HOUSE BILL NO. 760

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INTRODUCED BY WALDRON, HAGER, VAN VALKENBURG, J. O'HARA, AZZARA, D. O'HARA, KESSLER, MAZUREK, KEMMIS, WILLIAMS, VINGER, COZZENS, REGAN, FABREGA, CONOVER

IN THE HOUSE

February 13, 1981	Introduced and referred to Committee on Local Government.
February 21, 1981	Committee recommend bill do pass. Report adopted.
February 23, 1981	Bill printed and placed on members' desks.
February 24, 1981	Second reading, do pass as amended.
	On motion rules suspended and bill placed on third reading this day.
February 25, 1981	Correctly engrossed.
	Third reading, passed. Ayes, 84; Noes, 14. Transmitted to Senate.
IN THE SET	NATE
March 3, 1981	Introduced and referred to Committee on Local Government.
March 26, 1981	Committee recommend bill be concurred in. Report adopted.
March 30, 1981	Motion pass consideration.
March-31, 1981	Second reading, concurred in.
	On motion rules suspended. Bill placed on calendar for third reading this day and allowed to be transmitted on 71st legislative day. Motion adopted.

March 31, 1981

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Third reading, concurred in. Ayes, 48; Noes, 1.

IN THE HOUSE

April 1, 1981

Returned from Senate. Concurred in. Sent to enrolling.

Reported correctly enrolled.

BILL NO. _ 760 1 INTRODUCED BY / 2 Corpens Rose Margant Kemmin 3 A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE PROCEDURES 4 FOR THE ELECTORS OF LOCAL GOVERNMENTS TO CONSOLIDATE OR 5 TRANSFER THE ADMINISTRATIVE AND FINANCIAL RESPONSIBILITY FOR 6 7 SERVICES BETWEEN OR AMONG MUNICIPALITIES AND COUNTIES: 8 AMENDING SECTION 7-11-230. MCA.*

9

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 11 NEW SECTION. Section 1. Purpose. (1) The purpose of 12 [sections 1 through 10] is to provide procedures for the 13 electors of local governments to consolidate or transfer the 14 administrative and financial responsibility for services 15 between or among municipalities and counties.

16 (2) Nothing in [sections 1 through 10] is to be
17 construed as in any way affecting the authority of local
18 governments to enter into interlocal agreements or contracts
19 as provided by law.

<u>NEW SECTIONs</u> Section 2. Consolidation and transfer of
 services. (1) A consolidation or transfer of services
 between or among municipalities may be proposed by a
 petition of the electors or on a recommendation of an
 interlocal cooperation commission as provided in 7-11-230.
 (2) A petition or recommendation may propose to

consolidate or transfer the administrative or financial
 responsibility or any administrative service, activity, or
 undertaking that any of the local governments included in
 the proposed consolidation or transfer are authorized by law
 to perform.

(3) Notwithstanding the requirements of 7-32-101, a 6 7 petition or recommendation may propose to consolidate or 8 transfer any law enforcement administrative service, 9 activity, or undertaking between or among local governments. 10 NEW_SECTION. Section 3. Petition for consolidation or 11 transfer of services. (1) A petition or recommendation for 12 the consolidation or transfer of the administrative and 13 financial responsibility for services between or among local 14 governments may be presented to the governing bodies of the 15 local governments affected by the consolidation or transfer. 16 (2) A petition must be signed by at least 15% of the 17 electors registered at the last general election of the 18 local governments affected by the proposed consolidation or 19 transfer.

20 (3) Whenever the consolidation or transfer of a 21 service between a county and municipality is proposed by 22 petition, the petition must be signed by at least 15% of the 23 electors residing in each municipality included in the 24 service consolidation or transfer and 15% of the electors 25 residing in the remainder of the county.

> -2- INTRODUCED BILL HB760

1 (4) Upon determination of the sufficiency of the 2 petition or upon receipt of a recommendation of the 3 interlocal cooperation commission, the governing body of 4 each of the local governments affected by the proposed 5 consolidation or transfer shall call an election on the 6 transfer or consolidation as provided in [section 7].

NEW_SECTION_ Section 4. Service plan. (1) The
petitioners or the interlocal cooperation commission shall
prepare a service plan governing the service or activity
proposed to be transferred or consolidated.

11 (2) The plan shall provide:

12 (a) the nature of service or function to be13 consolidated or transferred;

14 (b) the effective date of the proposed consolidation15 or transfer;

16 (c) the responsibility for administration of the
17 service to be consolidated or transferred, including the
18 succession of the performance of duties currently performed
19 by an elected officer if the elective status of an office is
20 affected;

(d) the manner in which affected employees currently
 engaged in the performance of the function will be
 transferred, reassigned, or otherwise treated;

24 (e) the manner in which real property, facilities,25 equipment, or other personal property required in the

exercise of the function are to be transferred, sold, or
 otherwise disposed of;

3 (f) the method of financing, establishing, and
4 maintaining a budget for the service; and

5 (g) other legal, financial, and administrative
6 arrangements necessary to effect the transfer in an orderly
7 and equitable manner.

