INTRODUCED BY FACE JULIEU RAMINES

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WHAT BILL FOR AN ACT ENTITLED: AN ACT REVISING THE COMMITTEE

STRUCTURE OF THE LEGISLATURE; AUTHORIZING EXPANDED FUNCTIONS Holmes

FOR LEGISLATIVE COMMITTEES; REVISING THE INTERIM FINE

ADMINISTRATIVE REVIEW AND STUDY PROCESS; LIBITING THE NUMBER WHAT

OF INTERIM COMMITTEES; PROVIDING FOR COMMITTEE SUPPORT REGIST

THROUGH THE LEGISLATIVE COUNCIL AND ASSISTANCE FROM OTHER

COMMITTEES; AMENDING SECTIONS 43-216, 43-710, 43-711 Mark

11 43-712, 43-713, 43-714, 43-715, AND 43-717, B.C.H. 1947;

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45th Legislature

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

IMMEDIATE EFFECTIVE DATE.

REPEALING SECTIONS 43-716, 43-718, 82-4203.2, 82-4203.3,

82-4203.4, AND 82-4203.5, R.C.M. 1947; AND PROVIDING AN

17 Section 1. There is a new R.C.M. section that reads as follows:

Purpose. (1) The legislature finds itself currently directing the operation of a state government with budget requirements in excess of \$1 billion and that employs approximately 7,000 persons. Because of the potential for development of the state's mineral and timber reserves as well as the great likelihood for growth in our agriculture and business communities in the future, there is also a

potential for growth in the size and complexity of government. In order to adequately represent the people of Montana and to obtain sufficient information to set policy and guide its implementation, a new capacity for legislative oversight and policy study must be developed.

- (2) It is the purpose of this act to develop this capacity in a manner that will:
- (a) not abuse the constitutional prerogatives of either the executive or legislative branches of government:
- 10 (b) respect the wishes of Montana's people that the
 11 legislature be in session for the minimum necessary time:
- 12 (c) establish a system whereby legislative business
 13 can be conducted in a timely and prudent manner:
- 14 (d) give the legislature the ability to advise and 15 oversee state government agencies as they carry out 16 legislative policy;
- 17 (e) provide the legislature with a much greater
 18 ability to be informed about state issues, thus making the
 19 legislature a more effective body; and
- 20 (f) enable the legislature to guide the development of 21 state government so as to enable the accomplishment of 22 meaningful programs with efficiency and in a manner 23 responsive to the needs of the state and its taxrayers.
- 24 Section 2. There is a new R.C.M. section that reads as follows:

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affairs:

1 Legislative standing committees. (1) The standing committees of the house and senate are as follows: (a) agriculture, livestock, and irrigation: 3 q (b) budget and program planning: (c) business and industry: 5 6 (d) community affairs: 7 education: (e) fish and game; 9 highways and transportation; institutions: 10 (h) 11 judiciary; 12 (i) labor and employment relations: 13 (k) legislative administration: 14 natural resources and conservation: 15 (m) public health, welfare, and social services: 16 (n) revenue: 17 (o) rules; and 18 (p) state lands and administration. 19 (2) Interim committees are joint committees of the 20 house and senate formed from the membership in the standing 21 committees as provided in [section 7]. 22 Section 3. There is a new R.C.M. section that reads as 23 follows: 24 Committee meeting schedule. (1) During regular and

shall meet in accordance with the schedule prescribed by the presiding officer of each house and subject to the call of 3 the committee chairman. (2) During interim periods, the interim committees 5 shall meet at the call of the committee chairman but not more than once a month at meetings that may not exceed 2 6 7 days unless additional meeting time is authorized by the speaker of the house and the president of the senate. 9 Section 4. There is a new R.C.M. section that reads as 10 follows: Committee responsibility to advise and monitor 11 12 executive branch agencies. (1) Legislative standing and 13 interia committees shall advise and oversee executive branch agencies as authorized by this section in accordance with 14 the following assignments: 15 16 (a) agriculture, livestock. and irrigation: departments of agriculture and livestock: 17 18 (b) budget and program planning: governor's office of 19 budget and program planning: (c) business and industry: departments of business 20 21 regulation, professional and occupational licensing, and public service regulation; 22

