## SENATE BILL 13

## IN THE SENATE

January 3, 1979

Introduced and referred to Committee on Local Government.

April 20, 1979 Died in Committee

1	SENATE BILL NO. 13
2	INTRODUCED BY JERGESON, WATT
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT TO GENERALLY REVISE THE

A BILL FOR AN ACT ENTITLED: "AN ACT TO GENERALLY REVISE THE

LAWS RELATING TO THE ADMINISTRATIVE PROVISIONS FOR LOCAL

GOVERNMENTS; AND PROVIDING AN EFFECTIVE DATE."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Liberal construction. The rule of law that the powers of a local government shall be strictly construed has no application to the powers of local governments in Montana. Any reasonable doubt as to the existence of a power or authority granted by law to local government shall be resolved in favor of the power or authority's existence.

Section 2. Powers vested in governing body. Unless otherwise provided or the context otherwise requires, all powers granted to local governments by law shall be vested in the governing body of the local government.

Section 3. Transition. (1) This [act] shall not affect the validity of any bond, debt, contract, obligation, or cause of action accrued prior to [the effective date of this act]. The governing body may have the power and duty to do all things required by prior law or by covenants and agreements entered into pursuant to such laws for the security of any such bond, debt, contract, or obligation.

1 (2) All ordinances, resolutions, regulations, and
2 interlocal agreements in effect [at the time this act
3 becomes effective] shall continue in effect until repealed
4 or amended in the manner provided by law.

5 (3) Each officer or employee affected by the reorganization of local government under this [act] is entitled to all rights which he possessed as a local covernment officer or employee before [the effective date of this act], including rights to tenure in position and of rank or grade, rights to vacation and sick pay and leave, 10 rights under any retirement or personnel plan or labor union 11 12 contract, rights to compensatory time earned, and any other 13 rights under any law, ordinance, resolution, or administrative policy. This section is not intended to 14 15 create any new rights for any officer or employee but to 16 continue only those rights in effect before (the effective 17 date of this act].

(4) All local government officers and employees holding offices or positions, whether elective or appointive, on {the effective date of this act} shall continue in the performance of the duties of their respective offices and positions until provision is made for the continued performance of the duties; the discontinuance of such duties; the discontinuance or combination of such office or position; the transfer of the officer or employee

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LC 0103/01 LC 0103/01

to another position; or the termination of employment of the employmen

Section 4. State technical advice and assistance. (1)
All state agencies are authorized and encouraged to provide technical assistance to local governments.

- (2) The technical assistance services shall not include those that can be as reasonably and expeditiously obtained through business channels.
- (3) State agencies are encouraged to develop the capacity to provide technical advice and assistance without charge to local governments, but they are also encouraged to establish service charges for special or extraordinary technical advice.
- (4) The department of community affairs shall coordinate technical advice and assistance provided to local governments by state agencies.
- (5) State agencies may lend personnel, equipment, and machinery to local governments.
- Section 5. Penalty. (1) The failure of an officer or employee to perform a duty imposed by law or ordinance is official misconduct as defined in 45-7-401 and may be punished as such.
- (2) Where a local government is required by state law to provide information to a state agency and fails to provide the required information, the department of

community affairs may issue an order stopping payment of any
state financial aid to the local government. Upon provision
of the information, all financial aid which was stopped
because of failure to provide the information shall be paid
to the local government.

Section 6. Public servants. All local government
officers and employees are public servants for the purpose
of determining the offense of obstructing a public servant
sprowled in 45-7-302.

Section 7. Local government legislation. All local government legislation shall be consistent with the organization and terminology of state law and retain the constitutional distinction between general government powers. self-government powers, and duties of all local governments as agents of the state.

Section 8. Joint procedures. If two or more local governments act jointly, they may jointly perform any procedures required by law or the governing body of a local government may delegate to another local government the responsibility for complying with administrative procedures such as publication or mailing of notices, but any public hearing shall be conducted by the respective governing bodies in their own jurisdiction or jointly and any final action shall be taken by each local government individually.

Section 9. General Jefinitions. In this [act], unless

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LC 0103/01

otherw	i se	provided	or	the	context	requires	а	technical	or
other	inter	rpretation	, the	fol	lowing	definition	15	apply:	

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- (1) "Appointing authority" means the chief executive or officer of the local government empowered by the plan of government to appoint or remove specified officers, employees, or board members of the local government.
- (2) "Apportionment plan" means a certificate prepared by a governing body or a study commission that contains the districts for electing members of the governing body.
- (3) "Authority" means any one of the independent authorities or districts which a local government is authorized to create by [section 75 of \$8 12].
- (4) "Board member" means a person appointed to an administrative or advisory board as provided in [section 53 of \$8 121.
- (5) "Budget administrator" means the person or persons designated by the governing body to perform the duties prescribed in [section 41 through section 56 of SB 22].
- (6) "Business" includes all kinds of vocations, occupations, professions, enterprises, establishments, and all other kinds of activities any of which are conducted for private profit or benefit, either directly or indirectly.
- (7) "Charter" means a written document defining the powers, structure, privileges, rights, and duties of the government and limitations thereon.

- (8) "Chief executive" means the elected executive in a 2 government adopting the Commission-executive forms 3 manager in a government adopting the commission-manager forms the chairman in a government adopting commission-chairman form, the town chairman in a government adopting the town meeting form, the commission acting as a 7 body in a government adopting the commission form, or the officer or officers so designated in the charter in a government adopting a charter.
- 10 (9) "Civil attorney" means the person designated by 11 the governing body as the legal counsel for the local 12 government as provided in [section 74 of SB 12].
- 13 (10) "Clerk of the governing body" means the person 14 appointed by the governing body to perform clerical and 15 other assigned duties to assist the governing body.
- (11) "Commission" means the governing body of a local 16 17 government established by the plan of government.
- 18 (12) "Commissioner" means a member of the local 19 government governing body.
- 20 (13) "Confederation" means a form of local government 21 that provides for the distribution of the governmental 22 authority between a county and one or more of the 23 municipalities which are located within the county.
  - (14) "Consolidation" means the joinder of one or more municipalities with one or more counties to form a single

