House Bill 792

In The House

February 16, 1981	Introduced and referred to Committee on State Administration.
February 17, 1981	Fiscal note requested.
February 20, 1981	Committee recommend bill do pass.
February 21, 1981	Fiscal note returned.
	Bill printed and placed on members' desks.
February 23, 1981	Second reading do pass.
February 24, 1981	Considered correctly engrossed.
February 25, 1981	Third reading passed.
In The Senate	
March 3, 1981	Introduced and referred to Committee on State Administration.
March 25, 1981	Committee recommend bill concurred.
March 26, 1981	Motion pass consideration.
March 27, 1981	Second reading indefinitely postponed as amended.
In The House	
March 28, 1981	Returned from Senate indefinitely postponed.

HOUSE PILL NO. 792

2 INTRODUCED BY MENGLAN AND AND

3 HARVING SEVERE ECONOMIC IMPACTS TO COMMUNITIES RESULTING

4 A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE A METHOD FOR

5 RELIEVING SEVERE ECONOMIC IMPACTS TO COMMUNITIES RESULTING

6 FROM MAJOR INDUSTRIAL PLANT CLOSURES; PROVIDING THAT THE

7 GOVERNOR MAY DECLARE SEVERE LOCAL ECONOMIC IMPACTS;

8 PROVIDING FOR LOCAL COMMITTEES FOR DISBURSEMENT OF FUNDS AND

5 FOR REPORTS TO THE LEGISLATURE."

whereas, individual industrial plant closures that cause unemployment for a substantial portion of a local government's work force is a misfortune for the individuals who have lost their means of livelihood, local businesses dependent upon the patronage of those individuals, and a local government dependent upon the wage earner and the closed plant for its tax base, for the payment of its existing indebtedness, and for its very viability; and such a plant closure is a misfortune for the state by degrading our quality of life, which is dependent upon a thriving labor force and business community; and

WHEREAS, the solution to this series of misfortunes is a public purpose which requires timely short-term emergency financial help for the individuals, businesses, and local governments involved; and

WHEREAS, an individual industrial plant closure creates a misfortune in a geographically limited area and by its unique nature is a possibility anywhere and anytime statewide and thus is not amenable to ad hoc legislative action because of delay, expense, and the constitutional prohibition against local or special legislation; and

WHEREAS, except in the most general terms, it is unfortunately not possible to realistically foresee special problems and thus to legislatively define effective solutions capable of covering the exigencies involved; and WHEREAS, in the spirit of delegating the means to solve local problems by persons intimately concerned with the community, its problems and its strong points, and who are aware, as a bureaucracy cannot be, of the community's potential, the legislature considers it in the best interest of the state to grant the local economic impact committees created herein the latitude to locally forge a solution to their local problems with the financial means granted them by the state.

SE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Purpose. The purpose of [this act] is to provide a mechanism for the speedy and effective allocation of state funds to prevent economic disaster to a community when a primary industrial facility in the community ceases

operations.

Section 2. Definition of industrial plant. As used in [this act] "industrial plant" means a business facility engaged in the production of materials, the processing of materials to a substantially altered or treated state, or other primary industrial operation for the creation of commercial products or materials, including chemicals.

Section 3. Declaration of severe local economic impact. Within 1 year after the closure of an industrial plant within the state of Montana, the local governing body of the county or municipality where the plant is located may petition the governor to have him declare the local government severely economically impacted. The governor shall declare the local government severely economically impacted if he finds that:

- (1) the local government lost 19% or more of the employment opportunities in the community due to the plant closure; or
- (2) the plant that closed constituted 20% or more of the taxable valuation of the local government.

Section 4. Declaration of secondary economic impacts. If the governor finds that the petitioning local government qualifies as severely economically impacted, he shall cause notice to be sent to every local government contiguous to the petitioning local government and to any other local

government he considers necessary to solicit secondary economic impact petitions. If there has been a substantial economic impact on a local government submitting a petition for declaration of secondary economic impact because of the plant closure in a contiguous county or if another local government has had a substantial economic impact related in some definable manner to the plant closure, the governor may declare those local governments as secondarily economically impacted and include them in the declaration of economic impact.

