HOUSE BILL 617

IN THE HOUSE

February 6, 1979	Introduced and referred to Committee on Natural Resources.
February 19, 1979	Committee recommend bill, as amended.
February 21, 1979	Printed and placed on members' desks.
February 22, 1979	Second reading, do pass.
	Considered correctly engrossed.
February 23, 1979	Third reading, passed.
IN !	THE SENATE
February 23, 1979	Introduced and referred to Committee on Natural Resources.
March 15, 1979	Committee recommend bill, not concurred.
IN S	THE HOUSE
March 16, 1979	Returned from Senate, not concurred.

1	House BILL NO. 6/7
2	INTRODUCED BY Baeth Shelden White
3	Burnet Hazer Wedy
4	A BILL FOR AN ACT ENTITLED: "THE MONTANA SCENIC RESOURCES
5	ACT; ESTABLISHING A MECHANISM FOR THE NOMINATION AND
6	DESIGNATION OF SCENIC CORRIDORS; ESTABLISHING CRITERIA FOR
7	DESIGNATION; ESTABLISHING GUIDELINES FOR ACTIVITIES WITHIN

IMPLEMENT THE ACT." 9

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

DESIGNATED CORRIDORS; AUTHORIZING THE ADOPTION OF RULES TO

Section 1. Legislative findings and statement of purpose. (1) The legislature finds that the growth in urban populations and leisure time has created a commensurate growth in demand by vacationers and tourists for Montana's scenic resources. Tourism has become one of Montana's most important industries and has a major effect on the state's economy. In order to encourage the continued viability and growth of this industry and its related economic benefits to the state, it is necessary to protect and preserve Montana's scenic and natural resources, especially as they relate to corridors utilized by tourists and transportation varationers.

(2) It is therefore the purpose of [this act] to provide a mechanism for the identification and designation

of scenic corridors and roads within the state and to 2 encourage the protection and enhancement of scenic resources within such designated areas.

Section 2. Definitions. For purposes of [this act]. the following definitions apply unless otherwise indicated:

- (1) "Board" means the board of natural resources and conservation:
 - (2) "Commission" means the highway commission:
- 9 (3) "Department" means the department of natural 10 resources and conservation:
- 11 (4) "Scenic corridor" or "designated scenic corridor" 12 means an area of the state satisfying the criteria set forth in [section 3] and designated by the board pursuant to the 13 14 provisions of (sections 4 and 51.
- 15 Section 3. Criteria for designation of scenic 16 corridors. An area may qualify for designation as a scenic 17 corridor if it contains or lies along an existing or 18 proposed transportation corridor and satisfies one or more 19 of the following criteria:
- 20 (1) The area possesses scenic, historic, or cultural 21 qualities of local or state significance. Scenic features 22 may include bodies of water, unusual geological formations, outstanding scenic vistas, exceptional pastoral scenes, or 23 notable urban views. 24
- 25 (2) The area provides an interesting variety of

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terrain. landscape types, or land-use activities.

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- (3) The transportation corridor provides opportunities for the development of roadside rest and recreation areas. scenic overlooks, and other complementary facilities.
- (4) The corridor provides access to or links between existing or proposed parks or other public recreation areas.
- Section 4. Procedures for nomination of scenic corridors. (1) Nominations of areas for designation as scenic corridors may be submitted to the board:
- 10 (a) by the department or by the commission;
- 11 (b) by a local governing body having jurisdiction over 12 the nominated area; or
 - (c) by petition of 10% or 25 of the registered voters in the county or counties in which the nominated area is located, whichever number is smaller; or 10% or 25 of the landowners of the nominated area, whichever number is smaller.
 - (2) If a nominated area lies within the jurisdiction of more than one local governing body, each one must agree to a joint nomination under (1)(b). Nominations shall be submitted pursuant to ordinance or resolution adopted by the local governing body following public notice and hearing. Proceedings of the local governing body to consider nomination of scenic corridors may be initiated by the local governing body or by petition of residents or landowners in

the nominated area.

