## SENATE BILL 451

## IN THE SENATE

| February 10, 1979 | Introduced and referred to Committee on Business and Industry. |
| :---: | :---: |
| February 13, 1979 | Fiscal note requested. |
| February 16, 1979 | Committee recommend bill, as amended. |
| February 19, 1979 | Printed and placed on members' desks. |
| February 20, 1979 | Fiscal note returned. |
| February 21, 1979 | Second reading, indefinitely postponed. |
| February 22, 1979 | On motion, Senate reconsider its action taken on Second reading, previous Legislative Day. Motion adopted. |
| February 23, 1979 | ```Committee of the Whole recommend that further action be indefinitely postponed, as amended. Report adopted.``` |

INTRODCED BY COL
a bill for an act entitled: man act to authorize the
issuance of all-aeverages and beer licenses in adoition to
those alloned jnoer quota in certain cases; aliowing a tax
CREDIT FUR EXISTING LICENSEES; ANO AMENDING SECTIONS

## authorized by congress, as fallows:

(i) in incorporated towns of 500 inhabltants or less and within a distance of 5 miles from the corporate limits of such towns, not more than one retail beer 1 icense, which may not be used in conjunction with a retail all-beverages license:
(ii) in incorporated cities of incorporated towns of more than 500 inhabitants and not over 2,000 inhatitants and Within a distance of 5 (tles from the corporate liaits of such cities or towns, one beer license for each 500 inhabitantsp which may not be used in conjunction with retail all-beverages ilcenses;
(ii) in incorporated cities of over 2,000 inhabitants and within a distance of 5 wiles from the corporate limits of such cities, two additional rotail beer licenses for the first 2,000 inhabitants or major fraction thereof and one additional retail beer license for each additional 2,000 inhavitants, which may not be used in conjunction with retail all-beverages licenses:
(b) the number of the inhabitants in such cities and towns exclusive of the number of inhabitants residing within a distance of 5 wiles from the corporate limits thereof, shall govern the number of retail beer licenses that may te issued for use within such cities and town and within adistance of 5 miles from the corporate limits

any incorporated city or incorporated town and outside of the area within a distance of 5 miles from the corporate Jimits thereof or for use at premises situated within any unincorporated town shall be as determined by the department in the exercise of its sound discretion, except that no retait beer license may be issued for any premises so situated unless the department determines that the issuance of such license is required by public convenience and necessity.
(2) A person holding a license to sell beer for consumption on the premises at retail may apply to the department for an amendment to the license permiting the holder to sell wine as well as beer. The division may issue such amendment if it finds, on a satisfactory showing by the applicant, that the sale of wine for consumption on the premises would be supplementary to a restaurant or prepared-food business. A person holding a beer-and-wine license may sell wine for consumption on the premises. $H$. may buy wine only at retail from the department. Nonretention of the beer license, for whatever reason, shall mean automatic loss of the wine amendment license.
(3) A retail iicense to sell beer in the original packages for off-premises consumption only may be issued to any persong firfy or corporation who is approved by the department as a fit and proper person, firm, or corporation

