HOUSE BILL NO. 547

INTRODUCED BY C. SMITH, OCHSNER, CONROY, FEDA, DEVLIN, HAFFERMAN, HAMMOND, GRAHAM, ZABROCKI, KEYSER, CURTISS, SWITZER

IN THE HOUSE

January 28, 1981	Introduced and referred to Committee on Highways and Transportation.
February 7, 1981	Committee recommend bill do pass as amended. Report adopted.
February 9, 1981	Bill printed and placed on members' deaks.
February 10, 1981	Second reading, do pass.
February 11, 1981	Correctly engrossed.
February 12, 1981	Third reading, passed. Ayes, 90; Noes, 9. Transmitted to Senate.
IN THE SEN	ATE
February 13, 1981	Introduced and referred to Committee on Highways and Transportation.
March 14, 1981	Committee recommend bill be concurred in. Report adopted.
March 17, 1981	Motion pass consideration.
March 18, 1981	Second reading, concurred in.
March 20, 1981	Third reading, concurred in, Ayes, 34; Noes, 14.

IN THE HOUSE

March 21, 1981	Returned from Senate. Con- curred in. Sent to enrolling.
March 24, 1981	Correctly enrolled.
March 25, 1981	Signed by Speaker.
March 26, 1981	Signed by President.
	Delivered to Governor.
April 1, 1981	Returned from Governor with recommended amendments.
April 9, 1981	Second reading, Governor's amendments concurred in.
	On motion rules suspended and bill placed on third reading this day.
	Third reading, Governor's amendments concurred in. Ayes, 89; Noes, 2. Trans- mitted to Senate.
IN THE S	ENATE
April 10, 1981	Bill received from House.
April 13, 1981	Second reading, Covernor's amendments concurred in.
April 14, 1981	Third reading, Governor's amendments concurred in. Ayes, 47; Noes, 0.
IN THE	HOUSE
April 15, 1981	Returned from Senate. Con- curred in. Sent to enrolling.

Reported correctly enrolled.

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LC 1355/01

BILL NO. 547 H. Ochener Conroy (INTRODUCED BY C an Ilammon A BILL FOR AN ACT ENTATLED: "AN ACT TO ALLOH SIENS OR DISPLAYS THAT ADVERTISE CULTURAL EXHIBITS OF NONPROFIT HISTORICAL ORGANIZATIONS TO BE ERECTED IN PROXIMITY TO 6

7 HIGHWAYS; AMENDING SECTION 75-15-111, MCA."

• GE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 10 Section 1. Section 75-15-111. MCA. is amended to read: 11 *75-15-111. Outdoor advertising prohibited in proximity to highway -- exceptions. (1) Outdoor advertising 12 13 may not be erected or maintained which is within 660 feet of the nearest edge of the right-of-way and which is visible 14 • 5 from any place on the main-traveled way of an interstate or 16 primary system except:

17 (a) directional and other official signs and notices,
18 which signs and notices include but are not limited to signs
19 and notices pertaining to natural wonders and scenic and
20 historical attractions, as authorized or required by law;

(a) signs, displays, and devices advertising the sale
or lease of property upon which they are located;

23 (c) signs, displays, and devices advertising
24 activities conducted on the property upon which they are
25 located;

1 (d) signs, displays, and devices located in areas 2 which are zoned industrial or commercial by a bona fide 3 state, county, or local zoning authority;

(e) signs, displays, and devices located in unzoned 4 5 commercial or industrial areas, which areas shall be 6 determined from actual land uses and by agreement between the department of highways and the secretary and defined by 7 3 rules adopted by the commission. The exception granted by 9 this subsection shall not apply to signs, displays, and 10 devices located within an unzoned area in which the 11 commercial or industrial activity used in defining the area 12 has ceased for a period of 9 months.

13 (f)__signs_or__displays__advertising__the__cultural 14 exbibits_of_nonprofit_bistorical_organizations.

15 (2) Outdoor advertising authorized under subsections 16 (a), (d), and (e) of (1) of this section shall conform with 17 standards contained in and shall bear permits required in 18 rules which are adopted by the commission and this part.