8 (3) The service plan may include provisions for an
9 administrator or joint board responsible for administering
10 any joint or cooperative undertaking.

11 (4) The service plan shall be attached to the petition 12 or to the interlocal cooperation commission's recommendation 13 when it is submitted to the governing bodies affected by the 14 service consolidation or transfer.

15 NEW SECTION. Section 5. Availability of petition or 16 recommendation and service plan. (1) Sufficient copies of 17 the petition or recommendation of the interlocal cooperation 18 commission proposing a service consolidation or transfer and 19 the service plan must be made available to the public for 20 inspection at convenient locations and at reasonable hours 21 to provide all interested persons an opportunity to review 22 the recommendations and documents. The copies must be available no later than 30 days prior to an election on the 23 24 proposal if such an election is to be held.

25 (2) Each local government affected by the proposal may

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1 distribute copies of the service plan to its residents. 2 NEW_SECTION. Section 6. Publication of summary and 3 comparison. (1) A summary of the recommendations contained in a petition or recommendation and the service plan 4 proposing the consolidation or transfer of a service or 5 activity must be published at least twice in a newspaper of 6 7 general circulation in each local government affected by the 8 proposal. The publication must be made during the 2 weeks preceding the election. 9

10 (2) The summary must contain a description of the 11 recommendations, a comparison of the existing and proposed 12 methods of service delivery, and a list of locations where 13 the full proposal may be seen or obtained.

14 (3) The cost of publication required by this section15 shall be shared by the affected local governments.

16 NEW_SECTION_ Section 7. Election on service 17 consolidation or transfer. (1) The governing bodies of each 18 local government affected by a proposed service 19 consolidation or transfer shall jointly call a special 20 election on the question of service consolidation or 21 transfer, to be held within 120 days of the date of the 22 filing of the petition under [section 3] or within 120 days 23 of the receipt by the local government of the interlocal 24 cooperation commission recommendation. The special election 25 may be held in conjunction with any other election. The county elections administrator shall prepare and print
 notices of the special election.

3 (2) The cost of the election shall be shared by the
4 affected local governments in proportionate shares as agreed
5 to by the governing bodies of the local governments.

NEW SECTION. Section 8. General ballot requirements.
(1) The question of adopting a service consolidation or
transfer shall be submitted to the electors of the local
governments affected by the proposal in substantially the
following form:

11 "Shall the plan for (consolidation or transfer) of 12 (insert name of service or function) services proposed in 13 the (petition or recommendation of the interlocal 14 cooperation commission) and service plan to the (insert the 15 names of local government units) be adopted?"

YES.

16

17

0 N D .

18 (2) If the question of adopting a service 19 consolidation or transfer alters the elective status of any 20 elected county official, it shall be submitted to the 21 electors of the local governments affected by the proposal 22 in substantially the following form:

23 PFor adoption of (consolidation or transfer) of
 24 (insert name of service or function) proposed in the
 25 (petition or recommendation of the interloca)

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1cooperation commission) and service plan to the2(insert names of local government units) in which3the office of (insert name of county office) is4(insert description of changes in elective status)."

5 For existing service delivery arrangements."

6 (3) In any election involving the question of service
7 consolidation or transfer, an affirmative vote of a simple
8 majority of those voting on the question is required for
9 adoption.

10 (4) If the electors disapprove the proposed service 11 consolidation or transfer, each local government retains its 12 existing service delivery method until changed or modified 13 as provided by law.

14 (5) Except for nonsubstantive adjustments required to 15 insure efficient and effective operations, a service 16 consolidation or transfer effected by the procedures 17 contained in [sections 1 through 10] may be amended or 18 otherwise changed only in the same manner as required for 19 its adoption.

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20 <u>NEW_SECTION</u>. Section 9. Effect of adoption of service 21 consolidation or transfer. The adoption of a service 22 consolidation or transfer does not affect the validity of 23 any bond, debt, contract, obligation, or cause of action 24 accrued or established by any affected local government 25 prior to the consolidation or transfer. LC 2195/01

1 NEW_SECTION. Section 10. Judicial review. (1)2 Judicial review to determine the validity of the procedures 3 used in adopting any service consolidation or transfer may 4 be initiated by petition in district court of 10 or more 5 registered electors of each local government affected by the consolidation or transfer brought within 60 days after the 6 7 election adopting the service consolidation or transfer. If В no petition is filed within that period, compliance with all 9 the procedures required by [sections 3 through 10] and the 10 validity of the manner in which the service consolidation or 11 transfer was approved is conclusively presumed.

