LC 0258

mato BILL NO. 11 1 INTRODUCED BY Watt Healy Noman Music 2 3 Wlock "AN ACT PROVIDING FOR A A BILL FOR AN ACT ENTTTLED REPLACEMENT TAX FOR THE PROPERTY TAX NOW LEVIED ON HABITABLE 5 6 PROPERTY AND PROVIDING A METHOD FOR CALCULATING AND 7 COLLECTING THE REPLACEMENT TAX: DEFINING HABITABLE PROPERTY AND PROVIDING FOR ITS SEPARATE LISTING: AND PROVIDING FOR 8 9 WITHHOLDING. "

10

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
 Section 1. Short title. This act may be cited as the
 "Property Tax Replacement Act".

14 Section 2. Declaration of purpose. The purpose of 15 this act is to provide an alternative method of assessing and collecting property taxes on housing. Basic to this act 16 is the presumption that all persons use housing, and that 17 all should therefore pay taxes thereon in accordance with 18 their ability. To accomplish this the replacement tax, 19 although not an income tax, will depend upon each person's 20 total personal income as do "circuit breaker" laws, but 21 calculated in a proportional manner will vary according to 22 23 taxing jurisdictions and revenue needs. Since all now vote on bond issues, this act requires all to participate in 24 their retirement. It will encourage more and better housing

INTRODUCED BILL

and will often prevent persons from losing their homes due
 to inability to pay high property taxes.

Section 3. Definitions. For the purpose of this act: 3 Δ (1)"Habitable property" means all urban and rural 5 buildings, houses, dwellings, duplexes, apartments, rest 6 homes. and mobile homes used or intended for human habitation on a regular, full-time basis, together with 7 supplementary buildings such as a garage or small storage 8 9 building normally associated with a residence and not income 10 producing. Each head of household shall be entitled to only 11 one unit qualifying as habitable property in any year, and all other buildings he may occupy will not be considered 12 habitable property for purposes of this act. 13 Attempts to declare relatives or other persons heads of households in 14 15 order to qualify additional dwellings are not allowed. 16 Habitable property also means the land occupied by the 17 building not exceeding a typical town or city lot in area for duplexes or single family dwellings, and for multiple 18 family buildings not exceeding that normally used for such 19 20 construction considering the number of units and type of 21 construction. Somewhat larger lots may be allowed providing 22 such yards complement the building, are not income producing 23 and do not lend themselves to separation and development. 24 When habitable property is located on units of land larger than indicated above, and on which additional development 25

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may be expected in the future, or which may be income
 producing, separate listing and taxing of this additional
 land is required. Habitable property does not mean mobile
 homes used for recreational purposes or stock in trade of a
 distributor or dealer.

6 (2) "Total personal income" means income from whatever its source, including, but not limited to, compensation for 7 8 services, income derived from dealings in property, income 9 derived from business, all interest, rent, royalties, dividends, alimony and separate maintenance payments, 10 11 annuities, income from life insurance and endowment 12 contracts, all pensions, all social security payments, 13 income from discharge of indebtedness, partnership income, 14 income in respect of a decedent, income from an interest in 15 an estate or trust, and income otherwise classified as 16 "capital gains" for federal income tax purposes. Reference 17 may be made to the federal internal revenue code for the determination of the scope of the foregoing terms. 18 Notwithstanding the provisions of sections 31-221, 68-1303, 19 or 75-6215, retirement payments are part of total personal 20 income for the purposes of this act. 21

22 (a) In determining "total personal income" no23 deduction shall be allowed for:

depreciation of any habitable property,

24

25 (ii) costs of maintenance, repair, or upkeep of any

1 habitable property, (iii) payment of one-half (1/2) of real property taxes 2 3 paid on any habitable property located within the state of 4 Montana, 5 (iv) any federal or state income taxes paid on income 6 earned or accrued in Montana. 7 (v) gasoline taxes or any sales taxes for items of 8 personal use, 9 (vi) any other item unless listed in section 3 (2) (b) below. 10 11 (b) In determining "total personal income" deduction 12 shall be allowed for: 13 (i) interest paid on real property mortgages on 14 habitable property only; 15 (ii) actual costs of conducting a business or profession, not expressly disallowed under subsection (a) 16 17 hereinabove, provided such costs are actually incurred and 18 are payable (even if not paid) during the taxpayer's taxable 19 vear. 20 (3) "Governmental unit" means school districts, 21 incorporated cities and towns, counties, and state. 22 (4) "Department" means the department of revenue, 23 state of Montana. 24 (5) "Mill-equivalent" means that fraction of a mill

