SENATE BILL NO. 288

INTRODUCED BY S. BROWN

IN THE SENATE

January 27, 1981

February 18, 1981

February 19, 1981

February 20, 1981

February 23, 1981

February 24, 1981

IN THE HOUSE

March 3, 1981

March 27, 1981

March 30, 1981

March 31, 1981

Committee recommend bill do pass. Report adopted.

Introduced and referred to Committee on Judiciary.

Bill printed and placed on members' desks.

Second reading, do pass.

Correctly engrossed.

Third reading, passed. Ayes, 50; Noes, 0. Transmitted to House.

Introduced and referred to Committee on Judiciary.

Committee recommend bill be concurred in as amended. Report adopted.

On motion rules suspended and bill allowed to be transmitted on 71st legislative day. Motion adopted.

Second reading, concurred in as amended.

On motion rules suspended and bill placed on third reading this day.

Third reading, concurred in as amended. Ayes, 91; Noes, 1.

IN THE SENATE

April 1, 1981

Returned from House with amendments.

April 10, 1981

April 11, 1981

Second reading, amendments concurred in.

Third reading, amendments concurred in. Ayes, 47; Noes, 0. Sent to enrolling.

Reported correctly enrolled.

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LC 0146/01

Seat BILL NO. 288 1 INTRODUCED BY THERE BONN З A BILL FOR AN ACT ENTITLED: **MAN** ACT IMPLEMENTING 4

CONSTITUTIONAL AMENDMENT NO. 9, WHICH AUTHORIZES THE 5 LEGISLATURE TO ESTABLISH EXCEPTIONS TO THE CONFIDENTIALITY 6 OF PROCFEDINGS BEFORE THE JUDICIAL STANDARDS COMMISSION; 7 AUTHORIZING AN EFFICIENCY AND EFFECTIVENESS AUDIT; REQUIRING 8 THE COMMISSION TO REPORT TO THE LEGISLATURE: AMENDING 5 10 SECTION 3-1-1105, MCA."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 12 13 Section 1. Section 3-1-1105, MCA, is amended to read: *3-1-1105. Confidential proceedings -- rules for 14 commission. (1) ATT Except as provided in [sections 2 15 through 6]. all papers filed with and proceedings before the 16 commission or masters are confidential. 17

t2)--The and the filing of papers with and the 18 testimony given before the commission or masters is 19 privileged communication. 20

(3)(2) The commission shall make rules for the conduct 21 22 of its affairs and provide--for the enforcement___of 23 confidentiality of--its--proceedings consistent_with_this Dort. 24

NEW_SECTION. Section 2. Public disclosure of record 25

required. If the commission recommends to the supreme court 1 that a judicial officer be censured, suspended, removed or 2 retired pursuant to 3-1-1106(3), the commission must allow 3 public access to:

(1) all papers pertaining to each finding of probable 5 cause for charging judicial misconduct, including charges of ć misconduct that are later determined not to be grounds for 7 recommending disciplinary action to the supreme court; and 8 (2) all transcripts or recordings of proceedings 9 before the commission or masters pertaining to the matters 10 11 described in subsection (1).

12 NEW SECTION. Section 3. Judge's waiver of confidentiality -- hearing made public. The commission must 13 allow public access to all papers filed with and testimony 14 and hearings before the commission or masters in a given 15 case if the judge against whom a complaint has been filed 16 waives his right of confidentiality and requests in writing 17 that the proceedings be accessible to the public. 18

NEW_SECTION. Section 4. Public statements by 19 commission. In any case in which the subject matter becomes 20 public, through independent sources or through a waiver of 21 confidentiality by the judge against whom the complaint has 22 been filed, the commission may issue statements as it 23 considers appropriate in order to: 24

(1) confirm the pendency of the investigation; 25

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(2) clarify the procedural aspects of the disciplinary
 proceedings;
 (3) explain the right of the judge to a fair hearing

3 (3) explain the right of the judge to a fair hearing
4 without prejudgment;

5 (4) state that the judge denies the allegations; or
6 (5) declare that there is insufficient evidence for a
7 finding of good cause.

