SENATE BILL 20

IN THE SENATE

January 3, 1979

Introduced and referred to Committee on Local Government.

April 20, 1979

Died in Committee.

46th Legislature

LC 0110/01

Senate BILL NO. 20

INTRODUCED BY WATT, JERGESON

A BILL FOR AN ACT ENTITIED: "AN ACT TO GENERALLY REVISE THE LOCAL GOVERNMENT LAWS RELATING TO TRANSPORTATION; AND PROVIDING AN EFFECTIVE DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Liberal construction. The rule of law that the powers of a local government shall be strictly construed has no application to the powers of local governments in Montana. Any reasonable doubt as to the existence of a power or authority granted by law to local government shall be resolved in favor of the power or authority's existence.

Section 2. Powers vested in governing body. Unless otherwise provided or the context otherwise requires. all powers granted to local governments by law shall be vested in the governing body of the local government.

Section 3. Transition. (1) This [act] shall not affect the validity of any bond, debt, contract, obligation, or cause of action accrued prior to [the effective data of this act]. The governing body may have the power and duty to do all things required by prior law or by covenants and agreements entered into pursuant to such laws for the security of any such bond, debt, contract, or obligation.

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(2) All ordinances, resolutions, regulations, and interlocal agreements in effect [at the time this act becomes effective] shall continue in effect until repealed or amended in the manner provided by law.

(3) Each officer or employee affected by the reorganization of local government under this [act] is antitled to all rights which he possessed as a local government officer or employee before [the effective date of this act], including rights to tenure in position and of rank or grade, rights to vacation and sick pay and leave, rights under any retirement or personnel plan or labor union contract, rights to compensatory time earned, and any other rights under any law, ordinance, resolution, or administrative policy. This section is not intended to create any new rights for any officer or employee but to continue only those rights in effect before [the effective date of this act].

(4) All local government officers and employees holding offices or positions, whether elective or appointive, on [the effective date of this act] shall continue in the performance of the duties of their respective offices and positions until provision is made for the continued performance of the duties; the discontinuance of such duties; the discontinuance of such office or position; the transfer of the officer or employee

to another position; or the termination of employment of the employee.

Section 4. State technical advice and assistance. (1)
All state agencies are authorized and encouraged to provide technical assistance to local governments.

- (2) The technical assistance services shall not include those that can be as reasonably and expeditiously obtained through business channels.
- (3) State agencies are encouraged to develop the capacity to provide technical advice and assistance without charge to local governments, but they are also encouraged to establish service charges for special or extraordinary technical advice.
- (4) The department of community affairs shall coordinate technical advice and assistance provided to local governments by state agencies.
- (5) State agencies may lend personnel, equipment, and machinery to local governments.
- Section 5. Penalty. (1) The failure of an officer or employee to perform a duty imposed by law or ordinance is official misconduct as defined in 45-7-401 and may be punished as such.
- 23 (2) Where a local government is required by state law
 24 to provide information to a state agency and fails to
 25 provide the required information, the department of

community affairs may issue an order stopping payment of any
tate financial aid to the local government. Upon provision
of the information, all financial aid which was stopped
because of failure to provide the information shall be paid
to the local government.

Section 6. Public servants. All local government officers and employees are public servants for the purpose of determining the offense of obstructing a public servant as provided in 45-7-302.

Section i. Local jovernment legislation. All local government legislation shall be consistent with the organization and terminology of state law and retain the constitutional distinction between general government powers, self-government powers, and duties of all local governments as agents of the state.

Section 8. Joint procedures. If two or more local governments act jointly, they may jointly perform any procedures required by law or the governing body of a local government may delegate to another local government the responsibility for complying with administrative procedures such as publication or mailing of notices, but any public hearing shall be conducted by the respective governing bodies in their own jurisdiction or jointly and any final action shall be taken by each local government individually.

Section 3. General definitions. In this [act], unless

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otherwise provided or the context requires a technical or other interpretation, the following definitions apply:

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- (1) "Appointing authority" means the chief executive or officer of the local government empowered by the plan of government to appoint or remove specified officers, employees, or board members of the local government.
- (2) "Apportionment plan" means a certificate prepared by a governing body or a study commission that contains the districts for electing members of the governing body.
- (3) "Authority" means any one of the independent authorities or districts which a local government is authorized to create by [section 75 of SB 12].
- (4) "Board member" means a person appointed to an administrative or advisory board as provided in [section 53 of SB 12].
- (5) "Budget administrator" means the person or persons designated by the governing body to perform the duties prescribed in [section 41 through section 56 of \$8 22].
- (6) "Business" includes all kinds of vocations. occupations, professions, enterprises, establishments, and all other kinds of activities any of which are conducted for private profit or benefit, either directly or indirectly.
- (7) "Charter" means a written document defining the powers, structure, privilages, rights, and duties of the government and limitations thereon.

- (8) "Chief executive" means the elected executive in a government adopting the commission-executive form, the manager in a government adopting the commission-manager form, the chairman in a government adopting the commission-chairman form, the town chairman in a government adopting the town meeting form, the commission acting as a body in a government adopting the commission form, or the officer or officers so designated in the charter in a government adopting a charter.
- (9) "Civil attorney" means the person designated by the governing body as the legal counsel for the local government as provided in [section 74 of SB 12].
- 13 (10) *Clerk of the governing body* means the person
 14 appointed by the governing body to perform clerical and
 15 other assigned duties to assist the governing body.
- 16 (11) "Commission" means the governing body of a local
 17 government established by the plan of government.
- 18 (12) "Commissioner" means a member of the local
 19 government governing body.
- 20 (13) "Confederation" means a form of local government
 21 that provides for the distribution of the governmental
 22 authority between a county and one or more of the
 23 municipalities which are located within the county.
- 24 (14) "Consolidation" means the joinder of one or more 25 municipalities with one or more counties to form a single

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- 1 local government that is both a municipality and a county for all purposes. 2
- (15) "Consolidation plan" means a certificate prepared 4 a study commission that contains the plan for consolidation of existing local governments. 5
- (16) "County" means an entity recognized as such by 6 7 Article XI, section 1, of the Montana constitution.

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- (17) "County boundary" means in imaginary line defining the limits of a county.
- 10 (18) "County merger" means a form of local government 11 that provides for the joinder of the corporate existence and 12 government of two or more counties.
 - (19) "Elections againistrator" means the person designated as the registrar by the governing body as provided in Title 13.
 - (20) "Elector" means a resident of the local government qualified and registered to vote under state law.
 - (21) "Emergency" means an unexpected condition that exists which imminently affects public health; welfare; and safety.
 - (22) "Employee" means a person other than an officer who is employed by a local government.
- 23 (23) "Executive branch" means that part of the local 24 government, including departments, offices, and heards, 25 charged with implementing actions approved and administering

policies adopted by the governing body of the local 1 revernment or performing the duties required in [section 33 2 through section 92 of S8 21].

- (24) "Extraterritorial area" refers to the area beyond the municipal limits of an incorporated municipality bounded by those limits and an imaginary line paralleling the municipal limits at a distance of 5 miles within which the incorporated municipality may provide specified services and facilities and exercise designated regulatory powers.
- (25) "Fac lity" means a building, property, physical improvement or system, or structural device that facilitates the delivery of a service.
- (26) "Finance administrator" means the person or 13 persons designated under [section 57 of SB 22]. 14
- (27) "Folio" means 100 words, counting every two 15 figures necessarily used as a word, or any portion of a 16 folio, when in the whole paper there is not a complete 17 folio: and when there is an excess over the last folio 18 19 exceeding one-half, it may be computed as a folio.
- (28) "Form" means a specific and formal governmental 20 organization authorized as an alternative form of government 21 by Title 7, part 3. 22
- (29) "Franchise" means an exclusive public privilege or 23 right granted by a local government to an individual. 24 corporation, or any other public or private entity in the 25

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manner prescribed by [section 61 of SB 12].

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(30) "Governing body" means the commission or town meeting legislative body established in the alternative form of local government.

- (31) "Guideline" means a suggested or recommended standard or procedure to serve as an index of comparison and is not enforceable as a regulation.
- (32) "Jurisdictional area" refers, in the case of municipalities, to the area within the municipal limits and the extraterritorial area within which the municipality is providing any service or facilities or exercising any regulatory powers. In the case of counties, it refers to the entire geographical area enclosed within the county boundaries.
- (33) "Law" means a statute enacted by the legislature of Montana and approved and signed by the governor or a statute adopted by the people of Montana through statutory initiative procedures.
- 19 (34) "Local court" means a justice court, municipal
 20 court, or small claims court.
 - (35) "Local government" means either a municipality, a county, or a consolidated or confederated unit of government.
- (36) "Local improvement district" means an area withina local government established as provided in [section 90 of

1 SB 12] with specific boundaries in which property is 2 specially assessed to pay for a specific capital improvement 3 benefiting the property assessed.

- 4 (37) "Lot" includes the word "parcel" or portion of a lot or parcel.
- (38) "May" confers a power.