12 (2) It is presumed that proper procedure was followed 13 and all procedural requirements were met. The adaption of a 14 service consolidation or transfer may not be considered 15 invalid because of any procedural error or omission unless 16 it is shown that the error or omission materially and 17 substantially affected its adoption.

18 Section 11. Section 7-11-230, MCA, is amended to read: 19 "7-11-230. Procedure for making recommendations. After 20 public hearing, the commission shall submit proposals 21 contained in its comprehensive program for action as 22 follows:

23 (1) If the comprehensive plan of the commission
24 includes the creation of or any change, alteration,
25 consolidation, dissolution, or annexation with respect to

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any unit of local government or special district a procedure
 for which is provided by law upon petition by the people and
 an election, the commission shall make public its proposal
 or proposals to the people in the area or areas affected.

5 (2)__If___the___comprehensive__plan___includes___the 6 consolidation___or___transfer___of__the__administrative__and 7 financial_responsibilities_for__services__between__or__among 8 municipalities_and_counties:__the__commission__shall__make 9 public_its_recommendation_to_the__electorate__of__the__local 9 governments_for_referenda_as_provided_for_in_[section_2].

11 (2)(3) If the comprehensive plan includes any change, 12 alteration, interlocal agreement, consoligation. 13 dissolution, or annexation with respect to any unit of local government or special district which can be carried into 14 effect under existing law by action of the governing bodies 15 16 of the units affected, the commission shall recommend the 17 necessary action to the governing body or bodies of the 18 units of government concerned.

19 (3)(4) If the comprehensive plan includes the creation 20 of or any change, alteration, consolidation, dissolution, or 21 annexation with respect to any unit of local government or 22 special district which necessitates enabling legislation or 23 amendments to the general laws or constitution of Montana, 24 the commission shall make such recommendation or 25 recommendations to the ensuing legislature." Section 12. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

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47th Legislature

LC 2195/01

Approved by Comm. on Local Government

HOUSE BILL NO. 760 1 INTRODUCED BY 2 Jaule Mayour Kemmis 2 Conner A BILL FOR AN ACT/ENTITLED: "AN ACT TO PROVIDE PROCEDURES FOR THE ELECTORS OF LOCAL GOVERNMENTS TO CONSOLIDATE OR 5 TRANSFER THE ADMINISTRATIVE AND FINANCIAL RESPONSIBILITY FOR 6 7 SERVICES BETWEEN OR AMONG MUNICIPALITIES AND COUNTIES; 8 AMENDING SECTION 7-11-230. MCA.*

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10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

11 NEW_SECTION: Section 1. Purpose. (1) The purpose of 12 [sections 1 through 10] is to provide procedures for the 13 electors of local governments to consolidate or transfer the 14 administrative and financial responsibility for services 15 between or among municipalities and counties.

16 {2} Nothing in [sections 1 through 10] is to be
17 construed as in any way affecting the authority of local
18 governments to enter into interlocal agreements or contracts
19 as provided by law.

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 interlocal cooperation commission as provided in 7-11-230.
 (2) A petition or recommendation may propose to

consolidate or transfer the administrative or financial
 responsibility or any administrative service, activity, or
 undertaking that any of the local governments included in
 the proposed consolidation or transfer are authorized by law
 to perform.

(3) Notwithstanding the requirements of 7-32-101, a 6 7 petition or recommendation may propose to consolidate or transfer any law enforcement administrative service, 8 9 activity, or undertaking between or among local governments. 10 NEW_SECTION. Section 3. Petition for consolidation or 11 transfer of services. (1) A petition or recommendation for 12 the consolidation or transfer of the administrative and 13 financial responsibility for services between or among local governments may be presented to the governing bodies of the 14 local governments affected by the consolidation or transfer. 15 (2) A petition must be signed by at least 15% of the 16 17 electors registered at the last general election of the 18 local governments affected by the proposed consolidation or 19 transfer.

(3) Whenever the consolidation or transfer of a
service between a county and municipality is proposed by
petition, the petition must be signed by at least 15% of the
electors residing in each municipality included in the
service consolidation or transfer and 15% of the electors
residing in the remainder of the county.

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1 (4) Upon determination of the sufficiency of the 2 petition or upon receipt of a recommendation of the 3 interlocal cooperation commission, the governing body of 4 each of the local governments affected by the proposed 5 consolidation or transfer shall call an election on the 6 transfer or consolidation as provided in [section 7].

