House Bill 516

In The House

January 27, 1981
January 27, 1981
Introduced and referred to Committee on Local Government.
February 6, 1981
Fiscal note requested.
February 11, 1981
Fiscal note returned.
February 21, 1918
Committee recommend bill do pass as amended.
February 23, 1981
Bill printed and placed on members' desks.
February 24, 1981
Second reading do not pass.

LC 2319/01

1 INTRODUCED BY Willwelt Willen VINCENT Walkan 2 3 A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE FOR PAYMENTS 4 5 BY THE STATE OF MONTANA TO LOCAL GOVERNMENTS THAT FURNISH 6 FIRE AND POLICE SERVICES TO STATE-OWNED BUILDINGS AND 7 FACILITIES; AND PROVIDING AN EFFECTIVE DATE." 8 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 10 Section 1. Short title. [This act] may be cited as the 11 "State Payments for Fire and Police Services to State-Owned 12 Property Act of 1983". 13 Section 2. Purpose. The purpose of [this act] is to 14 recognize and alleviate the financial burden placed on local governments that provide fire and police services to 15 16 buildings and facilities owned by the state of Montana. 17 Section 3. Definitions. As used in [this act], unless 18 the context requires otherwise, the following definitions 19 shall apply: 20 (1) "Local government" means a county, city, town, or 21 fire district incorporated or created under the laws of the 22 state of Montana. 23 department (2) "Department" means the of 24 administration provided for in 2-15-1001. 25 (3) "State agency" means a department, division;

bureau, or institution that operates a state-owned building 1 2 or facility.

3 Section 4. Payments to local governments for fire and police services to state-owned property. Whenever a local 4 5 covernment provides fire and police services to state-owned 6 property, the state shall provide for payment to the local government for the cost of such services in the manner 7 8 prescribed in [this act].

9 Section 5. Powers and duties of department. The 10 department shall:

(1) administer, interpret, and enforce the provisions 11 of [this act]; 12

13 (2) establish uniform rules necessary to carry out the provisions of [this act]. 14

Section 6. Department to provide forms -- information 15 16 from local governments and state agencies. The department 17 shall prepare such forms as it finds necessary for local 18 governments and state agencies to complete to provide all the information necessary to administer [this act]. Local 19 governments and state agencies shall give the department all 20 data necessary to carry out the purpose and intent of [this 21 22 act].

23 Section 7. Basis for payments. State payments to local governments for fire and police services to state-owned 24 INTRODUCED BILL property located within the jurisdiction of the local 25

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government shall be calculated by the local government and
 verified by the department on the following basis:

3 (1) A taxable value or equivalent taxable value must
4 be determined for the state-owned property receiving fire
5 and police services.

6 (2) A mill levy equivalent must be applied against 7 such a value in the same manner as such a mill levy is 8 applied to a private property owner within the jurisdiction 9 of the local government.

10 (3) The mill levy equivalent that is used must include 11 only the actual expenditures for fire and police activities 12 of the local government as reported in the last annual 13 financial report filed with the department of community 14 affairs as required by law.

15 Section 8. Method of payment. The department shall, in 16 accordance with the mill levy equivalents determined under 17 [section 7], make payments semiannually to all local covernments that provide fire and police services to 18 state-owned buildings or facilities and that comply with the 19 20 provisions of [section 6]. The first payment under [this 21 act] shall be payable on November 1, 1981, and annually on 22 November 1 thereafter. The second payment under [this act] shall be payable on May 1, 1982, and annually on May 1 23 24 thereafter.

25 Section 9. State agencies to budget for payments. Any '.

state agency that operates a state-owned building or
 facility that receives fire and police services from a local
 government shall budget for sufficient funds to make any
 payments required by [this act].

5 Section 10. Optional method of providing fire and 6 police services to state-owned property. (1) A state agency 7 may provide fire and police protection to any state property 8 under its jurisdiction if such a plan meets with the 9 approval of the department.

