CHAPTER NO. 675

HOUSE BILL NO. 851

INTRODUCED BY SPILKER, WALDRON, REICHERT, H. ROBBINS, AZZARA, BARDANOUVE, PALMER, WATT, RASMUSSEN, McCALLUM, DONALDSON

IN THE HOUSE

February 17, 1979	Introduced and referred to Committee on Local Government.
February 20, 1979	Committee recommend bill do pass. Report adopted.
February 22, 1979	Second reading, do pass as amended.
February 23, 1979	Correctly engrossed.
	Third reading, passed. Transmitted to second house.
IN THE SEN	JATE
February 23, 1979	Introduced and referred to Committee on Local Government.
March 22, 1979	Committee recommend bill be concurred in as amended. Report adopted.
March 24, 1979	Second reading, concurred in.
March 27, 1979	Third reading, concurred in as amended.
IN THE HOU	JSE
March 28, 1979	Returned from second house. Concurred in as amended.
March 31, 1979	Second reading, amendments rejected.

March 31, 1979	On motion Joint Conference Committee requested.
April 2, 1979	Joint Conference Committee appointed.
April 12, 1979	Joint Conference Committee dissolved.
	On motion Free Joint Conference Committee requested.
April 13, 1979	Free Joint Conference Committee appointed.
April 17, 1979	Free Joint Conference Committee Reported.
April 18, 1979	Second reading, adopted.
	Third reading, adopted.
	Adopted by second house.
April 19, 1979	Sent to enrolling.
	Reported correctly enrolled.

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2	INTRODUCED BY So Oken Walfron Rider HRall
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,	Mobile Tonaldon
3	A BILL FOR AN ACT ENTITLED: "AN ACT TO "PROVICE" PROCEDURES
4	FOR ALT RATION OF EXISTING FORMS OF LOCAL GOVERNMENT.
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5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
7	Section 1. Purpose. The purpose of [this act] is to
ß	provide procedures for alteration of existing forms of local
9	government.
10	Section 2. Definitions. As used in [this act] unless
11	the context indicates otherwise, the following definitions
12	apply:
13	(1) "Authority" means:
14	(a) a municipal or regional airport authority as
15	provided in Title 67, chapter 11;
16	(b) a conservancy district as provided in Title 85.
17	chapter 9;
18	(c) a conservation district as provided in Title 76.
19	chapter 15;
20	(d) a drainage district as provided in Title 85.
21	chapter 8;
22	(e) an irrigation district as provided in Title 85,
23	chapter 7;
24	(f) a hospital district as provided in Title 7:

3	provided in Title 76, chapter 5, part 11;
4	(h) a county water and sewer district as provided i
5	Title 7, chapter 13, part 22; or
6	(i) an urban transportation district as provided in
7	Title 7. chapter 14. part 2.
8	(2) "Finance administrator" means the individua
9	responsible for the financial administration of the loca
10	government and generally means the county or city treasure
11	or town clerk unless the alternative form or governing body
12	specifies a different individual.
13	(3) "Governing body" means the commission or the town
14	meeting legislative body established in the alternative for
15	of a local government under Title 7, chapter 3, parts
16	through 6.

(g) a flood control and water conservation district as

chapter 34. part 21:

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(5) "Records administrator" means the individual responsible for keeping the public records of the local government and generally means the county, city, or town clerk unless the alternative form or governing body specifies a different individual.

. (4) "Local improvement district" means an improvement

district in which property is assessed to pay for specific

capital improvements benefiting the assessed property.

(6) "Subordinate service district" means a special

-2- INTRODUCED BILL

LC 0726/01

LC 0725/01

- district within a local government in which certain services
 are provided and in which taxes may be levied to finance the
 services.
- Section 3. Alteration of existing forms of local
 government. An alteration of an existing form of local
 government may be proposed by:
 - (1) a petition of the electors; or

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- (2) a resolution of the governing body.
- 9 Section 4. Election procedure. Except as otherwise 10 provided in [this act]: each election under [this act] is 11 conducted in the same manner as an election involving ballot 12 issues or of local officials.
 - Section 5. Petition for alteration. (1) A petition for the alteration of an existing form of local government may be presented to the governing body of the local government.

 The petition must meet the requirements of [sections 8 through 11].
 - (2) The petition must be signed by a least 15% of the electors of the local government, and upon receipt of the petition the governing body shall call an election, as provided for in [sections 15 through 17], on the proposed alteration.
- 23 Section 6. Resolution for alteration. A governing body 24 of a local government may by resolution submit to the 25 electors of the local government a question on the

- alteration or the existing form of the local government. The
- 2 resolution must meet the requirements of [sections 8 through
- 3 11].
- 4 Section 7. "ermissible recommendations. (1) A petition
- 5 or resolution proposing to alter an existing form of county
- 6 government may:
- 7 (a) recommend amendments to the existing plan of
- 8 yovernment;
- 9 (b) recommend any plan of government authorized by
- 10 Title 7, chapter 3, parts 1 through 6;
- 11 (c) draft a charter;
- 12 (d) recommend municipal-county consolidation or
- 13 amendments to an existing consolidation; or
- 14 (e) in cooperation with a study commission in an
- 15 adjoining county, recommend county merger.
- 16 (2) A petition or resolution proposing to alter an
- 17 existing form of municipal government may:
- 18 (a) recommend amendments to the existing plan ...
- 19 government;
- 20 (b) recommend any plan of government authorized by
- 21 Title 7, chapter 3, parts 1 through 7;
 - (c) draft a charter; or
- 23 (d) recommend disincorporation.
- 24 Section 8. Requirements for petition or resolution. A
- 25 petition or resolution proposing an alteration of an

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existing	form	οf	local	government	must	contain:
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- 2 (1) a certificate containing the "plan of government" 3 of the existing form of local government;
- (2) a certificate containing the "plan of government" 4 of the proposed new form of local government or amendments 5 to the existing plan; 6
- (3) a certificate containing molan. 7 8 apportionment" of commissioner districts if districts are contained in the "plan of government";
 - (4) a certificate establishing the date of the special election at which the alternative form of government shall be presented to the electors and a certificate establishing the form of the ballot question or questions:
 - (5) a certificate establishing the dates of the first primary and general elections if the proposal is approved and establishing the effective date of the proposal if approved; and
 - (6) a comparison of the existing plan and proposed plan of local government, including, if desired, a statement of the strengths and weaknesses of the existing and proposed plans of local government, information that supports the adoption of the proposed plan, and information that supports retention of the present plan.
- 24 Section 9. Special requirements if consolidation recommended. (1) Whenever county-municipal consolidation is 25

1	recommend	ed.	g 6	etitio	n or	resol	ut i on•	in	add	ition	to	the
2	material	requ	ired	in	{ sect	t i on	8}•	au s	it	conta	e i n	a
3	consol i dat	tion	plan	which	:							

- (a) provides for adjustment of existing bonded indebtedness and other obligations in a manner which assures a fair and equitable burden of taxation for debt service:
- (b) provides for establishment of subordinate service districts;
- (c) provides for the transfer or other disposition of property and other rights, claims, assets, and franchises of the local governments consolidated under its proposal;
- (d) provides the official name of the consolidated 12 13 local government; and
 - (e) (i) provides for the transfer, reorganization, abolition, adjustment of boundaries, or absorption of existing boards. subordinate service districts. local improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and nonconsolidated municipalities; or
 - (ii) grants the legislative body of the consolidated government the authority to transfer, reorganize, abolish, adjust boundaries, or absorb existing boards, subordinate service districts. local improvement districts. agencies. and political subdivisions of the consolidated governments, excluding school districts, authorities, and nonconsolidated

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municipalities,	with or	without	referendum	requirements.
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- (2) The consolidation plan may include other provisions that are consistent with state law.
- (3) Whenever amendments to an existing consolidation plan are recommended, a petition or resolution must contain a certificate containing amendments to the consolidation plan.
- Section 10. Special requirements if county merger recommended. (1) Whenever county merger is recommended, a petition or resolution, in addition to the material required by [section 8], must contain a consolidation plan which:
- (a) provides for adjustment of existing bonded indebtedness and other obligations in a manner which assures a fair and equitable burden of taxation for debt service;
- (b) provides for establishment of subordinate service districts;
- (c) provides for the transfer or other disposition of property and other rights, claims, assets, and franchises of local governments consolidated under the alternative plan;
- (d) provides the official name of the consolidated local government; and
- (e) (i) provides for the transfer, reorganization, abolition, adjustment of boundaries, or absorption of existing boards, subordinate service districts, local improvement districts, agencies, and political subdivisions

- of the consolidated governments, excluding school districts, authorities, and incorporated municipalities; or
- government the authority to transfer, reorganize, abolish, adjust boundaries, or absorb existing boards, subordinate service districts, local improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and incorporated gunicipalities, with or without referendum requirements.
- 10 (2) The consolidation plan may include other
 11 provisions that are consistent with state law.
- Section 11. Special requirements if municipal disincorporation recommended. Whenever municipal disincorporation is recommended, a petition or resolution, in addition to the meterial required by [section 8], must contain:
- 17 (1) a certificate of disincorporation instead of a

 18 plan of government; and
 - (2) a recommended plan of disincorporation.

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- 20 Section 12. Filing of petitions and resolutions. (1)
 21 Two copies of a petition or a resolution shall be filed with
 22 the department of community affairs.
 - (2) One copy of a petition or resolution shall be filed with the local government records administrator.
 - (3) The filings required by this section shall be done

within 30 days of adoption of a resolution and within 45
days of submission of a petition.

Section 13. Availability of petitions and resolutions.

(1) Sufficient copies of a petition or resolution proposing alterations to an existing form of local government must be made available to the public for inspection at convenient locations and at reasonable hours to provide all interested persons an opportunity to review the recommendations and documents. The copies must be available no later than 30 days prior to an election on the recommendations if such an election is to be held. The local government may distribute copies of a petition or resolution to the electors or residents of the local government.

(2) The cost of preparing the copies needed to meet the requirements of this section shall be borne by the affected local government.

Section 14. Publication of summary and comparison. (1)
A summary of the recommendations contained in a petition or
resolution proposing alteration of an existing form of local
government must be published at least twice in a newspaper
of general circulation in the local government. Whenever an
election on the recommendations is to be held, publication
must be made during the 2 weeks preceding the election.

(2) The summary must contain a description of the recommendations, a comparison of the existing and proposed

forms of government, and a list of locations where the full proposal may be seen or obtained.

3 (3) The cost of publication required by this section
4 shall be borne by the affected local government.

Section 15. Election on alternative form. (1) The governing body shall call a special election on the question of an alternative form of government to be held within 120 days of the date of filing with the records administrator under [section 12]. The special election may be held in conjuction with any other election. The records administrator shall prepare and print notices of the special election.

- (2) The cost of the election shall be paid for by the local government.
- (3) (a) The affirmative vote of a simple majority of those voting on the question is required for adoption.
- (b) In any election involving the question of consolidation, each question shall be submitted to the electors in the county and requires an affirmative vote of a simple majority of the votes cast in the county on the question for adoption. There is no requirement for separate majorities in local governments voting on consolidation.
- (c) In any election involving the question of county merger, the questions shall be submitted to the electors. In the counties affected and requires a majority of the votes.

HE 851

cast on the questions in each affected county for adoption.