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- local government that is both a municipality and a county
  for all purposes.
- 4 by a study commission that contains the plan for
   5 consolidation of existing local governments.
- 6 (16) "County" means an entity recognized as such by
  7 Article XI, section 1, of the Montana constitution.
- 8 (17) "County boundary" means an imaginary line defining9 the limits of a county.
- 10 (18) "County merger" means a form of local government

  11 that provides for the joinder of the corporate existence and

  12 government of two or more counties.
- 13 (19) "Elections administrator" means the person
  14 designated as the registrar by the governing body as
  15 provided in Title 13.
- 16 (20) "Elector" means a resident of the local government
  17 qualified and registered to vote under state law.
- 18 (21) "Emergency" means an unexpected condition that
  19 exists which imminently affects public health, welfare, and
  20 safety.
  - (22) "Employee" means a person other than an officer who is employed by a local government.

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23 (23) "Executive branch" means that part of the local
24 government, including departments, offices, and boards,
25 charged with implementing actions approved and administering

policies adopted by the governing body of the local
government or performing the duties required in [section 33
through section 92 of SB 21].

the municipal limits of an incorporated municipality bounded by those limits and an imaginary line paralleling the municipal limits at a distance of 5 miles within which the incorporated municipality may provide specified services and facilities and exercise designated regulatory powers.

(25) "Facility" means a building, property, physical improvement or system, or structural device that facilitates the delivery of a service.

(26) "Finance administrator" means the person or persons designated under [section 57 of SB 22].

(27) \*Folio\* means 100 words, counting every two figures necessarily used as a word, or any portion of a folio, when in the whole paper there is not a complete folio; and when there is an excess over the last folio exceeding one-half, it may be computed as a folio.

20 (28) "Form" means a specific and formal governmental
21 organization authorized as an alternative form of government
22 by Title 7, part 3.

(29) "Franchise" means an exclusive public privilege or right granted by a local government to an individual corporation, or any other public or private entity in the

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LC 0103/01

manner prescribed by [section 61 of SB 12].

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(30) "Governing body" means the commission or town meeting legislative body established in the alternative form of local government.

- (31) "Guideline" means a suggested or recommended standard or procedure to serve as an index of comparison and is not enforceable as a regulation.
- (32) "Jurisdictional area" refers, in the case of municipalities, to the area within the municipal limits and the extraterritorial area within which the municipality is providing any service or facilities or exercising any regulatory powers. In the case of counties, it refers to the entire geographical area enclosed within the county boundaries.
- (33) "Law" means a statute enacted by the legislature of Montana and approved and signed by the governor or a statute adopted by the people of Montana through statutory initiative procedures.
- 19 (34) "Local court" means a justice court, municipal
  20 court, or small claims court.
  - (35) "Local government" means either a municipality, a county, or a consolidated or confederated unit of government.

-9-

(36) "Local improvement district" means an area within
 a local government established as provided in [section 90 of

- 1 SB 12] with specific boundaries in which property is 2 specially assessed to pay for a specific capital improvement 3 benefiting the property assessed.
- 4 (37) "Lot" includes the word "parcel" or portion of a 5 lot or parcel.
- (38) "May" confers a power.

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- 7 (39) "Merger" means the joinder into a single unit of 8 two or more like units of local government. If two countles 9 merge, the resultant entity is a single county. If two 10 municipalities merge, the resultant entity is a 11 municipality.
- 12 [40, "Metropolitan service area", which may be
  13 established by agreement of municipal and county governing
  14 bodies as provided in [section 60 of SB 14], refers to the
  15 jurisdictional area of a municipality and any area beyond
  16 the extraterritorial area within which a municipality is
  17 authorized to provide any service or exercise any regulatory
  18 power.
  - (41) "Multicounty agency" means any organization authorized by state law consisting of two or more counties which is created or required to be created to provide and coordinate services. Participating local governments may provide funding or members to serve on a board, if there is a board, or both.
- 25 (42) "Municipal limits" means the corporate boundary of

LC 0103/01

an incorporated municipality.

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(43) "Municipality" or "municipal" means an entity which incorporates as provided by [section 47 through section 65 of SB 11] or which was incorporated under the provisions of any prior law as a city or town.

(44) "Office of the local government" means the permanent location of the seat of government from which the records administrator carries out his duties or the office of the clerk of the governing body where one is appointed.

(45) "Officer" means a person holding a position with a local government which is ordinarily filled by election and in those local governments with a manager, the manager.

(46) "Ordinance" means an act adopted and approved by a local government through the procedures in [section 56 of SB 12] and having effect only within the jurisdiction of the local government.

(47) "Owner", "record owner", or "owner of record"
means owner of record or purchaser of record.

(48) "Per diem" means actual cost of or a fixed rate for meals, lodging, and incidental expenses.

(49) "Person" means any individual, firm, partnership, company, corporation, trust, trustee, assignee or other representative, association, or other organized group.

(50) "Personal property" means tangible property other than real property, such as merchandise and stock in trade,

machinery and equipment, furniture and fixtures, motor
vehicles and vehicles, boats, vessels, and aircraft.

3 (51) "Plan of government" means a certificate submitted
4 by a study commission, a governing body, or petition from
5 the provisions of Title 7, part 3, that documents the basic
6 form of government selected including all applicable
7 suboptions. The plan must establish the terms of all
8 officers and the number of commissioners, if any, to be
9 elected.

(52) "Plat" means a graphical representation of a tract
of annexed land, a townsite, or a subdivision showing the
division of land into lots, parcels, blocks, trafficways,
and other divisions and dedications.

(54) "Population" means the number of inhabitants as determined by an official federal, state, or local census or official population estimate approved by the department of community affairs.

21 (55) "Printed" means the act of reproducing a design on 22 a surface by any process as defined by 1-1-203(3).

23 (56) "Property" means real and personal property.

24 (57) "Prosecuting attorney" means the person designated 25 by each county governing body to perform the duties

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LC 0103/01

described in [section 53 of \$B 21].

