Senate Bill 313

In The Senate

January 28, 1981	Introduced and referred to Committee on Labor and Employment Relations.
February 3, 1981	Fiscal note requested.
February 11, 1981	Fiscal note returned.
February 19, 1981	Committee recommend bill do pass as amended.
February 20, 1981	Bill printed and placed on members' desks.
February 23, 1981	Second reading no affirimative action taken.
February 14, 1981	Second reading indefinitely postponed.

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INTRODUCED BY AKKESTAD Manuel Mash Warm

A BILL FOR AN ACT ENTITLED: "AN ACT TO PLACE INDEPENDENT

BUSINESS ENTITIES WITHIN THE SECTION OF THE UNEMPLOYMENT

INSURANCE LAW THAT LISTS EXCLUSIONS FROM THE DEFINITION OF

7 EMPLOYMENT AND TO BROADEN THE QUALIFICATION STANDARDS FOR AN

INDEPENDENT BUSINESS ENTITY; AMENDING SECTIONS 39-51-201.

9 39-51-203, 39-51-204, 39-51-206, 39-51-2105, AND 39-51-2108,

10 MCA."

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Section 1. Section 39-51-201, MCA, is amended to read:

"39-51-201. General definitions. As used in this

chapter, unless the context clearly requires otherwise, the

following definitions apply:

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

- (1) The word "administrator" refers to a person appointed by the commissioner of labor and industry to direct and administer the unemployment insurance laws and federal laws falling within the administrator's jurisdiction.
- (2) "Annual payroll" means the total amount of wages paid by an employer, regardless of the time of payment, for employment during a calendar year.
- (3) "Annual total payroll" means the total of the 4

quarters of total payrolls of an employer preceding the computation date as fixed herein.

- (4) "Base period" means the first four of the last five completed calendar quarters immediately preceding the first day of an individual's benefit year. However, in the case of a combined-wage claim pursuant to the arrangement approved by the secretary of labor of the United States, the base period shall be that applicable under the unemployment law of the paying state.
- (5) "Benefits" means the money payments payable to an individual, as provided in this chapter, with respect to his unemployment.
- means the 52 consecutive-week period beginning with the first day of the calendar week in which such individual files a valid claim for benefits, except that the benefit year shall be 53 weeks if filing a new valid claim would result in overlapping any quarter of the base year of a previously filed new claim. A subsequent benefit year may not be established until the expiration of the current benefit year. However, in the case of a combined-wage claim pursuant to the arrangement approved by the secretary of labor of the United States, the base period is the period applicable under the unemployment law of the paying state.
- (7) "Board" means the board of labor appeals provided

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for in Title 2, chapter 15, part 17. 1

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- 2 (8) "Calendar quarter" means the period of 3 consecutive calendar months ending on March 31, June 30, 3 4 September 30, or December 31.
- (9) "Contributions" means the money payments to the 5 state unemployment insurance fund required by this chapter. 6
- (10) "Division" means the employment security division 7 8 of the department of labor and industry provided for in 9 Title 2. chapter 15. part 17.
 - (11) "Employing unit" means any individual or organization, including the state government, any of its subdivisions instrumentalities, political or partnership, association, trust, estate, joint-stock company, insurance company, or corporation, whether domestic or foreign, or the receiver, trustee in bankruptcy, trustee or successor thereof, or the legal representative of a deceased person which has or subsequent to January 1, 1936, had in its employ one or more individuals performing services for it within this state, except as provided under subsections 181 (II) and 191 (I8) of 39-51-203. All individuals performing services within this state for any employing unit which maintains two or more separate establishments within this state are considered to be employed by a single employing unit for all the purposes of this chapter. Each individual employed to perform or assist

- in performing the work of any agent or employee of an 1 2 employing unit is deemed to be employed by such employing unit for the purposes of this chapter, whether such 3 individual was hired or paid directly by such employing unit or by such agent or employee, provided the employing unit 5 has actual or constructive knowledge of the work.
- (12) "Employment office" means a free public employment 7 office or branch thereof operated by this state or maintained as a part of a state-controlled system of public 9 16 employment offices or such other free public employment 11 offices operated and maintained by the United States government or its instrumentalities as the division may 12 13 approve.
- (13) "Fund" means the unemployment insurance fund 14 15 established by this chapter to which all contributions and 16 payments in lieu of contributions are required and from which all benefits provided under this chapter shall be •bisq

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- (14) "Gross misconduct" means a criminal act, other than a violation of a motor vehicle traffic law, for which an individual has been convicted in a criminal court or has admitted or conduct which demonstrates a flagrant and wanton disregard of and for the rights or title or interest of a fellow employee or his employer.
- 25 (15) "Hospital" means an institution which has been

licensed, certified, or approved by the state as a hospital.

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- (16) (a) "Institution of higher education", for the purposes of this part, means an educational institution which:
- (i) admits as regular students only individuals having a certificate of graduation from a high school or the recognized equivalent of such a certificate;
- 8 (ii) is legally authorized in this state to provide a9 program of education beyond high school;
 - (iii) provides an educational program for which it awards a bachelor's or higher degree or provides a program which is acceptable for full credit toward such a degree, a program of postgraduate or postdoctoral studies, or a program of training to prepare students for gainful employment in a recognized occupation; and
- 16 (iv) is a public or other nonprofit institution.
 - (b) Notwithstanding any of the foregoing provisions of this subsection, all colleges and universities in this state are institutions of higher education for purposes of this part.
 - (17) "State" includes, in addition to the states of the United States of America, the District of Columbia, Puerto Rico, the Virgin Islands, and the Dominion of Canada.
- (18) "Unemployment insurance administration fund" means
 the unemployment insurance administration fund established

by this chapter from which administrative expenses under
this chapter shall be paid.