(d) If the electors disapprove the proposed new form of local government, amendments, or consolidation plans the local government retains its existing forms

Section 16. General ballot requirements. (1) The question of adopting an alteration of an existing form of government proposed by petition or resolution shall be submitted to the electors in substantially the following form:

Vote for one:

- FOR adoption of the (self-government charter, amendment to an existing charter, or plan of government) proposed for (insert name of local government) proposed by (petition of the people or resolution of the governing body).
- FOR the existing form of government.
- (2) The whole number of ballots shall be divided into two equal sets. No more than one set may be used in printing the ballot for use in any one precinct and all ballots furnished for use in one precinct shall be identical. The existing plan of government shall be printed as the first item and the proposed plan as the second item on half of the ballots and the proposed form as the first item and the existing form as the second item on the other half of the ballots. If the local government consists of

only one pracinct, the existing plan shall be listed first on the ballot.

- Section 17. Treatment of suboptions for alternative forms. (1) No entition or resolution recommendation may involve more than three separate suboptions, and no suboption may contain more than two alternatives. If a suboption is submitted to the voters, only the ballot alternatives within that suboption receiving the highest number of affirmative votes are considered approved and included in the alternative form of government.
- (2) A proposed plan shall be submitted to the voters as a single question, except that the suboptions within the alternative plan of local government authorized in Title 7, chapter 3, parts 1 through 7, and the suboptions authorized in a charter may be submitted to the electors as separate questions. The question of adopting a suboption shall be submitted to the electors in substantially the following form:

Vote for one:

20 A legal officer (who may be called the "county attorney"):

- 22 Shall be elected for a term of 4 years.
 - Shall be appointed for a term of 4 years by the
- 24 chairman of the local governing body.
- 25 Section 18. Effect of adoption of new form of

government. The adoption of a new plan of government does not affect the validity of any bond, debt, contract, obligation, or cause of action accrued or established under the prior form of government.

Se tion 19. Filing of approved plan. (1) A copy of the existing or proposed plan of government ratified by the voters and any apportionment plan or consolidation or merger plan shall be certified by the chairman of the governing body and filed with the department of community affairs: the county records administrator: and the municipal records administrator if it is a municipal plan.

(2) The approved plan filed with the department of community affairs is the official plan and is a public record open to inspection by the public and judicially noticeable by all courts.

Section 20. Judicial review. Judicial review to determine the validity of the procedures whereby any charter or alternative plan of government is adopted may be initiated by petition in district court of 10 or more registered voters of the local government brought within 60 days after the election at which the charter or plan of government, revision, or amendment is approved. If no petition is filed within that period, compliance with all the procedures required by [this act] and the validity of the manner in which the charter or plan of government was

approved is conclusively presumed. It is presumed that proper procedure was followed and all procedural requirements were met. The adoption of a charter or plan of government may not be considered invalid because of any procedural error or omission unless it is shown that the error or omission materially and substantially affected its adoption.

Section 21. Three-year moratorium. Unless the constitution requires otherwise, the electors of any unit of local government which has adopted a new alternative form of local government, charter, or consolidation plan may not vote on the question of changing the form of local government until 3 years after the new local government becomes effective, but the electors may vote on amendments to the alternative form, charter, or consolidation plans.

Section 22. Effective date of alternative plan or amendment. (1) An alternative plan of local government approved by the electors takes effect when the new officers take office, except as otherwise provided in any charter or consolidation plan. A consolidation or merger plan adopted by the electors takes effect in the same manner.

(2) Provisions creating offices and establishing qualifications for office under any apportionment plan become effective immediately for the purpose of electing officials.

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(3) An amendment to an existing plan of government becomes affective at the beginning of the local government's fiscal year commencing after the election results are officially declared.

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- Section 23. General transition provisions. (1) The governing body shall prepare an advisory plan for orderly transition to a new plan of local government. The transition plan may propose necessary ordinances, plans for consolidation of services and functions, and a plan for representating boards, departments, and agencies.
- (2) The governing body of a local government may enact and enforce ordinances to bring about an orderly transition to the new plan of government, including transfer of powers, records, documents, properties, assets, funds, liabilities, or personnel. These ordinances are to be consistent with the approved plan and necessary or convenient to place it into full effect. Whenever a question arises concerning transition which is not provided for, the governing body may provide for the transition by ordinance, rule, or resolution not inconsistent with law-
- Section 24. Transition provisions affecting personnel. (1) The members of the governing body holding office on the date the new plan of government is adopted by the electors of the local government continue in office and in the performance of their duties until the governing body

- authorized by the plan has been elected and qualified, 2 whereupon the prior governing body is abolished.
- 3 (2) All other employees holding offices or positions. whether elective _r appointive, under the government of the County or municipality continue in the performance of the duties of their respective offices and positions until provisions are made for the performance or discontinuance of the duties or the discontinuance of the offices or positions.
 - (3) A charter or a petition or resolution proposing an alteration to an existing form of local government may provide that existing elected officers shall continue in office until the end of the term for which they were elected or may provide that existing elected officers shall be retained as local government employees until the end of the term for which they were elected and their salaries may not be reduced.
- 18 Section 25. Treatment of existing ordinances au 19 resolutions. (1) All ordinances and resolutions in effect at 20 the time the new form of government becomes effective 21 continue in effect until repealed or amended in the manner 22 provided by law-
- 23 (2) Within 2 years after ratification of a 24 consolidation plan, the governing body of the consolidated 25 local government shall revise, repeal, or reaffirm all

rules+ ordinances+ and resolutions in force within the participating county and municipalities at the time of consolidation+ Each rule+ ordinance+ or resolution in force at the time of consolidation remains in force within the former eographic jurisdiction until superseded by action of the new governing body+ Ordinances and resolutions relating to public improvements to be paid for in whole or in part by special assessments may not be repealed+

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Section 26. Election of new officials. (1) Within 20 days after an election at which the new plan of government is approved by the electors, the governing body of the local government shall meet and order a special primary and general election for the purpose of electing the officials required by the new form of government. The elections for officials may be held in conjunction with any other election.

(2) The order shall specify a date for the primary election not more than 120 days or less than 20 days after the election approving the new form and a date for the general election 60 days after the primary.

Section 27. Organization of new governing body. (1)

The first meeting of a new governing body for a new plan of government shall be held at 10 a.m., 60 days after the election of the new officers. At that time, newly elected members shall take the oath of office prior to assuming the

1 duties of office.

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(2) If the terms of the commissioners are to be overlapping, they shall draw lots to establish their respective terms of office.

Section 28. Codification. It is intended that sections
through 27 be codified as an integral part of Title 7.
chapter 3, part 1, and the provisions of Title 7, chapter 3.
apply to sections 1 through 27.

Section 29. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

-End-

HB 851

46th Legislature HB 0851/02 HB 0851/02

chapter 7;

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2	INTRODUCED BY SPILKER, WALDRON, REICHERT, H. ROBBINS,
3	AZZARA, BARDANOUVE, PALMER, WATT, RASMUSSEN,
4	MCCALLUN: DONALDSON
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chapter 34, part 21; {g} a flood control and water conservation district and provided in Title 76, chapter 5, part 11; (h) a county water and sewer district as provided in Title 7, chapter 13, part 22; or (i) an urban transportation district as provided in Title 7, chapter 14, part 2. (2) "Finance administrator" means the individual responsible for the financial administration of the local government and generally means the county or city treasurer or town clerk unless the alternative form or governing body specifies a different individual. (3) "Governing body" means the commission or the town meeting legislative body established in the alternative form of a local government under Title 7, chapter 3, parts 1 through 6. (4) "Local improvement district" means an improvement district in which property is assessed to pay for specific capital improvements benefiting the assessed property. (5) "Records administrator" means the individual responsible for keeping the public records of the local	
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of a local government under little 7, chapter 3, parts 1 through 6. (4) "Local improvement district" means an improvement district in which property is assessed to pay for specific capital improvements benefiting the assessed property. (5) "Records administrator" means the individual responsible for keeping the public records of the local	(3) "Governing body" means the commission or the town
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(4) "Local improvement district" means an improvement district in which property is assessed to pay for specific capital improvements benefiting the assessed property. (5) "Records administrator" means the individual responsible for keeping the public records of the local	of a local government under litle 7, chapter 3, parts 1
district in which property is assessed to pay for specific capital improvements benefiting the assessed property. (5) "Records administrator" means the individual responsible for keeping the public records of the local	through 6.
capital improvements benefiting the assessed property. (5) "Records administrator" means the individual responsible for keeping the public records of the local	(4) "Local improvement district" means an improvement
(5) "Records administrator" means the individual responsible for keeping the public records of the local	district in which property is assessed to pay for specific
responsible for keeping the public records of the local	capital improvements benefiting the assessed property.
	(5) "Records administrator" means the individual
government and generally means the county, city, or town	responsible for keeping the public records of the local
	government and generally means the county, city, or town

clerk unless the alternative form or governing body

specifies a different individual.

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- (6) "Subordinate service district" means a special 2 3 district within a local government in which certain services are provided and in which taxes may be levied to finance the 5 services.
 - Section 3. Alteration of existing forms of local government. An alteration of an existing form of local government may be proposed by:
 - (1) a petition of the electors; or
 - (2) a resolution of the governing body.
 - Section 4. Election procedure. Except as otherwise provided in [this act], each election under [this act] is conducted in the same manner as an election involving ballot issues or of local officials.
 - Section 5. Petition for alteration. (1) A petition for the alteration of an existing form of local government may be presented to the governing body of the local government. The petition must meet the requirements of [sections 8 through 111.
 - (2) The petition must be signed by a AI AI least 15% of the electors of the local government YOTING AT THE LAST GENERAL ELECTION REGISTERED AT THE LAST GENERAL ELECTION. and upon receipt of the petition the governing body shall call an election, as provided for in [sections 15 through 17], on the proposed alteration.