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to sell beer and whose premises proposed for licensing are
operated as a bona fide grocery store or a drugstore
licensed as a pharmacy. The number of such licenses that
the department may issue is not linited by the provisions of
subsection (l) of this section but shall be determined by
the department in the exercise of its sound discretion, and
the department may in the exercise of its sound discretion
grant or deny any application for any such license or
suspend or revoke any such license for cause.
    141 (a) The department may issue_a_license_in excess
of anX quota_establishod_In_thls_section_rhenaver_the
folloming criteria are meti
    Li_the department findss_after a_public_bearinge that
the public conyenience and necessity mould be seryed by such
a_license: and
    (i) that the general level of aconanic activity in_the
ares_for stich the license_is sought_is__sufficicot_to
adequotely support_an_additional_license_mitoout_significant
har⿴囗十介_existing_licensees:
    Ibl A licsnsemissued under this subsestion ary net be
mertajged or pledged_as_security_anc_may_net__be_meyed_te
another location excent won_c_favorable_finding_by the
department under (4)(allila*
Saction 2. Section 16-4-201. MCA, is mmended to read:
"16-4-201. All-beverages license quota. (1) Except as
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Utherwise provided by lawe a license to sell liquor，teer， and wine at retall（an all－beverages license）in accordance with the provisions of this code and the rules of the Jepartment may be issued to any person wio is approved by the department as a fit and proper person to sell such beverages，except that the number of all－beverages iicenses that the department may issue for przmises situated within incorporated cities and incorporated towns and within a distance of 5 miles from the corporate limits of such cities and towns shall be determirred on the basis of population as shown by the most recent official United states census authorlzed by congress．as follows：
（a）in incorporated towns of 500 inhabitants or less and within a distance of 5 miles from the corporate liaits of such towns，not more than two retail licenses；
（b）in incorporated cities or incorporated towns of wore than 500 inhabitants and not over 3,000 inhabitants and within a distance of 5 miles from the corporate lisits of such cities and towns，three retail incenses for the first ， 000 inhabitants and one retail license for each additional 1，000 inhabitants：
（c）in Incorporated cities of over 3,000 inhabitants and withim a distance of 5 miles from the corporate limits thoreof，fiv：retail licenses for the first 3，000 inhabitants and one retail icense for each additional 1.500


#### Abstract

inhabitants. (2) The number of the inhabitants in such cities and towns exclusive of the number of inhabitants residing within a distance of 5 miles from the corporate limits thereof. shall govern the number of retail licenses that may be issued for use within such cities and towns ond within a distance of 5 miles from the corporate limits thereofe If two or more incorporated municipalities are situated within a distance of 5 miles from eech other, the total number of retail ifcenses that may be issued for use in both of such municipalities and within a distance of 5 wiles from their respective corporate 1 inits shall be determined on the basis of the combined populations of both of such municipalities and may not exceed the foregoing lisitationse Motwithstanding the preceding sentence, the total population for determining the quota of a city may include with the city's population the population residing outside but within 5 milas of the city lielts in a case where the number of persons residing outside but within 5 miles of the city exceeds the number of persons residing within the city. Such a determination may be ade only upon a special census taken by the department or its agent at the expense of the applicant for a license under this section. The distance of 5 miles from the corporate limits of any incorporated city or incorporated town shall be measured in a straight line


from the nearest entrance of the premises proposed for licensing to the nearest corporate boundary of the city or town.
(3) Retail a':beverages 1 icenses of issue on March 7, 1947, and which are in excess of the foregoing limitations shall be renewable, but no new licenses may be issued in violation of such limitations.
(4) Such limitations do not prevent the issuance of a nontransferable and nonassignable (as to ownership only) retail license to any post of a nationally chartered veterans* organization or any lodge of a recognized nationel fraternal organization if such veterans* or fraternal orgenization has been in existence for a period of 5 years or more prifor to January 1, 1949.
(5) The number of retail all-beverages licenses that the department eay issue for use at premises situated outside of any incorporated city or incorporated town and outside of the area within a distance of 5 wiles from th: corpornte linits thereof may not be mare than one license for each 750 population of the county after excluding the population of incorporated cities and incorporated town in such countr.
(6) (a) The_department may issue_a_license_io_excess of any guata established in this section whenexer the following eriteria_are_met:
(i) the depattorent findsi_after a public hearinge_that the public convenience and_necessity mould be served_by sucb a license: and
fii_ that the general level of economic actixity in the area for which_the_license_is_squoht_is_sufficient_to adequately support_an_additional liceose tithout significant barm to existins licensees.
(b) A lisense issued under this subsection may not be mortgaged or pledged as security and may not be poved to another location except upon a faxorablefindiag_bx the department uuder (6)Lablina"
NEH SECIIONi Section 3. Individual income tax credit for excess cost of liquor and beer licenses. (1) person who purchased a beer retailer's license, a beer retailer's license with a wine amendmenty or an all-beverages license after Jmuary 1,1970 , and who possesses the ticense on the effective date of this act] is entitled to a credit against the tax imposed under 15-30-103 and 15-30-104. The awount of the credit is computed as follows:
(a) for a beer retailer's license or a beer retailer"s license with a wine amendment, subtract the annual license fee required by 16-4-501(1)(c) or 16-4-501(5) as applicable for the license held from the amount paid for the license:
(i) for an all-beverages license, subtract $\$ 20,000$ from the cost of the license; and
(c) multiply the difference determined under (a) or (b) by the applicable percentage in the following schedule:

## Percent of

Difference
Amount of Time Elcpsed 8etween Purchase
A) Howed as

## ate and [Effective Date_of Inis_Act]

Less than 1 year
Lt lease 1 year but less than 2 years aoz
at least 2 years but less than 3 years 70\%
At least 3 years but less than 4 years $60 \%$
At least 4 years but less than 5 years $50 \%$
At least 5 years but less than 6 years 40\%
At least 6 years but less than 7 years 30 K
At least 7 years but less than 8 years $20 x$

At least a years but no eariier than january in 1970 10x
(2) A person seeking to claim this credit must supply documentary evidence establishing the date of purchase and the amount actually paid for the license. No amount of credit may be based on awounts paid for items that may have been purchased with the license, which include, without limitation the following: buildings and other tangible assets, insur snce, intangible assets, and good will.
(3) No more than one crefit may be claiwed under this section with respect to a specific license, except that each nember of a set of multiole owners of one ificense may claim

## LC $0897 / 01$

1 a credit with respect to his pro rata share of the cost of 2 the license. The credit must be claimed agsinst the tax 3 liability for the tax year during which this act becomes 4 effective. If the amount of tax credit exceeds the 5 taxpayer"s liability for this tax ysar, the excess may be 6 carried over and claimed against the taxpayer"s liability in 7 the next 4 succeeding tax years follawing its initial use. -End-

Approved by Committee on Business and Industry

## SENATE BILL NO. 451

INTRODOCED BY LOME, REGAN, MATHERS, BLGYLOCK


A EILL FOR AR ACT ENTITLED: WAN ACT TO AUTHORIZE THE COEF AL OLEO USDER OURTA IN CERTAIN CASE5: AEIOWING AX CREDT FOR EXISTING LICENSEES; ANO AMENOING SECTIONS 10-4-105 AND 16-4-201. MCA:

EE IT ENACTED by the legislature of the state of montana:
authorized by congress, as follows:
(i) in incorporated towns of 500 Inhabitants or 1 ess dncs within a distance of 5 miles from the corporate limits of such towns, not more than one retail beer license, which may not be used in conjunction with 3 retail all-beverages license;
(ii) in incorporated cities or incorporated towns of are thon 500 inhabitants and not over 2,000 inhabitants and within a distance of 5 miles frow the corporate limits of such cities or towns, one beer license for each 500 inhabitants, wich may not be used in conjunction with retail all-beverages 1 icenses;
(iii) in incorporated cities of over $z, 000$ inhabitants and within a distance of 5 miles from the corporate linits of such cities, two additional retail beer licenses for the first 2,000 inhabitants or major fraction thereof and one adjitimal retail bear license for each additional 2,000 intiabitants, wich may not be used in conjunction with retail all-beverages licenses:
(D) the number of the inhabitants in such cities and towns, exclusive of the number of inhabitants residing within a distance of 5 biles from the corporate limits thereof, shall govern the number of retail beer licenses that may be issued for use within such citics and town and within a distance of 5 wiles from the corporate limits