19 (3) Outdoor advertising may not be erected or 20 maintained beyond 660 feet of the nearest edge of the 21 right-of-way of an interstate or primary highway outside of 22 an urban area if such outdoor advertising is or was erected 23 with the purpose of its message being read from such 24 main-traveled way and visible from such main-traveled way 25 unless such outdoor advertising meets the criterie of

INTRODUCED BILL HB 547

LC 1355/01

subsections (a), (b), or (c) of (l) of this section. Should
 such outdoor advertising meet said criteria, it shall
 conform with standards contained in rules which are adopted
 by the commission and this part."

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-End-

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Approved by Committee on Highways & Transportation

1	HOUSE BILL ND. 547
2	INTRODUCED BY C. SMITH, OCHSNER, CONROY, FEDA,
3	DEVLIN, HAFFERMAN, HAMMOND, GRAHAM, ZABROCKI,
4	KEYSER, CURTISS, SWITZER
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO ALLOW SIGNS OR
7	DISPLAYS THAT ADVERTISE CULTURAL EXHIBITS OF NONPROFIT
8	HISTORICAL OR ARTS ORGANIZATIONS TO BE ERECTED IN PROXIMITY
9	TO HIGHWAYS; AMENDING SECTION 75-15-111, MCA."
10	
11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
12	Section 1. Section 75-15-111, MCA, is amended to read:
13	"75-15-111. Outdoor advertising prohibited in
14	proximity to highway exceptions. (1) Outdoor advertising
15	may not be erected or maintained which is within 660 feet of
16	the nearest edge of the right-of-way and which is visible
17	from any place on the main-traveled way of an interstate or
18	primary system except:
19	(a) directional and other official signs and notices,
20	which signs and notices include but are not limited to signs
21	and notices pertaining to natural wonders and scenic and
22	historical attractions, as authorized or required by law;
23	(b) signs, displays, and devices advertising the sale
24	or lease of property upon which they are located;
25	(c) signs, displays, and devices advertising

ł activities conducted on the property upon which they are located:

3 (d) signs, displays, and devices located in areas 4 which are zoned industrial or commercial by a bona fide 5 state, county, or local zoning authority;

6 (e) signs, displays, and devices located in unzoned 7 commercial or industrial areas, which areas shall be 8 determined from actual land uses and by agreement between 9 the department of highways and the secretary and defined by 10 rules adopted by the commission. The exception granted by this subsection shall not apply to signs, displays, and 11 12 devices located within an unzoned area in which the 13 commercial or industrial activity used in defining the area 14 has ceased for a period of 9 months.

15 (f) signs or displays advertising the cultural 16 exhibits of nonprofit historical OR ARIS organizations.

17 (2) Outdoor advertising authorized under subsections 18 (a), (d), and (e) of (1) of this section shall conform with 19 standards contained in and shall bear permits required in 20 rules which are adopted by the commission and this part.

21 (3) Outdoor advertising may not be erected or 22 maintained beyond 660 feet of the nearest edge of the 23 right-of-way of an interstate or primary highway outside of 24 an urban area if such outdoor advertising is or was erected 25 with the purpose of its message being read from such

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HB 547

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1 main-traveled way and visible from such main-traveled way 2 unless such outdoor advertising meets the criteria of 3 subsections (a), (b), or (c) of (1) of this section. Should 4 such outdoor advertising meet said criteria, it shall 5 conform with standards contained in rules which are adopted 6 by the commission and this part."

-End-

1	HOUSE BILL NO. 547	ı
г	INTRODUCED BY C. SMITH, OCHSNER, CONROY, FEDA,	2
3	DEVEIN, HAFFERMAN, HAMMOND, GRAHAM, ZABROCKI,	3
4	KEYSER + CURTISS+ SHITZER	4
5		5
6	A SILL FOR AN ACT ENTITLED: "AN ACT TO ALLOW SIGNS OR	6
7	DISPLAYS THAT ADVERTISE CULTURAL EXHIBITS OF NONPROFIT	7
8	HISTORICAL OR ARTS ORGANIZATIONS TO BE ERECTED IN PROXIMITY	8
9	TO HIGHWAYS; AMENDING SECTION 75-15-111. MCA."	9
10		10
11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	11
12	Section 1. Section 75-15-111, MCA, is amended to read:	12
13	#75-15-111. Outdoor advertising prohibited in	13
14	proximity to highway exceptions. (1) Outdoor advertising	14
15	may not be erected or maintained which is within 660 feet of	15
16	the nearest edge of the right-of-way and which is visible	16
17	from any place on the main-traveled way of an interstate or	17
18	primary system except:	18
19	(a) directional and other official signs and notices,	19
20	which signs and notices include but are not limited to signs	20
21	and notices pertaining to natural wonders and scenic and	21
22	historical attractions, as authorized or required by law;	22
23	(b) signs, displays, and devices advertising the sale	23
24	or lease of property upon which they are located;	24