NEW_SECTION. Section 4. Service plan. (1) The
 petitioners or the interlocal cooperation commission shall
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11 (2) The plan shall provide:

12 (a) the nature of service or function to be13 consolidated or transferred;

14 (b) the effective date of the proposed consolidation15 or transfer;

16 (c) the responsibility for administration of the
17 service to be consolidated or transferred, including the
18 succession of the performance of duties currently performed
19 by an elected officer if the elective status of an office is
20 affected;

24 (e) the manner in which real property, facilities,
25 equipment, or other personal property required in the

exercise of the function are to be transferred, sold, or
 otherwise disposed of;

3 (f) the method of financing, establishing, and
4 maintaining a budget for the service; and

5 (g) other legal, financial, and administrative
6 arrangements necessary to effect the transfer in an orderly
7 and equitable manner.

8 (3) The service plan may include provisions for an
 9 administrator or joint board responsible for administering
 10 any joint or cooperative undertaking.

11 (4) The service plan shall be attached to the petition 12 or to the interlocal cooperation commission's recommendation 13 when it is submitted to the governing bodies affected by the 14 service consolidation or transfer.

15 NEW SECTION. Section 5. Availability of petition or 16 recommendation and service plan. (1) Sufficient copies of 17 the petition or recommendation of the interlocal cooperation 18 commission proposing a service consolidation or transfer and 19 the service plan must be made available to the public for 20 inspection at convenient locations and at reasonable hours 21 to provide all interested persons an opportunity to review 22 the recommendations and documents. The copies must be 23 available no later than 30 days prior to an election on the 24 proposal if such an election is to be held.

25 (2) Each local government affected by the proposal may

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1 distribute copies of the service plan to its residents. 2 NEW_SECTION. Section 6. Publication of summary and 3 comparison. (1) A summary of the recommendations contained 4 in a petition or recommendation and the service plan 5 proposing the consolidation or transfer of a service or activity must be published at least twice in a newspaper of 6 7 general circulation in each local government affected by the 8 proposal. The publication must be made during the 2 weeks 9 preceding the election.

10 (2) The summary must contain a description of the 11 recommendations, a comparison of the existing and proposed 12 methods of service delivery, and a list of locations where 13 the full proposal may be seen or obtained.

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16 NEW SECTION. Section 7. Election on service 17 consolidation or transfer. (1) The governing bodies of each 18 local government affected by a proposed service 19 consolidation or transfer shall jointly call a special election on the question of service consolidation or 20 21 transfer, to be held within 120 days of the date of the 22 filing of the petition under [section 3] or within 120 days 23 of the receipt by the local government of the interlocal 24 cooperation commission recommendation. The special election 25 may be held in conjunction with any other election. The

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county elections administrator shall prepare and print
 notices of the special election.

3 (2) The cost of the election shall be shared by the 4 affected local governments in proportionate shares as agreed 5 to by the governing bodies of the local governments.

6 <u>NEW SECTION</u>. Section 8. General ballot requirements. 7 (1) The question of adopting a service consolidation or 8 transfer shall be submitted to the electors of the local 9 governments affected by the proposal in substantially the 10 following form:

11 "Shall the plan for (consolidation or transfer) of 12 (insert name of service or function) services proposed in 13 the (petition or recommendation of the interlocal 14 cooperation commission) and service plan to the (insert the 15 names of local government units) be adopted?"

16 YES.

NO.

17

18 (2) If the question of adopting a service 19 consolidation or transfer alters the elective status of any 20 elected county official, it shall be submitted to the 21 electors of the local governments affected by the proposal 22 in substantially the following form:

23 PFor adoption of (consolidation or transfer) of
 24 (insert name of service or function) proposed in the
 25 (petition or recommendation of the interlocal

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. .

1cooperation commission) and service plan to the2(insert names of local government units) in which3the office of (insert name of county office) is4(insert description of changes in elective status).**

5 For existing service delivery arrangements."

6 (3) In any election involving the question of service 7 consolidation or transfer, an affirmative vote of a simple 8 majority of those voting on the question is required for 9 adoption.

10 (4) If the electors disapprove the proposed service 11 consolidation or transfer, each local government retains its 12 existing service delivery method until changed or modified 13 as provided by law-

14 (5) Except for nonsubstantive adjustments required to 15 insure efficient and effective operations, a service 16 consolidation or transfer effected by the procedures 17 contained in [sections 1 through 10] may be amended or 18 otherwise changed only in the same manner as required for 19 its adoption.

20 <u>NEW SECTION</u> Section 9. Effect of adoption of service 21 **Poonselidation** or transfer. The adoption of a service 22 consolidation or transfer does not affect the validity of 23 any bond, debt, contract, obligation, or cause of action 24 accrued or established by any affected local government 25 prior to the consolidation or transfer.

1 NEW_SECTION. Section 10. Judicial review. (1) Judicial review to determine the validity of the procedures 2 3 used in adopting any service consolidation or transfer may be initiated by petition in district court of 10 or more 4 5 registered electors of each local government affected by the 6 consolidation or transfer brought within 60 days after the 7 election adopting the service consolidation or transfer. If no petition is filed within that period, compliance with all R 9 the procedures required by [sections 3 through 10] and the 10 validity of the manner in which the service consolidation or 11 transfer was approved is conclusively presumed.