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special sessions of the legislature, standing committees

(d) community affairs: department of community

(e) education: state board of education and office of

- 1 the superintendent of public instruction;
- 2 (f) fish and game: department of fish and game:
- 3 (g) highways and transportation: department of 4 highways;
- 5 (h) institutions: department of institutions:
- (i) judiciary: the state judiciary, department of
 justice, commissioner of campaign finances and practices,
 and state law library;
- (j) labor and employment relations: department of
 labor and industry and capitol employees credit union;
- 11 (k) natural resources and conservation: department of
 12 natural resources and conservation:
- 13 (1) public health, welfare, and social services:
 14 departments of health and environmental sciences and social
 15 and rehabilitation services:
- 16 (m) revenue: department of revenue;
- 17 (n) state lands and administration: departments of 18 administration, military affairs, and state lands.
- 19 (2) Duties of committees with regard to the agencies
 20 they advise and monitor include:
- 21 (a) review of agency rules and notification of the 22 agency when rules do not meet legislative intent in the 23 opinion of the committee;
- 24 (b) advise an agency concerning its internal organization and reorganization activities;

- 1 (c) review of agency budget development to assure 2 budgets are developed in the best interest of the state; and
- (d) generally advise the agency of policy when agency
 decisions deviate from legislative intent.
- 5 Section 5. There is a new R.C.H. section that reads as 6 follows:
- 7 Committees to conduct interim studies. Interim standing 8 committees shall conduct all interim studies assigned by the 9 legislative committee on priorities.
- 10 Section 6. There is a new B.C.M. section that reads as 11 follows:
- 12 Committee administration. (1) The interim committee chairman shall prepare an estimated interia committee 13 schedule and budget and submit them to the legislative 14 15 committee on priorities for its approval. The proposed budget shall include an estimate of out-of-state travel for 16 17 members of the committee in connection with committee responsibilities. Committee staffing and support services 18 19 shall be administered by the legislative council.
- 20 (2) An interim committee may request policy research
 21 and legal services assistance from the legislative council.
- 22 (3) An interim committee may request assistance from 23 the legislative finance committee in connection with its
- 24 budget review and development responsibility.
- 25 (4) An interim committee shall keep itself informed of

- 1 and make recommendations concerning findings of the 2 legislative audit committee in connection with its area of 3 responsibility.
- (5) An interim committee may request assistance from any other legislative committee that may be established.
- 6 Section 7. There is a new R.C.M. section that reads as 7 follows:
- Appointment of standing and interim committees. (1) The senate shall elect a committee on committees as provided in its rules. The committee on committees with the approval of the senate shall appoint the standing committees of the senate.
- (2) The speaker of the house shall appoint the membersof the house standing committees.

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- (3) The appointing authority in each house shall appoint the standing committee chairmen.
- (4) The chairman of each standing committee shall appoint half or the nearest whole number over half of the members of that standing committee to serve on the interim committee. No member may serve on more than one interim committee except to fill a vacancy created by a member who declines to serve. When a member of a standing committee declines to serve on an interim committee and the chairman is unable to appoint a member from his committee, the presiding officer of the respective house shall appoint a

- member to serve on the committee.
- (5) The interim committees shall meet jointly and elect a chairman and wice-chairman. The chairman shall be the house or senate chairman of the respective standing committee. The chairman not elected shall be the wice-chairman.
- 7 Section 8. There is a new R.C.M. section that reads as 8 follows:
- 9 Limitation on interim committees. No interim committee
 10 may be appointed to serve except as established by law.
- 11 Section 9. Section 43-218, R.C.H. 1947, is amended to
- 12 read as follows: *43-218. Pre-session caucus - house appropriation and 13 14 senate finance and claims committee member -- per diem and expenses. As soon after the official canvass as possible, 15 but not later than December 1 of each year following an 16 17 election when members of the legislature are elected, the majority and minority parties of each bouse of the 18 19 legislature shall hold a pre-session caucus for boldover senators, senators-elect, and representatives-elect. The 20 purpose of the caucus of each party of each house is to 21 elect officers, appoint committees and hire any necessary 22 employees. Members of the house appropriations committee and 23 24 the senate finance and claims committee budget and program planning committees named at the caucus shall begin 25

reviewing requests for appropriations immediately and may visit state agencies and institutions to discuss requests.

Rembers of these committees shall receive a daily salary as provided in section 43-310, R.C.M. 1947, and forty dollars (\$40) per day expenses for each day engaged in committee business. Salary and expenses shall be paid by the department of administration from the appropriation for operation of the preceding legislature.

9 Section 10. Section 43-710, R.C.B. 1947, is amended to 10 read as follows:

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#43-710. Powers and duties. (1) If a question of state-wide importance arises when the legislature is not in session and a-subcessittee an interim committee has not been appointed assigned to consider the question, the legislative council shall, with the concurrence of the priorities committee, assign such question to an appropriate subcommittee interim committee.

- (2) The legislative council shall supervise the activities of the council staff.
- 20 (3) The legislative council shall assist in the
 21 preparation and submission of all standing and celect
 22 interim committee and subcommittee reports and
 23 recommendations to the legislature.
- 24 (4) This section shall not be construed to permit the 25 council to approve or disapprove of any substantive portions

- or recommendations of a standing and select an interimal committee and subsemittee report.
- 3 Section 11. Section 43-711, R.C.E. 1947, is amended to 4 read as follows:
- 5 "43-711. Executive director - personnel - interim standing, and select committees. (1) The legislative council may employ an executive director and such other personnel, not members of the council, as it deems necessary to assist in the preparation of interis standing, and select 10 committee and subcommittee reports and recommendations, proposed legislative acts and any other activities and shall 11 12 fix the compensation of such employees. It shall further 13 have the power to employ the services of any research agency which it deems necessary in the discharge of its duties. 14
- 15 (2) The legislative council may establish functional 16 divisions within the council staff in order to carry out all 17 of the responsibilities delegated to the council by law or 18 legislative rule, and shall include the following:
- 19 (a) Legislative services division:
- 20 (i) engrossing and enrolling,
- 21 (ii) mailroom,
- 22 (iii) printing:
- 23 (b) Research and reference services division;
- 24 (i) general and specialized legislative research,
- 25 (ii) legislative reference and information, including

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- 1 preparation and publication of the Legislative Review to be 2 sold at the cost of the publication plus postage.
- 3 (iii) committee staffing when the legislature is not in 4 session:
- 5 (c) Legal services division:
- 6 (i) bill drafting,
- 7 (ii) legal counseling,
- 8 (iii) this division is authorized to assign code
 9 section numbers and catch lines to bills which have passed
 10 both houses without catch lines or section numbers prior to
 11 the enrolling process.
- 12 (d) Management and business services division:
- 13 (i) maintain bookkeeping records,
- 14 (ii) sign claims and payrolls,
- 15 (iii) order all printing, supplies, and equipment.
- 16 (iv) serve house and senate during the session."
- 17 Section 12. Section 43-712, R.C.M. 1947, is amended to
- 18 read as follows:
- 19 **43-712. Power to investigate and examine. The
 20 legislative council, on behalf of may assist interim,
 21 standing, and select committees and subsemmittees, shall
 22 have authority to investigate and examine into the costs of
 23 state governmental activities and may examine and inspect
 24 all records, books and files of any department, agency,

- 1 Section 13. Section 43-713, R.C.N. 1947, is amended to 2 read as follows:
- 3 **43-713. Hearings oaths, subpoenss, compelling
 4 attendance of witnesses and production of records —
 5 contempt proceedings. In the discharge of its duties on
 6 behalf of interim, select, and standing committees and
 7 subcommittees, the legislative council shall have authority
- 8 to hold hearings, administer oaths, issue subpoenas, compel
- 9 the attendance of witnesses, and the production of any
- 10 papers, books, accounts, documents and testimony, and to
- 12 prescribed by law for taking depositions in civil actions in
- 13 the district court. In case of disobedience on the part of

cause depositions of witnesses to be taken in the manner

- 14 any person to comply with any subpoena issued by the council
- on behalf of a an interim, select, or standing committee or
- 16 subscenittee or of the refusal of any witness to testify on

any matters regarding which he may be lawfully interrogated,

the judge thereof, on application of the legislative council

- 18 it shall be the duty of the district court of any county or
- -
- 20 to compel obedience by proceedings for contempt as in the
- 21 case of disobedience of the requirements of a subpoena
- 22 issued from such court on a refusal to testify therein."
- 23 Section 14. Section 43-714, R.C.M. 1947, is amended to
- 24 read as follows:

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25 M43-714. Expenses. When the legislature is not in

commission, board or institution of the state of Montana."

session, members of the legislative council, the legislative

subconsistees, select and standing consistees, and interim

consistees while going to, attending, and returning from

legislative consistee meetings and other necessary consistee

business authorized by the chairman of the legislative

council are entitled to:

- (1) a mileage allowance as allowed by section 59-801,
- (2) actual expenses, as provided for in sections 59-538 and 59-539, and
- (3) compensation as provided by law."

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11 Section 15. Section 43-715, R.C.B. 1947, is amended to 12 read as follows:

"M3-715. Organization — officers — rules of procedure and records. The legislative council shall organize immediately following appointment by electing one (1) of its members as its chairman and by electing such other officers from among its membership as the council may deem desirable. The council is empowered to adopt rules of procedure and to make all arrangements for its meetings and to carry out the purpose for which it is created. The council and the subconsistees interim committees are directed to keep accurate records of their activities and proceedings."

24 Section 16. Section 43-717, B.C.M. 1947, is amended to read as follows:

1 "43-717. Legislative committee on priorities -2 composition — functions. (1) There is created a
3 legislative committee on priorities which shall be composed
4 of eight (8) members of the house rules committee, four (4)
5 of whom shall be of the same political party, and eight (8)
6 members of the senate rules committee, four (4) of whom
7 shall be of the same political party.

- 8 (2) The committee on priorities shall be appointed at 9 the same time as all other standing committees.
- 10 (3) The committee on priorities shall consider resolutions requesting council studies and all other study 12 requests and establish and prepare a list of priorities from 13 arong them. They shall also set priorities on all bills and 15 studies carried over to the escent require session. The 15 committee shall transmit the list to the legislative council 16 before the end of each regular session and shall assign the 17 bills-and studies to the appropriate standing interim committee in the order in which the studies and bills appear 18 19 on the list of priorities. The committee shall assign as many studies and bills as the resources of the council staff 21 allows."
- Section 17. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect

- 1 in all valid applications that are severable from the
- 2 invalid applications.
- 3 Section 18. Repealer. Sections 43-716, 43-718,
- 4 82-4203.2, 82-4203.3, 82-4203.4, and 82-4203.5, B.C.M. 1947,
- 5 are repealed.
- 6 Section 19. Effective date. This act is effective on
- 7 its passage and approval. Committee structure shall be
- 8 immediately realigned so as to commence functions authorized
- 9 by this act immediately upon adjournment of the 45th
- 10 legislature or as soon as possible thereafter.

-End-

STATE OF MONTANA

FISCAL NOTE

REQUEST NO. 597-77

Form BD-15

n compliance with a written request received February	24, 1977 , there is hereby submitted a Fiscal Note
or House Bill 796 pursuant to Chapter	53, Laws of Montana, 1965 - Thirty-Ninth Legislative Assembly.
Background information used in developing this Fiscal Note is a	vailable from the Office of Budget and Progr .m Planning, to members
of the Legislature upon request.	

DESCRIPTION OF PROPOSED LEGISLATION:

House Bill 796 is an act authorizing expanded functions for legislative interim committees and authorizing sixteen (16) standing committees.

