HOUSE BILL 49

IN THE HOUSE

January 17, 1979	Introduced and referred to Committee on State Adminis- tration.
February 17, 1979	Committee recommend bill, as amended, do not pass.
	Report adopted. Objection.
February 20, 1979	Printed and placed on members' desks.
February 21, 1979	Second reading, do not pass.

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1	HOUSE BILL NG. 49	1
2	INTRODUCED BY WALDRON	z
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á,	A BILL FOR AN ACT ENTITLED: MARK ACT TO AMEND SECTIONS	4
5	5-7-101, 5-7-102, 5-7-203, 5-7-207, AND 5-7-301, MCA; 70	5
6	REPEAL SECTIONS 5-7-206, 5-7-302, AND 5-7-303, MCAS TO	6
г	REQUIRE STATEMENTS OF EXPENDITURES FROM EACH PERSON WHO	7
8	EMPLOYS A LOBBYIST OR MAKES OTHER PAYMENTS TO INFLUENCE	9
9	LEGISLATION; PROVIDING FOR THE AUDIT AND ENFORCEMENT OF	ç
10	REPORTING REQUIREMENTS; PROVIDING THAT THE PROPOSED ACT BE	10
11	SUBNITTED TO THE ELECTORS OF THE STATE OF NONTAMA; AND	13
12	PROVIDING AN EFFECTIVE DATE."	12
13		<u>Z</u> 3
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	34
15	Section 1. Section 3-7-101, HCA: is accended to read:	15
16	95-7-101. Purposes of chapter. The purposes of this	1 e
17	chapter are to promote a high standard of ethics in the	17
16	practice of lobbying, to prevent unfair and unethical	16
19	lobbying practices, and to provide for the licensing of	19
20	lobby ists and the suspension or revocation of the licenses,	20
21	and to require disclosure of the amounts of money expended	21
22	for lobbying."	22
22	Section 2. Section 5-7-102, NCA, is amended to read:	23
	#5-7-102. Definitions. The following words and phrases	24
24	shall have the meanings respectively ascribed to them:	25
25	SUBIL UPAR THE BEGUINDS LESPECTIZELY DECLIDED TO CHEMI	

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1	 "Lobbying" means the practice of promotion-or
Z	opposing-the-introduction-or-anoc umen t-of-logislation-bailore
3	thetegistetureerthe-extersthereef computitiling
r j	directly or soliciting others to communicate with any
5	afficial in the legislative branch of state government for
6	the purpose of influencing any legislative action by any
7	person other than a member of the legislature or a public
3	official acting in his official capacity.
9	(2) "Lobbyist" means any person who engages in the
30	practice of lobbylog for hire except in the manner
11	authorized by 5-7-304- at any person who takes an
12	expenditure (not including paymant of meabarchip dues) to
13	schicht atterss althat dieactly or by an edwarkising
14	amorign. to communicate algerity with a legislator for the
15	ourcase of influencing legislative action but excluding as
16	individual action salely on his own behalf who does not
17	spend over \$50 for personal postage and telephone calls for
18	such solicitation. Lobbying for hire shall include
19	activities of any officers, agents, attorneys, or employees
20	of any principal who are paid a regular salary or retained
21	by such principal and whose duties include lobbying. When a
22	person is reimbursed only for his personal living and travel
23	expenses, which together do not exceed \$1,000 for any single
24	<u>years</u> he shall not be considered to be lobbying for hire.
25	Nothing in this section shall be construed to deprive any

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1 citizen not lobbying for hire of his constitutional right to Z communicate with members of the legislature. 3 (3) "Unprofessional conduct" means: (a) a violation of any of the provisions of this 4 5 chapter; (b) soliciting employment from any principal: 6 (c) instigating the introduction of legislation for 7 the purpose of obtaining employment in opposition thereto; 8 (d) attempting to influence the vote of legislators on 9 19 any measure pending or to be proposed by the promise of support or opposition at any future election, by any means 11 12 other than argument on the merits thereof, or by making 13 public any unsubstantiated charges of improper conduct on the part of any other lobbyist or of any legislator; or 14 15 (e) engaging in practices which reflect discredit on 16 the practice of lobbying or the legislature. 17 (4) "Person" means an individual. corporation. associations firms partnerships committees clubs or other 18 19 organization or group of persons. 20 (4)/51 "Principal" means: (a) any persony-corporationy-pr-association-which who 21 engages a lobbyist or other-person-in-connection-with 22 23 expends \$250 or more in a 3-month period to influence any legislation pending before the legislature or to be proposed 24 affecting the pecuniary interest of such persony 25