SECOND READING
thereof. If two or more incorporated municipalities are situdted within distance of 5 miles from each other, the total number of retail beer licenses that may he issued for use in both of such municipalities ant within a distance of $s$ miles from their respective corporate limits shall be determined on the basis of the combined populations of Doth of such wunicipulities and may not exceed the foregoing limitations. the distance of $s$ wites from the corporate limits of any incorporited city or incorporated town shall be measured in a straight line from the nearest entrance of the preaises proposed for licensing to the nearest corporate boundary of such city or town.
(c) retail beer licenses of issue on march 7, 1947, and which are in excess of the foregoing limitations shall be renewableq but no new licenses may be issued in violation of such limitations:
(d) such limitations do riot prevent the issurnce of it nontransferable and nonassignable retaif beer ficense to a post of a nationally chartered veterins" organization or a lodze of a recognized national friternal organization if such veterans or fraternal organization has been in existence for a period of 5 years or more prior to danuary 1. 1949;
(e) the number of retail betr licenses that the department may issue for use at premises siturted outside of
any incorporated city or incorporated town and outside of the area within a distance of 5 wiles from the corporate limits thereof or for use at premises situated within any unincorporater to : shall be as determined by the department in the exercise of its sound discretion except that no retail beer license may be issued for any ireaisis sa retail beer license may be issued for any freaiscs so
situated unless the fepartment determines that the issuance of such license is required by public convenience and necessity.
(2) A person holding a liconse to sell beer for consumption on the presises at ratail may appiy to the department for an amendment to the license permititing the holder to sell wine as well as beer. The division may issua such amendment if it finds, on a satisfactory showing by the applicant, that the sale of wine for consumption on the premisos would be supplementary to a restaurent or prepared-food business. A person holding a befr-and-wine prepared-food business. A person holding a befr-and-wine
license may sell wine for consumption on the premises. may buy wine only at retail from the deyartment. Monretention of the beer license, for whatever reason, shall mean automatic loss of the wine amendment license.
(3) A retail license to sell beer in the original packages for off-premises consumption only may be issued to any person. firmp or corporation who is approved ty the department as a fit and proper person, firme or corporation ny
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of any quate_established in_this section wheneyer the
folloying criteria_eremet:
(i) the department fiodse after a public bearingethat the public convenieace and necessity would beseryed_by such a_licensei dad

1iil_that the geoeral_level of_economic_actixity_in_the aref for which_tbe license is soujht is sufficient - ta udenuately suppert_an_aditional_Licensemithout significant Hardice existing licensees.
che A license issued under this subsection aday not of
 oot be woxed to another location_excent_ugoo_..-a fayorable finding by the department under (4lablile"

Section 2. Section 16-4-201, MCA, is amenced to read:
n16-4-201. Ali-beverages license quota. (1) Except as
otherwise provided by lam a license to sell liquor, beer. and wine at retail (an all-beverages license) in accordance with the provisions of this code and the rules of the department may be issued to any person who is approved by the department ds a fit and proper person to sell such beverajes, except that the number of all-beverages licenses that the departisnt may issue for premises situated within incorporated cities and incorporated towns and within a distance of 5 miles from the corporate limits of such cities and towns shall be determined on the basis of population as shown by the most recent official United States census authorized by congress. as follows:
(a) in incorporated towns of 500 inhabitants or less and within a distance of 5 miles from the corporate limits of such townst not more than two retail licenses;
(D) In incorporated cities or incorporated towns of are than 500 inhabitants and not over 3,000 inhabitants and within a distance of 5 miles from the corporate limits of such cities and towns, three retail licenses for the first 1,000 inhabitants and one retail license for each additional 1,000 inhabitants:
(c) in incorporated cities of over 3,000 inhabitants and within a distance of 5 wiles from the corporate limits thereof, five retail licenses for the first 3,000 innabitants and one retail license for each additional 1.500


#### Abstract

inhabitants. (2) The number of the inhabitants in such cities and townst exclusive of the number of inhabitants risiding within a distance of 5 miles frow the corporate ifits thereof, shall govern the number of retail licenses that may be issued for use within such cities and towns and within a distance of 5 miles from the corporate limits thorbof. If two or more incorporated micipalities are situated within a distance of 5 miles from each other, the total number of revail licenses that may be issued for use in both of such municipalitles and within a distance of 5 miles from their respective corporate IImits shall be determined on the basis of the combined populations of both of such municipatities and way not exceed the foregoing limitations. Notwithstanding the preceding sentence, the total population for determining the quota of a city way include with the city*s population the population residing outside but within 5 miles of the city limits in a case where the number of persons residing outside but within 5 biles of the city exceeds the nusber of persons residing within the citySuch a deternination may be made only upon a special census taken by the department or its ayent at the expense of the applicant for a license under this section. The distance of 5 wiles from the corporate fimits of any incorporated city or incorporated town shall be measured in a straight line


