upon good cause shown and under such other conditions as the
5 hearing examiner shall prescribe.

6 (7) Public witnesses and other interested public 7 parties may appear and present oral testimony at the hearing 8 or submit written testimony to the hearing examiner at the 9 time of their appearance. These witnesses are subject to 10 cross-examination.

(8) The hearing examiner shall issue a prehearing 11 12 order specifying the issues of fact and of law, identifying the witnesses of the active parties, naming the public 13 14 witnesses and other interested parties who have submitted written testimony in lieu of appearance, outlining the order 15 in which the hearing shall; proceed, setting forth those 16 17 section 75-20-301 criteria as to which no issue of fact or 18 law has been raised which are to be conclusively presumed 19 and are not subject to further proof except for good cause 20 shown, and any other special rules to expedite the hearing which the hearing examiner shall adopt with the approval of 21 22 the board.

(9) At the conclusion of the hearing, the hearing
examiner shall declare the hearing closed and shall, within
60 days of that date, prepare and submit to the board and in

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1 the case of a conjunctive hearing, within 90 days to the 2 board and the board of health <u>or department of health</u> 3 proposed findings of fact, conclusions of law, and a 4 recommended decision.

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5 (10) The hearing examiner appointed to conduct a 6 certification proceeding under this chapter shall insure 7 that the time of the proceeding, from the date the 8 department's report is filed with the board until the 9 recommended report and order of the examiner is filed with 10 the board, does not exceed 9 calendar months unless extended 11 by the board for good cause.

12 (11) The board or hearing examiner may waive all or a 13 portion of the procedures set forth in subsections (2) 14 through (8) of this section to expedite the hearing for a 15 facility when the department has recommended approval of a 16 facility and no objections have been filed."

17 Section 7. Section 75-20-301, NCA, is amended to read: "75-20-301. Decision of board -- findings necessary 18 for certification. (1) Within 60 days after submission of 19 the recommended decision by the hearing examiner, the board 20 21 shall make complete findings, issue an opinion, and render a decision upon the record, either granting or denying the 22 23 application as filed or granting it upon such terms, 24 conditions, or modifications of the construction, operation, 25 or maintenance of the facility as the board considers

1	appropriate.
z	(2) The board may not grant a certificate either as
3	proposed by the applicant or as modified by the board unless
4	it shall find and determine:
5	(a) the basis of the need for the facility;
6	(b) the nature of the probable environmental impact;
7	(c) that the facility represents the minimum adverse
8	environmental impact, considering the state of available
9	technology and the nature and economics of the various
10	a)ternatives;
11	(d) each of the criteria listed in 75-20-503;
12	(e) in the case of an electric, gas, or liquid
13	transmission line or aqueduct:
14	(i) what part, if any, of the line or aqueduct shall
15	be located underground:
16	(ii) that the facility is consistent with regional
17	plans for expansion of the appropriate grid of the utility
18	systems serving the state and interconnected utility
19	systems; and
20	(iii) that the facility will serve the interests of
21	utility system economy and reliability;
22	(f) that the location of the facility as proposed
23	conforms to applicable state and local laws and regulations
24	issued thereunder, except that the board may refuse to apply

25 any local law or regulation if it finds that, as applied to

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the proposed facility, the law or regulation is unreasonably restrictive in view of the existing technology, of factors of cost or economics, or of the needs of consumers, whether located inside or outside of the directly affected government subdivisions:

6 (g) that the facility will serve the public interest.7 convenience, and necessity;

8 (h) that the department of health or board of health
9 have issued a decision, opinion, order, certification, or
10 permit as required by 75-20-216(3); and

11 (i) that the use of public lands for location of the 12 facility was evaluated and public lands were selected 13 whenever their use is as economically practicable as the use 14 of private lands and compatible with the environmental 15 criteria listed in 75-20-503.

16 (3) In determining that the facility will serve the
17 public interest, convenience, and necessity under subsection
18 (2)(g) of this section, the board shall consider:

19 (a) the items listed in subsections (2)(a) and (2)(b) 20 of this section;

21 (b) the benefits to the applicant and the state
22 resulting from the proposed facility;

23 (c) the effects of the economic activity resulting
24 from the proposed facility;

25 (d) the effects of the proposed facility on the public.

(e) any other factors that it considers relevant. 2 3 (4) Considerations of need, public need, or public 4 convenience and necessity and demonstration thereof by the applicant shall apply only to utility facilities. 5 natural-gas-on-crude-ofl-facilities-as-defined-in-subsection 6 7 tigitertin-sf--75-20-104-thet-ere-interstate-pipelines-are 8 not-utility-facilitiese* 9 Section 8. Section 75-20-304, MCA, is amended to read: 10 "75-20-304. Waiver of provisions of certification proceedings. (1) The board may waive compliance with any of 11 the provisions of 75-20-216 through 75-20-222. 75-20-501. 12 and this part if the applicant makes a clear and convincing 13 showing to the board at a public hearing that an immediate, 14 urgent need for a facility exists and that the applicant did 15 16 not have knowledge that the need for the facility existed sufficiently in advance to fully comply with the provisions 17 of 75-20-216 through 75-20-222+ 75-20-501+ and this part+ 18 19 (2) The board may waive compliance with any of the

health, welfare, and safety;

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20 provisions of this chapter upon receipt of notice by a 21 utility or person subject to this chapter that a facility or 22 associated facility has been damaged or destroyed as a 23 result of fire, flood, or other natural disaster or as the 24 result of insurrection, war, or other civil disorder and 25 there exists an immediate need for construction of a new

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previously existing facility or associated facility in order 2 to promote the public welfare. 3 (3) The board shall waive compliance with the 4 5 requirements of 75-20-214, subsections (2)(c), (3)(b), and 6 (3)(c) of 75-20-301, and 75-20-501 and the requirements of 7 subsections (1)(a)(iv) and (v) of 15-20-211, 75-20-216(3), 8 and 75-20-303(3)(a)(iv) relating to consideration of 9 alternative sites if the applicant makes a clear and 10 convincing showing to the board at a public hearing that: 11 (a) a proposed facility will be constructed in a 12 county where a single employer within the county has 13 permanently curtailed or ceased operations causing a loss of 14 250 or more permanent jobs at the employer's operations 15 within the preceding 10-year period; 16 (b) the county and municipal governing bodies in whose 17 jurisdiction the facility is proposed to be located support 18 by resolution such a waiver; and 19 (c) the proposed facility will be constructed within a 20 15-mile radius of the operations that have ceased or been 21 curtailed. 22 (4) The waiver provided for in subsection (3) applies 23 only to permanent job losses by a single employer. The 24 waiver provided for in subsection (3) does not apply to jobs 25 of a temporary or seasonal nature, including but not limited

facility or associated facility or the relocation of a

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1	to construction jobs or job losses during labor disputes."
2	Section 9. Section 75-20-406, MCA, is amended to read:
-	"75-20-406. Judicial review of board, decision board
4	
	of health; and department of health decisions. (1) Any
5	active party as defined in 75-20-221 aggrieved by the final
6	decision of the board on an application for a certificate
7	may obtain judicial review of that decision by the filing of
8	a petition in a state district court of competent
9	jurisdiction.
. 10	(2) The judicial review procedure shall be the same as
11	that for contested cases under the Montana Administrative
12	Procedure Act.
13	[3] When the board of health or department of health
14	conducts hearings pursuant to 75-20-216(3) and 75-20-218 and
15	the applicant is granted a permit or certification, with or
16	without conditions, pursuant to the laws administered by the
17	department of health and the board of health and this
18	chapter, the decision may only be appealed in conjunction
19	with the final decision of the board as provided in
20	75-20-406(1) and (2). If a permit or certification is denied
21	by the department of health or the board of health, the
22	applicant_may:
23	
	[a] appeal the denial under the appellate review
24	procedures provided in the laws administered by the
25	<u>department of health and the board of health; or</u>

1 (b) reserve the right to appeal the denial by the 2 department of health or the board of health until after the 3 board has issued a final decision. 4 [6] Nothing in this section may be construed to prohibit the board from holding a hearing as herein provided 5 on all matters that are not the subject of a pending appeal 6 7 by the applicant under 75-20-406(3)(a)." 8 NEW-SECTION--Section-10--Applicability--[Sections--1 9 end--?j--de--net--epply-te-eny-pipeline-facility-for-which-e 10 controct-for-the--preparation--of--an--environmental--impact 11 analysis--has-been-entered-into-with-wny-agency-of-the-state of-Hontona-prior-to-Jonuary-ly-1981. 12 Section 10. Effective date. This act is effective on 13 14 passage and approval.

