# SENATE JOINT RESOLUTION NO. 2

# INTRODUCED BY STEPHENS

# IN THE SENATE

January 11, 1979

Introduced and referred to Committee on Rules.

Committee recommend bill do pass. Report adopted.

On motion rules suspended. Bill referred to second reading for consideration this day.

Second reading, do pass.

On motion rules suspended. Bill placed on calendar for third reading this day.

Third reading, passed.
Transmitted to second house.

# IN THE HOUSE

January 11, 1979

Introduced and referred to Committee on Rules.

Committee recommend bill be concurred in. Report adopted.

On motion rules suspended and bill placed on Second Reading this day.

Second reading, be concurred in.

On motion rules suspended and bill placed on third reading this day.

Third reading, be concurred in.

# IN THE SENATE

January 12, 1979

Returned from second house. Be concurred in.

Sent to enrolling.

Reported correctly enrolled.

2 INTRUDUCED BY ALL

A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF REPRESENTATIVES OF THE STATE OF MONTANA TO ADOPT JOINT RULES TO GOVERN ITS PROCEEDINGS.

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NOW. THEREFORE. BE IT RESOLVED BY THE SENATE AND THE HOUSE OF REPRESENTATIVES OF THE STATE OF MONTANA:

That the following joint rules are adopted:

CHAPTER 1

Presiding Officer - Decorum:

Order and Debate

1-1. The presiding officer of the Senate is the president and the presiding officer of the House of Representatives is the speaker. The presiding officer of each house shall take the chair on every legislative day at the hour to which that house adjourned at the last sitting. After call to order, prayer by the chaplain and roll call, a report on the journal for the preceding legislative day shall be given in the presence of a quorum, and each house shall proceed with the regular order of business.

1-2. The presiding officer, or any member acting as presiding officer, of each house shall preserve order and decorum, and in case of disturbance or disorderly conduct.

may order the galleries or lobbies to be cleared.

1-3. The presiding officer of each house has general
control and direction of the hall, chamber, rooms, passages
and corridors of the house over which he presides. Reporters
on assignment in either house are subject to placement by
the presiding officer.

1-4. The presiding officer of each house shall decide all questions of order, subject to an appeal by any member seconded by two other members. No member may speak more than once on an appeal without the consent of a majority of the house of which he is a member.

1-5. When a member desires to speak he shall rise and address the presiding officer and, being recognized, shall speak standing in his place unless the presiding officer grants permission to speak from some other place on the floor. When two or more members rise at the same time the presiding officer shall name the member who is to speak first.

1-6. When a member has been called to order, he shall sit down until the presiding officer determines whether he is in order or not. If the member is called to order for words spoken in debate, the language excepted to shall be taken down in writing by the chief clerk or secretary.

1-7. Questions of privilege are: first, those affecting the collective rights, safety, dignity, and integrity of the

SJR 2 INTRODUCED BILL

proceedings of either h	nouse; and	d second, those	affecting the
rights, reputation and	conduct	of individua	1 members of
either house in the	ir capaci	ity as members.	A question of
privilege affecting	either	house collec	tively takes
precedence over a d	question	of privilege	affecting an
individual member.			

1-8. The presiding officer of each house shall sign all subposenss approved or issued by the house over which he presides. The presiding officer shall certify the payroll as prepared by Legislative Council staff.

1-9. (1) A communication or paper shall be addressed to the presiding officer and shall bear the name of the person submitting it. When the reading of a paper is called for and a member objects, it shall be determined by a vote of the house without debate. This subsection does not apply to bills or to communications from the governor or the other house.

(2) A paper for or against proposed legislation may not be placed on the desks of the members or circulated within the chamber unless the person responsible has signed it and has received permission from the presiding officer to distribute it in the house concerned.

1-10. When the presiding officer is a member of the house over which he is presiding he shall vote as any other member and may not vote a second time.

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2	Meetings.	Quorums	and	Attendance

2-1. The hour of meeting of the Senate and House of
 Representatives may be as ordered by the Senate or House.

CHAPTER 2

2-2. Lobbying on the floor of the Senate or House of Representatives is prohibited during the session and within one hour prior to the commencement of a session and within one-half hour after recess or adjournment.

2-3. The sessions of the legislature and of the Committee of the Mi:ole. all committee meetings. and all hearings shall be open to the public (Montana Constitution.

Art. V. Sec. 10(3)).

2-4. Neither house shall, without the consent of the other, adjourn or recess for more than three days, nor to any other place than that in which the two houses shall be sitting (Montana Constitution, Art. V. Sec. 10(5)).

2-5. A majority of each house shall constitute a quorum to do business, but a smaller number may adjourn from day to day, and compel the attendance of absent members, in such manner and under such penalties as each house may prescribe (Montana Constitution, Art. V. Sec. 10(2)).

22 2-6. Unless he is excused, a member of the House or 23 Senate shall be present at every sitting of the house of 24 which he is a member.

2-7. In the absence of a quorum, a majority of members

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present in either house may compel the attendance of absent members by ordering a call of the house of which they are members.

2-8. If a quorum is present, five members of the Senate may order a call of the Senate, and fifteen members of the House of Representatives may order a call of the House.

2-9. On a call of either house, a member who refuses to attend may be arrested by the sergeant-at-arms or any other person, as the majority of such members present shall direct. When the attendance of an absent member is secured after a call of either house, if the house of which he is a member refuses to excuse his absence, he shall not be paid any per diem during his absence and is liable for the expenses incurred in procuring his attendance.

2-10. During a call of either house, all business of that house shall be suspended. After a call has been ordered no motion is in order except a motion to adjourn or remove the call. The call may be removed by a two-thirds vote.

2-11. If either house is in session upon a given day, whether or not the other house is in session, that day shall constitute a legislative day.

# CHAPTER 3

Legislative Employees

3-1. The legislature shall prescribe the compensation
 of the officers and employees of each house by joint

resolution. Each house shall prescribe the duties of its officers and employees and no payment shall be made from the state treasury, or be in any way authorized to any such person, except to an acting officer or employee elected or appointed in pursuance of law.

3-2. The Legislative Council shall be responsible for maintaining personnel files.

3-3. The committee on legislative administration of each house shall appoint secretaries for standing or special committees on recommendation of the committee chairman, subject to the approval of the respective houses. A secretary for a standing or special committee is immediately responsible to the committee chairman, but when not occupied with the duties of a committee, shall work under the direction of the chief stenographer of each house. The Legislative Council shall hire all engrossing and enrolling typists and proofreaders who are under the direction of the bills committee.

3-4. The presiding officer and the majority and minority floor leader of each house may each appoint a private secretary.

22 3-5. The secretary of the Senate and chief clerk of the 23 House of Representatives are responsible to the presiding 24 officers of their respective houses. Their duties are:

(a) to have custody of all records, bills, documents

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LC 0671/01

and	other	papers:
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- 2 (b) to supervise the making and examination of the journal and the handling of bills and resolutions:
  - (c) to deliver to the appropriate officers or offices. as set forth in these rules during the session or at the close of each session, the journal, bill books and resolution books, and all copies of introduced and engrossed bills and joint resolutions:
  - (d) to collect from the chairman or secretaries of all standing committees, special committees. Committees of the Whole, and conference committees, the minutes of such committees and deliver them to the state historical society.
  - 3-6. Journal clerks, bill clerks, typists, and other employees responsible for legislative functions, except secretaries for standing or special committees, secretaries to presiding officers, and secretaries to majority and minority floor leaders, are immediately responsible to the secretary of the Senate or the chief clerk of the House. subject to the general supervision of the presiding officer.
- 20 3-7. The duties of the engrossing and enrolling clerks 21 are:
- (a) to engross or enroll all bills delivered to them 22 within forty-eight hours after they have been received. 23 24 unless further time is granted, in writing, by the presiding officer of the house in which the bill originated; 25

- 1 (b) to correct clerical errors, with the consent of Z the secretary of the Senate or chief clerk of the House of 3 Representatives, in any bill originating in the house by which they are employed. Clerical errors such as the following may be corrected:
- (i) errors in spelling

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- (ii) errors in numbering sections
- (iii) adding or deleting underlining or lines through 9 matter to be stricken
- 10 (iv) material copied incorrectly from the Montana Code 11 Annotated.
- 12 The secretary of the Senate or chief clerk of the House 13 shall obtain written permission from the principal sponsor 14 before such corrections are made.
- 15 When a committee is the sponsor of a bill, any member 16 thereof so designated by the chairman may be the principal 17 sponsor for the purpose of this section.
- 18 3-6. (1) The sergeants-at-arms are responsible to the 19 presiding officers of their respective houses. Their duties 20 are:
- 21 (a) to maintain order under the direction of the 22 presiding officer:
- 23 (b) to execute commands and serve all processes;
- (c) to receiver distribute and have custody of 24 25 supplies.

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3-9. The assistant sergeant-at-arms, doorkeepers, watchmen. janitors, pages and other employees responsible general housekeeping functions are immediately responsible to the sergeant-at-arms, subject to the general supervision of the presiding officer.

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3-10. The duties of the chaplain of each house are to open each day's session with a prayer.

3-11. A lagislative aide is a person who has registered with the clerk of the House or secretary of the Senate and has been issued a distinctive identification form such as a name tag. Such identification may be issued only upon receiving written verification from a member that the person involved is serving him as an aide. A person may not represent himself to be a legislative aide unless he carries such identification. The sergeants-at-arms and doorkeepers shall enforce this rule. Legislative aides must be of legal age unless otherwise approved by the presiding officer.

No member may designate more than one aide without the approval of the Rules Committee of the house involved.

Qualifications for legislative interns are specified in Title 5, chapter 6, MCA.

3-12. An employee, legislative aide or legislative intern of either house is prohibited from lobbying as defined in Section 5-7-102(1), MCA. However, such person may testify before a committee of either house on the request of the committee. Any person violating this rule shall be discharged.

3 3-13. Disputes or complaints involving the competency or decorum of a legislative employee shall be referred to the committee on legislative administration of the house by which the employee is employed. The committee: in its discretion, may dismiss, suspend or retain the employee. The committee on legislative administration shall periodically review the roster of employees and shall dismiss surplus employees.

3-14. The offices of the Legislative Council shall serve both the Senate and House of Representatives as required.

The Council staff shall prepare payrolls for signature and prepare a bimonthly financial report and distribute the report to legislative leaders in each house and to members of the Senate Committee on Finance and Claims and House Committee on Appropriations.

3-15. Contracts for purchase or lease of equipment and supplies made during the legislative session shall be made on the approval of the committee on legislative administration of each house, subject to the review of the presiding officer of the respective house. Purchase orders shall be issued by Legislative Council staff and accounting records kept in that office.

1	1 CHAPTER 4				
2	Crder of Business				
3	4-1. After prayer, roll call, and report on the				
4	journal, the order of business of the Senate and House of				
5	Representatives is as follows:				
<b>6</b>	(1) Communications and petitions				
7	(2) Reports of standing committees				
8	(3) Reports of select committees				
9	(4) Messages from the governor				
10	(5) Hessages from the other house				
1:1	(6) Hotions				
12	(4) First reading and commitment of bills				
13	(8) Second reading of bills (Committee of the Whole)				
14	(9) Third reading of bills and consent calendar bills				
15	(10) Unfinished business				
16	(41) Special orders of the day				
17	(12) Announcement of committee meetings.				
18	To revert to or pass to a new order of business				
19	requires only a majority vote. Unless otherwise specified in				
20	the motion to recess, the house involved shall revert to				
21	order of business No. 1 when reconvening after a recess.				
22	CHAPTER 5				
23	Hotions				
24	5-1. When a motion is made it shall be restated by the				
25	presiding officer, and, if requested by the presiding				

1	officer or a member, shall be reduced to writing and read
2	aloud. A motion may be withdrawn by the member making it at
3	any time before it is amended or voted upon.
4	5-2. When a question is under debate no motion may be
5	made except the following privileged and subsidiary motions
6	which have precedence in the order listed:
7	(1) to adjourn
8	(2) for a call of the house
9	(3) to recess
10	(4) question of privilege
11	(5) to lay on the table
12	(6) for the previous question
13	(7) to postpone to a certain day
14	(8) to refer or commit
15	(9) to amend
16	(10) to postpone indefinitely.
17	A question may be indefinitely postponed by a majority
18	roll call vote of all members present and voting. When a
19	bill or resolution is postponed indefinitely, it is finally
20	rejected and may not be acted upon again during the biennium
21	except upon a motion of reconsideration made pursuant to

5-3. No metion or proposition on a subject Different from that under consideration shall be admitted under color

Rule 5-4.

of amendment or substitute.