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- 3 (19) (a) "Wages" means all remuneration payable for personal services, including commissions and bonuses and the cash value of all remuneration payable in any medium other than cash. The reasonable cash value of remuneration payable in any medium other than cash shall be estimated and determined in accordance with rules prescribed by the division.
- 10 (b) The term "wages" does not include:
- 11 (i) the amount of any payment made to or on behalf of 12 an employee by an employer on account of:
- 13 (A) retirement:
- 14 (B) sickness or accident disability;
- (C) medical and hospitalization expenses in connectionwith sickness or accident disability; or
- 17 (D) death:
- (ii) remuneration paid by any county welfare office from public assistance funds for services performed at the direction and request of such county welfare office.
- 21 (20) "Week" means a period of 7 consecutive calendar 22 days ending at midnight on Saturday.
- 23 (21) An individual's "weekly benefit amount" means the
 24 amount of benefits he would be entitled to receive for 1
 25 week of total unemployment."

- Section 2. Section 39-51-203, MCA, is amended to read:

 "39-51-203. Employment defined. [1] "Employment",

 subject to other provisions of this section, means service
 by an individual or by an officer of a corporation,

 including service in interstate commerce, performed for

 wages or under any contract of hire, written or oral,

 express or implied.
- 8 (2) (a) The term "employment" includes an individual's
 9 entire service performed within or both within and without
 10 this state if:
 - (i) the service is localized in this state; or

- 12 (ii) the service is not localized in any state but some 13 of the service is performed in this state and:
- 14 (A) the base of operations or, if there is no base of
 15 operations, then the place from which such service is
 16 directed or controlled, is in this state; or
 - (B) the base of operations or place from which such service is directed or controlled is not in any state in which some part of the service is performed, but the individual's residence is in this state.
- 21 (b) Service is considered to be localized within a 22 state if:
- 23 (i) the service is performed entirely within such
 24 state; or
- 25 (ii) the service is performed both within and without

such state, but the service performed without such state is incidental to the individual's service within the state, for example, is temporary or transitory in nature or consists of isolated transactions.

- (3) Service not covered under subsection (2) of this section and performed entirely without this state with respect to no part of which contributions are required and paid under an unemployment insurance law of any other state or of the federal government is considered to be employment subject to this chapter if the individual performing such services is a resident of this state and the division approves the election of the employing unit for whom such services are performed that the entire service of such individual is considered to be employment subject to this chapter.
- (4)--Service-performed-by-an-individual--for--wages--is
 considered--to--be-employment-subject-to-this-chapter-unless
 and-until-it-is-shown-to-the-satisfaction--of--the--division
 that*
- fa)--such--individual--has-been-and-will-continue-to-be
 free-from-control-or-direction-over-the-performance-of--such
 servicesy-both-under-his-contract-and-in-fact;
 - fb)--such-service-is-either-outside-the-usual-course-of
 the--business--for--which--such-service-is-performed-or-that
 such-service-is-performed--outside--of--all--the--places--of

businessoftheenterpriseforwhichsuchserviceis
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te)--such--individual--is--customarily--engaged--in--an independently--established-tradey-occupationy-professiony-or businessy

†5†141 The term "employment" includes service. performed after December 31, 1971, by an individual in the employ of this state or any of its instrumentalities (or in the employ of this state and one or more other states or their instrumentalities) for a hospital or institution of education located in this state. The term "employment" includes service performed after July 1, 1975, by all individuals, including without limitations those individuals who work for the state of Montana, its university, any of its colleges, public schools, components or units thereof, or any local government unit and one or more other states or their instrumentalities or political subdivisions whose services are compensated by salary or wages.

+6+(5) The term "employment" includes service performed after December 31, 1971, by an individual in the employ of a religious, charitable, scientific, literary, or educational organization.

24 (7)(6) (a) The term "employment" includes the service 25 of an individual who is a citizen of the United States

- performed outside the United States, except in Canada, after 1 December 31, 1971, in the employ of an American employer, other than service which is considered employment under the provisions of subsection (2) of this section or the parallel provisions of another state's law. if:
- (i) the employer's principal place of business in the United States is located in this state:
- (ii) the employer has no place of business in the 9 United States, but:
- 10 (A) the employer is an individual who is a resident of this state: 11
- 12 (B) the employer is a corporation which is organized 13 under the laws of this state; or
- 14 (C) the employer is a partnership or a trust and the 15 number of the partners or trustees who are residents of this 16 state is greater than the number who are residents of any 17 other state: or

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- (iii) none of the criteria of sections (7)(6)(a)(i) and (7)(6)(a)(ii) of this subsection are met but the employer 20 has elected coverage in this state or, the employer having failed to elect coverage in any state, the individual has 22 filed a claim for benefits based on such service under the law of this state. 23
- 24 (b) An "American employer", for purposes of this 25 subsection, means a person who is:

- 1 (i) an individual who is a resident of the United
 2 States:
- 3 (ii) a partnership if two-thirds or more of the4 partners are residents of the United States;
- 5 (iii) a trust if all of the trustees are residents of6 the United States; cr
- 7 (iv) a corporation organized under the laws of the 8 United States or of any state.

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- t8)(II) Agricultural labor exempted under 39-51-204 is considered employment subject to this chapter effective January 1, 1978, whenever the employing unit pays \$20,000 or more in cash to workers for agricultural labor in any quarter in the current or preceding calendar year or employs 10 or more workers in agricultural labor on 20 days in 20 different weeks during the current or preceding calendar year. If an employer is otherwise subject to the chapter and has agricultural employment, all employees are covered under the chapter regardless of the amount of money expended for agricultural purposes.
- tis considered employment subject to this chapter effective January 1, 1978, whenever the employing unit pays \$1,000 or more in cash for domestic service in any quarter during the current or preceding calendar year. If an employer is otherwise subject to the chapter and has domestic