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(58) "Public agency" means a political subdivision.

Indian tribal council, state and federal department or office, and the Dominion of Canada or any provincial department or office or political subdivision thereof.

(59) "Public property" means any and all property owned by a local government or held in the name of a local government by any of the departments, boards, or authorities of the local government.

(60) "Real property" means lands, structures, buildings, and interests in land, including lands under water and riparian rights, and all things and rights usually included within the term real property, including not only fee simple absolute but also all lesser interests such as easements, rights—of—way, uses, leases, licenses, and all other incorporeal hereditaments and every estate, interest, or right, legal or equitable, pertaining to real property.

(61) "Records administrator" means the person designated by the governing body as the individual responsible for keeping the records which [section 36 through section 43 of SB 21] requires be kept.

(62) "Reproduced" means the act of reproducing a design on any surface by any process.

(63) "Resolution" means a statement of policy by the governing body or an order by the governing body that a

specific action be taken.

2 (64) "School district" means any territory, regardless
 3 of county boundaries, organized under the provisions of

3 of county boundaries, organized under the provisions of

Title 20 to provide public educational services under the jurisdiction of the trustees prescribed by that title.

6 (65) "Service" means an authorized function or activity
7 performed by local government.

8 (66) "Shall" imposes a duty, is always mandatory, and
9 is not merely directory.

10 (67) "Structure" means the entire governmental
11 organization through which a local government carries out
12 its duties, functions, and responsibilities.

13 (68) "Study commission" means a local government study
14 commission established pursuant to [section 33 through
15 section 49 of SB 12].

16 (69) "Study commissioner" means an elected or appointed

17 member of a local government study commission.

18 (70) "Subordinate service district" means an area

19 within a local government, established as provided in

20 (section 81 of SB 121, with specific boundaries in which

20 [section 81 of SB 12], with specific boundaries in which 21 certain services are carried out and in which taxes may be

22 levied to finance the service.

23 (71) "Tribal council" means the governing body of an

24 Indian reservation.

25 Section 10. Administrative rules. The governing body

LC 0103/01

may by ordinance authorize the chief executive to adopt administrative rules. All administrative rules shall be entered in an administrative code that shall be available in the office of the local government.

Section 11. Publish notice. (1) Unless otherwise specifically provided, when a local government is required to publish notice, publications shall be in a newspaper, except that in a municipality with a population of 500 or less or in which no newspaper is published, publication may be made by posting in three public places in the municipality which have been designated by ordinance.

(2) The newspaper shall be:

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- 13 (a) of general paid circulation with a second—class 14 mailing permit;
- 15 (b) published at least once a week!
- 16 (c) published in the county;
  - (d) published continuously in the county for the 12 months preceding the awarding of the contract.
- 19 (3) In a county where no newspaper meets these
  20 qualifications, publication shall be made in a qualified
  21 newspaper in an adjacent county.
  - (4) If a person is required by law or ordinance to pay for publication, the payment must be received before the publication shall be made.
- 25 Section 12. Noticu. Unless otherwise specifically

provided, when notice of a hearing or other official act is required, the following small apply:

- 3 (1) The notice shall be published two times with at
  4 least 6 days separating each publication. The first
  5 publication shall be no more than 21 days prior to the
  6 action and the last no less than 3 days prior to the action.
  - (2) The published notice shall contain:

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- 8 (a) the data, time, and place at which the hearing or9 other action will occur;
- 10 (b) a brief statement of the action to be taken;
- 12 (c) the address and telephone number of the person who 12 can be contacted for further information on the action to be 13 taken; and
- 14 (d) any other information required by the specific
  15 section requiring notice.
- 16 (3) A published notice required by law may be
  17 supplemented by a radio or television broadcast of the
  18 notice in the manner prescribed in 20-3-105 through
  19 20-3-107-
- Section 13. Mail notice. (1) Unless otherwise
  specifically provided, when a local government is required
  to give notice of a hearing or other official act by mail,
  the requirement may be met by:
- 24 (a) deposit of the notice properly addressed in the 25 United States mail with postage paid at the first-class

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LC 0103/01

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- (b) sending the notice by registered or certified mail rather than first class; or
  - (c) mailing the notice at the bulk rate instead of first class when notice is to be given by mail to all electors or residents of a local government.
    - (2) The notice shall contain:
  - (a) the date, time, and place at which the hearing or other action will be taken;
    - (b) a brief statement of the action to be taken;
- (c) the address and telephone number of the person who can be contacted for further information on the action to be taken; and
- (d) any other information required by the specific section requiring mail notice.
- (3) When notice by mail is required, the requirement shall apply only to persons whose addresses are known.
- Section 14. Petition. (1) Whenever a petition is authorized, unless the section authorizing the petition establishes different criteria, it shall be valid if it is signed by 15% of the electors of the local government and meets the following requirements:
- (a) contains a statement of the purpose for which it is circulated sufficient to meet the specific criteria set out in the section authorizing the petition;

1 (b) each signature is followed by the printed name of 2 the signer, the address of the signer's place of residence, 3 and the date of the signing; and

- (c) the petition contains the date it was first circulated and a statement that all signatures must be collected within 90 days of that date.
- 7 {2} Unless otherwise provided, all petitions shall be
  8 filed with the county elections administrator who shall
  9 determine the sufficiency of the signatures. No petition
  10 filed after the deadline for filing the petition, if any,
  11 shall be considered.
- 12 (3) Within 10 working days of the date the petition
  13 was filed, the county elections administrator shall
  14 determine the adequacy of the petition.

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- (4) Inadequate petitions shall be returned but may be amended or supplementary signatures may be obtained and the petition may be refiled prior to the deadline for filing the petition.
- 19 (5) Within 10 days of its second filing, the elections
  20 administrator shall again determine the adequacy of the
  21 petition. If it is still determined inadequate, it shall be
  22 rejected without prejudice to the filing of a new petition
  23 to the same effect.
- (6) If a petition is determined adequate, the
   elections administrator shall certify its adequacy and

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LC 0103/01

submit it to the governing body without delay.