NEW_SECTION. Section 5. Disclosure for iudicial 8 9 selection -- appointment or assignment. If in connection 10 with the selection or appointment of a judge, any state or federal agency seeks information or written materials from 11 the commission concerning that judge, information may be 12 13 divulged in accordance with procedures prescribed by the 14 commission, including reasonable notice to the judge 15 affected unless the judge signs a waiver of notice. If in connection with the assignment of a retired judge to 16 17 judicial duties, any appropriate authority seeks information or written materials from the commission about that judge, 18 information may be divulged in accordance with procedures 19 prescribed by the commission, including reasonable notice to 20 the judge affected unless the judge signs a waiver of 21 22 notice.

23 <u>NEW_SECTION_</u> Section 6. Efficiency and effectiveness
 24 -- audit authorized. [1] The legislative auditor may audit
 25 the commission to determine whether it is efficiently and

effectively processing complaints against judicial officers
 in the state in accordance with this part.

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3 (2) The confidentiality provisions of this part do not 4 bar the legislative auditor from obtaining access to any 5 information possessed by the commission that is necessary to 6 the legislative audit function so long as confidential 7 information is kept confidential by the legislative auditor.

8 <u>NEW SECTION</u>. Section 7. Commission report to 9 legislature. (1) The commission shall submit to the 10 legislature each year the legislature meets in regular 11 session a report containing the following information:

12 (a) identification of each complaint, whether or not
13 verified, received by the commission during the preceding
14 biennium by a separate number that in no way reveals the
15 identity of the judge complained against;

16 (b) the date each complaint was filed;

17 (c) the general nature of each complaint;

18 (d) whether there have been previous complaints
19 against the same judge and, if so, the general nature of the
20 previous complaints;

(e) the present status of all complaints filed with or
 pending before the commission during the preceding biennium;
 and

24 (f) whenever a final disposition of a complaint has25 been made during the preceding biennium, the nature of the

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disposition, the commission's recommendation; if any, to the
 supreme court, and the action taken by the supreme court.
 (2) The commission must observe the confidentiality
 provisions of this part in fulfilling the requirements of
 this section.
 Section 8. Codification instruction. Sections 2
 through 7 are intended to be codified as an integral part of

8 Title 3, chapter 1, part 11, and the provisions of Title 3,

9 chapter 1, part 11, apply to sections 2 through 7.

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Approved by Committee on Judiciary

Sente BILL NO. 288 1 INTRODUCED BY THERE BRAN 2

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4 A BILL FOR AN ACT ENTITLED: "AN ACT IMPLEMENTING 5 CONSTITUTIONAL AMENDMENT NO. 9, WHICH AUTHORIZES THE 6 LEGISLATURE TO ESTABLISH EXCEPTIONS TO THE CONFIDENTIALITY 7 DF PROCEEDINGS BEFORE THE JUDICIAL STANDARDS COMMISSION; 8 AUTHORIZING AN EFFICIENCY AND EFFECTIVENESS AUDIT; REQUIRING 9 THE COMMISSION TO REPORT TO THE LEGISLATURE; AMENDING 10 SECTION 3-1+1105, MCA."

11

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

13 Section 1. Section 3-1-1105, MCA, is amended to read: 14 "3-1-1105. Confidential proceedings -- rules for 15 commission. (1) ATT Except as provided in [sections_2] 16 through 61. all papers filed with and proceedings before the 17 commission or masters are confidential.

18 f2f--The and_the filing of papers with and the 19 testimony given before the commission or masters is 20 privileged communication.

21 (37(2) The commission shall make rules for the conduct
22 of its affairs and provide--for the <u>enforcement____of</u>
23 confidentiality of--its--proceedings <u>consistent_with this</u>
24 <u>part.</u>**

25 NEW_SECIION. Section 2. Public disclosure of record

required. If the commission recommends to the supreme court that a judicial officer be censured, suspended, removed or retired pursuant to 3-1-1106(3), the commission must allow public access to:

5 (1) all papers pertaining to each finding of probable 6 cause for charging judicial misconduct, including charges of 7 misconduct that are later determined not to be grounds for 8 recommending disciplinary action to the supreme court; and 9 (2) all transcripts or recordings of proceedings 10 before the commission or masters pertaining to the matters 11 described in subsection (1).