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- 1 Section 6. Resolution for alteration. A governing body 2 of a local government may by resolution submit to the electors of the local government a question on the alteration of the existing form of the local government. The resolution must meet the requirements of [sections 8 through 111-
- Section 7. Permissible recommendations. (1) A petition 7 8 or resolution proposing to alter an existing form of county government may:
- (a) recommend amendments to the existing plan of 10 government: 11
- 12 (b) recommend any plan of government authorized by 13 Title 7, chapter 3, parts 1 through 6;
- (c) draft a charter; 14
- 15 (d) recommend municipal-county consolidation 16 amendments to an existing consolidation; or
- (e) in cooperation with a study-commission SIMILAR 17 PETITION CIRCULATED OR A RESOLUTION CALLING FOR AN ELECTION 18 ON COUNTY MERGER ADDPTED BY THE GOVERNING BODY in an 19 adjoining county, recommend county merger. 20
- (2) A petition or resolution proposing to alter an 21 22 existing form of municipal government may:
- 23 (a) recommend amendments to the existing plan of 24 qovernment;
- (b) recommend any plan of government authorized by 25

HB 851

1	Title 7, chapter 3, parts 1 through 7;
2	(c) draft a charter; or
3	(d) recommend disincorporation.
4	Section 8. Requirements for petition or resolution. A
5	petition or resolution proposing an alteration of an
6	existing form of local government must contain:
7	(1) a certificate containing the "plan of government"
8	of the existing form of local government;
9	(2) a certificate containing the "plan of government"
10	of the proposed new form of local government or amendments
11	to the existing plan;
12	(3) a certificate containing the "plan of
13	apportionment" of commissioner districts if districts are
14	contained in the "plan of government"; AND
15	(4)a-certificate-establishing-the-date-of-the-special
16	electionatwhich-the- alternative-form-of-government-shall
17	be-presented-to-the-electors-end-o-certificateestablishing
18	the-form-of-the-ballot-question-or-questions;
19	(5)certificate-establishing-the-detes-of-the-first
20	primary-and-general-elections-if-theproposalisapproved
21	andestablishingtheeffectivedateofthe-proposal-if
22	approved+-and
23	<pre>†6†(4) a comparison of the existing plan and proposed</pre>
24	plan of local government, including, if desired, a statement

of the strengths and weaknesses of the existing and proposed

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1	plans of local government, information that supports the
2	adoption of the proposed plan, and information that supports
3	retention of the present plan.
4	Section 9. Special requirements if consolidation
5	recommended. (1) Whenever county-municipal consolidation is
6	recommended, a petition or resolution, in addition to the
7	material required in [section 8], must contain a
8	consolidation plan which:
9	(a) provides for adjustment of existing bonder
10	indebtedness and other obligations in a manner which assures
11	a fair and equitable burdem of taxation for debt service;
12	(b) provides for establishment of subordinate service
13	districts;
14	(c) provides for the transfer or other disposition of
15	property and other rights, claims, assets, and franchises of
16	the local governments consolidated under its proposal;
17	(d) provides the official name of the consolidated
18	local government; and
19	(e) (i) provides for the transfer, reorganization
20	abolition: adjustment of boundaries, or absorption of
21	existing boards, subordinate service districts, local
22	improvement districts, agencies, and political subdivisions
23	of the consolidated governments, excluding school districts
24	authorities, and nonconsolidated municipalities; or
25	(ii) grants the legislative body of the consolidated

HB 851

government the authority to transfer, reorganize, abolishadjust boundaries, or absorb existing boards, subordinate
service districts, local improvement districts, agencies,
and political subdivisions of the consolidated governments,
excluding school districts, authorities, and nonconsolidated
municipalities, with or without referendum requirements.

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- (2) The consolidation plan may include other provisions that are consistent with state law.
- (3) Whenever amendments to an existing consolidation plan are recommended, a petition or resolution must contain a certificate containing amendments to the consolidation plan.
- Section 10. Special requirements if county merger recommended. (1) Whenever county merger is recommended, a petition or resolution, in addition to the material required by [section 8], must contain a consolidation plan which:
- (a) provides for adjustment of existing bonded indebtedness and other obligations in a manner which assures a fair and equitable burden of taxation for debt service;
- (b) provides for establishment of subordinate service districts:
- (c) provides for the transfer or other disposition of property and other rights, claims, assets, and franchises of local governments consolidated under the alternative plan;

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(d) provides the official name of the consolidated

1 local government; and

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- (e) (i) provides for the transfer, reorganization, abolition, adjustment of boundaries, or absorption of existing boards, subordinate service districts, local improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and incorporated municipalities; or
- (ii) grants the legislative body of the consolidated government the authority to transfer, reorganize, abolish, adjust boundaries, or absorb existing boards, subordinate service districts, local improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and incorporated municipalities, with or without referendum requirements.
- (2) The consolidation plan may include other provisions that are consistent with state law.
- Section 11. Special requirements if municipal disincorporation recommended. Whenever municipal disincorporation is recommended, a petition or resolution, in addition to the material required by [section 8], must contain:
- 22 (1) a certificate of disincorporation instead of a 23 plan of government; and
- 24 (2) a recommended plan of disincorporation.

-8-

25 Section 12. Filing of petitions and resolutions. (1)

КВ 851

HB 851

HB 0851/02

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HB 0851/02

Two copies of a petition or a resolution shall be filed with the department of community affairs.

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- (2) One copy of a petition or resolution shall be filed with the local government records administrator.
- (3) The filings required by this section shall be done within 30 days of adoption of a resolution and within 45 days of submission of a petition.

Section 13. Availability of petitions and resolutions.

(1) Sufficient copies of a petition or resolution proposing alterations to an existing form of local government must be made available to the public for inspection at convenient locations and at reasonable hours to provide all interested persons an opportunity to review the recommendations and documents. The copies must be available no later than 30 days prior to an election on the recommendations if such an election is to be held. The local government may distribute copies of a petition or resolution to the electors or residents of the local government.

(2) The cost of preparing the copies needed to meet the requirements of this section shall be borne by the affected local government.

Section 14. Publication of summary and comparison. (1)

A summary of the recommendations contained in a petition or resolution proposing alteration of an existing form of local government must be published at least twice in a newspaper

-9-

of general circulation in the local government. Whenever an
election on the recommendations is to be held, publication
must be made during the 2 weeks preceding the election.

- (2) The summary must contain a description of the recommendations, a comparison of the existing and proposed forms of government, and a list of locations where the full proposal may be seen or obtained.
- (3) The cost of publication required by this section shall be borne by the affected local government.

Section 15. Election on alternative form. (1) The governing body shall call a special election on the question of an alternative form of government to be held within 120 days of the date of filing with the records administrator under [section 12]. The special election may be held in conjuction with any other election. The records administrator shall prepare and print notices of the special election.

- (2) The cost of the election shall be paid for by the local government.
- 20 (3) (a) The affirmative vote of a simple majority of 21 those voting on the question is required for adoption.
 - (b) In any election involving the quastion of consolidation, each question shall be submitted to the electors in the county and requires an affirmative vote of a simple majority of the votes cast in the county on the

question for adoption. There is no requirement for separate majorities in local governments voting on consolidation.

- (c) In any election involving the question of county merger, the questions shall be submitted to the electors in the counties affected and requires a majority of the votes cast on the questions in each affected county for adoption.
- (d) If the electors disapprove the proposed new form of local government, amendments, or consolidation plans the local government retains its existing form.

Section 16. General ballot requirements. (1) The question of adopting an alteration of an existing form of government proposed by petition or resolution shall be submitted to the electors in substantially the following form:

Vote for one:

- FOR adoption of the (self-government charters amendment to an existing charters or plan of government) proposed for (insert name of local government) proposed by (petition of the people or resolution of the governing body).
- FOR the existing form of government.
- (2) The whole number of ballots shall be divided into two equal sets. No more than one set may be used in printing the ballot for use in any one precinct and all ballots furnished for use in one precinct shall be

identical. The existing plan of government shall be printed as the first item and the proposed plan as the second item on half of the ballots and the proposed form as the first item and the existing form as the second item on the other half of the ballots. If the local government consists of only one precinct, the existing plan shall be listed first on the ballot.

Section 17. Treatment of suboptions for alternative forms. (1) No petition or resolution recommendation may involve more than three separate suboptions, and no suboption may contain more than two alternatives. If a suboption is submitted to the voters, only the ballot alternatives within that suboption receiving the highest number of affirmative votes are considered approved and included in the alternative form of government.

(2) A proposed plan shall be submitted to the voters as a single question, except that the suboptions within the alternative plan of local government authorized in Title 7, chapter 3, parts 1 through 7, and the suboptions authorized in a charter may be submitted to the electors as separate questions. The question of adopting a suboption shall be submitted to the electors in substantially the following form:

- 24 Vote for one:
- 25 A legal officer (who may be called the "county

-11- HB 851

-12- HB 851

HB 0851/02

attorney"):	

Shall be elected for a term of 4 years.

3 Shall be appointed for a term of 4 years by the

chairman of the local governing body.

Section 18. Effect of adoption of new form of government. The adoption of a new plan of government does not affect the validity of any bond, debt, contract, obligation, or cause of action accrued or established under the prior form of government.

Section 19. Filing of approved plane (1) A copy of the existing or proposed plan of government ratified by the voters and any apportionment plan or consolidation or merger plan shall be certified by the chairman of the governing body and filed with the department of community affairs, the county records administrator, and the municipal records administrator if it is a municipal plane.

(2) The approved plan filed with the department of community affairs is the official plan and is a public record open to inspection by the public and judicially noticeable by all courts.

Section 20. Judicial review. Judicial review to determine the validity of the procedures whereby any charter or alternative plan of government is adopted may be initiated by petition in district court of 10 or more registered voters of the local government brought within 60

days after the election at which the charter or plan of government, revision, or amendment is approved. If no petition is filed within that period, compliance with all the procedures required by fthis actl and the validity of the manner in which the charter or plan of government was approved is conclusively presumed. It is presumed that proper procedure was followed and all procedural requirements were met. The adoption of a charter or plan of government may not be considered invalid because of any procedural error or omission unless it is shown that the error or omission materially and substantially affected its adoption.

Section 21. Three-year moratorium. Unless the constitution requires otherwise, the electors of any unit of local government which has adopted a new alternative form of local government, charter, or consolidation plan may not vote on the question of changing the form of local government until 3 years after the new local government becomes effective, but the electors may vote on amendments to the alternative form, charter, or consolidation plan.

Section 22. Effective date of alternative plan or amendment. (1) An alternative plan of local government approved by the electors takes effect when the new officers take office, except as otherwise provided in any charter or consolidation plan. A consolidation or merger plan adopted

-14-

-13- H8 851

HB 851

by the electors takes effect in the same manner.

(2) Provisions creating offices and establishing qualifications for office under any apportionment plan become effective immediately for the purpose of electing officials.

(3) An amendment to an existing plan of government becomes effective at the beginning of the local government's fiscal year commencing after the election results are officially declared.

Section 23. General transition provisions. (1) The governing body shall prepare an advisory plan for orderly transition to a new plan of local government. The transition plan may propose necessary ordinances. plans for consolidation of services and functions, and a plan for reorganizing boards, departments, and agencies.

and enforce ordinances to bring about an orderly transition to the new plan of government, including transfer of powers, records, documents, properties, assets, funds, liabilities, or personnel. These ordinances are to be consistent with the approved plan and necessary or convenient to place it into full effect. Whenever a question arises concerning transition which is not provided for, the governing body may provide for the transition by ordinance, rule, or resolution not inconsistent with law.

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Section 24. Transition provisions affecting personnel.

(1) The members of the governing body holding office on the date the new plan of government is adopted by the electors of the local government continue in office and in the performance of their duties until the governing body authorized by the plan has been elected and qualified, whereupon the prior governing body is abolished.

whether elective or appointive, under the government of the county or municipality continue in the performance of the duties of their respective offices and positions until provisions are made for the performance or discontinuance of the duties or the discontinuance of the offices or positions.

(3) A charter or a petition or resolution proposing an alteration to an existing form of local government may provide that existing elected officers shall continue in office until the end of the term for which they were elected or may provide that existing elected officers shall be retained as local government employees until the end of the term for which they were elected and their salaries may not be reduced.

Section 25. Treatment of existing ordinances and resolutions. (1) All ordinances and resolutions in effect at the time the new form of government becomes effective

HB 851

-16- HB 851

continue in effect until repealed or amended in the manner provided by law-

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(2) Within 2 years after ratification of a consolidation plan, the governing body of the consolidated local government shall revise, repeal, or reaffirm all rules, ordinances, and resolutions in force within the participating county and municipalities at the time of consolidation. Each rule, ordinance, or resolution in force at the time of consolidation remains in force within the former geographic jurisdiction until superseded by action of the new governing body. Ordinances and resolutions relating to public improvements to be paid for in whole or in part by special assessments may not be repealed.