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the_public convcaience_and_necessity Hould_be_served_by_such
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    NEW_SECIIDN: Section 3. Individiet--ineome--tex LAX
credit for excess cost of liquor and beer licenses. (1) A
person QR CORPQRALIOM who OB_HELCH purchased a beer
retailer*s license, a beer retailer's license with a wine
amendment, or an all-beverages license after January 1,
1970, and who possesses the license on [the effective date
of tins act] is entitled to a credit against the LNQLYLDUAL
INCDME tax fmposed--tnder--45-30-403--and-45-30-404 QR IHE
CORPORAIION IMCOAE OR LICENSE IAX& HHICHEYER_IS ARPLLCABLE.
The amount of the credit is computed as follows:
    (a) for a beer retaller's license or a beer retailer"s
license with a wine amendment, subtract the annual license
fee required by 16-4-501(1)(c) or 16-4-501(5) as applicable
for the license held from the amount paid for the license;
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SB 451
(3) No more than one credit may be clained under this section with respect to a specific license, except that each member of a set of multiple owners of one lirence may clain a credit with respect to his 口f_IIS pro rotil share of the cost of the license. The credit must be claimed against the tax liability for the tax year during which this act becomes effective. If the amount of $t x_{x}$ credit rexceeds the taxpayer's liabillity for this tax year, the excess may be carfied over and clalmed against the taxpayer's liability in tha mext-4 succeeding tax years following its initial use. -End-

## FISCAL NOTE

In complance with a writen request received February $16 \ldots, 19.79$, there is hereby submitted a Fiscal Note for Senate. Bill . 451 ............. pursuant to Chapter 53, Laws of Montana, 1965 - Thirty-Ninth Legislative Assembly. Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

## DESCRTPITION

This proposed bill authorizes the issuance of all-beverages and beer licenses in addition to those allowed under quota in certain cases; allows a tax credit for existing licenses.

## ASSUMPTIONS

(a) There are about 2000 licensees under the present alcoholic beverage license quota system. of which 1600 are all-beverages 1 icensees and 400 are beer licensees.
(b) The average value of the quota licenses is about: $\$ 45,000$ (Note: the value of the license as intangible personal property seems to vary from about $\$ 5,000$ to around $\$ 150,000$, depending upon the size of the community in which the establishment is located).
(c) The number of licensees according to elapsed time since license purchase is assumed to be as follows: (see table on attached sheet)
(d) The average net income attributable to businesses licensed under the present quota system is $\$ 12,000$.
(e) The estimated expenditures of the department of revenue associated with appraisal of quota licenses would be $\$ 226,000$. It is assumed that these expenditures will be funded by a general fund appropriation for FY80.
(f) 100 original licenses at $\$ 20,000$ each will be granted in $F Y 80$; of that number 75 will renew their license in FY81 for $\$ 800$ each.
(g) 25 original 1 icenses at $\$ 650$ each will be granted in FY80; of that number, 20 will renew in FY81.
(h) The proposed law would have a negligible effect upon new beer or table wine licenses.

FISCAL IMPACT

Individual Income Tax Collections under current law under proposed law Estimated Decrease

Liquor License Fees under current law under proposed law Estimated Increase
(Continued on Page 2)

| FY 80 | FY 81 |
| :---: | :---: |
| \$154.268 M | \$169.790 M |
| 152.887 M | 168.409 M |
| (\$1.381 M | $(\$ 1.381 \mathrm{M})$ |
| \$ 0.600 M | \$ 0.600 M |
| 2.616 M | 0.673 M |
| \$ 2.016 M | \$ 0.073 M |

BUDGET DIRECTOR
Office of Budget and Program Planning
Date:


FISCAL NOTE
Fiorm (13) 15

In compliance with a written request received $\ldots$ February $16 \ldots, 19,79 \ldots$, there is hereby submitted a Fiscal Note for Senate Bill 451 $\qquad$ . pursuant to Chapter 53, Laws of Montana, 1965-Thirty-Ninth Legislative Assembly.
Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