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- (39) "Merger" means the joinder into a single unit of two or more like units of local government. If two counties merge, the resultant entity is a single county. If two municipalities merge, the resultant entity is a municipality.
- (40) "Metropolitan service area", which may be established by agreement of municipal and county governing bodies as provided in [section 60 of SB 14], refers to the jurisdictional area of a municipality and any area beyond the extraterritorial area within which a municipality is authorized to provide any service or exercise any regulatory power.
- (41) "Multicounty adency" means any organization authorized by state law consisting of two or more counties which is created or required to be created to provide and coordinate services. Participating local governments may provide funding or members to serve on a board, if there is a board, or both.
- 25 (42) "Municipal limits" means the corporate boundary of

an incorporated municipality.

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- (43) "Municipality" or "municipal" means an entity which incorporates as provided by (section 47 through section 65 of SB 11] or which was incorporated under the provisions of any prior law as a city or town.
- (44) *Office of the local government* means the permanent location of the seat of government from which the records administrator carries out his duties or the office of the clerk of the governing body where one is appointed.
- (45) *Officer* means a person holding a position with a local government which is ordinarily filled by election and in those local governments with a manager, the manager.
- (46) "Ordinance" means an act adopted and approved by a local government through the procedures in [section 56 of S8 12] and having effect only within the jurisdiction of the local government.
- (47) "Owner", "record owner", or "owner of record" means owner of record or purchaser of record.
- (48) "Per diem" means actual cost of or a fixed rate for meals, lodging, and incidental expenses.
- (49) "Person" means any individual, firm, partnership, company, corporation, trust, trustee, assigned or other representative, association, or other organized group.
- (50) "Personal property" means tangible property other than real property, such as merchandise and stock in trade,

machinery and equipment; furniture and fixtures; motor
mehicles and vehicles; boats; vessels; and aircraft.

- 3 (51) *Plan of government* means a certificate submitted
 4 by a study commission, a governing body, or petition from
 5 the provisions of Title 7, part 3, that documents the basic
 6 form of government selected including all applicable
 7 suboptions. The plan must establish the terms of all
 8 officers and the number of commissioners, if any, to be
 9 elected.
- 10 (52) "Plat" means a graphical representation of a tract
 11 of annexed land, a townsite, or a subdivision showing the
 12 division of land into lots, parcels, blocks, trafficways,
 13 and other divisions and dedications.
- 14 (53) "Political subdivision" refers to a local
 15 government, authority, school district, or multicounty
 16 agency.
- 17 (54) "Population" means the number of inhabitants as
 18 determined by an official federal, state, or local census or
 19 official population estimate approved by the department of
 20 community affairs.
- (55) "Printed" means the act of reproducing a design on
 a surface by any process as defined by 1-1-203(3).
- 23 (56) "Property" means real and personal property.
- 24 (57) "Prosecuting attorney" means the person designated
 25 by each county governing body to perform the duties

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described in [section 53 of SB 21].

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(58) "Public agency" means a political subdivision.

Indian tribal council, state and federal department or office, and the Dominion of Canada or any provincial department or office or political subdivision thereof.

- (59) "Public property" means any and all property owned by a local government or held in the name of a local government by any of the departments, boards, or authorities of the local government.
- (60) "Real property" means lands, structures, buildings, and interests in land, including lands under water and riparian rights, and all things and rights usually included within the term real property, including not only fee simple absolute but also all lesser interests such as easements, rights-of-way, uses, leases, licenses, and all other incorporeal hereditaments and every estate, interest, or right, legal or equitable, pertaining to real property.
- (61) "Records administrator" means the person designated by the governing body as the individual responsible for keeping the records which [section 36 through section 43 of SB 21] requires be kept.
- (62) "Reproduced" means the act of reproducing a design on any surface by any process.
- (63) "Resolution" means a statement of policy by the governing body or an order by the governing body that a

specific action be taken.

- (64) "School district" means any territory, regardless of county boundaries, organized under the provisions of Title 20 to provide public educational services under the jurisdiction of the trustees prescribed by that title.
- 6 (65) "Service" means an authorized function or activity
 7 performed by local government.
- 8 (66) "Shall" imposes a duty, is always mandatory, and
 9 is not merely directory.
- 10 (67) "Structure" means the entire governmental

 11 organization through which a local government carries out

 12 its duties, functions, and responsibilities.
- 13 (68) "Study commission" means a local government study
 14 commission established pursuant to [section 33 through
 15 section 49 of SB 12].
- 16 (69) "Study commissioner" means an elected or appointed
 17 member of a local government study commission.
- 18 (70) "Subordinate service district" means an area

 19 within a local government, established as provided in

 20 [section 81 of SB 12], with specific boundaries in which

 21 certain services are carried out and in which taxes may be

 22 levied to finance the service.
- 23 (71) "Tribal council" means the governing body of an Indian reservation.
- 25 Section 10. Administrative rules. The governing body

- may by ordinance authorize the chief executive to adopt administrative rules. All administrative rules shall be entered in an administrative code that shall be available in the office of the local government.
- Section 11. Publish notice. (1) Unless otherwise specifically provided, when a local government is required to publish notice, publications shall be in a newspaper, except that in a municipality with a population of 500 or less or in which no newspaper is published, publication may be made by posting in three public places in the municipality which have been designated by ordinance.
 - (2) The newspaper shall be:

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- 13 (a) of general paid circulation with a second-class
 14 mailing permit;
 - (b) published at least once a week:
 - (c) published in the county;
- 17 (d) published continuously in the county for the 12
 18 months preceding the awarding of the contract.
 - (3) In a county where no newspaper meets these qualifications, publication shall be made in a qualified newspaper in an adjacent county.
 - (4) If a person is required by law or ordinance to pay for publication, the payment must be received before the publication shall be made.
- 25 Section 12. Notice. Unless otherwise specifically

- provided, when notice of a hearing or other official act is
 required, the following shell apply:
- 3 (1) The notice shall be published two times with at
 4 least 6 days separating each publication. The first
 5 publication shall be no more than 21 days prior to the
 6 action and the last no less than 3 days prior to the action.
- 7 (2) The published notice shall contain:
- (a) the date, time, and place at which the hearing orother action will occur;
- 10 (b) a brief statement of the action to be taken;
- (c) the address and telephone number of the person who can be contacted for further information on the action to be taken; and
- 14 (d) any other information required by the specific
 15 section requiring notice.
- 16 (3) A published notice required by law may be
 17 supplemented by a radio or television broadcast of the
 18 notice in the manner prescribed in 20-3-105 through
 19 20-3-107.
- 20 Section 13. Mail notice. (1) Unless otherwise 21 specifically provided, when a local government is required 22 to give notice of a hearing or other official act by mail, 23 the requirement may be met by:
- (a) deposit of the notice properly addressed in the
 United States mail with postage paid at the first-class

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- (b) sending the notice by registered or certified mail rather than first class; or
- (c) mailing the notice at the bulk rate instead of first class when notice is to be given by mail to all electors or residents of a local government.
 - (2) The notice shall contain:
- 8 (a) the date, time, and place at which the hearing or 9 other action will be taken;
 - (b) a brief statement of the action to be taken:
 - (c) the address and telephone number of the person who can be contacted for further information on the action to be taken; and
 - (d) any other information required by the specific section requiring mail notice.
 - (3) When notice by mail is required, the requirement shall apply only to persons whose addresses are known.
 - Section 14. Petition. (1) Whenever a petition is authorized, unless the section authorizing the petition establishes different criteria, it shall be valid if it is signed by 15% of the electors of the local government and meets the following requirements:
 - (a) contains a statement of the purpose for which it is circulated sufficient to meet the specific criteria set out in the section authorizing the petition;

- (b) each signature is followed by the printed name of the signer, the address of the signer's place of residence, and the date of the signing; and
- (c) the petition contains the date it was first circulated and a statement that all signatures must be collected within 90 days of that date.
- 7 (2) Unless otherwise provided, all petitions shall be
 8 filed with the county elections administrator who shall
 9 determine the sufficiency of the signatures. No petition
 10 filed after the deadline for filing the petition, if any,
 11 shall be considered.
- 12 (3) Within 10 working days of the date the petition
 13 was filed, the county elections administrator shall
 14 determine the adequacy of the petition.

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- (4) Inadequate petitions shall be returned but may be amended or supplementary signatures may be obtained and the petition may be refiled prior to the deadline for filing the petition.
- 19 (5) Within 10 days of its second filing, the elections
 20 administrator shall again determine the adequacy of the
 21 patition. If it is still determined inadequate, it shall be
 22 rejected without prajudice to the filing of a new petition
 23 to the same effect.
 - (6) If a petition is determined adequate, the elections administrator shall certify its adequacy and

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submit it to the governing body without delay.

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- (7) A person may in writing withdraw his signature from a previously filed putition at any time prior to final action of the governing body.
- (8) The department of community affairs in cooperation with the secretary of state shall prepare and provide each county and municipality with:
 - {a} a standard petition form;
- (b) sample petition forms for initiatives. referendums: and recall elections; and
- (c) sample petition forms for creation of subordinate service districts and local improvement districts.
- (9) Each county and municipality shall make available to the public on request sample patition forms.
- Section 15. Public hearing. (1) When required, the governing body shall conduct public hearings for the purpose of providing reasonable opportunity for citizen participation prior to final decisions.
- (2) At a minimum, a public hearing shall provide for submission of both oral and written testimony for and against the action or matter at issue. If the hearing is not held before the ultimate decision makers, provision shall be made for the transmittal of a summary or transcript of the testimony received to the ultimate decision makers prior to their determination.