12 NEW_SECTION. Section 3. Judge's waiver of 13 confidentiality -- hearing made public. The commission must 14 allow public access to all papers filed with and testimony and hearings before the commission or masters in a given 15 16 case if the judge against whom a complaint has been filed 17 waives his right of confidentiality and requests in writing 18 that the proceedings be accessible to the public.

19NEW_SECTION:
Section 4. Publicstatementsby20commission. In any case in which the subject matterbecomes21public. through independent sources or through a waiver of22confidentiality by the judge against whom the complaint has23been filed, the commission may issue statements as it24considers appropriate in order to:

25 (1) confirm the pendency of the investigation;

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1 (2) clarify the procedural aspects of the disciplinary 2 proceedings;

3 (3) explain the right of the judge to a fair hearing
4 without prejudgment;

5 (4) state that the judge denies the allegations; or

6 (5) declare that there is insufficient evidence for a7 finding of good cause.

8 NEW_SECTION. Section 5. Disclosure for judicial 9 selection ~~ appointment or assignment. If in connection 10 with the selection or appointment of a judge, any state or 11 federal agency seeks information or written materials from 12 the commission concerning that judge, information may be 13 divulged in accordance with procedures prescribed by the 14 commission, including reasonable notice to the judge 15 affected unless the judge signs a waiver of notice. If in 16 connection with the assignment of a retired judge to 17 judicial duties, any appropriate authority seeks information 18 or written materials from the commission about that judge. 19 information may be divulged in accordance with procedures 20 prescribed by the commission, including reasonable notice to 21 the judge affected unless the judge signs a waiver of 22 notice.

23 <u>NEW SECTION.</u> Section 6. Efficiency and effectiveness
 24 -- audit authorized. (1) The legislative auditor may audit
 25 the commission to determine whether it is efficiently and

1 effectively processing complaints against judicial officers

2 in the state in accordance with this part.

(2) The confidentiality provisions of this part do not 3 har the legislative auditor from obtaining access to any 4 information possessed by the commission that is necessary to 5 the legislative audit function so long as confidential 6 information is kept confidential by the legislative auditor. 7 NEW SECTION. Section 7. Commission report to 8 legislature. (1) The commission shall submit to the 9 legislature each year the legislature meets in regular 10 session a report containing the following information: 11

12 (a) identification of each complaint, whether or not
13 verified, received by the commission during the preceding
14 biennium by a separate number that in no way reveals the
15 identity of the judge complained against;

- 16 (b) the date each complaint was filed;
- 17 (c) the general nature of each complaint;

18 (d) whether there have been previous complaints
19 against the same judge and, if so, the general nature of the
20 previous complaints;

(e) the present status of all complaints filed with or
 pending before the commission during the preceding biennium;
 and

24 (f) whenever a final disposition of a complaint has
25 been made during the preceding biennium, the lature of the

disposition: the commission's recommendation; if any, to the
 supreme court, and the action taken by the supreme court.
 (2) The commission must observe the confidentiality

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4 provisions of this part in fulfilling the requirements of 5 this section.

6 Section 8. Codification instruction. Sections 2
7 through 7 are intended to be codified as an integral part of
8 Title 3, chapter 1, part 11, and the provisions of Title 3,
9 chapter 1, part 11, apply to sections 2 through 7.

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Seatty BILL NO. 288 1 INTRODUCED BY THEME 2 з

4 A BILL FOR AN ACT ENTITLED: "AN ACT IMPLEMENTING 5 CONSTITUTIONAL AMENDMENT NO. 9, WHICH AUTHORIZES THE 6 LEGISLATURE TO ESTABLISH EXCEPTIONS TO THE CONFIDENTIALITY 7 OF PROCEEDINGS BEFORE THE JUDICIAL STANDARDS COMMISSION; 8 AUTHORIZING AN EFFICIENCY AND EFFECTIVENESS AUDIT; REQUIRING 9 THE COMMISSION TO REPORT TO THE LEGISLATURE; AMENDING 10 SECTION 3-1-1105, MCA."