corporation-or-association; or (b) any boardy department, commission, or other agency of the state, any county, or municipal corporation which engages a lobbyist or other-person-in-connection-with expends_ \$250 or more in a 3-month period to influence any legislation pending or to be proposed affecting the statutory powers, duties, or appropriation of such agency, county, or municipal corporation. (5+(6) "Docket" means the register of licensed lobbyists maintained by the secretary of state pursuant to 5-7-201. interest" for(7) "Pecuniary includes without limitation any legislation which creates, alters, or repeals any statutory charge by way of tax, license fee, registration fee, or otherwise; which creates, alters, or repeals any statutory privilege, power, restriction, or obligation of any principal or any person from whom the principal receives money for the purpose of procuring

19 lobbying services; or which creates, alters, or repeals the
20 powers or duties of any court or governmental agency before
21 which the principal does business.

181_Legislative__actions__means__the__draftings
 introductions_considerations_amendments_enactments_or_defeat
 of__a_bills_resolutions_reports_nomidations_or_other_matter
 by_either_house_of_the_legislature_or__a_committees__select

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1	committees interim committees or member of the legislature
2	or_of_a_referendume_initiatives_or_constitutionalamendment
3	by the people.
4	<u>191 "Payment" maans a distributione transfore loade</u>
5	advance, deposite oifte or other rendering of access
6	property.services.or.anything.of.value.
7	(10) "Payment to influence legislative action" means
8	any of the following types of payment:
9	(a) direct or indirect payment to a lobbyist, as
10	salary. fac. compensation, for expenses, or for any other
11	purpose by a principal:
12	<pre>(b) payment in support or assistance of a lobbyist or</pre>
13	his activities, including but not limited to the direct
14	payment.of_expenses_locurred_at_the_request_or_suggestion_of
15	the lobbyist:
16	(c) payment for soliciting or urging other persons to
17	enter into direct compunication with any elective state
18	officer_or_state_agency.*
19	Section 3. Section 5-7-203, MCA, is amended to read:
20	"5-7-203. Prir tips?nameoflobbyiston-docket
21	Registration of lobbyist. Except as provided in 5-7-304.
22	every principal who employs any lobbyist shall within 1 week
23	after such employment cause the name of said lobbyist to be
24	entered upon the docket. It shall also be the duty of the
25	any lobbyist who receives compensation of \$250 or more in a

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3-month period from all sources: to enter his name upon the 1 docket. Upon the termination of such employment, such fact 2 may be entered opposite the name of the lobbyist either by 3 the lobbyist or the principal." 4 Section 4. Section 5-7-207, NCA, is amended to read: 5 *5-7-207. Report to legislature. Beginning with the 6 first week Tuesday following the beginning of any regular or 7 special session of the legislature and on every the first 8 Tuesday thereafter for the duration of such of every month 9 thereafter during which the legislature is in session, the 10 secretary of state shall from his records report to each 11 house of the legislature the names of lobbyists registered 12 under this chapter, not previously reported, the names of 13 the persons whom they represent as such lobbyist, and the 14 subject of legislation in which they are interested." 15 Section 5. Section 5-7-301. MCA, is amended to read: 16 #5-7-301. Prohibition of practice without license and 17

18 registration. (1) No person may practice as a lobbyist 19 unless he has been licensed under 5-7-103 and unless he is 20 listed on the docket as employed in respect to such matters 21 as he is promoting or opposing.