22 23 5-4. Any member may, on the day the vote was taken or on the next day the house in which the action was taken is in session, move to reconsider the question. A motion to reconsider may not be withdrawn after such next legislative day without the unanimous consent of the house concerned, and thereafter any member may call it up for consideration; however, a motion to reconsider made after the fifty-fourth day of the session shall be disposed of when made. A motion to recall a bill from the other house constitutes notice to reconsider and shall be acted on as a motion to reconsider. A motion to reconsider or to recall a bill from the other house may be made only under order of business. No. 6, and under that order of business takes precedence over all motions except motions to recess or adjourn.

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5-5. When a motion to reconsider is laid on the table, a two-thirds majority is required to take it from the table. When a motion to reconsider fails, the question is finally and conclusively settled.

5-6. (1) Except as provided in subsection (2) of this rule, the effect of moving the previous question, if adopted, is to close debate immediately, to prevent the moving of amendments or other subsidiary motions, and to bring to vote promptly the immediately pending main question and the adhering subsidiary motions, whether on appeal or otherwise.

l	(2) Who	en the	previous	question	is or	dered o	n any
?	debatable qu	estion o	which th	nere has be	en no	debate,	the
3	question may	y be deba	eted for d	one-half ho	our, one-	-half of	such
•	time to be g	iven to	the prop	onents ar	nd one-l	half to	the
,	opponents.						

5 5-7. A call of the house is not in order after the previous question is ordered, unless it appears upon an actual count by the presiding officer that a quorum is not present.

- 10 5-8. The following motions are not debatable:
- 11 (1) to adjourn
- (2) for a call of the house
- 13 (3) to recess
- 14 (4) for parliamentary inquiry
- 15 (5) for suspension of the rules
- 16 (6) to lay on the table
- 17 (7) for the previous question
- 18 (8) to limit, extend the limits of, or to close debate
- 19 (9) to amend an undebatable motion
- 20 (10) to divide a question
- 21 (11) to pass business in Committee of the Whole
- 22 (12) to take from the table
- 23 (13) a decision of the presiding officer, unless
  24 appealed or unless he submits the question to the house for
  25 advice or decision

LC 0671/01

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- (14) all incidental motions, such as motions relating to voting or other questions of a general procedural nature.
- 5-9. A member may move to divide a question if it includes two or more propositions so distinct in substance that if one thing is taken away a substantive question will remain.
  - 5-10. No more than one amendment and no more than one substitute motion may be made to a motion. This rule permits the main motion and two modifying motions.

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11 Bills and Resolutions

# A. Form of Bills -- Definition of Resolutions -- General Provisions

- 6-1. The only types of instruments other than bills which may be introduced in either house of the legislature are as follows:
- (1) A simple resolution is a formalized motion passed by one house only and bears the heading "House Resolution" or "Senate Resolution". It may be used to adopt or amend the rules of one house or to provide for the internal affairs of the house adopting it. It does not require three readings or a roll call vote. A member offering a simple resolution may read it in his place before introduction. When a simple resolution has been introduced, it shall be referred to a committee. Final action shall be taken on the Committee of

the Whole report. The transmittal of copies of simple resolutions is the responsibility of the chief clerk or secretary of the house of origin.

A copy of every simple resolution is to be transmitted after adoption to the secretary of state by the secretary of the Senate or chief clerk of the House.

- 7 (2) A joint resolution must be adopted by both houses 8 and is not approved by the governor. It may be used to express desire, opinion, sympathy, or request of the 10 legislature: to adopt or amend the joint rules: to ratify or 11 propose amendments to the United States Constitution; and to 12 direct changes to, repeal, or direct adoption of a rule in 13 the Montana Administrative Code. Except as otherwise provided in these rules or the Constitution of the State of 14 Montana, a joint resolution is treated in all respects as a 15 bill. 16
  - A copy of every joint resolution is to be transmitted after adoption to the secretary of state by the secretary of the Senate or chief clerk of the House.
  - 6-2. Bills shall be typewritten on paper eight and one-half by eleven inches with twenty-five numbered lines, and shall be introduced in quadruplicate. Pica type and a good black ribbon must be used. Bills shall be numbered at the foot of each page (except page one) and shall have white covers of a substantial material. In sections amending

existing statutes, matter to be stricken out shall be indicated with a line through the words or part to be deleted, and new matter shall be underlined. Sections of the Montana Code Annotated repealed or amended in a bill shall be stated in the title except for general appropriation bills and bills for the codification and general revision of the laws. Introduced bills will be reproduced on white paper and distributed to legislators.

6-3. No bill, except general appropriation bills, and bills for the codification and general revision of the laws. shall contain more than one subject, which shall be clearly expressed in the title. The enacting clause of every law shall be as follows: "Se it enacted by the legislature of the state of Montana".

A bill shall be used to propose amendments to the Constitution of the State of Montana and shall not be subject to the veto of the governor (Montana Constitution.

Art. VI. Sec. 10(1)).

6-4. All appropriation bills shall originate in the House of Representatives.

The general appropriation bills shall embrace nothing but appropriations for the ordinary expenses of the legislative, executive and judicial branches of state government, interest on public debt and for public schools.

All other appropriations shall be made by separate bills,

each embracing but one subject (Montana Constitution, Art.

Vy Sec. 11(4)). Appropriation bills for the operation of the
legislature shall be introduced by the chairman of the House
Committee on Appropriations.

6-5. Every statute, unless a different time is prescribed therein, takes effect on the first day of July of the year of its passage and approval. Every joint resolution, unless a different time is prescribed therein, takes effect from its passage (Sections 1-2-201 and 1-2-202, MCA).

# B. Introduction

6-6. Bills will be checked by the staff of the Legislative Council prior to consideration by a committee of the legislature for proper format, style, and legal form. A stamp shall be affixed to the bill cover and initialed indicating this review. If such stamp is not affixed at the time the bill is delivered to the appropriate committee chairman, the chairman shall cause the bill to be transmitted to the Council for such review. Bills will be entered on the automated bill drafting equipment and typed to facilitate a more rapid reproduction. If a bill is not so entered prior to introduction, it will not be considered by any committee until it has been reviewed and entered. This review will be made after the eighteenth day. If the sponsor is notified of a problem with a bill and does not respond to

SJR2

LC 0671/01

LC 0671/01

the director of the Legislative Council within two legislative days, the bill will be referred to the committee on rules in the house where the bill was introduced.

A bill may be introduced by endorsing it with the name of a member or committee and presenting it to the chief clerk or secretary in quadruplicate. Bills or joint resolutions may be sponsored jointly by Senate and House members. Bills, joint resolutions, and simple resolutions shall be numbered consecutively in each session of the legislature in separate series in the order of their receipt.

Bills may be prefiled, numbered and preprinted prior to a legislative session. This will be the responsibility of the staff of the Legislative Council. Actual signatures may appear on the face of the prefiled bill or signatures may be obtained on a consent form from the Legislative Council. Additional sponsors may be added at the time of introduction on the first legislative day, on motion of the chief sponsor. These names will be forwarded to the Legislative Council to be included on the face of the bill following

1 standing committee approval.

2 All prefiled bills will be made available to the

3 public.

6-7. Bills may be introduced until 5 p.m. on the eighteenth legislative day. except revenue bills. committee bills approved by the rules committee of the house in which the committee bill originated, and appropriation bills.

All bill drafting requests must be submitted to the Legislative Council staff by 5 pomo on the fourteenth legislative day. A sponsor of a bill drafted pursuant to a timely request, but which is not delivered by the eighteenth day by the Legislative Councilo shall have two legislative days after delivery to introduce the billo No other bills except revenue and appropriation bills may be introduced after 5 pomo on the eighteenth legislative day.

Revenue bills must be introduced by 5 p.m. on the twenty-first legislative day. Committee bills approved by the rules committee of the house in which the committee bill originated may be introduced by the fortieth legislative day. There is no time limit for introduction of appropriation bills.

Joint Resolutions affecting rules adopted in the
Montana Administrative Code may be introduced and
transmitted at any time during a session.

25 Requests for interim studies may be made by joint

- resolution only and may be introduced and transmitted at any time during a session.
- 3 [TO BE EFFECTIVE if these rules are adopted as 4 temporary rules of the 47th Legislature:
- 5 6-7. Bills may be introduced until 5 p.m. on the 6 fourteenth legislative day, except revenue bills, committee 7 bills approved by the rules committee of the house in which 8 the committee bill originated, and appropriation bills.

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- All bill drafting requests must be submitted to the Legislative Council staff by 5 p.m. on the tenth legislative day. A sponsor of a bill drafted pursuant to a timely request, but which is not delivered by the fourteenth day by the Legislative Council, shall have two legislative days after delivery to introduce the bill. No other bills except revenue and appropriation bills may be introduced after 5 p.m. on the fourteenth legislative day.
- Revenue bills must be introduced by 5 p.m. on the twenty-first legislative day. Committee bills approved by the rules committee of the house in which the committee bill originated may be introduced by the fortieth legislative day. There is no time limit for introduction of appropriation bills.
- Joint Resolutions affecting rules adopted in the
  Montana Administrative Code may be introduced and
  transmitted at any time during a session.

- Requests for interim studies may be made by joint resolution only and may be introduced and transmitted at any time during a session.
- 6-8. No bill may be introduced or received in a house
  factor that house has finally rejected a bill during that
  session designed to accomplish the same purpose save upon
  approval by the rules committee of the house in which the
  bill is offered for introduction or reception.
- 9 Failure to override a veto does not constitute final 10 rejection.
- 11 6-9. At least three-fourths of a standing committee
  12 must consent to the introduction of a committee bill. Bill
  13 drafting requests for committee-sponsored bills must be
  14 received by the Legislative Council staff by 5 p.m. on the
  15 thirty-eighth legislative day and require three-fourths vote
  16 by the committee.

# 17 C. First Reading and Commitment

- 18 6-10. No motion affecting a bill is in order on its 19 first reading except as provided in Joint Rule 6-6.
- 20 Upon introduction or reception of a bill, the chief 21 clerk of the House or the secretary of the Senate shall 22 publicly post upon a listing that bill by a summary of its 23 title in the house of origin and by a summary of its title 24 and by its history in the second house, together with a 25 notation of the committee to which it has been assigned, and

- such posting shall constitute the first reading of the bill.
- 2 6-11. No bill shall be considered or become a law
- 3 unless referred to a committee and returned therefrom.
- 6-12. Upon introduction or reception of a bill. it
- 5 shall be referred to a committee by the presiding officer.
- 6 6-13. A bill may be recommitted at any time before its
- 7 passage.

## D. Amendments and Substitute Bills

- 9 6-14. No law shall be revised or amended, or the
- 10 provisions thereof extended by reference to its title only.
- but so much thereof as is revised, amended or extended shall
- 12 be reenacted and published at length.
- 13 6-15. No law shall be passed except by bill, and no
- 14 bill shall be so altered or amended on its passage through
- 15 either house as to change its original purpose (Montana
- 16 Constitution. Art. V. Sec. 11(1)).
- 17 6-16. A committee may recommend that every clause in a
- 18 bill be changed and that entirely new matter be substituted
- 19 so long as the new matter is relevant to the title and
- 20 subject of the original bill. A substitute bill shall be
- 21 considered as an amendment and not as a new bill.
- 22 6-17. The proper form of reporting a substitute bill by
- 23 a committee is to propose amendments to strike out all of
- 24 the bill following the enacting clause and to substitute the
- 25 new bill, recommending also any necessary changes in the

- title. If a committee report recommending a substitute for a
- 2 bill originating in the other house is adopted the
- 3 substitute bill shall be printed.
- 4 6-18. Amendments to a bill by the second house shall
- 5 not be further amended by the house in which the bill
- 6 originated, but must either be accepted or rejected. If the
- 7 amendments are rejected, a conference committee may be
  - requested by the house in which the bill originated.
- 9 6-19. If a majority of a house adopts a recommendation
- 10 for the passage of a bill originating in that house after it
- 11 has been returned from a committee with amendments, not less
- 12 than six hundred copies of the bill shall be printed on
- 13 yellow paper with all amendments incorporated into the
- 14 printed copies. If the bill has been returned from a
- 15 committee without amendments, only the first sheet shall be
- 16 printed on yellow paper, and the remainder of the text
- 17 incorporated by reference to the preceding printed version
- 18 of the entire bill. Bills referred to the bills committee
- 19 of the house of origin for printing must be reported within
- 20 three days unless further time is granted by that house.
- 21 E. Engrossing and Enrolling

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- 22 6-20. When a bill has been reported favorably by
- 23 Committee of the Whole of the house of origin and the report
  - has been adopted, the bill shall be engrossed under the
- 25 direction of the bills committee, and when reported

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correctly engrossed by the committee shall be placed on the calendar for third reading on the succeeding legislative 2 day. Committee of the Whole amendments shall be included in the engrossed bill. Copies of the engrossed bill to be distributed to legislators will be reproduced on blue paper. 5 If a bill is unamended by the Committee of the Whole, 6 contains no clerical errors, and is neatly written, it may 7 8 be engrossed without retyping, and only the first sheet 9 shall be printed on blue paper with the remainder of the 10 text incorporated by reference to the preceding printed version of the entire bill. 11

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If a bill is amended by the standing committee or Committee of the Whole in the second house, the amendments will be included in a reference bill and distributed in the second house for third reading consideration. The amendments will also be reproduced and attached to the reference bill. If the bill passes on third reading, copies of the reference bill and second house amendments will be distributed in the original house.