- (7) A person may in writing withdraw his signature from a previously filed petition at any time prior to final action of the governing body.
- (8) The department of community affairs in cooperation with the secretary of state shall prepare and provide each county and municipality with:
- 8 (a) a standard petition form;

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- 9 (b) sample petition forms for initiatives.
  10 referendums, and recall elections: and
- 11 (c) sample petition forms for creation of subordinate 12 service districts and local improvement districts.
  - (9) Each county and municipality shall make available to the public on request sample petition forms.
  - Section 15. Public hearing. (1) When required, the governing body shall conduct public hearings for the purpose of providing reasonable opportunity for citizen participation prior to final decisions.
  - (2) At a minimum, a public hearing shall provide for submission of both oral and written testimony for and against the action or matter at issue. If the hearing is not held before the ultimate decision makers, provision shall be made for the transmittal of a summary or transcript of the testimony received to the ultimate decision makers prior to their determination.

1 (3) Public hearings may be held at regular or special
2 meetings of the governing body.

- (4) Petitions and latters received by the governing body or executive prior to the hearing shall be entered by reference into the mirutes of the governing body and considered as other testimony received at the hearing.
- 7 (5) Hearings may be adjourned from day to day or to a date certain.
- 9 (6) Except for budget hearings, the governing body or 10 boards may designate a subcommittee or hearings examiner to 11 conduct public hearings.
- 12 (7) When a joint hearing between the governing bodies 13 of a county and a municipality is authorized, the county 14 shall be responsible for conducting the hearing.
- Section 16. Protest. (1) Whenever a protest is authorized, it is sufficient if it is in writing, signed, and contains the following:
  - (a) a description of the action protested sufficientto identify the action against which the protest is lodged;
- 20 (b) a statement of the protester's qualifications to
  21 protest the action against which the protest is lodged,
  22 including ownership of property affected by the action; and
  - (c) the address of the person protesting.
- 24 (2) Protests shall be submitted as provided by law and
  25 ordinance. The person receiving protests for a local

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LC 0103/01 LC 0103/01

government shall note on each protest the date it was received.

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- (3) A protest which contains the required information may be signed by more than one person. A protest signed by more than one person is a valid protest by each signer.
- (4) A person may in writing withdraw a previously filed protest at any time prior to final action by the governing body.
- (5) Signers are encouraged to print their names after their signatures. 10
  - Section 17. Signatures. (1) The signatures and addresses on petitions shall be the same as the signatures and addresses on voter registration cards and, if not registered or if not required by law to be an elector, their common signature.
  - (2) The signatures on protests and waivers shall be the accepted common signatures.
  - Section 18. Rights on behalf of government or corporation. The chief executive of a local government or political subdivision of the state, the responsible agent of a federal or state agency, or the chief executive officer of a corporation may exercise the right of petition, protest, or voting on behalf of property owned by the government or corporation.
- 25 Section 19. Posting. (1) The governing body shall

specify by resolution a public location for posting

- information and shall order erected a suitable posting
- board. 3

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(2) When posting is required, a copy of the document shall be placed on the posting board, and a copy shall be

available at the local government office.

- 7 Section 20. Gaths and marriages. The chief executive. chairman of the legislative body, municipal judges, justices 9 of the peace, and judges of small claims court may administer paths and solemnize marriages. The clerk of the 10 district court and all elected local government officers. 11 12 except scabers of the governing body, may administer paths.
- 13 Section 21. Cath of office. Every elected local government official shall take the oath of office prescribed in Article III, section 4, of the Montana constitution. The 15 16 oath of office, certified by the official before whom the 17 was taken. Shall be filed with the election
- 18 administrator before the officer exercises any official
- duties. 19

- 20 Section 22. Waiver of mail notice or protest. (1) If
- 21 all persons entitled to mail notice waive in writing the
- 22 mail notice requirement, the governing body may proceed
- 23 without the required mail notice.
- 24 (2) If all persons entitled to protest an action waive
- in writing their right to protest, the governing body may

- proceed without publishing notice or meeting other requirements designed to permit protests to be filed.
- (3) A waiver is sufficient if it is in writing.
   4 signed, and contains the following:
- (a) a description of the mailed notice or protestright waived;
- 7 (b) a statement of the protester's qualifications to
   8 waive the mailed notice or protest right;
  - (c) the address of the person;

- (d) a statement that the waiver of notice is voluntarily and knowingly given, with knowledge of the signer's constitutional rights to notice.
- (4) Waivers shall be submitted as provided by law and ordinance. The person receiving waivers for a local government shall note on each waiver the date it was received.
- (5) A waiver which contains the required information may be signed by more than one person. A waiver signed by more than one person is a valid waiver by each signer.
- 20 (6) Signers are encouraged to print their names after
  21 their signatures.
  - Section 23. Government in emergencies. (1) In the event that no members of a county governing body are available during or following an enemy attack or natural disaster, the district judge or judges of the judicial

- district in which the county is located shall appoint
  successors to act in place of the unavailable members. If
  the judge or judges of the judicial district in which the
  vacancy occurs are not available to make the appointment, a
  district judge of any other judicial district may make such
  appointment; however, of the available judges in the state
  of Montona, that judge who holds court in the county seat
  closest to the county seat where the vacancy occurs shall be
  responsible for making the appointment to fill the vacancy.
  - (2) In the event that no members of a municipal governing body are available following an enemy attack or natural disaster, the county governing body of the county in which the municipality is located shall appoint successors to act in place of the unavailable members.
  - government is unavailable to exercise the powers and discharge the duties of his office following an enemy attack or natural disaster, the members of that local government's governing body available shall by majority vote choose a successor to act as chief executive of the local government.
  - (4) Following an enemy attack or natural disaster in which the seat of local government, in the opinion of the governing body of that local government, is rendered unsuitable for use in that capacity, the seat of government may be moved by the governing body to another location which

it considers most suitable.