- (3) Public hearings may be held at regular or special 1 meetings of the governing body.
 - (4) Petitions and letters received by the governing body or executive prior to the hearing shall be entered by reference into the minutes of the governing body and considered as other testimony received at the hearing.
- (5) Hearings may be adjourned from day to day or to a 7 date certain.
- (6) Except for budget hearings, the governing body or boards may designate a subcommittee or hearings examiner to 10 11 conduct public hearings.
 - (7) When a joint hearing between the governing bodies of a county and a municipality is authorized, the county shall be responsible for conducting the hearing.
- Section 16. Protest. (1) Whenever a protest is 15 authorized, it is sufficient if it is in writing, signed, 16 17 and contains the following:
- 18 (a) a description of the action protested sufficient 19 to identify the action against which the protest is lodged;
- 20 (b) a statement of the protester's qualifications to protest the action against which the protest is lodged. 21 22 including ownership of property affected by the action; and
- 23 (c) the address of the person protesting.
 - (2) Protests shall be submitted as provided by law and ordinance. The person recaiving protests for a local

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government shall note on each protest the date it was received.

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- (3) A protest which contains the required information may be signed by more than one person. A protest signed by more than one person is a valid protest by each signer.
- (4) A person may in writing withdraw a previously filed protest at any time prior to final action by the governing body.
- (5) Signers are encouraged to print their names after their signatures.
- Section 17. Signatures. (1) The signatures and addresses on petitions shall be the same as the signatures and addresses on voter registration cards and, if not registered or if not required by law to be an elector, their common signature.
- (2) The signatures on protests and waivers shall be the accepted common signatures.
- Section 18. Rights on behalf of government or corporation. The chief executive of a local government or political subdivision of the state, the responsible agent of a federal or state agency, or the chief executive officer of a corporation may exercise the right of petition, protest, or voting on behalf of property owned by the government or corporation.
- 25 Section 19. Posting. (1) The governing body shall

specify by resolution a public location for posting information and shall order erected a suitable posting board.

(2) When posting is required, a copy of the document shall be placed on the posting board, and a copy shall be available at the local government office.

Section 20. Orths and marriages. The chief executive, chairman of the legislative body, municipal judges, justices of the peace, and judges of small claims court may administer oaths and solemnize marriages. The clerk of the district court and all elected local government officers, except members of the governing body, may administer oaths.

Section 21. Oath of office. Every elected local government official shall take the oath of office prescribed in Article III, section 4, of the Montana constitution. The oath of office, certified by the official before whom the same was taken, shall be filed with the election administrator before the officer exercises any official duties.

- Section 22. Waiver of mail notice or protest. (1) If
 all persons entitled to mail notice waive in writing the
 mail notice requirements the governing body may proceed
 without the required mail notice.
- (2) If all persons antitled to protest an action waivein writing their right to protest, the governing body may

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proceed without publishing notice or meeting other requirements designed to permit protests to be filed.

- (3) A waiver is sufficient if it is in writing, signed, and contains the following:
- (a) a description of the mailed notice or protest right waived;
- (b) a statement of the protester's qualifications to waive the mailed notice or protest right;
 - (c) the address of the person;

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- (d) a statement that the waiver of notice is voluntarily and knowingly given, with knowledge of the signer's constitutional rights to notice.
- (4) Maivers shall be submitted as provided by law and ordinance. The person receiving waivers for a local government shall note on each waiver the date it was received.
- (5) A waiver which contains the required information may be signed by more than one person. A waiver signed by more than one person is a valid waiver by each signer.
- (6) Signers are encouraged to print their names after their signatures.
- Section 23. Government in emergancies. (1) In the event that no members of a county governing body are available during or following an enemy attack or natural disaster, the district judge or judges of the judicial

- constrict in which the county is located shall appoint successors to act in place of the unavailable members. If the judge or judges of the judicial district in which the vacancy occurs are not available to make the appointment, a district judge of any other judicial district may make such appointment; however, of the available judges in the state of Montana, that judge who holds court in the county seat closest to the county seat where the vacancy occurs shall be responsible for making the appointment to fill the vacancy.
- (2) In the event that no members of a municipal governing body are available following an enemy attack or natural disaster, the county governing body of the county in which the municipality is located shall appoint successors to act in place of the unavailable members.
- government is unavailable to exercise the powers and discharge the duties of his office following an enemy attack or natural disaster, the members of that local government's governing body available shall by majority vote choose a successor to act as chief executive of the local government.
- (4) Following an enemy attack or natural disaster in which the seat of local government, in the opinion of the governing body of that local government, is rendered unsuitable for use in that capacity, the seat of government may be moved by the governing body to another location which

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it considers most suitable.

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- any local government governing body or board is unable to assemble a quorum as defined by law or ordinance, those members of the governing body available for duty shall constitute a quorum. The quorum requirements shall be suspended, and where the affirmative vote of a specified proportion of members for the approval of any action would otherwise be required, the same proportion of those voting thereon shall be sufficient.
- (6) The provisions of this section shall become inoperative when the governing body, a district judge, or the state legislature declares the emergency terminated.
- Section 24. Facsimile signature. Any officer or employee may use a facsimile signature or seal as provided in Title 2. chapter 16.
- Section 25. Pardons. The chief executive or the chairman of the governing body. If there is no elected chief executive, may grant pardons and remit fines and forfeitures for offenses against local government ordinances when, in the chief executive's or chairman's judgment, public justice would be thereby served; but the chief executive or chairman must report all pardons granted, with the reasons therefor, to the next session of the governing body.
- 25 Section 26. Public meeting required. (1) All meetings

- of local government governing bodies, boards, authorities,
 committees, or other entitles created by or subordinate to a
 local government shall be open to the public except as
 provided in 2-3-203.
- 5 (2) Appropriate minutes shall be kept of all public 6 meetings and shall be made available upon request to the 7 public for inspection and copying.
 - Section 27. Public participation. Each local government governing body, committee, board, authority, or entity, in accordance with Article II, section 8, of the 1972 Montana constitution and Title 2, chapter 3, shall develop procedures for permitting and encouraging the public to participate in decisions that are of significant interest to the public.
- Section 28. Participation. In any meeting required to
 be of en to the public, the yoverning body, committee, board,
 authority, or entity shall adopt rules for conducting the
 meeting affording citizens a reasonable opportunity to
 participate prior to the final decision.
- Section 29. Public records. (1) Except as provided in subsection (2). all records and other written materials in the possession of a local government shall be available for inspection and reproduction by any person during normal office hours. The governin, body may impose reasonable fees
- 25 for providing copies of public records.

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(2) Personal records, medical records, and other records which relate to matters in which the right to individual privacy exceeds the merits of public disclosure shall not be available to the public, unless the person they concern requests they be made public.

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- (3) Except as provided by law and as determined by the chief law enforcement administrator, law enforcement records which relate to matters in which the right to individual privacy or law enforcement security exceeds the merits of public disclosure shall not be available to the public.
- (4) In case of attachment, the clerk of the court with whom the complaint is filed must not make public the fact of the filing of the complaint or the issue of such attachment until after the filing or return of service of the attachment.
- (5) No files in the office of the clerk of the district court relating to the adoption of children shall be open to examination or inspection by any person unless the person desiring to examine or inspect any such file shall first obtain written permission from the district judge, and no district judge shall grant any applicant permission to examine or inspect any such file in the office of clerk of district court unless such applicant shall set forth in his application good and sufficient cause for such examination or inspection.

- Section 30. Destruction of old records. (1) The governing body may by ordinance establish a procedure for routine destruction of old worthless reports, papers, or records that have served their purpose or are substantiated by permanent records. The ordinance is subject to the approval of the department of community affairs and the historical society.
- (2) Termination statements filed under the Uniform Commercial Cole--Secured Transactions shall be retained by the records administrator for a period of 8 years after 10 receipt, after which they may be destroyed. Financing 11 continuation statements. statements of 12 statements. assignment, and statements of release, the filing of which 13 authorized by the Uniform Commercial Code--Secured 14 15 Transactions and as to which no termination statement has been filed, shall be retained by the filing officer for a 16 period of 8 years after lapse of the original financing 17 18 statement or of the latest continuation statement, whichever is later. At the expiration of this period all such 19 20 statements may be destroyed.
 - (3) Court records may be destroyed by order of the district court only when the records have been reproduced. The reproduction, identification, admissibility, and use of the reproductions shall be in accordance with Title 3, chapter 2.

(4) Any claim, warrant, voucher, bond, or general receipt may be destroyed after a period of 25 years.

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(5) Records relating to the operation of any public utility by a local government may be destroyed only after the expiration of the period during which the public service commission specifies that they must be kept.

Section 31. State reports. {1} Local government governing bodies, chief executives, officers, employees, departments, boards, and authorities shall file with state agencies in a timely fashion all reports and information required by state law.

- (2) The department of community affairs shall coordinate to the greatest extent possible the collection of data by state and federal agencies in order to minimize the requests of local governments and to maximize access to information collected on local governments.
- (3) Prior to requesting reports from local governments, all state agencies shall notify the department of community affairs of the intended request.

Section 32. Reports of departments, boards, and authorities (1) All departments, boards, and authorities shall file an annual report with the chief executive who shall compile the reports and present them to the governing body.

(2) The chief executive may specify the form, content,

and deadline for filing reports.