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- 2 (3) Nominations shall include the following
 3 information:
- 4 (a) a map identifying the nominated area;
- 5 (b) a description of the nominated area, including 6 descriptions of the scenic, cultural, or historic qualities 7 of the area or other factors that qualify the area for designation as a scenic corridor;
- 9 (c) a description of the existing transportation
 10 facilities in the nominated area;
- 11 (d) a narrative explanation of the reasons why the 12 nominated area merits designation as a scenic corridor.
 - Section 5. Procedures for designation of a scenic corridor. (1) Within 60 days after submission of a nomination pursuant to [section 4], the department shall hold a public hearing in each county in which the nominated area is located. The department shall publish notice of the hearing at least once each week for 2 successive weeks immediately preceding the date of the hearing in a newspaper of general circulation in the area affected by the nomination.
 - (2) Within 30 days following the public hearing, the board shall initiate rulemaking proceedings pursuant to the rulemaking provisions of the Montana Administrative Procedure Act. The board shall, within 120 days following

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receipt of a nomination, either adopt a rule designating the nominated area as a scenic corridor or reject the nomination.

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- (3) The board's decision must be based on the recommendations of the department and the commission and on comments received at public hearings. The board shall designate a nominated area as a scenic corridor if it finds that:
- 9 (a) the nomination was submitted in compliance with 10 [this act];
- 11 (b) the nominated area satisfies the criteria set 12 forth in [section 3];
- (c) designation of the area will further the purposes
 of [this act]; and
 - (d) the benefits of designating the area will outweigh any adverse social, environmental, or economic impacts that might result from designation.
- 18 (4) If the board denies designation of a nominated
 19 area, that area is ineligible for renomination for a period
 20 of 6 months following the board's decision.
- Section 6. Requirements of state and local government
 concerning designated areas. (1) Within an area designated
 as a scenic corridor pursuant to [this act], all projects
 and activities of state and local government shall be, to
 the greatest practical extent, planned, designed, and

- conducted in such a way as to preserve those scenic, cultural, and historic qualities of the area that prompted its designation.
- (2) In considering state agency activities or permit applications for private activities within designated scenic corridors, each agency shall consider the effects of such proposed activities on the scenic quality of the corridor and include an assessment of such effects in any environmental impact statement prepared by the agency pursuant to the Montana Environmental Policy Act. Furthermore, the agency shall include and shall encourage the permit applicant to include all practicable mitigative measures in the planning and conduct of the proposed activities in order to minimize adverse impacts on the scenic qualities of the corridor.
- (3) In planning and designing highway construction projects within designated scenic corridors, including location, design, or improvement of new or existing highway facilities, the commission and the department of highways shall, to the fullest extent possible, assure that such projects are compatible with the purposes for which the area was designated. To this end, highway construction projects within designated scenic corridors shall place primary emphasis on:
- (a) moderate traffic speed designs;

- (b) provision of roadside rest, recreation, and other complementary facilities;
 - (c) provision of bicycle paths and footpaths;

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- (d) Compatibility with other outdoor recreation, aesthetic, and conservation objectives in the area;
 - (e) avoiding disturbance of wilderness areas, fish, wildlife, and nature preserves and public park or recreation areas or the impairment of features of scenic, geological, cultural, or historic interest;
 - (f) two-lane rather than four-lane construction unless the commission finds that considerations of public safety indicate that there is no feasible and prudent alternative to four-lane construction;
 - (4) The commission shall assign highest priority to highways within designated scenic corridors for the acquisition and allocation of funds pursuant to 23 U.S.C. 319 for the purpose of developing roadside rest and recreation areas and for the acquisition of scenic easements and other appropriate interests for the preservation and enhancement of scenic beauty adjacent to such roads.
 - (5) The commission shall assign highest priority to highways within designated scenic corridors for the acquisition and allocation of funds pursuant to section 141 of the Federal Aid Highway Act of 1978 (PL 95~599) for the purpose of developing bicycle paths and pedestrian walkways

1 adjacent to such highways.

