HOUSE BILL 843

IN THE HOUSE

February	16,	1979	Introduced and referred to Committee on Business and Industry.
February	20,	1979	Committee recommend bill, do not pass.
February	21,	1979	Report adopted.

			House BILL	NO.	843
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A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE FOR 5 REGULATION OF THE INSULATION INDUSTRY BY THE DEPARTMENT OF ADMINISTRATION: TO PROVIDE STANDARDS FOR INSTALLATION: TO 6 PROVIDE STANDARDS FOR INSULATION MATERIALS: TO REQUIRE 7 MANUFACTURERS TO TRAIN AND CERTIFY THE INSTALLERS OF THEIR В PRODUCTS: AND TO PROVIDE AN EFFECTIVE DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 11

Section 1. Purpose. The legislature recognizes that conservation of energy is an essential part of the state energy program and that insulation is a major element of this program. It is the intent of the legislature. therefore, to:

- (1) set insulation standards that comply with the 17 18 Federal Energy Act;
- 19 (2) ensure that insulation materials meet minimum standards; 20
- (3) ensure that licensed insulation contractors and 21 22 installers meet certain competency standards; and
- (4) set minimum insulation standards for space-heated 23 24 structures in Montana.
- 25 Section 2. Definitions. As used in [this act], the

following definitions apply:

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- 2 (1) "Department" department of means the administration.
- (2) "HUD materials bulletin" means the periodic bulletin published by the United States department of housing and urban development recommending the use and nonuses of building materials.
- (3) "Qualified materials" means those materials approved by the HUD materials bulletin and state 10 requirements that may be promulgated by the department of administration and approved by the department for sale in 11 12 Montana.
- (4) "Certification" means an insulation manufacturer's 13 14 statement that an individual is trained and approved by the manufacturer to sell or install its product. 15
- 16 (5) "R value" means a material's resistance to heat flow as set by the American society of heating, 17 18 refrigeration, and air conditioning engineers.
- 19 (6) "Ventilation standards" means those ventilation 20 standards set by the American society of heating, 21 refrigeration, and air conditioning engineers.
- 22 (7) "Vapor barrier" means a material that meets the 23 standards prescribed in the HUD materials bulletin for resistance to water vapor or other moisture.
- 25 Section 3. Exemptions. The provisions of [this act] do

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- 2 (1) by building owners installing insulation in their
 3 own structure;
- 4 (2) by building contractors installing insulation in a 5 portion or incidental portion of a building or structure;
 - (3) by employees under the direct supervision of a licensed insulation installer:
- 8 (4) to insulation materials and products on hand
 9 before [the effective date of this act]; and
 - (5) to insulation materials, processes, and techniques not used to control heat transfer specifically associated with space heating and cooling of structures.
- Section 4. Department powers and duties. The department of administration shall administer [this act] and shall:
- 16 (1) approve or disapprove all insulation products sold
 17 in Montana:
 - (2) maintain records of the tests to which insulation
 manufacturers have submitted their product;
- 20 (3) approve or disapprove all training programs for
 21 insulation installers and inspectors conducted by
 22 manufacturers;
- 23 (4) inspect any buildings or structures insulated by
 24 an installer;
- 25 (5) collect all revenue provided in [section 9];

- 1 (6) enfince the insulation standards prescribed in 2 [section 12];
- 3 (7) promulgate rules governing the insulation 4 industry;
- 5 (8) develop tests for insulation materials; and
- (9) revoke a license for any reason for which it might have refused to grant the license on initial application or upon finding that the initial application contained a material misrepresentation.
 - Section 5. Materials qualification. (1) No insulation material may be used in Montana after 6 months from the effective date of this act unless it is first approved by the department after determining that the material meets all standards established by the department and the HUD materials bulletin.
 - (2) Manufacturers shall submit to the department copies of all tests performed on their materials according to the HUD materials bulletin and copies of other tests moto comply with this section. If the product submitted consists of more than one component, all components are subject to the complete testing procedure and in the complete rating of the product.
- (3) When a series of tests is performed, the tests must all be performed in the same laboratory on the same batch of product. The batch of product tested shall be

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- representative ... all like products produced by the 1 manufacturer. 2
- (4) If there are changes in test procedures or 3 requirements during the course of any one year. a complete retest 's not required.
- (5. The department shall maintain copies of submitted 6 test mater:al and annually publish a list of approved 7 materials. 8
- Section 6. Training. (1) Each insulation manufacturer Q is required to train the individuals and contractors who 10 install or inspect its product. 11
- (2) The training program for installers shall provide 12 13 a minimum of 8 hours of classroom training annually in:
- 14 (a) the proper installation of materials;
 - (b) the proper ventilation of structures:
- (c) the health and safety hazards to installers and 16 17 consumers:
- (d) the proper use and maintenance of machinery; 18
- (e) a review of the state's building and fire codes: 19
- 20 and

- 21 (f) any other installation techniques necessary to 22 achieve the maximum insulation benefits with safety to
- installers, consumers, and to the insulated structure. 23
- 24 (3) Insulation inspectors are required to have the 25 training required in subsection (2) and in addition to have

training in the following areas:

its product.