6-21. When a bill has passed both houses it shall be enrolled under the direction of the bills committee of the house of origin. An original and two duplicate typewritten copies of the bill shall be enrolled, free from all corrections and errors, with a margin of two inches at the top and one inch on each side, with twenty-five unnumbered

lines to the page. In sections amending existing statutes Z matter shall be underlined, and matter stricken with a line through it shall be omitted. The typewriting shall be 3 done with a black record ribbon, pica type, on paper eight and one-half inches wide and eleven inches long. The original and two copies of the bill shall be red lined. The 7 history of the bill shall also be enrolled and placed in back of the bill in a white manuscript cover, upon which is 9 written the number of the bill and the title.

When the enrolling has been completed, the bill shall be examined by the author and the bills committee and reported correctly enrolled.

The correctly enrolled bill shall be delivered to the presiding officer of the house in which the bill originated. The presiding officer shall announce from the rostrum, the announcement to be entered in the journal, the specific bills to be signed by him and shall designate a time when such bill shall be signed, and he shall sign the original and two copies of each bill delivered to him not later than the next legislative day after it has been reported correctly enrolled, unless the bill is delivered on the last legislative day in which event it shall be signed that day. The fact of signing shall be entered upon the journal no later than the next legislative day. At any time after the report of a bill correctly enrolled and before the signing.

LC 0671/01

LC 0671/01

- if a member signifies his desire to examine the bill, he

  shall be permitted to do so. The bill shall then be

  transmitted to the other house where the same procedure

  shall be followed.
  - The original and two copies signed by the presiding officer of each house shall be presented by the bills committee to the governor. The bills committee shall take a receipt from the governor and shall report to the house the day and hour of such presentation, which shall be entered in the journal. The original shall be filed with the secretary of state. Signed copies with chapter numbers assigned pursuant to Section 5-11-204, shall be filed with the clerk of the supreme court and the Legislative Council.

# 14 F. Second Reading -- Committee of the Whole

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6-22. All bills except consent calendar bills which have been reported by a committee, accepted by the house concerned and printed, shall be posted on the calendar for consideration by Committee of the Whole. The sergeants-at-arms of the respective houses shall record the time each bill is received and the time the bill is placed on members' desks. Until the fiftieth legislative day, one day must elapse between the time a committee approved bill is placed on the members' desks and consideration by Committee of the Whole. Bills shall be arranged on the calendar in numerical order unless they are companion bills

- or are otherwise ordered by the house or Committee of the

  Nhole of the house concerned.
- 3 6-23. Every bill considered in Committee of the Whole 4 shall be read by a summary of its title and considered 5 section by section.
  - All Committee of the Whole amendments shall be prepared and delivered to the clerk for reading before the amendment is voted on. The amendment form will include the date and time of the amendment.
- 10 6-24. Prior to adoption of a Committee of the Whole
  11 report, a member may move to segregate a bill. If the motion
  12 prevails, the bill remains on second reading.
- 6-25. When a Committee of the Whole report on a bill is
   rejected the bill shall remain on second reading.
- of the Whole by approval of a motion for that purpose. So far as may be applicable, the rules governing each house shall be observed when that house resolves itself into a Committee of the Whole, except as follows:
  - (1) The only motions in order are to:
- 21 (a) amend;

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- 22 (b) recommend passage or nonpassage;
- 75 (C) recommend concurrence or nonconcurrence;
- 24 (d) indefinitely postpone;
- 25 (e) pass consideration;

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(f) rise; 1

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- (q) rise and report; or 2
- (i) rise and report progress and ask leave to sit 3 again.
  - (2) The committee may not appoint subcommittees.
- (3) The committee may not punish its members for 7 misconduct. but may report disorder to the house concerned.
  - (4) Unless otherwise prescribed by either house before going into Committee of the Whole, a member may speak as often as he is recognized and for as long each time as is allowed in debate in the particular house.
  - 6-27. After a Committee of the Whole has been formed, the presiding officer shall appoint a chairman to preside. Upon resuming the chair, the presiding officer shall receive the report of the chairman of the committee and the house shall take action on the report.

# G. Third Reading -- consent calendar -- Governor's Yeto

- 6-28. No bill shall become a law except by vote of a majority of all the members present in each house, nor unless on its final passage the vote be taken by ayes and noes, and the names of those voting be entered on the journal (Montana Constitution, Art. V. Sec. 11(1) and (2)).
- Any vote in one house on a bill proposing an amendment 23 to the Montana State Constitution where the mathematical 24 possibility exists of obtaining the necessary two-thirds 25

- vote of the legislature will cause the bill to progress as 2 though it had received the majority vote.
- 3 6-29. Except for consent calendar bills, every bill shall be read three times prior to passage, either by title 5 or by summary of title as provided in these rules. The first reading shall be as prescribed in Joint Rule 6-10; the 7 second prior to debate in Committee of the Whole; and the third, which shall be by complete title, prior to final passage. No bill shall receive more than one reading on the same day except on the last legislative day. No amendment 10 11 may be offered on the third reading.
- 12 6-30. (1) Each bill passed by the legislature, except bills proposing amendments to the Montana Constitution, 13 bills ratifying proposed amendments to the United States Constitution, resolutions, and referendum measures of the legislature, shall be submitted to the governor for his signature. If he does not sign or veto the bill within five 17 days after its delivery to him if the legislature is in 18 session or within twenty-five days if the legislature is 19 20 adjourned, it shall become a law. The governor shall return a vetoed bill to the legislature with a statement of his 21 22 reasons therefor.
  - (2) The governor may return any bill to the legislature with his recommendation for amendment. If the legislature passes the bill in accordance with the

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governor's recommendation, it shall again return the bill to the governor for his reconsideration. The governor shall not return a bill for amendment a second time.

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- (3) If after receipt of a veto message, two-thirds of the members present approve the bill, it shall become law.
- 6 (4) If the legislature is not in session when the
  7 governor vetoes a bill, he shall return the bill with his
  8 reasons therefor to the legislature as provided by law. The
  9 legislature may reconvene to reconsider any bill so vetoed.
- 10 (5) The governor may veto items in appropriation
  11 bills, and in such instances the procedure shall be the same
  12 as upon veto of an entire bill (Montana Constitution, Art.)
  13 VI, Sec. 10).
  - 6-31. Upon receipt of a veto message the presiding officer shall read the message. After the reading a member may move that the governor's veto shall be overridden. A vote on the motion shall be determined by roll call. If two-thirds of the members present vote "aye" the veto is overridden. If two-thirds of the members present do not vote "aye" the veto is sustained.
  - 6-32. If the governor returns a bill to the originating house with his recommendations for amendment, such house shall reconsider the bill under its rules relating to amendment offered in Committee of the Whole. The bill is then subject to the following procedures:

- (a) The originating house shall transmit to the second house, for consideration under its rules relating to amendments in Committee of the Whole, the bill and the originating house's approval or disapproval of the governor's recommendations.
- 6 (b) If both houses approve the governor\*s
  7 recommendations the bill shall be returned to the governor
  8 for his reconsideration.
- 9 (c) If both houses disapprove the governor's
  10 recommendations the bill shall be returned to the governor
  11 for his reconsideration.
- 12 (d) If one house disapproves the governor\*s
  13 recommendations and the other house approves, then either
  14 house may request a conference committee which may be a free
  15 conference committee.
- 16 (i) If both houses adopt a conference committee

  17 report, the bill in accordance with the report shall be

  18 returned to the governor for his reconsideration.
- 19 (ii) If a conference committee fails to reach agreement
  20 or if its report is not adopted by both houses the
  21 governor's recommendations shall be considered not approved
  22 and the bill shall be returned to the governor for further
  23 considerations
- 24 H. Iransmittal of Bills
- 25 6-33. Each house shall transmit to the other with any

bill all relevant papers. When a house bill is transmitted from the House of Representatives to the Senate, the secretary of the Senate shall give a dated receipt for the bill to the chief clerk of the House. When a Senate bill is transmitted to the House of Representatives, the chief clerk of the House shall give a dated receipt to the secretary of the Senate.

6-34. No bills, except for appropriation bills, revenue bills and amendments considered by joint committee need to be acted upon (save for reference to a committee by the presiding officer) if transmitted from one house to the other after the forty-fifth legislative day, but shall be held pending in the house to which it is transmitted unless two-thirds of the members present and voting shall determine that the bill shall be acted upon. Amendments, except to appropriation bills and revenue bills, shall likewise be deferred for consideration if transmitted after the seventieth legislative day thereof.

A revenue bill is one which would either increase or decrease tax collections.

Appropriation and revenue bills shall be transmitted from the original house on or before the sixtieth day unless two-thirds of the members present and voting in the receiving house shall determine that the bill may be transmitted after the sixtieth day.

1 6-35. When a bill has received its third reading or has
2 been rejected, the house that considered the bill shall
3 immediately transmit it to the other house with notice of
4 its action.

6-36. All bills reported out of a committee of the legislature having an effect on the revenues, expenditures, or fiscal liability of the state, except appropriation measures carrying specific dollar amounts, shall include a fiscal note incorporating an estimate of such effect. The Legislative Council staff shall indicate at the top of each bill prepared for introduction that a fiscal note may be necessary under this rule. Fiscal notes shall be requested by the presiding officer of either house, who shall determine the need for the note at the time of introduction, based on the Legislative Council staff recommendation.

The state budget director, in cooperation with the agency or agencies affected by the bill, is responsible for the preparation of the fiscal note and shall return the same within six days, unless further time is granted by the presiding officer or committee making the request based upon a written statement from the budget director that additional time is necessary to properly prepare the note.

A completed fiscal note shall be submitted by the budget director to the presiding officer who requested it, who shall refer it to the committee considering the bill.

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LC 0671/01

All fiscal notes shall be printed and placed on the members\*
desks.

Fiscal notes shall, where possible, show in dollar amounts the estimated increase or decrease in revenues or expenditures, costs which may be absorbed without additional funds, and long-range financial implications. No comment or opinion relative to merits of the bill shall be included; however, technical or mechanical defects may be noted.

A fiscal note also may be requested on a bill and on an amendment by:

- (1) a committee considering the bill, or
- (2) a majority of the members of the house in which the bill is to be considered, at the time of second reading, or
- (3) the chief sponsor through the presiding officer.

  The budget director shall make available on request to any member of the legislature all background information used in developing a fiscal note (Title 5, chapter 4, part 2, NCA).

# 20 CHAPTER 7

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21 Committees

7-1. The committee on legislative administration of each house shall consider all matters concerned with seating, mileage and per diem, legislative employees, the control of the legislative property, and the budgeting for

and expenditure of appropriations for the operation of the legislature, in cooperation with the Legislative Council staff.

7-2. A standing committee shall submit a written report in triplicate on all bills or matters referred to it within seven days after reference, unless at the request of the committee and for good cause shown, further time is granted by the house concerned.

7-3. If the members of a committee cannot agree on a report, the majority and minority of the committee present at a committee meeting may submit separate reports. Only one minority report may be submitted. Such reports shall be entered at length on the journal, unless otherwise ordered by the house concerned.

