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1	Senate BILL NO. 399
2	INTRODUCED BY Soyla
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4	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR THE
5	REMOVAL OF WHOLESALE AND RETAIL MILK PRICE CONTROL FROM THE
6	MONTANA MILK CONTROL ACT WHILE RETAINING FLEXIBLE PRICE
7	CONTROL FOR PRODUCERS ONLY; AMENDING SECTIONS 27-401, 27-403
8	THROUGH 27-405, 27-407 THROUGH 27-411, 27-413, 27-414.2,
9	27-415 THROUGH 27-417, 27-420 THROUGH 27-422, 27-424,
10	27-426, 27-428, 27-429, R.C.M. 1947; REPEALING SECTIONS
11	27-414, 27-414.1 AND 27-418, R.C.M. 1947.
12	
13	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
14	Section 1. Section 27-401, R.C.M. 1947, is amended to
15	read as follows:
16	*27-401. Declaration of policy relating to milk. It is
17	hereby declared:
18	(a) That milk is a necessary article of food for human
19	consumption;
20	(b) That the production and maintenance of an adequate
21	supply of healthful milk of proper chemical and physical
22	content, free from contamination, is vital to the public
23	health and welfare;
24	(c) That the production, transportation, processing,
25	storage, -distribution and sale of milk, in the state of

Montana, is an industry affecting the public health and interest;

- (d) That unfair, unjust, destructive and demoralizing trade practices have been and are now being carried on in the production, transportation, processing,---storage, distribution, and sale of milk, and--products--manufactured therefrom, which trade practices constitute a constant menace to the health and welfare of the inhabitants of this state and tend to undermine the sanitary regulations and standards of content and purity of milk;
  - (e) That health regulations alone are insufficient to prevent disturbances in the milk industry and to safeguard the consuming public from further inadequacy of a supply of this necessary commodity;
  - (f) That it is the policy of this state to promote, foster and encourage the intelligent production and orderly marketing of milk and cream end--products--manufactured therefrom; to eliminate speculation and waste, and to make the distribution thereof between the producer and consumer as direct as can be efficiently and economically done, and to stabilize the marketing of such commodities;
  - (g) That investigations have revealed and experience has shown that, due to the nature of milk and the conditions surrounding the production and marketing of milk, and due to the vital importance of milk to the health and well-being of

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the citizens of this state, it is necessary to invoke the police powers of the state to provide a constant supervision and regulation of the milk industry of the state to prevent the occurrence and recurrence of those unfair, unjust, destructive, demoralizing and chaotic conditions and trade practices within the industry, which have in the past affected the industry and which constantly threatened to be revived within the industry and to disrupt or destroy an adequate supply of pure and wholesome milk to the consuming public and to the citizens of this state;

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- (h) That milk is a perishable commodity, which is easily contaminated with harmful bacteria, which cannot be stored for any great length of time, which must be produced and distributed fresh daily, and the supply of which cannot be regulated from day to day, but, due to natural and seasonal conditions. must be produced on a constantly uniform and even basis;
- (i) That the demand for this perishable commodity fluctuates from day to day and from time to time making it necessary that the producers and-distributors shall produce and-earry--en-hand a surplus of milk in order to quarantee and insure to the consuming public an adequate supply at all times, which surplus must of necessity be converted into by-products of milk at great expense and ofttimes at a loss to the producer and-distributer;

- (i) That this surplus of milk, though necessary and unavoidable, unless regulated, tends to undermine and destroy the milk industry, which causes producers to relax their diligence in complying with the provisions of the health authorities and offtimes to produce milk of an inferior and unsanitary quality;
- 7 (k) That investigation and experience have further shown that, due to the nature of milk and the conditions surrounding its production and marketing, unless the producers,-distributors,-and-others-engaged-in-the-marketing 11 of milk are quaranteed and insured a reasonable profit on milk, both the supply and quality of milk are affected to the detriment of, and against the best interest of the citizens of this state whose health and well-being are 14 thereby vitally affected;
  - (1) That, where no supervision and regulation are provided for the orderly and profitable marketing of milk, past experience has shown that the credit status of beth producers and-distributors of milk is adversely affected to a serious degree thereby entailing loss and hardship upon all within the community with whom these producers and distributors carry on business relations;
  - (m) That, due to the nature of milk and the conditions surrounding its production and-distribution, the natural law of supply and demand has been found inadequate to protect

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- 1 the industry in this and other states, and in the public 2 interest it is necessary to provide state supervision and 3 regulation of the milk industry in this state.
- (n) That the majority of milk marketed at wholesale and retail within this state is sold by multistate chain creameries and supermarkets or milk distributors and stable cooperatives of significant size so that control of wholesale and retail prices is no longer necessary to assure an adequate supply of pure, wholesome milk and such control of wholesale and retail prices actually tends to further or 10 11 encourage the concentration of marketing power in the hands of a few, to the economic detriment of consumers."

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- 12 13 Section 2. Section 27-403, R.C.M. 1947, is amended to 14 read as follows:
  - \*27-403. Definitions. As used in this act, unless the context otherwise requires, "board" means the state agency created by this act, to be known as the Montana-milk-control board of milk control.
- 19 "Department" means the department of business 20 regulation.
- 21 "Division" means the division of milk control.
- 22 "Person" means any person, firm, corporation or 23 co-operative association.
- 24 "Producer" means any person who produces milk for 25 consumption within the state, selling same to a distributor.

1 "Distributor" means any person purchasing milk from any 2 source, either in bulk or in packages, and distributing same 3 for consumption within the state. Said term includes what are commonly known as jobbers and independent contractors. 5 Said term, however, excludes all persons purchasing milk from a dealer licensed under this act, for resale over the 7 counter at retail, or for consumption on the premises.