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25 <u>NEW_SECTION</u> Section 2. Public disclosure of record

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 that a judicial officer be censured, suspended, removed or
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12 <u>NEW_SECTION</u> Section 3. Judge's waiver of 13 confidentiality -- hearing made public. The commission must 14 allow public access to all papers filed with and testimony 15 and hearings before the commission or masters in a given 16 case if the judge against whom a complaint has been filed 17 waives his right of confidentiality and requests in writing 18 that the proceedings be accessible to the public.

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25 (1) confirm the pendency of the investigation;

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(2) clarify the procedural aspects of the disciplinary
 proceedings;

3 (3) explain the right of the judge to a fair hearing
4 without prejudgment;

5 (4) state that the judge denies the allegations; or

6 (5) declare that there is insufficient evidence for a 7 finding of good cause.

NEW_SECTION. Section 5. Disclosure for 8 iudicial 9 selection -- appointment or assignment. If in connection 10 with the selection or appointment of a judge, any state or federal agency seeks information or written materials from 11 the commission concerning that judge, information may be 12 divulged in accordance with procedures prescribed by the 13 14 commission, including reasonable notice to the judge 15 affected unless the judge signs a waiver of notice. If in connection with the assignment of a retired judge to 16 judicial duties, any appropriate authority seeks information 17 or written materials from the commission about that judge, 18 19 information may be divulged in accordance with procedures prescribed by the commission, including reasonable notice to 20 the judge affected unless the judge signs a waiver of 21 22 notice.

23 <u>NEW_SECTION_</u> Section 6. Efficiency and effectiveness
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 25 the commission to determine whether it is efficiently and

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3 (2) The confidentiality provisions of this part do not 4 bar the legislative auditor from obtaining access to any information possessed by the commission that is necessary to 5 6 the legislative audit function so long as confidential 7 information is kept confidential by the legislative auditor. 8 NEW_SECTION. Section 7. Commission report to 9 legislature. (1) The commission shall submit to the 10 legislature each year the legislature meets in regular 11 session a report containing the following information:

12 (a) identification of each complaint, whether or not
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14 biennium by a separate number that in no way reveals the
15 identity of the judge complained against;

16 (b) the date each complaint was filed;

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18 (d) whether there have been previous complaints
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20 previous complaints;

(e) the present status of all complaints filed with or
 pending before the commission during the preceding biennium;
 and

24 (f) whenever a final disposition of a complaint has
25 been made during the preceding biennium, the nature of the

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disposition, the commission's recommendation, if any, to the
 supreme court, and the action taken by the supreme court.
 (2) The commission must observe the confidentiality
 provisions of this part in fulfilling the requirements of
 this section.

Section 8. Codification instruction. Sections 2
through 7 are intended to be codified as an integral part of
Title 3, chapter 1, part 11, and the provisions of Title 3,
chapter 1, part 11, apply to sections 2 through 7.

