Senate Bill 226

In The Senate

January 21, 1981	Introduced and referred to Committee on Labor Relations.
February 11, 1981	Committee recommend bill do pass as amended.
February 12, 1981	Bill printed and placed on members' desks.
February 13, 1981	Second reading do pass as amended.
February 14, 1981	Correctly engrossed.
February 16, 1981	Third reading passed.
In The House	
Fberuary 17, 1981	Introduced and referred to Committee on Labor and Industry.
March 13, 1981	Committee recommend bill concurred.
March 18, 1981	Motion pass consideration to the 62nd legislative day.
March 20, 1981	Second reading concurred.
March 23, 1981	Third reading concurred.
In The Senate	
March 24, 1981	Returned from House concurred.
March 24, 1981	Sent to enrolling.
March 26, 1981	Correctly enrolled. Signed by President.
March 28, 1981	Delivered to Governor.
April 2, 1981	Vetoed.

1			Least	BILL	NO- (226
2	INTRODUCED	BY	Neary			

A BILL FOR AN ACT ENTITLED: "AN ACT TO AMEND SECTION
39-51-204, MCA, TO EXCLUDE TREE-THINNING CONTRACTORS WHO
SATISFY CERTAIN CONDITIONS FROM THE DEFINITION OF
"EMPLOYMENT"; AND PROVIDING AN EFFECTIVE DATE OF MAY 1,
1981."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 39-51-204, MCA, is amended to read:

12 "39-51-204. Exclusions from definition of employment.

13 (1) The term "employment" does not include:

- 14 (a) agricultural labor, except as provided in 15 39-51-203(8);
 - (b) domestic service in a private home, local college club, or local chapter of a college fraternity or sorority, except as provided in 39-51-203(9);
 - (c) service performed as an officer or member of the crew of a vessel on the navigable waters of the United States;
 - (d) service performed by an individual in the employ of his son, daughter, or spouse and service performed by a child under the age of 18 in the employ of his father or mother;

(e) service performed in the employ of any other state or its political subdivisions or of the United States government or of an instrumentality of any other state or states or their political subdivisions or of the United States, except that national banks organized under the national banking law shall not be entitled to exemption under this subsection and shall be subject to this chapter the same as state banks, provided that such service is excluded from employment as defined in the Federal Unemployment Tax Act by section 3306(c)(7) of that act:

Insurance is payable under an unemployment insurance system established by an act of congress, provided that the division must enter into agreements with the proper agencies under such act of congress, which agreements shall become effective in the manner prescribed in the Montana Administrative Procedure Act for the adoption of rules, to provide reciprocal treatment to individuals who have, after acquiring potential rights to benefits under this chapter, acquired rights to unemployment insurance under such act of congress or who have, after acquiring potential rights to unemployment insurance under such act of congress, acquired rights to benefits under this chapter;

(g) services performed in the delivery and distribution of newspapers or shopping news from house to

house and business establishments by an individual under the age of 18 years, but not including the delivery or distribution to any point or points for subsequent delivery or distribution:

- (h) Services performed by real estate, securities, and insurance salesmen paid solely by commissions and without quarantee of minimum earnings:
- (i) service performed in the employ of a school, college, or university if such service is performed by a student who is enrolled and is regularly attending classes at such school, college, or university or by the spouse of such a student if such spouse is advised, at the time such spouse commences to perform such service, that the employment of such spouse to perform such service is provided under a program to provide financial assistance to such student by such school, college, or university and such employment will not be covered by any program of unemployment insurance;
- of 22 who is enrolled at a nonprofit or public educational institution, which normally maintains a regular faculty and curriculum and normally has a regularly organized body of students in attendance at the place where its educational activities are carried on, as a student in a full-time program taken for credit at such institution which combines