## Page 2

## FISCAL IMPACT (Cont.)

## Total Revenue

under current law under propnond law Estimated Increase

FY 80
\$154.868 M 155.503 M
$\$ \quad 0.635 \mathrm{M}$
$\$ 170.390 \mathrm{M}$

## FY 81



Total Expenditures for License Appraisal
under current law under proposed law Estimated Increase

Net Effect
under current law under proposed law Estimated Increase

| $\$$ | 0 |
| ---: | ---: |
|  | .226 M |
| $\$$. | .226 M |


| $\$ 154.868 \mathrm{M}$ |
| ---: |
| 155.277 M |
| $\$ \quad 0.409 \mathrm{M}$ |

## FUND INFORMATION

General Fund
under current law
under proposed law Estimated Impact

| 99.332 M |
| ---: |
| 100.238 M |
| $\$ 0.906 \mathrm{M}$ |

$\$ 109.266$ M

Earmarked Revenue Fund under current law under proposed law Estimated Decrease

## Sinking Fund*

under current law under proposed law Estimated Decrease


portion of this account may be transferred to the general fund as long-range bond excess.
(Continued on page 3 )

## BUDGET DIRECTOR

Office of Budget and Program Planning Date:

## FISCAL NOTE

## EFFECT ON L.OCAL GOVERNMENTS

Local governments may assess licensees a fee (5/8 of state fee for all-beverages license, $100 \%$ of state fee for beer or beer-wine licenses) for the privilege of operating an alcoholic beverage establishment, but it is not known how many will do so. Also, see technical note (b) for possible effect on school finance.

LONG-RANGE EFFECTS
It is estimated that the total value of individual income tax credits which will be granted under the proposed law will be $\$ 6.875$ million; however, most of this total impact will be distributed over the 5 year period of FY80 to FY84.

## TECHNICAL NOTES

(a) It is anticipated that a substantial number of the claims for tax credits will result in litigation, but the implications of this hypothesis were not included in the foregoing assumptions.
(b) It should be noted that income to the indicated earmarked revenue fund is used to support the Public School Foundation Program; therefore, any reduction in receipts to that account may necessitate additional support from other sources.

## BUDGET DIRECTOR

Office of Budget and Program Planning Date: $\qquad$

| ELAPSED TIME SINCE PURCHASE | NUMBER OF LICENSELS |
| :--- | :---: |
| less than 1 yr. | 600 |
| at least 1 yr. but less than 2 yrs. | 420 |
| at least 2 yrs. but less than 3 yrs. |  |
| at least 3 yrs. but less than 4 yrs. | 294 |
| at least 4 yrs. but less than 5 yrs. | 206 |
| at least 5 yrs. but less than 6 yrs. | 144 |
| at least 6 yrs. but less than 7 yrs. | 101 |
| at least 7 yrs. but less than 8 yrs. | 71 |
| at least 8 yrs. but less than 9 y/2 yrs. | 49 |
| $91 / 2$ yrs. or more | 47 |


[^0]:    from the nearest entrance of the premises proposed for licensing to the nearest corporate bundary of the city or town.
    (3) Retai? ? 1 -beverages licenses of issue on Merch 7 . 1947, and which are in excess of the foregoing limitations shall be renemable, but no new licenses riay be issued in violation of such limitations.
    (4) Such limitations do not prevent the issuance of a nontransferable and nonassignable (es to ownershin only) cetail license to any post of a nationally chartered veterans" organization or any lodge of a recognized national fraternal organization if such veterans" or fraternal organization has been in existence for a period of 5 yegrs or more prior to January 1. 1949.
    (5) The number of retail all-beverages ficenses that the department may issue for use at premises situated outside of any incorporated city or incorporator town aris outside of the areawithin a distance of 5 miles fror . . corporde 1 imits thereof may not be more than one license for each 750 population of the county after excruding the population of incorporated cities and incorporsted town in such county.

    161 (al_The department way issue_a_license_in excess of any quote established_in this_section_whenever_the fellowing friteria are met:

