House Bill 786

In The House

Introduced and referred February 16, 1981 to Committee on State Administration. Fiscal note requested February 17, 1981 February 20, 1981 Committee recommend bill do pass as amended. Bill printed and placed February 21, 1981 on members' desks. Fiscal note returned. February 23, 1981 Second reading pass consideration. Second reading do not pass. February 24, 1981

_ BILL NC. _ 786 1 2 SDILKER Ro feederdal Atulin De TLED: "AN ACT TO I A BILL FOR AN ACT ENTITLED: 4 FREEZE ON STATE GOVERNMENT AGENCIES FROM JANUARY 1, 1982. ŝ THROUGH DECEMBER 31, 1982; ESTABLISHING A COMMITTEE TO GRANT ò 7 EXCEPTIONS TO THE HIRING FREEZE PROVIDED THAT CERTAIN s CRITCRIA ARE NET; TO PROVIDE FOR REVIEW BY THE GOVERNOR'S PUDGET DIRECTOR OF ALL HIRES AFTER DECEMBER 31+ 1982+ AND 9 10 BEFORE JULY 1, 1983."

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12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

13 Section 1. Definitions. As used in [this act], the 14 following definitions apply:

(1) "Committee" means the temporary hiring committee
 created in [section 2].

17 (2) "biring freeze" means the stoppage of all hirss.
16 including those to fill new positions or positions vacaced
14 for whatever reason.

(3) "State government agency" means an office;
21 position, committee, board, department, council,
22 division, bureau, section, or any other entity or
23 instrumentality of the executive, judicial, or legislative
24 branch of state government.

25 Section 2. Temporary hiring committee established. (1)

1 There is a five-member temporary hiring committee.

2 (2) The committee consists of two members of the 3 senate appointed by the president of the senate, two members of the house of representatives appointed by the speaker of 4 5 the house, and one member appointed by the governor. No more than one member from the senate or the house of 6 representatives may be a member of the same political party. 7 (3) Appointments to the committee must be made before 8 final adjournment of the regular session of the 47th 9 10 legislature.

Section 3. Term of office. Appointments to the
 committee are from January 1, 1982, through December 31,
 1982.

Section 4. Vacancies. A vacancy on the committee must be filled in the same manner as and with the same requirements as required by subsection (2) of [section 2]. Section 5. Officers. The committee shall elect one of its members as chairman and may elect other officers it considers necessary.

20 Section 6. heetings and compensation. (1) The 21 committee shall meet as often as the chairman considers 22 necessary and whenever requested by the governor.

(2) (a) The legislative committee members are entitled
to receive compensation and expenses as provided in 5-2-302.
(b) The committee member appointed by the governor is

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1 entitled to compensation and expenses as provided in
2 2-15-122.

3 Section 7. Staff assistance. The legislative council
4 shall provide staff assistance to the committee. The
5 legislative council has the same authority of investigation
6 and examination and the same authority to hold hearings on
7 behalf of the committee as it has for other committees under
8 5-11-106 and 5-11-107.

9 Section 8. Hiring freeze. A hiring freeze is imposed
10 upon all state government agencies for the period beginning
11 on January 1, 1982, and ending on December 31, 1982.

12 Section 9. Appeals for exceptions -- procedure. (1) A 13 state government agency wishing to fill a vacant position 14 during the hiring freeze provided for in [section 8] may 15 appeal in writing to the committee for an exception to be 16 granted to the hiring freeze.

17 (2) An agency appeal may be made through the office of 18 the governor or directly to the committee. If the appeal is 19 made through the governor, the governor shall notify the 20 committee as soon as the appeal is made. If the appeal is 21 made directly to the hiring committee by the agency, a copy 22 of the appeal as well as a notice that the appeal was made 23 directly to the committee must be sent to the governor.

24 Section 10. Criteria for granting exceptions. (1) The 25 committee, in consultation with the governor, shall establish criteria for granting exceptions to the hiring
 freeze. Such criteria shall include but not be limited to a
 consideration of whether the position to be filled is:

(a) indispensable;

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5 (b) needed to remedy or avoid an emergency situation;

(c) a position that cannot be replaced internally; or
(d) one in which functions performed cannot be
combined or distributed among other employees already within
the agency.

10 (2) This section and [section 11] shall be strictly 11 construed.

Section 11. Granting exceptions. (1) The committee
shall conduct an informal hearing on each appeal made to
grant an exception to the hiring freeze.

15 (2) The committee shall notify the agency and the
16 governor of its decision immediately after the decision is
17 made.

18 (3) The committee's decision is final and may not be appealed.

20 Section 12. Hires following hiring freeze to be 21 reviewed. Any hire made after December 31, 1982, and before 22 July 1, 1983, must be approved by the governor's budget 23 director provided for in 17-1-131. The budget director shall 24 consult with the legislative finance committee, provided for 25 in 5-12-201, before he approves or denies a hire.

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Section 13. Report. The temporary hiring committee
 shall report its activities and any recommendations or
 proposed legislation to the 48th legislature.

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STATE OF MONTANA

REQUEST NO. 407-81

FISCAL NOTE

Form BD-15

In compliance with a written request received <u>February 18</u>, 19 <u>81</u>, there is hereby submitted a Fiscal Note for <u>House B111 786</u> pursuant to Title 5, Chapter 4, Part 2 of the Montana Code Annotated (MCA). Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

Description of Proposed Legislation

An act to impose a hiring freeze on state government agencies from January 1, 1982 to December 31, 1982; provides a means for reviewing and granting exceptions; provides for review of all hires by the Governor's Budget Director after December 31, 1982, and before July 1, 1983.

Assumptions

- 1. 11,000 state employees.
- 2. 2% of positions become vacant each month. (Includes vacancies filled in-house.)
- 3. Average personal services cost per employee of \$18,000 (includes benefits).
- 4. 90% of vacancies would be refilled under criteria allowing exceptions. This high percentage is due to the fact that the heaviest turnover is in clerical positions and other positions critical to the day-to-day operation of state government.
- 5. University System is not included.

Fiscal Impact

Using the assumptions listed, we project a savings of approximately \$2,762,100 over the biennium.

The estimated annual cost is \$18,200 for the hiring committee to meet 24 times each year.

BUDGET DIRECTOR Office of Budget and Program Planning Date: 2/23/8/

47th Legislature

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Approved by Committee on State Administration

2 INTRODUCED BY D. O'HARA, WINSLOW, HANNAH, BURNETT, Ť ANDREASON, COZZENS, ELLISON, HARP, JENSEN, CURTISS, 4 SPILKER, ROTH, WALLIN, UNDERDAL, DEVLIN, SWITZER, CONROY 5 5 A SILL FOR AN ACT ENTITLED: "AN ACT TO IMPOSE A HIRING FREEZE ON CERTAIN STATE GOVERNMENT AGENCIES FROM JANUARY 1. 7 Ŕ 1982. THROUGH DECEMBER 31. 1982; ESTABLISHING & COMMITTEE TO 9 GRANT EXCEPTIONS TO THE HIRING FREEZE PROVIDED THAT CERTAIN 10 CRITERIA ARE MET: TO PROVIDE FOR REVIEW BY THE GOVERNOR'S BUDGET DIRECTOR OF ALL HIRES AFTER DECEMBER 31, 1982, AND -11 12 BEFORE JULY 1, 1983." 13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 14 Section 1. Definitions. As used in [this act], the 15 15 following definitions apply: (1) "Committee" means the temporary hiring committee 17 created in [section 2]. 18 [2] "Hiring freeze" means the stoppage of all hires, 19 including those to fill new positions or positions vacated 20 for whatever reason. 21 [3] "State government agency" means an office, 22 23 position, commission, committee, board, department, council, division, bureau, section, or any other entity or 24 instrumentality of the executive-judicial--or-legislative 25

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1 branch of state government. Section 2. Temporary hiring committee established. (1) 2 There is a five-member temporary hiring committee. (2) The committee consists of two--members--of--the senate-appointed-by-the-president-of-the-senatey-two-members 6 of--the-house-of-representatives-appointed-by-the-speaker-of 7 the-housey-and-one-member-appointed-by-the-governors-No-more thon--one--member--from--the--senate---or---the---house---of representatives-may-be-a-member-of-the-same-political-party. THE BUDGET DIRECTOR, THE DIRECTOR OF THE DEPARTMENT OF ADMINISTRATION, THE COMMISSIONER OF HIGHER EDUCATION, AND 11 TWO STATE EMPLOYEES APPOINTED BY THE GOVERNOR. 12 (3) Appointments to the committee must be made before final adjournment of the regular session of the 47th legislature. Section 3. Term of office. Appointments to the committee are from January 1, 1982, through December 31, 1982 . 19 Section 4. Vacancies. A vacancy on the committee must 20 be filled in the same manner as and with the same requirements as required by subsection (2) of [section 2]. 21 Section 5. Officers. The committee shall elect one of 22 23 its members as chairman and may elect other officers it considers necessary. 24 25 Section-6*--Meetings---and---compensation*----fil---The

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1 committee--shall--meet--as--often--as-the-chairman-considers 2 necessary-and-whenever-requested-by-the-governor* 3 (2)--(a)-The-legislative-committee-members-are-entitled 4 to-receive-compensation-and-expenses-as-provided-in-5+2-302* 5 (b)--The-committee-member-appointed-by-the-governor--is 6 entitled---to--compensation--and--expenses--as--provided--in 7 2-15-122*

8 Section 6. Staff assistance. The legislative-council 9 <u>DFFICE OF BUDGET AND PROGRAM PLANNING</u> shall provide staff 10 assistance to the committee. The-legislative-council-has-the 11 same-authority-of-investigation-and-examination-and-the-same 12 authority-to-hold-hearings-on-behalf-of-the-committee-as--it 13 has-for-other-committees-under-5-ll-106-and-5-ll-107.

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 upon all state government agencies for the period beginning
 on January 1, 1982, and ending on December 31, 1982.

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22 (2) An agency appeal may be made through the office of 23 the governor or directly to the committee. If the appeal is 24 made through the governor, the governor shall notify the 25 committee as soon as the appeal is made. If the appeal is made directly to the hiring committee by the agency, a copy
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