"Producer-distributor" means any person both producing and distributing milk for consumption within the state.

"Retailer" means any person selling milk in bulk or in packages over the counter at retail, or for consumption on the premises, and includes, but is not limited to, retail stores of all types, restaurants, boarding-houses, fraternities, sororities, confectionaries, public private schools, including colleges and universities, and both public and private institutions and instrumentalities of all types and description.

18 "Dealer" means any producer, distributor, 19 producer-distributor, jobber or independent contractor.

20 "Licensee" means any person who holds a license from 21 the board.

22 "Association" means any organized group of dealers in a community or marketing area which has been constituted under regulations satisfactory to the board.

25 "Market" means any area of the state designated by the

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board	as	а	natural	marketing	area.

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"Consumer" means any person or any agency, other than adealer, who purchases milk for consumption or use.

"Producer prices" means those prices at which milk owned by a producer is sold in bulk to a distributor.

\*Wholesale--prices\*--means--those--prices-at-which-milk owned-by-a-distributor-is-soldy-in-bulk-or-in-packagesy-to-a retailer:

#Jobber-prices -- means-those-prices-at-which-milk--owned

by--a--distributor--is--sold;--in--bulk-or-in-packages;-to-a
jobber-or-independent-contractor;

\*Retail-prices\*-means-those-prices-at-which-milk--owned

by--a--retailer--is--soldy--in-bulk-or-in-packagesy-over-the

counter-at-retaily-or-for-consumption-on-the-premises+

"Milk" means the lacteal secretion of a dairy animal or animals, including such secretions when raw and when cooled, pasteurized, standardized, or homogenized, recombined, concentrated fresh or otherwise processed and all of which is designated as grade A by a duly constituted health authority, and also includes such secretions which are in any manner rendered sterile or aseptic, notwithstanding whether they are regulated by any health authority of this or any other state or nation.

Class I milk shall include all milk ultimately bottled
or packaged milk; as whole, low fat, buttermilk, chocolate

l milk, whipping cream, commercial cream, half and half, skim

2 milk, fortified skim milk, skim milk flavored drinks, and

3 any other fluid milk not specifically classified in this

4 act, whether raw, pasteurized, homogenized, sterile or

5 aseptic.

Class II milk shall include milk <u>ultimately</u> used in the manufacture of ice cream and ice cream mix, ice milk, sherbet, eggnog, cultured sour cream, cottage cheese, condensed milk, and powdered skim for human consumption.

10 Class III milk shall include milk ultimately used in
11 the manufacture of butter, cheddar cheese, process cheese,
12 livestock feed, powdered skim other than for human
13 consumption, and skim milk dumped.

14 The board shall have power and authority to assign milk 15 products hereafter developed to the class which in its 16 discretion it determines to be proper.

17 Section 3. Section 27-404, R.C.M. 1947, is amended to read as follows:

19 \*27-404. Milk-control-board Board of milk control.
20 There is hereby constituted a milk-control board of milk
21 control to consist of five (5) members, who shall be
22 appointed by the governor, consistent with section 82A-112.
23 with-the-consent-of-the-senate,-for-terms-of-office-as
24 herein-provided,-and-with-the-following-qualifications: No

25 appointee shall be connected in any way with the production,

processing, distribution, or wholesale or retail sale of milk or dairy products in any manner whatsoever: no appointee shall have held elective or appointive public office during the period of two years immediately preceding his appointment and no appointee shall hold any other public office, either elective or appointive, during his term of office as a member of the milk-centrel board of milk control; and not more than three (3) members of the said milk-centrel board of milk control shall, at the time of appointment or thereafter during their respective terms of office, be members of the same political party or residents of the same congressional district.

The-members-of-seid-milk-control-board-shall-be appointed-within-thirty-(30)-days-after-passage-and-approval of-this-act;-The-term-of-office-of-one-member-shall-expire on-July-1;-1960;-the-term-of-office-of-one-member-shall expire-on-July-1;-1961;-the-term-of-office-of-one-member shall-expire-on-July-1;-1962;-the-term-of-office-of-one member-shall-expire-on-July-1;-1963;-the-term-of-office-of one-member-shall-expire-on-July-1;-1964;-and-each-succeeding member-shall-held-his-office-for-a-term-of-five-(5)-years and-until-his-successor-shall-have-been-appointed-and qualified:-Any-vacancy-shall-be-filled-by-appointment-by-the governor;-with-the-consent-of-the-senate-as-hereinbefore provided;-for-the-unexpired-term;

Consumer members of the existing milk control board at the time of the passage of this act may be reappointed by the governor at his discretion. for—any—of—the—terms above—mentioned—and—persons—whem—he—shall—appoint—for—those initial—terms—expiring—in—1960y—1961y—and—1962—shall—be eligible—for—reappointment—to—full—five—year—terms—on—the boardy—providedy—howevery—that—after—1962—no—member—other than—one—who—is—appointed—to—fill—a—vacancy—shall—be appointed—to—succeed—himself—on—said—boardy

Three-(3)-members--of--the--board--shall--constitute--a
quorum-for-the-requiar-transaction-of-business-

The board shall choose one (1) of its own members as the chairman, who shall hold office as chairman for one year; provided, election as chairman shall not interfere with that member's right to vote on all matters before the board.

Each member of the board shall-receive-twenty-five dellars-(625-88)-per-diem-for-each-day-actually-spent-in-the performance-of-his-official-duties,-plus--his--actual necessary--traveling--and-other-expenses-in-going-tog attending-and-returning-from-meetings-of-the-board--and-his actual--and--necessary-traveling-and-other-expenses-incurred in-the-discharge-of-such-duties-as-may-be-requested--of-him by-a-majority-vote-of-the-board; is entitled to compensation consistent with section 82A-112(e), but in no event shall a

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member's per diem payments exceed fifteen hundred dollars (\$1500) in any one year.

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3 The board may employ necessary assistants and appoint 4 agents and instrumentalities but all expenditure under this 5 act shall be paid from the receipts hereunder.

The board-shail-have-the-power-and-it-shail-be-its-duty to--designate-an-executive-secretary-who-shail-serve-under the-direction-and-at-the-pleasure-of-the-board-and-who The division administrator shall have charge of the administration of the board's orders, rules, and regulations, and who shall also serve as financial officer of the board and who shall be authorized to accept or receive money paid or to be paid to the board, either as license fees or fines as provided by this act.

Meetings of the board shall be had at least every sixty (60) days at the call of the chairman or a majority of the board. The salary of the secretary is to be fixed by the board and the state board of examiners. The board-shall—so enferce—the—act—that—there—shall—be—no-discrimination against—any-dealer—or-consumer.\*

21 Section 4. Section 27-405, R.C.M. 1947, is amended to read as follows:

23 "27-405. General powers of the milk--control-board
24 department of business regulation. (1) The board department
25 is hereby vested with the powers, and it shall be its duty

1 to supervise, regulate and control the milk industry of the state of Montana, including the production, transportation, precessing, -storage, -distribution and sale of milk in the state of Montana for consumption within the state, providing however, that nothing contained in this act shall be construed to abrogate or affect the status, force or operation of any provision of public health laws or the law under which the Montana--livestock--sanitary board of livestock is constituted together with the Montana-livestock 10 sanitary board of livestock regulations or county board of 11 health regulations, or municipal ordinances for the promotion or protection of the public health, but the beard 12 department shall have the power to co-operate with the state 13 14 board of health and environmental sciences, the Mentana 15 livestock -- sanitary board of livestock or any county or city board of health or the state department of agriculture and 16 industry in enforcing the provisions of this act. 17

(2) The board department shall have the power and it shall be its duty to investigate all matters pertaining to the production, transportation, processing,—storage, distribution and sale of milk in the state of Montana and to conduct hearings upon any subject pertinent to the administration of this act. The board department shall have the power to subpoena milk dealers, their records, books and accounts, and any other person from whom information may be

desired or deemed necessary to carry out the purposes and intent of this act, and may issue commissions to take depositions of witnesses who are sick or absent from the state or who cannot otherwise appear in person before the milk-control-board department at its offices in the state capitol, provided at least ten (10) days notice is given to the proposed witness.

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(3) It shall be the duty of any sheriff of any county of the state, when requested to do so by the board department, to execute any summons, citations or notice which the beard department may cause to be issued, for which such sheriff shall be authorized to charge the same fee against the funds provided for the milk--control board of milk control as he might lawfully charge for the same service of such a document if issued from any district court of the state of Montana. Any person, other than a dealer who is cited for violation of the provisions of this act, or cited to show cause why his license should not be revoked, shall receive for his attendance before the milk--control board department or its duly designated agent the same compensation as is provided for a witness subpoenaed to appear before the district court, which shall be charged against the funds provided for the operation of the milk control board.

(4) Any duly designated agent of the board department

1 may administer oath to witnesses, may call and give notice of price hearings when the beard department is not in session and may conduct hearings or investigations and any such duly designated agent of the board department may sign and issue subpoenas requiring witnesses to appear before him or the beard department, and in addition to the manner provided above for the execution of subpoenas, summons and citations issued by the milk-control-board department to witnesses or dealers, the board department, through its 10 designated agent shall have the power to serve said 11 subpoenas, summons or citations upon any person by sending a copy of such subpoena, summons or citation, through the 13 United States mail, postage prepaid, which said mail shall 14 be registered with return receipt attached and such service 15 shall be complete when said registered mail shall be delivered to said person and such receipt returned to the 16 17 beard department or its designated agent, signed by the person sought to be summoned, subpoenaed, or cited. 18 Obedience to a subpoena, summons or citation, issued by the 19 20 beard department or any person authorized and designated by the beard department to issue said subpoena, summons or 21 22 citation, may be enforced by application to any judge of the 23 district court of the county in which such subpoena, summons or citation was issued or to any judge of the district court 24 25 of the county in which such person subpoenaed, summoned or

L	cited resides and said court shall order compliance with
2	said subpoena, summons or citation and upon failure of the
3	witness to attend, to testify, or to produce such books or
l	papers or records as the beard department may have
5	commanded, such witness may be punished for contempt of
5	court as for failure to obey a subpoena issued by or to
7	testify in a case pending before said court.

(5) -- The-board-may-act-as--mediator--or--arbitrator--to settle--any-controversy-or-issue-pertaining-to-milk-among-or between---producersy---distributorsy---producer-distributors and/or-consumers.

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The operation and effect of any provisions of this act. conferring a general power upon the milk-control board of milk control, shall not impair or limit any specific power or powers granted to the milk-control board of milk control by this act.

17 The board shall so enforce the act that there shall be 18 no discrimination against any dealer or consumer."

19 Section 5. Section 27-407, R.C.M. 1947, is amended to read as follows: 20

21 \*27-407. Establishment of minimum prices. The board 22 shall fix minimum producer, wholesale, jobber, and retail 23 prices for class I milk, and minimum -- producer -- prices -- only 24 for class II and class III milk in all areas of the state, 25 by adopting rules in a manner prescribed by the Montana 1 Administrative Procedure Act.

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The board shall establish such prices by means of a 2 flexible formula or formulas which shall be devised so that 3 it or they bring about such automatic changes in all minimum prices as are justified on the basis of changes in production costs--and--supplyy--processing-and-distribution costsy-and-retailing-costs.

The board shall consider the balance between production 8 and consumption of milk, the costs of production and 9 distribution, and producer prices in adjacent and 10 neighboring areas and states, so that minimum prices which 11 are fair and equitable to producers,-distributors,-jebbers, 12 13 retailers, and consumers may result.

The board shall, when publishing notice of proposed 14 rule making under authority of this section, set forth the 16 specific factors which shall be taken into consideration in establishing the formulas and in particular in determining 17 18 costs of production and--distribution and of the actual dollars and cents costs of production and-distribution which preliminary studies and investigations of auditors or 20 accountants in its employment indicate will or should be 21 shown at the hearing, so that all interested parties will 22 have opportunity to be heard and to question or rebut such 23 considerations as a matter of record. 24

25 Such specific factors may include, but shall not be

1	limited	to.	the	following	items:

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- Current and prospective supplies of milk in relation to current and prospective demands for such milk for all purposes;
  - (2)--The--ability--and--willingness--of--consumers---to
    purchase,-which-shall-include-among-other-things,-per-capita
    disposable--income--statistics,--consumer-price-indices,-and
    wholesale-price-indices;
  - (3)(2) The cost factors in producing milk, which shall include among other things the prices paid by farmers generally (as used in parity calculations of the United States Department of Agriculture), prices paid by farmers for dairy feed in particular and farm wage rates in this state:
  - (4) (3) The alternative opportunities, both farm and nonfarm, open to milk producers, which shall include among other things, prices received by farmers for all products other than milk, prices received by farmers for beef cattle, and the percentage of unemployment in the state and nation as determined by appropriate state and federal agencies;
- +5 +(4) The prices of butter-nonfat dry milk, and 22 cheese;
- 23 (6)--The-cost-factors-in-distributing-milky-which-shall
  24 include-among-other-things-the-prices-paid--by--distributors
  25 for--equipment--of--all-types-required-to-process-and-market

miik-end-	-prevailing-	wage-rates-	in-this-state;
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- (7)--The-cost-factors--in--jobbing--milky--which--shall include-among-other-things-raw-product-and-ingredient-costs; carton--or--other--packaging--cost; processing-cost-and-that part--of--general--administrative--costs--of--the--supplying distributor--which-may-properly-bc-allocated-to-the-handling of-milk-to-the-point-at-which-such-milk-is-at-the--supplying distributor-s--docky--equipment--of--all--types--required-to-market-milk-and-prevailing-wage-rates-in-the-state;
- 10 (8) (5) The need, if any, for freight or transportation
  11 charges to be deducted by distributors from producer prices
  12 for bulk milk;
- - If the board at any time proposes to base all or any part of any official order establishing or revising any milk pricing formulas upon facts within its own knowledge, as distinguished from evidence which may be presented to it by the consuming public or the milk industry, the board shall, when publishing notice of proposed rule making under authority of this section, cause notice to be given to the consuming public and the milk industry of the specific facts within its own knowledge which it will consider, so that all interested parties will have opportunity to be heard and to

1	question	or	rebut	such	facts	as	а	matter	of	record.
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The board, after consideration of the evidence produced shall make written findings and conclusions and shall fix by official rule:

(a) -- The the formula or formulas whereby minimum producer prices for milk in classes I, II, and III shall be computed.

(b)--The-formula-whereby-minimum-wholesale--prices--for milk-in-class-I-shall-be-computed:

{c}--The-formula-whereby-minimum-jobber-prices-for-milk
in-class-I-shall-be-computed;

(d)--The-formula-whereby-minimum-retail-prices-for-milk in-class-I-shall-be-computed.

This section shall not be construed as requiring the board to promulgate any specific number of formulas, but shall be construed liberally so that the board may adopt any reasonable method of expression to accomplish the objective set forth in-(a);-(b);-(c);-and-(d) above. If--the--evidence presented--to--the--board--at--any--public--hearing--for-the establishment-or-revision-of-milk-pricing-formulas-is--found by--the--board--to-require-the-establishment-of-separate-and varying-wholesale-prices-for-any-particular-uses;-the--board shall--designate--the--reasons--therefor--and-establish-such separate-formulas;

Back-rule-establishing-or--revising--any--milk--pricing

formulas—shail—classify—milk-by-forms,—classes,—grades—er
uses—as—the-board-may-deem-advisable—and-shail—specify—the
minimum—prices—therefor Prices resulting from the
application of the formula or formulas shall apply and be
enforceable regardless whether the milk is ultimately sold
out of state or on federal enclaves.

No distributor who owns a dairy farm may give the milk
from that dairy farm a use classification which exceeds the
use classification accorded other producers supplying such
distributor.

The milk produced in one natural marketing area and sold in another natural marketing area shall be paid for by a distributor or dealer in accordance with the pricing order of the area where produced at the price therein specified of the class or use in which it is ultimately used or sold.

No allowance for freight, other than freight for transportation of milk from the farm to plant, shall be charged to a producer by a distributor or dealer unless it is found and ordered by the board, after notice and hearing in the manner hereinbefore specified, that such an additional freight allowance is necessary to permit the movement of milk in the public interest.

All milk purchased within a natural marketing area by a distributor shall be purchased on a uniform basis. The basis to be used shall be established by the board after the producers and the distributors of the area have been
consulted.

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The board may amend any official rule in the same manner provided herein for the original establishment of milk pricing formulas; provided, further, the board may in its discretion, when it determines the need exists, notice and hold state-wide public hearings affecting establishment or revision of milk pricing formulas in all market areas of the state.

Upon petition of a distributor or a majority of his producers, the board shall hold a hearing to receive and consider evidence regarding the advisability and need for a base or quota plan as a method of payment by that distributor of producer prices; and if the board finds that the evidence adduced at such hearing warrants the establishment of a base or quota plan, the board shall proceed by official order to establish the same.

Upon petition by any producer, producer-distributor or distributor in any marketing area, the board shall hold a hearing to receive and consider evidence regarding the advisability and need for an area-wide or state-wide pooling arrangement as a method of payment of producer prices, provided that at such hearing the board shall among other things specifically receive and consider evidence concerning production and marketing practices which have historically

prevailed in the area concerned or state-wide, as the case
may be; and if the board finds that the evidence adduced at
such hearing warrants the establishment of such an area-wide
or state-wide pooling arrangement, the board shall proceed
by official order to establish the same, but such official
order shall be of no force or effect until it is approved in
a referendum conducted by the board among affected
producers,-producer-distributors, and-distributors.

9 The requirements hereinabove set forth concerning
10 notices of hearings for the establishment of milk pricing
11 formulas shall apply to any hearings regarding base or quota
12 plans or area-wide or state-wide pooling arrangements, or
13 abandonment thereof.

14 Section 6. Section 27-408, R.C.M. 1947, is amended to read as follows:

16 "27-408. Licenses to producers, producer-distributors, 17 distributors and jobbers. In any market, where the 18 provisions of this act apply, it shall be unlawful for any 19 producer, producer-distributor, distributor, import 20 distributor or import jobber to produce, transport, process. 21 store, handle, distribute, buy or sell milk unless such 22 dealer be duly licensed as provided by this act. It shall be 23 unlawful for any such person to buy, sell, handle, process, 24 or distribute milk which he knows or has reason to believe has been previously dealt with or handled in violation of

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any provision of this act. The board department may decline to grant a license, or may suspend or revoke a license already granted, upon due cause and after hearings." Section 7. Section 27-409, R.C.M. 1947, is amended to read as follows: \*27-409. Licenses -- disposition of income. No

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producer, producer-distributor, or distributor er-jebber shall engage in the business of producing or selling milk subject to this act in this state without first having obtained a license from the department of livestock, animal health division or, in the case of milk entering this state from another state or foreign nation, without complying with the requirements of the Montana Food, Drug and Cosmetic Act, and without being licensed under this act by the department of--business--regulation board of milk control. The annual fee for such license from the department -- of -- business regulation board of milk control shall be two five dollars (\$5), shall-be-due-and-payable-on-or-before--the--first day--of--July, and shall be deposited by said-department the board to the credit of the general fund.

21 In addition to such annual license fee, the department shall, in each year, on or before the first day of April, 22 for the purpose of securing funds to administer and enforce 23 act, levy an assessment upon producers, and 24 this producer-distributors-and-distributors-as-follows: 25

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fal--A-fee-per-hundredweight-on-the-total-volume-of-all milk--subject--to--this--act--produced---and---sold---by---a producer-distributor. (b)--A-fee-per-hundredweight-on-the-total-volume-of-all

milk-subject-to-this-act-sold-by-a-producers

(c)--A-fee-per-hundredweight-on-the-total-volume-of-all milk--subject--to--this-act-sold-by-a-distributory-excepting that-which-is-sold-to-another-distributor:

The-department-shall-adopt-rules-fixing-the--amount--of each--fee: --The--amounts-may-not-exceed-levels-sufficient-to provide-for-the-administration-of-this-act--The-fee-assessed on-a-producer-or-on-a--distributor--may--not--be--more--than one-half-(1/2)-the-fee-assessed-on-a-producer-distributor: a fee of not more than ten cents (10¢) per hundredweight on the total volume of all milk subject to this act produced and sold by a producer, an out-of-state distributor and/or import jobber.

Said assessment upon producer-distributors, producers, and out-of-state distributors and import jobbers shall be paid quarterly on or before the fifteenth [15th] day of July, October, January and April of each year, and the amount of such assessment shall be computed by applying the fee designated by the department to the volume of milk sold in the calendar quarter immediately preceding.

Failure of any producer, producer-distributor, --- or 25

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read as follows:

out-of-state distributor or import jobber to pay said
assessment when due shall constitute violation of this act
and his license under this act shall thereupon automatically
terminate and be null and void and of no effect.
Reinstatement of a license so terminated shall be affected
by payment of a delinquency fee equal to thirty per cent
(30%) of the assessment which was due.

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All assessments hereinbefore required to be paid shall be deposited by the department of business regulation in the earmarked revenue fund; and all costs of administering this act, including the salaries of employees and assistants, per diem and expenses of board members, and all other disbursements necessary to carry out the purpose of this act, shall be paid out of department of business regulation moneys in such fund.

The department may, if it finds the costs of administering and enforcing this act can be derived from lower rates, amend its rules to fix the rates at a less amount on or before the first day of April in any year."

20 Section 8. Section 27-410, R.C.M. 1947, is amended to 21 read as follows:

22 "27-410. Application for licenses. An applicant for
23 license to operate as a producer, producer-distributor,
24 distributor, --er--jobber import distributor or import jobber
25 shall file a signed application upon a blank prepared under

authority of the board, and an applicant shall state such 1 facts concerning his circumstances and the nature of the business to be conducted as in the opinion of the board are necessary for the administration of this act. application shall certify the applicant to be the holder of 6 all licenses required by the Montana--livestock--sanitary 7 board of livestock for the conduct of his business or, in 8 the case of milk entering this state from another state or 9 foreign nation, compliance with the requirements of the Montana Food, Drug and Cosmetic Act, and such application 10 11 shall be accompanied by the license fee required to be 12 paid."

\*27-411. Declining, suspending and revoking licenses
-- penalties in lieu of suspension or revocation. (1) The
board may decline to grant a license or may suspend or
revoke a license already granted for due cause upon due
notice and after hearing. The violation of any provisions
of this act or of any lawful order or regulation of the
board, the failure or refusal to make required statements or
reports, and aggravated delinquency in the payment of
license or assessment fees, or any of them, shall be deemed
causes for which the board may, at its discretion, suspend

or revoke a license--provided-that-no-license-shall-be-fully

Section 9. Section 27-411, R.C.M. 1947, is amended to

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revoked-except-upon--the--approval--of--a-majority--of--all
members-of-the-board.

(2) In lieu of a suspension or revocation of a license the board may assess a civil penalty not to exceed five nundred dollars (\$500) per day for each daily failure to comply with or each daily violation of the provisions of this act or of any lawful order or regulation of the board; and if the person against whom such civil penalty is assessed fails or refuses to pay such civil penalty forthwith, the board department is empowered and directed to collect such civil penalty by a civil proceeding in the district court of the first judicial district. Such civil penalties shall be construed as civil and not criminal in nature. Any moneys received by the board as a result of collection of civil penalties shall be paid into the state general fund."

Section 10. Section 27-413, R.C.M. 1947, is amended to read as follows:

"27-413. Rules and orders. The board and the department may adopt and enforce all rules and all orders necessary to carry out the provisions of this act. Every rule or order shall be posted for public inspection in the main office of the board for thirty (30) days, and a copy filed in the office of the board department, also a copy sent by registered letter to the secretary of-each-area of

state, excepting an order, directed only to a person or persons named therein, which shall be served by personal delivery of a copy, or by mailing a copy, in the United States mails, with postage prepaid and properly addressed to each person to whom such order is directed, or, in the case of a corporation, to any officer or agent of the corporation upon whom a summons may be served in accordance with the provisions of the statutes of Montana. Such posting, in the main office of the board department, of any rule and of any order, not required to be served as above provided, and such filing in the office of the board department shall constitute due and sufficient notice to all persons affected by such a rule or order. A rule or order when duly posted and filed or served, as provided in this act, shall have the force and effect of law." 

Section 11. Authority to conduct butterfat tests. In order to assure that producers licensed hereunder receive the proper prices for their milk, the board is hereby authorized and empowered to establish and conduct a butterfat testing program and its representatives and agents shall have the power and authority to enter upon the premises of all licensees at all reasonable times in order to take milk samples; provided, however, this power shall not modify, alter, amend or in any way infringe upon the power and duties of the department of livestock or its

1 successor to test milk for sanitation purposes.

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- 2 Section 12. Section 27-414.2, R.C.M. 1947, is amended
  3 to read as follows:
  - \*27-414.2. Financing prohibitions producer and retailer. No-producer,-producer-distributor,-distributor,-or iobber--licensed--under--this-act-shall-hereafter-advance-or logn-money-or-credit-to--or-furnish-money-or-credit-for---or refinance--or-cosign-or-quarantee-promissory-notes;-security agreements,-conditional-sales-contracts-or-other--commercial paper -- for -- or -- on -- behalf - of -any-retailer, -and-no-producer, producer-distributory--distributory--or--jobber---shall---be financially--interestedy--either--directly-or-indirectlyy-in the-conduct-or-operation-of-the-business-of-a-retailer;--and no No producer-distributor, distributor, -or-jobber licensed under this act shall hereafter advance or loan money or credit to, or furnish money or credit for, or refinance or cosign or quarantee promissory notes, security agreements, conditional sales contracts or other commercial paper for or on behalf of any producer, and no producer-distributor, distributor, -er -- jebber shall be financially interested, either directly or indirectly, in the conduct or operation of the business of a producer; provided, however this section shall not be construed so as to prohibit any producer from belonging to, participating in, or patronizing co-operative corporation or produceror

- 1 producer-distributory--distributory--or-jebber from operating
- 2 his own wholly-owned dairy products or other retail store or
- 3 home-delivery retail routes.
- This section is not to be construed to prohibit a
- producer from requesting and a distributor from granting an
- 6 advance payment for milk prior to the regular date of
- 7 payment therefor or to limit in any way the right of a
- 8 producer to assign part or all of moneys which are or may
- 9 become due to him from a distributor."
- 10 Section 13. Section 27-415, R.C.M. 1947, is amended to
- 11 read as follows:
- 12 "27-415. Entry, inspection and investigation. The
- 13 beard department, or any person designated for that purpose
- 14 by the beard department, shall have access to, and may
- 15 enter, at all reasonable hours, all places where milk is
- 16 produced, processed, bottled, handled or stored, or where
- 17 the books, papers, records, or documents relative to such
- 18 transactions are kept and shall have the power to inspect
- 19 and copy the same in any place within the state. and may
- 20 administer oath, and take testimony for the purpose of
- 21 ascertaining facts, which, in the judgment of the board, are
- 22 necessary to administer this act."
- 23 Section 14. Section 27-416, R.C.M. 1947, is amended to
- 24 read as follows:
- 25 "27-416. Reports of dealers -- accounting system --

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1 records. The beard department shall have the power to require all distributors and other persons holding licenses under it to file with the beard department such reports at such reasonable or regular time as the beard department may require, showing such person's production, sale, or 5 distribution of milk, and any information deemed by the 6 beard department necessary which pertains to the production, 8 sale or distribution of such milk, either under oath or 9 otherwise, as the board department may direct, and failure or refusal to file such reports when directed to do so by 10 11 the beard department or its duly designated agent shall 12 constitute grounds for the revocation of such person's 13 license and shall constitute a violation for which such 14 person may be fined as hereinafter provided, one or both, at the discretion of the board department. 15

The beard <u>department</u> shall adopt a uniform system of accounting to be used by the distributor to account for the usage of all milk received by the distributor.

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Every distributor and producer-distributor shall keep the following records:

- (a) A record of all milk, cream or dairy products received, detailed as to location, names and addresses of suppliers, prices paid, and deductions or charges made, and the use to which such milk or cream was put.
- (b) A record of the quantity of each kind of milk or

dairy product manufactured and the quantity and price of milk or dairy products sold.

- (c) A full and complete record of all milk, cream or dairy products sold, classified as to kind and grade, showing where sold, and the amount received therefor.
- 6 (d) A record of the wastage or loss of milk or dairy7 products.
- 8 (e) A record of the items of handling expense.
- 9 (f) A record of all refrigeration facilities rented or
  10 sold for storage purposes to any person, showing types and
  11 sizes of the same, the location of said facilities, and the
  12 original, or duplicate original, of all agreements covering
  13 rental charges therefor.
- 14 (g) A record of all conditional sales of equipment or 15 other property, the location of said property, and the 16 original, or duplicate original, of all conditional sales 17 contracts pertaining thereto.
- 18 (h) A record of all moneys loaned to wholesale
  19 customers, the terms and conditions of said loans, and the
  20 original evidence of the indebtedness based on said loans.
- 21 (i) Such other records as the beard department may
  22 deem necessary for the proper enforcement of the act."
- 23 Section 15. Section 27-417, R.C.M. 1947, is amended to 24 read as follows:
- 25 "27-417. Disposition of fines. All fines assessed in

any court for violation of the provisions of this act shall
be paid over by the court to the milk-control-board
department or its properly designated agent.

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- All fines received by the beard <u>department</u> shall be deposited with the state treasurer and shall be placed by him in the earmarked revenue fund. All such fines assessed for violations of this act, are hereby earmarked for the purposes of this act."
- 9 Section 16. Section 27-420, R.C.M. 1947, is amended to read as follows:
  - "27-420. Hearings -- fees. Each officer, other than an employee of the beard department, who serves any subpoena of the beard department, shall receive the fees legally provided for such service and each witness who appears in obedience to a subpoena, before the beard department or a member or its agent, shall receive for his attendance the fees and mileage provided for witnesses in civil cases in district courts, which fees shall be audited and paid in the same manner as other expenses are audited and paid upon the presentation of proper vouchers, approved by the board.
- No witnesses subpoenaed at the instance of a party
  other than the board, or one of its members, or its agent,
  shall be entitled to compensation unless the board shall
  certify that his or her testimony was material to the matter
  investigated.

Section 17. Section 27-421, R.C.M. 1947, is amended to read as follows:

3 \*27-421. Co-operation with other qovernmental agencies. In order to secure a uniform system of milk control, the beard department is hereby vested with power. and it shall be its duty to confer and co-operate with the legally constituted authorities of other states and of the United States, including the secretary of agriculture of the 9 United States, and, for the foregoing purposes, the beard 10 department shall have the power to conduct joint hearings. 11 issue joint or concurrent orders and exercise all its powers 12 under this act."

Section 18. Section 27-422, R.C.M. 1947, is amended to read as follows:

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"27-422. Violations made misdemeanors -- penalties.

(a) Any person, required by this act to be licensed, who shall produce, sell, distribute, or handle milk in any way, except as a consumer, without first having obtained a license, as required of him by this act, shall be deemed guilty of a misdemeanor, and, upon conviction thereof, shall be punished by a fine not exceeding six hundred dollars (\$600.00). Each day's violation of this provision shall constitute a separate offense. A violation of any provision of this act or of any lawful rule or order of the beard department, including a failure to answer subpoena or

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to testify before the **beard** <u>department</u>, shall be deemed a misdemeanor punishable by a fine not exceeding six hundred dollars (\$600-00), and each day during which such violation shall continue shall be deemed a separate violation.

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- (b) The district courts shall have original jurisdiction in all criminal actions for violations of the provisions of this act, and in all civil actions for the recovery or enforcement of fines, provided for in this act, and all such actions, both criminal and civil, shall be instituted, prosecuted and tried in the district court.
- (c) It shall be the duty of the county attorneys and deputy county attorneys, in their respective counties, diligently to attend all inquisitions held under the provisions of this act and diligently to prosecute all violations of the laws of the state relating to the provisions of this act.
- 18 Section 19. Section 27-424, R.C.M. 1947, is amended to 19 read as follows:
  - \*27-424. Additional remedies. The board department or its authorized agent may institute such action at law or in equity as may appear necessary to enforce compliance with any provision of this act or to enforce compliance with any order, rule or regulation, of the board department pursuant to the provisions of this act or to obtain a judicial

any other remedy, the beard, department after-unanimous sonsent-of-all-members--of--the--board, may apply to the district court of the district wherein the action arises, 5 for relief by injunction, mandamus or any other appropriate remedy in equity without being compelled to allege or prove that an adequate remedy at law does not otherwise exist, nor shall the beard department be required to give or post bond 9 in any action to which it is a party whether upon appeal or otherwise. All legal actions may be brought by or against 10 11 the board in the name of the Montana-milk-control board of 12 milk control and it shall not be necessary in any action to 13 which the board is a party that such action be brought by or 14 against the state of Montana on relation of the Montana-milk 15 centrel board of milk control. The board or department shall 16 have the power to institute action by its own attorney or 17 counselor, but it shall have the right, if it deems 18 advisable, to call upon any county attorney to represent it in the district court, of the county in which the action is 19 taken, or the attorney general to represent it on appeal to 21 the supreme court of Montana, or it may associate its own 22 counselor with either in any court."

interpretation of any of the foregoing, and in addition to

- 23 Section 20. Section 27-426, R.C.M. 1947, is amended to read as follows:
- 25 "27-426. Bonds required of distributors -- amounts --

