SENATE BILL 15

IN THE SENATE

January 3, 1979

Introduced and referred to Committee on Local Government.

April 20, 1979

Died in Committee.

46th Legislature

LC 0105/01

LC 0105/01

1	SENATE BILL NO. 15
2	INTRODUCED BYJERGESON, WATT
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT TO GENERALLY REVISE THE

LOCAL GOVERNMENT LAWS RELATING TO AGRICULTURAL SERVICES: AND

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HONTANA:

PROVIDING AN EFFECTIVE DATE."

Section 1. Liberal construction. The rule of law that the powers of a local government shall be strictly construed has no application to the powers of local governments in Montana. Any reasonable doubt as to the existence of a power or authority granted by law to local government shall be resolved in favor of the power or authority's existence.

Section 2. Powers vested in governing body. Unless otherwise provided or the context otherwise requires. all powers granted to local governments by law shall be vested in the governing body of the local government.

Section 3. Transition. (1) This [act] shall not affect the validity of any bond, debt, contract, obligation, or cause of action accrued prior to [the effective date of this act]. The governing body may have the power and duty to do all things required by prior law or by covenants and agreements entered into pursuant to such laws for the security of any such bond, debt, contract, or obligation.

(2) All ordinances, resolutions, regulations, and interlocal agreements in effect [at the time this act becomes effective] shall continue in effect until repealed. or amended in the manner provided by law.

(3) Each officer or employee affected by the reorganization of local government under this [act] is entitled to all rights which he possessed as a local government officer or employee before [the effective date of this act], including rights to tenure in position and of rank or grade, rights to vacation and sick pay and leave, rights under any retirement or personnel plan or labor union contract, rights to compensatory time earned, and any other rights under any law, ordinance, resolution, or administrative policy. This section is not intended to create any new rights for any officer or employee but to continue only those rights in effect before [the effective date of this act].

(4) All local government officers and employees holding offices or positions, whether elective or appointive, on [the effective date of this act] shall continue in the performance of the duties of their respective offices and positions until provision is made for the continued performance of the duties; the discontinuance of such duties; the discontinuance or combination of such office or position; the transfer of the officer or employee

to another position; or the termination of employment of the employee.

Section 4. State technical advice and assistance. (1)
All state agencies are authorized and encouraged to provide technical assistance to local governments.

- (2) The technical assistance services shall not include those that can be as reasonably and expeditiously obtained through business channels.
- (3) State agencies are encouraged to develop the capacity to provide technical advice and assistance without charge to local governments, but they are also encouraged to establish service charges for special or extraordinary technical advice.
- (4) The department of community affairs shall coordinate technical advice and assistance provided to local governments by state agencies.
- (5) State agencies may lend personnel, equipment, and machinery to local governments.
- Section 5. Penalty. (1) The failure of an officer or employee to perform a duty imposed by law or ordinance is official misconduct as defined in 45-7-401 and may be punished as such.
- (2) Where a local government is required by state law to provide information to a state agency and fails to provide the required information, the department of

community affairs may issue an order stopping payment of any
state financial aid to the local government. Upon provision
of the information, all financial aid which was stopped
because of failure to provide the information shall be paid
to the local government.

6 Section 6. Public servents. All local government 7 officers and employees are public servants for the purpose 8 of determining the offense of obstructing a public servant 9 as provided in 45-7-302.

Section 7. Local government legislation. All local government legislation shall be consistent with the organization and terminology of state law and retain the constitutional distinction between general government powers, self-government powers, and duties of all local governments as agents of the state.

Section 8. Joint procedures. If two or more local governments act jointly, they may jointly perform any procedures required by law or the governing body of a local government may delegate to another local government the responsibility for complying with administrative procedures such as publication or mailing of notices, but any public hearing shall be conducted by the respective governing bodies in their own jurisdiction or jointly and any final action shall be taken by each local government individually.

Section 9. General definitions. In this [act], unless

-3-

-4-

LC 0105/01

otherw	ise	provided	or	the context	requires a	technical	or
other	inter	pretation	the	following o	definitions	apply:	

- (1) "Appointing authority" means the chief executive or officer of the local government empowered by the plan of government to appoint or remove specified officers, employees, or board members of the local government.
- (2) "Apportionment plan" means a certificate prepared by a governing body or a study commission that contains the districts for electing members of the governing body.
- (3) "Authority" means any one of the independent authorities or districts which a local government is authorized to create by [section 75 of 58 12].
- (4) "Board member" means a person appointed to an administrative or advisory board as provided in [section 53 of SB 12].
- (5) "Budget administrator" means the person or persons designated by the governing body to perform the duties prescribed in [section 41 through section 56 of \$8 22].
- (6) "Business" includes all kinds of vocations, occupations, professions, enterprises, establishments, and all other kinds of activities any of which are conducted for private profit or benefit, either directly or indirectly.
- (7) "Charter" means a written document defining the powers, structure, privileges, rights, and duties of the government and limitations thereon.

(8) "Chief executive" means the elected executive in a government adopting the commission-executive form, the manager in a government adopting the commission-manager form, the chairman in a government adopting the commission-chairman form, the town chairman in a government adopting the town meeting form, the commission acting as a body in a government adopting the commission form, or the officer or officers so designated in the charter in a government adopting a charter.

- (9) "Civil attorney" means the person designated by the governing body as the legal counsel for the local government as provided in [section 74 of SB 12].
- (10) "Clerk of the governing body" means the person appointed by the governing body to perform clerical and other assigned duties to assist the governing body.
- (11) "Commission" means the governing body of a local government established by the plan of government.
- 18 (12) "Commissioner" means a member of the local

 19 government governing body.
- 20 (13) "Confederation" means a form of local government
 21 that provides for the distribution of the governmental
 22 authority between a county and one or more of the
 23 municipalities which are located within the county.
 - (14) "Consolidation" means the joinder of one or more municipalities with one or more counties to form a single

10

11

12

13

14

15

16

17

18

19

LC 0105/01

- 1 local government that is both a municipality and a county
 2 for all purposes.
- 3 (15) "Consolidation plan" means a certificate prepared
 4 by a study commission that contains the plan for
 5 consolidation of existing local governments.
- 6 (16) "County" means an entity recognized as such by
 7 Article XI, section 1, of the Montana constitution.
- 8 (17) "County boundary" means an imaginary line defining9 the limits of a county.

10

11

12

13

14

15

18

19 20

21

22

- (18) "County werger" weans a form of local government that provides for the joinder of the corporate existence and government of two or more counties.
- (19) "Elections administrator" means the person designated as the registrar by the governing body as provided in Title 13.
- 16 (20) "Elector" means a resident of the local government
 17 qualified and registered to vote under state law.
 - (21) *Emergency* means an unexpected condition that exists which imminently affects public health, welfare, and safety.
 - (22) "Employee" means a person other than an officer
 who is employed by a local government.
- 23 (23) "Exacutive branch" means that part of the local
 24 government, including departments, offices, and boards,
 25 charged with implementing actions approved and administering

policies adopted by the governing body of the local
government or performing the duties required in [section 33
through section 92 of SB 21].

4 (24) *Extraterritorial area* refers to the area beyond
5 the municipal limits of an incorporated municipality bounded
6 by those limits and an imaginary line paralleling the
7 municipal limits at a distance of 5 miles within which the
8 incorporated nunicipality may provide specified services and
9 facilities and exercise designated regulatory powers.

(25) "Facility" means a building, property, physical improvement or system, or structural device that facilitates the delivery of a service.

(26) "Finance administrator" means the person or persons designated under [section 57 of SB 22].

(27) "Folio" means 100 words, counting every two figures necessarily used as a word, or any portion of a folio, when in the whole paper there is not a complete folio; and when there is an excess over the last folio exceeding one-half, it may be computed as a folio.

20 (28) "form" means a specific and formal governmental
21 organization authorized as an alternative form of government
22 by Title 7, part 3.

23 (29) "Franchise" means an exclusive public privilege or 24 right granted by a local government to an individual, 25 corporation, or any other public or private entity in the

-1-

-8-

6

12

13

14

15

16

17

16

manner prescribed by [section 61 of SB 12].

1

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

(30) "Governing body" means the commission or town meeting legislative body established in the alternative form of local government.

- (31) "Guideline" means a suggested or recommended standard or procedure to serve as an index of comparison and is not enforceable as a regulation.
- (32) "Jurisdictional area" refers, in the case of municipalities, to the area within the municipal limits and the extraterritorial area within which the municipality is providing any service or facilities or exercising any regulatory powers. In the case of counties, it refers to the entire geographical area enclosed within the county boundaries.
- (33) "Law" means a statute enacted by the legislature of Montana and approved and signed by the governor or a statute adopted by the people of Montana through statutory initiative procedures.
- 19 (34) "Local court" means a justice court, municipal
 20 court, or small claims court.
- 21 (35) "Local government" means either a municipality, a
 22 county, or a consolidated or confederated unit of
 23 government.
- (36) "Local improvement district" means an area within
 3 local government established as provided in [section 90 of

1 SB 12] with specific boundaries in which property is 2 specially assessed to pay for a specific capital improvement 3 benefiting the property assessed.

LC 0105/01

4 (37) "Lot" includes the word "parcel" or portion of a 5 lot or parcel.

(38) "Nay" confers a power.

7 (39) "Merger" means the joinder into a single unit of
8 two or more like units of local government. If two counties
9 merge, the resultant entity is a single county. If two
10 municipalities merge, the resultant entity is a
11 municipality.

(40) "Hetropolitan service area", which may be established by agreement of municipal and county governing bodies as provided in [section 60 of SB 14], refers to the jurisdictional area of a municipality and any area beyond the extraterritorial area within which a municipality is authorized to provide any service or exercise any regulatory power.

19 (41) "Multicounty agency" means any organization
20 authorized by state law consisting of two or more counties
21 which is created or required to be created to provide and
22 coordinate services. Participating local governments may
23 provide funding or members to serve on a board, if there is
24 a board, or both.

25 (42) "Municipal limits" means the corporate boundary of

an	incor	porated	munici	pality.
----	-------	---------	--------	---------

2

3

6 7

8

9

10

11

12

14

15

16

17

18

19

20

21

22

23

- (43) "Municipality" or "municipal" means an entity which incorporates as provided by [section 47 through section 65 of SB 11] or which was incorporated under the provisions of any prior law as a city or town.
- (44) *Office of the local government* means the permanent location of the seat of government from which the records administrator corries out his duties or the office of the clerk of the governing body where one is appointed.
- (45) "Officer" means a person holding a position with a local government which is ordinarily filled by election and in those local governments with a manager, the manager.
- (46) "Ordinance" means an act adopted and approved by a local government through the procedures in [section 56 of SB 12] and having effect only within the jurisdiction of the local government.
- (47) "Owner", "record owner", or "owner of record"

 means owner of record or purchaser of record.
- (48) "Per diem" means actual cost of or a fixed rate for meals, lodging, and incidental expenses.
- (49) "Person" means any individual, firm, partnership, company, corporation, trust, trustee, assignee or other representative, association, or other organized group.
- (50) "Personal property" means tangible property otherthan real property, such as merchandise and stock in trade,

- 1 machinery and equipment, furniture and fixtures, motor
 2 vehicles and vehicles, boots, vessels, and aircraft.
- 3 (51) *Plan of government* means a certificate submitted
 4 by a study commission, a governing body, or petition from
 5 the provisions of Title 7, part 3, that documents the basic
 6 form of government selected including all applicable
 7 suboptions. The plan must establish the terms of all
 8 officers and the number of commissioners, if any, to be
 9 elected.
- 10 (52) "Plat" means a graphical representation of a tract
 11 of annexed land, a townsite, or a subdivision showing the
 12 division of land into lots, parcels, blocks, trafficways,
 13 and other divisions and dedications.
- 14 (53) "Political subdivision" refers to a local
 15 government, authority, school district, or multicounty
 16 agency.
- 17 (54) "Population" means the number of inhabitants as
 18 determined by an official federal, state, or local census or
 19 official population estimate approved by the department of
 20 community affairs.
- 21 (55) "Printed" means the act of reproducing a design on 22 a surface by any process as defined by 1-1-203(3).
- 23 (56) "Property" means real and personal property.
- 24 (57) "Prosecuting attorney" means the person designated 25 by each county governing body to perform the duties

-11-

-12-

LC 0105/01

described in [section 53 of S8 21].

1

2

3

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

(58) "Public agency" means a political subdivision.

Indian tribal council, state and federal department or office, and the Dominion of Canada or any provincial department or office or political subdivision thereof.

- (59) "Public property" means any and all property owned by a local government or held in the name of a local government by any of the departments, boards, or authorities of the local government.
- (60) "Real property" means lands, structures, buildings, and interests in land, including lands under water and riparian rights, and all things and rights usually included within the term real property, including not only fee simple absolute but also all lesser interests such as easements, rights—of—way, uses, leases, licenses, and all other incorporeal hereditaments and every estate, interest, or right, legal or equitable, pertaining to real property.
- (61) "Records administrator" means the person designated by the governing body as the individual responsible for keeping the records which [section 36 through section 43 of SB 21] requires be kept.
- (62) "Reproduced" means the act of reproducing a designon any surface by any process.
- 24 (63) "Resolution" means a statement of policy by the 25 governing body or an order by the governing body that a

specific action be taken.

2 (64) "School district" means any territory, regardless
3 of county boundaries, organized under the provisions of
4 Title 20 to provide public educational services under the
5 jurisdiction of the trustees prescribed by that title.

- (65) "Service" means an authorized function or activity
 performed by local government.
- 8 (66) "Shall" imposes a duty, is always mandatory, and 9 is not merely directory.
- 10 (67) "Structure" means the entire governmental
 11 organization through which a local government carries out
 12 its duties, functions, and responsibilities.
- 13 (68) "Study commission" means a local government study
 14 commission established pursuant to {section 33 through
 15 section 49 of SB 121.
- 16 (69) "Study commissioner" means an elected or appointed
 17 member of a local government study commission.
- 18 (70) "Subordinate service district" means an area

 19 within a local government, established as provided in

 20 [section 81 of SB 12], with specific boundaries in which

 21 certain services are carried out and in which taxes may be
- 22 levied to finance the service.
- 23 (71) "Tribal council" means the governing body of an 24 Indian reservation.
- 25 Section 10. Administrative rules. The governing body

3

7

LC 0105/01

may by ordinance authorize the chief executive to adopt administrative rules. All administrative rules shall be entered in an administrative code that shall be available in the office of the local government.

Section 11. Publish notice. (1) Unless otherwise specifically provided, when a local government is required to publish notice, publications shall be in a newspaper, except that in a municipality with a population of 500 or less or in which no newspaper is published, publication may be made by posting in three public places in the municipality which have been designated by ordinance.

