

Holmes
Teague
Dingus
Salver
Wassant
Shelton
Brand
Hankson
Dough
Leaf
Ristria
O'Connell
Allen

1 H BILL NO. 569 *Mular*
 2 INTRODUCED BY *Waldron Cooney* *Mark* *Murray*
 3 *Earl* *Fisher* *Ellis* **PALMER** *Bradley* *Meloy*
 4 A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING PILOT
 5 SERVICE PROGRAMS FOR DISPLACED HOMEMAKERS; PROVIDING AN
 6 APPROPRIATION OF \$375,000 FOR THE BIENNIUM; PROVIDING A *Foster*
 7 2-YEAR PERIOD OF EFFECTIVENESS." *Kilde* *Henderson* *W. Smith*
 8 *Spuch* *Fadiga* *William* *Vincent* *Wells*
 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: *David*
 10 Section 1. Legislative policy. (1) The legislature *McLam*
 11 finds that there is an ever-increasing number of persons in *L. Hirsch*
 12 this state who, having fulfilled a role as homemaker, find *Zulker*
 13 themselves "displaced" in their middle years through *Hard*
 14 divorce, death of spouse, or other loss of family income. As
 15 a consequence, displaced homemakers are very often without
 16 any source of income; they are ineligible for categorical
 17 welfare assistance; they are subject to the highest
 18 unemployment rate of any sector of the work force; they face
 19 continuing discrimination in employment because they are
 20 older and have no recent paid work experience; they are
 21 ineligible for unemployment insurance because they have been
 22 engaged in unpaid labor in the home; they are ineligible for
 23 social security because they are too young, and many will
 24 never qualify for social security because they have been
 25 divorced from the family wage earner; they have often lost

1 their rights as beneficiaries under employers' pension and
 2 health plans through divorce or death of spouse, despite
 3 many years of contribution to the family well-being; and
 4 they are often ineligible for medicaid and are generally
 5 unacceptable to private health insurance plans because of
 6 their age.
 7 (2) The legislature further finds that homemakers are
 8 an unrecognized part of the work force who make an
 9 invaluable contribution to the welfare of the society as a
 10 whole.
 11 (3) It is the intention of the legislature to provide
 12 the necessary counseling, training, jobs, services, and
 13 health care for displaced homemakers so that they may enjoy
 14 the independence and economic security vital to a productive
 15 life and to improve the health and welfare of this
 16 ever-growing group of citizens.
 17 Section 2. Definitions. As used in this act, the
 18 following definitions apply:
 19 (1) "Displaced homemaker" means a person who:
 20 (a) worked in a home for at least 7 years providing
 21 unpaid household services for family members;
 22 (b) is not gainfully employed;
 23 (c) has had or would have difficulty finding paid
 24 employment; and
 25 (d) was dependent on the income of another family

HB 569

1 member but is no longer supported by that income or was
2 dependent on federal assistance but is no longer eligible
3 for that assistance.

4 (2) "Director" means the director of the department of
5 labor and industry.

6 (3) "Grantee" means a nonprofit agency or organization
7 designated to administer a multipurpose service center.

8 Section 3. Pilot service programs. In order to enable
9 the displaced homemaker to contribute to society and
10 maintain independence and economic security, the director
11 shall establish two pilot multipurpose service centers for
12 displaced homemakers, one in the Missoula County area and
13 one in the Yellowstone County area. To the greatest extent
14 possible, the director shall make the grants funding these
15 centers to nonprofit agencies or organizations whose major
16 emphasis of service has been to serve women.

17 Section 4. Responsibilities of director to establish
18 centers. The director shall:

19 (1) within 1 month of the passage of this act, begin a
20 search for grantees to carry out the programs described in
21 [section 5 of this act];

22 (2) within 4 months of the passage of this act,
23 designate the grantees who will establish the multipurpose
24 service centers;

25 (3) within 6 months of the passage of this act, draw

1 up a contract with the grantees and begin to provide the
2 necessary funds to the grantees to set up and begin the
3 operation of the multipurpose service centers; and

4 (4) when the centers are operational, provide the
5 remaining funds to the grantees to continue the operation of
6 the centers.

7 Section 5. Programs to aid displaced homemakers. (1)
8 The centers shall develop job counseling and placement
9 services by cooperating with federal, state, and local
10 governmental agencies and private employers in order to
11 avoid unnecessary duplication of services. The services
12 shall:

13 (a) counsel displaced homemakers with respect to
14 appropriate job opportunities;

15 (b) identify community needs and seek funding for new
16 public and private sector jobs;

17 (c) provide displaced homemakers with the necessary
18 counseling, training, skills, and referral services to
19 become gainfully employed, healthy, and independent;

20 (d) develop plans to include more displaced homemakers
21 in existing training and placement programs;

22 (e) refer displaced homemakers to agencies which may
23 provide information and assistance with respect to health
24 care, financial matters, education, nutrition, and legal
25 problems; and

1 (f) take into account and build upon the skills and
2 experiences of the displaced homemaker.

3 (2) The Montana state employment service shall
4 specifically work with the centers to secure employment for
5 displaced homemakers.

6 Section 6. Service to surrounding rural areas. To the
7 greatest extent possible, the centers shall serve the
8 surrounding rural areas through a rural outreach effort.

9 Section 7. Rules. The director, with the advice of the
10 staff at the centers, shall adopt rules concerning the
11 eligibility of persons for the job training and other
12 programs of the multipurpose service centers, the level of
13 subsistence provided by the job training programs, and a
14 sliding fee scale for the service programs.

15 Section 8. Evaluation of service centers and reports
16 to director. (1) The administrator of each center shall
17 report to the director as prescribed by rule and shall
18 evaluate the effectiveness of the job training, placement,
19 and service to displaced homemakers, including the number of
20 persons trained, the number of persons placed in employment,
21 follow-up data on those persons, the number of persons
22 served by the various service programs, and cost
23 effectiveness of the various components of the center.

24 (2) The administrator of each center shall provide the
25 director with a monthly accounting of all expenditures.

1 Section 9. In-kind contributions. The administrator of
2 each center may accept, use, and dispose of contributions
3 of money, services, and property for the purpose of aiding
4 displaced homemakers. Either the grantees or communities
5 served, or both, shall provide a total of 5% in-kind
6 contributions of services, equipment, supplies, and other
7 necessary items contributing to the cost of the operation of
8 the centers as an addition to the money appropriated by the
9 legislature for the implementation and operation of the
10 centers.

11 Section 10. Staff of centers. To the extent possible,
12 supervisory, technical, and administrative positions in the
13 multipurpose service programs within the centers shall be
14 filled by displaced homemakers.

15 Section 11. Appropriation. There is appropriated from
16 the general fund to the department of community affairs the
17 sum of \$375,000, for the biennium ending June 30, 1979, to
18 fund the pilot multipurpose service centers to aid displaced
19 homemakers.

20 Section 12. Recommendations to the legislature. Two
21 years after the effective date of this act, the director
22 shall report to the legislature on the effectiveness of this
23 program.

24 Section 13. Period of effectiveness. This act shall
25 remain in effect only until March 15, 1979, and as of that

1 date is repealed.

2 Section 14. Severability. If a part of this act is
3 invalid, all valid parts that are severable from the invalid
4 part remain in effect. If a part of this act is invalid in
5 one or more of its applications, the part remains in effect
6 in all valid applications that are severable from the
7 invalid applications.

-End-

STATE OF MONTANA

REQUEST NO. 291-77

FISCAL NOTE

Form BD-15

In compliance with a written request received January 28, 19 77, there is hereby submitted a Fiscal Note for House Bill 569 pursuant to Chapter 53, Laws of Montana, 1965 - Thirty-Ninth Legislative Assembly.

Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

DESCRIPTION OF PROPOSED LEGISLATION:

An act establishing pilot service programs for displaced homemakers; providing an appropriation of \$375,000 for the biennium; providing a 2-year period of effectiveness.

ASSUMPTIONS:

1. Management and fiscal controls, benefit payments and MIS will be accomplished through existing systems.
2. Grantees will provide 5% in-kind donations of office space and utilities.
3. Subsidized participants will be paid subsistence at a rate equivalent to other training programs such as the Comprehensive Employment and Training Act (CETA) and the Work Incentive Program (WIN) (i.e., federal minimum wage of \$2.30/hr.) and this rate will remain constant through the biennium.
4. Extensive rural outreach services will be provided.
5. Each center will have a staff equivalency of three (3) full-time positions: one counselor/coordinator, one counselor aide, one clerical support.
6. 1,019 persons will be served or 21 persons per center per month based on average services costs under the Comprehensive Employment and Training Act (CETA). Since participants must be ineligible for federal assistance, 84% will not require fully subsidized training.
7. Participant fees will offset training costs and allow additional participants to be served.
8. Average length of training for fully subsidized participants will be 12 weeks.
9. Multiservice centers will begin full operations July 1, 1977.
10. The level of expenditures for the program will be constant during the biennium.
11. Participant fees were not considered in cost estimates.
12. Costs were estimated for the full biennium as appropriated in Section 11 of the legislation.
13. Average participant costs, personal services and operating costs are based on average costs and rates of Comprehensive Employment and Training Act (CETA) programs administered by the Governor's Employment and Training Council.

FISCAL IMPACT:

	<u>FY 78</u>	<u>FY 79</u>	<u>TOTAL</u>
Personal services	\$ 71,262	\$ 74,483	\$145,745
Operating expenses	9,208	6,707	15,915
Benefits	<u>106,670</u>	<u>106,670</u>	<u>213,340</u>
Total	<u>\$187,140</u>	<u>\$187,860</u>	<u>\$375,000</u>

TECHNICAL NOTE:

1. Section 2(2) defines "director" as the director of the Department of Labor and Industry and Section 3 and 4 give the director authority to establish and administer the program. However, Section 11 appropriates funds for the program to the Department of Community Affairs.
2. Funding is appropriated through June, 1979, however authority to operate is authorized through March 15, 1979. If this program were reapproved for additional fiscal years, a "dead period" between 3-15-79 and 7-1-79 might result with no authority to expend appropriated funding.

Richard L. ...
BUDGET DIRECTOR

Office of Budget and Program Planning

Date: 2-7-77

Approved by Committee
on Public Health, Welfare
& Safety

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15 invaluable contribution to the welfare of the society as a
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SECOND READING

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8 member but is no longer supported by that income or was
9 dependent on federal assistance but is no longer eligible
10 for that assistance.

11 (2) "Director" means the director of the department of
12 labor and industry.

13 (3) "Grantee" means a nonprofit agency or organization
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15 Section 3. Pilot service programs. In order to enable
16 the displaced homemaker to contribute to society and
17 maintain independence and economic security, the director
18 shall establish two pilot multipurpose service centers for
19 displaced homemakers, one in the Missoula County area and
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22 centers to nonprofit agencies or organizations whose major
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3 [section 5 of this act];

4 (2) within 4 months of the passage of this act,
5 designate the grantees who will establish the multipurpose
6 service centers;

7 (3) within 6 months of the passage of this act, draw
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25 counseling, training, skills, and referral services to

1 become gainfully employed, healthy, and independent;

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5 provide information and assistance with respect to health

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8 (f) take into account and build upon the skills and

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10 (2) The Montana state employment service shall

11 specifically work with the centers to secure employment for

12 displaced homemakers.

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18 eligibility of persons for the job training and other

19 programs of the multipurpose service centers, the level of

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21 sliding fee scale for the service programs.

22 Section 8. Evaluation of service centers and reports

23 to director. (1) The administrator of each center shall

24 report to the director as prescribed by rule and shall

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3 follow-up data on those persons, the number of persons

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6 (2) The administrator of each center shall provide the

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16 legislature for the implementation and operation of the

17 centers.

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25 ending June 30, 1979, to fund the pilot multipurpose service

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-End-

Approved by Comm. on
Appropriation

HOUSE BILL NO. 569

INTRODUCED BY WALDRON, COONEY, MARKS, MULAR,
METCALF, EUDAILY, FAGG, ELLIS, PALMER, BRADLEY,
MELUY, FRATES, UHDE, ESTENSON, W. BAETH, GERKE,
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SERVICE PROGRAMS FOR DISPLACED HOMEMAKERS; PROVIDING AN
APPROPRIATION OF ~~\$375,000~~ \$30,000 FOR THE BIENNIUM;
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 18 the necessary counseling, training, jobs, services, and
 19 health care for displaced homemakers so that they may enjoy
 20 the independence and economic security vital to a productive
 21 life and to improve the health and welfare of this
 22 ever-growing group of citizens.