Section 33. General definitions. In [SB 11. SB 12. SB 13. SB 14. SB 15. SB 16. SB 17. SB 18. SB 19. SB 20. SB 21. SB 22. and SB 23], unless otherwise provided or the context requires a technical or other interpretation. definitions established by 70-1-201 and other definitions established by Title 70 shall apply.

Section 34. Federal and state requirements. (1)

[Section 33 through section 96 of \$8 19] shall be so
interpreted and constructed as to make uniform so far as
possible the laws and regulations of this state and other
states and of the government of the United States having to
do with the subject of local government airports.

- 14 (2) An airport and air navigation facility owned or
 15 controlled by a local government shall be supplementary to
 16 and coordinated in design and operation with those
 17 established and operated by the state and federal
 18 governments.
- 19 (3) All ordinances, resolutions, rules, regulations,
 20 and orders issued by a local government pursuant to [section
 21 33 through section 96 of SB 20] shall be kept in substantial
 22 conformity with applicable federal and state laws,
 23 regulations, and standards.
- 24 (4) No application may be made by a local government 25 for federal aid on behalf of an airport, air navigation

facility, or facility incidental to their operation unless
the project application shall have been approved by the
department of community affairs.

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Section 35. Airport hazards. A local government may acquire any easement or interest in airport hazards or other property which its governing body considers necessary to permit the safe and efficient operation of an airport and may provide for the removal, elimination, marking, or lighting of airport hazards or prevent the establishment of airport hazards.

Section 36. Liens. To enforce the payment of any charges for repairs or improvements to or storage or care of any personal property made or furnished by the local government or its agents in connection with the operation of an airport or air navigation facility owned or controlled by the local government, the local government may establish liens on the property, which shall be enforceable by the local government as provided by law.

Section 37. Establishment of airports on public waters and reclaimed lands. A local government may acquire, establish, operate, and maintain airports in, over, and upon any public waters of this state, any submerged land under the state's public waters, and any reclaimed lands which prior to their reclamation constituted a portion of submerged land under the state's public waters. This

authorization includes the establishment, operation, and authorization includes the establishment, operation, and authorization includes the establishment, operation of an airport.

Section 38. Airport zoning. In order to ensure public safety and promote airport efficiency, local governments are authorized to adopt airport zoning ordinances in the manner provided in 67-5-101 through 67-6-101.

Section 39. Reserve fund for repair, maintenance, and capital outlays. In addition to the capital improvement program as provided in [section 82 of SB 22], a local government may create a reserve fund and accumulate therein the sum of 35 million together with interest thereon for the use, repairs, maintenance, and capital outlays of an airport.

Section 40. Goods and services. A local government may
purchase and sell goods and services that are incidental to
the operation of an airport.

Section 41. General definitions. In [SB 11, SB 12, SB 19 13, SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SP 23], unless otherwise provided or the context requires a technical or other interpretation, the following definitions apply:

- 23 (1) The definitions established by Title 61. chapter 24 1. apply.
- 25 (2) "Trafficway" means the entire area of the

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right-of-way or other interest in property obtained by a local government or the state as a public way for the purposes of vehicular, pedestrian, bicycle, livestock, or other traffic. The term is used in [SB 11. SB 12. SB 13. SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SB 231 to include highways, roads, streets, alleys, malls, parking zones, bicycle ways, paths, bridges, shoulders, embankments, retaining walls, culverts, drains and ditches, sluices, drainage structures including curbs and gutters, railroad crossings, tunnels, overpasses, signs, quardrails, gates, fences, auto passes, and other appurtenances.

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Section 42. Administration. Subject to such policies established by the governing body, the chief executive shall be responsible for the administration of all trafficway services including records, survey, maintenance, and construction.

Section 43. Local trafficway systems. (1) County trafficways are those rights-of-way acquired, opened, constructed, maintained, changed, and vacated in accordance with [SB 11, SB 12, SB 13, SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SB 23].

(2) Municipal trafficways are those rights-of-way 24 acquired, opened, constructed, maintained, changed, or vacated in accordance with (SB 11. SB 12. SB 13. SB 14. SB

15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SB 2 237.

(3) County and municipal trafficways shall be classified as county roads and municipal streets as provided in Title 61.

(4) By July 1, 1983, each county governing body shall designate a county trafficway system.

(5) The county shall be responsible for maintenance of the county trafficway system.

(6) (a) The county governing body may enter into interlocal agreements with the department of highways for inclusion of additional roads in the county trafficway system.

(b) If a portion of a state highway or other trafficway under state jurisdiction is moved by mutual consent of the department of highways and a county governing body to a county trafficway system, the state of Montana shall transfer to the county all rights, privileges, and responsibilities concerning the trafficway necessary for the county to properly manage the trafficway.

(7) Within I year after the designation of the county trafficway system, each county shall have on record a map showing the county trafficway system. A copy of the map shall be sent to the department of highways.

25 Section 44. Standards. (1) Each governing pody may by resolution adopt standards and criteria which shall be met before any trafficway may be dedicated to public use; accepted, opened, vacated, changed, renumbered, renumed; or otherwise substantially made different.

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- (2) The governing body may adopt by ordinance or resolution maintenance and construction standards or goals and objectives for trafficways.
- (3) Prior to the adoption of the annual budget, the governing body shall prepare a plan describing construction and maintenance priorities for the following year on trafficularys presently under their jurisdiction. The plan shall contain:
- 13 (a) specific proposals for maintenance and
 14 construction of trafficways;
- 15 (b) a schedule for construction and maintenance by
 16 project; and
 - (c) a cost estimate by project.
- 18 (4) After public notice, a hearing shall be held on the plan.
 - Section 45. Trafficway record system. (1) Each county chief executive shall prepare by July 1. 1983, a record system for all county and municipal trafficways. The system shall thereafter be maintained on a permanent basis. Municipal officials shall cooperate in the preparation of the system and maintain possession of municipal records in

l the system.

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- (2) The record system shall include all existing:
- 3 (a) plats of trafficways;
- 4 (b) records of dedication or other acquisition of 5 property;
 - (c) sirvey records;
- 7 (d) records of proceedings to establish and change the8 grade of tratficways;
- 9 (e) construction and maintenance plans and 10 construction records;
- (f) names and numbers of trafficways and lot numbersin approved subdivisions;
- (g) records of all other official proceedings withreference to trafficways; and
- 15 (h) maps of the county trafficway system as required 16 by [section 43(7) of SB 20].
- 17 (3) Municipal records need not be physically placed
 18 with county records. An index of where municipal records may
 19 be found shall be included with the county records.
- 20 Section 46. Financing of trafficways. (1) Local
 21 governments may levy taxes authorized in [section 33 through
 22 section 105 of SB 22] for trafficway purposes.
 - (2) Taxes and other revenue for county trafficways shall be used for the acquisition, construction, repair, and maintenance of all trafficways within a county's trafficway

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system	unless	otherwise	determin e d	by	interlocal	agreement.
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- (3) Taxes and other revenue for county trafficways shall be used for the acquisition, construction, repair, and maintenance of all trafficways within a county's boundaries which are outside the boundaries of any municipality and are not state highways.
- 7 (4) Local governments may receive and expend any 8 federal funds available for trafficways. The following 9 federal funds shall be allocated:
 - (a) timber funds as provided by law;

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- 11 (b) secondary road systems funds as provided in 12 60-3-206 through 60-3-208;
- 13 (c) federal-aid urban highway funds as provided in 14 60-3-211; and
 - (d) safer-off-system funds as provided by law.
- 16 {5} The following state funds available for trafficways shall be distributed to local governments:
 - (a) fuel taxes as provided in 15-70-101;
- 19 (b) funds for footpaths and bicycle paths as provided 20 in 60-3-303 and 60-3-304;
- 21 (c) motor vehicle license and registration fees as 22 provided in [section 47 of SB 20]; and
- 23 (d) public transportation aid as provided in (section
 24 85 of SB 201.
- 25 Section 47. Distribution of motor vehicle license and

- registration fees. (1) All license and registration fees
 collected by the finance administrator of the county in
 which any motor vehicle is registered shall be credited to
 the county motor vehicle account.
 - (2) The county finance administrator shall segregate from the county motor vehicle account and designate as the "municipal road account" 50% of the net license fees derived from the registration of motor vehicles whose owners reside within the limits of any municipality.
 - (3) The balance of the county motor vehicle account remaining after segregation of the municipal road account shall be transferred to the county road account.
 - (4) At the end of each month, the county finance administrator shall pay to the appropriate municipal finance administrator the fees held in the municipal road account.
- (5) The revenue shall be used by the county and the 16 17 municipality for the construction and repair of trafficways within their respective jurisdictions, maintenance of 18 trafficways within their respective jurisdictions unless 19 should 20 interlocal agreements determine otherwise, enforcement of trafficway safety, driver education, tourist 21 promotion, and administrative collection costs, unless 22 otherwise provided by ordinance. 23
- 24 Section 48. Right-of-way. (1) A governing body may
 25 acquire right-of-way for trafficways over private property.

(2) A governing body may acquire right-of-way through acceptance by resolution of the dedications of trafficways in subdivisions or by jift, grant, donation, purchase, devise, bequest, or prescriptive use or by eminent domain proceedings to acquire property for trafficways opened by resolution of the governing body.