(2) The newspaper shall be:

1

2

10

11

12

13

14

17

18

22

23

24

- (a) of general paid circulation with a second-class mailing permit;
- 15 (b) published at least once a week;
- 16 (c) published in the county;
 - (d) published continuously in the county for the 12 months preceding the awarding of the contract.
- 19 (3) In a county where no newspaper meets these
 20 qualifications, publication shall be made in a qualified
 21 newspaper in an adjacent county.
 - (4) If a person is required by law or ordinance to pay for publication, the payment must be received before the publication shall be made.
- 25 Section 12. Notice. Unless otherwise specifically

provided, when notice of a hearing or other official act is
required, the following shall apply:

- (1) The notice shall be published two times with at least 6 days separating each publication. The first publication shall be no more than 21 days prior to the action and the last no less than 3 days prior to the action.
 - (2) The published notice shall contain:
- 8 (a) the date, time, and place at which the hearing or 9 other action will occur;
- (b) a brief statement of the action to be taken;
- 11 (c) the address and telephone number of the person who
 12 can be contacted for further information on the action to be
 13 taken; and
- 14 (d) any other information required by the specific
 15 section requiring notice.
- 16 (3) A published notice required by law may be
 17 supplemented by a radio or television broadcast of the
 18 notice in the manner prescribed in 20-3-105 through
 19 20-3-107.
- Section 13. Mail notice. (1) Unless otherwise
 specifically provided, when a local government is required
 to give notice of a hearing or other official act by mail,
 the requirement may be met by:
- 24 (a) deposit of the notice properly addressed in the
 25 United States mail with postage paid at the first-class

-16-

-15-

01 LC 0105/01

rate;

1

5

6

7

8

Q

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

2 (b) sending the notice by registered or certified mail
3 rather than first class; or

- (c) mailing the notice at the bulk rate instead of first class when notice is to be given by mail to all electors or residents of a local government.
 - (2) The notice shall contain:
- (a) the date, time, and place at which the hearing or other action will be taken;
- (b) a brief statement of the action to be taken;
- (c) the address and telephone number of the person who can be contacted for further information on the action to be taken; and
- (d) any other information required by the specific section requiring mail notice.
 - (3) When notice by mail is required, the requirement shall apply only to persons whose addresses are known.
 - Section 14. Petition. (1) Whenever a petition is authorized, unless the section authorizing the petition establishes different criteria, it shall be valid if it is signed by 15% of the electors of the local government and meets the following requirements:
- (a) contains a statement of the purpose for which it is circulated sufficient to meet the specific criteria set out in the section authorizing the petition;

1 (b) each signature is followed by the printed name of
2 the signer, the address of the signer's place of residence,
3 and the date of the signing; and

- (c) the petition contains the date it was first circulated and a statement that all signatures must be collected within 90 days of that date.
- 7 (2) Unless otherwise provided, all petitions shall be
 8 filed with the county elections administrator who shall
 9 determine the sufficiency of the signatures. No petition
 10 filed after the deadline for filing the petition, if any,
 11 shall be considered.
- 12 (3) Within 10 working days of the date the petition
 13 was filed, the county elections administrator shall
 14 determine the adequacy of the petition.

15

16

17

- (4) Inadequate petitions shall be returned but may be amended or supplementary signatures may be obtained and the petition may be refiled prior to the deadline for filing the petition.
- 19 (5) Within 10 days of its second filing, the elections
 20 administrator shall again determine the adequacy of the
 21 petition. If it is still determined inadequate, it shall be
 22 rejected without prejudice to the filing of a new petition
 23 to the same effect.
- 24 (6) If a petition is determined adequate, the 25 elections administrator shall certify its adequacy and

- submit it to the governing body without delay.
- 2 (T): A person may: in writing withdraw his signature
 3 from a previously filed patition at any time prior to final
 4 action of the governing body.
 - (8) The department of community affairs in cooperation with the secretary of state shall prepare and provide each county and municipality with:
- 8 (a) a standard petition form;

5

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (b) sample petition forms for initiatives, referendums, and recall elections; and
- (c) sample petition forms for creation of subordinate service districts and local improvement districts.
- (9) Each county and municipality shall make available to the public on request sample petition forms.
- Section 15. Public hearing. (1) When required, the governing body shall conduct public hearings for the purpose of providing reasonable opportunity for citizen participation prior to final decisions.
- (2) At a minimum, a public hearing shall provide for submission of both oral and written testimony for and against the action or matter at issue. If the hearing is not held before the ultimate decision makers, provision shall be made for the transmittal of a summary or transcript of the testimony received to the ultimate decision makers prior to their determination.

- 1 (3) Public hearings may be held at regular or special
 2 meetings of the governing body.
- 3 (4) Petitions and letters received by the governing 4 body or executive prior to the hearing shall be entered by 5 reference into the minutes of the governing body and 6 considered as other testimony received at the hearing.
- 7 (5) Hearings way be adjourned from day to day or to a date certain.
- 9 (6) Except for budget hearings, the governing body or 10 boards may designate a subcommittee or hearings examiner to 11 conduct public hearings.
- 12 (7) When a joint hearing between the governing bodies
 13 of a county and a municipality is authorized, the county
 14 shall be responsible for conducting the hearing.
- Section 16. Protest. (1) Whenever a protest is authorized, it is sufficient if it is in writing, signed, and contains the following:
- 18 (a) a description of the action protested sufficient 19 to identify the action a ainst which the protest is lodged;
- 20 (b) a statement of the protester's qualifications to 21 protest the action against which the protest is lodged; 22 including ownership of property affected by the action; and
- 23 (c) the address of the person protesting.
- (2) Protests shall be submitted as provided by law andordinance. The person receiving protests for a local

-19-

-20-

5

government shall note on each protest the date it was received.

1

2

3

6

7

8

18

19

20

21

22

23

24

- (3) A protest which contains the required information may be signed by more than one person. A protest signed by more than one person is a valid protest by each signer.
- (4) A person may in writing withdraw a previously filed protest at any time prior to final action by the governing body.
- 9 (5) Signers are encouraged to print their names after
 10 their signatures.
- Section 17. Signatures. (1) The signatures and addresses on petitions shall be the same as the signatures and addresses on voter registration cards and, if not required by law to be an elector, their common signature.
- 16 (2) The signatures on protests and waivers shall be 17 the accepted common signatures.
 - Section 18. Rights on behalf of government or corporation. The chief executive of a local government or political subdivision of the state, the responsible agent of a federal or state agency, or the chief executive officer of a corporation may exercise the right of petition, protest, or voting on behalf of property owned by the government or corporation.
- 25 Section 19. Posting. (1) The governing body shall

specify by resolution a public location for posting information and shall order erected a suitable posting board.

LC 0105/01

(2) When posting is required, a copy of the document shall be placed on the posting board, and a copy shall be available at the local government office.

7 Section 20. Oaths and marriages. The chief executive. chairman of the legislative body, municipal judges, justices of the peace, and judges of small claims court may administer oaths and solemnize marriages. The clerk of the 10 district court and all elected local government officers. 11 12 except members of the governing body, may administer paths. 13 Section 21. Dath of office. Every elected local 14 government official shall take the oath of office prescribed in Article III, section 4, of the Montana constitution. The 15 16 oath of office, certified by the official before whom the 17 was taken. shall be filed with the election administrator before the officer exercises any official 18 19 duties.

- Section 22. Waiver of mail notice or protest. (1) If
 all persons entitled to mail notice waive in writing the
 mail notice requirement, the governing body may proceed
 without the required mail notice.
- (2) If all persons entitled to protest an action waive
 in writing their right to protest, the governing body may

10 0105/01

proceed without publishing notice or meeting other requirements designed to permit protests to be filed.

- 3 (3) A waiver is sufficient if it is in writing,
 4 signed, and contains the following:
- (a) a description of the mailed notice or protest right waived;
- 7 (b) a statement of the protester's qualifications to 8 waive the mailed notice or protest right;
 - (c) the address of the person;

- (d) a statement that the waiver of notice is voluntarily and knowingly given, with knowledge of the signer's constitutional rights to notice.
- (4) Waivers shall be submitted as provided by law and ordinance. The person receiving waivers for a local government shall note on each waiver the date it was received.
- (5) A waiver which contains the required information may be signed by more than one person. A waiver signed by more than one person is a valid waiver by each signer.
- (6) Signers are encouraged to print their names after their signatures.
- Section 23. Government in emergencies. (1) In the event that no members of a county governing body are available during or following an enemy attack or natural disaster, the district judge or judges of the judicial

district in which the county is located shall appoint
successors to act in place of the unavailable members. If
the judge or judges of the judicial district in which the
vacancy occurs are not available to make the appointment, a
district judge of any other judicial district may make such
appointment; however, of the available judges in the state
of Montana, that judge who holds court in the county seat
closest to the county seat where the vacancy occurs shall be
responsible for making the appointment to fill the vacancy.