- (a) inspection of workmanship on the job; and
- (b) inspection of contractor's facilities 3 and machinery.
- Section 7. Certification. (1) Insulation inspectors 5 and installers shall be certified to work in Montana, after receiving the training in [section 6], when a manufacturer 7 certifies that the individual or firm is qualified to use
- 10 (2) Manufacturers shall report the names individuals and firms certified by them to the department. 11 12 The report shall be made semiannually and shall include a 13 description of the manufacturer's training program for 14 installers and inspectors.
- 15 (3) The manufacturer's certification shall be specific 16 for the product, process, and the building application of 17 the insulation material.
- 1.8 (4) Failure of a manufacturer to comply 19 subsections (2) and (3) voids all certifications issued by 20 the manufacturer.
- 21 Section 8. Liability. Manufacturers are not liable for 22 actions of installers or contractors beyond the scope of 23 certification.
- Section 9. Licenses and insulation fees. (1) No 24 25 individual or firm may install or sell insulation products

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- in Montana unless certified by each manufacturer whose product is sold, and unless licensed by the department. Each applicant for an installer's license must pay \$25, and each applicant for a dealer's license must pay \$10 to the department.
 - (2) The department may waive the training requirements for individuals or firms installing or selling insulation for more than one manufacturer if the company's training programs are substantially equivalent.

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- (3) All licenses and renewals expire on July 1 of each year. Renewal fees shall be set annually by the department and may not exceed the application fee.
- (4) An insulation manufacturer shall annually pay \$250 for each of its products approved for insulation use in Montana. The fee applies to all the manufacturer's qualified materials specified by the manufacturer.
- Section 10. Deposit of fees. The department is authorized to use the revenue collected under [section 9] for the administration of [this act]. Any revenue not used for this purpose shall be returned to the general fund within 30 days after the close of each fiscal year.
- Section 11. Insulation standards for new buildings.

 23 (1) Structures normally heated at 65 degrees F or more and

 24 subject to frequent human occupancy are subject to the

 25 following thermal resistance requirements:

- 1 (a) roofs or attics, R 38;
- (b) exterior walls, R 20;
- 3 (c) floors exposed to exterior temperature. R 22.
- 4 (2) Structures normally heated at less than 65 degrees
 5 F and subject to frequent or occasional human occupancy are
 6 subject to the following thermal resistance requirements:
 - (a) roof or attice R 30;
 - (b) exterior walls, R 11;

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- (c) floors exposed to exterior temperature, R 11.
- 10 (3) Structures heated less than 40% of the heating
 11 season and subject to occasional human occupancy are subject
 12 to the following thermal resistance requirements:
 - (a) attic or roof, R 22;
 - (b) exterior walls, R 8;
 - (c) floors exposed to exterior temperature, R 8.
- 16 (4) Except as provided in subsection (5), existing
 17 structures insulated after the enactment of [this act] shall
 18 conform to the standards prescribed in subsections (1), (7, 1)
 19 and (3).
- 20 (5) Existing structures financed by government loans
 21 or grants shall conform to:
- 22 (a) the thermal resistance standards for attics and 23 roofs prescribed in [this section] within 10 years after 24 [the effective date of this act];
- 25 (b) the thermal resistance standards prescribed in

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- 1 [this section] for exterior walls and floors within 15 years
- 2 after [the effective date of this act].
- 3 Section 12. Effective date. This act is effective on
- 4 passage and approval.

-End-

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STATE OF MONTANA

Request No.

408-79

FISCAL NOTE

Form BD-15

In compliance with a written request received February 20, 1979, there is hereby submitted a Fiscal Note for House Bill 843 pursuant to Chapter 53, Laws of Montana, 1965 - Thirty-Ninth Legislative Assembly. Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

DESCRIPTION OF PROPOSED LEGISLATION:

Houe Bill 843 provides for the regulation of the insulation industry by the Department of Administration; provides for standards for installation of insulation and for the insulation itself; provides for manufacturers training and certification of installers; and provides required ceiling, wall and floor insulation.

FISCAL IMPACT:

This bill killed in Business and Industry 1/21/79.

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Office of Budget and Program Planning

Date: 4/43/78