- academic instruction with work experience if such service is
 an integral part of such program and such institution has so
 certified to the employer, except that this subsection shall
 not apply to service performed in a program established for
 or on behalf of an employer or group of employers;
 - (k) service performed in the employ of a hospital if such service is performed by a patient of the hospital*:
- 8 (1) casual labor not in the course of an employer's
 9 trade or business performed in any calendar quarter, unless
 10 the cash remuneration paid for such service is \$50 or more
 11 and such service is performed by an individual who is
 12 regularly employed by such employer to perform such
 13 service.
 - (m) service performed by an individual under a written contract providing for the thinning of trees on forest lands, provided such contract specifies that the individual is free from the control and direction of the party for whom the work is being performed, permits the individual to establish his own bours of work, and specifies a rate of remuneration based upon the work performed rather than the time worked.
- 22 (2) *Employment* does not include elected public
 23 officials.
- 24 (3) For the purposes of 39-51-203(6), the term
 25 "employment" does not apply to service performed:

(a) In the employ of a church or convention or association of churches or an organization which is operated primarily for religious purposes and which is operated, supervised, controlled, or principally supported by a church or convention or association of churches:

- (b) by a duly ordained, commissioned, or licensed minister of a church in the exercise of his ministry or by a member of a religious order in the exercise of duties required by such order;
- (c) in the employ of a school which is not an institution of higher education, prior to December 31, 1977;
- (d) in a facility conducted for the purpose of carrying out a program of rehabilitation for individuals whose earning capacity is impaired by age or physical or mental deficiency or injury or providing remunerative work for individuals who, because of their impaired physical or mental capacity, cannot be readily absorbed in the competitive labor market by an individual receiving such rehabilitation or remunerative work;
- (e) as part of an unemployment work-relief or work-training program assisted or financed in whole or in part by a federal agency or any agency of a state or political subdivision thereof by an individual receiving such work relief or work training; or
- (f) for a state prison or other state correctional or

- 1 custodial institution by an inmate of that institution.*
- 2 Section 2. Effective date. This act is effective May
- 3 1, 1981.

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Approved by Committee on Labor & Employment Relations

1	SENATE BILL NO. 226
2	INTRODUCED BY HEALY
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4	A BILL FOR AN ACT ENTITLED: "AN ACT TO AMEND SECTION
5	39-51-204, MCA, TO EXCLUDE TREE-THINNING CONTRACTORS WHO
6	SATISFY CERTAIN CONDITIONS FROM THE DEFINITION OF
7	"EMPLOYMENT"; AND PROVIDING AN EFFECTIVE DATE OF MAY 1.
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14	(a) agricultural labor, except as provided in
15	39-51-203(8);
16	(b) domestic service in a private home, local college
17	club. or local chapter of a college fraternity or sorority.
18	except as provided in 39-51-203(9);
19	(c) service performed as an officer or member of the
20	crew of a vessel on the navigable waters of the United
21	States;
22	(d) service performed by an individual in the employ
23	of his son, daughter, or spouse and service performed by a
24	child under the age of 18 in the employ of his father or

1 (e) service performed in the employ of any other state 2 or its political subdivisions or of the United States 3 government or of an instrumentality of any other state or states or their political subdivisions or of the United 5 States, except that national banks organized under the national banking law shall not be entitled to exemption 7 under this subsection and shall be subject to this chapter the same as state banks, provided that such service is 9 excluded from employment as defined in the Federal 10 Unemployment Tax Act by section 3306(c)(7) of that act; 11 (f) service with respect to which unemployment

(f) service with respect to which unemployment insurance is payable under an unemployment insurance system established by an act of congress, provided that the division must enter into agreements with the proper agencies under such act of congress, which agreements shall become effective in the manner prescribed in the Montana Administrative Procedure Act for the adoption of rules, to provide reciprocal treatment to individuals who have, after acquiring potential rights to benefits under this chapter, acquired rights to unemployment insurance under such act of congress or who have, after acquiring potential rights to unemployment insurance under such act of congress, acquired rights to benefits under this chapter;

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house and business establishments by an individual under the age of 18 years, but not including the delivery or distribution to any point or points for subsequent delivery or distribution:

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- (h) services performed by real estate, securities, and insurance salesmen paid solely by commissions and without guarantee of minimum earnings;
- (i) service performed in the employ of a school, college, or university if such service is performed by a student who is enrolled and is regularly attending classes at such school, college, or university or by the spouse of such a student if such spouse is advised, at the time such spouse commences to perform such service, that the employment of such spouse to perform such service is provided under a program to provide financial assistance to such student by such school, college, or university and such employment will not be covered by any program of unemployment insurance;
- of 22 who is enrolled at a nonprofit or public educational institution, which normally maintains a regular faculty and curriculum and normally has a regularly organized body of students in attendance at the place where its educational activities are carried on, as a student in a full-time program taken for credit at such institution which combines