ASSUMPTIONS:

- 1. There will be sixteen (16) committees as listed below:
 - (a) Four (4) committees will have ten (10) members and will meet two (2) days per month.
 - (b) Eight (8) committees will have ten (10) members and will meet one (1) day every other month.
 - (c) Four (4) committees, having the least workload, will have a total of thirty (30) members — one (1) committee with ten (10); one (1) committee with eight (8); and two (2) committees with six (6) members. Each of these will meet one (1) day every four (4) months.

The amount of workload will determine the size of the committee and frequency of the meetings.

- 2. Legislators receive a salary of \$31.62 per day plus \$40.00 expenses, and mileage at 15 cents for an average of 350 miles per round trip. 50% of legislators need an extra day for travel.
- 3. The four (4) committees in 1(a) above would need a full-time staff person. The remaining committees would need half-time staff. This would require an additional six (6) researchers.
- 4. The Legislative Council estimates they will need an additional bookkeeper and four (4) secretaries. They would also nee four (4) typewriters and one(1) calculator.

FISCAL IMPACT:

	<u>1979 Interim</u>
Increased legislative travel and salaries	\$241,978
Increased salaries and equipment for Legislative Council	322,280
Total increased cost 1979 biennium	<u>\$564,258</u>

NOTE:

A supplemental appropriation would be required for the Legislative Council for FY 77 of \$50,000. No estimate can be made of the impact on the various state agencies of meeting with the interim committees.

Richard & . Franch

Office of Budget and Program Planning

Date: 2-24-17

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Fapropriations

Without recommendation

COMMITTEES: REVISING Menaka ADMINISTRATIVE REVIEW AND STUDY PROCESS: LIMITING THE NUMBER OF INTERIM COMMITTEES; PROVIDING FOR COMMITTEE SUPPORT ALECCES

THROUGH THE LEGISLATIVE COUNCIL AND ASSISTANCE FROM OTHER CONS.

10 COMMITTEES: AMENDING SECTIONS 43-218, 43-710, 43-711 43-712, 43-713, 43-714, 43-715, AND 43-717, R.C.H. 1947;

REPEALING SECTIONS 43-716, 43-718, 82-4203.2, 82-4203.3, 12

13 82-4203.4, AND 82-4203.5, R.C.M. 1947; AND PROVIDING AN

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committees of the house and senate are as follows: 3 (a) agriculture, livestock, and irrigation; (b) budget and program planning; 5 business and industry: (c) community affairs: 6 7 education: (e) (f) fish and game: q highways and transportation: 10 (b) institutions: 11 judiciary: (i) 12 labor and employment relations: 13 (k) legislative administration: 14 (1) natural resources and conservation: 15 public health, welfare, and social services; 16 (n) revenue: 17 (o) rules; and 18 (p) state lands and administration. 19 (2) Interim committees are joint committees of the 20 house and senate formed from the membership in the standing 21 committees as provided in [section 7]. 22 Section 3. There is a new R.C.M. section that reads as follows: 23 24 Committee meeting schedule, (1) During regular and

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 22 public service regulation;
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special sessions of the legislature, standing committees

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 4 session:
- (c) Legal services division:
- 6 (i) bill drafting,
- 7 (ii) legal counseling,
- 8 (iii) this division is authorized to assign code
 9 section numbers and catch lines to bills which have passed
 10 both houses without catch lines or section numbers prior to
 11 the enrolling process.
- 12 (d) Management and business services division;
- 13 (i) maintain bookkeeping records,
- 14 (ii) sign claims and payrolls,
- (iii) order all printing, supplies, and equipment,
- 16 (iv) serve house and senate during the session."
- 17 Section 12. Section 43-712, R.C.E. 1947, is amended to read as follows:
- 19 *43-712. Power to investigate and examine. The
- 20 legislative council, on behalf of may assist interim,
- 21 standing, and select committees and subcommittees, shall
- 22 have authority to investigate and examine into the costs of
- 23 state governmental activities and may examine and inspect
- 24 all records, books and files of any department, agency,
- 25 commission, board or institution of the state of Montana."