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1	SENATE BILL ND. 376	1	Section 1. Section 75-20-104, MCA, is amended to read:
		2	"75-20-104. Definitions. In this chapter, unless the
2	INTRODUCED BY S. BROWN		· · · · · · · · · · · · · · · · · · ·
3		3	context requires otherwise, the following definitions apply:
4	A BILL FOR AN ACT ENTITLED: "AN ACT REVISING AND CLARIFYING	4	"Addition thereto" means the installation of new
5	THE MONTANA MAJOR FACILITY SITING ACT TO INCREASE THE	5	machinery and equipment which would significantly change the
6	EXEMPTION LIMIT FOR AN ADDITION TO A FACILITY; REVISING THE	6	conditions under which the certificate-was-issued <u>facility</u>
7	DEFINITION OF A FACILITY; INCLUBINGMAJORPIPELINESASA	7	is operated.
8	FAGELETY EXEMPTING FACILITIES SUBJECT TO THE MONTANA STRIP	8	(2) "Application" means an application for a
9	AND UNDERGROUND MINE RECLAMATION ACT; EXPANDING EXEMPTION	9	certificate submitted in accordance with this chapter and
10	CRITERIA FOR THE RELOCATION, RECONSTRUCTION, OR UPGRADING OF	10	the rules adopted hereunder.
11	A FACILITY; CLARIFYING APPELLATE REVIEW PROCEDURES;	11	(3) "Associated facilities" includes but is not
12	CLARIFYING WHICH DECISIONS OF THE BOARD OF HEALTH AND	12	limited to transportation links of any kind, aqueducts,
13	ENVIRONMENTAL SCIENCES AND DEPARTMENT OF HEALTH AND	13	diversion dams, transmission substations, storage ponds,
14	ENVIRONMENTAL SCIENCES ARE CONCLUSIVE; REQUIRING THE BOARD	14	reservoirs, and any other device or equipment associated
- 15	TO WAIVE THE ALTERNATIVE SITE STUDY, ADVANCE NOTICE, AND	15	with the production or delivery of the energy form or
16	MINIMUM ADVERSE ENVIRONMENTAL IMPACT REQUIREMENTS WHEN A	16	product produced by a facility, except that the term does
17	FACILITY WILL BE CONSTRUCTED IN A COUNTY THAT HAS	17	not include a facility.
18	EXPERIENCED SEVERE UNEMPLOYMENT PROBLEMS BECAUSE OF A PLANT	18	(4) "Board" means the board of natural resources and
19	CLUSURE; PR OVIDINGFOR-APPLIEABILITY-OF-SECTIONS-AFFECTING	19	conservation provided for in 2-15-3302.
20	MAJOR-PIPELINES; AMENDING SECTIONS 75-20-104, 75-20-202,	20	(5) "Board of health" means the board of health and
21	75-20-211, 75-20-216, 75-20-218, 75-20-220, 75-20 -3 01,	21	environmental sciences provided for in 2-15-2104.
22	75-20-304, AND 75-20-406, MCA; AND PROVIDING AN IMMEDIATE	22	(6) "Certificate" means the certificate of
23	EFFECTIVE DATE."	23	environmental compatibility and public need issued by the
24		24	board under this chapter that is required for the
25	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	25	construction or operation of a facility.

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REFERENCE BILL

1 (7) "Commence to construct" means:

2 (a) any clearing of land, excavation, construction, or
3 other action that would affect the environment of the site
4 or route of a facility but does not mean changes needed for
5 temporary use of sites or routes for nonutility purposes or
6 uses in securing geological data, including necessary
7 borings to ascertain Foundation conditions;

(b) the fracturing of underground formations by any 8 means if such activity is related to the possible future 9 10 development of a gasification facility or a facility 11 employing geothermal resources but does not include the 12 gathering of geological data by boring of test holes or 13 other underground exploration. investigation. or 14 experimentation:

15 (c) the commencement of eminent domain proceedings 16 under Title 70, chapter 30, for land or rights-of-way upon 17 or over which a facility may be constructed:

18 (d) the relocation or upgrading of an existing 19 facility defined by (b) or (c) of subsection (10), including 20 upgrading to a design capacity covered by subsection (10)(b) * except "that the "term does not include normal "22" maintenance or repair of an existing facility.

23 (8) "Department" means the department of natural
24 resources and conservation provided for in Title 2+ chapter
25 15+ part 33-

1 (9) "Department of health" means the department of 2 health and environmental sciences provided for in Title 2. 3 chapter 15, part 21.

4 (10) "Facility" means:

(a) except for crude oil and natural gas refineries. 5 6 and facilities and associated facilities designed for or capable of producing, gathering, processing, transmitting, 7 8 transporting, or distributing crude oil or natural gas, AND 9 THUSE FACILITIES SUBJECT TO THE MONTANA STRIP AND UNDERGROUND MINE RECLAMATION ACT, each plant, unit, or other 10 facility and associated facilities designed for or capable 11 12 of =

(i) generating 50 megawatts of electricity or more or
any addition thereto (except pollution control facilities
approved by the department of health and environmental
sciences added to an existing plant) having an estimated
cost in excess of \$250,000 \$750,000 \$10 MILLION;

(ii) producing 25 million cubic feet or more of gas 18 19 derived from coal per day or any addition thereto having an 20 estimated cost in excess of \$250,000 \$750,000 \$10 MILLION; 2 E (iii) producing 25,000 barrels of liquid hydrocarbon 22 products per day or more or any addition thereto having an 23 estimated cost in excess of \$250,000 \$750,000 \$10 MILLION; (iv) enriching uranium minerals or any addition thereto 24 25 having an estimated cost in excess of #258,000 \$758,000 \$10

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2 (v) utilizingv-refiningv or converting 500+000 tons of
 3 coal per year or more or any addition thereto<u>x-EXEEPT-THOSE</u>
 4 <u>FAGILITIES---SUBJECT---TO----THE-----STRIP------AND</u>
 5 <u>UNDERGROUND-MINE--REGLAMATION--AGTv</u> having an estimated cost
 6 in excess of +250+000 \$1750+000 \$10 MILLION;

7 (b) each electric transmission line and associated 8 facilities of a design capacity of more than 69 kilovolts, 9 except that the term does not include an electric 10 transmission line and associated facilities of a design 11 capacity of 230 kilovolts or less and 10 miles or less in 12 length;

13 (c) each pipeline and associated facilities

 14
 (i)==designed=_for==or==capable==of=transporting=watery

 15
 water==used==as==the==medium==for==the==transport==of==other

 16
 materialsy==notwrat==sasy==or==crude==oil==and==af==a=design

 17
 capacity=greater=than=20=inthes=in=diameter=and=30=wiles==or

 18
 greater=in=tength==or

19 <u>tiil</u> designed for or capable of transporting gas 20 (except for natural gas), water, or liquid hydrocarbon 21 products from or to a facility located within or without 22 this state of the size indicated in subsection (10)(a) of 23 this section;

(d) any use of geothermal resources, including the use
 of underground space in existence or to be created, for the

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creation, use, or conversion of energy, designed for or 1 2 capable of producing geothermally derived power equivalent 3 to 25 million 3tu per hour or more or any addition thereto 4 having an estimated cost in excess of #250+000 \$750+000; (e) any underground in situ gasification of coal. 5 6 (11) "Person" means any individual, group, firm, 7 partnership, corporation, cooperative. association. 8 government subdivision, government agency, local government, 9 or other organization or entity. 10 (12) "Transmission substation" means any structure. 11 devices or equipment assemblages commonly located and designed for voltage regulation, circuit protection, or 12 13 switching necessary for the construction or operation of a 14 proposed transmission line. 15 (13) "Utility" means any person engaged in any aspect 16 of the production, storage, sale, delivery, or furnishing of 17 heat, electricity, gas, hydrocarbon products, or energy in 18 any form for ultimate public use." 19 Section 2. Section 75-20-202; MCA; is amended to read: 20 *75-20-202. Exemptions. (1) This chapter does not apply to any aspect of a facility over which an agency of 21 22 the federal government has exclusive jurisdiction, but 23 applies to any unpreempted aspect of a facility over which 24 an agency of the federal government has partial

25 jurisdiction.

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1 (2) A certificate is not required under this chapter 2 for a facility under diligent onsite physical construction 3 or in operation on January 1, 1973.

4 (3) The board may adopt reasonable rules establishing
5 exemptions from this chapter for the relocation,
6 reconstruction, or upgrading of a facility that:

7 (a) would otherwise be covered by this chapter; and
8 (b) that is unlikely to have a significant
9 environmental impact by reason of length; size, location,
10 available space or right-of-way, or construction methods;
11 or

12 <u>ICL_utilizes_coalr_wood, biomass, grain, wind, or sun</u>
13 <u>as a fuel source and the technology of which will result in</u>
14 <u>greater efficiency, promote energy conservation, and promote</u>
15 <u>greater system reliability than the existing facility.</u>[#]

16 Section 3. Section 75-20-211, MCA, is amended to read: 17 "75-20-211. Application -- filing and contents --18 proof of service and notice. (1) (a) An applicant shall file 19 with the department and department of health a joint 20 application for a certificate under this chapter and for the . . 21 ... permits required aby-state-and-water-quality-laws under a 22. the laws administered by the department of health and the 23 board of health in such form as the board requires under 24 applicable rules, containing the following information: 25 (i) a description of the location and of the facility

1 to be built thereon;

2 (ii) a summary of any studies which have been made of
3 the environmental impact of the facility;

4 (iii) a statement explaining the need for the facility;
5 (iv) a description of reasonable alternate locations
6 for the proposed facility; a general description of the

7 comparative merits and detriments of each location 8 submitted, and a statement of the reasons why the primary 9 proposed location is best suited for the Facility:

10 (v) baseline data for the primary and reasonable
11 alternate locations;

12 (vi) at the applicant's option, an environmental study
13 plan to satisfy the requirements of this chapter; and
14 (vii) such other information as the applicant considers
15 relevant or as the board and board of health by order_or

16 rule or the department and department of health by order or
17 rule may require.