- 22 t21--No--principal-may-directly-or-indirectly-authorize
- 23 or-permit-any-lobbyist-employed-by-him-to-proctice--lobbying
- 24 in-respect--to--any--legislation--affecting--the--pecuniary

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interest--of--the--principal--until--the--lobbyist--is--duly

1 ++ consed-and-the-name-of-the-tobbyist-is-duty-antered-an-the

2 docketv"

Activity reports. (1) Each NEW SECTION. Section 6. 3 principal shall file with the secretary of state between the 4 1st and 10th day of April: July, October, and January a 5 report signed under penalty of perjury concerning his 6 lobbying activities during the previous calendar quarter. If 7 there has been no activity, no report is required. If the R registrant is not an individual, an authorized officer or 9 agent of the registrant shall sign the form. In addition, 10 each registrant who attempts to influence legislative action 11 shall file with the secretary of state between the 1st and 12 10th day of each month subsequent to each month that the 13 legislature is in session a report concerning lobbying 14 activities during the previous month. The report shall be on 15 a form prescribed by the secretary of state and shall 16 17 include:

18 (a) a complete and current statement of the 19 information required to be supplied under 5-7-203;

(b) total expenditures on lobbying. If expenditures
are over \$250 a quarter, they shall be broken down into the
following categories, according to the registrant's best
estimate:

24 (i) compensation to others;

25 (ii) reimbursement to others;

(iii) office overhead, advertising, publication, and
 other expenses; and

(c) each expenditure, gift, honorarium, or political 3 contribution of \$25 or more made by the registrant or anyone 4 acting on behalf of the registrant to benefit an official in 5 the legislature, a member of his staff or immediate family, 6 7 or a campaign or testimonial committee established by the 8 benefit of the official which shall be itemized by date, Q beneficiary, amount, and circumstances of the transaction; 10 also, the aggregate of all such expenditures that are less than \$25. 11

12 (2) Each registrant shall obtain and preserve all accounts, bills, receipts, books, papers, and documents 13 14 necessary to substantiate the activity reports required to 15 be made pursuant to this section for 6 years from the date 16 of filing of the report containing such items. These 17 materials shall be made available for inspection upon 18 request by the legislative auditor after reasonable notice. 19 Section 7. Repealer. Sections 5-7-206, 5-7-302, and 20 5-7-303, MCA, are repealed.

Section 8. Effective date. Sections 1 through 7 of
this act are effective on January 1, 1981.

Section 9. Submission to electorate. The question of
whether this act will become effective shall be submitted to
the electors of the state of Montana at the general election

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1 to be held November 4, 1980, by printing on the ballot the 2 full title of this act and the following: FOR requiring statements of actual expenditures from 3 4 persons who employ lobbyists or who make other payments to 5 influence legislation and providing for the audit and enforcement of reporting requirements. 6 7 AGAINST requiring statements of actual expenditures from persons who employ lobbyists or who make other payments 8 9 to influence legislation and providing for the audit and enforcement of reporting requirements. 10 -End-

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46th Legislature

HB 0049/02

State Administration

Objection Raised to Adverse Committee Report

HOUSE BILL NO. 49
INTRODUCED BY WALDRON

A BILL FOR AN ACT ENTITLED: "AN ACT TO AMENO SECTIONS 4 5-7-101, 5-7-102, 5-7-103, 5-7-203, 5-7-207, AND 5-7-301, 5 MCA: TO REPEAL SECTIONS 5-7-206, 5-7-302, AND 5-7-303. MCA: 6 12 CHANGE EXPIRATION DATE OF LOBBY LICENSES: TO REQUIRE 7 8 STATEMENTS OF EXPENDITURES FROM EACH PERSON WHO OR STATE AGENCY__WHICH ENPLOYS & LOBBYIST OR MAKES OTHER PAYMENTS TO 9 INFLUENCE LEGISLATION OR EXECUTIVE ACTION; PROVIDING FOR THE 10 AUDIT AND ENFORCEMENT OF REPORTING REQUIREMENTS; PROVIDING 11 THAT THE PROPOSED ACT BE SUBMITTED TO THE ELECTORS OF THE 12 STATE OF MONTANA: AND PROVIDING AN EFFECTIVE DATE." 13

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 15 Section 1. Section 5-7-101, MCA, is amended to read: 16 17 #5-7-101. Purposes of chapter. The purposes of this chapter are to promote a high standard of ethics in the 18 practice of lobbying, to prevent unfair and unethical 19 lobbying practices, and to provide for the licensing of 20 tobbyists and the suspension or revocation of the licenses 21 and to require disclosure of the amounts of money expended 22 23 for_lobbying." Section 2. Section 5-7-102, NCA, is amended to read: 24

25 #5-7-102. Definitions. The following words and phrases NB 0049702

. shall have the meanings respectively ascribed to them: 2 (1) "Lobbying" means the practice of promoting--or opposing-the-introduction-or-enactment-of-legislation-before ٦ 4 the---leafsloture---or--the--members--thereof communicating 5 directly or soliciting others to compunicate with any 5 official in the legislative OR EXECUTIVE branch of state 7 unvernment for the purpose of influencing any legislative DR A ADMINISTRATIVE action by any person other than a member of 9 the legislature of-o-public-official-acting-in-his-official 10 capacity.