- (2) In the event that no members of a municipal governing body are available following an enemy attack or natural disaster: the county governing body of the county in which the municipality is located shall appoint successors to act in place of the unavailable members.
- government is unavailable to exercise the powers and discharge the duties of his office following an enemy attack or natural disaster, the members of that local government's governing body available shall by majority vote choose a successor to act as chief executive of the local government.
- (4) Following an enemy attack or natural disaster in which the seat of local government, in the opinion of the governing body of that local government, is rendered unsuitable for use in that capacity, the seat of government may be moved by the governing body to another location which

6

7

20

21

22

23

24

it considers most suitable.

1

2

3

4 5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

- (5) If following an enemy attack or natural disaster any local opvernment governing body or board is unable to assemble a quorum as defined by law or ordinance, those members of the governing body available for duty shall constitute a quorum. The quorum requirements shall be suspended, and where the affirmative vote of a specified proportion of members for the approval of any action would otherwise be required, the same proportion of those voting thereon shall be sufficient.
- (6) The provisions of this section shall become inoperative when the governing body, a district judge, or the state legislature declares the emergency terminated.
- Section 24. Facsimile signature. Any officer or employee may use a facsimile signature or seal as provided in Title 2. chapter 16.
- Section 25. Pardons. The chief executive or the chairman of the governing body, if there is no elected chief executive, may grant pardons and remit fines and forfeitures for offenses against local government ordinances whene in the chief executive's or chairman's judgment, public justice would be thereby served; but the chief executive or chairman must report all pardons granted, with the reasons therefor, to the next session of the governing body.
- 25 Section 26. Public seeting required. (1) All meetings

- 1 of local government governing bodies, boards, authorities. committees, or other entities created by or subordinate to a 2 3 local government shall be open to the public except as provided in 2-3-203.
 - (2) Appropriate minutes shall be kept of all public meetings and shall be made available upon request to the public for inspection and copying.
- 8 Section 27. Public participation. Each local 9 government governing body, committee, board, authority, or 10 entity, in accordance with Article II, section 8, of the 11 1972 Montana constitution and Title 2, chapter 3, shall 12 develop procedures for permitting and encouraging the public to participate in decisions that are of significant interest 13 14 to the public.
- Section 28. Participation. In any meeting required to 15 16 to open to the public, the governing body, committee, board, authority, or entity shall adopt rules for conducting the 17 meeting affording citizens a reasonable opportunity to 18 19 participate prior to the final decision.
 - Section 29. Public records. (1) Except as provided in subsection (2), all records and other written materials in the possession of a local government shall be available for inspection and reproduction by any person during normal office hours. The governing body may impose reasonable fees
- 25 for providing copies of public records.

R

(2) Personal records, medical records, and other records which relate to matters in which the right to individual privacy exceeds the merits of public disclosure shall not be available to the public, unless the person they concern requests they be made public.

- (3) Except as provided by law and as determined by the chief law enforcement administrator, law enforcement records which relate to matters in which the right to individual privacy or law enforcement security exceeds the merits of public disclosure shall not be available to the public.
- (4) In case of attachment, the clerk of the court with whom the complaint is filled must not make public the fact of the filling of the complaint or the issue of such attachment until after the filling or return of service of the attachment.
- (5) No files in the office of the clerk of the district court relating to the adoption of children shall be open to examination or inspection by any person unless the person desiring to examine or inspect any such file shall first obtain written permission from the district judge, and no district judge shall grant any applicant permission to examine or inspect any such file in the office of clerk of district court unless such applicant shall set forth in his application good and sufficient cause for such examination or inspection.

- Section 30. Destruction of old records. (1) The governing body may by ordinance establish a procedure for routine destruction of old worthless reports, papers, or records that have served their purpose or are substantiated by permanent records. The ordinance is subject to the approval of the department of community affairs and the historical society.
- Commercial Code—Secured Transactions shall be retained by the records administrator for a period of 8 years after receipt, after which they may be destroyed. Financing statements, continuation statements, statements of assignment, and statements of release, the filing of which is authorized by the Uniform Commercial Code—Secured Transactions and as to which no termination statement has been filed, shall be retained by the filing officer for a period of 8 years after lapse of the original financing statement or of the latest continuation statement, whichever is later. At the expiration of this period all such statements may be destroyed.
- (3) Court records may be destroyed by order of the district court only when the records have been reproduced. The reproduction, identification, admissibility, and use of the reproductions shell be in accordance with Title 3, chapter 2.

LC 0105/01

(4) Any claim, warrant, voucher, bond, or general receipt may be destroyed after a period of 25 years.

1

2

3

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (5) Records relating to the operation of any public utility by a local government may be destroyed only after the expiration of the period during which the public service commission specifies that they must be kept.
- Section 31. State reports. (1) Local government governing bodies, chief executives, officers, employees, departments, boards, and authorities shall file with state agencies in a timely fashion all reports and information required by state law.
- (2) The department of community affairs shall coordinate to the greatest extent possible the collection of data by state and federal agencies in order to minimize the requests of local governments and to maximize access to information collected on local governments.
- (3) Prior requesting reports from local governments, all state agencies shall notify the department of community affairs of the intended request.
- Section 32. Reports of departments, boards, and authorities. (1) All departments, boards, and authorities shall file an annual report with the chief executive who shall compile the reports and present them to the governing body.
 - (2) The chief executive may specify the form, content,

and deadline for filing reports.

Section 33. Special powers. A county may do all things

necessary and appropriate to:

(1) hold a county agriculture fair or a junior fair. or both:

- (2) use and permit the use of the fairgrounds. buildings, and facilities for other recreational and educational activities and services:
- (3) supervise and manage the fairgrounds. buildings. and facilities: 10
- 11 (4) hold special purebred livestock shows and sales: 12 and
- 13 (5) prepare, transport, and care for any exhibition related to the products and resources of the county. 14
- 15 Section 34. Finances. (1) The county governing body 16 may budget, appropriate, and expend each year out of money 17 available to the county such money as it considers advisable 18 for the purpose of:
- 19 (a) securing, equipping, maintaining, and operating a 20 county fair or a junior fair, or both, including the 21 acquisition of land for the fair, the construction of such 22 buildings and facilities as may be necessary, and the 23 maintenance of those properties;
- 24 (b) providing other recreational and educational 25 activities and services;

13

14

15

16

17

18

19

20

21

22

1 (c) conducting special purebred livestock shows and 2 sales in the county:

3

5

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (d) defraying the expenses of collecting, transporting, and taking care of any exhibit from the county at any state fair, county agricultural fair, 4-H club or future farmers fair, seed show, or other agricultural exhibit held within the state or county; and
- (e) advertising the agricultural resources of the county, as directed by the governing body or through the department of agriculture, or assisting the department of agriculture in presenting exhibits of Montana products at fairs or expositions outside the state.
- (2) The county governing body may permit the userent, and lease for limited periods of time of the county and junior fairgrounds and buildings and facilities on the fairgrounds, provided that:
- (a) any such rental contract or lease shall not conflict with the operation of the county fair;
- (b) the county shall establish policies necessary to regulate the use of those properties by public and private groups during the fair season and during the balance of the year;
- (c) these policies shall specify schedules for rents and charges, liability responsibilities, insurance and police protection requirements, and such other matters as

the governing body may consider advisable; and may allow for the use of the fairgrounds and buildings without charge;

- 3 (d) the renter or lessee shall give a bond such as the4 governing body shall consider sufficient;
- 5 (e) any rental contract or lease may be immediately 6 canceled if the renter or lessee fails to adhere to any term 7 of the lease; and
- 8 (f) nothing herein shall be construed so as to prevent
 9 the county governing body from permitting schools to use the
 10 fairgrounds, buildings, and facilities for athletic and
 11 other public school purposes.
 - (3) Unless otherwise provided by ordinance, all revenue generated by the county fair and by the rental and leasing of the county fair rounds, buildings, and facilities shall be deposited to the fair account and may be used in any manner authorized by this section.
 - (4) Unless otherwise provided by ordinance, if a junior fair is held separately from the county fair, all revenue generated by the junior fair and by the rental and leasing of the fairgrounds, buildings, and facilities shall be deposited to the junior fair account and may be used in any manner authorized by this section.
- 23 (5) The county governing body upon the recommendation 24 of the county finance administrator shall determine the 25 procedure to be utilized in the county for making payments

8

9

10

11

12

13

14

15

16

17

25

LC 0105/01

required during fair time to fair employees, performers, exhibitors, and others. The procedure shall provide for adequate internal controls and recordkeeping.