7-4. All committees and subcommittees shall keep 15 minutes of their meetings and, at the close of the session, 16 17 shall make five complete copies and shall turn the original of the minutes over to the chief clerk of the House or 18 secretary of the Senate for delivery to the historical 19 society. The majority and minority leader of each house and 20 the Legislative Council shall each be given one copy of the 21 22 minutes.

7-5. The committee on bills and journal, the rules committee, and conference committees may report at any time, except during a call of the house or when a vote is being

taken. Reports from the bills and journal committee shall stand approved without formal action.

7-6. All bills providing for an appropriation of public money may first be considered by a joint committee composed of the members of the Senate Committee on Finance and Claims and the House Committee on Appropriations, and then by each separately. Meetings of the joint committee shall be held upon call of the chairman of the House Committee on Appropriations who shall be chairman of the joint committee.

7-7. The chairman of each committee has general control and direction of the hall and committee room of the committee over which he presides, subject to the control of the presiding officer under Rule 1-3. Except as provided in Joint Rule 7-6, the chairman of the Senate committee shall be chairman of all joint committees.

7-8. If either house requests a conference and appoints a committee for the purpose of discussing an amendment on which the Senate and the House of Representatives cannot agree, the other house shall appoint a committee consisting of the same number of members. The time and place of all conference committee meetings shall be agreed upon by their chairman and be announced from the rostrum. This announcement is in order at any time. Failure to make this announcement shall not affect the validity of the

legislation. The conference committees, having conferred,
shall report to their respective houses the result of their
conference. A conference committee shall confine itself to
the disputed amendment.

If either house requests a free conference committee and the other house concurs, appointments will be made the same as above. A free conference committee may discuss a bill in its entirety and is not confined to a particular amendment.

7-9. In joint committees other than conference committees, members vote individually and not by houses. Because conference committees are joint meetings of separate committees, in conference committees the committees from each house vote separately, and a majority of each committee must agree before any action may be taken.

7-10. Conference committee reports must give clerical instructions for enrolling by referring to the reference bill version.

When a conference committee report is filed with the secretary or clerk the same shall be read under order of business No. 3, select committees, and placed on the calendar for consideration on second reading. If recommended favorably by the Committee of the Whole, it may be considered on third reading the same legislative day. On the final legislative day a conference committee report

LC 0671/01

LC 0671/01

shall be placed on the calendar for immediate consideration on second reading and shall be further considered on third reading the same legislative day.

7-11. Accredited press representatives may not be excluded from any public legislative meeting or hearing and may not be prohibited from taking photographs, televising, or recording the committee or house hearings, subject to the discretion of the presiding officer in all matters of decorum and order.

7-12. A committee block scheduling system will be implemented in the Senate and House of Representatives. The schedule will be coordinated between houses and will be adjusted according to the legislature's work load.

# CHAPTER 8

## 15 Rules and Journal

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8-1. Each house shall keep a journal of its proceedings, and may, in its discretion, from time to time, publish the same, and the ayes and noes on any question shall, at the request of any two members, be entered on the journal.

8-2. The proceedings of each house which shall be entered on its journal include:

(1) the number of each bill when it is introduced and subsequently considered; the title of each bill shall be printed in the index of the permanent journals.

- 1 (2) every motion and the name of the member making it;
- 2 (3) proposed constitutional amendments which have been
  3 voted for by two-thirds of the members (Montana
  4 Constitution, Art. XIV. Sec. 8):
- (4) committee reports:
- (5) roll call votes;
- 7 (6) messages from the governor and the other house;
- 8 (7) an entry of the oath taken by the members (Sec-
- 9 5-2-214+ MCA)+
- 10 8-3. The bills and journal committee of each house
  11 shall supply the Legislative Council with the contents of
  12 the daily journal to be programmed on automated equipment,
  13 examine its journal, distribute a daily journal to all
  14 legislators, correct any errors, and report each legislative
  15 day immediately after roll call.
- 16 8-4. The journal of the Senate must be authenticated by
  17 the signature of the president, and the journal of the House
  18 of Representatives by the signature of the speaker. The
  19 distribution of the completed journals shall be made by the
  20 Legislative Council (Sec. 5-11-201 through 5-11-203, MCA).
- 21 8-5. (1) A joint rule may be repealed or amended only
  22 with the concurrence of both houses, under the procedures
  23 adopted by each house for the repeal or amendment of its own
  24 rules.
- 25 (2) A joint rule governing the procedure for handling

bills may be temporarily suspended by the consent of two-thirds of the members of either house, insofar as it applies to the house suspending it.

(3) Any rules committee report recommending a change in joint rules shall be referred to the other house for concurrent action. Any new rule or any change in the rules of either house shall be transmitted to the other house for informational purposes.

6-6. Mason's Manual of Legislative Procedure governs
the proceedings of the Senate and House of Representatives
in all cases not covered by these rules.

8-7. The Legislative Council shall codify and publish in one volume the rules of the Senate, the rules of the House of Representatives and the joint rules of the Senate and House of Representatives. Upon adoption, the secretary of the Senate and the chief clerk of the House of Representatives shall provide the office of the Legislative Council with one copy of all motions or resolutions amending Senate, House or joint rules, and with copies of all minutes and reports of the rules committees. After the rules have been published, the Legislative Council shall distribute copies as directed by the Senate and House of Representatives.

8-8. Pursuant to the authority established in Sections
5-11-211 through 5-11-214, the following fee schedule is

1	established for the legislative proceedings:
2	One complete set of the proceedings of any regula
3	session, \$240; an additional \$150 is required for mailing
4	One complete set of the proceedings of any specia
5	session, \$25.
6	Single copies of bills, resolutions, amendments, statu
7	sheets, or other documents may be purchased according to the
8	length of the document as follows:
9	1-5 pages\$ .25
0	6-15 pages
.1	16-40 pages\$1.00
2	41-100 pages\$1.50
.3	101-200 pages\$2.00
4	Over 200 pages\$4.00
15	Copies of enacted billscost of
16	reproduction
7	CHAPTER 9
18	Voting Procedure
9	9-1. Except as provided in Joint Rule 9-2, every membe
20	present when a question is put shall vote unless the hous
21	of which he is a member excuses him.
22	9-2. A member who has a personal or private interest i
23	any measure or bill proposed or pending before the
24	legislature shall disclose the fact to the house of which h

is a member.

9-3. Amendments to the constitution may be proposed by
any member of the legislature. If adopted by an affirmative
roll call vote of two-thirds of all the members of the
legislature, the amendment shall be deemed approved by the
legislature (Montana Constitution, Art. XIV, Sec. 8).

- 9-4. When a measure requiring the concurrence of two-thirds of the members is under consideration, a majority vote is sufficient to decide any question relating to the measure short of third reading.
- 9-5. A roll call vote shall be taken on the request of two members, if the request occurs before the vote is taken.
  - 9-6. On a roll call vote the names of the members shall be called alphabetically, unless an electrical voting system is used. A member may not vote or change his vote after the decision is announced from the chair. A member may not explain his vote until after the decision is announced from the chair.
- 9-7. (1) On third reading the question shall be stated as follows: "Senate (or House) bill number \_\_\_\_\_ having been read three several times, the question is, shall the bill pass (or be concurred in)."
- (2) If an electrical voting system is used the presiding officer shall ring the bell after stating the question and then state "Those in favor vote yea and those opposed vote no." After a reasonable pause the presiding

officer asks "Has every member voted?" (reasonable pause)
"Does any member wish to change his or her vote?"

(reasonable pause) "The clerk (secretary) will now record
the vote."

9-8. Two members may pair on a measure that will be determined by a majority vote. On a measure requiring a two-thirds vote for adoption three members may pair, with two members for the measure and one member against. Pairing is permitted only when one of the paired members is absent when the vote is taken.

9-9. An agreement to pair must be in writing and dated and signed by the members agreeing to be bound, and must specify the duration of the pair. When an agreement to pair is filed with the secretary of the Senate or chief clerk of the House of Representatives, it shall bind the members signing until the expiration of time for which it was signed, unless the paired members sooner appear and ask that the agreement be cancelled.

9-10. Every vote of each member of the legislature on each substantive question in the legislature, in any committee, or in Committee of the Whole shall be recorded and made public. On final passage of any bill or joint resolution the vote shall be taken by ayes and noes and the names entered on the journal. A roll call vote shall be taken on nonsubstantive questions on the request of two

members, who may likewise on any vote, request that the ayes and noes be spread upon the journal. Roll call votes and other votes which are to be made public but are not specifically required to be spread upon the journal shall be entered in the minutes of the appropriate committee or of the appropriate house and a copy of such minutes shall be filed with the Montana state historical society (Montana Constitution, Art. V. Sec. 11(21).

## CHAPTER 10

#### Consent Calendar

10-1. Noncontroversial bills and simple and joint resolutions qualifying for the consent calendar may be processed by a standing committee according to the following provisions:

- (1) To be eligible for the consent calendar, the legislation must receive unanimous vote by the members of the standing committee in attendance (do pass, do pass as amended). In addition a motion must be made and passed unanimously to place the legislation on the consent calendar and this action reflected in the committee report. No appropriation or revenue bills may be recommended for the consent calendar.
- (2) The legislation is then sent to printing to be prepared as a third reading version and specifically marked as a "consent calendar" item.

(3) Legislation shall be immediately posted (as soo	n
as it is received from printing) on the consent calendar an	d
must remain there for one legislative day befor	e
consideration under Order of Business No. 11, Special Order	s
of the Day. At that time, the presiding officer wil	1
announce consideration of the consent calendar and allo	w
"reasonable time" for questions and answers upon request. N	0
debate will be allowed.	

- (4) Any three members may submit written objections and the legislation must then be removed from the consent calendar and added to the regular second reading board.
- (5) Consent calendar legislation will be voted on following third reading.
  - (6) Legislation on the consent calendar will be voted on individually with the roll call vote printed in the journal as the final vote on those bills and resolutions.
- (7) Legislation passed on the consent calendar will then be sent to engrossing, printed, and transmitted to the second house.

#### CHAPTER 11

#### Statement of Legislative Intent

11-1. Definition. For the purpose of compliance with the Legislative History Act (Title 5, chapter 4, part 4, MCA), a statement of legislative intent regarding a bill is an expression of common understanding on the part of a group

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of members who constitute a formal component of the legislature and who sit together in consideration of the bill, e.q., a standing committee, a Committee of the Whole, or a conference committee. This statement differs from a purpose clause which is a section of the bill and, if enacted, reflects the assent of a majority of each house. In general, a purpose clause is used to describe the broad overall objectives of a bill while a statement of intent is used to guide the details of interpretation by those charged with implementation of the bill and is phrased in terms of contingencies, examples, or other matter inappropriate for expression as statutory language.

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11-2. Limitation. A statement of intent may not be construed as reflecting the intent of any member other than the members of the component preparing the statement, unless the statement accompanies the bill as provided in Joint Rule 11-3.

11-3. Statement of intent to accompany bill -- when -how. When a component of the legislature desires to write a statement of intent for the consideration of the rest of the legislature, the statement shall accompany the bill as follows:

(1) A standing committee in the house of origin. having considered the bill and recommending that it do pass. may write a statement of intent and file it with the

standing committee report. The statement shall be printed on 1 2 gray paper and attached to the second reading copy and all 3 subsequent printings of the bill. or shall be separately duplicated and placed on the desks of all members of the 5 house or origin prior to second reading consideration and 6 thereafter printed on gray paper attached to the bill.

- (2) The Committee of the Whole in the house of origin may adopt by motion a statement of intent on any bill before it. The statement shall be printed on gray paper and attached to the third reading copy and all subsequent printings of the bill.
- (3) A standing committee or the Committee of the Whole 12 13 in the second house considering a bill may adopt by motion a 14 statement of intent. A statement by a standing committee 15 shall be printed on a pink or green committee report sheet. 16 whether or not the committee proposes amendments to the 17 bill, and shall accompany the bill in that form during second reading consideration in the second house. A statement so adopted by a standing committee, or a statement 19 20 adopted by the Committee of the Whole, shall thereafter be printed on gray paper and attached to the reference bill 21 22 following third reading passage in the second house.
  - (4) A free or regular joint conference committee may write a statement of intent on a bill before it and file the same with its report, to be duplicated and placed upon the

desks of all members prior to voting on the conference
report.