- (3) (a) By taking or accepting interests in real property for trafficways, the public acquires only the right-of-way and the incidentals necessary to enjoy and maintain it.
- (b) When a right-of-way is vacated, the land shall revert to the original owners or their grantees or successors in interest, but such vacation shall not affect the right of any public utility to continue to maintain its plant and equipment in any such right-of-way.
- (c) In platted townsites and subdivisions, the land shall be evenly divided between the abutting property owners within the same townsite or subdivision.
- (d) Public right-of-way shall be taken off the tax rolls, except for those rights-of-way acquired by prescriptive use.
- (4) No trafficway dedicated to public use shall be considered accepted unless the dedication is accepted and confirmed by resolution of the governing body or unless the provisions relating to subdivisions have been complied with-

- (5) (a) When a right-of-way is voluntarily given or purchased, an instrument in writing conveying the right-of-way and incidents thereto must be signed and acknowledged by the person making it. It must then be recorded in the office of the records administrator of the county where the land is located.
- (b) When a right-of-way is condemned, a certified copy of the judgment of the court must be made and filed in the office of the records administrator of the county where the land is located.
- (c) Both types of instruments shall particularly describe the land, unless the right-of-way is noted on a plat filed with the records administrator of the county where the land is located.
- (6): All trafficways and other public places designated to public use under the provisions of sections 5060 through 5080 and sections 5100 to 5124 (Political Code of 1895) are the property of the municipality for incorporated towns and the county for unincorporated towns. The dedicated property may be vacated as other dedicated property.
- 21 (7) (a) Unless otherwise provided by the governing 22 body, the width of all county trafficways, except bridges, 23 shall be 60 feet.
 - (b) Nothing in this section shall be construed as increasing or decreasing the width of any trafficway already

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Section 49. County acquisition of right-of-way. (1)
Any 10 electors of the county or any 10 or a majority of
freeholders of land abutting on the road petitioned for may
petition the governing body to acquire right-of-way for a
county trafficway.

- (2) The petition must set forth:
- (a) the particular trafficway to be opened;
- (b) the general route thereof;
- 10 (c) the lands and owners affected;
- 11 (d) whether the owners who can be found consent.

 12 thereto;
- (e) where consent is not given, the probable cost of the right-of-way; and
- 15 (f) the necessity for and advantage of the petitioned 16 action.
 - (3) (a) Within 30 days after the filing of any petition, the governing body shall investigate the feasibility, desirability, and cost of granting the request.

 The investigation shall be sufficient to properly determine the merit of the petition.
 - (b) After a public hearing considering the petition and the results of the investigation, the governing body may adopt a resolution of intent to acquire right-of-way for the trafficway.

(4) Within 10 days thereafter, the governing body shall cause notice of its decision to be sent by certified mail to all owners of land abutting the road petitioned for. The owners shall be those listed on the last county assessment roll and any affected government agencies. Affected property owners may protest the acquisition of right-of-way, as provided in subsection (5) of this section.

- (5) The right-of-way shall not be acquired if, within 60 days after the notice has been mailed, protests are received from the owners of more than one-half in assessed value of the property or by more than one-half of the number of property owners or the owners of more than one-half of the area abutting the trafficway.
- Section 50. Damages for county trafficways. (1) Except for any right-of-way acquired by dedication, whenever the governing body makes an order acquiring the right-of-way for a trafficway, it must determine the following:
- 18 (a) the value of the property sought and all

 19 improvements pertaining to the realty and of each and every

 20 separate estate and interest; if it consists of different

 21 parcels, the value of each parcel and each estate or

 22 interest must be separately assessed;
 - (b) if the property sought constitutes only a part of a larger parcel, the depreciation in value which will accrue to the portion not sought by reason of its severance from

the portion sought and the construction of the trafficways in the manner proposed by the governing body:

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- each estate or interest will be benefited, if at all, by the construction of the trafficway proposed by the governing body; and if the benefit is equal to the amount assessed under subsection (b), the owner of the parcel shall be allowed no compensation except the value of the portion taken; but if the benefits are less than the amount assessed under subsection (b), the former shall be deducted from the latter and the remainder shall be the only amount allowed in addition to the value.
- (2) If damages are awarded, payment shall be made to the owner or claimant, if known, upon his showing or establishing his right or title to the lands or improvements and furnishing deeds and releases.
- (3) If all awards are accepted, the governing body shall declare the road a county trafficway and open it.
- (4) (a) If any award of damages provided for in this section is not accepted within 20 days after the date of the award, it shall be considered rejected by the owner. The governing body may by order direct that proceedings to procure the right-of-way be instituted under 70-30-101 through 70-30-109 by the county attorney against all nonaccepting landowners.

- 1 (b) Such proceedings shall in no way be affected or
 2 invalidated by the failure of the governing body to give any
 3 notice or do any act provided for in [SB 11, SB 12, SB 13,
 4 SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB
 5 22, and SB 23]. Failure to give notice shall not be
 6 considered by any court as a defense in any proceedings for
 7 procuring right-of-ray.
- 8 (c) The governing body shall not direct the county
 9 attorney to initiate condemnation proceedings under
 10 70-30-101 through 70-30-109 until it adopts an order
 11 declaring that:
- 12 (i) public interest and necessity require the
 13 construction of the trafficway;
- 14 (ii) the interest described in the order and sought to
 15 be condemned is necessary to the trafficway;
- 16 (iii) the trafficway is planned and located in a manner
 17 which will be compatible with the greatest public good and
 18 the least private injury.
- 19 (d) The order required in subsection (c) of this20 section creates and establishes a disputable presumption:
- 21 (i) of the public necessity of the proposed
 22 trafficway;
- 23 (ii) that the taking of the interest sought is
 24 necessary for the building of the trafficway;
- (iii) that the proposed trafficway is planned or

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located in a manner that will be most compatible with the greatest public good and the least private injury.

(5) All awards of damages estimated by the governing body or made by the proper court and all expenses, including those of the members of the governing body and their per diem, shall be paid out of the county trafficway account on order of the governing body.

Section 51. Change of trafficway upon petition. (1) A majority of the freeholders or electors residing on any county trafficway or portion thereof may petition the governing body in writing to so change the trafficway or portion.

- (2) The governing body shall investigate the trafficway in the same manner as provided in [section 49 of SB 20]. After investigation, the governing body may order the making of the change if it can be done without material damage, injury, or serious inconvenience to the public customarily using the trafficway or portion.
- (3) Those petitioning for the change shall bear all or such portion of the cost and expense of making it as the governing body may order.

Section 52. Stock lanes. (1) Upon presentation of a proper petition, each county governing body may acquire the right-of-way for, open, change, or vacate stock lanes when it considers it expedient and necessary for the convenience

of the public and for the convenience of travel on trafficways now opened. Any stock lane may adjoin and parallel a county trafficway and shall be described in the petition for creation and in the order of the governing body creating it.

- (2) A stock lane is a county trafficway opened and maintained for the driving and travel of livestock. It shall be not less than 60 feet wide unless the governing body determines otherwise.
- (3) The provisions of [section 49, section 50, section 51, and section 60], and the general laws relating to acquiring rights—of—way, opening, changing, or vacating county trafficways, including the exercise of the right of eminent domain, shall apply to stock lanes. References in all petitions, orders, and proceedings shall be to "stock lanes" in order to differentiate them from other trafficways.
- Section 53. County to transfer responsibility for right-of-way. A county shall transfer its control over and responsibility for a county trafficway when the department of highways notifies it that:
- (1) a federal-aid or state highway route has beenestablished and definitely located over a county trafficway;
 - (2) funds are available for immediate construction of the trafficway; and

(3) the trafficway will be improved and maintained by the highway department.

- Section 54. Trafficway crossing railroad, canal, or ditch. (1) Whenever any trafficway is opened on public lands across any railroad, canal, or ditch, the owners thereof must at their expense so prepare the railroad, canal, or ditch that the road may cross it without damage or delay.
- 8 (2) When the right to cross is obtained through the9 judgment of any court+ no damages shall be awarded+
 - Section 55. County trafficway to follow subdivision or section lines. County trafficways must be laid out and opened when practicable upon subdivision or section lines. However, when public purposes shall be best served thereby, county trafficways may be laid out in diagonal lines.
 - Section 56. Survey. (1) The governing body may order any trafficway surveyed.
 - (2) Prior to opening any trafficway, the governing body shall order that the trafficway be surveyed.
- (3) All surveying for trafficways shall be performedby a registered land surveyor.
 - Section 57. Grade. (1) The governing body may establish and change the grade of trafficways.
- 23 (2) When the grade has been established, it shall not
 24 be changed except by vote of a majority of the members of
 25 the governing body and not until the damage to property

- owners caused by change of grade has been determined and paid to the property owners. The amount of damages shall be reduced by the consideration of benefits to the property caused by the change in grade.
 - municipality is established by the governing body and a building shall thereafter be constructed upon a lot abutting the trafficways no change may be made in the grade of the trafficways which requires the raising or lowering of any building so constructed until the damages which may accrue by reason of the raising or lowering are ascertained and paid as is provided herein.
- (4) In case the governing body of the municipality and the owner of the building are unable to agree upon the amount of the damages, the governing body shall appoint three disinterested freeholders of the municipality to appraise the damages. After being duly sworn, the appraisers must appraise the damage and make a written report signed by at least a majority of them, copies of which shall be delivered to the records administrator of the municipality to be immediately filed in his office, and to the owner of the building.
- (5) The report shall be made and delivered within 10days after the appointment of the appraisers.
- 25 (6) If either party is dissatisfied with the

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appraisal, within 20 days after the report is filed with the records administrator, the party may file a copy of the report certified by the municipal records administrator to the appropriate clerk of district court. The party filing the report shall file a notice of appeal with the records administrator and serve upon the opposing party a copy of the notice of appeal. Upon receipt of the certified report, the clerk of district court shall enter the proceedings on the register of actions, designating the municipality as plaintiff and the owner of the building as defendant.