- (5) If following an enemy attack or natural disaster any local government governing body or board is unable to assemble a quorum as defined by law or ordinance, those members of the governing body available for duty shall constitute a quorum. The quorum requirements shall be suspended, and where the affirmative vote of a specified proportion of members for the approval of any action would otherwise be required, the same proportion of those voting thereon shall be sufficient.
- (6) The provisions of this section shall become inoperative when the governing body, a district judge, or the state legislature declares the emergency terminated.
- Section 24. Facsimile signature. Any officer or employee may use a facsimile signature or seal as provided in Title 2. chapter 16.
- Section 25. Pardons. The chief executive or the chairman of the governing body, if there is no elected chief executive, may grant pardons and remit fines and forfeitures for offenses against local government ordinances when, in the chief executive's or chairman's judgment, public justice would be thereby served; but the chief executive or chairman must report all pardons granted, with the reasons therefor, to the next session of the governing body.
- 25 Section 26. Public meeting required. (1) All meetings

- of local government governing bodies, boards, authorities,
- 2 committees, or other entities created by or subordinate to a
- 3 local government shall be open to the public except as
- 4 provided in 2-3-203.

- (2) Appropriate minutes shall be kept of all public meetings and shall be made available upon request to the public for inspection and copying.
- Section 27. Public participation. Each local government governing body, committee, board, authority, or entity, in accordance with Article II, section 3, of the 1972 Montana constitution and Title 2, chapter 3, shall develop precedures for permitting and encouraging the public to participate in decisions that are of significant interest to the public.
- Section 28. Participation. In any meeting required to be open to the public, the governing body, committee, board, authority, or entity shall adopt rules for conducting the meeting affording citizens a reasonable opportunity to participate prior to the final decision.
- Section 29. Public records. (1) Except as provided in subsection (2), all records and other written materials in the possession of a local government shall be available for inspection and reproduction by any person during normal office hours. The governing body may impose reasonable fees
- 25 for providing copies of public records.

(2) Personal records, medical records, and other records which relate to matters in which the right to individual privacy exceeds the merits of public disclosure shall not be available to the public, unless the person they concern requests they be made public.

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- (3) Except as provided by law and as determined by the chief law enforcement administrator. Law enforcement records which relate to matters in which the right to individual privacy or law enforcement security exceeds the merits of public disclosure shall not be available to the public.
- (4) In case of attachment, the clerk of the court with whom the complaint is filed must not make public the fact of the filing of the complaint or the issue of such attachment until after the filing or return of service of the attachment.
- (5) No files in the office of the clerk of the district court relating to the adoption of children shall be open to examination or inspection by any person unless the person desiring to examine or inspect any such file shall first obtain written permission from the district judge, and no district judge shall grant any applicant permission to examine or inspect any such file in the office of clerk of district court unless such applicant shall set forth in his application good and sufficient cause for such examination or inspection.

Section 30. Destruction of old records. (1) The governing body may by ordinance establish a procedure for routine destruction of old worthless reports, papers, or records that have served their purpose or are substantiated by permanent records. The ordinance is subject to the approval of the department of community affairs and the historical society.

- (2) Termination statements filed under the Uniform Commercial Code—Jecured Transactions shall be retained by the records administrator for a period of 8 years after receipt, after which they may be destroyed. Financing statements, continuation statements, statements of assignment, and statements of release, the filing of which is authorized by the Uniform Commercial Code—Secured Transactions and as to which no termination statement has been filed, shall be retained by the filing officer for a period of 8 years after lapse of the original financing statement or of the latest continuation statement, whichever is later. At the expiration of this period all such statements may be destroyed.
- (3) Court records may be destroyed by order of the district court only when the records have been reproduced. The reproduction, identification, admissibility, and use of the reproductions shall be in accordance with Title 3, chapter 2.

LC 0103/01

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(4) Any claim, warrant, voucher, bond, or general receipt may be destroyed after a period of 25 years.

(5) Records relating to the operation of any public utility by a local government may be destroyed only after the expiration of the period during which the public service commission specifies that they must be kept.

Section 31. State reports. (1) Local government governing bodies, chief executives, officers, employees, departments, boards, and authorities shall file with state agencies in a timely fashion all reports and information required by state law.

- (2) The department of community affairs shall coordinate to the greatest extent possible the collection of data by state and federal agencies in order to minimize the requests of local governments and to maximize access to information collected on local governments.
- (3) Prior to requesting reports from local governments, all state agencies shall notify the department of community affairs of the intended request.

Section 32. Reports of departments, boards, and authorities. (1) All departments, boards, and authorities shall file an annual report with the chief executive who shall compile the reports and present them to the governing body.

(2) The chief executive may specify the form, content,

1 and deadline for filing reports.

Section 33. Employment. (1) All employees shall be hired and discharged as provided in the plan of government or charter. Unless otherwise provided by ordinance, elected officials may employ subordinates in the number and at the salary authorized by the governing body.

7 (2) Appointment, removal, and promotion of local
8 government officers and employees shall be made without
9 regard to race, color, sex, culture, social origin or
10 condition, or political or religious ideas and otherwise
11 comply with requirements of 49-3-201.

Section 34. Nepotism prohibited. (1) Nepotism is the
bestowal of political patronage by reason of relationships
rather than werit.

(2) No local government officer, employee, board, authority, or governing body may appoint to any position any person related or connected to him or any member by consanguinity within the fourth degree or affinity within the second degree. This section shall not apply to the chief law enforcement administrator in the appointment of cooks or matrons.

22 (3) Any person who knowingly or purposefully violates23 this section is guilty of a misdemeanor.

24 Section 35. Political activity. (1) No person may 25 attempt to course, command, or require a local government

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employee to influence or give money, service, or other things of value to aid or promote any political committee or to aid or promote the nomination or election of any person to public office.