Section 26. Election of new officials. (1) Within 20 days after an election at which the new plan of government is approved by the electors, the governing body of the local government shall meet and order a special primary and general election for the purpose of electing the officials required by the new form of government. The elections for officials may be held in conjunction with any other election.

(2) The order shall specify a date for the primary election not more than 120 days or less than 20 days after the election approving the new form and a date for the general election 60 days after the primary.

Section 27. Organization of new governing body. (1)
The first meeting of a new governing body for a new plan of
government shall be held at 10 a.m., 60 days after the
election of the new officers. At that time, newly elected
members shall take the oath of office prior to assuming the
duties of office.

(2) If the terms of the commissioners are to be overlapping, they shall draw lots to establish their respective terms of office.

Section 28. Codification. It is intended that sections

1 through 27 be codified as an integral part of Title 7.

chapter 3. part 1. and the provisions of Title 7. chapter 3.

apply to sections 1 through 27.

Section 29. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

-End-

НВ 0851/02

46th Legislature

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HB 0851/02

2	INTRODUCED BY SPILKER, WALDRON, REICHERT, H. ROBBINS,
3	AZZARA, BARDANDUVE, PALMER, WATT, RASMUSSEN.
4	McCALLUM, DONALDSON
5	A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE PROCEDURES
6	FOR ALTERATION OF EXISTING FORMS OF LOCAL GOVERNMENT.*
7	
8	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
9	Section 1. Purpose. The purpose of [this act] is to
0	provide procedures for alteration of existing forms of local
11	government.
12	Section 2. Definitions. As used in [this act]. unless
l 3	the context indicates otherwise, the following definitions
4	apply:
15	(1) "Authority" means:
16	(a) a municipal or regional airport authority as
17	provided in Title 67, chapter 11;
18	(b) a conservancy district as provided in Title 85.
19	chapter 9;
20	(c) a conservation district as provided in Title 76,
21	chapter 15;
22	(d) a drainage district as provided in Title 85.
23	chapter 8;
24	(e) an irrigation district as provided in Title 85:

HOUSE BILL NO. 651

1	chapter 7;
2	(f) a hospital district as provided in Title 7,
3	chapter 34, part 21;
4	(g) a flood control and water conservation district as
5	provided in Title 76, chapter 5, part 11;
6	(h) a county water and sewer district as provided in
7	Title 7. chapter 13. part 22; or
8	(i) an urban transportation district as provided in
9	Title 7: chapter 14: part 2.
10	(2) "Finance administrator" means the individual
11	responsible for the financial administration of the local
12	government and generally means the county or city treasurer
13	or town clerk unless the alternative form or governing body
14	specifies a different individual.
15	(3) "Governing body" means the commission or the town
16	meeting legislative body established in the alternative form
17	of a local government under Title 7, chapter 3, parts 1
18	through 6.
19	(4) "Local improvement district" means an improvement
50	district in which property is assessed to pay for specific
21	capital improvements benefiting the assessed property.
22	(5) "Records administrator" means the individual
23	responsible for keeping the public records of the local
24	government and generally means the county, city, or town
25	clark unless the alternative form or governing body

specifies a different individual.

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- 2 (6) "Subordinate service district" means a special
 3 district within a local government in which certain services
 4 are provided and in which taxes may be levied to finance the
 5 services.
- Section 3. Alteration of existing forms of local
 government. An alteration of an existing form of local
 government may be proposed by:
 - (1) a petition of the electors; or
- 10 (2) a resolution of the governing body.
- Section 4. Election procedure. Except as otherwise provided in [this act], each election under [this act] is conducted in the same manner as an election involving ballot issues or of local officials.
 - Section 5. Petition for alteration. (1) A petition for the alteration of an existing form of local government may be presented to the governing body of the local government. The petition must meet the requirements of [sections 8 through 11].
 - (2) The petition must be signed by a AI least 15% of the electors of the local government <u>REGISIERED AI IHE LASI</u>

 <u>GENERAL ELECTION</u>, and upon receipt of the petition the governing body shall call an election, as provided for in [sections 15 through 17], on the proposed alteration.
- 25 Section 6. Resolution for alteration. A governing body

- of a local government may by resolution submit to the leaders of the local government a question on the alteration of the existing form of the local government. The resolution must meet the requirements of [sections 8 through 11].
- Section 7. Permissible recommendations. (1) A petition or resolution proposing to alter an existing form of county agovernment may:
- 9 (a) recommend amendments to the existing plan of 10 government;
- 11 (b) recommend any plan of government authorized by 12 Title 7, chapter 3, parts 1 through 6;
 - (c) draft a charter;

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- (d) recommend municipal-county consolidation or
 amendments to an existing consolidation; or
- 16 (e) in cooperation with a study--commission SIMILAR

 17 PETITION CIRCULATED OR A RESOLUTION CALLING FOR AN ELECTION

 18 ON COUNTY MERGER ADOPTED BY THE GOVERNING BODY in an

 19 adjoining county, recommend county merger.
- 20 (2) A petition or resolution proposing to alter an 21 existing form of municipal government may:
- 22 (a) recommend amendments to the existing plan of 23 government;
- 24 (b) recommend any plan of government authorized by
 25 Title 7. chapter 3. parts 1 through 7;

-3- HB 851

-4- HB 851

HB 0851/02

HB 0851/02

2	(d) recommend disincorporation.
3	Section 8. Requirements for petition or resolution. A
4	petition or resolution proposing an alteration of an
5	existing form of local government must contain:
6	(1) a certificate containing the "plan of government"
7	of the existing form of local government;
8	(2) a certificate containing the "plan of government"
9	of the proposed new form of local government or amendments
10	to the existing plan;
11	(3) a certificate containing the *plan of
12	apportionment* of commissioner districts if districts are
13	contained in the "plan of government"; AND
14	<pre>+4}a-certificate-establishing-the-date-of-the-special</pre>
15	election-at-which-the-alternative-form-ofgovernmentshall
16	bepresented-to-the-electors-and-a-cartificate-establishing
17	the-form-of-the-bollot-question-or-questions;
18	(5)a-certificate-establishing-the-dates-of-thefirs t
19	primaryandgeneralelections-if-the-proposal-is-approved
20	and-establishing-theeffectivedateaftheproposalif
21	approved:-and
22	(6)(4) a comparison of the existing plan and proposed
23	plan of local government, including, if desired, a statement

of the strengths and weaknesses of the existing and proposed

plans of local government, information that supports the

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(c) draft a charter; or

1	adoption of the proposed plane and information that support
2	retention of the present plan.
3	Section 9. Special requirements if consolidation
4	recommended. (1) Whenever county-municipal consolidation i
5	recommended, a petition or resolution, in addition to th
6	material required in [section 8], must contain
7	consolidation plan which:
3	(a) provides for adjustment of existing bonde
9	indebtedness and other obligations in a manner which assure
10	a fair and equitable burden of taxation for debt service;
11	(b) provides for establishment of subordinate servic
12	districts;
13	(c) provides for the transfer or other disposition o
14	property and other rights, claims, assets, and franchises o
15	the local governments consolidated under its proposal;
16	(d) provides the official name of the consolidate
17	local government; and
18	(e) (i) provides for the transfer, reorganization
19	abolition, adjustment of boundaries, or absorption o
20	existing boards, subordinate service districts, loca
21	improvement districts, agencies, and political subdivision
22	of the consolidated governments, excluding school districts
23	authorities, and nonconsolidated municipalities; or

(ii) grants the legislative body of the consolidated

government the authority to transfer, reorganize, abolish,

-6-

НВ 0851/02 НВ 0851/02

adjust boundaries, or absorb existing boards, subordinate service districts, local improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and nonconsolidated municipalities, with or without referendum requirements.

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- (2) The consolidation plan may include other provisions that are consistent with state law.
- (3) Whenever amendments to an existing consolidation plan are recommended, a petition or resolution must contain a certificate containing amendments to the consolidation plan.

Section 10. Special requirements if county merger recommended. (1) Whenever county merger is recommended, a petition or resolution, in addition to the material required by [section B], must contain a consolidation plan which:

- (a) provides for adjustment of existing bonded indebtedness and other obligations in a manner which assures a fair and equitable burden of taxation for debt service;
- (b) provides for establishment of subordinate service districts:
- (c) provides for the transfer or other disposition of property and other rights, claims, assets, and franchises of local governments consolidated under the alternative plan;
- 24 (d) provides the official name of the consolidated 25 local government; and

1 (e) (i) provides for the transfer, reorganization,
2 abolition, adjustment of boundaries, or absorption of
3 existing boards, subordinate service districts, local
4 improvement districts, agencies, and political subdivisions
5 of the consolidated governments, excluding school districts,
6 authorities, and incorporated municipalities; or

- (ii) grants the legislative body of the consolidated government the authority to transfer, reorganize, abolish, adjust boundaries, or absorb existing boards, subordinate service districts, local improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and incorporated municipalities, with or without referendum requirements.
- 14 (2) The consolidation plan may include other 15 provisions that are consistent with state law-
- Section 11. Special requirements if municipal disincorporation recommended. Whenever municipal disincorporation is recommended, a petition or resolution, in addition to the material required by [section 8], must contain:
- 21 (1) a certificate of disincorporation instead of a 22 plan of government; and
- 23 (2) a recommended plan of disincorporation.
- Section 12. Filing of petitions and resolutions. (1)
 Two copies of a petition or a resolution shall be filed with

-7- HB 851 -8- H8 851

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the department of community affairs.

- (2) One copy of a petition or resolution shall be filed with the local government records administrator.
- (3) The filings required by this section shall be done within 30 days of adoption of a resolution and within 45 days of submission of a petition.
- Section 13. Availability of petitions and resolutions.

 (1) Sufficient copies of a petition or resolution proposing alterations to an existing form of local government must be made available to the public for inspection at convenient locations and at reasonable hours to provide all interested persons an opportunity to review the recommendations and documents. The copies must be available no later than 30 days prior to an election on the recommendations if such an election is to be held. The local government may distribute copies of a petition or resolution to the electors or residents of the local government.
- (2) The cost of preparing the copies needed to meet the requirements of this section shall be borne by the affected local government.
- Section 14. Publication of summary and comparison. (1)
 A summary of the recommendations contained in a petition or
 resolution proposing alteration of an existing form of local
 government must be published at least twice in a newspaper
 of general circulation in the local government. Whenever an

-9-

- alection on the recommendations is to be held; publication must be made during the 2 weeks preceding the election.
- (2) The summary must contain a description of the recommendations, a comparison of the existing and proposed forms of government, and a list of locations where the full proposal may be seen or obtained.
 - (3) The cost of publication required by this section shall be borne by the affected local government.
- Section 15. Election on alternative form. (1) The governing body shall call a special election on the question of an alternative form of government to be held within 120 days of the date of filing with the records administrator under [section 12]. The special election may be held in conjuction with any other election. The records administrator shall prepare and print notices of the special election.
- 17 (2) The cost of the election shall be paid for by the local government.
 - (3) (a) The affirmative vote of a simple majority of those voting on the question is required for adoption.
 - (b) In any election involving the question of consolidation, each question shall be submitted to the electors in the county and requires an affirmative vote of a simple majority of the votes cast in the county on the question for adoption. There is no requirement for separate

majorities in local governments voting on consolidation.