18 (b) A copy or copies of the studies referred to in 19 subsection (1)(a)(ii) above shall be filed with the 20 department, if ordered, and shall be available for public 21 inspection.

22 (2) An application may consist of an application for 23 two or more facilities in combination which are physically 24 and directly attached to each other and are operationally a 25 single operating entity.

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1 (3) An application shall be accompanied by proof of service of a copy of the application on the chief executive 2 3 officer of each unit of local government, county 4 compissioner, city or county planning boards, and federal 5 agencies charged with the duty of protecting the environment 6 or of planning land use in the area in which any portion of 7 the proposed facility may be located, both as primarily and 3 as alternatively proposed and on the following state 9 government agencies: 10 (a) environmental quality council: 11 department of public service regulation; (b) department of fish, wildlife, and parks; 12 (c) 13 department of state lands; (0) 14 department of community affairs: (e) 15 department of highways; (f) 16 (9) department of revenue.

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17 (4) The copy of the application shall be accompanied
18 by a notice specifying the date on or about which the
19 application is to be filed.

(5) An application shall also be accompanied by proof that public notice thereof was given to persons residing in the area or alternative areas in which any portion of the proposed facility may be located, by publication of a summary of the application in those newspapers that will substantially inform those persons of the application."

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Section 4. Section 75-20-216. NCA, is amended to read:
 "75-20-216. Study: evaluation, and report on proposed
 facility -- assistance by other agencies. (1) After receipt
 of an application, the department and department of health
 shall within 90 days notify the applicant in writing that:
 (a) the application is in compliance and is accepted
 as complete; or

8 (b) the application is not in compliance and list the 9 deficiencies therein; and upon correction of these 10 deficiencies and resubmission by the applicant, the 11 department and department of health shall within 30 days 12 notify the applicant in writing that the application is in 13 compliance and is accepted as complete.

14 (2) Upon receipt of an application complying with 15 75-20-211 through 75-20-215, and this section, the 16 department shall commence an intensive study and evaluation 17 of the proposed facility and its effects, considering all 18 applicable criteria listed in 75-20-301 and 75-20-503 and 19 the department of health shall commence a study to enable it 20 or the board of health to issue a decision, opinion, order, 21 certification, or permit as provided in subsection (3). The 22 department and department of health shall use, to the extent 23 they consider applicable, valid and useful existing studies and reports submitted by the applicant or compiled by a 24 25 state or federal agency.

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1 (3) The department of health shall within 1 year Z following the date of acceptance of an application, and the 3 board of health or department of health, if applicable, 4 within an additional 6 months, issue any decision, opinion, 5 order, certification, or permit required by-state-or-federal oir--ond--water--quality-laws under the laws administered by 6 the department of health or the board of health and this 7 chapter. The department of health and the board of health 8 9 shall determine compliance with sir--and--water--quality 10 standards all standards, permit requirements, and 11 implementation plans under their jurisdiction for the 12 primary and reasonable alternate locations in their 13 decision, opinion, order, certification, or permit. The decision, opinion, order, certification, or permit, with or 14 15 without conditions, is conclusive on all matters of-air--and 16 water--quality--impocts--under-the-federal-and-state-air-and 17 water-quality-statutes that the department of health and 18 board of health administer, and any of the criteria 19 specified in subsections (2) through (7) of 75-20-503(3)-and (4) that are a part of the determinations made under federal 20 and---state--air---water---quality----statutes the laws · 21 as -22.31 administered by the department of health and the board of 23 Although health. the decision. opinion, order. 24 certification, or permit issued under this subsection is 25 conclusiver the board retains authority to make the

1 determination required under 75-20-301(2)(c). The decision, Z opinion, order, certification, or permit of the department of health or the board of health satisfies the review 3 4 requirements by those agencies and shall be acceptable in 5 lieu of an environmental impact statement under the Montana Environmental Policy Act. A copy of the decision, opinion, 6 7 order, certification, or permit shall be served upon the 8 department and the board and shall be utilized as part of 9 their final site selection process. Prior to the issuance of 10 a preliminary decision by the department of health and 11 pursuant to rules adopted by the board of health, the 12 department of health shall provide an opportunity for public 13 review and comment. A-decision-by-the-deportment-of-health 14 or-board-of-health-is-subject-to-oppellate--review--pursuant to---the--air--ond-water-quality-statutes-odministered-by-the 15 16 department-of-health-and-board-of-health.

17 (4) Within 22 months following acceptance of an 18 application for a facility as defined in (a) and (d) of 19 75-20-104(10) and for a facility as defined in (b) and (c) 20 of 75-20-104(10) which is more than 30 miles in length and 21 within 1 year for a facility as defined in (b) and (c) of 22 75-20-104(10) which is 30 miles or less in length, the 23 department shall make a report to the board which shall 24 contain the department"s studies. evaluations. 25 recommendations, other pertinent documents resulting from

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1 its study and evaluation, and an environmental impact 2 statement or analysis prepared pursuant to the Montana 3 Environmental Policy Act, if any. If the application is for 4 a combination of two or more facilities, the department 5 shall make its report to the board within the greater of the 6 lengths of time provided for in this subsection for either 7 of the facilities.

(5) The departments of highways; community affairs; 8 9 fish+ wildlife, and parks; state lands; revenue; and public 10 service regulation shall report to the department 11 information relating to the impact of the proposed site on each department's area of expertise. The report may include 12 opinions as to the advisability of granting, denying, or 13 modifying the certificate. The department shall allocate 14 15 funds obtained from filing fees to the departments making reports to reimburse them for the costs of compiling 16 17 information and issuing the required report."

18 Section 5. Section 75-20-218, MCA+ is amended to read: *75-20-218. Hearing date -- location -- department to 19 20 act as staff -- hearings to be held jointly. (L) Upon 21 receipt of the department's report submitted under 22 75-20-216, the board shall set a date for a hearing to begin 23 not more than 120 days after the receipt. Except for those 24 hearings involving applications submitted for facilities as 25 defined in (b) and (c) of 75-20-104(10), certification

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health."

1 hearings shall be conducted by the board in the county seat 2 of Lewis and Clark County or the county in which the 3 facility or the greater portion thereof is to be located. 4 (2) Except as provided in 75-20-221(2), the department 5 shall act as the staff for the board throughout the 6 decisionmaking process and the board may request the 7 department to present testimony or cross-examine witnesses

8 as the board considers necessary and appropriate. 9 (3) At the request of the applicant, the duty authorized--state--air-and-water-quality-agencies department 10 11 of health and the board of health shall hold any required 12 permit hearings required under laws administered by those 13 agencies in conjunction with the board certification 14 hearing. In such a conjunctive hearing the time periods 15 established for reviewing an application and for issuing a decision on certification of a proposed facility under this 16 17 chapter supersede the time periods specified in other laws 18 administered by the duly--authorized--state-air-and-water 19 quality-agencies department of health and the board of

Section 6. Section 75-20-220, HCA, is amended to read: #75-20-220. Hearing examiner -- restrictions -duties. (1) If the board appoints a hearing examiner to conduct any certification proceedings under this chapter. the hearing examiner may not be a member of the board, an

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1 employee of the department, or a member or employee of the 2 department of health or board of health. A hearing examiner, if any, shall be appointed by the board within 20 days after 3 the department's report has been filed with the board. If a - 4 hearing is held before the board of health or the department 5 of health, the board and the board of health or the 6 7 department of health shall mutually agree on the appointment 8 of a hearing examiner to preside at both hearings.

9 (2) A prehearing conference shall be held following
10 notice within 60 days after the department's report has been
11 filed with the board.

12 {3} The prehearing conference shall be organized and13 supervised by the hearing examiner.

14 (4) The prehearing conference shall be directed toward
15 a determination of the issues presented by the application,
16 the department's report, and an identification of the
17 witnesses and documentary exhibits to be presented by the
18 active parties who intend to participate in the hearing.

19 (5) The hearing examiner shall require the active 20 parties to submit, in writing, and serve upon the other 21 active parties, all direct testimony which they propose and 22 any studies, investigations, reports, or other exhibits that 23 any active party wishes the board to consider. These 24 written exhibits and any documents that the board itself 25 wishes to use or rely on shall be submitted and served in

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like manner, at least 20 days prior to the date set for the
 hearing. For good cause shown, the hearing examiner may
 allow the introduction of new evidence at any time.

4 (6) The hearing examiner shall allow discovery which
5 shall be completed before the commencement of the hearing,
6 upon good cause shown and under such other conditions as the
7 hearing examiner shall prescribe.

8 (7) Public witnesses and other interested public 9 parties may appear and present oral testimony at the hearing 10 or submit written testimony to the hearing examiner at the 11 time of their appearance. These witnesses are subject to 12 cross-examination.

13 (8) The hearing examiner shall issue a prehearing 14 order specifying the issues of fact and of law, identifying 15 the witnesses of the active parties, naming the public 16 witnesses and other interested parties who have submitted 17 written testimony in lieu of appearance, outlining the order 18 in which the hearing shall proceed, setting forth those 19 section 75-20-301 criteria as to which no issue of fact or 20 law has been raised which are to be conclusively presumed 21 and are not subject to further proof except for good cause 22 shown, and any other special rules to expedite the hearing 23 which the hearing examiner shall adopt with the approval of 24 the board.