- 1 employment, all employees are covered under the chapter
- 2 regardless of the amount of money expended for domestic
- 3 purposes."
- 4 Section 3. Section 39-51-204, MCA, is amended to read:
- 5 #39-51-204. Exclusions from definition of employment.
- 6 (1) The term "employment" does not include:
- 7 (a) agricultural labor, except as provided in
- 8 39-51-203+8+171;
- 9 (b) domestic service in a private home, local college
- 10 club, or local chapter of a college fraternity or sorority,
- 11 except as provided in 39-51-203(9)181;
- 12 (c) service performed as an officer or member of the
- 13 crew of a vessel on the navigable waters of the United
- 14 States:
- 15 (d) service performed by an individual in the employ
- 16 of his son, daughter, or spouse and service performed by a
- 17 child under the age of 18 in the employ of his father or
- 18 mother;
- (e) service performed in the employ of any other state
- 20 or its political subdivisions or of the United States
- 21 government or of an instrumentality of any other state or
- 22 states or their political subdivisions or of the United
- 23 States, except that national banks organized under the
- 24 national banking law shall not be entitled to exemption
- 25 under this subsection and shall be subject to this chapter

the same as state banks, provided that such service is sxcluded from employment as defined in the Federal Unemployment Tax Act by section 3306(c)(7) of that act:

- (f) service with respect to which unemployment insurance is payable under an unemployment insurance system established by an act of congress, provided that the division must enter into agreements with the proper agencies under such act of congress, which agreements shall become effective in the manner prescribed in the Montana Administrative Procedure Act for the adoption of rules, to provide reciprocal treatment to individuals who have, after acquiring potential rights to benefits under this chapter, acquired rights to unemployment insurance under such act of congress or who have, after acquiring potential rights to unemployment insurance under such act of congress, acquired rights to benefits under this chapter;
- (g) services performed in the delivery and distribution of newspapers or shopping news from house to house and business establishments by an individual under the age of 18 years, but not including the delivery or distribution to any point or points for subsequent delivery or distribution;
- (h) services performed by real estate, securities, and insurance salesmen paid solely by commissions and without guarantee of minimum earnings;

- (i) service performed in the employ of a school, college, or university if such service is performed by a student who is enrolled and is regularly attending classes at such school, college, or university or by the spouse of such a student if such spouse is advised, at the time such spouse commences to perform such service, that the employment of such spouse to perform such service is provided under a program to provide financial assistance to such student by such school, college, or university and such employment will not be covered by any program of unemployment insurance;
- of 22 who is enrolled at a nonprofit or public educational institution, which normally maintains a regular faculty and curriculum and normally has a regularly organized body of students in attendance at the place where its educational activities are carried on, as a student in a full-time program taken for credit at such institution which combines academic instruction with work experience if such service is an integral part of such program and such institution has so certified to the employer, except that this subsection shall not apply to service performed in a program established for or on behalf of an employer or group of employers;
- (k) service performed in the employ of a hospital if such service is performed by a patient of the hospital*:

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1	 casual labor not in the course of an employer*s
2	trade or business performed in any calendar quarter, unless
3	the cash remuneration paid for such service is \$50 or more
4	and such service is performed by an individual who is
5	regularly employed by such employer to perform such
6	service#:
7	(m) service performed after January 1. 1980 that is:
8	(i) provided by an individual, business, partnership.
9	corporation, hereinafter called a "business entity", that by
10	contract or in fact is free from control or direction over
11	the parformance of its service. For the purpose of
12	subsection [11][m][i]: the following do not constitute
13	control or direction over the performance of the service:
14	(A) specification by the business for which the
15	service is performed, either by written contract or orally,
16	as to the nature of the service to be rendered or the work
17	product to be produced; or
18	(8) retention of power by the business for which the
19	service is performed to terminate at any time a contract for
20	failure to adequately perform under the contract:
21	(ii) either outside the usual course of the business
22	for which such service is performed or that is performed
23	outside of all the places of business of the enterprise for
24	which such service is performed; and

2	irrespective of the capacity or financial capability of this
3	business entity for a continued, independent existence.
4	(2) "Employment" does not include elected public
5	officials.
6	(3) For the purposes of 39-51-203 (6)[5], the term
7	"employment" does not apply to service performed:
8	(a) in the employ of a church or convention or
9	association of churches or an organization which is operated
10	primarily for religious purposes and which is operated,
11	'supervised, controlled, or principally supported by a church
12	or convention or association of churches;
13	(b) by a duly ordained, commissioned, or licensed
14	minister of a church in the exercise of his ministry or by $\hat{\mathbf{a}}$
15	member of a religious order in the exercise of duties
16	required by such order;
17	(c) in the employ of a school which is not an
16	institution of higher education, prior to December 31, 1977;
19	(d) in a facility conducted for the purpose of
20	carrying out a program of rehabilitation for individuals
21	whose earning capacity is impaired by age or physical or
22	mental deficiency or injury or providing remunerative work
23	for individuals who, because of their impaired physical or
24	mental capacity, cannot be readily absorbed in the

an independent trade, occupation, profession, or business

1iii) provided by a business entity that is engaged in

competitive labor market by an individual receiving such

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rehabilitation or remunerative work;

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- (e) as part of an unemployment work-relief or work-training program assisted or financed in whole or in part by a federal agency or any agency of a state or political subdivision thereof by an individual receiving such work relief or work training; or
- (f) for a state prison or other state correctional or custodial institution by an immate of that institution."
- Section 4. Section 39-51-206, MCA, is amended to read: "39-51-206. Agricultural labor -- who treated as employer of member of a crew furnished by a crew leader. (1) For the purposes of 39-51-203, any individual who is a 12 member of a crew furnished by a crew leader to perform 14 service in agricultural labor for any other person shall be treated as an employee of such crew leader if:
 - (a) such crew leader holds a valid certificate of registration under the Farm Labor Contractor Registration Act of 1963 or substantially all the members of such crew operate or maintain tractors, mechanized harvesting or cropdusting equipment, or any other mechanized equipment which is provided by such crew leader; and
 - (b) such individual is not an employee of such other person within the meaning of 39-51-202(1), 39-51-203(0)171, or 39-51-203491181.
- (2) In the case of any individual who is furnished by 25

a crew leader to perform service in agricultural labor for 1 any other person and who is not treated as an employee of such crew leader under subsection (1):