- (c) In any election involving the question of county merger, the questions shall be submitted to the electors in the counties affected and requires a majority of the votes cast on the questions in each affected county for adoption.
- (d) If the electors disapprove the proposed new form of local government, amendments, or consolidation plan, the local government retains its existing form.
- Section 16. General ballot requirements. [1] The question of adopting an alteration of an existing form of government proposed by petition or resolution shall be submitted to the electors in substantially the following form:

Vote for one:

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FOR adoption of the (self-government charter, amendment to an existing charter, or plan of government) proposed for (insert name of local government) proposed by (petition of the people or resolution of the governing body).

FOR the existing form of government.

(2) The whole number of ballots shall be divided into two equal sets. No more than one set may be used in printing the ballot for use in any one precinct and all ballots furnished for use in one precinct shall be identical. The existing plan of government shall be printed

as the first item and the proposed plan as the second item
on half of the ballots and the proposed form as the first
item and the existing form as the second item on the other
half of the ballots. If the local government consists of
only one precinct, the existing plan shall be listed first
on the ballots.

Section 17. Treatment of suboptions for alternative forms. (1) No petition or resolution recommendation may involve more than three separate suboptions, and no suboption may contain more than two alternatives. If a suboption is submitted to the voters, only the ballot alternatives within that suboption receiving the highest number of affirmative votes are considered approved and included in the alternative form of government.

- 15 (2) A proposed plan shall be submitted to the voters 16 as a single question, except that the suboptions within the 17 alternative plan of local government authorized in Title 7, 18 chapter 3, parts 1 through 7, and the suboptions authorized 19 in a charter may be submitted to the electors as separate 20 questions. The question of adopting a suboption shall be 21 submitted to the electors in substantially the following 22 form:
- 23 Vote for one:

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A legal officer (who may be called the "county attorney"):

-11- HB 851

-12- HB B51

Shall be elected for a term of 4 years.

Shall be appointed for a term of 4 years by the chairman of the local governing body.

Section 18. Effect of adoption of new form of government. The adoption of a new plan of government does not affect the validity of any bond, debt, contract, obligation, or cause of action accrued or established under the prior form of government.

Section 19. Filing of approved plan. (1) A copy of the existing or proposed plan of government ratified by the voters and any apportionment plan or consolidation or merger plan shall be certified by the chairman of the governing body and filed with the department of community affairs, the county records administrator, and the municipal records administrator if it is a municipal plan.

(2) The approved plan filed with the department of community affairs is the official plan and is a public record open to inspection by the public and judicially noticeable by all courts.

Section 20. Judicial review. Judicial review to determine the validity of the procedures whereby any charter or alternative plan of government is adopted may be initiated by petition in district court of 10 or more registered voters of the local government brought within 60 days after the election at which the charter or plan of

-13-

government, revision, or amendment is approved. If no petition is filed within that period, compliance with all the procedures required by [this act] and the validity of the manner in which the charter or plan of government was approved is conclusively presumed. It is presumed that proper procedure was followed and all procedural requirements were met. The adoption of a charter or plan of government may not be considered invalid because of any procedural error or omission unless it is shown that the error or omission materially and substantially affected its adoption.

Section 21. Three-year moratorium. Unless the constitution requires otherwise, the electors of any unit of local government which has adopted a new alternative form of local government, charter, or consolidation plan may not vote on the question of changing the form of local government until 3 years after the new local government becomes effective, but the electors may vote on amendments to the alternative form, charter, or consolidation plan.

Section 22. Effective date of alternative plan or amendment. (1) An alternative plan of local government approved by the electors takes effect when the new officers take office, except as otherwise provided in any charter or consolidation plan. A consolidation or merger plan adopted by the electors takes effect in the same manner.

HB 851

-14-

HB 851

(2) Provisions creating offices and establishing qualifications for office under any apportionment plan become effective immediately for the purpose of electing officials.

- (3) An amendment to an existing plan of government becomes effective at the beginning of the local government's fiscal year commencing after the election results are officially declared.
- Section 23. General transition provisions. (1) The governing body shall prepare an advisory plan for orderly transition to a new plan of local government. The transition plan may propose necessary ordinances, plans for consolidation of services and functions, and a plan for reorganizing boards, departments, and agencies.
- (2) The governing body of a local government may enact and enforce ordinances to bring about an orderly transition to the new plan of government, including transfer of powers, records, documents, properties, assets, funds, liabilities, or personnel. These ordinances are to be consistent with the approved plan and necessary or convenient to place it into full effect. Whenever a question arises concerning transition which is not provided for, the governing body may provide for the transition by ordinance, rule, or resolution not inconsistent with law.
- 25 Section 24. Transition provisions affecting personnel.

- (1) The members of the governing body holding office on the date the new plan of government is adopted by the electors of the local government continue in office and in the performance of their duties until the governing body authorized by the plan has been elected and qualified, whereupon the prior governing body is abolished.
- (2) All other employees holding offices or positions, whether elective or appointive, under the government of the county or municipality continue in the performance of the duties of their respective offices and positions until provisions are made for the performance or discontinuance of the duties or the discontinuance of the offices or positions.
- (3) A charter or a petition or resolution proposing an alteration to an existing form of local government may provide that existing elected officers shall continue in office until the end of the term for which they were elected or may provide that existing elected officers shall be retained as local government employees until the end of the term for which they were elected and their salaries may not be reduced.
- Section 25. Treatment of existing ordinances and resolutions. (1) All ordinances and resolutions in effect at the time the new form of government becomes effective continue in effect until repealed or amended in the manner

-16- HB 851

provided by law.

(2) Within 2 years after ratification of a consolidation plan, the governing body of the consolidated local government shall revise, repeal, or reaffirm all rules, ordinances, and resolutions in force within the participating county and municipalities at the time of consolidation. Each rule, ordinance, or resolution in force at the time of consolidation remains in force within the former geographic jurisdiction until superseded by action of the new governing body. Ordinances and resolutions relating to public improvements to be paid for in whole or in part by special assessments may not be repealed.

Section 26. Election of new officials. (1) Within 20 days after an election at which the new plan of government is approved by the electors. the governing body of the local government shall meet and order a special primary and general election for the purpose of electing the officials required by the new form of government. The elections for officials may be held in conjunction with any other election.

(2) The order shall specify a date for the primary election not more than 120 days or less than 20 days after the election approving the new form and a date for the general election 60 days after the primary.

Section 27. Organization of new governing body. (1)

1 The first meeting of a new governing body for a new plan of 2 government shall be held at 10 a.m., 60 days after the 3 election of the new officers. At that time, newly elected 4 members shall take the oath of office prior to assuming the 5 duties of office.

(2) If the terms of the commissioners are to be overlapping, they shall draw lots to establish their respective terms of office.

Section 28. Codification. It is intended that sections
1 through 27 be codified as an integral part of Title 7.
chapter 3. part 1. and the provisions of Title 7. chapter 3.
apply to sections 1 through 27.

Section 29. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

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-17- HB 851

-18-

HB 851

46th Legislature HB 0851/03

MONSE STILL NO. 951

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2	INTRODUCED BY SPILKER, WALDRON, REICHERT, H. ROBBINS,				
3	AZZARA, BARDANOUYE, PALMER, WATT, RASMUSSEN,				
4	McCALLUM, DONALDSON				
5	A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE PROCEDURES				
6	FOR ALTERATION OF EXISTING FORMS OF LOCAL GOVERNMENT."				
7					
8	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:				
9	Section 1. Purpose. The purpose of [this act] is to				
10	provide procedures for alteration of existing forms of local				
11	government.				
12	Section 2. Definitions. As used in [this act]. unless				
13	the context indicates otherwise, the following definitions				
14	apply:				
15	(1) "Authority" means:				
16	(a) a municipal or regional airport authority as				
17	provided in Title 67, chapter 11;				
18	(b) a conservancy district as provided in Title 85.				
19	chapter 9;				
20	(c) a conservation district as provided in Title 76,				
21	chapter 15;				
22	(d) a drainage district as provided in Title 85,				
23	chapter 8;				
24	(e) an irrigation district as provided in Title 85,				

chapter 7;

2 (f) a hospital district as provided in Title 7. 3 chapter 34+ part 21;

(g) a flood control and water conservation district as provided in Title 76, chapter 5, part 11;

(h) a county water and sewer district as provided in 7 Title 7, chapter 13, part 22; or

(i) an urban transportation district as provided in Title 7, chapter 14, part 2.

10 (2) "Finance administrator" means the individual responsible for the financial administration of the local 11 12 government and generally means the county or city treasurer or town clerk unless the alternative form or governing body 13 14 specifies a different individual.

15 (3) "Governing body" means the commission or the town meeting legislative body established in the alternative form 16 17 of a local government under Title 7, chapter 3, parts 1 through 6. 18

19 (4) "Local improvement district" means an improvement district in which property is assessed to pay for specific 20 capital improvements benefiting the assessed property. 21

22 (5) "Records administrator" means the individual responsible for keeping the public records of the local 23 government and generally means the county, city, or town 24 clerk unless the alternative form or governing body

HB 0851/03

HB 0851/03 88 0851/03

specifies a different individual.

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2 (6) "Subordinate service district" means a special district within a local government in which certain services are provided and in which taxes may be levied to finance the services.

Section 3. Alteration of existing forms of local government. An alteration of an existing form of local government may be proposed by+

fit -- a petition of the electors.f-or

12)--a-resolution-of-the-governing-bodys

Section 4. Election procedure. Except as otherwise provided in [this act] each election under [this act] is conducted in the same manner as an election involving ballot issues or of local officials.

Section 5. Petition for alteration. (1) A petition for the alteration of an existing form of local government may be presented to the governing body of the local government. The petition must meet the requirements of [sections 8 through 11].

(2) The petition must be signed by a AI least 15% of the electors of the local government REGISTERED AT THE LAST GENERAL ELECTION, and upon receipt of the petition the governing body shall call an election, as provided for in [sections 15 through 17], on the proposed alteration. WHENEVER COUNTY-MUNICIPAL CONSOLIDATION IS PROPOSED. THE

-3-

PETITION MUST BE SIGNED BY AT LEAST 15% OF THE ELECTORS RESIDING WITHIN THE MUNICIPALITY OR MUNICIPALITIES PROPOSED TO BE CONSOLIDATED AND 15% OF THE ELECTORS RESIDING IN THE 3 REMAINDER OF THE COUNTY. 5 Section-6--Resolution--for--alteration---A--governing body-of-a-local-government-may-by-resolution-submit--to--the 7 electors---of---the--local--government--a--question--on--the alteration-of-the-existing-form-of-the-local-governments-The resolution-must-mest-the-requirements-of-factions-0-through 10 ** 1-11 Section 6. Permissible recommendations. (1) A petition 12 or-resolution proposing to alter an existing form of county 13 qovernment may: (a) recommend amendments to the existing plan of 14 15 qovernment; (b) recommend any plan of government authorized by 16

(c) draft a charter:

Title 7, chapter 3, parts 1 through 6;

- 19 (d) recommend municipal-county consolidation or amendments to an existing consolidation; or 20
- 21 (e) in cooperation with a study-commission SIMILAR 22 PETITION GIRGULATED-OR-A-RESOLUTION CALLING FOR AN ELECTION 23 ON COUNTY MERGER ADOPTED BY THE GOVERNING BODY in an adjoining county, recommend county merger. 24
- (2) A petition or--resolution proposing to alter an 25

HB 851 HB 851

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existing	form	Ωf	municipal	government	may:
existing	1011	Ο,	wanterpar	dosetiment	may.