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SB 0288/02

1 2 3 4 5 6 7	SENATE BILL NO. 200 INTRODUCED BY S. BROWN A BILL FOR AN ACT ENTITLED: "AN ACT IMPLEMENTING CONSTITUTIONAL AMENDMENT NO. 9. WHICH AUTHORIZES THE LEGISLATURE TO ESTABLISH EXCEPTIONS TO THE CONFIDENTIALITY OF PROCEEDINGS BEFORE THE JUDICIAL STANDARDS COMMISSION;	<pre>1 required. If the commission recommends-to-the-supremecourt 2 thatajudicial-officer-be-censuredy-subpendedy-removed-or 3 retired-pursuant-to-3-1-1106(3) <u>FINDS</u> <u>PROBABLEEAUSEFOR</u> 4 <u>EHARGING-AdUOGEWITHdUDICIALNISEONDUEF</u> <u>GOOD CAUSE TO</u> 5 <u>ORDER A HEARING PURSUANT TO 3-1-1106(2)</u>, the commission must 6 allow public access to: 7 (1) all papers pertaining to each finding of probable</pre>
, 8	AUTHORIZING AN EFFICIENCY AND EFFECTIVENESS AUDIT; REQUIRING	8 <u>GDDD</u> cause forchargingjudiciolmisconduct, including
9	THE COMMISSION TO REPORT TO THE LEGISLATURE; AMENDING	9 charges of misconduct that are later determined not to be
10	SEETION SECTIONS 3-1-1105 AND 3-1-1107, MCA."	10 grounds for recommending <u>RETIREMENT OR</u> disciplinary action
11		11 to the supreme court; and
12	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	12 (2) THE PROCEEDINGS IN WHICH THE COMMISSION OR MASTERS
13	Section 1. Section 3-1-1105, MCA, is amended to read:	13 <u>HEAR_THE_CHARGES</u> OF <u>HISEONDUCT</u> <u>AGAINST A JUDGE; AND</u> 14 <u>F27(3)</u> all transcripts or recordings of proceedings
14	"3-1-1105. Confidential proceedings rules for	15 before the commission or masters pertaining to the matters
15	commission. (1) All Except as provided in [sections 2	16 described in subsection SUBSECTIONS (1) AND (2).
16	through $67]_1$ all papers filed with and proceedings before	17 SECTION 3. SECTION 3-1-1107, MCA. IS AMENDED TO READ:
17	the commission or masters are confidential ${f v}$	18 "3-1-1107. Action by supreme court. (1) The supreme
18	f2)The <u>and the</u> filing of papers with and the	19 court shall review the record of the proceedings and shall
19	testimony given before the commission or masters is	20 make such determination as it finds just and proper and may:
20	privileged communication.	21 (1)[a] order censure, suspension, removal, or
21	(3)(2) The commission shall make rules for the conduct	<pre>22 retirement of a judicial officer; or</pre>
22	of its affairs and provide for the <u>enforcement of</u>	23 f2j(b) wholly reject the recommendation.
23	confidentiality of -its-proceedings <u>consistent with this</u>	24 (2) Any hearing conducted before the supreme court
24	<u>part</u> ."	25 <u>relative to a recommendation by the commission, together</u>
25	<u>NEW_SECTION.</u> Section 2. Public disclosure of-record	
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REFERENCE BILL

1 with all papers pertaining to such recommendation, shall be 2 accessible to the public."

3 NEW SECTION. Section 4. Judgets waiver of confidentiality -- hearing made public. The commission must 4 allow public access to all papers filed with and testimony 5 and hearings before the commission or masters in a given 6 7 case if the judge against whom a complaint has been filed waives his right of confidentiality and requests in writing 8 9 that the proceedings be accessible to the public.

10 <u>NEW_SECTION</u>. Section 5. Public statements by 11 commission. In any case in which the subject matter becomes 12 public, through independent sources or through a waiver of 13 confidentiality by the judge against whom the complaint has 14 been filed, the commission may issue statements as it 15 considers appropriate in order to:

confirm the pendency of the investigation;

16

17 (2) clarify the procedural aspects of the disciplinary 18 proceedings;

19 (3) explain the right of the judge to a fair hearing20 without prejudgment;

(4) state that the judge denies the allegations; or
 (5) declare¹¹ that there is insufficient evidence for a
 finding of good cause.

24NEW_SECTION.Section 6.Disclosureforjudicial25selection -- appointment or assignment. If in connection

with the selection or appointment of a judge, any state or 1 2 federal agency seeks information or written materials from 3 the commission concerning that judge, information may be divulged in accordance with procedures prescribed by the 4 commission, including reasonable notice to the judge 5 6 affected unless the judge signs a waiver of notice. If in 7 connection with the assignment of a retired judge to 8 judicial duties, any appropriate authority seeks information 9 or written materials from the commission about that judge, 10 information may be divulged in accordance with procedures 11 prescribed by the commission, including reasonable notice to 12 the judge affected unless the judge signs a waiver of 13 notice.