12 (2) It is presumed that proper procedure was followed 13 and all procedural requirements were met. The adoption of a 14 service consolidation or transfer may not be considered 15 invalid because of any procedural error or omission unless 16 it is shown that the error or omission materially and 17 substantially affected its adoption.

18 Section 11. Section 7-11-230, MCA, is amended to read: 19 "7-11-230. Procedure for making recommendations. After 20 public hearing, the commission shall submit proposals 21 contained in its comprehensive program for action as 22 follows:

23 (1) If the comprehensive plan of the commission
24 includes the creation of or any change, alteration,
25 consolidation, dissolution, or annexation with respect to

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1 any unit of local government or special district a procedure 2 for which is provided by law upon petition by the people and 3 an election, the commission shall make public its proposal 4 or proposals to the people in the area or areas affected. 5 (2) If the comprehensive plan includes the 6 consolidation or transfer of the administrative and 7 financial responsibilities for services between or among 8 municipalities and counties, the commission shall make 9 public its recommendation to the electorate of the local 10 governments for referenda as provided for in [section 2]. 11 (2)(3) If the comprehensive plan includes any change, 12 alteration, interlocal agreement, consolidation, 13 dissolution, or annexation with respect to any unit of local 14 government or special district which can be carried into 15 effect under existing law by action of the governing bodies 16 of the units affected, the commission shall recommend the 17 necessary action to the governing body or bodies of the 18 units of government concerned.

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19 (3)(4) If the comprehensive plan includes the creation 20 of or any change, alteration, consolidation, dissolution, or 21 annexation with respect to any unit of local government or 22 special district which necessitates enabling legislation or 23 amendments to the general laws or constitution of Montana, 24 the commission shall make such recommendation or 25 recommendations to the ensuing legislature." Section 12. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

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1 HOUSE BILL NO. 760 2 INTRODUCED BY WALDRON, HAGAR, VAN VALKENBERG, J. D'HARA, 3 AZZARA, D. O'HARA, KESSLER, HAZUREK, KENMIS, WILLIAMS, 4 VINGER, COZZENS, REGAN, FABREGA, CONOVER 5 A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE PROCEDURES 6 FOR THE ELECTORS OF LOCAL GOVERNMENTS TO CONSOLIDATE OR 7 TRANSFER THE ADMINISTRATIVE AND FINANCIAL RESPONSIBILITY FOR 8 SERVICES BETWEEN OR AMONG MUNICIPALITIES AND COUNTIES; 9 10 AMENDING SECTION 7-11-230+ MCA." 11 12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: NEW SECTION. Section 1. Purpose. (1) The purpose of 13

14 [sections 1 through 10] is to provide procedures for the 15 electors of local governments to consolidate or transfer the 16 administrative and financial responsibility for services 17 between or among municipalities and counties.

18 {2} Nothing in [sections 1 through 10] is to be 19 construed as in any way affecting the authority of local 20 governments to enter into interlocal agreements or contracts 21 as provided by law.

22 <u>NEW SECTION</u>. Section 2. Consolidation and transfer of 23 services. (1) A consolidation or transfer of services 24 between or among municipalities may be proposed by a 25 petition of the electors or on a recommendation of an 1 interfocal cooperation commission as provided in 7-11-230.
2 (2) A petition or recommendation may propose to
3 consolidate or transfer the administrative or financial
4 responsibility or any administrative service. activity. or
5 undertaking that any of the local governments included in
6 the proposed consolidation or transfer are authorized by law
7 to perform.

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service consolidation or transfer and 15% of the electors
 residing in the remainder of the county.

3 (4) Upon determination of the sufficiency of the 4 petition or upon receipt of a recommendation of the 5 interlocal cooperation commission. the governing body of 6 each of the local governments affected by the proposed 7 consolidation or transfer shall call an election on the 8 transfer or consolidation as provided in [section 7].

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14 (a) the nature of service or function to be15 consolidated or transferred;

16 (b) the effective date of the proposed consolidation 17 or transfer;

18 (c) the responsibility for administration of the 19 service to be consolidated or transferred, including the 20 succession of the performance of duties currently performed 21 by an elected officer if the elective status of an office is 22 affected;

(d) the manner in which affected employees currently
engaged in the performance of the function will be
transferred, reassigned, or otherwise treated;

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1 (e) the manner in which real property, facilities, 2 equipment, or other personal property required in the 3 exercise of the function are to be transferred, sold, or 4 otherwise disposed of:

5 (f) the method of financing, establishing, and
6 maintaining a budget for the service; and

7 (g) other legal, financial, and administrative
8 arrangements necessary to effect the transfer in an orderly
9 and equitable manner.