- 2 (a) recommend amendments to the existing plan of 3 government;
- (b) recommend any plan of government authorized by

 Title 7. chapter 3. parts 1 through 7:
- (c) draft a charter; or

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- (d) recommend disincorporation.
- Section 7. Requirements for petition or-resolution. A

 petition or-resolution proposing an alteration of an

 existing form of local government must contain:
- (1) a certificate containing the "plan of government"
 of the existing form of local government:
 - (2) a certificate containing the "plan of government" of the proposed new form of local government or amendments to the existing plan;
 - (3) a certificate containing the "plan of apportionment" of commissioner districts if districts are contained in the "plan of government": AND
 - f4}--a-certificate-establishing-the-data-of-the-special
 election-at-which-the-alternative-form-of--government--shall
 be--presented-to-the-electors-and-a-certificate-establishing
 the-form-of-the-ballot-question-or-questions;
 - t5;--a-certificate-establishing-the-dates-of-the--first
 primary--and--general--elections-if-the-proposal-is-approved
 and-establishing-the--effective--date--of--the--proposal--if

opproved;-end

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t6)(4) a comparison of the existing plan and proposed plan of local government, including, if desired, a statement of the strengths and weaknesses of the existing and proposed plans of local government, information that supports the adoption of the proposed plan, and information that supports retention of the present plan.

Section 8. Special requirements if consolidation recommended. (1) Whenever county-municipal consolidation is recommended, a petition or-resolution in addition to the material required in [section 8], must contain a consolidation plan which:

- 13 (a) provides for adjustment 'of existing bonded
 14 indebtedness and other obligations in a manner which assures
 15 a fair and equitable burden of taxation for debt service;
- 16 (b) provides for establishment of subordinate service
 17 districts:
 - (c) provides for the transfer or other disposition of property and other rights, claims, assets, and franchises of the local governments consolidated under its proposal;
- 21 (d) provides the official name of the consolidated 22 local government; and
- 23 (e) (i) provides for the transfer, reorganization, 24 abolition, adjustment of boundaries, or absorption of 25 existing boards, subordinate service districts, local

R3 0851/03 HB 0851/03

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improvement districts, agencies, and political subdivisions
of the consolidated governments, excluding school districts,
authorities, and nonconsolidated municipalities; or

- (ii) grants the legislative body of the consolidated government the authority to transfer, reorganize, abolish, adjust boundaries, or absorb existing boards, subordinate service districts, local improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and nonconsolidated municipalities, with or without referendum requirements.
- (2) The consolidation plan may include other provisions that are consistent with state law.
- (3) Whenever amendments to an existing consolidation plan are recommended, a petition or-resolution must contain a certificate containing amendments to the consolidation plan.
- Section 9. Special requirements if county merger recommended. (1) Whenever county merger is recommended, a petition or-resolution, in addition to the material required by [section 8], must contain a consolidation plan which:
- (a) provides for adjustment of existing bonded indebtedness and other obligations in a manner which assures a fair and equitable burden of taxation for debt service;
- (b) provides for establishment of subordinate service districts;

-7-

(c) provides for the transfer or other disposition of property and other rights, claims, assets, and franchises of local governments consolidated under the alternative plan;

- (d) provides the official name of the consolidated local government; and
- (e) (i) provides for the transfer, reorganization, abolition, adjustment of boundaries, or absorption of existing boards, subordinate service districts, local improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and incorporated municipalities; or
- (ii) grants the legislative body of the consolidated government the authority to transfer, reorganize, abolish, adjust boundaries, or absorb existing boards, subordinate service districts, local improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and incorporated municipalities, with or without referendum requirements.
- (2) The consolidation plan may include other provisions that are consistent with state law.
- Section 10. Special requirements i f municipal disincorporation recommended. Whenever municipal disincorporation is recommended, a petition or-resolution, in addition to the material required by [section 8], must contain:

HB 851

-8- HB 851

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- 1 (1) a certificate of disincorporation instead of a 2 plan of government; and
 - (2) a recommended plan of disincorporation.

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- Section 11. Filing of petitions and—resolutions. (1)

 Two copies of a petition or—a-resolution shall be filed with
 the department of community affairs.
 - (2) One copy of a petition or-resolution shall be filed with the local government records administrator.
 - (3) The filings required by this section shall be done within 38-days-of-adoption-of-a-resolution-and-within 45 days of submission of a THE petition.
 - Section 12. Availability of petitions and-resolutions.

 (1) Sufficient copies of a petition or-resolution proposing alterations to an existing form of local government must be made available to the public for inspection at convenient locations and at reasonable hours to provide all interested persons an opportunity to review the recommendations and documents. The copies must be available no later than 30 days prior to an election on the recommendations if such an election is to be held. The local government may distribute copies of a petition or--resolution to the electors or residents of the local government.
 - (2) The cost of preparing the copies needed to meet the requirements of this section shall be borne by the affected local government.

-9-

Section 13. Publication of summary and comparison. (1)

A summary of the recommendations contained in a petition or

resolution proposing alteration of an existing form of local

government must be published at least twice in a newspaper

of general circulation in the local government. Whenever an

election on the recommendations is to be held, publication

must be made during the 2 weeks preceding the election.

- (2) The summary must contain a description of the recommendations, a comparison of the existing and proposed forms of government, and a list of locations where the full proposal may be seen or obtained.
- 12 (3) The cost of publication required by this section
 13 shall be borne by the affected local government.
 - Section 14. Election on alternative form. (1) The governing body shall call a special election on the question of an alternative form of government to be held within 120 days of the date of filing with the records administrator under [section 12]. The special election may be held in conjuction with any other election. The records administrator shall prepare and print notices of the special election.
- 22 (2) The cost of the election shall be paid for by the
 23 local government.
- 24 (3) (a) The affirmative vote of a simple majority of 25 those voting on the question is required for adoption.

(b) In any election involving the question of consolidation, each question shall be submitted to the electors in the county and requires an affirmative vote of a simple majority of the votes cast in the county on the question for adoption. There is no requirement for separate majorities in local governments voting on consolidation.

(c) In any election involving the question of county merger, the questions shall be submitted to the electors in the counties affected and requires a majority of the votes cast on the questions in each affected county for adoption-

(d) If the electors disapprove the proposed new form of local government, amendments, or consolidation plan, the local government retains its existing form.

Section 15. General ballot requirements. (1) The question of adopting an alteration of an existing form of government proposed by petition or--resolution shall be submitted to the electors in substantially the following form:

Vote for one:

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FOR adoption of the (self-government charter: amendment to an existing charter, or plan of government) proposed for (insert name of local qovernment) proposed by {petition of the people or resetution-of-the-governing-bodyt.

FOR the existing form of government.

(2) The whole number of ballots shall be divided into two equal sets. No more than one set may be used in 2 printing the ballot for use in any one precinct and all ballots furnished for use in one precinct shall be identical. The existing plan of government shall be printed as the first item and the proposed plan as the second item 7 on half of the ballots and the proposed form as the first 8 item and the existing form as the second item on the other half of the ballots. If the local government consists of only one precinct, the existing plan shall be listed first 10 on the ballot. 11

Section 16. Treatment of suboptions for alternative forms. (1) No petition or--resolution recommendation may involve more than three separate suboptions, and no suboption way contain more than two alternatives. If a suboption is submitted to the voters, only the ballot alternatives within that suboption receiving the highest number of affirmative votes are considered approved and included in the alternative form of government.

(2) A proposed plan shall be submitted to the voters as a single question, except that the suboptions within the alternative plan of local government authorized in Title 7+ chapter 3. parts 1 through 7. and the suboptions authorized in a charter may be submitted to the electors as separate questions. The question of adopting a suboption shall be

HB 851 -11--12-HB 851

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HB 0851/03 MB 0851/03

1	submitted to the electors in substantially the following
2	form:
3	Vote for one:
4	A legal officer (who may be called the "county
5	attorney"):
6	Shall be elected for a term of 4 years.
7	Shall be appointed for a term of 4 years by the
8	chairman of the local governing body.
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Section 17. Effect of adoption of new form of government. The adoption of a new plan of government does not affect the validity of any bond, debt, contract, obligation, or cause of action accrued or established under the prior form of government.

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Section 18. Filing of approved plan. (1) A copy of the existing or proposed plan of government ratified by the voters and any apportionment plan or consolidation or merger plan shall be certified by the chairman of the governing body and filed with the department of community affairs, the county records administrator, and the municipal records administrator if it is a municipal plan.

(2) The approved plan filed with the department of community affairs is the official plan and is a public record open to inspection by the public and judicially noticeable by all courts.

Section 19. Judicial review. Judicial review to

determine the validity of the procedures whereby any charter 1 2 or alternative plan of government is adopted may be 3 initiated by petition in district court of 10 or more registered voters of the local government brought within 60 days after the election at which the charter or plan of government, revision, or amendment is approved. If no petition is filed within that period, compliance with all the procedures required by [this act] and the validity of the manner in which the charter or plan of government was approved is conclusively presumed. It is presumed that 10 proper procedure was followed and all procedural 11 12 requirements were met. The adoption of a charter or plan of government may not be considered invalid because of any 13 procedural error or omission unless it is shown that the 14 15 error or omission materially and substantially affected its 16 adoption. 17

Section 20. Three-year moratorium. Unless the 18 constitution requires otherwise, the electors of any unit of 19 local government which has adopted-a-new-alternative YOIED UPON THE QUESTION DE CHANGING THE form of local government. 20 21 charter, or consolidation plan OR UPON THE QUESTION OF 22 AMENDING THE ALTERNATIVE FORM. CHARTER. OR CONSOLIDATION 23 PLAN may not vote on the question of changing OR AMENDING the form of local government until EQR 3 years. after--the 24 25 new-local-qovernment-becomes-effectivey-but-the-electors-may

-13- H8 851

-14- HB 851

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Section 21. Effective date of alternative plan or amendment. (1) An alternative plan of local government approved by the electors takes effect when the new officers take office, except as otherwise provided in any charter or consolidation plan. A consolidation or merger plan adopted by the electors takes effect in the same manner.

- (2) Provisions creating offices and establishing qualifications for office under any apportionment plan become effective immediately for the purpose of electing officials.
- (3) An amendment to an existing plan of government becomes effective at the beginning of the local government's fiscal year commencing after the election results are officially declared.
- Section 22. General transition provisions. (1) The governing body shall prepare an advisory plan for orderly transition to a new plan of local government. The transition plan may propose necessary ordinances. plans for consolidation of services and functions, and a plan for reorganizing boards, departments, and agencies.
- (2) The governing body of a local government may enact and enforce ordinances to bring about an orderly transition to the new plan of government. Including transfer of powers.

records, documents, properties, assets, funds, liabilities, or personnel. These ordinances are to be consistent with the approved plan and necessary or convenient to place it into full effect. Whenever a question arises concerning transition which is not provided for, the governing body may provide for the transition by ordinance, rule, or resolution not inconsistent with law.

Section 23. Transition provisions affecting personnel.

(1) The members of the governing body holding office on the date the new plan of government is adopted by the electors of the local government continue in office and in the performance of their duties until the governing body authorized by the plan has been elected and qualified, whereupon the prior governing body is abolished.

- (2) All other employees holding offices or positions, whether elective or appointive, under the government of the county or municipality continue in the performance of the duties of their respective offices and positions until provisions are made for the performance or discontinuance of the duties or the discontinuance of the offices or positions.
- (3) A charter or a petition or resolution proposing an alteration to an existing form of local government may provide that existing elected officers shall continue in office until the end of the term for which they were elected

HB 0851/03 HB 0851/03

or may provide that existing elected officers shall be retained as local government employees until the end of the term for which they were elected and their salaries may not be reduced.