25 (9) At the conclusion of the hearing, the hearing

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1 examiner shall declare the hearing closed and shall, within 2 60 days of that date, prepare and submit to the board and in 3 the case of a conjunctive hearing, within 90 days to the 4 board and the board of health <u>or department of health</u> 5 proposed findings of fact, conclusions of law, and a 6 recommended decision.

7 (10) The hearing examiner appointed to conduct a 8 certification proceeding under this chapter shall insure 9 that the time of the proceeding, from the date the 10 department's report is filed with the board until the 11 recommended report and order of the examiner is filed with 12 the board, does not exceed 9 calendar months unless extended 13 by the board for good cause.

14 (11) The board or hearing examiner may waive all or a 15 portion of the procedures set forth in subsections (2) 16 through (8) of this section to expedite the hearing for a 17 facility when the department has recommended approval of a 18 facility and no objections have been filed."

 19
 Section-7*--Section-75-20-301v-MEAv-is-amended-to-readt

 20
 #75-20-301v--Decision-of-board-----findings--necessory

 21
 for--certification*---(1)*Within-60-days-after-submission-of

 22
 the-recommended-decision-by-the-hearing-examinery-the--board

 23
 shall-make-complete-findingsy-issue-an-opiniony-and-render-a

 24
 decrsion--upon--the--recordy--either-granting-or-denying-the

 25
 application--as--filed--or--granting--it--upon--such--termsy

1 conditionsy-or-modifications-of-the-constructiony-operationy Z or--maintenance--of--the--facility--as--the--board-considers 3 appropriates 4 {2}--#he-boord-may-not-grant-a--certificate--either--as 5 proposed-by-the-applicant-or-as-modified-by-the-board-unless it-shall-find-and-determinet 6 7 8 thte--nature--of-the-probable-environmental-impact; 9 fc}--thot-the-focility-represents-the--minimum--adverse 10 environmental--impacty--considering--the--state-of-available 11 technology-and-the--nature--and--economics--of--the--various 12 alternativest 13 (d)--each-of-the-criteria-listed-in-75-20-503; 14 te}--in--the--case--of--an--eiectricy--qasy--or--iiquid 15 transmission-line-or-aqueduct+ fil--what-party-if-anyy-of-the-line-or--aqueduct--shall 16 17 be-located-undergroundt 18 tit)-that--the--facility--is--consistent--with-regional 19 plans-for-expansion-of-the-appropriate-grid-of--the--utility 20 systems---serving---the--state--and--interconnected--utility 21 systemst-and 22 fill-that-the-facility-will--serve--the--interests--of 23 utility-system-economy-and-reliability; 24 ff}--that--the--location--of--the--focility-as-proposed 25 conforms-to-applicable-state-and-local-laws-and--requiretions

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1	issued-thereunderv-except-that-the-board-may-refuse-to-opply
2	anytocat-tax-or-regutation-if-it-finds-thaty-as-applied-to
3	the-proposed-facility,-the-law-or-regulation-is-unreasonably
4	restrictive-in-view-of-the-existing-technologyoffactors
5	ofcost-or-economicsy-or-of-the-needs-of-consumersy-whether
6	lucatedinsideoroutsideofthediractlyoffected
7	government-subdivisions;
8	tg}thatthe-facifity-wiff-serve-the-pubfic-interesty
9	convenience, and accessity:
10	{h}that-the-department-of-health-or-boardofhealth
11	haveissuedadecisionv-opinionv-orderv-certificationv-or
12	permit-as-required-by-75-20-216 {3} t-and
13	ti}that-the-use-of-public-lands-for-locationofthe
14	facilitywasevaluatedandpubliclandswereselected
15	whenever-their-use-is-as-economically-practicable-as-the-use
16	of-privatetandsandcompatiblewiththeenvironmental
17	criteris-listed-in-75-20-503.
18	{3}Indeterminingthatthe-facility-will-serve-the
19	public-interesty-conveniencey-and-necessity-under-subsection
20	{2}{g}-of-this-section,-the-board-shall-consider+
21. •	ta}the-items-}isted-in-subsections-{}}(s}-and{}}(b}
•• 22	of-this-section;
23	{b}thebenefitstotheapplicantandthestate
24	resulting-from-the-proposed-facility;
25	(c)the-c ffects-oftheeconomicactivityresulting

1	from-the-proposed-focility;
2	td}the-effects-of-the-proposed-facility-on-the-public
3	healthy-welfarey-and-safety;
4	{e}any-other-factors-that-it -conside rs-relevantu
5	{4}Eonsiderationsofneedy public n eedy-or-public
6	convenience-and-nacessity-and-demonstration-thermofbythe
7	applicant-shall-apply-only-to-stility-facilitiess <u>t-howeyery</u>
8	nstural-gos-or-crude-oil-facilities-as-defined-in-subsection
9	<u>f10/1c/fi)of75-20-184thot-are-interstate-pipelines-are</u>
10	not_utility_facilitiesy"
11	Section 7. Section 75-20-304, MCA, is amended to read:
12	"75-20-304. Waiver of provisions of certification
13	proceedings. (1) The board may waive compliance with any of
14	the provisions of 75-20-216 through 75-20-222+ 75-20-501+
15	and this part if the applicant makes a clear and convincing
16	showing to the board at a public hearing that an immediate.
17	urgent need for a facility exists and that the applicant did
18	not have knowledge that the need for the facility existed
19	sufficiently in advance to fully comply with the provisions
20	of 75-20-216 through 75-20-222; 75-20-501; and this part.
21	(2) The board may waive compliance with any of the
22	provisions of this chapter upon receipt of notice by a
23	utility or person subject to this chapter that a facility or
24	associated facility has been damaged or destroyed as a

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result of fire, flood, or other natural disaster or as the

result of insurrection, war, or other civil disorder and
 there exists an immediate need for construction of a new
 facility or associated facility or the relocation of a
 previously existing facility or associated facility in order
 to promote the public welfare.

(3) The board shall waive compliance with the 6 7 requirements of 75-20-214y subsections (2)(c), (3)(b), and 8 [3] (c) of 75-20-301, and 75-20-501(5) and the requirements 9 of subsections (1)(a)(iv) and (v) of 75-20-211. 10 75-20-216(3), and 75-20-303(3)(a)(iv) relating to 11 consideration of alternative sites if the applicant makes a 12 clear and convincing showing to the board at a public 13 hearing that:

14(a) a proposed facility will be constructed in a15county where a single employer within the county has16permanently curtailed or ceased operations causing a loss of17250 or more permanent jobs WITHIN 2 YEARS at the employer's18operations within the preceding 10-year period;

19 <u>(b) the county and municipal governing bodies in whose</u>
 20 jurisdiction the facility is proposed to be located support

21 by resolution such a waiver; and

(c) the proposed facility will be constructed within a
 15-mile radius of the operations that have ceased or been

- 24 curtailedw; AND
- 25 IDI THE PROPOSED FACILITY WILL HAVE A BENEFICIAL

1	EFFECT ON THE ECONOMY OF THE COUNTY IN WHICH THE FACILITY IS
2	PROPOSED TO BE LOCATED.
3	[4] The waiver provided for in subsection [3] applies
4	only to permanent job losses by a single employer. The
5	waiver provided for in subsection (3) does not apply to jobs
6	of a temporary or seasonal nature, including but not limited
7	to construction jobs or job losses during labor disputes.
8	<u>15)THE-WATVER-PROVIDED-FOR-IN-SUBSECTION-13)-DOES-NOT</u>
9	APPLYTOEGNSTDERATIONOF-ALTERNATIVES-OR-MINIMUM-AQVERSE
10	ENVIRONMENTAL-INPACT-FOR-A-FACILITY-DEFINED-IN
11	<u>1011-0R161-0R-75-20-104110)-0R-F0R-AN-AS50G1ATED-FAG1L1TY</u>
12	0EF1NED-1N-75-20-104137=
13	(5) THE WAIVER OF SUBSECTION (2)(C) OF 75-20-301 SHALL
14	APPLY ONLY TO CONSIDERATION OF ALTERNATIVE SITES FOR A
15	FACILITY_DEFINED_IN_75-20-104(10)(A) .
16	(6) THE APPLICANT SHALL PAY ALL EXPENSES REQUIRED TO
17	PROCESS AND CONDUCT A HEARING ON A WAIVER REQUEST UNDER
18	SUBSECTION (3). HOWEVER, ANY PAYMENTS MADE UNDER THIS
19	SUBSECTION SHALL BE CREDITED TOWARD THE FEE PAID UNDER
20	75-20-215 TO THE EXTENT THE DATA OR EVIDENCE PRESENTED AT
21	THE HEARING OR THE DECISION OF THE BOARD UNDER SUBSECTION
22	13) CAN BE USED IN MAKING A CERTIFICATION DECISION UNDER
23	THIS CHAPTER.
24	(7) THE BOARD MAY GRANT DNLY ONE WAIVER UNDER

25 SUBSECTIONS (3) AND (4) FOR EACH PERMANENT LOSS OF JOBS AS

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1 DEFINED IN SUBSECTION (3)(A).*

Z Section 8. Section 75-20-406, MCA, is amended to read: 3 *75-20-406. Judicial review of board, decision board 4 of healthy and department of health decisions. (1) Any 5 active party as defined in 75-20-221 aggrieved by the final decision of the board on an application for a certificate 6 7 may obtain judicial review of that decision by the filing of 8 a petition in a state district court of competent 9 jurisdiction.