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that total personal income will be multiplied by to

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determine the replacement tax at the same time a mill is
 assessed against taxable valuation. This fraction will be
 determined by the department according to the provisions of
 this act.

5 Section 4. Duties of the department. The department 6 shall:

7 (1) In order to administer the property tax
8 replacement act more professionally, and to guarantee
9 confidentiality, establish a centralized, computerized
10 system.

11 (2) Provide forms and instructions to the county12 treasurers.

13 (3) Interpret this act for county officials to secure
14 uniformity of application and act as arbiter between
15 counties.

16 (4) Hear appeals taken from decisions of county
17 officials regarding legal residence, taxing districts, and
18 taxpayers' complaints. Decisions may be further appealed to
19 the county tax appeals board and to the state tax appeals
20 board.

(5) Establish and maintain a separate listing of all
nabitable property. In all structures used or designed
partially for human habitation and partially for other uses
the appraisers shall make the proper division and make two
assessments. Although hotels, rooming houses, and motels

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1 serving transient or nonpermanent tenants are not included. the appraisers shall determine if portions of these 2 3 establishments are used by a family or head of household for long-term occupancy; and if they so determine they shall 4 5 also determine the proper division and make two assessments. 6 (6) In 1976, and thereafter, property tax statements 7 for habitable property shall be prepared and processed 8 separately from other tax statements, except as applies to 9٠ special taxing districts as explained in section 13 (3). 10 Then in each governmental unit the department shall 11 determine the ratio which the total taxable value of the property described above bears to the grand total taxable 12 value in the respective governmental units. The ratios so 13 14 arrived at shall be used to determine the dollar amounts of 15 the approved budgets of the respective governmental units 16 which are to be replaced by the property replacement tax. 17 After full implementation of this act, these listings need not be changed or updated unless property passes to other 18 uses, is allowed to stand idle, or is occupied by a 19 nonresident of Montana. When, or if, a use for these 20 21 statements is not present they need not be prepared.

22 (7) No later than August 1, 1977, determines the 23 mill-equivalent which shall be determined by analyzing the 24 total personal income reported in April, 1977, and other 25 pertinent data.

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1 (8) Provide the formula which local officials will use 2 in calculating the millage to be applied to taxable 3 valuations and the mill-equivalents to be applied to total 4 personal income to determine the replacement tax to meet the 5 budgets.

6 (9) After the first year of this law's operation the 7 department may, if in its judgment sufficient data is not 8 yet available to proceed to the final implementation of the law, or if unanticipated problems have arisen, direct a 9 10 second year of operation according to the provisions for the 11 first year's operation. If this decision is made, the 12 department may also delay for one (1) year the requirement of subsections (7) and (8) of this section. 13

Section 5. Duties of county officials. (1) County 14 treasurers: The county treasurer shall mail on or before 15 February 20, 1977, and each year thereafter, to every known 16 17 taxpayer in the county who is a natural person, a brief form 18 which he shall also have available in his office for the 19 general public, together with printed instructions and a strong, opaque return envelope addressed to the proper 20 section of the department of revenue in Helena. Con this 21 form the taxpayer shall provide name, address, social 22 23 security number of himself and spouse, school district, city 24 or town, and total personal income. He shall also indicate 25 in the space provided for that purpose whether or not his

income was subject to withholding for the previous taxable 1 year. The total personal income shall be itemized according 2 to the categories listed in section 3 (2). Failure to З receive the necessary form by mail does not excuse an 4 individual from securing a form and making a report. The 5 6 forms and instructions shall explain that the total personal 7 income requires the inclusion of several items not included in federal or state returns, and every resident with a 8 yearly income in excess of two hundred dollars (\$200) must 9 10 file a return. The reports shall be completed and mailed to 11 the department of revenue no later than April 15 of each year. As these reports are received by the department it 12 shall sort and record the total personal income of the 13 14 taxpayer in each governmental unit in which the taxpayer is 15 a resident.