Section 24. Treatment of existing ordinances and resolutions. (1) All ordinances and resolutions in effect at the time the new form of government becomes effective continue in effect until repealed or amended in the manner provided by law.

(2) Within 2 years after ratification of a consolidation plan, the governing body of the consolidated local government shall revise, repeal, or reaffirm all rules, ordinances, and resolutions in force within the participating county and municipalities at the time of consolidation. Each rule, ordinance, or resolution in force at the time of consolidation remains in force within the former geographic jurisdiction until superseded by action of the new governing body. Ordinances and resolutions relating to public improvements to be paid for in whole or in part by special assessments may not be repealed.

Section 25. Election of new officials. (1) Within 20 days after an election at which the new plan of government is approved by the electors, the governing body of the local government shall meet and order a special primary and general election for the purpose of electing the officials

required by the new form of government. The elections for officials may be held in conjunction with any other election.

(2) The order shall specify a date for the primary election not more than 120 days or less than 20 days after the election approving the new form and a date for the general election 60 days after the primary.

Section 26. Organization of new governing body. (1)

The first meeting of a new governing body for a new plan of government shall be held at 10 a.m., 60 days after the election of the new officers. At that time, newly elected members shall take the oath of office prior to assuming the duties of office.

(2) If the terms of the commissioners are to be overlapping, they shall draw lots to establish their respective terms of office.

Section 27. Codification. It is intended that sections
18 1 through 27 be codified as an integral part of Title 7,
19 chapter 3, part 1, and the provisions of Title 7, chapter 3,
20 apply to sections 1 through 27.

Section 20. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the

-17- HB 851

-18- HB 851

H8 0851/03

1 invalid applications.

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-19-

H8 851

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5	A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE PROCEDURES
6	FOR ALTERATION OF EXISTING FORMS OF LOCAL GOVERNMENT.
7	
8	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
9	Section 1. Purpose. The purpose of [this act] is to
10	provide procedures for alteration of existing forms of local
11	government.
12	Section 2. Definitions. As used in [this act], unless
13	the context indicates otherwise; the following definitions
14	apply:
15	(1) "Authority" means:
16	(a) a municipal or regional airport authority as
17	provided in Title 67, chapter 11;
18	(b) a conservancy district as provided in Title 85,
19	chapter 9;
20	(c) a conservation district as provided in Title 76,
21	chapter 15;
55	(d) a drainage district as provided in Title 85,
23	chapter 8;
24	(e) an irrigation district as provided in Title 85.

HOUSE BILL NO. 851

INTRODUCED BY SPILKER, WALDRON, REICHERT, H. ROBBINS,

AZZARA, BARDANOUVE, PALMER, WATT, RASMUSSEN,

McCALLUM. DONALDSON

chapter 7: (f) a hospital district as provided in Title 7. 3 chapter 34, part 21; (q) a flood control and water conservation district as provided in Title 76, chapter 5, part 11; (h) a county water and sewer district as provided in 7 Title 7, chapter 13, part 22; or (i) an urban transportation district as provided in Title 7, chapter 14, part 2. (2) "Finance administrator" means the individual 10 responsible for the financial administration of the local 11 12 government and generally means the county or city treasurer or town clerk unless the alternative form or governing body 13

specifies a different individual.

- (3) "Governing body" means the commission or the town meeting legislative body established in the alternative form of a local government under Title 7; chapter 3; parts 1 through 6.
- 19 (4) "Local improvement district" means an improvement
 20 district in which property is assessed to pay for specific
 21 capital improvements benefiting the assessed property.
- 22 (5) **Records administrator* means the individual
 23 responsible for keeping the public records of the local
 24 government and generally means the county, city, or town
 25 clerk unless the alternative form or governing body

REFERENCE BILL: Includes Free Joint -2-Conference Committee Report
Dated

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- 1 specifies a different individual.
- (6) "Subordinate service district" means a special
 district within a local government in which certain services
 - are provided and in which taxes may be levied to finance the
- 5 services.
- Section 3. Alteration of existing forms of local
 government. An alteration of an existing form of local
 - government may be proposed by+
- 9 fly--a petition of the electors_f-or
- 10 t2)--s-resolution-of-the-governing-bodyw
- 11 Section 4. Election procedure. Except as otherwise
- 12 provided in [this act], each election under [this act] is
- 13 conducted in the same manner as an election involving ballot
- 14 issues or of local officials.
- 15 Section 5. Petition for alteration. (1) A petition for
 - the alteration of an existing form of local government may
- 17 be presented to the governing body of the local government.
- 18 The petition must meet the requirements of [sections 8
- 19 through 11].

- 20 (2) The petition must be signed by a AI least 15% of
- 21 the electors of the local government REGISTERED AT THE LAST
- 22 GENERAL ELECTION, and upon receipt of the petition the
- 23 governing body shall call an election, as provided for in
- 24 [sections 15 through 17], on the proposed alteration.
- 25 WHENEYER COUNTY-MUNICIPAL CONSOLIDATION IS PROPOSED. THE

- 1 PETITION MUST BE SIGNED BY AT LEAST 15% OF THE ELECTORS
- 2 RESIDING WITHIN THE MUNICIPALITY OR MUNICIPALITIES PROPOSED
- 3 IO BE CONSOLIDATED AND 15% OF THE ELECTORS RESIDING IN THE
- 4 REMAINDER OF THE COUNTY.
- 5 Section-6*--Resolution--for--alteration*---A--governing
- 6 body-of-a-focat-government-may-by-resolution-submit--to--the
- 7 electors---of---the--local--government--a--question--on--the
- 8 alteration-of-the-existing-form-of-the-local-governments-The
- 9 resolution-must-meet-the-requirements-of-factions-8-through
- 10 117w
- 11 Section 6. Permissible recommendations. (1) A petition
- 12 or-resolution proposing to alter an existing form of county
- 13 government may:
- 14 (a) recommend amendments to the existing plan of
- 15 government:
- 16 (b) recommend any plan of government authorized by
- 17 Title 7, chapter 3, parts 1 through 6;
- 18 (c) draft a charter:
- 19 (d) recommend municipal-county consolidation or
- 20 amendments to an existing consolidation; or
- 21 (e) in Cooperation with a study--commission SIMILAR
- 22 PETITION ETREMEATER GRANT RESOLUTION CALLING FOR AN ELECTION
- 23 ON COUNTY MERGER ADDPTED-BY-THE-GOVERNING-BODY CIRCULATED in
- 24 an adjoining county: recommend county merger.
- 25 (2) A petition or-resolution proposing to alter an

HB 0H51/04 HB 0851/04

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existing	TOIM	OF	municipai	government.	may.

- (a) recommend amendments to the existing plan ofgovernment;
- 4 (b) recommend a plan of government authorized by
 5 Title 7. chapter 3. parts 1 through 7:
 - (c) draft a charter; or

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- (d) recommend disincorporation.
- Section 7. Requirements for petition or-resolution. A

 petition or--resolution proposing an alteration of an
 existing form of local government must contain:
- (1) a certificate containing the "plan of government"
 of the existing form of local government;
- 13 (2) a certificate containing the "plan of government"
 14 of the proposed new form of local government or amendments
 15 to the existing plan;
- 16 (3) a certificate containing the "plan of 17 apportionment" of commissioner districts if districts are 18 contained in the "plan of government"; AND
 - the-form-of-the-ballate-question-or-questions;
- 23 (5)--a--certificate-establishing-the-dates-of-the-first
 24 primary-and-general-elections-if-the-proposal--is--approved
 25 and--establishing-the--affective--date--of--the-proposal-if

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l approved;-and

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2 t69[6] a comparison of the existing plan and proposed
3 plan of local government, including, if desired, a statement
4 of the strengths and weaknesses of the existing and proposed
5 plans of local government, information that supports the
6 adoption of the proposed plan, and information that supports
7 retention of the present plan.

- Section 8. Special requirements if consolidation recommended. (1) Whenever county-municipal consolidation is recommended, a petition or-resolution, in addition to the material required in [section 8], must contain a consolidation plan which:
 - (a) provides for adjustment of existing bonded indebtedness and other obligations in a manner which assures a fair and equitable burden of taxation for debt service;
- 16 (b) provides for establishment of subordinate service
 17 districts;
- 18 (c) provides for the transfer or other disposition of 19 property and other rights, claims, assets, and franchises of 20 the local governments consolidated under its proposal;
- 21 (d) provides the official name of the consolidated 22 local government; and
- 23 (e) (i) provides for the transfer, reorganization, 24 abolition, adjustment of boundaries, or absorption of 25 existing boards, subordinate service districts, local

HB 851

-6- HB 851

local government; and

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improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and nonconsolidated municipalities; or

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- (ii) grants the legislative body of the consolidated government the authority to transfer, reorganize, abolish, adjust boundaries, or absorb existing boards, subordinate service districts, local improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and nonconsolidated municipalities, with or without referendum requirements.
- (2) The consolidation plan may include other provisions that are consistent with state law.
- .(3) Whenever appendments to an existing consolidation plan are recommended, a petition or-resolution must contain a certificate containing appendments to the consolidation plan.
- Section 9. Special requirements if county merger recommended. (1) Whenever county merger is recommended, a petition or-resolution, in addition to the material required by [section 8], must contain a consolidation plan which:
- (a) provides for adjustment of existing bonded indebtedness and other obligations in a manner which assures a fair and equitable burden of taxation for debt service;
- (b) provides for establishment of subordinate service districts:

1	(c.) provide	for the transfer or other disposition of
2	property and othe	rights, claims, assets, and franchises o
3	local government	consolidated under the alternative plan
4	(d) provide:	the official name of the consolidate

- (e) (i) provides for the transfer, reorganization, abolition, adjustment of boundaries, or absorption of existing boards, subordinate service districts, local improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and incorporated municipalities; or
- (ii) grants the degislative body of the consolidated government the authority to transfer, reorganize, abolish, adjust boundaries, or absorb existing boards, subordinate service districts, local improvement districts, agencies, and political subdivisions of the consolidated governments, excluding school districts, authorities, and incorporated municipalities, with or without referendum requirements.
- (2) The consolidation plan may include other provisions that are consistent with state law.
- Section 10. Special requirements if municipal disincorporation recommended. Whenever municipal disincorporation is recommended, a petition or-resolution, in addition to the material required by [section 8], must contain:

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HB -851

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HB 851

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- (1) a certificate of disincorporation instead of a 1 2 plan of government; and
- 3 (2) a recommended plan of disincorporation.

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- Section 11. Filing of petitions and-resolutions. (1) 5 Two copies of a petition or-a-resolution shall be filed with the department of community affairs.
 - (2) One copy of a petition or--resolution shall be filed with the local government records administrator.
- (3) The filings required by this section shall be done 9 within 30--days--of--adoption-of-a-resolution-and-within 45 days of submission of a IHE petition. 11
 - Section 12. Availability of petitions and-resolutions. (1) Sufficient copies of a petition or-resolution proposing alterations to an existing form of local government must be made available to the public for inspection at convenient locations and at reasonable hours to provide all interested persons an opportunity to review the recommendations and documents. The copies must be available no later than 30 days prior to an election on the recommendations if such an election is to be held. The local government may distribute copies of a petition or-resolution to the electors or residents of the local government.
- 23 (2) The cost of preparing the copies needed to meet the requirements of this section shall be borne by the 24 25 affected local government.