- (a) such other person and not the crew leader shall be 5 treated as the employer of such individual; and
 - (b) such other person shall be treated as having paid cash remuneration to such individual in an amount equal to the amount of cash remuneration paid to such individual by the crew leader, either on his own behalf or on behalf of such other person, for the service in agricultural labor performed for such other person.
 - (3) The term "crew leader" means an individual who:
- 13 (a) furnishes individuals to perform service in 14 agricultural labor for any other person:
 - (b) pays, either on his own behalf or on behalf of such other person, the individuals so furnished by him for the service in agricultural labor performed by them; and
- 18 (c) has not entered into a written agreement with such 19 other person under which such individual is designated as an employee of such other person." 20
- Section 5. Section 39-51-2105, MCA, is amended to 21 22 read:
- 23 "39-51-2105. Qualifying wages. (1) To qualify as an 24 insured worker an individual must have been paid wages for 25 insured work in the quarters of his base period an amount

- totaling not less than 1 1/2 times his base period high 1 2 quarter wades.
- (2) On and after July 1, 1980, to qualify for 3 4 benefits. an individual must have had at least 29 weeks of work with an average of \$50 per week in subject employment 5 in the base period. To qualify for benefits, the total lease period wages must be \$1,000 or more.
 - (3) With respect to weeks of unemployment beginning on or after January 1, 1978, wages for insured work shall include wages paid for previously uncovered services. For the purposes of this subsection, the term "previously uncovered services" means services:
- 13 (a) which were not employment as defined in 39-51-204(1)(a) and (1)(b) at any time during the 1-year 14 period ending December 31, 1975; and 15
 - (b) which:

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- 17 (i) are agricultural labor, defined 18 39-51-203(8)[7], or domestic service, as defined in 19 39-51-203(9)[81; or
- (ii) are services performed by an employee of this 20 state or a political subdivision thereof, as provided in 21 39-51-203+5+(4), or by an employee of a nonprofit 22 educational institution which is not an institution of 23 higher education, as provided in 39-51-203(6)(51) except to 24 25 the extent that assistance under Title II of the Emergency

- Jobs and Unemployment Assistance Act of 1974 was paid on the 1
- basis of such services." 2
- 3 Section 6. Section 39-51-2108, MCA, is amended to read:
- 5 *39-51-2108. Payment of benefits based on service in nublic. charitable. or educational organizations. Senefits based on service in employment defined in subsections (%) 7 (4) and (6) (5) of 39-51-203 and subsections (2) and (3) of 9 39-51-204 are payable in the same amount, on the same terms, 10 and subject to the same conditions as compensation payable 11 on the basis of other service subject to this chapter. 12 except that benefits based on service in an instructional, 13 research, or principal administrative capacity for an 14 educational institution may not be paid to an individual for 15 any week of unemployment which begins during the period 16 between 2 successive academic years or during a similar 17 period between 2 regular terms, whether or not successive, 13 or during a period of paid sabbatical leave provided for in 19 the individual's contract if the individual has a contract 20 to perform services in any such capacity for any such 21 educational institution for both such academic years or both 22 such terms."

-End-

STATE OF MONTANA

BEDUEST NO 301-81	
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FISCAL NOTE

I was the same with a surface same	2/6	$\frac{81}{1}$, there is hereby submitted a Fiscal Note
on 040		2 of the Montana Code Annotated (MCA).
		Office of Budget and Program Planning, to members
of the Legislature upon request.		
Description of proposed legislat	ion:	
		THE UNEMPLOYMENT INSURANCE LAW THAT LISTS IFICATION STANDARDS FOR AN INDEPENDENT
FISCAL IMPACT:		
/ 20 04	Existing Law	Under Proposed Law
6-30-81 Trust Fund Balance	\$ 27,431,000	\$ 15,343,418
U.I. Benefits FY 1982	39,600,000	31,100,000
Contributions FY 1982	54,700,000	36,246,000
Trust Fund Balance 6-30-82	42,531,000	20,489,000
U.I. Benefits FY 1983	40,000,000	31,100,000
Contributions FY 1983	51,431,000	37,222,000
Trust Fund Balance 6-30-83	53,962,000	26,611,000
TAX SCHEDULE		
CY 1981	SCHEDULE IX = 2.9% Average Rate	SCHEDULE IX - 2.9% Average Rate
CY 1982	SCHEDULE IX - 2.9% Average Rate	SCHEDULE X - 3.1% Average Rate
CY 1983	SCHEDULE VI - 2.3% Average Rate	SCHEDULE IX - 2.9% Average Rate
ADMINISTRATIVE COSTS OVER & ABOVE NORMAL OPERATING COSTS		
FY 1982	Not Applicable	\$ 1,167, 457
		BUDGET DIRECTOR Office of Budget and Program Planning Date:

STATE OF MONTANA

REQUEST NO. (page 2) 301-81

FISCAL NOTE

			Form BD-15
In compliance with a written request received forSB_313 pursuant to			_, there is hereby submitted a Fiscal Note e Montana Code Annotated (MCA).
Background information used in developing this Fiscal N			
of the Legislature upon request.			
ASSUMPTIONS:			
1. Contributions			
 a. Assume percent of total and taxable wag for FY 1980 can be applied to FY 1981. b. Assume 28% of affected employment would c. Assume these affected total wages would 	be union empl have increase	loyment and no ed by 14% each	t affected by SB 313. year.
(1) Therefore, assume loss in total wag(2) \$901 million for FY 1982(3) \$1028 million for FY 1983.			
d. Assume a decrease in percent of taxable(1) Under existing law, percent of taxa(2) Under new provision, assume taxable	ble to total w	vages = 55%	
and for FY 1983 - 48%. e. Assume \$12,419,131 would be refunded to through December 1980.	employers fou	und to be inde	pendent contractors from January 1980
2. Benefit Costs			
 a. Assume percent of weeks claimed (i.e. of affected occupations taken from ES 2 can be applied to total weeks claimed for the series of these weeks claimed are unby SB 313. c. Assume FY 1980 average of \$74 per one with the series of the \$10,928 (based on current overpayment data). 	O3 Report (Cha for CY 1980. mion-employed meek of benefit 2.	individuals a	of the Insured Unemployed) for FY 1980 and, therefore, would be unaffected apply to CY 1980.
3. Administrative Costs			
 a. Automated Data Processing (1) Assume 760 hours to correct current (2) Assume combined programming, proces (3) Assume 160 hours of programming cos \$38 per hour, quarterly maintenance 	sing, systems ts at \$10 per	analysis cost hour, 50 hour	of \$24 per hour. s of cost per unit time-testing at
·			
			BUDGET DIRECTOR
			Office of Budget and Program Planning