11 (2) "Lobbyist" means any person who engages in the 12 practice of lobbying for hire except in the manner 13 authorized by 5-7-304. or any person who makes an 14 expenditure inst. including payment of membership duest to 15 solicit_others,_gither_directly_or_by_an__advertising 16 campaign: to communicate directly with a legislator OR_OIHER 17 PUBLIC__OFFICIAL for the purpose of influencing legislative 18 OR ADMINISTRATIVE action but excluding an individual ... acting 19 solely_on_bis_own_bebalf.wbo_does_not_spend_over_\$50_for 20 personal postage and telephone calls for such solicitation. 21 Loobying for hire shall include activities of any officers, 22 agents, attorneys, or employees of any principal who are 23 paid a regular salary or retained by such principal and whose duties include lobbying. When a person is reimbursed 24 25 only for his personal living and travel expenses, which

> -2-HB 49 SECOND READING

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not be considered to be lobbying for hire. Nothing in this 2 section shall be construed to deprive any citizen not 3 4 lobbying for hire of his constitutional right to communicate with members of the legislature OR ADMINISTRATION. 5 (3) "Unprofessional conduct" means: 6 7 (a) a violation of any of the provisions of this 8 chapter: ۰ (b) soliciting employment from any principal; 10 (c) instigating the introduction of legislation for 11 the purpose of obtaining employment in opposition thereto; 12 (d) attempting to influence the vote of legislators on any measure pending or to be proposed by the promise of 13 14 support or opposition at any future election, by any/means 15 other than argument on the merits thereof, or by making 16 public any unsubstantiated charges of improper conduct on 17 the part of any other lobbyist or of any legislator <u>OR_ANY</u> 18 PUBLIC OFFICIAL: or

together do not exceed \$1:000 for any single years he shall

22 (<u>4</u>)_<u>"Person"____eeass_an___indiv[duals___corporations</u>
 23 associations_firms_partnerships_committees__clubs__or_other
 24 organization_or_group_of_personss

25 (4)(5) "Principal" means:

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1 (a) any personv-corporationv-or-association-which who 2 engages a lobbyist or other--person--in--connection--with 3 expends_\$250_or_more_in_all_month_period_to_influence any 4 legislation pending before the legislature or to be proposed 5 affecting the pecuniary interest of such personv 6 corporationv-or-association; or

7 (b) any board, department, commission, or other agency 8 of the state, any county, or municipal corporation which engages a lobbvist or other-person-in-connection-with 9 10 expends_\$250 or more in a 3-month period to influence any legislation OR ADMINISIRATIVE ACTION pending or to be 11 12 proposed affecting the statutory powers, duties, or appropriation of such agency, county, or municipal 13 corporation. 14

15 (5)(6) "Docket" means the register of licensed
16 lobbyists maintained by the secretary of state pursuant to
17 5-7-201.

18 tot171 "Pecuniary interest* includes without 19 limitation any legislation OR ADMINISTRATIVE ACTION which 20 creates, alters, or repeals any statutory charge by way of tax, license fee, registration fee, or otherwise; which 21 22 creates, alters, or repeals any statutory privilege, power, restriction. or obligation of any principal or any person 23 24 from whom the principal receives money for the purpose of 25 procuring lobbying services; or which creates, alters, or