1

2

3

5

6 7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

(6) No county tax levy shall be expended for horseracing.

Section 35. Policy and purpose. It is policy of this state that:

- (1) the management of agricultural and other pests is primarily the responsibility of the owner or occupier of the land. However, pest infestations of unusual nature, proportion, or density may require resources and cooperative efforts beyond the capabilities of individuals.
- (2) to prevent and reduce injury and economic loss to agriculture, related industries, and the public health, a county may provide pest management programs;
- (3) precautions shall be taken to protect and preserve human health and the environment.

Section 36. General definitions. In [SB 11, SB 12, SB 13, SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SB 23], unless otherwise provided or the context requires a technical or other interpretation, the following definitions apply:

(1) "Agreement" means a written understanding and expression of intention between the county and a person or a public agency with respect to certain facts, performances, and mutual obligations concerning their rights and duties
within a specified county pest management program.

- 3 {2} "Agricultural insect pest" means those insects
 4 which reduce the quantity or quality of food, feed, forage,
 5 or fiber during production; damage commodities during
 6 harvesting or storage; or transmit disease organisms to
 7 valuable plants.
 - (3) "Infestation" means that a pest exists in such numbers, under such conditions, or at such times as to threaten human health or to destroy, damage, or threaten to destroy livestock, agricultural crops, or natural resources.
 - (4) "Land" means all land and water area, including but not limited to structures, buildings, contrivances, and machinery appurtenant thereto or situated thereon, fixed or mobile, including any used for harvest or transportation which are owned, controlled, leased, or occupied by any person or public agency.
- 18 (5) "Management" means those short— or long-term
 19 programs and procedures which may be employed to reduce.
 20 eliminate, or prevent the adverse economic or public health
 21 effect of designated pests or pest populations within the
 22 county.
- 23 (6) "Management plan" means the ongoing policies and 24 processes of an active management program.
 - (7) "Nontarget organism" means any plant or animal

which has not been designated a pest and which is not the intended target of the specific management measure.

1

2

3

5

6 7

R

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (8) "Noxious plant" means any weed plant which is capable of becoming established in a suitable habitat by seed, root part, or modified stem; which is extremely resistant to mechanical, biological, and chemical control techniques; and which may render land unfit for use, damage livestock or wildlife, or be injurious to humans. The following plants, plant parts, and their seed are declared to be noxious and subject to county noxious plant management programs: Cardaria draba (whitetop): Carduus nutans (musk thistle); Centaureau repens (Russian knapweed); Circium arvense (Canada thistle); Convolvulus arvensis (field bindweed); Euphorbia esula (leafy spurge); Halogeton glomeratus (halogeton): Hypericum perforatum (St.-Johnswort): Linaria dalmatica (dalmation toadflax): Linaria vulgaris (common toadflax); Sonchus arvensis (perennial southistle); Tanacetum vulgare L. (common tansy).
- (9) "Owner or occupier" means any person or public agency which owns, leases, occupies, controls, or manages any land within the county and within the boundaries of the specified pest management program.
- (10) "Pest" means an organism or a species of organism, plant or animal, which by its presence or by its action causes economic loss to agriculture and related industries,

- damages natural resources, or threatens human healthAgricultural and other pests as defined by this section
 include agricultural insect pests, mosquitoes and other
 vectors, noxious plants, and vertebrate pests.
- 5 (11) "Pest management program" means any or all county
 6 programs for the management of any agricultural or other
 7 pests, defined and designated as provided by [section 33
 8 through section 67 of S8 15]
- 9 (12) "Pest management supervisor" means the person or 10 persons authorized by the county to supervise or administer 11 any or all county pest management programs.
- 12 (13) "Serious infestation" means an infestation which
 13 cannot be managed in an economically or environmentally
 14 sound way on an individual basis, pest management plan
 15 basis, or single county basis.
- 16 {14} "Vector" means a living organism which may
 17 adversely affect the public health and well-being by
 18 directly or indirectly transporting or transmitting a
 19 disease-causing agent or which may cause other health
 20 trauma. Vector includes but is not limited to mosquitoes.

21

22

23

24

25

(15) "Vertebrate pest" means, individually or as a species, a four-legged, carnivorous mammal predatory in nature, a rodent, or a designated bird when that animal by its presence or by its actions causes a significant economic, environmental, or human health problem. Each of

LC 0105/01

1 the following animals, individually or as a species, is 2 designated as a potential vertebrate pest which may be included in a county vertebrate pest management program when 3 that animal becomes a pest: Columbia livia (rock dove): Sturnus vulgaris (starling); Passer domesticus (house sparrow); Euphagus cyanocephalus (brewer's blackbird): 7 Corvus brachyrhynchos (crows); Pica pica (magpies); Spermophilus columbianus (columbian ground 8 squirrel); 9 Spermophilus richardsonii (richardson ground squirrel); 10 Thomomys talpoides (northern pocket gopher): Mus musculus 11 (house mouse); Rattus norvegicus (Norway rat); Myocaster 12 coypus (nutria); Mustela frenata (long-tailed weasel); Mephitis mephitis (striped skunk); Canis latrans (coyote). 13 (16) "Weed" means any living plant which by its 14

presence reduces land use for man's benefit.

15

16

17

18

19

20 21

22

23 24

25

Section 37. Creation of pest management program. (1) A county may provide immediate and long-range pest management services. The county shall take precautions to protect and preserve human health and the environment, particularly beneficial and nontarget organisms and their habitat. A program may provide for varying levels of financing and services through such mechanisms as subordinate service districts. Fifteen percent of the electors or 15% of the owners or occupiers of property within the boundaries of a proposed pest management program may petition for the

- creation of that program, as provided by [section 81 of \$8
 2 12].
- 3 (2) Before implementing a pest management program, the 4 county shall prepare a management plan as a basis for that 5 program. The management plan shall include:
- (a) a statement of objectives of the proposed pest
 management program;
- 8 (b) the specific pest species to be managed;
- 9 (c) the apparent density and boundaries of the pest
 10 population or populations;
- 11 (d) the actual hazard, damage, and economic loss
 12 caused by the pest or pest population;
- 13 (e) the proposed boundaries of the pest management
 14 program;
- 15 (f) the proposed pest management methods including
 16 alternatives:
- 17 (g) the probable effect of management measures on the 18 pests and on nontarget organisms in the area;
- 19 (h) the estimated costs of the proposed program and
 20 how they may be apportioned. The plan shall specify any
 21 subordinate service district to be created by the
 22 implementation of the plan.
- (i) a statement of the specific priorities of theprogram elements in the management plan;
 - (j) any other relevant information.

(3) In preparing its management plan, the county shall invite input and assistance from the public and from resource persons.