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- 2 (6) The commission may adopt such rules as it
 3 considers appropriate to carry out the purposes of this
 4 section.
- 5 (7) In order to avoid adverse impacts on areas that
 6 have been nominated for designation pursuant to [section 4].
 7 state agencies shall, to the greatest extent practicable,
 8 avoid actions that would violate the provisions of this
 9 section pending the decision of the board on the
 10 designation.
 - Section 7. Board to adopt guidelines and rules. The board may establish guidelines to aid the public in nominating areas for designation as scenic corridors and to guide state and local agencies in planning and conducting activities within designated scenic corridors so as to preserve and enhance the scenic qualities of such areas. The board may adopt such rules as it considers appropriate carry out the purposes of [this act].
- Section 8. Revocation of designation. (1) The revocation of scenic corridor designation may be undertaken only if the following criteria are satisfied:
- 22 (a) The area has experienced significant changes in 23 those scenic, historic, or cultural characteristics that 24 prompted its designation as a scenic corridor.
- 25 (b) The extent of these changes are such that the

1 criteria for designation of a scenic corridor as set forth in [section 3] are no longer satisfied.

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- (c) It has been demonstrated by the persons or agencies recommending the revocation of scenic corridor designation that restoration of the area to a condition approximating that which existed at the time of designation is not feasible, prudent, or desirable and that the social, economic, and environmental benefits that will result from revocation of the designation outweigh the benefits of retaining the designation.
- (2) Procedures for recommending revocation of scenic corridor designation and for revoking such designation must comply with the provisions of [sections 4 and 5].

-End-

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HOUSE BILL NO. 617

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Approved by Committee on Natural Resources

2	INTRODUCED BY BAETH, SHELDEN, UHDE, SENNETT, HARPER, KEEDY
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4	A BILL FOR AN ACT ENTITLED: "THE MONTANA SCENIC RESOURCES
5	ACT: ESTABLISHING A MECHANISM FOR THE NOMINATION AND
6	DESIGNATION OF SCENIC CORRIDORS; ESTABLISHING CRITERIA FOR
7	DESIGNATION; ESTABLISHING GUIDELINES FOR ACTIVITIES WITHIN
8	DESIGNATED CORRIDORS; AUTHORIZING THE ADOPTION OF RULES TO
9	IMPLEMENT THE ACT.
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11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
12	Section 1. Legislative findings and statement of
13	purpose. (1) The legislature finds that the growth in urban
14	populations and leisure time has created a commensurate
15	growth in demand by vacationers and tourists for Montana's
16	scenic resources. Tourism has become one of Montana's most
17	important industries and has a major effect on the state's
18	economy. In order to encourage the continued viability and
19	growth of this industry and its related economic benefits to
20	the state; it is necessary to protect and preserve Hontana's
21	scenic and natural resources, especially as they relate to
22	transportation corridors utilized by tourists and
23	vacationers.
24	(2) It is therefore the purpose of [this act] to
25	provide a mechanism for the identification and designation

of scenic corridors and roads within the state and to encourage the protection and enhancement of scenic resources within such designated areas.

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- 9 (3) "Department" means the department of natural 10 resources and conservation;
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 13 in [section 3] and designated by the board pursuant to the
 14 provisions of [sections 4 and 5].
 - Section 3. Criteria for designation of scenic corridors. An area may qualify for designation as a scenic corridor if it contains or lies along an existing or proposed transportation corridor and satisfies one or more of the following criteria:
- 20 (1) The area possesses scenic, historic, or cultural
 21 qualities of local or state significance. Scenic features
 22 may include bodies of water, unusual geological formations,
 23 outstanding scenic vistas, exceptional pastoral scenes, or
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- (a) by the department or by the commission;
- (b) by a local governing body having jurisdiction over the nominated area; or
- (c) by petition of 10% or 25 250 of the registered voters in the county or counties in which the nominated area is located, whichever number is smaller; or 10% or 25 of the landowners of the nominated areas whichever number is smaller.
- (2) If a nominated area lies within the jurisdiction of more than one local governing body, each one must agree to a joint nomination under (1)(b). Nominations shall be submitted pursuant to ordinance or resolution adopted by the local governing body following public notice and hearing. Proceedings of the local governing body to consider nomination of scenic corridors may be initiated by the local governing body or by petition of residents or landowners in

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- 9 (c) a description of the existing transportation facilities in the nominated area; 10
 - (d) a narrative explanation of the reasons why the nominated area merits designation as a scenic corridor.
- 13 Section 5. Procedures for designation of a scenic corridor. (1) Within 60 days after submission of a nomination pursuant to [section 4], the department shall hold a public hearing in each county in which the nominated area is located. The department shall publish notice of the 17 hearing at least once each week for 2 successive weeks immediately preceeding the date of the hearing in a newspaper of general circulation in the area affected by the 20 nomination. 21
 - (2) Within 30 days following the public hearing, the board shall initiate rulemaking proceedings pursuant to the rulemaking provisions of the Montana Administrative Procedure Act. The board shall, within 120 days following