(2) Under this option, the department shall determine 10 11 if the proposed services will be adequate and cost 12 beneficial. For such a determination, the department shall: 13 (a) consult with officials of the local government to 14 ascertain what, if any, responsibility and liability for 15 fire and police services will remain with the local 16 government. If the local government retains a part of the 17 responsibility or liability for fire and police services, 18 the payment for such partial services must be calculated 19 according to the provisions of [section 7] or according to 20 an agreement regarding payment for the services entered into 21 between the local government and the state agency.

(b) conduct a study to ascertain what, if any, cost
benefit there would be to the state if the agency provided
its own fire and police protection.

25 Section 11. Applicability. This act applies to taxable

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1 years beginning after December 31, 1980.

2 Section 12. Effective date. This act is effective on

3 July 1, 1981.

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STATE OF MONTANA

REQUEST NO. 319-81

FISCAL NOTE

Form BD-15

In compliance with a written request received		there is hereby submitted a Fiscal N	lote
Background information used in developing this Fi		lontana Code Annotated (MCA). Budget and Program Planning, to mem	bers
of the Legislature upon request.			
Description of proposed legislation:			•
An act to provide for payments by services to State owned buildings	na to local gover	mments that furnish fire and poli	ce

Assumptions:

- 1. The equivalent to market value of State buildings and facilities is equal to the current depreciated value as indicated on the "schedule of State properties as of July 1, 1980, as developed by the Department of Administration Insurance and Legal Services Division".
- 2. Equivalent of taxable value is equal to 8.55% of the market value in 1 above.
- 3. This taxable value includes only buildings and improvements, it does NOT include the value of the land upon which these improvements sit nor does it include State owned recreational and unimproved lands.
- 4. Based on the 1981 local government budgets submitted to the Department of Community Affairs the average tax levy necessary to support police and fire services (including police and fire activities, pension funds and debt retirement) is 55 mills after adjusting for the impact of adding tax exempt State properties to the total taxable value in each locality.
- 5. The Department of Administration will require an additional two (2) FTE's plus supporting services to administer this program.
- 6. The additional administrative costs will be funded with General Fund monies, the payments to local governments for police and fire services will be funded 1/3 from Federal or earmarked funds and 2/3 from the State General Fund.

Fiscal Impact:

Biennium cost of Program – \$4,561,090

Funds:

All administrative costs are General Fund, and 2/3 of local government payments are General Fund = \$3,080,697 1/3 of local government payments are earmarked or Federal Funds = \$1,480,392

Sources:

1981 Budgets from Billings, Helena, Missoula, Bozeman, Deer Lodge, Havre, Dillon, Butte – Silver Bow, Great Falls and Boulder.

Schedule of State properties as of July 1, 1980, prepared by the Department of Administration Insurance and Legal Services Division.

BUDGET DIRECTOR Office of Budget and Program Planning Date: 2 - 11 - 8 /

47th Legislature

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Approved by Comm. on Local Government

1	HOUSE BILL ND. 516		
2	INTRODUCED BY NORDIVEDI, WALLIN, VINCENI,		
3	WALDRON, AZZARA, METCALF, MARKS, SPILKER		
4			
5	A SILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE FOR PAYMENTS		
6	BY THE STATE OF MONTANA TO LOCAL GOVERNMENTS THAT FURNISH		
7	FIRE AND POLICE SERVICES TO STATE-OWNED BUILDINGS AND		
8	FACILITIES: AND PROVIDING AN EFFECTIVE DATE."		
9			
10	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:		
11	Section 1. Short title. [This act] may be cited as the		
12	■State Payments for Fire and Police Services to State-Owned		
13	Property <u>BUILDINGS</u> Act of 1983 1981".		
14	Section 2. Purpose. The purpose of [this act] is to		
15	recognize and alleviate the financial burden placed on local		
16	governments that provide fire and police services to		
17	buildings and facilities owned by the state of Montana.		
18	Section 3. Definitions. As used in [this act], unless		
19	the context requires otherwise: the following definitions		
20	shall apply:		
21	(1) "Local government" means a county, city, town, or		
22	fire district incorporated or created under the laws of the		
23	state of Montana.		
24	(2) "Department" means the department of		
25	administration provided for in 2+15-1001.		