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- (2) No local government employee may solicit any money, influence, service, or other things of value or otherwise aid or promote any political committee or the nomination or election of any person to public office while on the job or at his place of employment. Nothing in this section is intended to restrict the right of a local government employee to express his personal political views.
- (3) Any person who violates subsection (1) of this section shall be fined not to exceed \$1,000 or be imprisoned for a term not to exceed 6 months, or both, for each separate offense. Any person who violates subsection (2) of this section shall be quilty of a misdemeanor. Any violation of this section shall also be punishable by removal from office or discharge from employment.
- Section 36. Collective bargaining. (1) In accordance with the provisions of Title 39, chapter 31, all employees a local government shall have the right of self-organization, to form, join, or assist any labor organization, to bargain collectively, and to exercise all other rights granted therein.
  - (2) Any general law or charter provision providing for

local employment terms and conditions may be modified pursuant to any contract entered into under provisions of 7 Title 39, chapter 31, in regard to public-labor management 3 relations.

Section 37. Hours of labor. (1) Except as provided in this section, a period of 8 hours shall constitute a day's work in all works or undertakings carried on or aided by a local covernment.

- (2) The governing body may by ordinance, with the 9 approval of the employees or their duly constituted 11 representative, establish a 40-hour work week consisting of 4 consecutive 10-hour days. No employee shall be required to 12 13 work in excess of 8 hours in any one work day if he prefers 14 not to-
- (3) In a local government with paid firefighters, a 15 16 work week for paid firefighters shall be a period of not 17 more than 40 hours during a 5-day week.
  - (4) In case of emergency when life or property is in imminent danger or when the peace and safety of the local government require, the working day may be extended.
- 21 Section 38. Office hours. The governing body shall by 22 ordinance establish office hours for all departments.
- Section 39. Civil service board. (1) A local 23 government may establish a civil service board by ordinance 24 as provided in [section 33 through section 65 of SB 13].

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LC 0103/01

(2) Local	governments	may.	establish	joint	civil
service boards.					

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- (3) The civil service board shall be organized and operated under frection 40 through section 42 of SB 131.
- (4) The ordinance establishing a civil service board shall designate which classes of employees will be subject to the jurisdiction of the board. The classes of employees so designated shall be considered as classified service.

Section 40. Composition of civil service board -- term of office -- qualifications. (1) The civil service board shall consist of five members appointed as provided in the form of government or charter for the appointment of board members. If the civil service board is a joint board, each member shall be appointed by each of the cooperating local governments before assuming his position on the civil service board.

- (2) At the time the civil service board is established, one member shall be appointed for a term of 2 years, one member shall be appointed for a term of 3 years, one member shall be appointed for a term of 4 years, one member shall be appointed for a term of 5 years, and one gember shall be appointed for a term of 6 years. Thereafter, each member shall be appointed for a term of 6 years.
- (3) The governing body may remove any member of the civil service board for cause upon stating in writing the

reasons for removal and giving the member an opportunity to 2 be heard. Removal shall require a two-thirds vote of the whole governing body except when the governing body has only 3 three members in which case the affirmative vote of all three members of the governing body is required for removal. If the civil service board is a joint board, no member may 7 be removed until after a vote to remove him by each of the cooperating local governments.

- (4) A member of the civil service board shall be an elector of the local government. In the case of a joint board, a member shall be an elector of at least one of the participating local governments.
- (5) Immediately after appointment, the board shall organize by electing one of its members chairman. The board may appoint employees as may be authorized by appropriation. Section 41. Duties of civil service board. (1) The civil service board shall examine all applicants for any classified service position except law enforcement. The examination shall determine whether or not the applicant meets the standards established by the local government and is otherwise qualified to be an employee of the local government.
- 23 (2) The civil service board shall provide each applicant who passes the examination with a certificate of 24 25 eligicality for employment with the local government. No

10 0103/01

LC 0103/01

person may be employed in a classified service position with the incal government who has not been certified as qualified by the civil service board.

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(3) The civil service board shall hear appeals of all 4 5 employees who are discharged, suspended, or demoted as provided in [section 42 of SB 13].

Section 42. Demotion: suspension: or discharge. (1) An employee in the classified service who is demoted, suspended, or discharged shall be given, in writing, the specific reasons for the demotion, suspension, or discharge and an opportunity to be heard in his own defense.

(2) Any employee in the classified service aggrieved by his demotion, suspension, or discharge may, within 30 days after being heard in his own defense or after the refusal of his right to be heard, appeal to the civil service board. The appeal shall be in the form prescribed by the civil service board.

(3) Any employee way be summarily suspended, with or without pay, for a period not to exceed 10 regular working days in any one month. Rather than accept the summary suspension, the suspended employee may appeal the suspension to the civil service board, which may order a hearing before it. In this event, the summary suspension shall be changed to a suspension pending a hearing before the civil service board.

(4) Upon receipt of an appeal, the civil service board shall set a time and place for a hearing on the issue. The civil service board shall give to the parties reasonable notice of the time and place set for the hearing.

- (i) At the hearing the civil service board shall:
- (a) have the power to subpoena persons and records;
- (b) keep a record including:

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- (i) all pleadings, motions, and intermediate rulings;
- (ii) all evidence received or considered, including a 9 stenographic or mechanical record of oral proceedings when 10 demanded by a party; 21
  - (iii) a statement of matters officially noticed;
- (iv) questions and offers of proof, objections, and 13 14 rulings thereon; and
  - (v) proposed findings and exceptions:
  - (c) accept evidence in substantial compliance with statutory and common-law rules of evidence.
  - (6) Following the hearing, the civil service board shall decide whether the charge was proven or not proven. The civil service board shall give a written decision on issues before it setting out in detail the facts relied on. One copy of its decision shall be filed with the records administrator, and one copy shall be given to the accused employee.
- 25 (7) The civil service board shall have the power, by

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-36-

LC 0103/01

decision of a majority of the board, to discipline, demote, suspend, remove, or discharge any employee who shall have been found quilty of the charge filed against him.

Section 43. Probationary period. The governing body may by ordinance provide for a probationary period of not more than I year following appointment or promotion during which a new employee may be discharged or a promoted employee demoted to his old rank without a civil service board hearing.

Section 44. Salaries. (1) After giving notice and conducting a public hearing, the governing body shall set the minimum salary of each elected officer by ordinance at least 90 days before the date of the primary election for the office. The salary of an elected officer may not be reduced during the term of the officer.