11-4. Modification of statement of intent. A statement of intent printed on gray paper to accompany a bill shall be numbered by page and line. The text shall not be subject to amendment by deletion or insertion, but any provision thereof is subject to being superseded by a later statement of intent. The form of such modifying statement of Intent is substantially as follows:

"Paragraph .... of the statement of intent of the ....

Committee on ...., at page ..... lines .... through
.... on the legislative intent sheets, is superseded by
the following:

(text)

15 (Component)

16 (e.q., Committee on ....)

11-5. Conference committee on intent only. When the second house concurs in a bill without amendments but adopts or modifies a statement of intent on the bill, the bill may not be enrolled until the house of origin has accepted such statement of intent by majority vote on Order of Business No. 5. A regular conference committee may be appointed solely to resolve differences of intent if the second house's statement of intent is not so accepted.

-End-

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1	SENATE JOINT RESOLUTION NO. 2
2	INTRODUCED BY STEPHENS
3	
4	A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF
5	REPRESENTATIVES OF THE STATE OF MONTANA TO ADOPT JOINT RULES
	TO COVERN TTO OBOCCERATOR

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NOW. THEREFORE. BF IT RESOLVED BY THE SENATE AND THE HOUSE OF REPRESENTATIVES OF THE STATE OF MUNTANA:

That the following joint rules are adopted:

CHAPTER 1

Presiding Officer - Decorum:

Order and Debate

1-1. The presiding officer of the Senate is the president and the presiding officer of the House of Representatives is the speaker. The presiding officer of each nouse shall take the chair on every legislative day at the nour to which that house adjourned at the last sitting. After call to order, prayer by the chaplain and roll call, a report on the journal for the preceding legislative day shall be given in the presence of a quorum, and each house shall proceed with the regular order of business.

1-2. The presiding officer, or any member acting as presiding officer, of each house shall preserve order and decorum. and in case of disturbance or disorderly conduct.

1 may order the galluries or lobbies to be cleared.

1-3. The presiding officer of each house has general 2 control and direction of the hall, chamber, rooms, passages 3 and corridors of the house over which he presides. Reporters on assignment in either house are subject to placement by the presiding officer.

1-4. The presiding officer of each house shall decide all questions of order, subject to an appeal by any member seconded by two other members. No member may speak more than unce on an appeal without the consent of a majority of the house of which he is a member.

1-5. When a member desires to speak he shall rise and address the presiding officer and, being recognized, shall speak standing in his place unless the presiding officer grants permission to speak from some other place on the floor. When two or more members rise at the same time the presiding officer shall name the member who is to speak first.

1-6. When a member has been called to order, he shall sit down until the presiding officer determines whether he is in order or not. If the member is called to order for words spoken in debate, the language excepted to shall be taken down in writing by the chief clerk or secretary.

1-7. Questions of privilege are: first, those affecting the collective rights, safety, dignity, and integrity of the proceedings of either house; and second, those affecting the rights, reputation and conduct of individual members of either house in their capacity as members. A question of privilege affecting either house collectively takes precedence over a question of privilege affecting an individual member.

1-8. The presiding officer of each house shall sign all suppoens approved or issued by the house over which he presides. The presiding officer shall certify the payroll as prepared by Legislative Council staff.

1-9. (1) A communication or paper shall be addressed to the presiding officer and shall bear the name of the person submitting it. When the reading of a paper is called for and a member objects, it shall be determined by a vote of the house without debate. This subsection does not apply to bills or to communications from the governor or the other house.

(2) A paper for or against proposed legislation may not be placed on the desks of the members or circulated within the chamber unless the person responsible has signed it and has received permission from the presiding officer to distribute it in the house concerned.

1-10. When the presiding officer is a member of the nouse over which he is presiding he shall vote as any other member and may not vote a second time.

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Meetings: Quorums and Attendance

2-1. The hour of meeting of the Senate and House of Representatives may be as ordered by the Senate or House.

2-2. Lobbying on the floor of the Senate or House of kepresentatives is prohibited during the session and within one hour prior to the commencement of a session and within one-half hour after recess or adjournment.

2-3. The sessions of the legislature and of the Committee of the Whole, all committee meetings, and all hearings shall be open to the public (Montana Constitution, Art. V. Sec. 10(3)).

2-4. Neither house shall, without the consent of the other, adjourn or recess for more than three days, nor to any other place than that in which the two houses shall be sitting (Montana Constitution, Art. V. Sec. 10(5)).

2-5. A majority of each house shall constitute a quorum to do pusiness, but a smaller number may adjourn from day to day, and compel the attendance of absent members, in such manner and under such penalties as each house may prescribe (Montana Constitution, Art. V, Sec. 10(2)).

2-6. Unless he is excused, a member of the House or Senate shall be present at every sitting of the house of which he is a member.

2-7. In the absence of a quorum, a majority of members

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SJR 2

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present in either house may compel the attendance of absent members by ordering a call of the house of which they are members.

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2-8. If a quorum is present, five members of the Senate may order a call of the Senate, and fifteen members of the House of Representatives may order a call of the House.

2-9. On a call of either house, a member who refuses to attend may be arrested by the sergeant-at-arms or any other person, as the majority of such members present shall direct. When the attendance of an absent member is secured after a call of either house, if the house of which he is a member refuses to excuse his absence, he shall not be paid any per diem during his absence and is liable for the expenses incurred in procuring his attendance.

2-10. During a call of either house, all business of that house shall be suspended. After a call has been ordered no motion is in order except a motion to adjourn or remove the call. The call may be removed by a two-thirds vote.

2-11. If either house is in session upon a given day. whether or not the other house is in session, that day shall constitute a lagislative day.

#### CHAPTER 3

# Legislative Employees

3-1. The legislature shall prescribe the compensation of the officers and employees of each house by joint

resolution. Each house shall prescribe the duties of its officers and employees and no payment shall be made from the state treasury, or be in any way authorized to any such person, except to an acting officer or employee elected or appointed in pursuance of law-

3-2. The Legislative Council shall be responsible for 6 7 maintaining personnel files.

3-3. The committee on legislative administration of each house shall appoint secretaries for standing or special committees on recommendation of the committee chairman. subject to the approval of the respective houses. A secretary for a standing or special committee is immediately responsible to the committee chairman, but when not occupied with the duties of a committee, shall work under the direction of the chief stenographer of each house. The Legislative Council shall hire all engrossing and enrolling typists and proofreaders who are under the direction of the bills committee.

19 3-4. The presiding officer and the majority and 20 minority floor leader of each house may each appoint a private secretary.

3-5. The secretary of the Senate and chief clerk of the House of Representatives are responsible to the presiding officers of their respective houses. Their duties are:

25 (a) to have custody of all records, bills, documents

and	other	papers;
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- (b) to supervise the making and examination of the journal and the handling of bills and resolutions;
- (c) to deliver to the appropriate officers or offices. as set forth in these rules during the session or at the close of each session, the journal, bill books and resolution books, and all copies of introduced and engrossed bills and joint resolutions;
- (d) to collect from the chairman or secretaries of all standing Committees, special committees, Committees of the whole, and conference committees, the minutes of such committees and deliver them to the state historical society.

3-6. Journal clerks, bill clerks, typists, and other employees responsible for legislative functions, except secretaries for standing or special committees, secretaries to presiding officers, and secretaries to majority and minority floor leaders, are immediately responsible to the secretary of the Senate or the chief clerk of the House. subject to the general supervision of the presiding officer.

3-7. The duties of the engrossing and enrolling clerks 20 are: 21

(a) to engross or enroll all bills delivered to them within forty-eight hours after they have been received, unless further time is granted, in writing, by the presiding officer of the house in which the bill originated;

- (b) to correct clerical errors, with the consent of 1 the secretary of the Senate or chief clerk of the House of Representatives. in any bill originating in the house by 3 which they are employed. Clerical errors such as the following may be corrected:
  - (i) errors in spelling

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- (ii) errors in numbering sections
- (iii) adding or deleting underlining or lines through matter to be stricken
- 10 (iv) material copied incorrectly from the Montana Code 11 Annotated.
- 12 The secretary of the Senate or chief clark of the House 13 shall obtain written permission from the principal sponsor 14 before such corrections are made.
- When a committee is the sponsor of a bill, any member 15 16 thereof so designated by the chairman may be the principal sponsor for the purpose of this section.
- 18 3-8. (1) The sergeants-at-arms are responsible to the 19 presiding officers of their respective houses. Their duties 27 are:
- (a) to maintain order under the direction of the 21 22 presiding officer:
  - (b) to execute commands and serve all processes;
- 24 (c) to receive, distribute and have custody of supplies.

3-9. The assistant sergeant-at-arms, doorkeepers, watchmen, janiturs, pages and other employees responsible for general housekeeping functions are immediately responsible to the sergeant-at-arms, subject to the general supervision of the presiding officer.

3-10. The duties of the chaplain of each house are to open each day's session with a prayer.

3-11. A legislative aide is a person who has registered with the clerk of the House or secretary of the Senate and has been issued a distinctive identification form such as a name tag. Such identification may be issued only upon receiving written verification from a member that the person involved is serving him as an aide. A person may not represent himself to be a legislative aide unless he carries such identification. The sergeants—at—arms and doorkeepers shall enforce this rule. Legislative aides must be of legal age unless otherwise approved by the presiding officer.

No member may designate more than one aide without the approval of the Rules Committee of the house involved.

Qualifications for legislative interns are specified in Title 5, chapter 6, MCA.

3-12. An employee, legislative aide or legislative intern of either house is prohibited from lobbying as defined in Section 5-7-102(1), MCA. However, such person may testify before a committee of either house on the request of

the committee. Any person violating this rule shall be discharged.

3 3-13. Disputes or complaints involving the competency or decorum of a legislative employee shall be referred to the committee on legislative administration of the house by which the employee is employed. The committee, in its discretion, may dismiss, suspend or retain the employee. The committee on legislative administration shall periodically review the roster of employees and shall dismiss surplus employees.

3-14. The offices of the Legislative Council shall serve both the Senate and House of Representatives as required.

The Council staff shall prepare payrolls for signature and prepare a bimonthly financial report and distribute the report to legislative leaders in each house and to members of the Senate Committee on Finance and Claims and House Committee on Appropriations.

3-15. Contracts for purchase or lease of equipment and supplies made during the legislative session shall be made on the approval of the committee on legislative administration of each house, subject to the review of the presiding officer of the respective house. Purchase orders shall be issued by Legislative Council staff and accounting records kept in that office.

SJR 2

1	CHAPTER 4	1	officer or a member, shall be reduced to writing and read
2	Order of Business	2	aloud. A motion may be withdrawn by the member making it at
3	4-1. After prayer, roll call, and report on the	3	any time before it is amended or voted upon-
4	journal+ the order of business of the Senate and House of	4	5-2. When a question is under debate no motion may be
5	Representatives is as follows:	5	made except the following privileged and subsidiary motions
6	(1) Communications and petitions	6	which have precedence in the order listed:
7	(2) Reports of standing committees	7	(1) to adjourn
8	(3) Reports of select committees	8	(2) for a call of the house
9	(4) Messages from the governor	. 9	(3) to recess
10	(5) Messages from the other house	10	(4) question of privilege
11	(6) Motions	11	(5) to lay on the table
12	(7) First reading and commitment of bills	12	(6) for the previous question
13	(8) Second reading of bills (Committee of the Whole)	13	(7) to postpone to a certain day
14	(9) Third reading of bills and consent calendar bills	14	(8) to refer or commit
15	(10) Unfinished business	15	(9) to amend
16	(11) Special orders of the day	16	(19) to postpone indefinitely.
17	(12) Announcement of committee meetings.	17	A question may be indefinitely postponed by a majority
18	To revert to or pass to a new order of business	18	roll call vote of all members present and voting. When a
19	requires only a majority vote. Unless otherwise specified in	19	bill or resolution is postponed indefinitely. it is finally
20	the motion to recess, the house involved shall revert to	20	rejected and may not be acted upon again during the biennium
21	order of business No. 1 when reconvening after a recess.	21	except upon a motion of reconsideration made pursuant to
22	CHAPTER 5	22	Rule 5-4.
23	Motions	23	5-3. No motion or proposition on a subject different
24	5-1. When a motion is made it shall be restated by the	24	from that under consideration shall be admitted under color
25	presiding officer, and, if requested by the presiding	25	of amendment or substitute.