25 (c) signs, displays, and devices advertising

1 activities conducted on the property upon which they are 2 located;

3 (d) signs, displays, and devices located in areas
4 which are zoned industrial or commercial by a bona fide
5 state, county, or local zoning authority;

6 (e) signs, displays, and devices located in unzoned 7 commercial or industrial areas, which areas shall be 8 determined from actual land uses and by agreement between 9 the department of highways and the secretary and defined by 10 rules adopted by the commission. The exception granted by 11 this subsection shall not apply to signs, displays, and 12 devices located within an unzoned area in which the 13 commercial or industrial activity used in defining the area 14 has ceased for a period of 9 months.

15 (f) signs or displays __advertising__the__cultural 16 exhibits of nonprofit historical DR_ARTS organizations. 17 (2) Dutdoor advertising authorized under subsections 18 (a), (d), and (e) of (l) of this section shall conform with 19 standards contained in and shall bear permits required in 20 rules which are adopted by the commission and this part. 21 (3) Dutdoor advertising may not be erected or 22 maintained beyond 660 feet of the nearest edge of the 23 right-of-way of an interstate or primary highway outside of 24 an urban area if such outdoor advertising is or was erected

25 with the purpose of its message being read from such

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THIRD READING

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HP 0547/02

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1 main-traveled way and visible from such main-traveled way 2 unless such outdoor advertising meets the criteria of 3 subsections (a)+ (b)+ or (c) of (1) of this section. Should 4 such outdoor advertising meet said criteria, it shall 5 conform with standards contained in rules which are adopted 6 by the commission and this part."

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1	HOUSE BILL NO. 547	1	activities conducted
2	INTRODUCED BY C. SMITH, DCHSNER, CONROY, FEDA.	2	located;
3	DEVLIN, HAFFERMAN, HAMMOND, GRAHAM, ZABROCKI,	3	(d) signs, displ
` 4	KEYSER+ CURTISS+ SWITZER	4	which are zoned ind
5		5	state, county, or loca
6	A BILL FOR AN ACT ENTITLED: MAN ACT TO ALLOW SIGNS OR	6	(e) signs, displ
7	DISPLAYS THAT ADVERTISE CULTURAL EXHIBITS OF NONPROFIT	7	commercial or indus
8	HISTORICAL OR ARTS ORGANIZATIONS TO BE ERECTED IN PROXIMITY	8	determined from actual
9	TO HIGHWAYS; AMENDING SECTION 75-15-111. MCA."	9	the department of hig
10		10	rules adopted by the c
11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	11	this subsection shall
12	Section 1. Section 75-15-111, MCA, is amended to read:	12	devices located with
13	#75-15-111. Outdoor advertising prohibited in	13	commercial or industr
14	proximity to highway exceptions. (1) Outdoor advertising	14	has ceased for a perio
15	may not be erected or maintained which is within 660 feet of	15	(f) signs or d
16	the nearest edge of the right-of-way and which is visible	16	<u>exhibits of nonprofit</u>
17	from any place on the main-traveled way of an interstate or	17	(2) Outdoor adv
18	primary system except:	18	(a), (d), and (e) of (
19	(a) directional and other official signs and notices+	19	standards contained
20	which signs and notices include but are not limited to signs	20	rules which are adopte
21	and notices pertaining to natural wonders and scenic and	21	(3) Outdoor adv
22	nistorical attractions, as authorized or required by law;	22	maintained beyond 66
23	(b) signs, displays, and devices advertising the sale	23	right-of-way of an int
24	or lease of property upon which they are located;	24	an urban area if such
25	(c) signs, displays, and devices advertising	25	with the purpose of

activities conducted on the property upon which they are

3 (d) signs, displays, and devices located in areas
4 which are zoned industrial or commercial by a bona fide
5 state, county, or local zoning authority;

6 (e) signs, displays, and devices located in unzoned 7 commercial or industrial areas, which areas shall be 8 determined from actual land uses and by agreement between 9 the department of highways and the secretary and defined by 10 rules adopted by the commission. The exception granted by 11 this subsection shall not apply to signs, displays, and 12 devices located within an unzoned area in which the 13 commercial or industrial activity used in defining the area 14 has ceased for a period of 9 months.