- (4) Before adopting a management plan and except as otherwise provided, the county shall:
- (a) provide notice within the county of the intent to create the pest management program. In addition to other requirements for the notice, the notice shall specify the proposed boundaries of the program.
- (b) hold a public hearing on the proposed plan and program as provided by [SB 11, SB 12, SB 13, SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SB 23].
- (5) Not less than 6 days after the public hearing on the management plan, the county may by ordinance adopt the management plan.
- of SB 15], a county governing body may include in a pest management plan and program any other weed species, vector species, or vertebrate pest species when that organism has become a pest and when the county has requested and received approval from the appropriate state agencies. A county shall request approval from the following agencies for the designation of an additional pest in its management plans for weed species, the cooperative extension service and the agricultural experiment station; for vectors, the

- departments of health and environmental sciences, livestock, and fish and game; for vertebrate pests, the departments of health and environmental sciences, livestock, and fish and game. A majority of the agencies must approve or disapprove the request in writing within 21 days, except if additional information is requested and a specified extension of time is agreed upon. If the agencies approve or if no action is taken by the agencies within the established time, the county governing body way by ordinance include that pest in its management plan and program.
 - (7) The provisions of [section 51(3) of SB 15, section 55(4) of SB 15, and section 65(5) of SB 15] for dealing with emergency or precipitous pest situations supersede the requirements of subsections (4), (5), and (6) of this section.
 - management service under current law may continue to do so until two years after [the effective date of this act]. By that date, the county by ordinance shall adopt a management plan for each pest management program the county continues to provide. Only pests as defined by [section 36 of SB 15] may be included in any continuing program and its plan, except as provided by [section 37(6) of SB 15]. Before adopting a management plan for a current pest management service, the county shall publish notice and hold a public

-40-

LC 0105/01

hearing	on	the	management	plan.	as	prov i ded	ÞУ	[section	37
of SB 15]•								

- (9) A county may by ordinance terminate any pest management program it is authorized to create, except that each county shall provide a noxious plant management program.
- Section 38. Administrative appeal. (1) A person substantially or adversely affected by a pest management program or any part of that program may protest or appeal any decision or action of the county regarding that program.
 - (2) The appeal or protest shall be:

1

2

3

5

6

7

8

9

10

11

15

16

17

18

21

22

- (a) (i) submitted to the governing body or other
 entity prescribed by the governing body in a manner provided
 by ordinance;
 - (ii) submitted before or within 30 days of the passage, adoption, or implementation of the ordinance or resolution constituting the decision being protested or appealed;
- 19 (iii) submitted before or within 30 days of an action
 20 protested: and
 - (b) heard within 30 days of the filing of the appeal or protest, if a hearing is granted.
- 23 (3) The decision on the appeal or protest shall be
 24 made within 30 days of the hearing and shall be in writing
 25 setting out in detail the contested issues and the facts

1 relied upon in rendering the decision.

- 2 (4) If the initial appeal was to an entity other than
 3 the governing body, the decision may be appealed to the
 4 governing body in the same manner as the initial appeal.
- 5 (5) A person granted a hearing may be represented by 6 counsel.
- 7 Section 39. Judicial review. (1) Judicial review in 8 district court may be commenced:
- 9 (a) by any person substantially or adversely affected
 10 by a pest management program or any part of a program and
 11 who seeks injunctive relief; or
- 12 (b) a party wishing to appeal the decision of the 13 administrative hearing provided for in [section 38 of SB 14 15].
- 15 (2) Judicial review shall be commenced by notice of 16 appeal or petition within 30 days of the:
- 17 (a) administrative hearing decision; or
- 16 (b) adoption, passage, or implementation of the 19 ordinance, resolution, or action constituting the decision 20 of the county to be enjoined and reviewed.
- 21 (3) In a judicial review of the county action
 22 concerning a pest management program or any part of a
 23 program or administrative appeal, the court shall sustain
 24 the findings of the county with respect to questions of fact
 25 if supported by substantial evidence when considered on the

record as a whole.

Section 40. Special powers. (1) A county may enter any land in the county for purposes of a pest management program, provided that the county makes a reasonable effort to inform the owner or occupier of the land.

- (2) A county may provide survey and detection services for any designated or potential pest and may enter any land in the county for that purpose.
- (3) Prior to entering land for the implementation or enforcement of a program, other than survey and detection, the county shall obtain the written permission of the owner or occupier or shall notify the owner or occupier by certified or registered mail no less than 5 days before entering the land or shall obtain a warrant.
- (4) In case of a serious infestation constituting a public health hazard and requiring prompt attention, the county governing body with the concurrence of the local, state, or federal health officer may authorize entry on the land for the purpose of abating the health hazard.
- (5) A county may enter into a pest management agreement with any person or public agency for purposes of carrying out a pest management program.
- 23 (6) A county may use quarantine procedures consistent
 24 with the purposes of [section 33 through section 67 of SB
 25 15].

1 (7) A county may submit any pest management plan to
2 any appropriate state agency for review and comment and may
3 request technical, planning, consulting, and other
4 assistance from any public agency.

Section 41. Role of state agencies. (1) A county having developed a management plan shall notify each of the following public agercies and, upon request by an agency, shall submit a copy of chat plan and of any substantial modifications to that plan to the agency for review and comment: departments of agriculture, fish and game, health and environmental sciences, livestock, natural resources and conservation, the Montana agricultural experiment station, and the Montana cooperative extension service.

- (2) A state agency may provide the county with technical, planning, consulting, and other services.
- (3) The department of agriculture for noxious plants and agricultural insect pests, the department of health and environmental sciences for mosquitoes and other vectors, and the department of livestock for vertebrate pests, in cooperation with the counties and other public agencies, may:
- (a) collect data pertinent to the management of pestsin the specified category;
- 24 (b) analyze the economic and environmental impact of
 25 the pests in the counties;

-43-

-44-

(c) prepare and periodically revise a report based on that analysis. The report may include both prevailing and minority interpretations, if any.

₽4

- (d) promptly inform the county of any potential or existing infestation observed on lands within and adjacent to the county; and
- (e) prepare and distribute to all counties on which the agencies have information and in which such a pest population is known to exist a periodic and reasonably current report on the situation in those counties with regard to those pests, their impact, and the results of state and local pest management programs.

Section 42. Services. (1) A county may sell materials, rent or lease equipment, and provide assistance to conduct a pest management program authorized by [SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, and SB 20] and a management plan adopted under [SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, and SB 20]. The materials, equipment, and assistance are to be available, distributed, and used only in compliance with the priorities of the pest management plan and applicable county, state, and federal laws and regulations. The charge for materials and equipment shall be not less than actual costs including depreciation and administration. Operational assistance for noxious plant management must also comply with [section 43(2) of SB 15 or section 48(1) of SB 15].

- 1 Charges for materials and equipment for noxious plant
 2 management must be at a rate equivalent to the local or
 3 prevalent commercial rate for similar services.
 - (2) Nothing in [section 35 through section 63 of SB 15] shall be construed to authorize a county to manage or assist in the management on private or public lands of any pests other than those specifically designated by the pest management plane
 - Section 43. Finances. (1) A county may finance a pest management program in any manner authorized by [SB 11, SB 12, SB 13, SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SB 23], including but not limited to any manner authorized by [section 33 through section 67 of SB 15].
 - (2) A county may enter into financial or operational agreements to assist owners or occupiers of land within a pest management program with a portion of the cost of managing pests designated by that program. The county governing body may budget and appropriate from the general fund and from the appropriate pest management account such money as it considers advisable for the purpose of sharing the costs of pest management with the owners and occupiers of land within the program. If the county agrees to assist the owners or occupiers financially or operationally, any assistance shall be equitably available to all owners or

occupiers in the boundaries of the program and shall be in accord with the priorities established by the pest management plan-

- (3) Any money generated and costs recovered by a pest management program shall be deposited to the account of that program, unless otherwise provided by ordinance. The money may be used during the current year or a subsequent year for purposes of the program as provided by appropriation.
- (4) All fines and penalties collected under the pest management provisions of (section 33 through section 67 of SB 15) shall be paid to the county finance administrator and deposited to the county general fund, unless otherwise provided by ordinance.
- Section 44. Policy and purpose. (1) Moxious plants are an economic problem requiring intensive, long-term management.
- (2) The management of noxious plants is primarily the responsibility of landowners and occupiers. Each owner or occupier of land is encouraged to learn to identify noxious plants, to survey his land and denote the presence or absence of noxious plants, to manage any noxious plants on his land with the goal of lasting reductions or elimination of those noxious plants, to enter into a long-term agreement with the county that he will manage the noxious plants on his land, and to assist the noxious plant management

supervisor as much as is practical in carrying out the provisions and intent of [section 33 through section 67 of SB 15].