- (7) The report of the appraisers is the complaint, all the material facts of which in reference to damages are considered denied, and these constitute the issues to be tried.
- (8) In case the owner of the building appeals and the damages are not increased or in case the municipality appeals and the damages are decreased in the district court, the costs shall be paid by the defendant. In all other cases or when no appeal is taken, the costs shall be paid by the municipality.
- Section 58. Vacating of trafficways. (1) County trafficways may be vacated by resolution of the county governing body if it can be done without detriment to the public interest. The resolution vacating the trafficway may be adopted only after:

- 1 (a) petitions of 10 or a majority of freeholders of 2 land abutting on the trafficway are submitted;
- 3 (b) notice of intent to vacate the trafficway has been 4 sent by certified mail to all owners of land abutting on the 5 trafficway. The owners shall be those listed on the last 6 assessment roll and any affected government agencies.
 - (c) notice of intent to vacate the trafficway is published and a public hearing is held.
 - (2) If the county trafficway was dedicated in a subdivision, the trafficway may be vacated by resolution of the county governing body upon the petition of all owners of property abutting the trafficway and if it can be done without detriment to the public interest. The resolution vacating the trafficway may be adopted only after published notice of intent to vacate the trafficway and a public hearing.
- 17 (3) When a trafficway is on the dividing line between
 18 two counties, the same procedures for acquiring right-of-way
 19 or opening, changing, or vacating a trafficway shall be
 20 followed, except that a copy of the petition shall be
 21 presented to each governing body and the governing bodies
 22 shall act jointly.
- 23 (4) (a) The governing body of a municipality may by
 24 resolution, after a finding of public interest, order the
 25 vacating or narrowing of any municipal trafficway.

- 1 (b) Notice shall be given and public hearing held.
 - (c) The resolution shall not take effect if the vacating or narrowing is opposed by:
 - (i) 51% of the abutting property owners;

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- , 5 (ii) the owners of more than one-half in assessed value
 6 of the abutting property; or
 - (iii) the owners of more than one-half of the area abutting the trafficway.
 - (d) Any order provided for in this section which vacates or narrows a municipal trafficway shall not impair the right-of-way or easement of any lot owner.
 - (5) The vacating of a trafficway shall not affect the right of any public utility to continue to maintain the plant and equipment in the trafficway.
 - (6) (a) Trafficways in an unincorporated townsite may be vacated by resolution of the county governing body upon the petition of two-thirds of the owners of property abutting the trafficway and if it can be done without detriment to the public interest.
 - (b) The resolution vacating the trafficway may be adopted only after published notice of intent to vacate the trafficway and a public hearing.
- 23 (7) (a) All previous actions by municipal governing
 24 bodies to vacate trafficways in incorporated municipalities
 25 are valid.

- (b) Ail previous actions by county governing bodies to
 vacate trafficways in unincorporated townsites are valid.
- Section 59. Closing of trafficways. (1) The governing body may by ordinance, after a finding of public interest, order the closing of any trafficway within its jurisdiction, except those trafficways acquired by prescriptive use.
- 7 (2) Notice shall be published and given to all 8 property owners abutting the affected trafficway. Owners 9 shall be those listed on the last tax assessment roll and 10 all affected covernment agencies.
 - (3) The governing body may order the trafficway closed unless, within 10 days after notice has been given, protests are received from:
 - (a) 51% of the abutting property owners;

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- 15 (b) the owners of more than one-half in assessed value
 16 of the abutting property; or
- 17 (c) owners of more than one-half of the area abutting
 18 the trafficway.
- 19 (4) When closing a trafficway pursuant to this 20 section. a local government retains its right—of—way over 21 that trafficway.
- 22 (5) (a) A local government may upon a two-thirds
 23 majority vote of the governing body reopen any trafficway
 24 closed pursuant to this section.
- 25 (b) Any action responsing a trafficway closed pursuant

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to this section is not subject to protest.

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- (c) Notice shall be published and given to all abutting property owners prior to the reopening of the trafficway.
- (6) Any closing action pursuant to this section shall
 not impair local access.
 - Section 60. Initiation of actions by the governing body. (1) The governing body may by resolution, after first passing a resolution of intent showing public interest and necessity, acquire right-of-way for, vacate, or change trafficways within its jurisdiction.
 - (2) Notice of the resolution shall be published and mailed to all property owners abutting the affected trafficway. Owners shall be those listed on the last tax assessment roll and all affected government agencies. A public hearing shall be held.
 - (3) The governing body may order the trafficway vacated or changed or the governing body may acquire the right-of-way for the trafficway unless, within 60 days after notice has been given, protests are received from:
 - (a) 51% of the number of abutting property owners;
 - (b) the owners of more than one-half in assessed value of the abutting property; or
- 24 (c) owners of more than one-half of the area abutting
 25 the trafficway.

	(4) Once a project has been approved by the local
!	government: prior protest shall not prohibit eminent domain
)	proceedings from being brought pursuant to Title 70, chapter
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- 5 Section 61. Construction of trafficways. (1) The local 6 government may construct and reconstruct trafficways.
 - (2) The department of highways may assist local governments in the location, establishment, construction, reconstruction, maintenance, and improvement of any trafficways.
 - government shall maintain all trafficways. (1) The local government shall maintain all trafficways and if any trafficway becomes obstructed or dangerous for the passage of vehicles or persons, the local government shall remove the obstruction or repair the dangerous trafficway. For purposes of this section, snow shall not be considered an obstruction.
- 18 (2) Nothing in this section shall be construed as
 19 holding the governing body or any official responsible or
 20 liable for anything other than willful, intentional neglect
 21 of an official act.
- Section 63. Acquiring rights-of-way and construction
 of trafficways. If a petition to acquire a right-of-way for
 a trafficway as authorized by [section 49 of S8 20] also
 meets the requirements for petition for a local improvement

district as established in [section 90 of S8 12] or a joint subordinate service district as established in [section 87 of S8 12] or a joint subordinate service district and local improvement district as provided in [section 89 of S8 12], the districts may be created by the same proceedings which open a trafficway.

Section 64. Contracts with highway department or federal agencies. (1) The governing body may, whenever trafficway construction work is to be financed in whole or in part by federal funds, contract jointly or independently with the department of highways. United States federal highway administration, or other federal agency for the construction or reconstruction of trafficways, to acquire rights—of—way, and to do any other thing essential and practical in securing these ends.

- (2) Contracts related to local improvement districts, sidewalks, curbing, and other public works projects on right-of-way controlled by the department of highways are subject to the approval of the department of highways.
- (3) The contracts referred to in subsection (2) of this section may be let by the local government.
- Section 65. State payment of construction and maintenance costs within municipalities. (1) The department of highways shall pay the entire costs of construction and maintenance of trafficways which are state highway routes.

(2) Maintenance and construction responsibilities decided by interlocal agreement shall supersede subsection (1) of this section. Such an interlocal agreement may not be made a prerequisite for the approval of construction or the letting of contracts by the department of highways.

Section 66. Bypassing of municipalities — consent of municipal governing body. (1) The department of highways may not construct highway bytasses or highway relocation projects without prior consent of the governing body of an incorporated municipality when the bypasses or projects are not part of the national system of interstate highways built under the National Defense Highway Act.

- (2) The department shall notify the governing body of the municipality by certified mail that it proposes to bypass the municipality. A contract may not be let or work commenced until the governing body notifies the department of its consent or until the lapse of 60 days after the notice has been sent by the department to the municipality, whichever occurs first. The failure of the municipality to act and notify the department of its action within the 60-day period is implied consent to the bypass.
- (3) Actual consent or refusal to bypass shall be in the form of a resolution adopted by the governing body of the municipality.
 - (4) The governing body may not withdraw consent after

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the department has been notified of the consent.

Section 67. Drains and ditches. (1) Drains and ditches may be constructed and maintained for making and preserving trafficways. As little damage as possible shall be done to adjoining land.

(2) A person who stops or obstructs any drain or ditch is punishable by a fine not to exceed \$50 which may be recovered in any justice or district court.

Section 68. Auto passes excluding livestock. (1) Auto passes, appurtenances, fences, and gates may be constructed and maintained on and adjacent to county trafficways by the governing body or with its consent.

- (2) Where a county trafficway connects with a state or federal highway which is fenced on both sides, the local government may construct and maintain extensions of the fence across the right-of-way of the intersecting county trafficway. The local government shall construct a pass which will permit passage of vehicles but will prevent unattended livestock from passing onto the state or federal highway. In the extensions of the fence, a gate to permit the passage of livestock and vehicles shall be maintained.
- (3) A local government may construct on a county trafficway passes which shall permit the travel of vehicles but which shall prevent the passage of unattended livestock.

 Where necessary, gates shall be maintained to permit the

passage of livestock. Such passes may be removed when, in

the judgment of the governing body, the need therefor no

longer exists.

4 (4) Auto passes do not deprive a fence of the 5 character of a legal fence under state law.