- (2) All salaries, except those set by law, may be set by resolution, or the governing body may by ordinance authorize the chief executive, department heads, or administrative boards to set salaries.
- (3) A local government shall provide its share of any salary set by law or its share of any salary increase authorized by law.
- (4) The county surveyor or coroner, public administrator, and constable may collect and receive for their own use, respectively, for official services, fees

established by law or ordinance. No other officer or employee may receive or retain fees for his own use, and he must deposit all fees as provided by law or ordinance and (section 61 of SB 22).

- (5) When the title of the incumbent of any office is contested by judicial proceedings, no warrant may thereafter be drawn or paid for any part of his salary until the proceedings have been finally determined. As soon as such proceedings are instituted, the clerk of the court of which they are pending must certify the facts to the person whose duty it is to draw the warrants to pay the salary.
- (E) It is the duty of all officers to complete the business of their respective offices to the time of the expiration of their respective terms; and in case any officer, at the close of his term, leaves to his successor official labor to be performed for which he has received compensation or which it was his duty to perform, he is liable to pay to his successor the full value of such services, which may be recovered in any court of competent jurisdiction upon action brought against him on his official bond.
- 22 (7) Each confirmed firefighter or law enforcement 23 officer of a municipality having a population of 7,500 or 24 more is entitled to a minimum monthly wage of \$750 plus 1% 25 of that amount for each year of service.

Section 45. Per diem, mileage, actual transportation expenses. The governing body by ordinance shall provide for payment of per diem and either mileage or actual transportation expenses for local government officers and employees on official and authorized business of the local government. Per diem may include actual expenses for muals, lodging, and incidental expenses or a fixed rate established by ordinance for meals, lodging, and incidental expenses.

Section 46. Annual vacation, sick, and other leaves of absence. A local government employee is entitled to leaves of absence as provided in Title 2, chapter 18.

Section 47. Holidays. (1) Local government holidays are those days defined as legal holidays in 1-1-216 and other days which are declared holidays by the local government's chief executive.

(2) A local government employee shall have a day off on legal holidays. Except for Sundays, he shall be paid for holidays the same as if he had worked.

Section 48. Social security. A local government which provides for coverage by the federal Social Security Act for its employees shall proceed as provided in Title 19, chapter 1.

23 Section 49. Workers' compensation. (1) A local 24 government shall provide workers' compensation coverage for 25 its employees. (2) A local government may elect to provide coverage under any of the plans authorized by Title 39, chapter 71, and shall be subject to the same requirements and rules as any other employer.

(3) Any sums required to be paid to provide the coverage shall be considered ordinary and necessary expenses of the local government. The amounts required shall be appropriated and paid by the governing body.

[4] Whenever any local government neglects or refuses to file with the industrial accident board a quarterly payroll report of its employees, the board is hereby authorized and empowered to levy a penalty upon the local government in an amount of \$25 for each penalty, to be collected in the manner provided in Title 39 for the collection of penalties.

Section 50. Unemployment compensation. (1) A local government is subject to all the obligations of a public employer established by Title 39. chapter 51.

(2) Any payments required for compliance with Title

39, chapter 51, shall be considered ordinary and necessary
expenses of the local government and shall be appropriated
and paid by the governing body of the local government.

Section 51. Public pensions. (1) Any local government may contract with the public employees\* retirement system as provided in Title 19. chapter 3. section 2. by another

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pension system. All existing contracts between the public employees\* retirement system and a local government shall continue in force until modified or rescinded as provided in Title 19, chapter 3, section 2.

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- (2) All municipal law enforcement officers shall be entitled to participate in the police retirement systems established by Title 19, chapters 9 and 10.
- (3) All county law enforcement officers shall be entitled to participate in the sheriffs\* retirement system established by Title 19; chapter 7.
- (4) Municipal firefighters shall be entitled to participate in the firefighters retirement system established by Title 19, chapter 11.
- (5) Volunteer firefighters shall be entitled to participate in the volunteer firefighters\* retirement system established by Title 19, chapter 12.
- Section 52. Group insurance. (1) A local government shall, upon approval by two-thirds vote of the officers and employees of the local government, department, board, or authority, enter into group hospitalization, medical, health (including long-term disability), accident, dental, life, or other insurance contracts or plans for the benefit of the officers, employees, and their dependents.
- 24 (2) The local government shall pay not less than \$10 25 per month or \$120 per year for the insurance for each

- l officer and employee if a group plan has been established.
- 2 (3) If a group plan has been established, the governing body may provide a method to exempt employees and 4 pay the same contribution to other insurance plans of individual employees.
  - (4) Municipalities. if they provide insurance for other municipal employees under subsection (1). shall:
- 8 (a) provide the same insurance to their firefighters9 and law enforcement officers; and
- 10 (b) pay the full premium of each firefighter's and law
  11 enforcement officer's insurance, including the premium for
  12 coverage of dependents.

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- Section 53. Deferred compensation program. In accordance with the provisions and procedures of Title 19, chapter 2, any local government may establish, after reaching agreement with any employee or the employee's representative if one has been designated or certified, a program for the employee to defer any portion of his compensation, up to the maximum allowed by the Internal Revenue Code in a plan qualified for exemption under applicable sections of the Internal Revenue Code.
- Section 54. Membership in organizations. (1) The governing body of a local government may join, pay membership fees and service charges, and cooperate with organizations and associations of local governments of this

state and other states for the advancement of good government and the protection of local government interests.

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(2) Elected officials of a local government shall be allowed per diem and either mileage or actual transportation expenses for attendance at meetings of the appropriate association of local government officials; reasonable expenses or charges against each local government, as a member of the association, shall be paid by the local government.

(3) Employees of a local government may be allowed per diem and either mileage or actual transportation expenses for attendance at meetings of professional organizations or associations, and a local government may pay membership fees and service charges to the organizations. Hembership fees and service charges exclude union dues.