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repeals the powers or duties of any court or governmental t 2 agency before which the principal does business. (8) "Legislative action" means the drafting: з. 4 introduction: consideration: amendment: enactment: or defeat 5 of a bills resolutions reports nominations or other matter by either house of the legislature or a committee: select 6 7 committee, interim committee, or member of the legislature or of a referendum, initiative, or constitutional amendment 8 9 by the people. 10 (9) "ADMINISTRATIVE ACTION" MEANS ANY DECISION ON OB 11 PROPOSAL, CONSIDERATION, ENACTHENT, DEFEAT, OR TAKING DE ANY 12 RULE, REGULATION, OR DTHER OFFICIAL NONMINISTERIAL ACTION OR NONACTION BY ANY EXECUTIVE AGENCY OR ANY MATTER WHICH IS 13 HITHIN THE OFFICIAL JURISDICTION OF AN EXECUTIVE AGENCY. 14 191(10) "Payment" means a distribution, transfer, loan, 15 16 advances deposite gifts or other rendering of moneys 17 property, services, or anything of value. 18 figi(11) "Payment to influence legislative 08 19 ADMINISTRATIVE action means any of the following types of 20 payment: 21 (a) direct or indirect payment to a lobbyisty as salary, fee, compensation for expenses, or for any other 22 23 purpose. by a principal: (b) payment in support or assistance of a lobbyist or 24 his activities, including but not limited to the direct 25

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payment of expenses incurred at the request or suggestion of 1 2 the lobbyist; 3 [c]_payment_for_soliciting_or_urging_other_persons_ to 4 enter_into_direct_communication_with_any_elective_state 5 officer or state agency." 6 SECTION 3. SECTION 5-7-103: MCA. IS AMENDED TO READ: 7 *5-7-103. Licenses -- fees -- eligibility. (1) Any 8 adult of good moral character who is a citizen of the United 9 States and who is otherwise qualified under this chapter may 10 be licensed as a lobbyist. The secretary of state shall 11 provide a license application form. The application form may 12 be obtained in the office of the secretary of state and 13 filed therein. Upon approval of the application by the 14 secretary of state and payment of the license fee of \$10 to 15 the secretary of state, a license shall be issued which entitles the licensee to practice lobbying on behalf of one 16 17 or more principals. Each license shall expire on December 18 31 of each odd-numbered even-numbered year. 19 (2) No application may be disapproved without 20 affording the applicant a hearing. The hearing shall be held 21 and the decision entered within 10 days of the date of the 22 filing of the application. 23 (3) The license fees collected by the secretary of 24 state under this chapter shall be deposited by him in the 25 state treasury."

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1 Section 4. Section 5-7-203. MCA. is amended to read: 2 #5-7-203. Principal----name--of--lobbyist--on--docket Registration of lobbyist. Except as provided in 5-7-304. 3 every principal who employs any lobbyist shall within 1 week 4 after such employment cause the name of said lobbwist to be 5 6 entered upon the docket. It shall also be the duty of the 7 any lobbyist who receives compensation of \$250 or more in a 8 3-month period from all sources, to enter his name upon the 9 docket. Upon the termination of such employment, such fact 10 may be entered opposite the name of the lobbyist either by the lobbyist or the principal." 11

Section 5. Section 5-7-207, MCA, is amended to read: 12 13 #5-7-207. Report to legislature. Beginning with the 14 first week--Eucaday--fellowing--the--beginning--DAY of any 15 regular or special session of the legislature and on every 16 <u>the-first-Fuesday-thereafter-for-the--duration--of--such--of</u> 17 every-month EACH DAY thereafter during which the legislature 18 is in session, the secretary of state shall from his records 19 report to each house of the legislature the names of 20 lobbyists registered under this chapter, not previously 21 reported, the names of the persons whom they represent as 22 such lobbyist, and the subject of legislation in which they 23 are interested."

Section 6. Section 5-7-301, MCA, is amended to read:
 m5-7-301. Prohibition of practice without license and

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registration. (1) No person may practice as a lobbyist
 unless he has been licensed under 5-7-103 and unless he is
 listed on the docket as employed in respect to such matters
 as he is promoting or opposing.