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5-4. Any member may, on the day the vote was taken or
un the next day the house in which the action was taken is
in session, move to reconsider the question. A motion to
reconsider may not be withdrawn after such next legislative
day without the unanimous consent of the house concerned.
and thereafter any member may call it up for consideration;
however. a motion to reconsider made after the fifty-fourth
day of the session shall be disposed of when made. A motion
to recall a bill from the other house constitutes notice to
reconsider and shall be acted on as a motion to reconsider.
A motion to reconsider or to recall a bill from the other
house may be made only under order of business. No. $b_{\tau}$ and
under that order of business takes precedence over all
motions except motions to recess or adjourn.

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5-5. When a motion to reconsider is laid on the table.

a two-thirds majority is required to take it from the table.

When a motion to reconsider fails, the question is finally and conclusively settled.

5-6. (1) Except as provided in subsection (2) of this rule, the effect of moving the previous question, if adopted, is to close debate immediately, to prevent the moving of amendments or other subsidiary motions, and to bring to vote promptly, the immediately pending main question and the adhering subsidiary motions, whether on appeal or otherwise.

1	(2) When the previous question is ordered on an
2	debatable question on which there has been no debate: the
3	question may be debated for one-half hour, one-half of such
4	time to be given to the proponents and one-half to the
5	opponents.

- 5-7. A call of the nouse is not in order after the previous question is ordered, unless it appears upon an actual count by the presiding officer that a quorum is not present.
- 10 5-8. The following motions are not debatable:
- 11 (1) to adjourn
- 12 (2) for a call of the house
- 13 (3) to recess
- 14 (4) for parliamentary inquiry
- 15 (5) for suspension of the rules
- 16 (6) to lay on the table
- 17 (7) for the previous question
- 18 (8) to limit, extend the limits of, or to close debate
- 19 (9) to amend an undebatable motion
- 20 (10) to divide a question
- 21 (11) to pass business in Committee of the Whole
- 2? (12) to take from the table
- 23 (13) a decision of the presiding officer, unless 24 appealed or unless he submits the question to the house for
- 25 advice or decision

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1 (14) all incidental motions, such as motions relating
2 to voting or other questions of a general procedural nature.
3 5-9. A member may move to divide a question if it
4 includes two or more propositions so distinct in substance
5 that if one thing is taken away a substantive question will
6 remain.

5-10. No more than one amendment and no more than one substitute motion may be made to a motion. This rule permits the main motion and two modifying motions.

CHAPTER 6

Bills and Resolutions

A. Form of Bills -- Definition of Resolutions -- General Provisions

6-1. The only types of instruments other than bills which may be introduced in either house of the legislature are as follows:

(1) A simple resolution is a formalized motion passed by one house only and bears the heading "House Resolution" or "Senate Resolution". It may be used to adopt or amend the rules of one house or to provide for the internal affairs of the house adopting it. It does not require three readings or a roll call vote. A member offering a simple resolution may read it in his place before introduction. When a simple resolution has been introduced, it shall be referred to a committee. Final action shall be taken on the Committee of

the Whole report. The transmittal of copies of simple resolutions is the responsibility of the chief clerk or secretary of the house of origin.

A copy of every simple resolution is to be transmitted after adoption to the secretary of state by the secretary of the Senate or chief clerk of the House.

(2) A joint resolution must be adopted by both houses and is not approved by the governor. It may be used to express desire, opinion, sympathy, or request of the legislature; to adopt or amend the joint rules; to ratify or propose amendments to the United States Constitution; and to direct changes to, repeal, or direct adoption of a rule in the Montana Administrative Code. Except as otherwise provided in these rules or the Constitution of the State of Montana, a joint resolution is treated in all respects as a bill.

A copy of every joint resolution is to be transmitted after adoption to the secretary of state by the secretary of the Senate or chief clerk of the House.

6-2. Bills shall be typewritten on paper eight and one-half by eleven inches with twenty-five numbered lines, and shall be introduced in quadruplicate. Pica type and a good black ribbon must be used. Bills shall be numbered at the foot of each page (except page one) and shall have white covers of a substantial material. In sections amending

-15-

SJR 2

-16-

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existing statutes, matter to be stricken out shall be indicated with a line through the words or part to be deleted, and new matter shall be underlined. Sections of the Montana Code Annotated repealed or amended in a bill shall be stated in the title except for general appropriation wills and oills for the codification and general revision of the laws. Introduced bills will be reproduced on white pager and distributed to legislators.

6-3. No bill, except general appropriation bills, and bills for the codification and general revision of the laws, shall contain more than one subject, which shall be clearly expressed in the title. The enacting clause of every law shall be as follows: "Be it enacted by the legislature of the state of Montana".

A "DTTT" shall be used to propose amendments to the Constitution of the State of Montana and shall not be subject to the veto of the governor (Montana Constitution, Art. VI. Sec. 10(1)).

6-4. All appropriation bills shall originate in the House of Representatives.

The general appropriation bills shall embrace nothing but appropriations for the ordinary expenses of the legislative, executive and judicial branches of state government, interest on public debt and for public schools.

All other appropriations shall be made by separate bills,

each embracing but one subject (Montana Constitution. Art.

V. Sec. 11(4)). Appropriation bills for the operation of the

legislature shall be introduced by the chairman of the House

Committee on Appropriations.

5 6-5. Every statute, unless a different time is 6 prescribed therein, takes effect on the first day of July of 7 the year of its passage and approval. Every joint 8 resolution, unless a different time is prescribed therein, 9 takes effect from its passage (Sections 1-2-201 and 1-2-202, 10 MCA).

#### B. Introduction

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6-6. Bills will be checked by the staff of the Legislative Council prior to consideration by a committee of the legislature for proper format, style, and legal form. A stamp shall be affixed to the bill cover and initialed indicating this review. If such stamp is not affixed at the time the bill is delivered to the appropriate committee chairman, the chairman shall cause the bill to be transmitted to the Council for such review. Bills will be entered on the automated bill drafting equipment and typed to facilitate a more rapid reproduction. If a bill is not so entered prior to introduction, it will not be considered by any committee until it has been reviewed and entered. This review will be made after the eighteenth day. If the sponsor is notified of a problem with a bill and does not respond to

SJR 0002/02

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the director of the Legislative Council within two legislative days, the bill will be referred to the committee on rules in the house where the bill was introduced.

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A bill may be introduced by endorsing it with the name of a member or committee and presenting it to the chief clerk or secretary in quadruplicate. Bills or joint resolutions may be sponsored jointly by Senate and House members. Bills, joint resolutions, and simple resolutions shall be numbered consecutively in each session of the legislature in separate series in the order of their receipt.

Bills may be prefiled, numbered and preprinted prior to a legislative session. This will be the responsibility of the staff of the Legislative Council. Actual signatures may appear on the face of the prefiled bill or signatures may be obtained on a consent form from the Legislative Council. Additional sponsors may be added at the time of introduction on the first legislative day, on motion of the chief sponsor. These names will be forwarded to the Legislative Council to be included on the face of the bill following

-19-

1 standing committee approval. .

2 All prefiled bills will be made available to the 3 public.

6-7. Bills may be introduced until 5 p.m. on the eighteenth legislative day, except revenue bills, committee bills approved by the rules committee of the house in which the committee bill originated, and appropriation bills.

All bill drafting requests must be submitted to the Legislative Council staff by 5 p.m. on the fourteenth legislative day. A sponsor of a bill drafted pursuant to a timely request, but which is not delivered by the eighteenth day by the Legislative Council, shall have two legislative days after delivery to introduce the bill. No other bills except revenue and appropriation bills may be introduced after 5 p.m. on the eighteenth legislative day.

Revenue bills must be introduced by 5 p.m. on the twenty-first legislative day. Committee bills approved by the rules committee of the house in which the committee bill originated may be introduced by the fortieth legislative day. There is no time limit for introduction of appropriation bills.

2? Joint Resolutions affecting rules adopted in the 23 Montana Administrative Code may be introduced and 24 transmitted at any time during a session.

Requests for interim studies may be made by joint

SJR 0002/02

SJR 0002/02

SJR 0002/02

resolution only and may be introduced and transmitted at any time during a session.

3 [TO BE EFFECTIVE if these rules are adopted as temporary rules of the 47th Legislature:

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6-7. Bills may be introduced until 5 p.m. on the fourteenth legislative day, except revenue bills, committee bills approved by the rules committee of the house in which the committee bill originated, and appropriation bills.

All bill drafting requests must be submitted to the Legislative Council staff by 5 p.m. on the tenth legislative day. A sponsor of a bill drafted pursuant to a timely request, but which is not delivered by the fourteenth day by the Legislative Council, shall have two legislative days after delivery to introduce the bill. No other bills except revenue and appropriation bills may be introduced after 5 p.m. on the fourteenth legislative day.

Revenue bills must be introduced by 5 pems on the twenty-first legislative day. Committee bills approved by the rules committee of the house in which the committee bill originated may be introduced by the fortieth legislative day. There is no time limit for introduction of appropriation bills.

Joint Resolutions affecting rules adopted in the

Montana Administrative Code may be introduced and
transmitted at any time during a session.

Requests for interim studies may be made by joint resolution only and may be introduced and transmitted at any time during a session.]

6-8. No bill may be introduced or received in a house after that house has finally rejected a bill during that session designed to accomplish the same purpose save upon approval by the rules committee of the house in which the bill is offered for introduction or reception.

9 Failure to override a veto does not constitute final 10 rejection.

6-9. At least three-fourths of a standing committee must consent to the introduction of a committee bill. Bill drafting requests for committee-sponsored bills must be received by the Legislative Council staff by 5 p.m. on the thirty-eighth legislative day and require three-fourths vote by the committee.

#### 17 Ca First Reading and Commitment

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18 6-10. No motion affecting a bill is in order on its
19 first reading except as provided in Joint Rule 6-6.

Upon introduction or reception of a bill, the chief clerk of the House or the secretary of the Senate shall publicly post upon a listing that bill by a summary of its title in the house of origin and by a summary of its title and by its history in the second house, together with a notation of the committee to which it has been assigned, and

- such posting shall constitute the first reading of the hill.

  6-11. No bill shall be considered or become a law
  unless referred to a committee and returned therefrom.
- 6-12. Upon introduction or reception of a bill, it shall be referred to a committee by the presiding officer. 6 6-13. A bill may be recommitted at any time before its

#### D. Amendments and Substitute Bills

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passage.

- 6-14. No law shall be revised or amended, or the provisions thereof extended by reference to its title only:
  but so much thereof as is revised, amended or extended shall be reenacted and published at length.
- 6-15. No law shall be passed except by bill. and no bill shall be so altered or amended on its passage through either house as to change its original purpose (Montana Constitution, Art. V. Sec. 11(1)).
- 6-16. A committee may recommend that every clause in a bill be changed and that entirely new matter be substituted so long as the new matter is relevant to the title and subject of the original bill. A substitute bill shall be considered as an amendment and not as a new bill.
- 6-17. The proper form of reporting a substitute bill by
  a committee is to propose amendments to strike out all of
  the bill following the enacting clause and to substitute the
  new bill, recommending also any necessary changes in the

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title. If a committee report recommending a substitute for a

pill originating in the other house is adopted, the

substitute bill shall be printed.

6-16. Amendments to a bill by the second house shall not be further amended by the house in which the bill originated, but must either be accepted or rejected. If the amendments are rejected, a conference committee may be requested by the house in which the bill originated.

6-19. If a majority of a house adopts a recommendation 9 10 for the passage of a bill originating in that house after it 11 has been returned from a committee with amendments, not less 12 than six hundred copies of the bill shall be printed on 13 yellow paper with all amendments incorporated into the printed copies. If the bill has been returned from a 14 15 committee without amendments, only the first sheet shall be 15 printed on yellow paper, and the remainder of the text incorporated by reference to the preceding printed version 17 of the entire bill. Bills referred to the bills committee 10 19 of the house of origin for printing must be reported within 20 three days unless further time is granted by that house.

#### 21 E. Engrossing and Enrolling

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22 6-20. When a bill has been reported favorably by
23 Committee of the Whole of the house of origin and the report
24 has been adopted, the bill shall be engrossed under the
25 direction of the bills committee, and when reported

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correctly engrossed by the committee shall be placed on the calendar for third reading on the succeeding legislative day. Committee of the whole amendments shall be included in the engrossed bill. Copies of the engrossed bill to be distributed to laqislators will be reproduced on blue paper. If a bill is unamended by the Committee of the Whole, contains no clerical errors, and is neatly written, it may be engrossed without retyping, and only the first sheet shall be printed on blue paper with the remainder of the text incorporated by reference to the preceding printed version of the entire bill.