Section 5. Appointment of local economic impact committees. Upon declaration of economic impact, each local government named in the declaration shall, through its local governing body, appoint a local economic impact committee. Each committee shall consist of one representative of the local government, one representative of local labor, and one representative of local business.

Section 6. Joint meeting of committees -- allocation of funds. Within 30 days of the declaration of economic impact, all of the local economic impact committees shall hold a joint meeting in Helena. The joint committee shall be chaired by a person appointed by the governor. The chairman may not be a person on a local impact committee or from one of the impacted local governments. The joint committee shall determine the allocations to local committees of any funds

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appropriated for the implementation of [this act].

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- 2 Section 7. Powers of local economic impact committees. 3 Subject to the provisions of this section and [section 8], each local economic impact committee may expend, loan, or invest funds allocated to it by the joint committee. The funds shall be used for any purpose the local economic 7 impact committee considers appropriate to alleviate the economic impact on the community. The use may include:
 - (1) grants, loans, or loan quarantees:
- 10 (a) to the local government for industrial 11 construction or reconstruction;
 - (b) to provide training for members of the local labor force:
- 14 (c) to local school districts; and
- 15 (d) for the creation of a continuing loan fund for business loans: 16
- 17 (2) grants to the county poor fund for public 18 assistance purposes.
- 19 Section 8. Guidelines for fund use. The disbursal of funds must be in accordance with guidelines adopted by each 20 local economic impact committee, based upon the following 21 22 factors:
- 23 (1) the long-term benefits to the economic climate of 24 the local government;
- 25 (2) alleviation of immediate suffering by the

- residents of the local community; and
- 2 (3) maintenance of the vitality of the local government and school districts affected by the economic 3 impact.
- 5 Section 9. Reporting of fund uses. The allocation formula of the joint committee and the use of the allocated funds by each local economic impact committee shall be reported to the department of administration and the legislative audit committee. The legislative auditor shall 10 report to the legislature each session following the 11 expenditure of economic impact funds under [this act]. The 12 report shall detail the expenditures and their use and what 13 beneficial consequences such expenditures had upon the 14 affected local government. The report may suggest 15 improvements in [this act] and its administration.

-End-

STATE OF MONTANA

REQUEST NO. _406-81

FISCAL NOTE

Form BD-15

In compliance with a written request receivedFebruary_17, 1981, there is hereby submitted a Fiscal Note
for House Bill 792 pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA).
Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members
of the Legislature upon request.

Description of Proposed Legislation

House Bill 792 provides a method for relieving severe economic impacts to communities resulting from major industrial plant closures.

Fiscal Impact

Due to the fact that the proposal merely provides a mechanism to aid communities and it does not allocate any money for that purpose, it is impossible to compute the amount needed under the terms of the bill. It is estimated that the functions to be performed by the Governor, the Department of Administration, and Legislative Auditor can be performed by existing staffs and budgets. Therefore, the only cost to the state, under the terms of this bill, would be those amounts appropriated for its purposes.

BUDGET DIRECTOR

Office of Budget and Program Planning

Date: $\frac{2}{20/8}$

Approved by Committee on State Administration

1 MARTING BOUSE FILL NO. 1921
2 INTRODUCED BY MEMARY DULL BANK STANK
3 DAVE STANK HARVING MEMARY DULL BANK SEVERE
4 A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE A METHOD FOR THE RELIEVING SEVERE ECONOMIC IMPACTS TO COMMUNITIES RESULTING
5 FROM MAJOR INDUSTRIAL PLANT CLOSURES; PROVIDING THAT THE GOVERNOR MAY DECLARE SEVERE LOCAL ECONOMIC IMPACTS;