STATE OF MONTANA

REQUEST NO. (page 3) 301-81

FISCAL NOTE

Form BD-15

In	compliance	with	a written	request	received	2/6	, 19	81	, there is	hereby	submitted	a Fiscal Note
for	SB	313	 		_ pursuant to	o Title 5, Chap	ter 4, Part :	2 of the	Montana	Code A	nnotated (f	MCA).
Ba	ckground in	format	ion used ir	n developi	ing this Fisca	l Note is availab	le from the	Office of	f Budget	and Prog	ram Plannii	ng, to members
of	the Legislat	ure up	on reques	t.								

ASSUMPTIONS: (cont.)

b. Benefits

- (1) Assume recent study which calculated average cost to set up and collect overpayments can be applied to 15,930 projected overpayments. Assume cost of \$5.89 to set up each overpayment. Assume an average overpayment amount of \$686 per person. Assume an average of 6 payments per person to collect the overpayment at a cost of \$2.12 per payment.
- (2) Assume new monetary redeterminations will be processed for 15,930 claimants at a cost of \$1.10 per monetary redetermination (based on most recent, September 1979, time—use studies completed for Unemployment Insurance activities).

c. Contributions

- (1) Assume new status determination to be issued for 7,411 affected employers at average cost of \$8.48 per status (based on latest, first quarter 1981, time—use studies for Unemployment Insurance contributions).
- (2) Assume contribution adjustments to be made for 7,411 employers at an average cost of \$1.99 per adjustment.
- (3) Assume contribution refunds for 7,411 employers at average cost of \$1.13 per refund.
- (4) Assume 7,411 employer audits to be assigned at average cost of \$35.14 per audit.
- (5) Assume 7,411 tax appeals hearings at an average cost of \$65.06 per tax appeals hearing.

BUDGET DIRECTOR

Office of Budget and Program Planning

Date: ______

Approved by Committee on Labor & Employment Relations

L SENATE BILL NO. 313 2 INTRODUCED BY AKLESTAD, McCALLUM, J. JOHNSON, KEATING. HAFFERMAN, GALT, MANUEL, MARKS, MODRE, UNDEROAL 3 A BILL FOR AN ACT ENTITLED: "AN ACT TO PLACE INDEPENDENT BUSINESS ENTITIES WITHIN THE SECTION OF THE UNEMPLOYMENT 7 INSURANCE LAW THAT LISTS EXCLUSIONS FROM THE DEFINITION OF EMPLOYMENT AND. TO BROADEN THE QUALIFICATION STANDARDS FOR AN INDEPENDENT BUSINESS ENTITY: AND TO REQUIRE COVERAGE UNDER THE WORKERS' COMPENSATION ACT AND OTHER ACTS APPLYING 10 TO "INDEPENDENT CONTRACTORS"; AMENDING SECTIONS 39-51-201, 11 39-51-203, 39-51-204, 39-51-206, 39-51-2105, AND 39-51-2108, 12 13 MC A. P

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 39-51-201, MCA, is amended to read:
"39-51-201. General definitions. As used in this
chapter, unless the context clearly requires otherwise, the
following definitions apply:

- (1) The word "administrator" refers to a person appointed by the commissioner of labor and industry to direct and administer the unemployment insurance laws and federal laws falling within the administrator's jurisdiction.
- 25 (2) "Annual payroll" means the total amount of wages

paid by an employer, regardless of the time of payment, for employment during a calendar year.

- 3 (3) "Annual total payroll" means the total of the 4
 4 quarters of total payrolls of an employer preceding the
 5 computation date as fixed herein.
- 6 (4) "Base period" means the first four of the last
 7 five completed calendar quarters immediately preceding the
 8 first day of an individual's benefit year. However, in the
 9 case of a combined-wage claim pursuant to the arrangement
 10 approved by the secretary of labor of the United States, the
 11 base period shall be that applicable under the unemployment
 12 law of the paying state.
 - (5) "Benefits" means the money payments payable to an individual, as provided in this chapter, with respect to his unemployment.

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16 (6) "Benefit year", with respect to any individual, 17 means the 52 consecutive-week period beginning with the 18 first day of the calendar week in which such individual 19 files a valid claim for benefits, except that the benefit 20 year shall be 53 weeks if filing a new valid claim would 21 result in overlapping any quarter of the base year of a 22 previously filed new claim. A subsequent benefit year may 23 not be established until the expiration of the current 24 benefit year. However, in the case of a combined-waye claim 25 pursuant to the arrangement approved by the secretary of \$8 0313/02 \$B 0313/02

labor of the United States, the base period is the period applicable under the unemployment law of the paying state.

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- (7) "Board" means the board of labor appeals provided for in Title 2, chapter 15, part 17.
- 5 (8) "Calendar quarter" means the period of 3
 6 consecutive calendar months ending on March 31, June 30,
 7 September 30, or December 31.
- 8 (9) "Contributions" means the money payments to the 9 state unemployment insurance fund required by this chapter.
- 10 (10) "Division" means the employment security division
 11 of the department of labor and industry provided for in
 12 Title 2, chapter 15, part 17.
 - (11) "Employing unit" means any individual or organization, including the state government, any of its political subdivisions or instrumentalities, any partnership, association, trust, estate, joint-stock company, insurance company, or corporation, whether domestic or foreign, or the receiver, trustee in bankruptcy, trustee or successor thereof, or the legal representative of a deceased person which has or subsequent to January 1, 1936, had in its employ one or more individuals performing services for it within this state, except as provided under subsections (8) (7) and (9) (8) of 39-51-203. All individuals performing services within this state for any employing unit which maintains two or more separate

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establishments within this state are considered to be employed by a single employing unit for all the purposes of this chapter. Each individual employed to perform or assist in performing the work of any agent or employee of an employing unit is deemed to be employed by such employing unit for the purposes of this chapter, whether such individual was hired or paid directly by such employing unit or by such agent or employee, provided the employing unit has actual or constructive knowledge of the work.