(2) The judicial review procedure shall be the same as
 that for contested cases under the Montana Administrative
 Procedure Act.

13 (3) When the board of health or department of health 14 conducts hearings pursuant to 75-20-216(3) and 75-20-218 and 15 the applicant is granted a permit or certification, with or 16 without conditions, pursuant to the laws administered by the 17 department of health and the board of health and this chapter, the decision may only be appealed in conjunction 18 19 with the final decision of the board as provided in 20 75-20-406(1) and (2). If a permit or certification is denied by the department of health or the board of health, the 21 22.1 applicant_may: 23 [a] appeal the denial under the appellate review 24 procedures provided in the laws administered by the

25 department of health and the board of health; or

.

1	(b) reserve the right to appeal the denial by the
2	department of health or the board of health until after the
3	board has issued a final decision.
4	[4] Nothing in this section may be construed to
5	prohibit the board from holding a hearing as herein provided
6	on all matters that are not the subject of a pending appeal
7	by the applicant under 75-20-406(3)(a)."
8	<u>NEW-SECTION</u> ySection-10Applicobility[Sections1
9	and-7]donotapply-to-any-pipeline-facility-for- whic h-a
10	contract-for-thepreparationofanenvironmentolimpact
11	ana lysishas-been-entered-into-with-any-agency-af-the-state
12	of-Montona-prior-to-January-1-1981.
13	Section 9. Effective date. This act is effective on

14 passage and approval.

-End-

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47th Legislature

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SENATE BILL NO. 376 Introduced by S. Brown

A BILL FOR AN ACT ENTITLED: "AN ACT REVISING AND CLARIFYING 4 THE MONTANA MAJOR FACILITY SITING ACT TO INCREASE THE 5 EXEMPTION LINIT FOR AN ADDITION TO A FACILITY; REVISING THE 6 DEFINITION OF A FACILITY: INCLUDING--MAJOR--PIPELINES--A5--A 7 8 FAETLETY EXEMPTING FACILITIES SUBJECT TO THE MONIANA_STRIP 9 AND UNDERGROUND NINE RECLAMATION ACT: EXPANDING EXEMPTION CRITERIA FOR THE RELOCATION. RECONSTRUCTION. OR UPGRADING OF 10 A FACILITY; CLARIFYING APPELLATE REVIEW PROCEDURES; 11 CLARIFYING WHICH DECISIONS OF THE BOARD OF HEALTH AND 12 13 ENVIRONMENTAL SCIENCES AND DEPARTMENT OF HEALTH AND ENVIRONMENTAL SCIENCES ARE CONCLUSIVE; REQUIRING THE BOARD 14 15 TO WAIVE THE ALTERNATIVE SITE STUDY, ADVANCE NOTICE, AND MINIMUM ADVERSE ENVIRONMENTAL IMPACT REQUIREMENTS WHEN A 16 FACILITY WILL BE CONSTRUCTED IN A COUNTY THAT HAS 17 EXPERIENCED SEVERE UNEMPLOYMENT PROBLEMS BECAUSE OF A PLANT 18 CLOSURE: PROVIDING--FOR-APPLICABILITY-OF-SECTIONS-AFFECTING 19 MAJOR-PIPELINEST AMENDING SECTIONS 75-20-104, 75-20-202, 20 21 75-20-211, 75-20-216, 75-20-218, 75-20-220, 75-20-301+ 22 75-20-304, AND 75-20-406, MCA; AND PROVIDING AN IMMEDIATE 23 EFFECTIVE DATE."

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25 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 75-20-104, MCA, is amended to read: "75-20-104. Definitions. In this chapter, unless the context requires otherwise, the following definitions apply: (1) "Addition thereto" means the installation of new machinery and equipment which would significantly change the conditions under which the certificate-was-issued facility is operated.

8 {2} "Application" means an application for a
9 certificate submitted in accordance with this chapter and
10 the rules adopted hereunder.

11 (3) "Associated facilities" includes but is not 12 limited to transportation links of any kind, aqueducts, 13 diversion dams, transmission substations, storage ponds, 14 reservoirs, and any other device or equipment associated 15 with the production or delivery of the energy form or 16 product produced by a facility, except that the term does 17 not include a facility.

18 (4) "Board" means the board of natural resources and
19 conservation provided for in 2-15-3302.

20 (5) "Board of health" means the board of health and
21 environmental sciences provided for in 2-15-2104.

22 (6) "Certificate" means the certificate of 23 environmental compatibility and public need issued by the 24 board under this chapter that is required for the 25 construction or operation of a facility.

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S3 376 REFERENCE BILL: Includes Free Conference Committee Report Dated ________ (7) "Commence to construct" means:

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(a) any clearing of land, excavation, construction, or other action that would affect the environment of the site or route of a facility but does not mean changes needed for temporary use of sites or routes for nonutility purposes or uses in securing geological data, including necessary borings to ascertain foundation conditions;

(b) the fracturing of underground formations by any 8 means if such activity is related to the possible future 9 10 development of a casification facility or a facility 11 employing geothermal resources but does not include the 12 gathering of geological data by boring of test noiss or 13 other underground exploration. investigation. OF 14 experimentation:

15 (c) the commencement of eminent domain proceedings 16 under Title 70, chapter 30, for land or rights-of-way upon 17 or over which a facility may be constructed;

18 (d) the relocation or upgrading of an existing 19 facility defined by (b) or (c) of subsection (10), including 20 upgrading to a design capacity covered by subsection *** 20% (10)(b)** except that the other does not include normal 22 meintenance or repair of an existing facility.

23 (8) "Department" means the department of natural
24 resources and conservation provided for in Title 2, chapter
25 15, part 33.

(9) "Department of health" means the department of health and environmental sciences provided for in Title 2, chapter 15, part 21.

(10) "Facility" means:

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(a) except for crude oil and natural gas refineries. 5 and facilities and associated facilities designed for or 6 capable of producing, gathering, processing, transmitting, 7 transporting, or discributing crude oil or natural gas, AND 8 9 THOSE PACILITIES SUBJECT TO THE MONTANA STRIP AND 10 UNDERGROUND MINE RECLAMATION ACT, each plant, unit, or other facility and associated facilities designed for or capable 11 of: 12

(i) generating 50 megawatts of electricity or more or
any addition thereto (except pollution control facilities
approved by the department of health and environmental
sciences added to an existing plant) having an estimated
cost in excess of \$250+000 \$1750+000 \$10 MILLION;

(ii) producing 25 million cubic feet or more of gas 18 derived from coal per day or any addition thereto having an 19 estimated cost in excess of \$250,000 \$750,000 \$10 MILLION; 20 (iii) producing 25,000 barrels of liquid hydrocarbon 21 products per day or more or any addition thereto having an 22 estimated cost in excess of \$250,000 \$750,000 \$10 MILLION: 23 (iv) enriching uranium minerals or any addition thereto 24 having an estimated cost in excess of \$259,000 \$750,000 \$10 25

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1 MILLION; or

2 (v) utilizingv-refiningv or converting 500,000 tons of
3 coal per year or more or any addition theretoy_EXEEPT_THBSE
4 FAGILITIES---SUBJEGT---TB----THE----HBNTANA----STRIP-----ANB
5 UNDERGROUND-MINE--REELAMATION--AETy having an estimated cost
6 in excess of \$250,000 \$10 MILLION;

7 (b) each electric transmission line and associated 8 facilities of a design capacity of more than 69 kilovolts, 9 except that the term does not include an electric 10 transmission line and associated facilities of a design 11 capacity of 230 kilovolts or less and 10 miles or less in 12 length;

 13
 (c) each pipeline and associated facilities±

 14
 <u>tit:_designed__for__or__copoble__of_transporting_watery</u>

 15
 <u>water__used__ass_the__medium__for__the__transport__of__other</u>

 16
 <u>materialsy__natural_gasy__or__crude__oil__and__of__adesign</u>

 17
 <u>capacity_greater_than_20_inches_in_diameter_and_30_mites__or</u>

 18
 greater_in_lengtht_or

19 <u>trit</u> designed for or capable of transporting gas 20 (except for natural gas), water, or liquid hydrocarbon 21 products from or to a facility located within or without 22 this state of the size indicated in subsection (10)(a) of 23 this section;

24 (d) any use of geothermal resources, including the use25 of underground space in existence or to be created, for the

creation: use: or conversion of energy. designed for or
 capable of producing geothermally derived power equivalent
 to 25 million Btu per hour or more or any addition thereto
 having an estimated cost in excess of \$250,000 \$750,000;

5 (e) any underground in situ gasification of coal.

6 (11) "Person" means any individual, group, firm,
7 partnership, corporation, cooperative, association,
8 government subdivision, government agency, local government,
9 or other organization or entity.

10 (12) "Transmission substation" means any structure, 11 device, or equipment assemblage, commonly located and 12 designed for voltage regulation, circuit protection, or 13 switching necessary for the construction or operation of a 14 proposed transmission line.