(3) When infestations of noxious plants are of an unusual nature, proportion, or density, the cooperation and resources of individuals, communities, and governmental entities may be desirable to manage infestations. Therefore, every county is to develop and implement an immediate and long-range noxious plant management program throughout the county. Management methods should include the use of grazing systems which encourage vigorous native ranges; the reseeding of disturbed areas; and the replacement of noxious plant infestations with beneficial plants, especially native plants where desirable and practical.

Section 45. Creation. (1) Each county, as provided by [section 37 of SB 15] and in cooperation with the owners and occupiers of land in the county, shall provide a program for the immediate and long-term management of noxious plants on all land within the county. Long-term programs shall be not less than 3 years in duration and shall be updated periodically to apply new management priorities and techniques and to reflect changes in ownership and control of the lands involved.

(2) The county governing body may modify the list of noxious plants subject to the county noxious plant

-47-

LC 0105/01

management plan and program. Additions to the list shall be made as provided by [section 37(4) of SB 15].

Section 46. Prohibitive statement. Management of noxious plants is primarily the responsibility of the owner or occupier of the infested land. After due notice and opportunity to enter into a noxious plant management agreement as provided by [section 40 and section 48 of SB 15], it is unlawful for an owner or occupier of land in the county to willfully allow any noxious plant designated by the county noxious plant management plan to go to seed or to self-propagate by root part or modified stem on that land. An owner or occupier who enters into and adheres to a noxious plant management agreement with the county meets the requirements of this provision.

Section 47. Administration. (1) The county shall:

- (a) designate a noxious plant management supervisor.

 as provided by [section 33 of SB 13] or by interlocal agreement between two or more counties;
- (b) submit its noxious plant management plan and substantial modifications of that plan to the cooperative extension service and the departments of agriculture, fish and game, health and environmental sciences, highways, and state lands;
- 24 (c) conduct periodic comprehensive surveys and 25 analyses of all noxious plant populations within the county;

(d) investigate alternative methods of managing noxious plants with the goal of achieving lasting reductions in noxious plant densities and consult and advise upon matters pertaining to the best and most practical methods of noxious plant management;

(e) engage in educational activities designed to assist owners and occupiers of land in the county to identify, survey, and manage noxious plants on their land:

- (f) cooperate with and assist noxious plant management supervisors of other counties:
- (g) prepare an annual written report and evaluation of the noxious plant management program and such other reports as may be required by the county governing body. The county shall submit a copy of any report, upon request, to the cooperative extension service and the department of agriculture.
- (2) The county and the department of highways shall enter into an interlocal agreement, to be reviewed and revised periodically, specifying their mutual responsibilities with respect to the management of noxious plants by the county on state highway rights-of-way.
- 22 (3) The county governing body and the governing body
 23 of each included municipality shall cooperatively plan for
 24 the management of noxious plants within the boundaries of
 25 the municipality. The county shall implement management

procedures for noxious plants only as described within the plan for within the boundaries of the municipality. The county shall plan, implement, and enforce its noxious plant management program equitably within and without the boundaries of the municipality. Control of nuisance weeds within the municipality remains the responsibility of the municipality.

1

2

3

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Section 48. Special powers. (1) The county may implement noxious plant management measures on land within the county in accord with its noxious plant management plan when:

- (a) the land is county owned or controlled or involves the rights-of-way of municipal, county, state, or federal trafficways;
- (b) the land is determined by the county to have an infestation of a size, nature, or density that is beyond the reasonable capacity of the owner or occupier to manage, that is in the best interests of the county to manage, or both; and
- (c) an owner or occupier of land in the county is in violation of [section 45 of SB 15] and, after being served the appropriate notice, refuses to enter into an agreement and to implement management measures. Nothing in [SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, and SB 20] shall be construed to permit or require a county to enter any state

or federally owned lands for other than survey and investigatory purposes except by agreement with the agency responsible for managing those lands. For purposes of this section, lands leased by the state as provided by [section 50(2) of SB 15] shall be considered as private lands.

- (2) Where complaint has been made or the noxious plant 6 management supervisor has reason to believe that noxious 7 plants are present upon lamis in the county, the supervisor 9 or his representative shall inspect those lands, as provided by [section 40 of SB 15]. If noxious plants are found, the 10 county by certified mail shall inform the owner or occupier 11 of the infested land, directing him to comply within a 12 reasonable, specified period of time with the county noxious 13 14 plant management plan as required by [section 46 of SB 15]. 15 If the notification is not observed within the specified period of time. the county by certified mail shall inform 16 the owner or occupier and shall institute management 17 measures on the infested land. The supervisor shall provide 18 the county finance administrator and the owner or occupier 19 of the infested land with an itemized account of services 20 and expenses, a legal description of the infested land, and 21 such other information as the finance administrator may 22 require. Expenses, including penalty, if any, shall be paid 23 24 as provided by [section 50 of SB 15].
 - (3) Tax-exempt lands as defined in 15-6-201 through

15-6-208 are subject to [section 44 through section 50 of S8 15] and may be assessed or charged a fee as other land under [section 48(2) and section 50(1) of S3 15].

1

Z

3

5

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (4) (a) Whenever the natural sod cover or growth of beneficial plants on right-of-way areas is seriously disturbed by construction or maintenance of municipal and county trafficways, irrigation ditches, drain ditches, subdivisions, or otherwise, the governing body shall require that the disturbed areas be seeded to beneficial native plants, an adaptable perennial grass, or a combination of perennial grasses and legumes. Every effort shall be made to establish a sod cover or a growth of beneficial plants on the disturbed area.
 - (b) All seed used shall meet certified standards.
- (c) Time and method of seeding, fertilizing practices, and grass species may be those recommended by the Montana cooperative extension service.
- (d) Nothing in this section shall be construed to prevent or discourage the use of seeds or parts of native species where desirable and practicable.
- (5) The county may adopt and enforce regulations for implementing a quarantine for farm products, machinery, and equipment containing noxious plants, their parts and seed, to be transported within the county. County regulations shall be at least as stringent as the minimum standards

1 established for the counties by the department of
2 agriculture.