10 (3) The service plan may include provisions for an 11 administrator or joint board responsible for administering 12 any joint or cooperative undertaking.

13 (4) The service plan shall be attached to the petition
14 or to the interlocal cooperation commission's recommendation
15 when it is submitted to the governing bodies affected by the
16 service consolidation or transfer.

17 NEW SECTION. Section 5. Availability of petition or 18 recommendation and service plan. (1) Sufficient copies of 19 the petition or recommendation of the interlocal cooperation 20 commission proposing a service consolidation or transfer and 21 the service plan must be made available to the public for inspection at convenient locations and at reasonable hours 22 23 to provide all interested persons an opportunity to review 24 the recommendations and documents. The copies must be 25 available no later than 30 days prior to an election on the

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1 proposal if such an election is to be held.

2 (2) Each local government affected by the proposal may
3 distribute copies of the service plan to its residents.

NEW SECTION. Section 6. Publication of summary and 4 5 comparison. (1) A summary of the recommendations contained in a petition or recommendation and the service plan 6 7 proposing the consolidation or transfer of a service or A activity must be published at least twice in a newspaper of 9 general circulation in each local government affected by the 10 proposal. The publication must be made during the 2 weeks 11 preceding the election.

12 (2) The summary must contain a description of the 13 recommendations, a comparison of the existing and proposed 14 methods of service delivery, and a list of locations where 15 the full proposal may be seen or obtained.

16 (3) The cost of publication required by this section17 shall be shared by the affected local governments.

18 NEW SECTION. Section 7. Election on service 19 consolidation or transfer. (1) The governing bodies of each 20 government affected by a proposed service local 21 consolidation or transfer shall jointly call a special 22 election on the question of service consolidation or 23 transfer, to be held within 120 days of the date of the 24 filing of the petition under [section 3] or within 120 days 25 of the receipt by the local government of the interlocal

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cooperation commission recommendation. The special election
 may be held in conjunction with any other election. The
 county elections administrator shall prepare and print
 notices of the special election.

5 (2) The cost of the election shall be shared by the 6 affected local governments in proportionate shares as agreed 7 to by the governing bodies of the local governments.

8 <u>NEW_SECTION</u>. Section 8. General ballot requirements. 9 (1) The question of adopting a service consolidation or 10 transfer shall be submitted to the electors of the local 11 governments affected by the proposal in substantially the 12 following form:

13 "Shall the plan for (consolidation or transfer) of 14 (insert name of service or function) services proposed in 15 the (petition or recommendation of the interlocal 16 cooperation commission) and service plan to the (insert the 17 names of local government units) be adopted?"

18 YES-

19 NO+

20 (2) If the question of adopting a service 21 consolidation or transfer alters the elective status of any 22 elected county official, it shall be submitted to the 23 electors of the local governments affected by the proposal 24 in substantially the following form:

25 "For adoption of (consolidation or transfer) of -6- HB 760

I{insert name of service or function} proposed in the2{petition or recommendation of the interlocal3cooperation commission) and service plan to the4{insert names of local government units} in which5the office of {insert name of county office} is6{insert description of changes in elective status}.*

"For existing service delivery arrangements."

7

8 (3) In any election involving the question of service 9 consolidation or transfer, an affirmative vote of a simple 10 majority of those voting on the question is required for 11 adoption.

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13 consolidation or transfer, each local government retains its
14 existing service delivery method until changed or modified
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 23
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 24
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 25
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obligation, or cause of action accrued or established by any
 affected local government prior to the consolidation or
 transfer.

NEW SECTION. Section 10. Judicial (1) 4 review. 5 Judicial review to determine the validity of the procedures used in adopting any service consolidation or transfer may 6 be initiated by petition in district court of 10 or more 7 registered electors of each local government affected by the 8 9 consolidation or transfer brought within 60 days after the 10 election adopting the service consolidation or transfer. If 11 no petition is filed within that period, compliance with all 12 the procedures required by [sections 3 through 10] and the 13 validity of the manner in which the service consolidation or 14 transfer was approved is conclusively presumed.

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1 (1) If the comprehensive plan of the commission 2 includes the creation of or any change, alteration, consolidation, dissolution, or annexation with respect to 3 any unit of local government or special district a procedure 4 5 for which is provided by law upon petition by the people and an election, the commission shall make public its proposal 6 7 or proposals to the people in the area or areas affected. 8 (2) If the comprehensive plan includes the 9 consolidation or transfer of the administrative and 10 financial responsibilities for services between or among 11 municipalities and counties, the commission shall make 12 public its recommendation to the electorate of the local 13 governments for referenda as provided for in [section 2]. (2)(3) If the comprehensive plan includes any change, 14 15 alteration. interlocal agreement, consolidation, 16 dissolution, or annexation with respect to any unit of local 17 government or special district which can be carried into 18 effect under existing law by action of the governing bodies 19 of the units affected, the commission shall recommend the 20 necessary action to the governing body or bodies of the 21 units of government concerned. 22 (3) (4) If the comprehensive plan includes the creation

23 of or any change, alteration, consolidation, dissolution, or 24 annexation with respect to any unit of local government or 25 special district which necessitates enabling legislation or

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amendments to the general laws or constitution of Montana+ the commission shall make such recommendation or recommendations to the ensuing legislature.* 3

4 Section 12. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid 5 part remain in effect. If a part of this act is invalid in 6 one or more of its applications, the part remains in effect 7 8 in all valid applications that are severable from the 9 invalid applications.