15 (13) "Utility" means any person engaged in any aspect 16 of the production, storage, sale, delivery, or furnishing of 17 heat, electricity, gas, hydrocarbon products, or energy in 18 any form for ultimate public use."

Section 2. Section 75-20-202, MCA, is amended to read: "75-20-202. Exemptions. (1) This chapter does not apply to any aspect of a facility over which an agency of the federal government has exclusive jurisdiction, but applies to any unpreempted aspect of a facility over which an agency of the federal government has partial jurisdiction.

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(2) A certificate is not required under this chapter
 for a facility under diligent onsite physical construction
 or in operation on January 1, 1973.

4 (3) The board may adopt reasonable rules establishing
5 exemptions from this chapter for the relocation,
6 reconstruction, or upgrading of a facility that:

7 (a) would otherwise be covered by this chapter; and
8 (b) that is unlikely to have a significant
9 environmental impact by reason of length, size, location,
10 available space or right-of-way, or construction methods,
11 or

12 <u>icl_utilizes_coal: wood; biomass; grain: wind; or sun</u> 13 <u>as a fuel source and the technology of which will result in</u> 14 <u>greater efficiency; promote energy conservation; and promote</u> 15 greater system reliability than the existing facility."

16 Section 3. Section 75-20-211, MCA, is amended to read: 17 "75-20-211. Application -- filing and contents --18 proof of service and notice. (1) (a) An applicant shall file 19 with the department and department of health a joint application for a certificate under this chapter and for the 20 a 5 a 1 2 1 permits required by-state-air-and-water-guality-laws under 22 the laws administered by the department of health and the 23 board of health in such form as the board requires under 24 applicable rules, containing the following information: 25 (i) a description of the location and of the facility 1 to be built thereon;

2 (ii) a summary of any studies which have been made of
3 the environmental impact of the facility;

4 (iii) a statement explaining the need for the facility;
5 (iv) a description of reasonable alternate locations
6 for the proposed facility, a general description of the
7 comparative merits and detriments of each location
8 submitted, and a statement of the reasons why the primary
9 proposed location is best suited for the facility;

10 (v) baseline data for the primary and reasonable 11 alternate locations;

12 (vi) at the applicant's option, an environmental study 13 plan to satisfy the requirements of this chapter; and 14 (vii) such other information as the applicant considers 15 relevant or as the board and board of health by <u>order_or</u> 16 rule or the department and department of health by order <u>or</u>

17 <u>rule may</u> require.

18 (b) A copy or copies of the studies referred to in 19 subsection (1)(a)(ii) above shall be filed with the 20 department, if ordered, and shall be available for public 21 inspection.

(2) An application may consist of an application for
two or more facilities in combination which are physically
and directly attached to each other and are operationally a
single operating entity.

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(3) An application shall be accompanied by proof of 1 2 service of a copy of the application on the chief executive officer of each unit of local government, county 3 commissioner, city or county planning boards, and federal 4 5 agencies charged with the duty of protecting the environment 6 or of planning land use in the area in which any portion of the proposed facility may be located, both as primarily and 7 as alternatively proposed and on the following state 8 9 government agencies:

10 (a) environmental quality council;

11 (b) department of public service regulation;

12 (c) department of fish, wildlife, and parks;

13 (d) department of state lands;

14 (e) department of community affairs;

15 (f) department of highways;

16 (g) department of revenue.

17 (4) The copy of the application shall be accompanied
18 by a notice specifying the date on or about which the
19 application is to be filed.

20 (5) An application shall also be accompanied by proof 21 that public notice thereof was given to persons residing in 22 the area or alternative areas in which any portion of the 23 proposed facility may be located, by publication of a 24 summary of the application in those newspapers that will 25 substantially inform those persons of the application." Section 4. Section 75-20-216. MCA, is amended to read:
 "75-20-216. Study, evaluation, and report on proposed
 facility -- assistance by other agencies. (1) After receipt
 of an application, the department and department of health
 shall within 90 days notify the applicant in writing that:
 (a) the application is in compliance and is accepted
 as complete; or

8 (b) the application is not in compliance and list the 9 deficiencies therein; and upon correction of these 10 deficiencies and resubmission by the applicant, the 11 department and department of health shall within 30 days 12 notify the applicant in writing that the application is in 13 compliance and is accepted as complete.

14 (2) Upon receipt of an application complying with 15 75-20-211 through 75-20-215, and this section, the department shall commence an intensive study and evaluation 16 17 of the proposed facility and its effects, considering all applicable criteria listed in 75-20-301 and 75-20-503 and 18 the department of health shall commence a study to enable it 19 20 or the board of health to issue a decision, opinion, order, 21 certification, or permit as provided in subsection [3]. The 22 department and department of health shall user to the extent 23 they consider applicable, valid and useful existing studies 24 and reports submitted by the applicant or compiled by a 25 state or federal agency.

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1 (3) The department of health shall within 1 year 2 following the date of acceptance of an application, and the 3 board of health or department of health, if applicable, 4 within an additional 6 months, issue any decision, opinion, 5 order, certification, or permit required by-state-or-federal 6 air--and--water--quality-laws under the laws administered by 7 the department of health or the board of health and this 8 chapter. The department of health and the board of health 9 shall determine compliance with air--and--water--quality 10 standards all standards, permit requirements, and 11 implementation plans under their jurisdiction for the 12 primary and reasonable alternate locations in their 13 decision, opinion, order, certification, or permit-The 14 decision, opinion, order, certification, or permit, with or 15 without conditions, is conclusive on all matters of-air--and 16 water--quality--impacts--under-the-federal-and-state-air-and 17 water-quality-statutes that the department of health and 18 board of health administer, and any of the criteria 19 specified in subsections [2] through (7) of 75-20-503t3t-and 20 +++ that are a part of the determinations made under federal 21and--state--air--and--water--quality---statutes the laws 22 administered by the department of health and the board of 23 health. Although the decision. opinion, order, 24 certification, or permit issued under this subsection is 25 conclusive, the board retains authority to make the

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determination required under 75-20-301(2)(c). The decision. 1 2 opinion, order, certification, or permit of the department 3 of health or the board of health satisfies the review 4 requirements by those agencies and shall be acceptable in 5 lieu of an environmental impact statement under the Montana 6 Environmental Policy Act. A copy of the decision, opinion, 7 order, certification, or permit shall be served upon the 8 department and the board and shall be utilized as part of 9 their final site selection process. Prior to the issuance of 10 a preliminary decision by the department of health and 11 pursuant to rules adopted by the board of health, the 12 department of health shall provide an opportunity for public 13 review and comment. A-decision-by-the-department-of-health 14 or-board-of-health-is-subject-to-appellate--review--pursuant 15 to--the--air--and-water-quality-statutes-administered-by-the 16 department-of-health-and-board-of-healthy

17 (4) Within 22 months following acceptance of an 18 application for a facility as defined in (a) and (d) of 19 75-20-104(10) and for a facility as defined in (b) and (c) 20 of 75-20-104(10) which is more than 30 miles in length and 21 within 1 year for a facility as defined in (b) and (c) of 22 75-20-104(10) which is 30 miles or less in length, the 23 department shall make a report to the board which shall 24 contain the department^{*}s studies. evaluations. 25 recommendations, other pertinent documents resulting from

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1 its study and evaluation, and an environmental impact 2 statement or analysis prepared pursuant to the Montana 3 Environmental Policy Act, if any. If the application is for 4 a combination of two or more facilities, the department 5 shall make its report to the board within the greater of the 6 lengths of time provided for in this subsection for either 7 of the facilities.

8 (5) The departments of highways; community affairs; 9 fish, wildlife, and parks; state lands; revenue; and public 10 service regulation shall report to the department information relating to the impact of the proposed site on 11 each department's area of expertise. The report may include 12 13 opinions as to the advisability of granting, denying, or 14 modifying the certificate. The department shall allocate funds obtained from filing fees to the departments making 15 16 reports to reimburse them for the costs of compiling information and issuing the required report." 17

18 Section 5. Section 75-20-218, MCA, is amended to read: "75-20-218. Hearing date -- location -- department to 19 act as staff -- hearings to be held jointly. (1) Upon 20 21 receipt of the department's report submitted under 75-20-216, the board shall set a date for a hearing to begin 22 23 not more than 120 days after the receipt. Except for those 24 hearings involving applications submitted for facilities as 25 defined in (b) and (c) of 75-20-104(10), certification hearings shall be conducted by the board in the county seat
 of Lewis and Clark County or the county in which the
 facility or the greater portion thereof is to be located.

4 (2) Except as provided in 75-20-221(2), the department 5 shall act as the staff for the board throughout the 6 decisionmaking process and the board may request the 7 department to present testimony or cross-examine witnesses 8 as the board considers necessary and appropriate.

9 (3) At the request of the applicant, the duty authorized--state--air-and-water-quality-agencies <u>department</u> 10 11 of health and the board of health shall hold any required permit hearings required under laws administered by those 12 agencies in conjunction with the board certification 13 14 hearing. In such a conjunctive hearing the time periods established for reviewing an application and for issuing a 15 decision on certification of a proposed facility under this 16 17 chapter supersede the time periods specified in other laws 18 administered by the duly--authorized--state-air-and-water 19 quality-agencies department of health and the board of 20 health."