Section 55. Purchase of surety bonds by local government governing body. The governing body of a local government shall purchase all surety bonds for local government officers and employees. A bond may cover an individual officer or employees or a blanket bond may cover all officers and employees or any group or combination of officers and employees.

Section 56. Bonding of elected or appointed local government officers and employees -- amount of bond --- soliciting of offers. Elected or appointed local government

officers and employees shall be bonded in sums as ordinance
may require. The amount for which a local government officer
or employee shall be bonded shall be based on the amount of
money or property handled and the opportunity for
defalcation. The local government governing body shall
actively solicit offers on a competitive basis from
available qualified insurance or surety companies before
purchasing the bonds.

Section 57. Premiums — charge against appropriation.

The governing body by appropriation shall provide for the payment of premiums for surety bonds of the local government officers and employees.

Section 58. Approval of bond by local government legal office — filing. The form of bonds for local government officers and employees must be approved by the local government civil attorney and filed and recorded in the office of the local government records administrator.

Section 59. Companies permitted to execute bonds.

Bonds purchased by the local government governing body shall be executed by responsible insurance or surety companies authorized and admitted to execute surety bonds in this state.

Section 60. Conditions -- signatures and sureties. (1)

The condition of every official bond must be that the covered officers and employees shall perform all official

-43-

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LC 0103/01

duties required of them by law or ordinance, and also such additional duties as may be imposed on them by any law or ordinance subsequently enacted and that they will account for and pay over and deliver to the person or officer entitled to receive the same all moneys or other property that may come into their hands as such officers or employees. The sureties upon any official bond are also in all cases liable for the neglect, default, or misconduct in office of any deputy, clerk, or employee appointed or employed by a covered officer or employee.

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- (2) All official bonds must be signed and executed by the chief executive of the local government and one or more surety companies organized under the laws of this state or licensed to do business herein.
- Section 61. Determination of adequacy of bond by department of community affairs. The amount for which any local government officer or employee or group of officers or employees shall be bonded shall be subject to the supervision of the department of community affairs. If the department of community affairs determines that the amount of the bond is inadequate, it may require the local government governing body to purchase an adequate bond.
- 24 Section 62. Public trust. (1) The holding of public 25 office or employment is a public trust created by the

1 confidence which the electorate reposes in the integrity of 2 officers and employees. An officer or employee shall carry out his duties for the benefit of the people of the local 3 government. The officer or employee may not use his office. the influence created by his official position, or the inside information gained by virtue of that position to advance any of his own, his relatives, or his associates, 7 personal economic interests, other than advancing strictly 9 incidental benefits as may accrue to any of them from the 10 enactment or administration of laws affecting the public 11 generally.

- (2) An officer or employee whose conduct departs from 12 his fiduciary duty under this section is liable to the 13 people of the local government as a trustee of property is 14 liable to the beneficiary under 72-20-203(2) and shall 16 suffer other liabilities as a private fiduciary would suffer for abuse of his trust. The legal officer of the local 17 government where the trust is violated may bring any 18 appropriate judicial proceedings on behalf of the local 19 government. Any moneys collected in the actions shall be 20 paid to the general fund of the local government. 21
- 22 Section 63. Rules of conduct. (1) An officer or 23 employee may not:
- 24 (a) be interested in any contract made by him in his 25 official capacity as officer or employee, or by any board of

which he is a member as provided in 2-2-201;

- (b) be a purchaser at any sale or a vendor of any purchase made by him in his official capacity as officer or employee as provided in 2-2-2021 or
- (c) deal in warrants, scrip, or other local government evidences of indebtedness as provided in 2-2-204.
  - (2) An officer or employee commits an offense if:
- 8 (a) he purposely or knowingly offers, confers, or 9 agrees to confer upon another, or solicits, accepts, or 10 agrees to accept any pecuniary benefit or benefit as 11 provided in 45-7-101;
  - (b) he knowingly solicits, accepts, or agrees to accept any pecuniary benefit as compensation as provided in 45-7-103:
    - (c) he solicits, accepts, or agrees to accept any pecuniary benefit from any person subject to his jurisdiction, from any person known to be interested in or likely to become interested in any contract, purchase, payment, claim, or other pecuniary transaction over which he has any discretionary function as provided in 45-7-104; or
    - (d) he knowingly makes a false statement, oath, or equivalent affirmation or swears or affirms the truth of a false statement previously made, when the subject is material as provided in 45-7-201, 45-7-202, and 45-7-208.
- 25 Section 64. Ethical principles for all public officers

and employees. (1) The principles in this section are intended as guides to conduct and do not constitute violations as such of the public trust of office or employment in local government.

(2) An officer or employee should not acquire an interes: In any business or undertaking which he has reason to believe may be directly affected to its economic benefit by official action to be taken by the local government.

(3) An officer or employee should not, within the 12 months following the termination of his office or employment, assist or represent any person for a fee or other consideration in connection with certain matters with which he was directly involved during his term or employment. These matters include legislation or rules which he actively helped to formulate, and applications, claims, or contested cases in the consideration of which he was an active participant.

(4) An officer or employee should not perform an official act directly affecting a business or other undertaking to its economic detriment when he has a substantial financial interest in a competing firm or undertaking.

Section 65. Suspension and removal from office. (1)

The prosecuting attorney in the county in which the local government is located may bring an action in district court

-47-

-48-

to remove from office any officer or employee who has violated the rules of conduct set out in [section 63 of SB 13], in addition to penalties prescribed by law. A special prosecutor appointed by the county governing body may file an action in district court to remove from office a public prosecutor who has violated the rules of conduct set out in [section 63 of SB 13], in addition to penalties prescribed by law.

- (2) An officer or employee who has been charged as provided in subsection (1) may be suspended by the governing body from his office or position of employment without pay pending final judgment. Upon final judgment of conviction he shall permanently forfeit his office or position of employment. Upon acquittal he shall receive all backpay.
- 15 (3) If the action is brought by a citizen, the court
  16 may award reasonable attorney's fees.
  - Section 66. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.
- 23 Section 67. Effective date. This act is effective on 24 July 1, 1981.

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