PROVIDING FOR LOCAL COMMITTEES FOR DISCURSEMENT OF FUNDS AND

9 FOR REPORTS TO THE LEGISLATURE."

WHEREAS, individual industrial plant closures that cause unemployment for a substantial portion of a local government's work force is a misfortune for the individuals who have lost their means of livelihood, local businesses dependent upon the patronage of those individuals, and a local government dependent upon the wage earner and the closed plant for its tax base, for the payment of its existing indebtedness, and for its very viability; and such a plant closure is a misfortune for the state by degrading our quality of life, which is dependent upon a thriving labor force and business community; and

WHEREAS, the solution to this series of misfortunes is a public purpose which requires timely short-term emergency financial help for the individuals, businesses, and local governments involved; and

WHEREAS, an individual industrial plant closure creates a misfortune in a geographically limited area and by its unique nature is a possibility anywhere and anytime statewide and thus is not amenable to ad hoc legislative action because of delay, expense, and the constitutional prohibition against local or special legislation; and WHEREAS, except in the most general terms, it is

unfortunately not possible to realistically foresee special problems and thus to legislatively define effective solutions capable of covering the exigencies involved; and WHEREAS, in the spirit of delegating the means to solve local problems by persons intimately concerned with the community, its problems and its strong points, and who are aware, as a bureaucracy cannot be, of the community's potential, the legislature considers it in the best interest of the state to grant the local economic impact committees created herein the latitude to locally forge a solution to their local problems with the financial means granted them by the state.

SE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Purpose. The purpose of [this act] is to provide a mechanism for the speedy and effective allocation of state funds to prevent economic disaster to a community when a primary industrial facility in the community ceases

operations.

Section 2. Definition of industrial plant. As used in [this act] "industrial plant" means a business facility engaged in the production of materials, the processing of materials to a substantially altered or treated state, or other primary industrial operation for the creation of commercial products or materials, including chemicals.

Section 3. Declaration of severe local economic impact. Within I year after the closure of an industrial plant within the state of Montana, the local governing body of the county or municipality where the plant is located may petition the governor to have him declare the local government severely economically impacted. The governor shall declare the local government severely economically impacted if he finds that:

- (1) the local government lost 10% or more of the employment opportunities in the community due to the plant closure; or
- (2) the plant that closed constituted 20% or more of the taxable valuation of the local government.

Section 4. Declaration of secondary economic impacts. If the governor finds that the petitioning local government qualifies as severely economically impacted, he shall cause notice to be sent to every local government contiguous to the petitioning local government and to any other local

government he considers necessary to solicit secondary

aconomic impact petitions. If there has been a substantial

economic impact on a local government submitting a petition

for declaration of secondary economic impact because of the

plant closure in a contiguous county or if another local

government has had a substantial economic impact related in

some definable manner to the plant closure, the governor may

declare those local governments as secondarily economically

impacted and include them in the declaration of economic

impact.

Section 5. Appointment of local economic impact committees. Upon declaration of economic impact, each local government named in the declaration shall, through its local governing body, appoint a local economic impact committee. Each committee shall consist of one representative of the local government, one representative of local labor, and one representative of local business.

Section 6. Joint meeting of committees — allocation of funds. Within 30 days of the declaration of economic impact, all of the local economic impact committees shall hold a joint meeting in Helena. The joint committee shall be chaired by a person appointed by the governor. The chairman may not be a person on a local impact committee or from one of the impacted local governments. The joint committee shall determine the allocations to local committees of any funds

- appropriated for the implementation of [this act].
- Section 7. Powers of local economic impact committees.
- 3 Subject to the provisions of this section and [section 8],
- 4 each local economic impact committee may expend, loan, or
- 5 invest funds allocated to it by the joint committee. The
- funds shall be used for any purpose the local economic
- 7 impact committee considers appropriate to alleviate the
- 8 economic impact on the community. The use may include:
- 9 (1) grants, loans, or loan guarantees:
- 10 (a) to the local government for industrial
- 11 construction or reconstruction;
- 12 (b) to provide training for members of the local labor
- 13 force;