Section 69. Control of noxious plants on right-of-way. The department of highways shall enter into an interlocal agreement with each county providing for the management of noxious plants along highway rights-of-way within the county in compliance with the county noxious plant management program as provided by [section 33 through section 67 of SB 15].

Section 70. Reseading of right-of-way areas. Whenever the natural sod cover or growth of beneficial plants on right-of-way areas is disturbed by the construction or maintenance of trafficways, the governing body shall require that the disturbed area be reseaded as provided by [section 33 through section 67 of SB 15].

Section 71. Utility's use of right-of-way. As provided for in 69-4-101, utilities regulated by the public service commission have the right to use trafficways as provided in [section 61 of SB 12] but they must compensate the local government for any and all damages caused by the construction or maintenance and necessary to restore the trafficway to its former condition.

Section 72. Utility connections. A governing body may
compel the construction or reconstruction of sewer, water,
yas, electric, and other connections to abutting property
lines prior to the construction, repair, replacement, or
reconstruction of a trafficway. The cost shall be a
responsibility of the abutting property owner which may be
paid by special assessment as provided in [section 82 of Si
20] or may be paid in whole or part by the local government.

Section 73. Underground placement of utilities on public right-of-way. A governing body has the authority to compel the underground placement of electric, telephone, cable television, and other utilities prior to the construction or reconstruction of a trafficway. The cost may be financed by creation of a local improvement district.

Section 74. Excavation information. No person may make or begin any excavation in a trafficual without complying with Title 69, chapter 4, to determine the location of any underground facility such as water and sewer pipes and electric or telephone cables.

Section 75. Excavations across trafficways -- permits and bridging. (1) (a) Any person contemplating the excavation or construction of any ditch, dike, flume, or canal across a trafficway shall obtain a written permit from the local government before beginning construction or excavation.

(b) Any person obtaining written permit shall bridge at once in accordance with plans and specifications approved by the local government.

(2) The bridge shall be maintained by the local government.

(3) any person obtaining a construction permit or any person using the mater of the ditch, dike, flume, or canal shall keep it in repair where the water may flow over or in any way injure a trafficway.

Section 76. Liability for permitting water to overflow. (1) Every person who excavates or constructs or owns any ditch, dike, flume, or canal or stores, distributes, or uses water for any purpose and permits the water to flow over any trafficway to the injury thereof must, upon notification by the local government, repair the damages incurred. If the repairs are not made within a reasonable time, the local government must make them and recover the expense in an action at law.

(2) Every person constructing, owning, or using the ditch or flume who permits an overflow is liable as provided in 45-8-111.

Section 77. Encroachments -- power to remove. (1) If any trafficway is encroached upon by fence, building, or otherwise, the local government must give notice, orally or in writing, requiring the encroachment to be removed from

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- (2) If the encroachment obstructs and prevents the use of the trafficway for vehicles or padestrians, the local government must immediately remove it.
- (3) The governing body may at any time order the immediate removal of any encroachment.
- (4) Notice to remove the encroachment immediately. specifying the width of the trafficway and the place and extent of the encroachment, must be given to the occupant or owner of the land or person owning or causing the encroachment.
 - (5) Notice must be given in the following manner:
- (a) by leaving it at the owner's place of residence if the person resides within the jurisdiction of the local government; or
 - (b) by posting it on the encroachment if the person does not reside within the jurisdiction of the local government.
 - (6) If the encroachment is not removed immediately or removal is not diligently conducted, the one who causes, owns, or controls the encroachment is liable to the penalty which may be set by the governing body in accordance with [section 58 of SB 12].
- (7) If the encroachment is denied, the local 24 government shall commence in the proper court an action to 25

- abate the encroachment as a nuisance. If it recovers judgment, the local government may have costs and \$10 for 3 every day the nuisance remains after notice.
 - (8) If the encroachment is not denied and is not removed for 5 days after notice is complete, the local government may remove it at the expense of the owner or occupant of land or of the person owning or controlling the encroachment. The local government may recover the expense of removal, \$10 for each day the encroachment remained after notice, and costs in an action brought for that purpose.
- 11 (9) The county or municipal attorney, upon complaint 12 of a local government officer, employee, or any other person, shall prosecute all actions heretofore provided in 13 the name of the state of Montana. All penalties shall be paid into the general fund of the local government. 15
 - (10) If the governing body chooses not to seek a remedy in the proper court, the costs of removing the encroachment plus \$10 for every day the nuisance remains after notice may be assessed against the property. The costs may be assessed and collected as provided in [section 64 through section 99 of SB 12].
- Section 78. Bridges. (1) The county governing body 22 23 shall maintain all public bridges within the county except 24 those maintained by the department of highways.
 - (2) A municipality may provide for the construction.

repair, and maintenance of bridges only by following the procedure prescribed by [section 59 of SB 14] and only with the consent of the county governing body.

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- (3) After a municipality assumes responsibility for the construction, repair, and maintenance of bridges, bridge services provided in the area of the county excluding the exempted municipality may be financed only through a subordinate service district excluding the exempted municipality and may not be financed by the county all-purpose mill lawy.
- (4) Counties shall enter into interlocal agreements to determine their respective responsibilities for construction and maintenance of bridges that cross the boundary between counties.
- (5) Unless otherwise prohibited, state and federal funds allocated for trafficulars may be expended on bridges.
- Section 79. Ferries. (1) The governing body of a county may provide public ferry services across rivers or streams within the county. Ferry service between counties shall be provided under interlocal agreements between the affected counties.
- (2) A local government providing ferry services shall proceed under the provisions for [SB 11, SB 12, SB 13, SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SB 23), except that the specified powers, procedures,

and instructions contained in [SB 14, SB 15, SB 16, SB 17, Su 18, SB 19, and SB 20] shall be considered to be additional powers and requirements or to supersede other provisions of [SB 11, SB 12, SB 13, SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SB 23].

- (3) If a franchise for operating a public ferry is granted, the notice must describe the landings of the proposed ferry and the names of the owners, if known; if the applicant is not the owner of the land, notices of the person applying shall be served on the owner at least 10 days prior to the first reading of the ordinance for the ferry franchise.
- required by the preceding section, must be made and any person may appear and contest the application. If the board finds that the ferry is either a public necessity or convenience and that the applicant is a suitable person and by reason of the ownership of the landing or failure of the owner thereof to apply, authority to erect and take tolls on the ferry may be granted to him for the term of 10 years.
- (5) Franchises for a ferry over waters dividing two counties shall be granted by the governing body of that county situated on the left bank descending the river or stream, but any license or franchise fee shall be equally divided between the counties.

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(6) Subject to regulations adopted by the governing body, ferrykeepers must make trips to accommodate all passengers who desire to cross and any failure to do so subjects the franchise to forfeiture.

- (7) No ferry franchise may be established within 1 mile immediately above or below a regularly established ferry unless the situation of a town, the crossing of a trafficway, or the intersection of some creek or ravine renders it necessary for public convenience. In addition to the public notice required, notice of intention to apply for authority to erect a ferry, as provided in this section, must be served upon the proprietor of the ferry already established at least 10 days prior to the first reading of the ordinance giving the time, place, and grounds of the application.
- (8) The owner of the land on either of the waters to be crossed and the owner of the land on the left bank descending, over the owner of the land on the right bank, is entitled to preference in procuring a ferry franchise, but where the owner fails or neglects to apply for the authority within a reasonable time after the necessity arises, the governing body may grant the authority to another person.
- (9) When there are lands necessary for the construction, erection, or use of the ferry which cannot be procured by agreement between the owner and landowner, the

- right-of-way and all other lands necessary for the use and construction or erection thereof may be acquired by condemnation.
- Section 80. Number and naming of trafficways, houses, and lots. The governing body may name and rename trafficways and number and renumber trafficways, houses, and lots by resolution.
- Section 81. Dumping of garbage on trafficways. As provided in 75-10-212(2), the dumping of garbage or other debris or refuse on a trafficway is unlawful.
 - Section 82. Sidewalks, curbs, gutters, and alley approaches. (1) In addition to other methods for constructing and financing sidewalks, curbs, gutters, and alley approaches, the governing body may by resolution order sidewalks, curbs, gutters, and alley approaches constructed or repaired. After adoption of the resolution, mailed notices of the resolution shall be given the owner or agent of each property affected.
- 19 (2) The construction or repair of sidewalks, curbs, 20 and gutters is a responsibility of owners of property 21 abutting the sidewalk, curb, or gutter.
- 22 (3) The construction or repair of alley approaches is 23 a responsibility of owners having access to their properties 24 by the alley approache
- 25 (4) The local government may pay all or part of the

costs of sidewalks, curbs, gutters, and alley approaches.