If a bill is amended by the standing committee or Committee of the Whole in the second house, the amendments will be included in a reference bill and distributed in the second house for third reading consideration. The amendments will also be reproduced and attached to the reference bill. If the bill passes on third reading, copies of the reference bill and second house amendments will be distributed in the original house.

6-21. When a bill has passed both houses it shall be enrolled under the direction of the bills committee of the house of origin. An original and two duplicate typewritten copies of the bill shall be enrolled, free from all corrections and errors, with a margin of two inches at the top and one inch on each side, with twenty-five unnumbered

1 lines to the page. In sections amending existing statutes
2 new matter shall be underlined, and matter stricken with a
3 line through it shall be omitted. The typewriting shall be
4 done with a black record ribbon, pica type, on paper eight
5 and one-half inches wide and eleven inches long. The
6 original and two copies of the bill shall be red lined. The
7 history of the bill shall also be enrolled and placed in
8 back of the bill in a white manuscript cover, upon which is
9 written the number of the bill and the title.

When the enrolling has been completed, the bill shall be examined by the author and the bills committee and reported correctly enrolled.

The correctly enrolled bill shall be delivered to the presiding afficer of the house in which the bill originated. The presiding afficer shall announce from the rostrum, the announcement to be entered in the journal, the specific bills to be signed by him and shall designate a time when such bill shall be signed, and he shall sign the original and two copies of each bill delivered to him not later than the next legislative day after it has been reported correctly enrolled, unless the bill is delivered on the last legislative day in which event it shall be signed that day. The fact of signing shall be entered upon the journal no later than the next legislative day. At any time after the report of a bill correctly enrolled and before the signing.

if a member signifies his desire to examine the bill, he shall be permitted to go so. The bill shall then be transmitted to the other house where the same procedure shall be followed.

The original and two copies signed by the presiding officer of each house shall be presented by the bills committee to the governor. The bills committee shall take a receipt from the governor and shall report to the house the day and hour of such presentation, which shall be entered in the journal. The original shall be filed with the secretary of state. Signed copies with chapter numbers assigned pursuant to Section 5-11-204, shall be filed with the clerk of the supreme court and the Legislative Council.

#### F. Second Reading -- Committee of the Whole

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6-22. All bills, except consent calendar bills, which have been reported by a committee, accepted by the house concerned and printed, shall be posted on the calendar for consideration by Committee of the Whole. The sergeants-at-arms of the respective houses shall record the time each bill is received and the time the bill is placed on members' desks. Until the fiftieth legislative day, one day must elapse between the time a committee approved bill is placed on the members' desks and consideration by Committee of the Whole. Bills shall be arranged on the calendar in numerical order unless they are companion bills

or are otherwise ordered by the house or Committee of the

3 6-23. Every bill considered in Committee of the Whole
4 shall be read by a summary of its title and considered
5 section by Section.

6 All Committee of the Whole amendments shall be prepared
7 and delivered to the clerk for reading before the amendment
8 is voted on. The amendment form will include the date and
9 time of the amendment.

10 6-24. Prior to adoption of a Committee of the Whole
11 report, a member may move to segregate a bill. If the motion
12 prevails, the bill remains on second reading.

13 6-25. When a Committee of the Whole report on a bill is 14 rejected the bill shall remain on second reading.

of the Whole by approval of a motion for that purpose. So far as may be applicable, the rules governing each house shall be observed when that house resolves itself into a Committee of the Whole, except as follows:

- 20 (1) The only motions in order are to:
- 21 (a) amend;
- 22 (b) recommend passage or nonpassage;
- 23 (c) recommend concurrence or nonconcurrence;
- 24 (d) indefinitely postpone;
- 25 (e) pass consideration;

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- (g) rise and report; or
- 3 (i) rise and report progress and ask leave to sit
  4 again.
  - (2) The committee may not appoint subcommittees.
  - (3) The committee may not punish its members for misconduct, but may report disorder to the house concerned.
    - (4) Unless otherwise prescribed by either house before going into Committee of the Whole: a member may speak as often as he is recognized and for as long each time as is allowed in debate in the particular house.
    - 6-27. After a Committee of the Whole has been formed, the presiding officer shall appoint a chairman to preside. Upon resuming the chair, the presiding officer shall receive the report of the chairman of the committee and the house shall take action on the report.
- 17 G. Third Reading -- consent calendar -- Governor's Yeto
  - 6-28. No bill shall become a law except by vote of a majority of all the members present in each house, nor unless on its final passage the vote be taken by ayes and noes, and the names of those voting be entered on the journal (Montana Constitution, Art. V, Sec. 11(1) and (2)).
  - Any vote in one house on a bill proposing an amendment to the Montana State Constitution where the mathematical possibility exists of obtaining the necessary two-thirds

vote of the legislature will cause the bill to progress as though it had received the majority vote.

6-29. Except for consent calendar bills, every bill shall be read three times prior to passage, either by title or by summary of title as provided in these rules. The first reading shall be as prescribed in Joint Rule 6-10; the second prior to debate in Committee of the Whole; and the third, which shall be by complete title, prior to final passage. No bill shall receive more than one reading on the same day except on the last legislative day. No amendment may be offered on the third reading.

6-30. (1) Each bill passed by the legislature, except bills proposing amendments to the Montana Constitution, bills ratifying proposed amendments to the United States Constitution, resolutions, and referendum measures of the legislature, shall be submitted to the governor for his signature. If he does not sign or veto the bill within five days after its delivery to him if the legislature is in session or within twenty-five days if the legislature is adjourned, it shall become a law. The governor shall return a vetoed bill to the legislature with a statement of his reasons therefor.

23 (2) The governor may return any bill to the 24 legislature with his recommendation for amendment. If the 25 legislature passes the bill in accordance with the governor's recommendation, it shall again return the bill to the yovernor for his reconsideration. The governor shall not return a bill for amendment a second time.

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- (3) If after receipt of a veto message, two-thirds of the members present approve the bill, it shall become law.
- (4) If the legislature is not in session when the governor vetoes a bill, he shall return the bill with his reasons therefor to the legislature as provided by law. The legislature may reconvene to reconsider any bill so vetoed.
- 10 (5) The governor way veto items in appropriation
  11 bills, and in such instances the procedure shall be the same
  12 as upon veto of an entire bill (Montana Constitution, Art.
  13 VI, Sec. 10).
  - 6-31. Upon receipt of a veto message the presiding officer shall read the message. After the reading a member may move that the governor's veto shall be overridden. A vote on the motion shall be determined by roll call. If two-thirds of the members present vote "aye" the veto is overridden. If two-thirds of the members present do not vote "aye" the veto is sustained.
  - 6-32. If the governor returns a bill to the originating house with his recommendations for amendment, such house shall reconsider the bill under its rules relating to amendment offered in Committee of the Whole. The bill is then subject to the following procedures:

-31-

- 1 (a) The originating house shall transmit to the second
  2 house, for consideration under its rules relating to
  3 amendments in Committee of the Whole, the bill and the
  4 originating house's approval or disapproval of the
  5 governor's recommendations.
  - (b) If both houses approve the governor's recommendations the bill shall be returned to the governor for his reconsideration.
  - (c) If both houses disapprove the governor's recommendations the bill shall be returned to the governor for his reconsideration.
- 12 (d) If one house disapproves the governor's
  13 recommendations and the other house approves, then either
  14 house may request a conference committee which may be a free
  15 conference committee.
  - (i) If both houses adopt a conference committee report, the bill in accordance with the report shall be returned to the governor for his reconsideration.
- 19 (ii) If a conference committee fails to reach agreement
  20 or if its report is not adopted by both houses the
  21 governor's recommendations shall be considered not approved
  22 and the bill shall be returned to the governor for further
- 23 consideration.

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- 24 H. Iransmittal of Bills
- 25 6-33. Each house shall transmit to the other with any

bill all relevant papers. When a house bill is transmitted from the House of Representatives to the Senate, the secretary of the Senate shall give a dated receipt for the bill to the chief clerk of the House. When a Senate bill is transmitted to the House of Representatives, the chief clerk of the House shall give a dated receipt to the secretary of the Senate.

6-34. No bills, except for appropriation bills, revenue bills and amendments considered by joint committee need to be acted upon (save for reference to a committee by the presiding officer) if transmitted from one house to the other after the forty-fifth legislative day, but shall be held pending in the house to which it is transmitted unless two-thirds of the members present and voting shall determine that the bill shall be acted upon. Amendments, except to appropriation bills and revenue bills, shall likewise be deferred for consideration if transmitted after the seventieth legislative day thereof.

A revenue bill is one which would either increase or decrease tax collections.

Appropriation and revenue bills shall be transmitted from the original house on or before the sixtleth day unless two-thirds of the members present and voting in the receiving house shall determine that the bill may be transmitted after the sixtleth day.

6-35. When a bill has received its third reading or has been rejected, the house that considered the bill shall immediately transmit it to the other house with notice of its action.

6-36. All bills reported out of a committee of the legislature having an effect on the revenues, expenditures, or fiscal liability of the state, except appropriation measures carrying specific dollar amounts, shall include a fiscal note incorporating an estimate of such effect. The Legislative Council staff shall indicate at the top of each bill prepared for introduction that a fiscal note may be necessary under this rule. Fiscal notes shall be requested by the presiding officer of either house, who shall determine the need for the note at the time of introduction, based on the Legislative Council staff recommendation.

The state budget director, in cooperation with the agency or agencies affected by the bill, is responsible for the preparation of the fiscal note and shall return the same within six days, unless further time is granted by the presiding officer or committee making the request based upon a written statement from the budget director that additional time is necessary to properly prepare the note.

A completed fiscal note shall be submitted by the budget director to the presiding officer who requested it.

who shall refer it to the committee considering the bill.

All fiscal notes shall be printed and placed on the members\* desks.

Fiscal notes shall, where possible, show in dollar amounts the estimated increase or decrease in revenues or expenditures, costs which may be absorbed without additional funds, and long-range financial implications. No comment or opinion relative to merits of the bill shall be included; however, technical or mechanical defects may be noted.

A fiscal note also may be requested on a bill and on an amendment by:

- (1) a committee considering the bill, or
- (2) a majority of the members of the house in which the bill is to be considered, at the time of second reading, or
- (3) the chief sponsor through the presiding officer.

  The budget director shall make available on request to any member of the legislature all background information used in developing a fiscal note {Title 5: chapter 4: part 2: MCA}.

# 20 CHAPTER 7

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### 21 Committees

7-1. The committee on legislative administration of each house shall consider all matters concerned with seating, mileage and per diem, legislative employees, the control of the legislative property, and the budgeting for

and expenditure of appropriations for the operation of the legislature, in cooperation with the Legislative Council

7-2. A standing committee shall submit a written report in triplicate on all bills or matters referred to it within seven days after reference, unless at the request of the committee and for good cause shown, further time is granted by the house concerned.

7-3. If the members of a committee cannot agree on a report, the majority and minority of the committee present at a committee meeting may submit separate reports. Only one minority report may be submitted. Such reports shall be entered at length on the journal, unless otherwise ordered by the house concerned.

15 7-4. All committees and subcommittees shall keep 16 minutes of their meetings and, at the close of the session, 17 shall make five complete copies and shall turn the original of the minutes over to the chief clerk of the House or 18 secretary of the Senate for delivery to the historical 19 society. The majority and minority leader of each house and 20 21 the Legislative Council shall each be given one copy of the 22 arinutes.

7-5. The committee on bills and journal, the rules committee, and conference committees may report at any time, except during a call of the house or when a vote is being

-36-

SJR 2

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taken. Reports from the bills and journal committee shall stand approved without formal action.

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7-6. All bills providing for an appropriation of public money may first be considered by a joint committee composed of the members of the Senate Committee on Finance and Claims and the House Committee on Appropriations, and then by each separately. Meetings of the joint committee shall be held upon call of the chairman of the House Committee on Appropriations who shall be chairman of the joint committee.

7-7. The chairman of each committee has general control and direction of the hall and committee room of the committee over which he presides, subject to the control of the presiding officer under Rule 1-3. Except as provided in Joint Rule 7-6, the chairman of the Senate committee shall be chairman of all joint committees.