16 (2) County commissioners: On the second Monday of 17 July, 1977, unless postponed for one (1) year by the 18 department, and each year thereafter, the county 19 commissioners shall furnish to all officials who set millages the official estimates of the total personal income 20 21 for each governmental unit. To arrive at these estimates 22 the commissioners shall take into account the total personal income of the previous year as well as any other information 23 or studies which are available. The county tax appeals 24 board shall hear and determine questions as to legal 25

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residence of taxpayers, questions between taxing districts,
 and complaints of taxpayers. Appeals may be taken to the
 state appeals board.

(3) Other county officials: After the first year of 4 5 operation those officials who set mill levies shall apply 6 the mill-equivalent which has been established by the state 7 department for all millages determined by law to the official estimates of total personal income provided by the 8 9 county commissioners. To meet all legally determined 10 budgets they shall calculate the millages to be assessed 11 against all taxable valuations of the governmental units and 12 the mill-equivalents which will be applied against all the 13 total personal income of the governmental units. The formula for this will have been provided. However, when the 14 total personal income forms are received by the department 15 of revenue in April, 1978, and thereafter, the department 16 shall as promptly as possible notify the county treasurers 17 as to the total personal income of the county and of each 18 19 taxing jurisdiction therein, and the county treasurer shall promptly furnish to all officials who set mill levies the 20 corrected total personal income for each governmental unit. 21 The mill-equivalents which were previously calculated on the 22 23 basis of the official estimates shall now be corrected to 24 provide the exact anticipated revenue. It is these corrected mill-equivalents which shall be forwarded to the 25

1 department and applied to each person's total personal 2 income.

Section 6. Withholding. (1) In order to 3 insure 4 collection in the manner and to the extent provided by this 5 act, every employer (as defined in section 84-4942) making payment of wages (as defined in section 84-4942) shall 6 7 deduct and withhold beginning January 1, 1976, upon such 8 wages one percent (1%) thereof, and after full 9 implementation two percent (2%) thereof.

(2) Every employer shall be liable for the amounts
required to be deducted and withheld and such amounts shall
be considered as a tax; with respect thereto the employee
(as defined in section 84-4942) shall be considered a
taxpayer.

15 (3) On or before the last day of the months of April. 16 July, October, and January of each calendar year beginning 17 January 1, 1976, every employer subject to the provisions of 18 this act shall file a return in such form and containing 19 such information as required by the department and shall pay therewith the amount required by this act to be deducted and 20 21 withheld by said employer from the wages paid during the 22 preceding quarterly period of three (3) months. However, when the total amount of tax withheld on account of all 23 employees is less than ten dollars (\$10) in each guarterly 24 period of any year, one (1) yearly report shall be filed and 25

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amounts withheld paid therewith on or before February 15,
 1977, and each year thereafter.

3 (4) All amounts deducted and withheld shall be 4 considered as a tax collected under the provisions of this 5 act, and no employee shall have any right of action against 6 any employer to any money deducted and withheld from his 7 wages and paid to the state of Montana in compliance with 8 this act.

9 (5) Every employer shall, prior to the 15th day of 10 February in each year, beginning in 1977 as concerns this 11 act, furnish to each employee a written statement showing 12 the total wages paid by the employer to the employee during the preceding calendar year and showing the amount of the 13 federal income tax withheld, the amount of state income tax 14 withheld, and the tax withheld under the provisions of this 15 statement shall contain such additional 16 act. Said 17 information and shall be in such form as the department 18 shall prescribe and a duplicate thereof shall be filed by 19 the employee with his report to the department as provided 20 in section 5 (1) of this act.

(6) Every employer shall file on or before the 15th
day of February each year a statement with the department in
such form and containing such information as the department
shall require including the total wages paid to each
employee during the preceding calendar year or any part

thereof, and showing the total amount of the federal income
 tax deducted and withheld, the amount of state income tax
 deducted and withheld, and the total amount of the tax
 deducted and withheld under the provisions of this act.