- academic instruction with work experience if such service is
 an integral part of such program and such institution has so
 certified to the employer, except that this subsection shall
 not apply to service performed in a program established for
 or on behalf of an employer or group of employers:
 - (k) service performed in the employ of a hospital if such service is performed by a patient of the hospital*;
- 8 (1) casual labor not in the course of an employer's
 9 trade or business performed in any calendar quarter, unless
 10 the cash remuneration paid for such service is \$50 or more
 11 and such service is performed by an individual who is
 12 regularly employed by such employer to perform such
 13 service*; or
 - (m) service performed by an individual under a written contract providing for the thinning of trees on forest lands: provided such contract specifies that the individual is free from the control and direction of the party for whom the work is being performed. REQUIRES COVERAGE UNDER THE WORKERS. COMPENSATION ACT UNDER SAID CONTRACT: permits the individual to establish his own hours of work, and specifies a rate of remuneration based upon the work performed rather than the time worked.
- 23 (2) "Employment" does not include elected public 24 officials.
- 25 (3) For the purposes of 39-51-203(6' the term

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"employment" does not apply to service performed:

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- (b) by a duly ordained, commissioned, or licensed minister of a church in the exercise of his ministry or by a member of a religious order in the exercise of duties required by such order;
- (c) in the employ of a school which is not an institution of higher education, prior to December 31, 1977;
- (d) in a facility conducted for the purpose of carrying out a program of rehabilitation for individuals whose earning capacity is impaired by age or physical or mental deficiency or injury or providing remunerative work for individuals who, because of their impaired physical or mental capacity, cannot be readily absorbed in the competitive labor market by an individual receiving such rehabilitation or remunérative work;
- (e) as part of an unemployment work-relief or work-training program assisted or financed in whole or in part by a federal agency or any agency of a state or political subdivision thereof by an individual receiving such work relief or work training or

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1 (f) for a state prison or other state correctional or 2 custodial institution by an inmate of that institution.** 3 Section 2. Effective date. This act is effective May 4 1. 1981.

-End-

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SENATE BILL NO. 226
2 INTRODUCED BY HEALY

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47th Legislature

4 A SILL FOR AN ACT ENTITLED: "AN ACT TO AMEND SECTION
5 39-51-204, MCA, TO EXCLUDE TREE-THINNING CONTRACTORS WHO
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19 (c) service performed as an officer or member of the 20 crew of a vessel on the navigable waters of the United 21 States:

(d) service performed by an individual in the employ of his son, daughter, or spouse and service performed by a child under the age of 18 in the employ of his father or mother; 1 (e) service performed in the employ of any other state
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3 government or of an instrumentality of any other state or
4 states or their political subdivisions or of the United
5 States, except that national banks organized under the
6 national banking law shall not be entitled to exemption
7 under this subsection and shall be subject to this chapter
8 the same as state banks, provided that such service is
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10 Unemployment Tax Act by section 3306(c)(7) of that act;

11 (f) service with respect to which unemployment 1.2 insurance is payable under an unemployment insurance system 13 established by an act of congress, provided that the 14 division must enter into agreements with the proper agencies 15 under such act of congress, which agreements shall become 16 effective in the manner prescribed in the Montana 17 Administrative Procedure Act for the adoption of rules, to 18 provide reciprocal treatment to individuals who have, after 19 acquiring potential rights to benefits under this chapter, 20 acquired rights to unemployment insurance under such act of 21 congress or who have, after acquiring potential rights to 22 unemployment insurance under such act of congress, acquired 23 rights to benefits under this chapter;