7-8. If either house requests a conference and appoints a committee for the purpose of discussing an amendment on which the Senate and the House of Representatives cannot agree, the other house shall appoint a committee consisting of the same number of members. The time and place of all conference committee meetings shall be agreed upon by their chairman and be announced from the rostrum. This announcement is in order at any time. Failure to make this announcement shall not affect the validity of the

legislation. The conference committees, having conferred, shall report to their respective houses the result of their conference. A conference committee shall confine itself to the disputed amendment.

If either house requests a free conference committee and the other house concurs, appointments will be made the same as above. A free conference committee may discuss a bill in its entirety and is not confined to a particular amendment.

7-9. In joint committees other than conference committees, members vote individually and not by houses. Because conference committees are joint meetings of separate committees, in conference committees the committees from each house vote separately, and a majority of each committee must agree before any action may be taken.

7-10. Conference committee reports must give clerical instructions for enrolling by referring to the reference bill version.

19 When a conference committee report is filed with the 20 secretary or clerk the same shall be read under order of 21 business No. 3, select committees, and placed on the 22 calendar for consideration on second reading. If recommended 23 favorably by the Committee of the Whole, it may be 24 considered on third reading the same legislative day. On 25 the final legislative day a conference committee report shall be placed on the calendar for immediate consideration on second reading and shall be further considered on third reading the same legislative day.

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7-11. Accredited press representatives may not be excluded from any public legislative meeting or hearing and may not be prohibited from taking photographs. televising. or recording the committee or house hearings, subject to the discretion of the presiding officer in all matters of decorum and order.

7-12. A committee block scheduling system will be implemented in the Senate and House of Representatives. The schedule will be coordinated between houses and will be adjusted according to the legislature's work load.

#### CHAPTER B

### Rules and Journal

8-1. Each house shall keep a journal of its proceedings, and may, in its discretion, from time to time, publish the same, and the ayes and noes on any question shall, at the request of any two members, be entered on the journal.

- 8-2. The proceedings of each house which shall be entered on its journal include:
- (1) the number of each bill when it is introduced and subsequently considered; the title of each bill shall be printed in the index of the permanent journals.

- (2) every motion and the name of the member making it;
- 2 (3) proposed constitutional amendments which have been 3 voted for by two-thirds of the members (Montana 4 Constitution, Art. XIV, Sec. 8);
  - (4) committee reports;
  - (5) roll call votes;

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- (6) messages from the governor and the other house;
- 8 {7} an entry of the oath taken by the members (Sec. 9 5-2-214, MCA).
  - 8-3. The bills and journal committee of each house shall supply the Legislative Council with the contents of the daily journal to be programmed on automated equipment, examine its journal, distribute a daily journal to all legislators, correct any errors, and report each legislative day immediately after roll call.
  - 8-4. The journal of the Senate must be authenticated by the signature of the president, and the journal of the House of Representatives by the signature of the speaker. The distribution of the completed journals shall be made by the Legislative Council (Sec. 5-11-201 through 5-11-203+ MCA).
- 8-5. (1) A joint rule may be repealed or amended only
  with the concurrence of both houses, under the procedures
  adopted by each house for the repeal or amendment of its own
  rules.
  - (2) A joint rule governing the procedure for handling

bills may be temporarily suspended by the consent of two-thirds of the members of either house, insofar as it applies to the house suspending it.

 (3) Any rules committee report recommending a change in joint rules shall be referred to the other house for concurrent action. Any new rule or any change in the rules of either house shall be transmitted to the other house for informational purposes.

8-6. Mason's Manual of Legislative Procedure governs the proceedings of the Senate and House of Representatives in all cases not covered by these rules.

8-7. The Legislative Council shall codify and publish in one volume the rules of the Senate, the rules of the House of Representatives and the joint rules of the Senate and House of Representatives. Upon adoption, the secretary of the Senate and the chief clerk of the House of Representatives shall provide the office of the Legislative Council with one copy of all motions or resolutions amending Senate, House or joint rules, and with copies of all minutes and reports of the rules committees. After the rules have been published, the Legislative Council shall distribute copies as directed by the Senate and House of Representatives.

8-8. Pursuant to the authority established in Sections
5-11-211 through 5-11-214. the following fee schedule is

2	One complete set of the proceedings of any regula
3	session, \$240; an additional \$150 is required for mailing
4	One complete set of the proceedings of any specia
5	session, \$25.
6	Single copies of bills, resolutions, amendments, statu
7	sheets, or other documents may be purchased according to th
9	length of the document as follows:
9	1-5 pages\$ -25
10	6-15 pages\$ .50
11	16-40 pages\$1.00
.12	41-100 pages\$1.50
13	101-200 pages\$2.00
14	Over 200 pages\$4.00
15	Copies of enacted billsor
16	reproduction
17	CHAPTER 9
18	Voting Procedure
19	9-1. Except as provided in Joint Rule 9-2. every member
20	present when a question is put shall vote unless the house
21	of which he is a member excuses him.
22	9-2. A member who has a personal or private interest in
23	any measure or bill proposed or pending before the
24	legislature shall disclose the fact to the house of which he
2 E	is a compar

established for the legislative proceedings:

9-3. Amendments to the constitution may be proposed by any member of the legislature. If adopted by an affirmative roll call vote of two-thirds of all the members of the legislature, the amendment shall be deemed approved by the legislature (Montana Constitution, Art. XIV, Sec. 8).

9-4. When a measure requiring the concurrence of two-thirds of the members is under consideration, a majority vote is sufficient to decide any question relating to the measure short of third reading.

9-5. A roll call vote shall be taken on the request of two members, if the request occurs before the vote is taken.

9-6. On a roll call vote the names of the members shall be called alphabetically, unless an electrical voting system is used. A member may not vote or change his vote after the decision is announced from the chair. A member may not explain his vote until after the decision is announced from the chair.

9-7. (1) On third reading the question shall be stated as follows: "Senate (or House) bill number \_\_\_\_\_ having been read three several times, the question is, shall the bill pass (or be concurred in)."

(2) If an electrical voting system is used the presiding officer shall ring the bell after stating the question and then state "Those in favor vote yea and those opposed vote no." After a reasonable pause the presiding

-43-

officer asks "Has every member voted?" (reasonable pause)
multiple pause) "The clerk (secretary) will now record
the vote."

9-A. Iwo members may pair on a measure that will be determined by a majority vote. On a measure requiring a two-thirds vote for adoption three members may pair, with two members for the measure and one member against. Pairing is permitted only when one of the paired members is absent when the vote is taken.

9-9. An agreement to pair must be in writing and dated and signed by the members agreeing to be bound, and must specify the duration of the pair. When an agreement to pair is filed with the secretary of the Senate or chief clerk of the House of Representatives. It shall bind the members signing until the expiration of time for which it was signed, unless the paired members sooner appear and ask that the agreement be cancelled.

9-10. Every vote of each member of the legislature on each substantive question in the legislature. In any committee, or in Committee of the Whole shall be recorded and made public. On final passage of any bill or joint resolution the vote shall be taken by ayes and noes and the names entered on the journal. A roll call vote shall be taken on nonsubstantive questions on the request of two

SJR 2

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members, who may likewise on any vote, request that the ayes and noes be spread upon the journal. Roll call votes and other votes which are to be made public but are not specifically required to be spread upon the journal shall be entered in the minutes of the appropriate committee or of the appropriate house and a copy of such minutes shall be filed with the Hontana state historical society (Montana Constitution, Art. V. Sec. 11{2}}.

#### CHAPTER 10

#### Consent Calendar

10-1. Noncontroversial bills and simple and joint resolutions qualifying for the consent calendar may be processed by a standing committee according to the following provisions:

- (1) To be eligible for the consent calendar, the legislation must receive unanimous vote by the members of the standing committee in attendance (do pass, do pass as amended). In addition a motion must be made and passed unanimously to place the legislation on the consent calendar and this action reflected in the committee report. No appropriation or revenue bills may be recommended for the consent calendar.
- (2) The legislation is then sent to printing to be prepared as a third reading version and specifically marked as a "consent calendar" item.

(3) Legislation shall be immediately posted (as so	) [
as it is received from printing) on the consent calendar ar	ıd
must remain there for one legislative day befor	·e
consideration under Order of Business No. 11, Special Order	s
of the Day. At that time, the presiding officer wil	1
announce consideration of the consent calendar and allo	W
"reasonable time" for questions and answers upon request. N	Ю
debate will be allowed.	

- (4) Any three members may submit written objections and the legislation must then be removed from the consent calendar and added to the regular second reading board.
- (5) Consent calendar legislation will be voted on following third reading.
- (6) Legislation on the consent calendar will be voted on individually with the roll call vote printed in the lournal as the final vote on those bills and resolutions.
- 17 (7) Legislation passed on the consent calendar will then be sent to engrossing, printed, and transmitted to the second house.

#### CHAPTER 11

### Statement of Legislative Intent

11-1. Definition. For the purpose of compliance with the Legislative History Act (Title 5. chapter 4. part 4. MCA), a statement of legislative intent regarding a bill is an expression of common understanding on the part of a group

SJR 2

-45-

-46-

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of members who constitute a formal component of the legislature and who sit together in consideration of the bill, e.g., a standing committee, a Committee of the Whole, or a conference committee. This statement differs from a purpose clause which is a section of the bill and, if enacted, reflects the assent of a majority of each house. In general, a purpose clause is used to describe the broad overall objectives of a bill while a statement of intent is used to guide the details of interpretation by those charged with implementation of the bill and is phrased in terms of contingencies, examples, or other matter inappropriate for expression as statutory language.

11-2. Limitation. A statement of intent may not be construed as reflecting the intent of any member other than the members of the component preparing the statement. unless the statement accompanies the bill as provided in Joint Rule 11-3.

11-3. Statement of intent to accompany bill -- when -how. When a component of the legislature desires to write a
statement of intent for the consideration of the rest of the
legislature, the statement shall accompany the bill as
follows:

(1) A standing committee in the house of origin.

having considered the bill and recommending that it do pass.

may write a statement of intent and file it with the

standing committee report. The statement shall be printed on gray paper and attached to the second reading copy and all subsequent printings of the bill. or shall be separately duplicated and placed on the desks of all members of the house or origin prior to second reading consideration and thereafter printed on gray paper attached to the bill.

- (2) The Committee of the Whole in the house of origin may adopt by motion a statement of intent on any bill before it. The statement shall be printed on gray paper and attached to the third reading copy and all subsequent printings of the bill.
- (3) A standing committee or the Committee of the Mhole in the second house considering a bill may adopt by motion a statement of intent. A statement by a standing committee shall be printed on a pink or green committee report sheet, whether or not the committee proposes amendments to the bill, and shall accompany the bill in that form during second reading consideration in the second house. A statement so adopted by a standing committee, or a statement adopted by the Committee of the Whole, shall thereafter be printed on gray paper and attached to the reference bill following third reading passage in the second house.
- (4) A free or regular joint conference committee may write a statement of intent on a bill before it and file the same with its report. to be duplicated and placed upon the

desks of all members prior to voting on the conference
report.

11-4. Modification of statement of intent. A statement of intent printed on gray paper to accompany a bill shall be numbered by page and line. The text shall not be subject to amendment by deletion or insertion, but any provision thereof is subject to being superseded by a later statement of intent. The form of such modifying statement of intent is substantially as follows:

\*\*Paragraph \*\*\*\* of the statement of intent of the \*\*\*\*

Committee on \*\*\*\* at page \*\*\*\* lines \*\*\* through

\*\*\* on the legislative intent sheets; is superseded by

the following:

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15 (Component)

16 (e-q., Committee on ....) 11-5. Conference committee on intent only. When the 17 second house concurs in a bill without amendments but adopts 18 or modifies a statement of intent on the bill: the bill way 19 not be enrolled until the house of origin has accepted such 20 statement of intent by majority vote on Order of Business 21 22 No. 5. A regular conference committee may be appointed solely to resolve differences of intent if the second ۷3

-End-

house's statement of intent is not so accepted.

SENATE

## OF THE

## STATE OF MONTANA

# OFFICE OF THE PRESIDENT

DATE: Jan. 12, 1979

The Legislative Council is directed to add the following addendum to Senate Joint Resolution No. 2, which was unanimously adopted by the Senate on January 12, 1979 and that it be printed and enrolled with the bill.

1. Page 46, line 18.

Strike: "sent to engrossing, printed, and"

President of the Senate