23 Section 2. Definitions. As used in this act, the
 24 following definitions apply:

25 (1) "Displaced homemaker" means a person who:

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 2 unpaid household services for A FAMILY MEMBER OR family
 3 members;

4 (b) is not gainfully employed;

5 (c) has had or would have difficulty finding paid
 6 employment; and

7 (d) was dependent on the income of another family
 8 member but is no longer supported by that income or was
 9 dependent on federal assistance but is no longer eligible
 10 for that assistance.

11 (2) "Director" means the director of the department of
 12 labor and industry.

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 14 designated to administer a multipurpose service center

15 Section 3. Pilot service programs. In order to enable
 16 the displaced homemaker to contribute to society and
 17 maintain independence and economic security, the director
 18 shall establish two pilot multipurpose service centers for
 19 displaced homemakers, one in the Missoula County area and
 20 one in the Yellowstone County area. To the greatest extent
 21 possible, the director shall make the grants funding these
 22 centers to nonprofit agencies or organizations whose major
 23 emphasis of service has been to serve women.

24 Section 4. Responsibilities of director to establish
 25 centers. The director shall:

1 (1) within 1 month of the passage of this act, begin a
 2 search for grantees to carry out the programs described in
 3 [section 5 of this act];

4 (2) within 4 months of the passage of this act,
 5 designate the grantees who will establish the multipurpose
 6 service centers;

7 (3) within 6 months of the passage of this act, draw
 8 up a contract with the grantees and begin to provide the
 9 necessary funds to the grantees to set up and begin the
 10 operation of the multipurpose service centers; and

11 (4) when the centers are operational, provide the
 12 remaining funds to the grantees to continue the operation of
 13 the centers.

14 Section 5. Programs to aid displaced homemakers. (1)
 15 The centers shall develop job counseling and placement
 16 services by cooperating with federal, state, and local
 17 governmental agencies and private employers in order to
 18 avoid unnecessary duplication of services. The services
 19 shall:

20 (a) counsel displaced homemakers with respect to
 21 appropriate job opportunities;

22 (b) identify community needs and seek funding for new
 23 public and private sector jobs;

24 (c) provide displaced homemakers with the necessary
 25 counseling, training, skills, and referral services to

1 become gainfully employed, healthy, and independent;

2 (d) develop plans to include more displaced homemakers
3 in existing training and placement programs;

4 (e) refer displaced homemakers to agencies which may
5 provide information and assistance with respect to health
6 care, financial matters, education, nutrition, and legal
7 problems; and

8 (f) take into account and build upon the skills and
9 experiences of the displaced homemaker.

10 (2) The Montana state employment service shall
11 specifically work with the centers to secure employment for
12 displaced homemakers.

13 Section 6. Service to surrounding rural areas. To the
14 greatest extent possible, the centers shall serve the
15 surrounding rural areas through a rural outreach effort.

16 Section 7. Rules. The director, with the advice of the
17 staff at the centers, shall adopt rules concerning the
18 eligibility of persons for the job training and other
19 programs of the multipurpose service centers, the level of
20 subsistence provided by the job training programs, and a
21 sliding fee scale for the service programs.

22 Section 8. Evaluation of service centers and reports
23 to director. (1) The administrator of each center shall
24 report to the director as prescribed by rule and shall
25 evaluate the effectiveness of the job training, placement,

1 and service to displaced homemakers, including the number of
2 persons trained, the number of persons placed in employment,
3 follow-up data on those persons, the number of persons
4 served by the various service programs, and cost
5 effectiveness of the various components of the center.

6 (2) The administrator of each center shall provide the
7 director with a monthly accounting of all expenditures.

8 Section 9. In-kind contributions. The administrator of
9 each center may accept, use, and dispose of contributions
10 of money, services, and property for the purpose of aiding
11 displaced homemakers. Either the grantees or communities
12 served, or both, shall provide a total of 5% in-kind
13 contributions of services, equipment, supplies, and other
14 necessary items contributing to the cost of the operation of
15 the centers as an addition to the money appropriated by the
16 legislature for the implementation and operation of the
17 centers.