15 (f) signs or displays advertising the cultural exhibits of nonprofit historical OR ARTS organizations.

17 (2) Butdoor advertising authorized under subsections 18 (a). (d), and (e) of (l) of this section shall conform with 19 standards contained in and shall bear permits required in 20 rules which are adopted by the commission and this part.

21 (3) Outdoor advertising may not be erected or 22 maintained beyond 660 feet of the nearest edge of the 23 right-of-way of an interstate or primary highway outside of 24 an urban area if such outdoor advertising is or was erected 25 with the purpose of its message being read from such

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HS 547

REFERENCE BILL

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1 main-traveled way and visible from such main-traveled way 2 unless such outdoor advertising meets the criteria of 3 subsections (a). (b). or (c) of (l) of this section. Should 4 such outdoor advertising meet said criteria. it shall 5 conform with standards contained in rules which are adopted 6 by the commission and this part."

-End-

HB 547

March 31, 1981

PROPOSED GOVERNOR'S AMENDMENT TO HOUSE BILL NO. 547; REFERENCE COPY AS FOLLOWS:

1. Page 2, Line 16
Following: "organizations"
Insert: "if the signs or displays conform with the
standards provided in Title 23, Code of Federal
Regulations, section 750, subpart B."

47th Legislature

HB 0547/03

1	HOUSE BILL NO. 547
2	INTRODUCED BY C. SMITH, OCHSNER, CONROY, FEDA,
3	DEVLIN, HAFFERMAN, HAMMOND, GRAHAM, ZABROCKI,
4	KEYSER, CURTISS, SWITZER
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO ALLOW SIGNS OR
7	DISPLAYS THAT ADVERTISE CULTURAL EXHIBITS OF NONPROFIT
8	HISTORICAL OR ARTS ORGANIZATIONS TO BE ERECTED IN PROXIMITY
9	TO HIGHWAYS; AMENDING SECTION 75-15-111. MCA."
10	
11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
12	Section 1. Section 75-15-111, NCA, is amended to read:
13	<pre>"75-15-111. Gutdoor advertising prohibited in</pre>
14	proximity to highway exceptions. (1) Dutdoor advertising
15	may not be erected or maintained which is within 660 feet of
16	the nearest edge of the right-of-way and which is visible
17	from any place on the main-traveled way of an interstate or
18	primary system except:
19	(a) directional and other official signs and notices,
20	which signs and notices include but are not limited to signs
21	and notices pertaining to natural wonders and scenic and

22 historical attractions, as authorized or required by law; (b) signs, displays, and devices advertising the sale 23

or lease of property upon which they are located; 24

advertising 25 (c) signs, displays, and devices

activities conducted on the property upon which they are 1 located: 2

(d) signs, displays, and devices located in areas 3 which are zoned industrial or commercial by a bona fide 4 5 state, county, or local zoning authority;

(e) signs, displays, and devices located in unzoned 6 commercial or industrial areas, which areas shall be 7 determined from actual land uses and by agreement between 8 9 the department of highways and the secretary and defined by rules adopted by the commission. The exception granted by 10 this subsection shall not apply to signs, displays, and 11 12 devices located within an unzoned area in which the 13 commercial or industrial activity used in defining the area has ceased for a period of 9 months. 14

15 (f) signs or displays advertising the cultural 16 exhibits_of_nonprofit_historical OR_ARTS organizations IF THE SIGNS OR DISPLAYS CONFORM WITH THE STANDARDS PROVIDED IN 17 18 TITLE 23, CODE OF FEDERAL REGULATIONS, SECTION 750, SUBPART 19 8.

20 (2) Outdoor advertising authorized under subsections (a), (d), and (e) of (1) of this section shall conform with 21 22 standards contained in and shall bear permits required in 23 rules which are adopted by the commission and this part. 24 (3) Outdoor advertising may not be erected or 25 maintained beyond 660 feet of the nearest edge of the

HB 0547/03

HB 547 REFERENCE BILL: INCLUDES GOVERNOR'S AMENDMENTS DATED 3-31-81

-2-

1 right-of-way of an interstate or primary highway outside of z an urban area if such outdoor advertising is or was erected 3 with the purpose of its message being read from such main-traveled way and visible from such main-traveled way 4 5 unless such outdoor advertising meets the criteria of subsections (a)+ (b)+ or (c) of (1) of this section+ Should 6 such outdoor advertising meet said criteria, it shall 7 conform with standards contained in rules which are adopted 8 9 by the commission and this part."