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 - (i) service performed in the employ of a school, college, or university if such service is performed by a student who is enrolled and is regularly attending classes at such school, college, or university or by the spouse of such a student if such spouse is advised, at the time such spouse commences to perform such service, that the employment of such spouse to perform such service is provided under a program to provide financial assistance to such student by such school, college, or university and such employment will not be covered by any program of unemployment insurance;
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- (d) in a facility conducted for the purpose of carrying out a program of rehabilitation for individuals whose earning capacity is impaired by age or physical or mental deficiency or injury or providing remunerative work for individuals who, because of their impaired physical or mental capacity, cannot be readily absorbed in the competitive labor market by an individual receiving such rehabilitation or remunerative work;
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-End-

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 - (i) service performed by an individual under the age of 22 who is enrolled at a nonprofit or public educational institution, which normally maintains a regular faculty and curriculum and normally has a regularly organized body of students in attendance at the place where its educational activities are carried on, as a student in a full-time program taken for credit at such institution which combines

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- academic instruction with work experience if such service is an integral part of such program and such institution has so certified to the employer, except that this subsection shall not apply to service performed in a program established for or on behalf of an employer or group of employers:
- (k) service performed in the employ of a hospital if such service is performed by a patient of the hospital*;
- (1) casual labor not in the course of an employer's trade or business performed in any calendar quarter, unless the cash remuneration paid for such service is \$50 or more and such service is performed by an individual who is regularly employed by such employer to perform such services; or
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(f) for a state prison or other state correctional or 1 2 custodial institution by an inmate of that institution." 3 Section 2. Effective date. This act is effective May

1. 1981.

-End-



State of Montana Office of the Governor Helena 59620

April 2, 1981

The Honorable Jean A. Turnage President of the Senate State Capitol Helena, Montana 59620

The Honorable Robert L. Marks Speaker of the House State Capitol Helena, Montana 59620

Dear Senator Turnage and Representative Marks:

In accordance with the power vested in me as Governor by the Constitution and the laws of the State of Montana, I hereby veto Senate Bill 226, "AN ACT TO AMEND SECTION 39-51-204, MCA, TO EXCLUDE TREE-THINNING CONTRACTORS WHO SATISFY CERTAIN CONDITIONS FROM THE DEFINITION OF "EMPLOYMENT": AND PROVIDING AN EFFECTIVE DATE OF MAY 1, 1981."

If Senate Bill 226 became law, tree thinners would be the only workers in the State of Montana to pay for their own coverage for workers' compensation insurance. Senate Bill 226 would shift the burden of providing workers' compensation coverage from an employer to an employee for the first time since the enactment of Workers' Compensation in 1915.

Significantly, the bill does not attempt to define tree thinners as independent contractors; it exempts them from the legal definition of employment for the purposes of unemployment insurance and workers compensation. It places tree thinners in the same category as individuals exempted in such categories as delivery of newspapers by an individual under the age of 18, a patient in a hospital performing services for that hospital, an inmate in a prison performing services for that institution, and minor children employed by their parents in a family-owned business.

Exempting tree thinners represents a significant departure from the current exemption criteria. All current exemptions are included in the federal statutes and are adopted by the state for consistency; tree thinners would be the first exemption from the definition of employment that is not contained in the federal statutes.

Enactment of Senate Bill 226 would open the door for potential abuse of this statute. Wood products workers are employed in the second most dangerous occupation in the state, and their workers' compensation coverage is expensive. Enactment of SB 226 would encourage employers in the wood products and other industries to try to re-classify other employees to avoid payment of unemployment insurance and workers' compensation coverage.

The Honorable Jean A. Turnage The Honorable Robert L. Marks Page 2 April 2, 1981

Senate Bill 226 also creates administrative difficulties for the workers' compensation program. Since the bill requires each individual tree thinner to pay for his own workers' compensation coverage, the Division would be required to maintain separate files, take separate payments and keep records on each individual tree thinner employed in Montana. In contrast to the current situation where the Workers' Compensation Division has contracts with the major employers who hire tree thinners, the state of Montana would have approximately 2,000 separate contracts with individual tree thinners. Because of the seasonable nature of their employment, those individuals are difficult to contact through normal business channels. As a result, many tree thinners may not bother to register for workers' compensation even though they would be required to by law. A substantial drain on the Unemployed Insurers Fund could ensue if these people injure themselves without having coverage as provided by law.

For these reasons, I hereby veto SB 226.

Sincerely,

TED SCHWINDEN

Governor