18 Section 10. Staff of centers. To the extent possible,
19 supervisory, technical, and administrative positions in the
20 multipurpose service programs within the centers shall be
21 filled by displaced homemakers.

22 Section 11. Appropriation. There is appropriated from
23 the general fund to the department of community--affairs
24 LABOR AND INDUSTRY the sum of \$375,000 \$30,000, for the
25 biennium ending June 30, 1979, to fund the pilot

1 multipurpose service centers to aid displaced homemakers.

2 Section 12. Recommendations to the legislature. Two
3 years after the effective date of this act, the director
4 shall report to the legislature on the effectiveness of this
5 program.

6 Section 13. Period of effectiveness. This act shall
7 remain in effect only until March 15, 1979, and as of that
8 date is repealed.

9 Section 14. Severability. If a part of this act is
10 invalid, all valid parts that are severable from the invalid
11 part remain in effect. If a part of this act is invalid in
12 one or more of its applications, the part remains in effect
13 in all valid applications that are severable from the
14 invalid applications.

-End-

April 13, 1977

SENATE
STANDING COMMITTEE REPORT
Committee on Finance and Claims

That House Bill No. 569, third reading, be amended as follows:

1. Amend page 7, section 13, line 7.

Following: "until"

Strike: "March 15"

Insert: "June 30"

2. Amend page 7, section 13, line 8.

Following: line 8

Insert: "Section 14. There is a new R.C.M. section that reads as follows:

"Subject to federal funding. The appropriation made by this act is subject to receipt of federal funds. If federal funds are not received, the moneys appropriated in section 11 of this act shall revert to the general fund."

Renumber: subsequent section

1 HOUSE BILL NO. 569

2 INTRODUCED BY WALDRON, COONEY, MARKS, MULAR,
3 METCALF, EUDAILY, FAGG, ELLIS, PALMER, BRADLEY,
4 MELOY, FRATES, UHDE, ESTENSON, W. BAETH, GERKE,

5 McLANE, HIRSCH, QUILICI, HAND, VINCENT, E. GUNDERSON,
6 LYNCH, FABREGA, WILLIAMS, KIMBLE, HUENNEKENS, HOLMES, LUND,
7 TEAGUE, DASSINGER, HALVERSON, DUSSAULT, SHELDEN, O'KEEFE,
8 J. GUNDERSON, JOHNSTON, BRAND, PISTORIA, O'CONNELL, COLBURN

9
10 A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING PILOT
11 SERVICE PROGRAMS FOR DISPLACED HOMEMAKERS; PROVIDING AN
12 APPROPRIATION OF ~~\$375,000~~ \$30,000 FOR THE BIENNIUM;
13 PROVIDING A 2-YEAR PERIOD OF EFFECTIVENESS."

14
15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

16 Section 1. Legislative policy. (1) The legislature
17 finds that there is an ever-increasing number of persons in
18 this state who, having fulfilled a role as homemaker, find
19 themselves "displaced" in their middle years through
20 divorce, death of spouse, or other loss of family income. As
21 a consequence, displaced homemakers are very often without
22 any source of income; they are ineligible for categorical
23 welfare assistance; they are subject to the highest
24 unemployment rate of any sector of the work force; they face
25 continuing discrimination in employment because they are

1 older and have no recent paid work experience; they are
2 ineligible for unemployment insurance because they have been
3 engaged in unpaid labor in the home; they are ineligible for
4 social security because they are too young, and many will
5 never qualify for social security because they have been
6 divorced from the family wage earner; they have often lost
7 their rights as beneficiaries under employers' pension and
8 health plans through divorce or death of spouse, despite
9 many years of contribution to the family well-being; and
10 they are often ineligible for medicaid and are generally
11 unacceptable to private health insurance plans because of
12 their age.

13 (2) The legislature further finds that homemakers are
14 an unrecognized part of the work force who make an
15 invaluable contribution to the welfare of the society as a
16 whole.

17 (3) It is the intention of the legislature to provide
18 the necessary counseling, training, jobs, services, and
19 health care for displaced homemakers so that they may enjoy
20 the independence and economic security vital to a productive
21 life and to improve the health and welfare of this
22 ever-growing group of citizens.

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