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1 forms and conditions. Every distributor before purchasing 2 any milk from a producer shall execute and deliver to the milk control board a surety bond in the minimum sum of one 3 thousand dollars (\$1,000), executed by the applicant as 4 principal and by a surety company qualified and authorized 5 to do business in this state as surety. Said bond shall be 7 upon a form approved by the beard department and shall be 8 conditioned upon the payment in the manner required by this act, of all amounts due to producers for milk purchased by 9 such licensee or applicant during the license year. Said 10 bond shall be to the state in favor of every producer of 11 12 milk. In case of failure by a distributor to pay any 13 producer or producers for milk in the manner required by this act, the beard department shall proceed forthwith to 14 ascertain the names and addresses of all producer-creditors 15 16 of such distributor, together with the amounts due and owing to them and each of them by such distributor, and shall 17 request all such producer-creditors to file a verified 18 19 statement of their respective claims with the board. Thereupon the beard department shall bring an action on the 20 bond on behalf of said producer-creditors. Upon any action 21 being commenced upon said bond, the board department may 22 require the filing of a new bond; and immediately upon a 23 24 recovery in any action upon such bond, such distributor shall file a new bond; and upon failure to file same within 25

1 ten (10) days in either case, such failure shall constitute grounds for the revocation or suspension of the license of such distributor. In the event that recovery upon the bond is not sufficient to pay all of the claims as finally determined and adjudged by the court, any such amount recovered shall be divided pro rata said producer-creditors.

The minimum bond of one thousand dollars (\$1,000) shall be required of distributors purchasing an average daily quantity of milk of less than one hundred gallons: distributors purchasing an average daily quantity of one hundred gallons and less than two hundred gallons during any calendar month during a license year shall post a bond in the amount of two thousand dollars (\$2,000); distributors purchasing an average daily quantity of two hundred gallons and less than three hundred gallons during any calendar month during a license year shall post a bond in the amount of three thousand dollars (\$3,000); distributors purchasing an average daily quantity of three hundred gallons or more during any calendar month during a license year shall post a bond in the sum of five thousand dollars (\$5,000).

22 In the event that any distributor so increases his purchases of milk during the license year that said 24 purchases exceed the amount for which said distributor is 25 bonded. said distributor shall forthwith post such

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additional bond or bonds as may be required to comply with the provisions of this section.

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The board department is authorized to require any distributor to furnish a bond or bonds in addition to those specified above if, after notice and hearing and upon good cause shown, it determines such additional bond or bonds are required to assure payment of all amounts due or to become due to producers.

Failure of any distributor who purchases milk from producers to execute and deliver the bond as herein provided and required shall constitute a violation of this act; failure of any such distributor to post such additional bond or bonds as may be required to comply with the provisions of this act shall likewise constitute a violation of this act.\*

Section 21. Section 27-428, R.C.M. 1947, is amended to read as follows:

\*27-428. Judicial review of orders. Any person or persons, jointly or severally, aggrieved by any decision or order of the \*milk--centrel\* board or the department may present to a court of record a petition, duly verified, setting forth that such decision or order is illegal, in whole or in part, specifying the grounds of the illegality. Such petition shall be presented to the court within twenty (20) days after the filing and posting of the decision or order in the office of the board as required by section

1 27-413.

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2 Upon presentation of such petition, the court may allow a writ of certiorari directed to the board or department to 3 review such decision or order of the board or department and shall prescribe therein the time within which a return thereto must be made to the court and served upon the relator's attorney, which shall not be less than ten (10) 7 days and may be extended by the court. The writ shall 9 command the board or department to certify fully to the court, at a specified time and place, a transcript of the 10 11 record and proceedings, describing or referring to them with convenient certainty; that the same may be reviewed by the 12 court, and may command the board or department to desist 13 14 from further proceedings in the matter to be reviewed.

15 The board <u>or department</u> shall not be required to return 16 the original papers acted upon by it, but it shall be 17 sufficient for the board <u>or department</u> to return certified 18 or sworn copies thereof, or of such portions thereof, as may 19 be called for by such writ.

If, upon the hearing, it shall appear to the court that testimony is necessary for the proper disposition of the matter, it may take evidence or appoint a referee to take such evidence as it may direct and report the same to the court with his findings of fact and conclusions of law, which shall constitute a part of the proceedings upon which

- 1 the determination of the court shall be made.
- When any such writ is granted, the cause shall have
- 3 precedence upon the calendar of the court, and judgment and
- 4 decree shall be entered therein as expeditiously as
- 5 possible. The court shall affirm, modify, or reverse the
- 6 decision or order of the board in accordance with law."
- 7 Section 22. Section 27-429, R.C.M. 1947, is amended to
- 8 read as follows:
- 9 \*27-429. Service of process upon board. When any
- 10 petition or complaint is filed in any court naming the milk
- 11 centrel board as a party, process may be served upon said
- 12 board by delivering to, and leaving with, the executive
- 13 secretary of said board, at his office, at the state
- 14 capitol, a true copy of the summons, writ, or order, as the
- 15 case may be, and a true copy of the complaint, petition, or
- 16 application upon which such summons, writ, or order was
- 17 based. In case of the absence of the executive secretary
- 18 from his office, the assistants, clerks, auditors,
- 19 accountants, or other personnel in his said office shall
- 20 accept and receipt for such service."
- 21 Section 23. Sections 27-414, 27-414.1 and 27-418,
- 22 R.C.M. 1947, are repealed.
- 23 Section 24. This act does not affect rights and duties
- 24 that matured, penalties that were incurred, or proceedings
- 25 that were begun before the effective date of this act.

1 Section 25. It is the intent of the Legislature that

2 if a part of this act is held invalid, all valid parts that

are severable from the invalid part remain in effect. If a

4 part of this act is invalid in one or more of its

5 applications, the part remains in effect in all valid

6 applications that are severable from the invalid

7 applications.

-End-