21 Section 6. Section 75-20-220, MCA, is amended to read:
22 **75-20-220. Hearing examiner -- restrictions -23 duties. (1) If the board appoints a hearing examiner to
24 conduct any certification proceedings under this chapter.
25 the hearing examiner may not be a member of the board, an

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1 employee of the department, or a member or employee of the 2 department of health or board of health. A hearing examiner, 3 if any, shall be appointed by the board within 20 days after 4 the department's report has been filed with the board. If a 5 hearing is held before the board of health or the department of health, the board and the board of health or the 6 7 department_of_health shall mutually agree on the appointment 8 of a hearing examiner to preside at both hearings.

9 (2) A prehearing conference shall be held following
10 notice within 60 days after the department's report has been
11 filed with the board.

12 (3) The prehearing conference shall be organized and13 supervised by the hearing examiner.

14 (4) The prehearing conference shall be directed toward 15 a determination of the issues presented by the application. 16 the department's report, and an identification of the 17 witnesses and documentary exhibits to be presented by the 18 active parties who intend to participate in the hearing.

19 (5) The hearing examiner shall require the active 20 parties to submit, in writing, and serve upon the other 21 active parties, all direct testimony which they propose and 22 any studies, investigations, reports, or other exhibits that 23 any active party wishes the board to consider. These 24 written exhibits and any documents that the board itself 25 wishes to use or rely on shall be submitted and served in like manner, at least 20 days prior to the date set for the
 hearing. For good cause shown, the hearing examiner may
 allow the introduction of new evidence at any time.

4 (6) The hearing examiner shall allow discovery which
5 shall be completed before the commencement of the hearing,
6 upon good cause shown and under such other conditions as the
7 hearing examiner shall prescribe.

8 (7) Public witnesses and other interested public 9 parties may appear and present oral testimony at the hearing 10 or submit written testimony to the hearing examiner at the 11 time of their appearance. These witnesses are subject to 12 cross-examination.

13 (8) The hearing examiner shall issue a prehearing 14 order specifying the issues of fact and of law, identifying the witnesses of the active parties, naming the public 15 16 witnesses and other interested parties who have submitted 17 written testimony in lieu of appearance, outlining the order 18 in which the hearing shall proceed, setting forth those 19 section 75-20-301 criteria as to which no issue of fact or 20 law has been raised which are to be conclusively presumed 21 and are not subject to further proof except for good cause 22 shown, and any other special rules to expedite the hearing 23 which the hearing examiner shall adopt with the approval of 24 the board.

25 (9) At the conclusion of the hearing, the hearing

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examiner shall declare the hearing closed and shall, within do days of that date, prepare and submit to the board and in the case of a conjunctive hearing, within 90 days to the board and the board of health <u>or department of health</u> proposed findings of fact, conclusions of law, and a recommended decision.

7 (10) The hearing examiner appointed to conduct a 8 certification proceeding under this chapter shall insure 9 that the time of the proceeding, from the date the 10 department's report is filed with the board until the 11 recommended report and order of the examiner is filed with 12 the board, does not exceed 9 calendar months unless extended 13 by the board for good cause.

14 (11) The board or hearing examiner may waive all or a 15 portion of the procedures set forth in subsections (2) 16 through (8) of this section to expedite the hearing for a 17 facility when the department has recommended approval of a 18 facility and no objections have been filed."

19Section-7*--Section-75-20-301*-MEAv-is-amended-to-readt20#75-20-301*--Decision-of-board-----findings--necessary21for--certification*---(1)-Within-60-days-after-submission-of22the-recommended-decision-by-the-hearing-examinerv-the--board23shall-make-complete-findingsv-issue-an-opinionv-and-render-a24decision--upon--the--recordv--either-granting-or-denying-the25application--as--filed--or--granting--it--spon--such--termsv

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1	conditionsy-or-modifications-of-the-constructiony-operationy
Z	ormaintenanceofthefacilityastheboard-considers
3	appropriates
4	f2}The-board-may-not-grant-ucertificateeitheras
5	proposed-by-the-applicant-or-as-modified-by-the-board-unless
6	it-shall-find-and-determine*
7	ta}the-basis-of-the-need-for-the-facility;
8	{b}thenatureof-the-probable-environmental-impact;
9	fc}that-the-facility-represents-theminimumadverse
10	environmentalimpactyconsideringthestate-of-available
11	technology-and-thenatureandeconomicsofthevarious
12	alternatives;
13	(d) each-of-the-criteria-listed-in-75-28-503;
14	{e}inthecaseofanelectricygasyorliquid
15	transmission-line-or-aqueduct!
16	{i}what-part-if-any-of-the-line-oraqueductshall
17	be-tocated-undergroundt
18	frij-thatthefacilityisconsistentwith-regional
19	plans-for-expansion-of-the-appropriate-grid-oftheutility
20	systemsservingthestateandinterconnectedutility
21	systemst-and
22	(iii)-that-the-facility-willservetheinterestsof
23	utrirty-system-economy-and-reliability;
24	(f)thatthelacationofthefacility-as-proposed
25	conforms-to-applicable-state-and-local-laws-andregulations

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1	issued-thereundery-except-that-the-board-may-refuse-to-apply
Z	anytocal-taw-or-regulation-if-it-finds-thaty-as-applied-to
3	the-proposed-facilityy-the-law-or-regulation-is-unreasonably
4	restrictive-in-view-of-the-existing-technologyyoffactors
5	ofcost-or-economics+-or-of-the-needs-of-consumers+-whether
6	łocatedinsideoroutsideofthedirectlyaffected
7	gavernment-subdivisionst
8	{g}thatthe-facility-will-serve-the-public-interestv
9	convenience+-and-necessity;
10	(h) that-the-department-of-health-or-boardofhealth
11	haveissuedadecisiony-opiniony-ordery-certificationy-or
12	permit-as-required-by-75-28-2t6 {3} ;-and
13	ti}that-the-use-of-public-lands-for-locationofthe
14	facilitywasevaluatedandpubliclandswereselected
15	whenever-their-use-is-as-economically-practicable-as-the-use
16	of-privatelandsandcompatiblewiththeenvironmental
17	criteria-listed-in-75-28-583.
18	{3}Indeterminingthatthe-facility-will-serve-the
19	public-interesty-conventencey-and-necessity-under-subsection
20	{2}{g}-of-this-sectiony-the-board-shall-consider *
4 1	
22	of this section t
23	{b}thebenefitstotheapplicantandthestate
24	resulting-from-the-proposed-facility;
25	{c}the-effects-oftheeconomicactivityresulting

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1	from-the-proposed-facility;
Z	{d}the-effects-of-the-proposed-facility-on-the-public
3	healthy-welfarey-and-safety;
4	tetany-other-factors-that-it-considers-relevant.
5	t4tConsiderationsofmeedtpublicmeedt-or-public
6	convenience-and-necessity-and-demonstration-thereofbythe
7	applicant-shall-apply-only-to-utility-facilitiesv <u>f-howeverv</u> e
8	<u>natural-gas-or-crude-oil-facilities-os-defined-in-subsection</u>
9	{}0}{{}+0}{{}+}-of75-20-+04that-are-interstate-pipe}ines-are
10	<u>not_utility_facilities_</u> #
11	Section 7. Section 75-20-304, MCA, is amended to read:
12	"75-20-304. Waiver of provisions of certification
13	proceedings. (1) The board may waive compliance with any of
14	the provisions of 75-20-216 through 75-20-222+ 75-20-501+
15	and this part if the applicant makes a clear and convincing
16	showing to the board at a public hearing that an immediate,
17	urgent need for a facility exists and that the applicant did
18	not have knowledge that the need for the facility existed
19	sufficiently in advance to fully comply with the provisions
20	of 75-20-216 through 75-20-222, 75-20-501, and this part.
21	(2) The board may waive compliance with any of the
22	provisions of this chapter upon receipt of notice by a
23	utility or person subject to this chapter that a facility or
24	associated facility has been damaged or destroyed as a

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result of fire, flood, or other natural disaster or as the

result of insurrection, war, or other civil disorder and
 there exists an immediate need for construction of a new
 facility or associated facility or the relocation of a
 previously existing facility or associated facility in order

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6 (3) The board shall waive compliance with the 7 requirements of 75-20-214y subsections (2)(c)+ (3)(b)+ and в (3)(c) of 75-20-3017 and 75-20-501(5) and the requirements 9 of subsections (1)(a)(iv) and (v) of 75-20-211, 10 75-20-216(3), and 75-20-303(3)(a)(iv) relating to 11 consideration_of_alternative_sites_if_the_applicant_makes_a 12 clear and convincing showing to the board at a public 13 hearing that:

to promote the public welfare.