- (12) "Employment office" means a free public employment office or branch thereof operated by this state or maintained as a part of a state-controlled system of public employment offices or such other free public employment offices operated and maintained by the United States government or its instrumentalities as the division may approve.
- (13) "Fund" means the unemployment insurance fund established by this chapter to which all contributions and payments in lieu of contributions are required and from which all benefits provided under this chapter shall be paid.
- (14) "Gross misconduct" means a criminal act, other than a violation of a motor vehicle traffic law, for which an individual has been convicted in a criminal court or has admitted or conduct which demonstrates a flagrant and wanton

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disregard of and for the rights or title or interest of a 1 fellow employee or his employer.

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- (15) "Hospital" means an institution which has been licensed, certified, or approved by the state as a hospital.
- 5 (16) (a) "Institution of higher education", for the purposes of this part, means an educational institution 7 which:
- 8 (i) admits as regular students only individuals having a certificate of graduation from a high school or the 10 recognized equivalent of such a certificate;
 - (ii) is legally authorized in this state to provide a program of education beyond high school:
 - (iii) provides an educational program for which it awards a bachelor's or higher degree or provides a program which is acceptable for full credit toward such a degree, a program of postgraduate or postdoctoral studies, or a program of training to prepare students for gainful employment in a recognized occupation; and
 - (iv) is a public or other nonprofit institution.
 - (b) Notwithstanding any of the foregoing provisions of this subsection, all colleges and universities in this state are institutions of higher education for purposes of this part.
- 24 (17) "State" includes, in addition to the states of the 25 United States of America, the District of Columbia, Puerto

- Rico, the Virgin Islands, and the Dominion of Canada.
- 2 (18) "Unemployment insurance administration fund" means 3 the unemployment insurance administration fund established by this chapter from which administrative expenses under this chapter shall be paid.
- (19) (a) "Wages" means all remuneration payable for 6 7 personal services, including commissions and bonuses and the 8 cash value of all remuneration payable in any medium other than cash. The reasonable cash value of remuneration 10 payable in any medium other than cash shall be estimated and 11 determined in accordance with rules prescribed by the 12 division.
- (b) The term "wages" does not include: 13
- 14 (i) the amount of any payment made to or on behalf of 15 an employee by an employer on account of:
- 16 (A) retirement:
- 17 (B) sickness or accident disability:
- 18 (C) medical and hospitalization expenses in connection 19 with sickness or accident disability; or
- 20 (D) death;
- 21 (ii) remuneration paid by any county welfare office
- 22 from public assistance funds for services performed at the
- 23 direction and request of such county welfare office.
- 24 (20) "Week" means a period of 7 consecutive calendar 25 days ending at midnight on Saturday.

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(21) An individual's "weekly benefit amount" means the amount of benefits he would be entitled to receive for 1 week of total unemployment."

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- Section 2. Section 39-51-203, MCA, is amended to read:

 "39-51-203. Employment defined. (1) "Employment".

 Subject to other provisions of this section, means service
 by an individual or by an officer of a corporation.

 including service in interstate commerce, performed for
 wages or under any contract of hire, written or oral,
 express or implied.
 - (2) (a) The term "employment" includes an individual's entire service performed within or both within and without this state if:
- (i) the service is localized in this state; or
- 15 (ii) the service is not localized in any state but some
 16 of the service is performed in this state and:
 - (A) the base of operations or, if there is no base of operations, then the place from which such service is directed or controlled, is in this state; or
 - (B) the base of operations or place from which such service is directed or controlled is not in any state in which some part of the service is performed, but the individual's residence is in this state.
- 24 (b) Service is considered to be localized within a 25 state if:

- 1 (i) the service is performed entirely within such 2 state: or
- (ii) the service is performed both within and without
 such state, but the service performed without such state is
 incidental to the individual's service within the state, for
 example, is temporary or transitory in nature or consists of
 isolated transactions.
 - (3) Service not covered under subsection (2) of this section and performed entirely without this state with respect to no part of which contributions are required and paid under an unemployment insurance law of any other state or of the federal government is considered to be employment subject to this chapter if the individual performing such services is a resident of this state and the division approves the election of the employing unit for whom such services are performed that the entire service of such individual is considered to be employment subject to this chapter.
 - that+
- 23 faj--such-individual-has-bean-and-will-continue--to--be
 24 free--from-control-or-direction-over-the-performance-of-such
 25 servicesy-both-under-his-contract-and-in-fact;

(b)--such-service-is-either-outside-the-usual-course-of
the-business-for-which-such-service--is--performed--or--that
such--service--is--performed--outside--of--all-the-places-of
ousiness--of--the--enterprise--for--which--such--service--is
performed:-and

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(c+--such--individual--is--customarity--engaged--in--an
independently-established-tradev-occupationv--professionv--ar
business*

45+(4) The term "employment" includes service performed after December 31, 1971, by an individual in the employ of this state or any of its instrumentalities (or in the employ of this state and one or more other states or their instrumentalities) for a hospital or institution of higher education located in this state. The term "employment" includes service performed after July 1, 1975, by all individuals, including without limitations those individuals who work for the state of Montana, its university, any of its colleges, public schools, components or units thereof, or any local government unit and one or more other states or their instrumentalities or political subdivisions whose services are compensated by salary or wages.

t6)(5) The term "employment" includes service performed after December 31, 1971, by an individual in the employ of a religious, charitable, scientific, literary, or

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1 educational organization.