- 14 (c) to local school districts; and
- (d) for the creation of a continuing loan fund for
- 16 business loans;
- 17 (2) grants to the county poor fund for public
- 18 assistance purposes.
- 19 Section 8. Guidelines for fund use. The disbursal of
- 20 funds must be in accordance with quidelines adopted by each
- 21 local economic impact committee, based upon the following
- 22 factors:
- (1) the long-term benefits to the economic climate of
- 24 the local government;
- 25 (2) alleviation of immediate suffering by the

- residents of the local community; and
- 2 (3) maintenance of the vitality of the local
- 3 government and school districts affected by the economic
- 4 impact.
- 5 Section 9. Reporting of fund uses. The allocation
- 6 formula of the joint committee and the use of the allocated
- 7 funds by each local economic impact committee shall be
- 8 reported to the department of administration and the
- 9 legislative audit committee. The legislative auditor shall
- 10 report to the legislature each session following the
- 11 expenditure of economic impact funds under [this act]. The
- 12 report shall detail the expenditures and their use and what
- 13 beneficial consequences such expenditures had upon the
- 14 affected local government. The report may suggest
- 15 improvements in [this act] and its administration.

-End-

1 Meyer Bill No. 782
2 INTRODUCED BY MENGHAL SALE AND AN ACT TO PROVIDE A METHOD FOR
3 A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE A METHOD FOR
5 RELIEVING SEVERE ECONOMIC IMPACTS TO COMMUNITIES RESULTING
6 FROM MAJOR INDUSTRIAL PLANT CLOSURES; PROVIDING THAT THE
7 GOVERNOR MAY DECLARE SEVERE LOCAL ECONOMIC IMPACTS;
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WHEREAS, individual industrial plant closures that cause unemployment for a substantial portion of a local government's work force is a misfortune for the individuals who have lost their means of livelihood, local businesses dependent upon the patronage of those individuals, and a local government dependent upon the wage earner and the closed plant for its tax base, for the payment of its existing indebtedness, and for its very viability; and such a plant closure is a misfortune for the state by degrading our quality of life, which is dependent upon a thriving labor force and business community; and

WHEREAS, the solution to this series of misfortunes is a public purpose which requires timely short-term emergency financial help for the individuals, businesses, and local governments involved; and

WHEREAS, an individual industrial plant closure creates a misfortune in a geographically limited area and by its unique nature is a possibility anywhere and anytime statewide and thus is not amenable to ad hoc legislative action because of delay, expense, and the constitutional prohibition against local or special legislation; and

WHEREAS, except in the most general terms, it is unfortunately not possible to realistically foresee special problems and thus to legislatively define effective solutions capable of covering the exigencies involved; and WHEREAS, in the spirit of delegating the means to solve local problems by persons intimately concerned with the community, its problems and its strong points, and who are aware, as a bureaucracy cannot be, of the community's potential, the legislature considers it in the best interest of the state to grant the local economic impact committees created herein the latitude to locally forge a solution to their local problems with the financial means granted them by the state.

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- 11 construction or reconstruction;
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- 13 force;

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- 14 (c) to local school districts; and
- 15 (d) for the creation of a continuing loan fund for
- 16 business loans;
- 17 (2) grants to the county poor fund for public
- 18 assistance purposes.
- 19 Section 8. Guidelines for fund use. The disbursal of
 - funds must be in accordance with guidelines adopted by each
- 21 local economic impact committee, based upon the following
- 22 factors:

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- 23 (1) the long-term benefits to the economic climate of
- 24 the local government;
- 25 (2) alleviation of immediate suffering by the

1 residents of the local community; and

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- 2 (3) maintenance of the vitality of the local
 3 government and school districts affected by the economic
 4 impact.
- 5 Section 9. Reporting of fund uses. The allocation
- 6 formula of the joint committee and the use of the allocated
- 7 funds by each local economic impact committee shall be

reported to the department of administration and the

- 9 legislative audit committee. The legislative auditor shall
- 10 report to the legislature each session following the
- 11 expenditure of economic impact funds under [this act]. The
- 12 report shall detail the expenditures and their use and what
- 13 beneficial consequences such expenditures had upon the
- 14 affected local government. The report may suggest
- 15 improvements in [this act] and its administration.

-End-