14 <u>(a) a proposed facility will be constructed in a</u> 15 <u>county where a single employer within the county has</u> 16 <u>permanently curtailed or ceased operations causing a loss of</u> 17 <u>250 or more permanent jobs WITHIN 2 YEARS at the employer's</u> 18 <u>operations within the preceding 10-year periodi</u>

19 (b) the county and municipal governing bodies in whose 20 jurisdiction the facility is proposed to be located support 21 by resolution such a waiver: and

22 <u>icl_the_proposed_facility_will_be_constructed_within_a</u>
23 <u>15-mile_radius_of_the_operations_that_have_ceased_or_been</u>
24 <u>curtailedw; AND</u>

25 (D) THE PROPOSED FACILITY WILL HAVE A BENEFICIAL

1	EFFECT ON THE ECONOMY OF THE COUNTY IN WHICH THE FACILITY IS
2	PROPOSED_TO_BE_LOCATED.
3	(4) The waiver provided for in subsection (3) applies
4	only to permanent job losses by a single employer. The
5	waiver provided for in subsection (3) does not apply to jobs
6	of a temporary or seasonal nature; including but not limited
7	to construction jobs or job losses during labor disputes.
8	<u>15}THE_WAIVER_PROVIDED_FOR_IN_SUBSEETION_13}_DOES_NOT</u>
9	APPLYTOCONSIDERATIONOF-ALTERNATIVES-OR-MINIMUM-ADVERSE
10	ENVIRONMENTAL-IMPACT-FOR-A-FACILITY-DEFINED-IN-(B)v-16)v
11	<u>1011_0R_11E1-0R_75-20_1041101_0R_F0R_AN-A550EIAFED_FAEILITY</u>
12	<u>0EFINE0-IN-75-20-104131=</u>
13	<u>{5}THE-WAIVER-OF-SUBSECTION-(2)(6)-0F-75-20-301-5HALL</u>
14	APPLY-ONLY-TOCONSIDERATIONOFALTERNATIVESITESFORA
15	FAEILITY-DEFINED_IN_75_20-104(10)(4)+
16	(5) THE WAIVER PROVIDED FOR IN SUBSECTION (3) DOES NOT
17	APPLY TO CONSIDERATION OF ALTERNATIVES OR MINIMUM ADVERSE
18	ENVIRONMENTAL IMPACT FOR A FACILITY DEFINED IN SUBSECTIONS
19	(10)(B), (C), (D), OR (E) OF 75-20-104, FOR AN ASSOCIATED
20	FACILITY DEFINED IN SUBSECTION (3) OF 75-20-104 OR FOR ANY
21	PORTION OF OR PROCESS IN A FACILITY DEFINED IN SUBSECTION
22	(10)(A) OF 75-20-104 TO THE EXTENT THAT THE PROCESS OR
23	PORTION OF THE FACILITY IS NOT SUBJECT TO A PERMIT ISSUED BY
24	THE DEPARTMENT OF HEALTH OR BOARD OF HEALTH.
25	(6) THE APPLICANT SHALL PAY ALL EXPENSES REQUIRED TO

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1	PROCESS AND CONDUCT A HEARING ON A WAIVER REQUEST UNDER
2	SUBSECTION (3). HOWEVER. ANY PAYMENTS MADE UNDER THIS
3	SUBSECTION SHALL BE CREDITED TOWARD THE FEE PAID UNDER
4	75-20-215 TO THE EXTENT THE DATA OR EVIDENCE PRESENTED AT
5	THE_HEARING OR THE DECISION OF THE BOARD UNDER SUBSECTION
6	(3)CANBEUSED_IN_MAKING_A_CERTIFICATION_DECISION_UNDER
7	<u>THIS_CHAPTER.</u>
8	171 THE BOARD MAY GRANT ONLY ONE WAIVER UNDER
9	SUBSECTIONS (3) AND (4) FOR EACH PERMANENT LOSS OF JOBS AS
10	<u>DEFINED_IN_SUBSECTION_(3)(A).</u> "
11	Section 8. Section 75-20-406, MCA, is amended to read:
12	"75-20-406. Judicial review of board <u>e</u> decision <u>board</u>
13	of health, and department of health decisions. (1) Any
14	active party as defined in 75-20+221 aggrieved by the final
15	decision of the board on an application for a certificate
16	may obtain judicial review of that decision by the filing of
17	a petition in a state district court of competent
18	jurisdiction.
19	{2} The judicial review procedure shall be the same as
20	that for contested cases under the Montana Administrative
21	Procedure Act.
22	(3) When the board of health or department of health
23	conducts hearings pursuant to 75-20-216(3) and 75-20-218 and
24	the applicant is granted a permit or certification, with or
25	without conditions, pursuant to the laws administered by the

1	<u>department of health and the board of health and this</u>
2	<u>chapter, the decision may only be appealed in conjunction</u>
3	with the final decision of the board as provided in
4	<u>75-20-406(1) and (2). If a permit or certification is denied</u>
5	by the department of health or the board of health, the
6	applicant_may:
7	<u>[a]_appeal_the_denial_under_the_appellate_review</u>
8	procedures provided in the laws administered by the
9	<u>department of health and the board of health; or</u>
10	(b) reserve the right to appeal the denial by the
11	department of health or the board of health until after the
12	<u>board has issued a final decision.</u>
13	[4] Nothing in this section may be construed to
14	<u>prohibit the board from holding a hearing as herein provided</u>
15	on <u>all matters that are not the subject of a pending appeal</u>
16	by the applicant under 75-20-406(3)[a]."
17	<u>NEW-SECTION</u> Section-10#Applicability#{Sections1
18	and7]donotapply-to-any-pipeline-facility-for-which-a
19	contract-for-thepreparationofanenvironmentalimpact
20	analysishas-been-entered-into-with-any-agency-of-the-state
21	of-Montana-prior-to-January-ty-1981*
22	Section 9. Effective date. This act is effective on
23	passage and approval.

-End-

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April 15, 19 81

FREE JOINT CONFERENCE COMMITTEE REPORT NO. 1

ON SENATE BILL NO. 376

MR. PRESIDENT AND MR. SPEAKER:

We, your Free Joint Conference Committee on Senate Bill No. 376, met April 15, 1981, and considered:

- 1. House Natural Resources Amendments to the third reading copy dated March 27, 1981, and
- 2. House Amendments to Senate Bill 376.

We recommend that:

- The Senate accede to Committee amendment numbers 1 through 9 and the second part of amendment number 10 designated subsection (6) and the House recede from the first part of amendment number 10 designated subsection (5);
- 2. The Senate accede to House amendments number 1 and 3 and the House recede from House amendment number 2;
- 3. Senate Bill No. 376 be further amended as indicated in CLERICAL INSTRUCTION number 1;
- 4. The reference copy of Senate Bill No. 376 read as specified in the CLERICAL INSTRUCTIONS;
- 5. The Conference Committee Report to Senate Bill No. 376 be adopted.

CLERICAL INSTRUCTIONS:

- 1. Page 22, lines 13 through 15. Following: line 12 Strike: lines 13 through 15
 - Insert: "(5) The waiver provided for in subsection (3) does not apply to consideration of alternatives or minimum adverse environmental impact for a facility defined in subsections (10) (b), (c), (d), or (e) of 75-20-104, for an associated facility defined in subsection (3) of 75-20-104 or for any portion of or process in a facility defined in subsection (10) (a) of 75-20-104 to the extent that the process or portion of the facility is not subject to a permit issued by the department of health or board of health."

(CONTINUED)

Hardel Hone,

Chairman.

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FOR THE SENATE:

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S. BROWN

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FOR THE HOUSE:

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House amendments to Senate Bill 376:

1. Page 21, line 14.
Following: "jobs"
Insert: "within two years"

 amendment to amendment #10 on House Natural Resources Committee amendments of 3/27/81.

Strike: subsection (5) of Insert

Insert: "(5) The waiver of subsection (2)(c) of 75-20-301 shall apply only to consideration of alternative sites for a facility defined in 75-20-104 (10) (a)."

3. amendment to amendment #10 on House Natural Resources Committee amendments of 3/27/81.

Following: line 13 of Insert

Insert: "(7) The board may grant only one waiver under subsections
(3) and (4) for each permanent loss of jobs as defined in subsection
(3) (a)."

HOUSE NATURAL RESOURCES AMENDMENTS TO SB 376 March 27, 1981

- 1. Title, line 7.
 Following: "FACILITY"
 Strike: "INCLUDING"
- 2. Page 4, line 8. Following: "gas," Insert: "and those facilities subject to the Montana Strip- and Underground-Mine Reclamation Act,"
- 3. Page 5, line 1. Following: "thereto" Strike: ", EXCEPT THOSE FACILITIES SUBJECT TO THE MONTANA STRIP-AND UNDERGROUND-MINE RECLAMATION ACT,"
- Pages 17 through 20.
 Following: line 16 on page 17
 Strike: the entire section 7
 Renumber: subsequent sections.
- 5. Page 21, line 5. Following: "of" Strike: "75-20-214,"
- 6. Page 21, line 6. Following: "75-20-501" Insert: "(5)"
- 7. Page 21, line 18. Following: ";" Strike: "and"
- 8. Page 21, line 21. Following: "curtailed" Strike: "." Insert: "; and"
- 9. Page 21. Following: line 21 Insert: "(d) the proposed facility will have a beneficial effect on the economy of the county in which the facility is proposed to be located."
- 10. Page 22. Following: line l

Insert: "(5) The waiver provided for in subsection (3) does not apply to consideration of alternatives or minimum adverse environmental impact for a facility defined in (b), (c), (d), or (e) of 75-20-104(10) or for an associated facility defined in 75-20-104(3). (6) The applicant shall pay all expenses required to process and conduct a hearing on a waiver request under subsection (3). However, any payments made under this subsection shall be credited toward the fee paid under 75-20-215 to the extent the data or evidence presented at the hearing or the decision of the board under subsection (3) can be used in making a certification decision under this chapter."