5 <u>t21--No-principal-may-directly-or-indirectly-authorize</u> 6 or--permit-any-lobbyist-employed-by-him-to-practice-lobbying 7 in--respect--to--any--legislation--affecting--the--pecuniary 8 interest--of--the--principal--until--the--lobbyist--is--duly 9 licensed-and-the-name-of-the-lobbyist-is-duly-entered-on-the 10 dockety"

NEW_SECTION. Section 7. Activity reports. (1) Each 11 principal shall file with the secretary of state between the 12 ist and 10th day of April, July, October, and January a 13 report signed under penalty of perjury concerning his 14 lobbying activities during the previous calendar guarter. If 15 there has been no activity, no-report-is-required A_REPORT 16 NUST BE FILED SO STATING. If the registront PRINCIPAL is 17 not an individual, an authorized officer or agent of the 18 registront PRINCIPAL shall sign the form. In addition, each 19 20 registront PRINCIPAL who attempts to influence legislative 21 OR ADMINISTRATIVE action shall file with the secretary of state between the 1st and 10th day of each month subsequent 22 23 to each month that the legislature is in session a report concerning lobbying activities during the previous month. 24 The report shall be on a form prescribed by the secretary of 25

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1 state and shall include:

2 (a) a complete and current statement of the
3 information required to be supplied under 5-7-203;

4 (b) total expenditures on lobbying. If expenditures
5 are over \$250 a quarter, they shall be broken down into the
6 following categories, according to the registrent's
7 PRINCIPAL'S best estimate:

8 (i) compensation to others;

9 (ii) reimbursement to others;

10 (iii) office overhead, advertising, publication, and
11 other expenses; and

12 (IV) SALABY: AND

(c) each expenditure, gift, honorarium, or political 13 contribution of \$25 \$10 or more made by the registrent 14 PRINCIPAL or anyone acting on behalf of the registrant 15 PRINCIPAL to benefit an official in the legislature 16 LEGISLATIVE OR EXECUTIVE BRANCH, a member of his staff or 17 immediate family, or a campaign or testimonial committee 18 established by the benefit of the official which shall be 19 20 itemized by date, beneficiary, amount, and circumstances of the transaction; also, the aggregate of all such 21 22 expenditures that are less than \$25.

23 {2} Each registrent <u>PRINCIPAL</u> shall obtain and
 24 preserve all accounts, bills, receipts, books, papers, and
 25 documents necessary to substantiate the activity reports

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1	required to be made pursuant to this section for 6 years
2	from the date of filing of the report containing such items.
3	These materials shall be made available for inspection upon
4	request by the legislative-auditor <u>SECRETARY</u> DE STATE after
5	reasonable notice.
6	131A_PRINCIPAL_NEED_NOT_EILE_A_REPORT_CONCERNING_ANY
7	SINGLE_EXPENDITURE_OF_LESS_THAN_\$1_FOR_FOOD_OR_BEVERAGE.
8	14)IHE_SECRETARY_DE_STATE_SHALL_PRESERVE_AND_MAINTAIN
9	ALL REPORTS 6 YEARS FROM THE DATE DE FILING THE REPORT.
10	151_EACH_CONTRIBUTION_OR_MEMBERSHIP_EEE_DE_\$100_OB
11	NORE. IN THE AGGREGATE. DURING THE PRECEDING 12 MONTHS PAID
12	IO_IHE_PRINCIPAL: REGARDLESS OF WHETHER IT WAS PAID SOLELY
13	EQB_IHE_PURPOSE_DE_LOBBYING:_SHALL_BE_ITEMIZED_BY_DATE:THE
14	NAME_AND_ADDRESS_DE_INE_PAYER, AMOUNI, AND THE ISSUE AREA
15	EDB_WHICH_INE_CONTRIBUTION_WAS_EARMARKED. IE_ANY: ALSO. THE
16	AGGREGATE OF ALL SUCH CONTRIBUTIONS THAT ARE LESS THAN \$200.
17	Section 8. Repealer. Sections 5-7-206, 5-7-302, and
18	5-7-303, MCA, are repealed.
19	Section 9. Effective date. Sections 1 through 7 of
20	this act are effective on January 1, 1981.
21	Section 10. Submission to electorate. The question of
22	whather this act will become effective shall be submitted to
23	the electors of the state of Montana at the general election
24	to be held November 4, 1980, by printing on the ballot the
25	full title of this act and the following:

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FOR requiring statements of actual expenditures from
 persons who employ lobbyists or who make other payments to
 influence legislation and providing for the audit and
 enforcement of reporting requirements.
 AGAINST requiring statements of actual expenditures
 from persons who employ lobbyists or who make other payments
 to influence legislation and providing for the audit and

8 enforcement of reporting requirements.

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