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1	HOUSE BILL NO. 760
2	INTRODUCED BY WALDRON, HAGER, VAN VALKENBURG, J. O'HARA,
3	AZZARA, D. O'HARA, KESSLER, MAZUREK, KEMMIS, WILLIAMS,
4	VINGER, COZZENS, REGAN, FABREGA, CONOVER
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE PROCEDURES
7	FOR THE ELECTORS OF LOCAL GOVERNMENTS TO CONSOLIDATE OR
e	TRANSFER THE ADMINISTRATIVE AND FINANCIAL RESPONSIBILITY FOR
9	SERVICES BETWEEN OR AMONG MUNICIPALITIES AND COUNTIES;
10	AMENDING SECTION 7-11-230, MCA."
11	
12	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
13	<u>NEW_SECTION.</u> Section 1. Purpose. (1) The purpose of
14	[sections 1 through 10] is to provide procedures for the
15	electors of local governments to consolidate or transfer the
15	administrative and financial responsibility for services
17	between or among municipalities and counties.
18	(2) Nothing in [sections 1 through 10] is to be
19	construed as in any way affecting the authority of local
20	governments to enter into interlocal agreements or contracts
21	as provided by law.
22	<u>NEW_SECTION</u> . Section 2. Consolidation and transfer of
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23 services. (1) A consolidation or transfer of services 24 between or among municipalities may be proposed by a 25 petition of the electors or on a recommendation of an interlocal cooperation commission as provided in 7-11-230.
(2) A petition or recommendation may propose to consolidate or transfer the administrative or financial responsibility or any administrative service, activity, or undertaking that any of the local governments included in the proposed consolidation or transfer are authorized by law to perform.

(3) Notwithstanding the requirements of 7-32-101, a 8 9 petition or recommendation may propose to consolidate or transfer any law enforcement administrative service, 10 activity, or undertaking between or among local governments. 11 NEW SECTION. Section 3. Petition for consolidation or 12 13 transfer of services. (1) A petition or recommendation for the consolidation or transfer of the administrative and 14 financial responsibility for services between or among local 15 16 governments may be presented to the governing bodies of the 17 local governments affected by the consolidation or transfer. 18 (2) A petition must be signed by at least 15% of the 19 electors registered at the last general election of the 20 local governments affected by the proposed consolidation or 21 transfer. 22 (3) Whenever the consolidation or transfer of a

23 service between a county and municipality is proposed by 24 petition, the petition must be signed by at least 15% of the 25 electors residing in each municipality included in the

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REFERENCE BILL

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service consolidation or transfer and 15% of the electors 1 residing in the remainder of the county. 2 (4) Upon determination of the sufficiency of the 3 petition or upon receipt of a recommendation of the 4 interlocal cooperation commission, the governing body of 5 each of the local governments affected by the proposed 6 consolidation or transfer shall call an election on the 7 transfer or consolidation as provided in [section 7]. 8 NEW SECTION. Section 4. Service plan. (1) The 9 petitioners or the interlocal cooperation commission shall 10 prepare a service plan governing the service or activity 11 proposed to be transferred or consolidated. 12 (2) The plan shall provide: 13 (a) the nature of service or function to be 14 consolidated or transferred: 15 (b) the effective date of the proposed consolidation 16 or transfer: 17

18 (c) the responsibility for administration of the 19 service to be consolidated or transferred, including the 20 succession of the performance of duties currently performed 21 by an elected officer if the elective status of an office is 22 affected;

(d) the manner in which affected employees currently
engaged in the performance of the function will be
transferred, reassigned, or otherwise treated;

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(e) the manner in which real property, facilities, equipment, or other personal property required in the exercise of the function are to be transferred, sold, or otherwise disposed of: (f) the method of financing, establishing, and maintaining a budget for the service; and (g) other legal, financial, and administrative arrangements necessary to effect the transfer in an orderly and equitable manner. (3) The service plan may include provisions for an administrator or joint board responsible for administering any joint or cooperative undertaking. (4) The service plan shall be attached to the petition or to the interlocal cooperation commission's recommendation when it is submitted to the governing bodies affected by the service consolidation or transfer. NEW_SECTION. Section 5. Availability of petition or 18 recommendation and service plan. (1) Sufficient copies of the petition or recommendation of the interlocal cooperation 19 20 commission proposing a service consolidation or transfer and 21 the service plan must be made available to the public for 22 inspection at convenient locations and at reasonable hours to provide all interested persons an opportunity to review 23 the recommendations and documents. The copies must be 24 25 available no later than 30 days prior to an election on the