NEW_SECTION. Section 7. Efficiency and effectiveness -- audit authorized. (1) The legislative auditor may audit the commission to determine whether it is efficiently and effectively processing complaints against judicial officers in the state in accordance with this part.

19 (2) The confidentiality provisions of this part do not 20 bar the legislative auditor from obtaining access to any 21 information possessed by the commission that is necessary to 22 the legislative audit function so long as confidential 23 information is kept confidential by the legislative auditor. 24 NEW SECTION. Section 8. Commission report to 25 legislature. (1) The commission shall submit to the

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SB 288

1	legislature each year the legislature meets in regular	
Z	session a report containing the following information:	
3	(a) identification of each complaint, whether or not	
4	verified, received by the commission during the preceding	
5	biennium by a separate number that in no way reveals the	
6	identity of the judge complained against;	
7	(b) the date each complaint was filed;	
8	(c) the general nature of each complaint;	
9	(d) whether there have been previous complaints	
10	against the same judge and, if so, the general nature of the	
11	previous complaints;	
12	(e) the present status of all complaints filed with or	
13	pending before the commission during the preceding biennium:	
14	and	
15	(f) whenever a final disposition of a complaint has	
16	been made during the preceding biennium, the nature of the	
17	disposition, the commission's recommendation, if any, to the	
18	supreme court, and the action taken by the supreme court.	
19	(2) The commission must observe the confidentiality	
20	provisions of this part in fulfilling the requirements of	
21	this section.	
22	Section 9. Eodification instruction. Sections 2	
23	through 7 are intended to be codified as an integral part of	

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25 chapter 1, part 11, apply to sections 2 through 7.

Title 3, chapter 1, part 11, and the provisions of Title 3,

-5- -End- 58 288

1. Page 1, line 16.
Following: "through" "6" Strike: "7" Insert: 2. Page 2, line 5. Following: "of" Strike: "probable" "good" Insert: 3. Page 2, line 6. Following: "cause" Strike: "for charging judicial misconduct" Following: "charges" Strike: "of" 4. Page 2, line 7. Following: line 6 Strike: "misconduct" 5. Page 2, line 8. Following: "recommending" Insert: "retirement or" amendment to amendment #3 of House Judiciary Committee amendments 6. of 3/26/81. Insert: "finds probable-cause-for-charging-a-judge-with-judicial misconduct good cause to order a hearing pursuant to 3-1-1106 (2)" 7. amendment to amendment #4 of House Judiciary Committee amendments of 3/26/81. Insert: "(2) the proceedings in which the commission or masters hear the charges of-misconduct against a judge; and"

House amendments to Senate Bill 288:

HOUSE JUDICIARY COMMITTEE

3/26/81

1. Title, line 10.
Following: line 9
Strike: "SECTION"
Insert: "SECTIONS"
Following: "3-1-1105"
Insert: "AND 3-1-1107"

2. Page 1, line 25.
Following: "disclosure"
Strike: "of record"

3. Page 2, lines 1 through 3. Following: "commission" on line 1 Strike: remainder of line 1 through "3-1-1106 (3)" on line 3 Insert: "finds probable cause for charging a judge with judicial misconduct"

4. Page 2, line 8.
Following: ";"
Strike: "and"
Insert: "(2) the proceedings in which the comm⁻ sion or masters hear
the charges of misconduct; and"
Renumber: subsequent subsection

5. Page 2, line 11. Following: "in" Strike: "subsection" Insert: "subsections" Following: "(1)" Insert: "and (2)"

6. Page 2. Following: line ll

Insert: "Section 3. Section 3-1-1107, MCA, is amended to read: "3-1-1107. Action by supreme court. (1) the supreme court shall review the record of the proceedings and shall make such determination as it finds just and proper and may:

(1) (a) order censure, suspension, removal, or retirement of a judicial officer; or

(2) (b) wholly reject the recommendation.

(2) Any hearing conducted before the supreme court relative to a recommendation by the commission, together with all papers pertaining to such recommendation, shall be accessible to the public."" Renumber: subsequent sections