- 3 (6) The county shall cooperate with and assist the 4 department of agriculture in enforcing any inspection and 5 certification program and any embargo in order to prevent 6 the introduction from other states of designated or new 7 noxious plants, their parts or seeds.
- 8 (7) The county governing body, because of particular 9 economic, environmental, or human health considerations, may 10 exempt one or more specific areas of the county from the 11 noxious plant management program or from the use of specific 12 management techniques. The governing body may modify or 13 terminate an exemption.
 - Section 49. Roles of state agencies. (1) In cooperation with the counties, the cooperative extension service and the department of agriculture shall perform and coordinate the following duties and responsibilities:
- 18 (a) provide technical assistance to the county noxious
 19 plant management programs, which shall include at least:

14

15

16

17

24

- (i) determining suitable methods for managing noxious
 plants;
- (ii) providing training sessions to help supervisorsimprove their noxious plant management programs; and
 - (iii) providing and distributing such information, materials, personnel, and funds as are available to assist

county personnel in the management of their programs:

- (b) develop, compile, and maintain records of noxious plant infestations in the counties, which shall at least denote the presence or absence in each county of each noxious plant species designated by [section 36(6) of SB 15]; determine the number of acres infested with each noxious plant species in each county; and define the noxious plant infestations per county, watershed, or other appropriate geographical region of the state;
- (c) assist in the development of noxious plant management programs appropriate to the size, nature, and density of each infestation and including all or parts of one or more counties;
- (d) provide funds and personnel, if available, to manage or assist in managing serious infestation of a potentially noxious plant newly introduced into the state;
- (e) assist in the development of watershed, regional, and statewide noxious plant management programs, including the acquisition of state and federal funds for noxious plant management; and
- (f) acquire state and federal funds for noxious plant management on state and federal lands.
- (2) The department of agriculture shall establish
 minimum standards for county noxious plant quarantine.
 - (3) A public agency which reviews and comments on a

county noxious plant management plan may recommend to the county specific areas which for economic, environmental, or human health reasons might be exempted from the county noxious plant management program or from one or more management techniques of the program.

Section 50. Finances. (1) (a) The cost of noxious plant management on his land; remains the responsibility of the owner or occupier when the county implements management measures as provided by [section 48(2) of SB 15]. The county shall levy a special assessment against the land on which the infestation occurs or shall impose a charge as provided by [section 48(3) of SB 15]. The special assessment or charge shall include the total actual costs of services rendered and expenses incurred, including administration, depreciation, and penalty, if any.

- (b) The county governing body may establish a uniform schedule of penalties to be paid by an owner or occupier who fails to comply with [section 48(2) of SB 15].
- (2) The state board of land commissioners shall provide in the lease of any state lands that the lessee of the lands shall assume and pay all service charges, special assessments, and taxes levied by the county for the county noxious plant management program and shall be responsible for noxious plant management on those lands as provided by [section 33 through section 63 of SB 15]. The charges,

-56-

special assessments, and taxes shall be levied and collected as are other property taxes in the county or as provided by ordinance.

- management program on the rights-of-way for state highways shall be levied against the state department of highways and shall be paid by the state department of highways in compliance with an interlocal agreement between the county and the department. A county shall include all state highways in the county in its noxious plant management plan and shall submit a copy of that plan to the department of highways for review and approval of that portion of the plan affecting the department.
- (4) Money for the reseeding of right-of-way areas off county trafficways, as provided by [section 48(3) of S8 15], may be allocated from the money available for county trafficways.
- Section 51. Creation. (1) A county may plan and implement a program for the timely surveillance and management of agricultural insect pest infestations in the county as provided by [section 37 of S8 15].
- (2) A county shall submit its management plan to the department of agriculture for review and comment. When the plan involves financial assistance from the state, it shall be submitted to the department of agriculture for review and

approval.

ı

- 2 (3) When the county governing body has cause to 3 believe that a serious agricultural pest infestation exists 4 which may require prompt management measures in the county:
 - (a) the county shall develop a management plan for managing the infestation:
 - (b) the county shall make a reasonable attempt to inform the owners and occupiers of all lands in the infested area and of adjacent lands which might be affected by the management program. Notification may be by mail, telephone, radio, or other means. Notification shall include:
- 12 (i) the nature and estimated degree of infestation; 13 (ii) the apparent boundaries of the infested areas; 14 and
 - (iii) the time, place, and purpose of a public hearing in the vicinity at which the owners or occupiers of land in the affected area may express their approval or opposition to the proposed management program;
 - (c) the county shall hold a public hearing to discuss the proposed management program not less than 24 hours after notification has been given. If the county governing body considers such action necessary and advisable, it may create the proposed agricultural insect pest management program by enacting an emergency ordinance as provided by {section 53(2) and section 56(4) of SB 12].

(4) The owner or occupier of land in an infested area may protest implementation of the proposed program on his lands, in which case the program may not be implemented on those lands, provided that:

- (a) the owner or occupier remains liable for his share of the costs of any management program which encompasses or is contiguous to his infested lands; or
- (b) the owner or occupier may provide for his lands an alternative management method approved by the county and by the department of agriculture.
- Section 52. Special powers. (1) Through its agricultural insect pest management program, a county may provide for survey, surveillance, planning, and technical assistance to the owners or occupiers of lands in the county.
- (2) In case of a serious agricultural insect pest infestation, the county may mid in the implementation of and may share the costs of the program.
- 19 (3) A county may cooperate with the department of 20 agriculture as provided by 80-7-501 through 80-7-506.
- 21 Section 53. Role of state agencies. The department of 22 agriculture:
 - (1) shall review and comment on all agricultural insect post management programs proposed by the county. The department shall review and approve all proposed

- agricultural insect pest management programs in which the state assists the county financially.
- 3 (2) may assist the county as provided in 80-7-5014 through $80\cdot7-506$.
 - Section 54. Finance. (1) The county governing body may budget, appropriate, and expend such money as is necessary to an agricultural insect pest management program and such money as may reasonally be expected to be needed for managing and sharing the anticipated costs of a potentially serious agricultural insect pest infestation. In determining the amount to be budgeted for a potentially serious infestation, the county governing body shall take into consideration the results and recommendations of recent agricultural insect pest surveys conducted by county, state, or federal agencies.
 - (2) A county may finance the management program for a previously unforeseen serious agricultural insect pest infestation as provided by [section 53 and section 54 of SB 22]. The county shall be reimbursed for the program by the owners and occupiers of land within the program area in any manner authorized by [SB 11, SB 12, SB 13, SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SB 23]. The amount to be appropriated, the amount of county cost-sharing, if any, and the method and timing of reimbursement shall be as specified at the time the program

agencies.

1

2

3

5

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Ŕ

Section 63. Finance. (1) The county governing body may budget and appropriate annually such money as it considers advisable for a vertebrate pest management program and may:

- (a) levy a tax not to exceed 2 mills on all agricultural, horticultural, grazing, and timber lands and their improvements within the boundaries of a rodent management program, for use in that program; and
- (b) collect a service charge not to exceed the amount established in the petition of the owners of sheep, cattle, and other livestock within the boundaries of a predator management program for use by that program.
- predatory animals subject to the county vertebrate pest management program, provided that in its vertebrate pest management plan the county establishes regulations which include but are not limited to the time of year the bounty program is in effect; the method of verifying that the predator was taken within the boundaries of the program; and the method of marking the skin or fur so that it cannot be resubmitted for bounty. A county having a bounty program shall establish a bounty fee schedule and a predatory animal bounty account.
- Section 64. Definition. In [section 33 through section 63 of SB 15], unless otherwise provided or the context

requires a technical or other interpretation. "agent" means
that person designated and employed as a county cooperative
extension agent as a result of an interlocal agreement
between the governing body of a county and Montana state
university.

Section 65. Creation. The governing body of any county may cooperate with Montana state university and the U.S. department of agriculture for the purpose of carrying on extension work in agriculture, home economics, youth and community development, and such other services as may be authorized or implied by [SB 11, SB 12, SB 13, SB 14, SB 15, SB 16, SB 17, SB 18, SB 19, SB 20, SB 21, SB 22, and SB 23]. The governing body may enter into an interlocal agreement with Montana state university which shall specify:

- 15 (1) the minimum amount of the appropriation in the 16 county for extension services;
 - (2) the method of its expenditure;

7

9

10

11

12

13

14

17

- (3) the responsibility for the direction of the work;
- 19 (4) the procedure for appointing the extension agents;
- 20 (5) the compensation and conditions of service of the 21 agents; and
- 22 (6) such other stipulations as the governing body and
 23 the university shall include.
- 24 Section 66. Severability. If a part of this act is 25 invalid, all valid parts that are severable from the invalid

part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

Section 67. Effective date. This act is effective on July 1, 1981.

-End-