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proposal if such an election is to be held. (2) Each local government affected by the proposal may distribute copies of the service plan to its residents. <u>NEW SECTION</u>. Section 6. Publication of summary and comparison. (1) A summary of the recommendations contained

6 in a petition or recommendation and the service plan
7 proposing the consolidation or transfer of a service or
8 activity must be published at least twice in a newspaper of
9 general circulation in each local government affected by the
10 proposal. The publication must be made during the 2 weeks
11 preceding the election.

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12 (2) The summary must contain a description of the 13 recommendations, a comparison of the existing and proposed 14 methods of service delivery, and a list of locations where 15 the full proposal may be seen or obtained.

16 (3) The cost of publication required by this section17 shall be shared by the affected local governments.

18 NEW SECTION. Section 7. Election on service 19 consolidation or transfer. (1) The governing bodies of each 20 local government affected by a proposed service consolidation or transfer shall jointly call a special 21 22 election on the question of service consolidation or 23 transfer, to be held within 120 days of the date of the 24 filing of the petition under [section 3] or within 120 days 25 of the receipt by the local government of the interlocal

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cooperation commission recommendation. The special election
 may be held in conjunction with any other election. The
 county elections administrator shall prepare and print
 notices of the special election.

5 (2) The cost of the election shall be shared by the 6 affected local governments in proportionate shares as agreed 7 to by the governing bodies of the local governments.

8 <u>NEW_SECTION</u>. Section 8. General ballot requirements. 9 (1) The question of adopting a service consolidation or 10 transfer shall be submitted to the electors of the local 11 governments affected by the proposal in substantially the 12 following form:

13 "Shall the plan for (consolidation or transfer) of 14 (insert name of service or function) services proposed in 15 the (petition or recommendation of the interlocal 16 cooperation commission) and service plan to the (insert the 17 names of local government units) be adopted?"

18 YES.

19 NO.

25

(2) If the question of adopting a service
consolidation or transfer alters the elective status of any
elected county official, it shall be submitted to the
electors of the local governments affected by the proposal
in substantially the following form:

"For adoption of (consolidation or transfer) of -6- HB 760

tere (in the space) when the set of the

1(insert name of service or function) proposed in the2(petition or recommendation of the interlocal3cooperation commission) and service plan to the4(insert names of local government units) in which5the office of (insert name of county office) is6(insert description of changes in elective status)."

"For existing service delivery arrangements."

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8 (3) In any election involving the question of service
9 consolidation or transfer, an affirmative vote of a simple
10 majority of those voting on the question is required for
11 adoption.

12 (4) If the electors disapprove the proposed service
13 consolidation or transfer, each local government retains its
14 existing service delivery method until changed or modified
15 as provided by law.

16 (5) Except for nonsubstantive adjustments required to 17 insure efficient and effective operations. a service 18 consolidation or transfer effected by the procedures 19 contained in [sections 1 through 10] may be amended or 20 otherwise changed only in the same manner as required for 21 its adoption.

<u>NEW_SECTIONs</u>* Section 9. Effect of adoption of service
 consolidation or transfer. The adoption of a service
 consolidation or transfer does not affect the validity of
 any bond, debt, contract, <u>COLLECTIVE_BARGAINING_AGREEMENTs</u>
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obligation, or cause of action accrued or established by any
 affected local government prior to the consolidation or
 transfer.

(1) NEW_SECTION. Section 10. Judicial review. 4 Judicial review to determine the validity of the procedures 5 used in adopting any service consolidation or transfer may 6 be initiated by petition in district court of 10 or more 7 8 registered electors of each local government affected by the consolidation or transfer brought within 60 days after the 9 election adopting the service consolidation or transfer. If 10 no petition is filed within that period, compliance with all 11 the procedures required by [sections 3 through 10] and the 12 13 validity of the manner in which the service consolidation or transfer was approved is conclusively presumed. 14

15 (2) It is presumed that proper procedure was followed 16 and all procedural requirements were met. The adoption of a 17 service consolidation or transfer may not be considered 18 invalid because of any procedural error or omission unless 19 it is shown that the error or omission materially and 20 substantially affected its adoption.

21 Section 11. Section 7-11-230. MCA, is amended to read:
22 "7-11-230. Procedure for making recommendations. After
23 public hearing, the commission shall submit proposals
24 contained in its comprehensive program for action as
25 follows:

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~End-

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