- 1 Section 13. Section 43-713, R.C.M. 1947, is amended to 2 read as follows:
- 3 "43-713. Hearings -- oaths, subpoenas, compelling
- 4 attendance of witnesses and production of records --
- 5 contempt proceedings. In the discharge of its duties on
- 6 behalf of interim, select, and standing committees and
- 7 subcossittees, the legislative council shall have authority
- to hold hearings, administer caths, issue subpoenas, compel
- 9 the attendance of witnesses, and the production of any
- 10 papers, books, accounts, documents and testimony, and to
- 11 cause depositions of witnesses to be taken in the manner
- 12 prescribed by law for taking depositions in civil actions in
- 13 the district court. In case of disobedience on the part of

any person to comply with any subpoena issued by the council

- on behalf of a <u>an interia, select, or</u> standing committee or
- 16 subcommittee or of the refusal of any witness to testify on
- 17 any matters regarding which he may be lawfully interrogated,
- 18 it shall be the duty of the district court of any county or
- 19 the judge thereof, on application of the legislative council
- 20 to compel obedience by proceedings for contempt as in the
- 21 case of disobedience of the requirements of a subpoena
- 22 issued from such court on a refusal to testify therein."
- 23 Section 14. Section 43-714, R.C.M. 1947, is amended to
- 24 read as follows:

14

25 #43-714. Expenses. When the legislature is not in

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- session, members of the legislative council, the legislative

 subcommittees, select and standing committees, and interim

 committees while going to, attending, and returning from

 legislative committee meetings and other necessary committee

 business authorized by the chairman of the legislative

 council are entitled to:
- 7 (1) a mileage allowance as allowed by section 59-801, 8 (2) actual expenses, as provided for in sections
- 9 59-538 and 59-539, and
- 10 (3) compensation as provided by law."

23

proceedings."

- 11 Section 15. Section 43-715, R.C.B. 1947, is amended to 12 read as follows:
- 13 *43-715. Organization -- officers -- rules of procedure and records. The legislative council shall 14 organize immediately following appointment by electing one 15 (1) of its members as its chairman and by electing such 16 other officers from among its membership as the council may 17 deem desirable. The council is empowered to adopt rules of 18 procedure and to make all arrangements for its meetings and 19 to carry out the purpose for which it is created. The 20 21 council and the subsensittees interim committees are directed to keep accurate records of their activities and 22
- Section 16. Section 43-717, B.C.S. 1947, is amended to read as follows:

- 1 .**43-717. Legislative committee on priorities -2 composition -- functions. (1) There is created a
 3 legislative committee on priorities which shall be composed
 4 of eight (8) members of the house rules committee, four (4)
 5 of whom shall be of the same political party, and eight (8)
 6 members of the senate rules committee, four (4) of whom
 7 shall be of the same political party.
- 8 (2) The committee on priorities shall be appointed at 9 the same time as all other standing committees.
- 10 (3) The committee on priorities shall consider 11 resolutions requesting council studies and all other study 12 requests and establish and prepare a list of priorities from 13 among them. They shall also set priorities or all bills and 14 studies carried over to the second resular section. The 15 committee shall transmit the list to the legislative council 16 before the end of each regular session and shall assign the 17 bills and studies to the appropriate standing interim 18 committee in the order in which the studies and-bills appear 19 on the list of priorities. The committee shall assign as 20 many studies and bills as the resources of the council staff 21 allows."
- 21 allows."

 22 Section 17. Severability. If a part of this act is
 23 invalid, all valid parts that are severable from the invalid
 24 part remain in effect. If a part of this act is invalid in
 25 one or more of its applications, the part remains in effect

- in all walid applications that are severable from the
- 2 invalid applications.
- 3 Section 18. Repealer. Sections 43-716, 43-718,
- 4 82-4203.2, 82-4203.3, 82-4203.4, and 82-4203.5, B.C.M. 1947,
- 5 are repealed.
- 6 Section 19. Effective date. This act is effective on
- 7 its passage and approval. Committee structure shall be
- 8 immediately realigned so as to commence functions authorized
- 9 by this act immediately upon adjournment of the 45th
- 10 legislature or as soon as possible thereafter.

-End-