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of an individual who is a citizen of the United States performed outside the United States, except in Canada, after December 31, 1971, in the employ of an American employer, other than service which is considered employment under the provisions of subsection (2) of this section or the parallel provisions of another state's law, if:

- 9 (i) the employer's principal place of business in the United States is located in this state;
- 11 (ii) the employer has no place of business in the 12 United States, but:
- 13 (A) the employer is an individual who is a resident of 14 this state;
- (8) the employer is a corporation which is organized
 under the laws of this state; or
- 17 (C) the employer is a partnership or a trust and the
 18 number of the partners or trustees who are residents of this
 19 state is greater than the number who are residents of any
 20 other state; or
 - (iii) none of the criteria of sections (7)(6)(a)(i) and t7)(6)(a)(ii) of this subsection are met but the employer has elected coverage in this state or, the employer having failed to elect coverage in any state, the individual has filed a claim for benefits based on such service under the

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law of this state.

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- 2 (b) An "American employer", for purposes of this 3 subsection, means a person who is:
- 4 (i) an individual who is a resident of the United 5 States:
- f (ii) a partnership if two-thirds or more of the
 partners are residents of the United States:
- 8 (iii) a trust if all of the trustees are residents of 9 the United States; or
- 10 (iv) a corporation organized under the laws of the li United States or of any state.
 - tation Agricultural labor exempted under 39-51-204 is considered employment subject to this chapter effective January 1, 1978, whenever the employing unit pays \$20,000 or more in cash to workers for agricultural labor in any quarter in the current or preceding calendar year or employs 10 or more workers in agricultural labor on 20 days in 20 different weeks during the current or preceding calendar year. If an employer is otherwise subject to the chapter and has agricultural employment, all employees are covered under the chapter regardless of the amount of money expended for agricultural purposes.
 - t91[8] Domestic service exempted under 39-51-204(1)(b) is considered employment subject to this chapter effective January 1, 1978, whenever the employing unit pays \$1,000 or

- ${f 1}$ more in cash for domestic service in any quarter during the
- 2 current or preceding calendar year. If an employer is
- 3 otherwise subject to the chapter and has domestic
- 4 employment, all employees are covered under the chapter
- 5 regardless of the amount of money expended for domestic
- 6 purposes."
- 7 Section 3. Section 39-51-204, MCA. is amended to read:
- 8 "39-51-204. Exclusions from definition of employment.
- 9 (1) The term "employment" does not include:
- 10 (a) agricultural labor, except as provided in
- 11 39-51-203(8)(7);
- (b) domestic service in a private home, local college
- 13 club, or local chapter of a college fraternity or sorority,
- 14 except as provided in 39-51-203(9)(8);
- (c) service performed as an officer or member of the
- 16 crew of a vessel on the navigable waters of the United
- 17 States:
- (d) service performed by an individual in the employ
- 19 of his son, daughter, or spouse and service performed by a
 - child under the age of 18 in the employ of his father or
- 21 mother;

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- (e) service performed in the employ of any other state
- 23 or its political subdivisions or of the United States
- 24 government or of an instrumentality of any other state or
- 25 States or their political subdivisions or of the United

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States, except that national banks organized under the national banking law shall not be entitled to exemption under this subsection and shall be subject to this chapter the same as state banks, provided that such service is excluded from employment as defined in the federal Unemployment Tax Act by section 3306(c)(7) of that act;

- (f) service with respect to which unemployment insurance is payable under an unemployment insurance system established by an act of congress, provided that the division must enter into agreements with the proper agencies under such act of congress, which agreements shall become effective in the manner prescribed in the Montana Administrative Procedure Act for the adoption of rules, to provide reciprocal treatment to individuals who have, after acquiring potential rights to benefits under this chapter, acquired rights to unemployment insurance under such act of congress or who have, after acquiring potential rights to unemployment insurance under such act of congress, acquired rights to benefits under this chapter;
- (g) services performed in the delivery and distribution of newspapers or shopping news from house to house and business establishments by an individual under the age of 18 years, but not including the delivery or distribution to any point or points for subsequent delivery or distribution:

- (h) services performed by real estate, securities, and insurance salesmen paid solely by commissions and without guarantee of minimum earnings;
- (i) service performed in the employ of a school, college, or university if such service is performed by a student who is enrolled and is regularly attending classes at such school, college, or university or by the spouse of such a Student if such spouse is advised, at the time such spouse commences to perform such service, that the employment of such spouse to perform such service is provided under a program to provide financial assistance to such student by such school, college, or university and such employment will not be covered by any program of unemployment insurance;
- (j) Service performed by an individual under the age of 22 who is enrolled at a nonprofit or public educational institution, which normally maintains a regular faculty and curriculum and normally has a regularly organized body of students in attendance at the place where its educational activities are carried on, as a student in a full-time program taken for credit at such institution which combines academic instruction with work experience if such service is an integral part of such program and such institution has so certified to the employer, except that this subsection shall not apply to service performed in a program established for

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1	or on behalf of an employer or group of employers;
2	(k) service performed in the employ of a hospital if
3	such service is performed by a patient of the hospital*:
4	(1) casual labor not in the course of an employer's
5	trade or business performed in any calendar quarter, unless
6	the cash remuneration paid for such service is \$50 or more
7	and such service is performed by an individual who is
8	regularly employed by such employer to perform such
9	service#;
10	(m) service performed after January 1, 1980 that is:
11	(i) provided by an individual, business, partnership,
12	corporation, hereinafter called a "business entity", that by
13	contract or in fact is free from control or direction over
14	the performance of its service. For the purpose of
15	subsection (1)(m)(i). the following do not constitute
16	control or direction over the performance of the service:
17	(A) specification by the business for which the
18	service is performed, either by written contract or orally.
19	as to the nature of the service to be rendered or the work
20	product to be produced; or
21	(B) retention of power by the business for which the
22	service is performed to terminate at any time a contract for
23	failure to adequately perform under the contract;