(3) "Stateagency"meansadepartmentydivisiony
bureauxar-institution-that-operates-a-state-owned-building
er-fectitty: "STATE-DWNED BUILDING" MEANS & STRUCTURE DWNED
BY THE STATE OF MONTANA INTENDED FOR HUMAN HABITATION AS A
DWELLING, DEFICE, OR SCHOOL HAVING AN AREA OF 2,000 OR MORE
SQUARE FEET.
Section 4. Payments to local governments for fire and
police services to state-owned property. Whenever a local
government provides fire and police services to state-owned
property <u>BUILDING</u> , the state shall provide for payment to
the local government for the cost of such services in the
manner prescribed in [this act].
Section 5. Powers and duties of department. The
department shall:
 administer, interpret, and enforce the provisions
of [this act];
(2) establish uniform rules necessary to carry out the
provisions of [this act].
Section 6. Department to provide forms information
from local governments and state agencies. The department
shall prepare such forms as it finds necessary for local
governments and state agencies to complete to provide all
the information necessary to administer [this act]. Local

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25 data necessary to carry out the purpose and intent of [this

governments and state agencies shall give the department all

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SECOND READING

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1 act].

Section 7. Basis for payments. State payments to local governments for fire and police services to state-owned property <u>BUILDING</u> located within the jurisdiction of the local government shall be calculated by the local government and verified by the department on the following basis:

7 (1) A taxable value or equivalent taxable value must
8 be determined for the state-owned property <u>BUILDING</u>
9 receiving fire and police services.

10 (2) A mill levy equivalent must be applied against 11 such a value in the same manner as such a mill levy is 12 applied to a private property owner within the jurisdiction 13 of the local government.

14 (3) The mill levy equivalent that is used must include 15 only the actual expenditures for fire and police activities 16 of the local government as reported in the last annual 17 financial report filed with the department of community 18 affairs as required by law.

19 Section 8. Method of payment. <u>(1)</u> The department 20 shall, in accordance with the mill levy equivalents 21 determined under [section 7], make payments semiannually to 22 all local governments that provide fire and police services 23 to state-owned buildings or-facilities and that comply with 24 the provisions of [section 6]. <u>IF THE APPROPRIATION FOR THE</u> 25 <u>INPLEMENTATION OF [THIS ACT] IS INSUFFICIENT_FOR_THE_FULL</u>

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1 PAYMENTS DETERMINED UNDER [SECTION 7] THE DEPARTMENT SHALL

2 REDUCE ALL PAYMENTS PROPORTIONATELY.

3 <u>(2)</u> The first payment under [this act] shall be 4 payable on November 1, 1981, and annually on November 1 5 thereafter. The second payment under [this act] shall be 6 payable on May 1, 1982, and annually on May 1 thereafter.

7 Section-9=--State-agencies-to-budget-for-payments=--Any

state--agency--that--operates--a--state-owned--building---or

9 facility-that-receives-fire-and-police-services-from-a-local

10 government--shall--budget--for--sufficient-funds-to-make-any

11 poyments-required-by-fthis-actjw

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Section 9. Optional method of providing fire and police services to state-owned property. (1) A state agency may provide fire and police protection to any state-property STATE-DWNED BUILDING under its jurisdiction if such a plan meets with the approval of the department.

17 (2) Under this option, the department shall determine 18 if the proposed services will be adequate and cost 19 beneficial. For such a determination, the department shall: 20 (a) consult with officials of the local government to 21 ascertain what, if any, responsibility and liability for fire and police services will remain with the local 22 23 government. If the local government retains a part of the responsibility or liability for fire and police services. 24 the payment for such partial services must be calculated 25

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1 according to the provisions of [section 7] or according to 2 an agreement regarding payment for the services entered into 3 between the local government and the state agency. 4 (b) conduct a study to ascertain what, if any, cost 5 benefit there would be to the state if the agency provided its own fire and police protection. 6 7 Section 10. Applicability. This act applies to taxable 8 years beginning after December 31, 1980.

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9 Section 11. Effective date. This act is effective on
 10 July 1, 1981.

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