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- of 30 days after the date of mailed notice to cause the sidewalks, curbs, gutters, or alley approaches to be constructed or repaired, the local government may construct the sidewalk, Curb, gutter, or alley approach and assess all project costs enumerated in [section 90 of 58 12] against the property.
- (6) The costs may be assessed and collected as provided in [section 64 through section 99 of SB 12].
- (7) Special local improvement district bonds for the payment of costs may be issued.
- (8) This special procedure for sidewalks, curbs, gutters, and alley approaches is not subject to the petition and protest procedures available under other local improvement district procedures in [section 64 through section 99 of SB 12].
- Section 83. Traffic regulations. (1) As provided in 61-8-103, traffic on all local government trafficways is subject to the provisions of Title 61, chapter 8.
- (2) Local governments may adopt additional traffic regulations which are not in conflict with [SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, and SB 20], and local governments may regulate traffic as authorized in 61-12-101.
- 25 (3) Local governments may place and maintain traffic

- control devices as provided in 61-8-203 and 61-8-206.
- 2 (4) Local governments may regulate pedestrians and 3 establish crosswalks as provided in 61-8-508.
- (5) Local governments may regulate driving by persons under the influence of intoxicating liquor or drugs as provided in 61-8-404.
- 7 (6) Local governments may regulate reckless driving as 8 provided in al-8-301.
- 9 (7) Local governments may regulate speed contests on public highways as provided in 61-8-308.
- 11 (8) Local governments may establish speed limits as
 12 provided in 61-8-310.
- (9) Local governments may establish through highways
 and establish stop intersections as provided in 61-8-344.
- 15 (10) Any local government may require accident reports
 16 as authorized in 61-7-116.
- 17 (11) Local governments may conduct highway traffic 18 safety programs as provided in Title 75, chapter 15.
- 19 (12) A local government may restrict, limit, or 20 otherwise restrict the weight of public vehicles on highways 21 only as provided in 61-10-128(1), 61-10-122, and 22 61-10-128(2).
 - (13) Local governments may plan, designate, acquire, regulate, vacate, change, improve, maintain, and provide controlled access facilities for public use as provided in

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(14) Local governments may regulate outdoor advertising along trafficways as provided for in Title 75, chapter 15.

Section 84. Exemptions from motor carrier act. Public transportation systems operated by local government are subject to all the provisions of the motor carrier act Title 69, except that a local government may be issued a certificate of public convenience and necessity without proof of the existence of public convenience and necessity, and the local government is exempt from the payment of fees provided by Title 69, chapter 12.

Section 85. Aid for public transportation. (1) The department of community affairs shall allocate each year one—half of the funds appropriated for the purposes of this section among the local governments of the state which operate or contract for the operation of a public bus of other public transportation system. A local government is eligible for an allocation based upon the amount of the operating deficit of the system as follows: the proportion of the operating deficits of all local government public transportation systems in the state represented by the operating deficit of the applicant local government, multiplied by the rate of system usage based on bus passengers per mile in the applicant local government where full usage of the system would have a value of one. Each

- applicant local government shall compute its operating deficit and rate of usage for a fiscal year immediately following the end of the year and shall apply allocations received against that deficit.
- 5 (2) One-half of the funds appropriated for the purposes of this section shall be paid by the state 7 treasurer to the counties of the state in the manner 8 provided in 15-70-101. Moneys distributed to counties under 9 this section shall be used by the counties for trafficways 10 or other transportation purposes.
 - (3) A local government may not receive more than 50% of any year's operating deficit as an allocation under this section.
- 14 (4) The department of community affairs may make rules
 15 for the keeping of accounts for and otherwise implementing
 16 this section.
- 17 Section 86. Applicability. [Section 84 through section 18 93 of SB 20] applies only to urban transportation districts 19 organized before [the effective date of this act].
- Section 87. Transportation board -- selection -Composition. (1) The district shall be governed by a
 transportation board. The transportation board shall consist
 of three members.
- 24 (2) The board members shall be elected on a 25 nonpartisan basis and shall serve 4-year terms. Any elector

in the district may file a declaration of nomination as provided in [section 109 of SB 12] with the county elections administrator of the County where the district is located. No filing fee shall be required. The nonpartisan election of board members shall be conducted as provided in [section 110 of SB 12].

(3) The board members shall serve without pay except for necessary transportation expenses.

Section 88. Powers of transportation board. (1) The board shall have all powers necessary and proper to the establishment, operation, improvement, maintenance, and administration of the transportation district. The district shall primarily serve the residents within the district boundaries but may authorize service outside the district boundaries where deemed appropriate.

(2) The board shall employ a qualified administrative officer for the district. The board shall give public notice of its solicitation of applications for a qualified administrative officer.

Section 89. Budget -- mill levy authorized. The board shall annually present its budget to the county finance administrator and certify the amount of money necessary and proper for the ensuing year. The county governing body shall annually at the time of levying county taxes fix and levy a tax in mills upon all property within the

transportation district clearly sufficient to raise the
amount certified by the board. The tax so levied for all
transportation district purposes other than payment of
bonded indebtedness shall not in any year exceed 12 mills on
each dollar of taxable valuation of property within the
district.

Section 90. Duties of county finance administrator -warrants issued by toard. The procedure for the collection of the tax shall be in accordance with the existing laws of the state of Montana. The funds collected under the tax levy shall be held by the county finance administrator, the ex officio treasurer for the transportation district, who shall keep a detailed account of all tax money paid into the fund, all other money from any source received by the district, and all payments and disbursements from the fund. Funds shall be paid out on warrants issued by direction of the board and signed by a majority of its membership.

Section 91. Bond issues authorized. A transportation district may borrow money by the issuance of general obligation or revenue bonds or a combination thereof to provide funds for the district, but the amount of bonds issued for such purpose and outstanding at any time shall not exceed 5% of taxable property therein as ascertained by the last assessment for state and county taxes previous to the issuance of such ponds.

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Section 92. Enlargement of district — procedures. The boundaries of any transportation district may be enlarged if at least 51% of the electors of the area to be added to the existing district sign a petition requesting addition to the district; however, each addition must be approved by a majority vote of the transportation board. All property within any addition to the transportation district shall be subject to all existing indebtedness of the district.

 Section 93. Procedure for dissolving district. (1) Any transportation district may be dissolved upon presentation to the county elections administrator a petition signed by at least 51% of the electors of such district. If it is found that the petition is in proper form and bears the requisite number of signatures of qualified petitioners, the county governing body shall by resolution call for a public hearing on the dissolution of the transportation district. If such petition is found to be lacking in the number of signatures, the county elections administrator shall declare the petition void.

(2) A notice of such hearing shall be published once each week for at least 2 weeks in a newspaper having general circulation in the district, the last publication to be at least 2 weeks before the hearing. If there is no newspaper having general circulation in the district, the notice of the hearing shall be posted in at least three public places

1 in the district for 2 weeks before the hearing. The notice
2 shall state the time, date, place, and purpose of the
3 hearing.

(3) If upon such hearing the county governing body finds that the district is not indebted beyond funds immediately available to extinguish all of its debts and obligations and that there is good reason for the dissolution of such district, the governing body shall enter upon their minutes an order dissolving such district. Such order shall be filed of record and the dissolution shall be effective for all purposes 6 sonths after the date of filing the order of dissolution, provided that at or before such time the board of the district certifies to the county governing body that all debts and obligations of the district have been paid, discharged, or irrevocably settled. together with proof thereof. Any assets of the district remaining after all debts and obligations of the district have been paid, discharged, or irrevocably settled shall be evenly divided between the county and any municipalities within or partially within the dissolved district.

Section 94. Civil defense and disaster preparedness services. A local government providing civil defense and disaster preparedness services shall proceed under the provisions of [SB 11, SB 12, SB 13, SB 14, SE 15, SJ 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SB 23], except

that the specified powers granted, procedures, and instructions contained in the Montana Disaster Act of 1977 shall be considered to be additional powers and additional requirements or to supersede the provisions of (SB 11, SB 12, SB 13, SB 14, SB 15, SE 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SB 23].

Section 95. Armories and home guard. (1) A local government providing armories and home guard facilities shall proceed under the provisions of [S8 11. S8 12. S8 13. S8 14. S8 15. S8 16. S8 17. S8 18. S8 19. S8 20. S8 21. S8 22. and S8 23]. except that the specific powers, procedures, and instructions contained in [section 33 through section 96 of S8 20] and Title 10 shall be considered to be additional powers and additional requirements or to supersede the provisions of [S8 11. S8 12. S8 13. S8 14. S8 15. S8 16. S8 17. S8 18. S8 19. S8 20. S8 21. S8 22. and S8 23].

(2) The governing body may make available to the home guard any facility or property belonging to or under contract to the local government.

Section 96. Ambulance and emergency medical services.

(1) A local government providing ambulance services shall proceed under the provisions of [SB 11. SB 12. SB 13. SB 14. SB 15. SB 16. SB 17. SB 18. SB 19. SB 20. SB 21. SB 22. and SB 23]. except that the specified powers granted and procedures. instructions. and licensing requirements

contained %: Title 50+ chapter 6+ shall be considered to be additional powers and additional requirements of to supersede other provisions of [SB 11+ SB 12+ SB 13+ SB 14+ SB 15+ SB 16+ SB 17+ SB 16+ SB 19+ SB 20+ SB 21+ SB 22+ and SB 23}

(2) A local government providing emergency medical services shall proceed under the provisions of [SB 11: SB 12, SB 13, SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21: SB 22: and SB 23]: except that the specified powers granted, and procedures, instructions, and licensing requirements contained in Tible 50; chapter 6; part 2; shall be considered to be additional powers and additional requirements or to supersede other provisions of [SB 11. SB 12. SB 13. SB 14. SB 15. SB 16. SB 17. SB 18. SB 19. SB 20. SB 21. SB 22. and SB 23].

Section 97. Severability. If a part of this act is invalid. all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

22 Section 98. Effective date. This act is effective on 23 July 1. 1981.

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