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ı	outside of all the places of business of the enterprise for
2	which such service is performed; and
3	(iii) provided by a business entity that is engaged in
4	an independent trade, occupation, profession, or business
5	irrespective of the capacity or financial capability of this
6	business entity for a continued, independent existence.
7	(2) "Employment" does not include elected public
8	officials.
9	(3) For the purposes of 39-51-203 (6) (5) the term
10	"employment" does not apply to service performed:
11	(a) in the employ of a church or convention o
12	association of churches or an organization which is operate
13	primarily for religious purposes and which is operated
14	supervised, controlled, or principally supported by a church
15	or convention or association of churches:
16	(b) by a duly ordained, commissioned, or license
17	minister of a church in the exercise of his ministry or by
18	member of a religious order in the exercise of dutie
19	required by such order;
20	(c) in the employ of a school which is not a
21	institution of higher education, prior to December 31, 1977
22	(d) in a facility conducted for the purpose o
23	carrying out a program of rehabilitation for individual
24	whose earning capacity is impaired by age or physical o

mental deficiency or injury or providing remunerative work

(ii) either outside the usual course of the business

for which such service is performed or that is performed

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for individuals who, because of their impaired physical or mental capacity, cannot be readily absorbed in the competitive labor market by an individual receiving such rehabilitation or remunerative work:

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- (e) as part of an unemployment work-relief or work-training program assisted or financed in whole or in part by a federal agency or any agency of a state or political subdivision thereof by an individual receiving such work relief or work training; or
- 10 (f) for a state prison or other state correctional or 11 custodial institution by an inmate of that institution."

Section 4. Section 39-51-206, MCA, is amended to read: *39-51-206. Agricultural labor -- who treated as employer of member of a crew furnished by a crew leader. (1) For the purposes of 39-51-203, any individual who is a member of a crew furnished by a crew leader to perform service in agricultural labor for any other person shall be treated as an employee of such crew leader if:

- (a) such crew leader holds a valid certificate of registration under the Farm Labor Contractor Registration Act of 1963 or substantially all the members of such crew operate or maintain tractors, mechanized harvesting or cropdusting equipment, or any other mechanized equipment which is provided by such crew leader; and
- 25 (b) such individual is not an employee of such other

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person within the meaning of 39-51-202(1), 39-51-203(8)(7), or 39-51-203+9+(8).

- (2) In the case of any individual who is furnished by a crew leader to perform service in agricultural labor for any other person and who is not treated as an employee of such crew leader under subsection (1):
- (a) such other person and not the crew leader shall be treated as the employer of such individual; and
- (b) such other person shall be treated as having paid cash remuneration to such individual in an amount equal to the amount of cash remuneration paid to such individual by the crew leader, either on his own behalf or on behalf of such other person, for the service in agricultural labor performed for such other person.
 - (3) The term "crew leader" means an individual who:
- (a) furnishes individuals to perform service in agricultural labor for any other person:
- 18 (b) pays, either on his own behalf or on behalf of such other person, the individuals so furnished by him for the service in agricultural labor performed by them; and 20
- 21 (c) has not entered into a written agreement with such other person under which such individual is designated as an 22 23 employee of such other person.*
- Section 5. Section 39-51-2105. MCA, is amended to 24 25 read:

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basis of such services."

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such terms."

#39-51-2105. Qualifying wages. (1) To qualify as an insured worker an individual must have been paid wages for insured work in the quarters of his base period an amount totaling not less than 1 1/2 times his base period high quarter wages.

- (2) On and after July 1. 1980, to qualify for benefits, an individual must have had at least 20 weeks of work with an average of \$50 per week in subject employment in the base period. To qualify for benefits, the total base period wages must be \$1.000 or more.
- 11 (3) With respect to week's of unemployment beginning on
 12 or after January 1. 1978. wages for insured work shall
 13 include wages paid for previously uncovered services. For
 14 the purposes of this subsection, the term "previously
 15 uncovered services" means services:
 - (a) which were not employment as defined in 39-51-204(1)(a) and (1)(b) at any time during the 1-year period ending December 31, 1975; and
- 19 (b) which:

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- 20 (i) are agricultural labor, as defined in 39-51-203[8] 171, or domestic service, as defined in 22 39-51-203[9] 39: or
- 23 (ii) are services performed by an employee of this 24 state or a political subdivision thereof, as provided in 25 39-51-203(5)(4), or by an employee of a nonprofit

educational institution which is not an institution of higher education, as provided in 39-51-203(6)(5), except to the extent that assistance under Title II of the Emergency Jobs and Unemployment Assistance Act of 1974 was paid on the

6 Section 6. Section 39-51-2108. MCA, is amended to 7 read:

8 *39-51-2108. Payment of benefits based on service in 9 public, charitable, or educational organizations. Benefits 10 based on service in employment defined in subsections +5+ 11 (4) and (4) (5) of (3)-51-203 and subsections (2) and (3) of 39-51-204 are payable in the same amount, on the same terms, 12 13 and subject to the same conditions as compensation payable 14 on the basis of other service subject to this chapter, 15 except that benefits based on service in an instructional, 16 research, or principal administrative capacity for an 17 educational institution may not be paid to an individual for 18 any week of unemployment which begins during the period 19 between 2 successive academic years or during a similar 20 period between 2 regular terms, whether or not successive, 21 or during a period of paid sabbatical leave provided for in 22 the individual's contract if the individual has a contract 23 to perform services in any such capacity for any such 24 educational institution for both such academic years or both

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1	SECTION T. APPLICABILITY AND COVERAGE OF OTHER ACTS.
2	(1) A BUSINESS ENTITY AS PROVIDED IN (SECTION 3) IS AN
3	"INDEPENDENT CONTRACTOR" FOR PURPOSES OF THE WORKERS!
4	COMPENSATION ACT AND THE OCCUPATIONAL DISEASE ACT.
5	(2) ANY CONTRACT BETWEEN A BUSINESS ENTITY AND THE
6	BUSINESS FOR WHICH SERVICES OF THE BUSINESS ENTITY ARE BEING
7	PERFORMED SHALL CONTAIN A PROVISION THAT THE BUSINESS ENTITY
8	HAS OBTAINED FOR ITSELF AND FOR ITS EMPLOYEES, WHERE
9	APPLICABLE, COVERAGE UNDER THE WORKERS' COMPENSATION ACT AND
10	THE OCCUPATIONAL DISEASE ACT FOR THE DURATION OF THE
11	CONTRACT.

-End-

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