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1 Section 13. Publication of summary and comparison. (1) 2 A summary of the recommendations contained in a petition of 3 resolution proposing alteration of an existing form of local government must be published at least twice in a newspaper of general circulation in the local government. Whenever an election on the recommendations is to be held, publication must be made during the 2 weeks preceding the election.

- (2) The summary must contain a description of the recommendations, a comparison of the existing and proposed forms of government, and a list of locations where the full proposal may be seen or obtained.
- (3) The cost of publication required by this section shall be borne by the affected local government.
- Section 14. Election on alternative form. (1) The governing body shall call a special election on the question of an alternative form of government to be held within 120 days of the date of filing with the records administrator under [section 12]. The special election may be held in conjuction with any other election. The records administrator shall prepare and print notices of the special election.
- (2) The cost of the election shall be paid for by the 22 local government. 23
- 24 (3) (a) The affirmative vote of a simple majority of 25 those voting on the question is required for adoption.

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- (b) In any election involving the question of consolidation, each question shall be submitted to the electors in the county and requires an affirmative vote of a simple majority of the votes cast in the county on the question for adoption. There is no requirement for separate majorities in local governments voting on consolidation.
- (c) In any election involving the question of county merger, the questions shall be submitted to the electors in the counties affected and requires a majority of the votes cast on the questions in each affected county for adoption.
- (d) If the electors disapprove the proposed new form of local government, amendments, or consolidation plan, the local government retains its existing form.
- Section 15. General ballot requirements. (1) The question of adopting an alteration of an existing form of government proposed by petition or--resolution shall be submitted to the electors in substantially the following form:

Vote for one:

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- FDR adoption of the (self-government charter, amendment to an existing charter, or plan of government) proposed for (insert name of local government) proposed by the tition of the people or resolution of the government).
- FOR the existing form of government.

(2) The whole number of ballots shall be divided into two equal sets. No more than one set may be used in printing the ballot for use in any one precinct and all ballots furnished for use in one precinct shall be identical. The existing plan of government shall be printed as the first item and the proposed plan as the second item on half of the ballots and the proposed form as the first item and the existing form as the second item on the other half of the ballots. If the local government consists of only one precinct, the existing plan shall be listed first on the ballots.

Section 16. Treatment of suboptions for alternative forms. (1) No petition or—resolution recommendation may involve more than three separate suboptions, and no suboption may contain more than two alternatives. If a suboption is submitted to the voters, only the ballot alternatives within that suboption receiving the highest number of affirmative votes are considered approved and included in the alternative form of government.

(2) A proposed plan shall be submitted to the voters as a single question, except that the suboptions within the alternative plan of local government authorized in Title 7, chapter 3, parts 1 through 7, and the suboptions authorized in a charter may be submitted to the electors as separate questions. The question of adopting a suboption shall be

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HB 851

submitted to the electors in substantially the following form:

3 Vote for one:

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4 A legal officer (who may be called the "county attorney"):

Shall be elected for a term of 4 years.

7 Shall be appointed for a term of 4 years by the 8 chairman of the local governing body.

Section 17. Effect of adoption of new form of government. The adoption of a new plan of government does not affect the validity of any bond, debt, contract, obligation, or cause of action accrued or established under the prior form of government.

Section 18. Filing of approved plan. (1) A copy of the existing or proposed plan of government ratified by the voters and any apportionment plan or consolidation or merger plan shall be certified by the chairman of the governing body and filed with the department of community affairs, the county records administrator, and the municipal records administrator if it is a municipal plan.

(2) The approved plan filed with the department of community affairs is the official plan and is a public record open to inspection by the public and judicially noticeable by all courts.

25 Section 19. Judicial review. Judicial review to

distantine the validity of the procedures whereby any charter or alternative plan of government is adopted may be initiated by petition in district court of 10 or more registered voters of the local government brought within 60 5 days after the election at which the charter or plan of 6 quovernment, revision, or amendment is approved. If no 7 petition is filed within that period, compliance with all 8 the procedures required by [this act] and the validity of 9 the manner in which the charter or plan of government was 10 approved is conclusively presumed. It is presumed that proper procedure was followed and all procedural 11 requirements were met. The adoption of a charter or plan of 12 13 government may not be considered invalid because of any 14 procedural error or omission unless it is shown that the 15 error or omission materially and substantially affected its 16 adoption.

Section 20. Three-year moratorium. Unless the constitution requires otherwise, the electors of any unit of local government which has adopted-o-new--afternative YOIED UPON THE QUESTION OF CHANGING THE form of local government, charter, or consolidation plan OR UPON THE QUESTION OF AMENDING THE ALIERNATIVE FORM: CHARTER: OR CONSOLIDATION PLAN may not vote on the question of changing OR AMENDING the form of local government until EOR 3 years, after-the new-local-government-becomes-effectivey-but-the-electors-may

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vote-on-amendments-to--the--atternative--formy--chartery--or consolidation-plane

Section 21. Effective date of alternative plan or amendment. (1) An alternative plan of local government approved by the electors takes effect when the new officers take office, except as otherwise provided in any charter or consolidation plan. A consolidation or merger plan adopted by the electors takes effect in the same manner.

- (2) Provisions creating offices and establishing qualifications for office under any apportionment plan become effective immediately for the purpose of electing officials.
- (3) An amendment to an existing plan of government becomes effective at the beginning of the local government's fiscal year commencing after the election results are officially declared.
- Section 22. General transition provisions. (1) The governing body shall prepare an advisory plan for orderly transition to a new plan of local government. The transition plan may propose necessary ordinances, plans for consolidation of services and functions, and a plan for reorganizing boards, departments, and agencies.
- (2) The governing body of a local government may enact and enforce ordinances to bring about an orderly transition to the new plan of government, including transfer of powers,

records, documents, properties, assets, funds, liabilities,

or personnel. These ordinances are to be consistent with the

approved plan and necessary or convenient to place it into

full effect. Whenever a question arises concerning

transition which is not provided for, the governing body may

provide for the transition by ordinance, rule, or resolution

not inconsistent with law.

Section 23. Transition provisions affecting personnel.

(1) The members of the governing body holding office on the date the new plan of government is adopted by the electors of the local government continue in office and in the performance of their duties until the governing body authorized by the plan has been elected and qualified, whereupon the prior governing body is abolished.

- whether elective or appointive, under the government of the county or municipality continue in the performance of the duties of their respective offices and positions until provisions are made for the performance or discontinuance of the duties or the discontinuance of the offices or positions.
- (3) A charter or a patition or resolution proposing an alteration to an existing form of local government may provide that existing elected officers shall continue in office until the end of the term for which they were elected

HB 0851704

- or may provide that existing elected officers shall be retained as local government employees until the end of the term for which they were elected and their salaries may not be reduced.
- Section 24. Treatment of existing ordinances and resolutions. (1) All ordinances and resolutions in effect at the time the new form of government becomes effective continue in effect until repealed or amended in the manner provided by law.

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- (2) Within 2 years after ratification of a consolidation plan, the governing body of the consolidated local government shall revise, repeal, or reaffirm all rules, ordinances, and resolutions in force within the participating county and municipalities at the time of consolidation. Each rule, ordinance, or resolution in force at the time of consolidation remains in force within the former geographic jurisdiction until superseded by action of the new governing body. Ordinances and resolutions relating to public improvements to be paid for in whole or in part by special assessments may not be repealed.
- Section 25. Election of new officials. (1) Within 20 days after an election at which the new plan of government is approved by the electors, the governing body of the local government shall meet and order a special primary and general election for the purpose of electing the officials

- required by the new form of government. The elections for officials may be held in conjunction with any other election.
- (2) The order shall specify a date for the primary election not more than 120 days or less than 20 days after the election approving the new form and a date for the general election 60 days after the primary.
- Section 26. Organization of new governing body. (1)

 The first meeting of a new governing body for a new plan of
 government shall be held at 10 a.m., 60 days after the
 election of the new officers. At that time, newly elected
 members shall take the oath of office prior to assuming the
 duties of office.
- 14 (2) If the terms of the commissioners are to be 15 overlapping, they shall draw lots to establish their 16 respective terms of office.
- Section 27. Codification. It is intended that sections
 18 1 through 27 be codified as an integral part of Title 7,
 19 chapter 3, part 1, and the provisions of Title 7, chapter 3,
 20 apply to sections 1 through 27.
- Section 28. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the

1 invalid applications.

-End-

-19-

HB 851

SENATE STANDING COMMITTEE REPORT (Local Government)

That House Bill No. 851, third reading bill, be amended as follows:

- 1. Page 3, line 8.
 Strike: ":"
- 2. Page 3, line 9.
 Following: line 8
 Strike: "(1)"

Following: "electors"

Strike: remainder of lines 9 and 10 in their entirety

Insert: "."

3. Page 3, line 24.
Following: "alteration."

Insert: "Whenever county-municipal consolidation is proposed, the petition must be signed by at least 15% of the electors residing within the municipality or municipalities proposed to be consolidated and 15% of the electors residing in the remainder of the county."

- 4. Page 3, line 25. Strike: lines 25 through line 5 on Page 4 in their entirety Renumber: Subsequent sections
- 5. Page 4, line 7.
 Strike: "or resolution"
- 6. Page 4, line 17. Strike: "CIRCULATED OR A RESOLUTION"
- 7. Page 4, line 20.
 Strike: "or resolution"
- 8. Page 5, line 3.
 Strike: "or resolution"
- 9. Page 5, line 4.
 Strike: "or resolution"
- 10. Page 6, line 5.
 Strike: "or resolution"
- 11. Page 7, line 9.
 Strike: "or resolution"
- 12. Page 7, line 14.
 Strike: "or resolution"
- 13. Page 8, line 18.
 Strike: "or resolution"
- 14. Page 8, line 24. Strike: "and resolutions"

Page 2 March 22, 1979 House Bill No. 851

15. Page 8, line 25. Strike: "or a resolution

16. Page 9, line 2.
Strike: "or resolution"

17. Page 9, line 5. Strike: "30 days of adoption of a resolution and within"

18. Page 9, line 6.
Following: "of"
Strike: "a"
Insert: "the"

19. Page 9, line 7.
Strike: "and resolution"

20. Page 9, line 8.
Strike: "or resolution"

21. Page 9, line 16.
Strike: "or resolution"

22. Page 9, line 22. Strike: "or"

23. Page 9, line 23. Strike: "resolution"

24. Page 11, line 11. Strike: "or resolution"

25. Page 11, line 18. Following: "by"
Strike: "("
Following: "people"

Strike: remainder of lines 18 and 19 in their entirety

Insert: "."

26. Page 12, line 8. Strike: "or resolution"

27. Page 14, line 14.
Following: "has"
Strike: "adopted a new alternative "
Insert: "voted upon the question of changing the"

28. Page 14,line 15.
Following: "plan"
Insert: "or upon the question of amending the alternative form, charter, or consolidation plan"

Page 3 March 22, 1979 House Bill No. 851

29. Page 14, line 16. Following: "changing" Insert: "or amending"

30. Page 14, line 17. Following: "government"

Strike: "until"
Insert: "for"

Following: "years"

Strike: remainder of lines 17 through line 19 in their entirety Insert: "."