-End-



TED SCHWINDEN GOVERNOR State of Montana Office of the Governor Helena 59620

March 31, 1981

The Honorable Jean A. Turnage President of the Senate State Capitol Helena, Montana 59620

The Honorable Robert L. Marks Speaker of the House State Capitol Helena, Montana 59620

Dear Senator Turnage and Representative Marks:

In accordance with the power vested in me as Governor by the Constitution and laws of the State of Montana, I hereby return House Bill No. 547, "AN ACT TO ALLOW SIGNS OR DISPLAYS THAT ADVERTISE CULTURAL EXHIBITS OF NONPROFIT HISTORICAL OR ARTS ORGANIZATIONS TO BE ERECTED IN PROXIMITY TO HIGHWAYS; AMENDING SECTION 75-15-111, MCA," without my signature and recommend the attached amendment for the following reasons.

House Bill No. 547 as adopted allows the erection of signs or displays advertising cultural exhibits of nonprofit historical or arts organizations along highways without the imposition of any standards on size, location, or content. I know the bill was prompted by a desire to save the Range Rider Museum sign near Broadus, Montana. I support the concept of permitting advertising of Montana's cultural exhibits and have directed the Department of Highways to develop alternative locations for the Range Rider Sign. However, the existence of one illegal sign is not the issue here. The problem, if this bill is enacted without amendment, is that Montana's law will be less restrictive than federal law and for that reason Montana will fail to comply with federal requirements.

Under the federal outdoor advertising act, states which have less restrictive standards than those provided by federal law or regulations are subject to a 10 percent reduction in federal funds apportioned to the state. Senator Turnage and Representative Marks March 31, 1981 Page Two

The pertinent part of the federal statute is:

(b) Federal-aid highway funds apportioned ... to any State which the Secretary determines has not made provision for effective control of the erection and maintenance along the Interstate System and the primary system of outdoor advertising signs, displays, and devices ... shall be reduced by amounts equal to 10 per centum of the amounts which would otherwise be apportioned to such State under section 104 of this title, until such time as such State shall provide for such effective control. 23 U.S.C. Sec. 131

In fiscal year 1981, Montana was apportioned \$82,851,161 in federal highway funds. Over \$8 million would be jeopardized by the enactment of this bill.

I share your frustration with federal interference and regulation of state concerns. I am, however, very concerned with the loss of highway funding. As I mentioned in my transportation message on March 3, Montana's highways are in deplorable condition. The highway system is losing the race against inflation. As executive officer of this State, I cannot justify gambling \$8 million of Montana's share of federal funds.

It is clear that I would risk those funds if I did not act. Today, I received a telegram from President Reagan's newly appointed Federal Highway Administrator, Ray Barnhart. He informed me that if this bill is signed into law unamended he would have no choice but to withhold part of the federal aid funds to Montana, as has already been done in at least five states.

In 1977, South Dakota permanently lost \$4.3 million for failure to comply with the federal government after taking the issue to the U.S. Supreme Court. In the four other states -Vermont, New York, Alabama and Oklahoma - federal funds were withheld and only restored after the states brought their laws into compliance with the federal law.

The Legislature may be willing to risk a costly legal battle or the loss of these necessary funds to satisfy their frustration over federal laws, but I do not think this would be in the best interests of the people of Montana. The battle over federal domination of state decisions needs to be fought, Senator Turnage and Representative Marks March 31, 1981 Page Three

but can only be successful if we choose those cases where the issues are of key importance to Montana and where our legal position is sound. This is clearly not the case with H.B. 547.

The amendment I propose will permit cultural signs in locations where they are not now permitted. The federal standards for such signs are in some ways less restrictive than present Montana law. The adoption of the amendment will result in compliance with federal requirements to assure full funding of Montana's highway projects and also allow the advertising of cultural exhibits in many new locations.

I urge your concurrence in this amendment.

Sincerely,

TED SCHWINDEN Governor