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- (3) The board's decision must be based on the recommendations of the department and the commission and on comments received at public hearings. The board shall designate a nominated area as a scenic corridor if it finds that:
- 9 (a) the nomination was submitted in compliance with 10 [this act];
- 11 (b) the nominated area satisfies the criteria set 12 forth in [section 3];
- (c) designation of the area will further the purposes
 of [this act]; and
 - (d) the benefits of designating the area will outweigh any adverse social, environmental, or economic impacts that might result from designation.
- 19 (4) If the board denies designation of a nominated 19 area, that area is ineligible for renomination for a period 20 of 6 months following the board's decision.
 - Section 6. Requirements of state and local government concerning designated areas. (1) Within an area designated as a scenic corridor pursuant to [this act], all projects and activities of state and local government shall be, to the greatest practical extent, planned, designed, and

- conducted in such a way as to preserve those scenic,
 cultural, and historic qualities of the area that prompted
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 - (2) In considering state-agency activities or-permit applications-for-private-activities within designated scenic COFFICOR'S NUICH ARE INITIATED BY A STATE AGENCY OR FOR WHICH A_STATE_LICENSE_OR_PERMIT_IS_REQUIRED_UNDER_THE PROVISIONS QE_ANOIHER_SIATULE, each agency shall consider the effects of such proposed activities on the scenic quality of the corridor and include an assessment of such effects in any environmental impact statement prepared by the agency pursuant to the Montana Environmental Policy Act. Furthermore, the agency shall-include--and shall encourage the--permit--applicant ANY APPLICANT FOR A PERMIT UNDER SUCH QIHER_SYATULE to include all practicable mitigative measures in the planning and conduct of the proposed activities in order to minimize adverse impacts on the scenic qualities of the corridor. NOIHING IN [THIS ACT! AUTHORIZES THE ESTABLISHMENT OF ANY NEW PERMIT PROGRAM NOT AUTHORIZED BY THE PROVISIONS OF OTHER STATUTES.
 - (3) In planning and designing highway construction projects within designated scenic corridors, including location, design, or improvement of new or existing highway facilities, the commission and the department of highways shall, to the fullest extent possible, assure that such

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projects are compatible with the purposes for which the area was designated. To this end, highway construction projects within designated scenic corridors shall place primary emphasis on:

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- (b) provision of roadside rest, recreation, and other complementary facilities;
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- (d) compatibility with other outdoor recreation, aesthetic, and conservation objectives in the area;
- (e) avoiding disturbance of wilderness areas, fish, wildlife, and nature preserves and public park or recreation areas or the impairment of features of scenic, geological, cultural, or historic interest;
- (f) two-lane rather than four-lane construction unless the commission finds that considerations of public safety indicate that there is no feasible and prudent alternative to four-lane construction:
- (4) The commission shall assign highest priority to highways within designated scenic corridors for the acquisition and allocation of funds pursuant to 23 U-S-C-319 for the purpose of developing roadside rest and recreation areas and for the acquisition of scenic easements and other appropriate interests for the preservation and enhancement of scenic beauty adjacent to such roads-

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(5) The commission shall assign highest priority to highways within designated scenic corridors for the acquisition and allocation of funds pursuant to section 141 of the Federal Aid Highway Act of 1978 (PL 95-599) for the purpose of developing bicycle paths and pedestrian walkways adjacent to such highways.

- (6) The commission may adopt such rules as it considers appropriate to carry out the purposes of this section.
 - (7) In order to avoid adverse impacts on areas that have been nominated for designation pursuant to [section 4], state agencies shall, to the greatest extent practicable, avoid actions that would violate the provisions of this section pending the decision of the board on the designation.

Section 7. Board to adopt guidelines and rules. The board may establish guidelines to aid the public in nominating areas for designation as scenic corridors and to guide state and local agencies in planning and conducting activities within designated scenic corridors so as to preserve and enhance the scenic qualities of such areas. The board may adopt such rules as it considers appropriate to carry out the purposes of [this act].

Section 8. Revocation of designation. (1) The revocation of scenic corridor designation may be undertaken

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only if the following criteria are satisfied:

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- (a) The area has experienced significant changes in those scenic, historic, or cultural characteristics that prompted its designation as a scenic corridor.
- (b) The extent of these changes are such that the criteria for designation of a scenic corridor as set forth in [section 3] are no longer satisfied.
 - (c) It has been demonstrated by the persons or agencies recommending the revocation of scenic corridor designation that restoration of the area to a condition approximating that which existed at the time of designation is not feasible, prudent, or desirable and that the social, economic, and environmental benefits that will result from revocation of the designation outweigh the benefits of retaining the designation.
 - (2) Procedures for recommending revocation of scenic corridor designation and for revoking such designation must comply with the provisions of [sections 4 and 5].

-End-

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46th Legislature

1	HOUSE	BILL	NO.	617

IMPLEMENT THE ACT."

2 INTRODUCED BY BAETH, SHELDEN, UHDE, SENNETT, HARPER, KEEDY

3

A BILL FOR AN ACT ENTITLED: "THE MONTANA SCENIC RESOURCES

ACT; ESTABLISHING A MECHANISM FOR THE NOMINATION AND

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24 (2) It is therefore the purpose of [this act] to 25 provide a mechanism for the identification and designation

- of scenic corridors and roads within the state and to
 encourage the protection and enhancement of scenic resources
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 - Section 2. Definitions. For purposes of [this act], the following definitions apply unless otherwise indicated:
 - (1) "Board" means the board of natural resources and conservation;
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 - Section 3. Criteria for designation of scenic corridors. An area may qualify for designation as a scenic corridor if it contains or lies along an existing or proposed transportation corridor and satisfies one or more of the following criteria:
 - (1) The area possesses scenic, historic, or cultural qualities of local or state significance. Scenic features may include bodies of water, unusual geological formations, outstanding scenic vistas, exceptional pastoral scenes, or notable urban views.
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- 9 (a) the nomination was submitted in compliance with 10 [this act];
- 11 (b) the nominated area satisfies the criteria set 12 forth in [section 3];
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 16 any adverse social, environmental, or economic impacts that
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- 1 conducted in such a way as to preserve those scenic.
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 - (3) In planning and designing highway construction projects within designated scenic corridors. Including location. design. or improvement of new or existing highway facilities, the commission and the department of highways shall, to the fullest extent possible, assure that such

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 - (c) provision of bicycle paths and footpaths;
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- 1 (5) The commission shall assign highest priority to
 2 highways within designated scenic corridors for the
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 4 of the Federal Aid Highway Act of 1978 (PL 95-599) for the
 5 purpose of developing bicycle paths and pedestrian walkways
 6 adjacent to such highways.
- 7 (6) The commission may adopt such rules as it 8 considers appropriate to carry out the purposes of this 9 section.
 - (7) In order to avoid adverse impacts on areas that have been nominated for designation pursuant to [section 4], state agencies shall, to the greatest extent practicable, avoid actions that would violate the provisions of this section pending the decision of the board on the designation.
 - Section 7. Board to adopt guidelines and rules. The board may establish guidelines to aid the public in nominating areas for designation as scenic corridors and to guide state and local agencies in planning and conducting activities within designated scenic corridors so as to preserve and enhance the scenic qualities of such areas. The board may adopt such rules as it considers appropriate to carry out the purposes of (this act).
- 24 Section 8. Revocation of designation. (1) The 25 revocation of scenic corridor designation may be undertaken

only if the following criteria are satisfied:

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- (a) The area has experienced significant changes in those scenic, historic, or cultural characteristics that prompted its designation as a scenic corridor.
- (b) The extent of these changes are such that the criteria for designation of a scenic corridor as set forth in [section 3] are no longer satisfied.
- (c) It has been demonstrated by the persons or agencies recommending the revocation of scenic corridor designation that restoration of the area to a condition approximating that which existed at the time of designation is not feasible, prudent, or desirable and that the social, economic, and environmental benefits that will result from revocation of the designation outweigh the benefits of retaining the designation.
- (2) Procedures for recommending revocation of scenic corridor designation and for revoking such designation must comply with the provisions of [sections 4 and 5].

-End-

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