(7) Every employer who deducts and withholds any 5 amounts under the provisions of this act shall hold the same 6 in trust for the state of Montana and if any tax imposed by 7 this act or any portion thereof is not paid within sixty 8 (60) days after the same becomes due, the department shall 9 10 issue a warrant under its official seal which shall have the same force and effect and shall be enforced and carried into 11 execution in the same manner as that specified in section 12 84-4928 with respect to warrants relating to unpaid income 13 14 taxes.

(8) If any employer fails to pay over to the state the 15 16 tax deducted and withheld under the provisions of this act, 17 or shall fail to furnish any statement herein provided for 18 the same, additions to the amount of such tax shall be imposed and added as those specified in section 84-4924 with 19 respect to failure to make a return of income or to pay any 20 income tax; and any individual, corporation, partnership, or 21 22 any officer or employee thereof, who with the intent to 23 evade any tax or any requirement of this act, or who with the intent to evade tax, files or supplies any false or 24 25 fraudulent statement or information, shall be liable to the

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same penalty as those imposed by section 84-4924 with
 respect to filing or supplying false statements or
 information with respect to income taxes.

4 (9) Every taxpayer subject to withholding under the 5 provisions of this act shall use throughout the remainder of 6 the calendar year, for purposes of withholding under this 7 act, his domicile as of his first employment of that year, 8 and he shall file the report required by section 5 (1) to 9 the credit of that county regardless of whether or not his 10 domicile is changed during the year. It shall be the duty 11 of each taxpayer subject to withholding under this act to 12 provide each of his employers with the address to be used on 13 the withholding forms. If a later mailing address of the 14 employee is different from that used for withholding, the W2 form provided to the employee shall be sent to this later 15 16 mailing address. No taxpayer subject to the provisions of 17 this act shall pay a property tax replacement tax based on his total personal income to more than one county during any 18 19 one taxable year. Should a taxpayer subject to the 20 provisions of this act change his domicile he shall notify 21 all his employers and the county treasurers concerned of his 22 new residence, and such change shall become effective as of 23 January 1 of the following year.

24 (10) The department is hereby empowered to adopt rules25 and regulations for carrying out the provisions of this act

and the enforcement thereof. All of the remedies available
 to the state of Montana for the administration, enforcement,
 and collection of income taxes shall be available and shall
 apply to the tax required to be deducted and withheld under
 the provisions of this act.

6 Section 7. Nature of fund, disbursement to counties. 7 (1) Amounts collected by the state department under the 8 provisions of this act are deemed to be county funds and 9 shall be held in trust for the counties of this state. Such 10 funds shall be deposited upon receipt to a separate account 31 provided for that purpose and invested so as to obtain the 12 most favorable rate of interest consistent with approved 13 practices.

14 (2) In May of 1977, and periodically thereafter, the 15 revenue collected for each county by withholding shall be 16 forwarded to that county by the department of revenue. The 17 department shall also notify the county treasurer as to the 18 amount of the revenue to be credited to each governmental 19 unit. The department shall be qiven sufficient 20 appropriation from the general fund to provide for its expenses in the administration of this act. 21

Section 8. In the years beginning January 1, 1976,
property will be assessed and levies applied and tax bills
sent as in previous years except as noted in section 4 (6).
However, only the first half payment, except as applies to

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special taxing districts as explained in section 13 (3),
 will be collected on habitable property. The second half
 payment will be replaced by the property replacement tax in
 the following manner:

5 (1) As the reports received by the department are sorted the total personal income of the residents of each б 7 governmental unit shall be determined. For each of the 8 governmental units the total of the revenue to be replaced 9 shall be divided by the total personal income of the 10 residents of that governmental unit. The quotient so arrived at shall be the rate to be used against each 11 12 taxpayer's total personal income to produce the replacement 13 revenue for that unit.

14 (2) Each taxpayer's total personal income shall then 15 be multiplied by the total of the rates for the units for 16 which he is liable and he shall receive by mail in a strong. opaque, sealed envelope his tax statement, together with 17 18 such an explanation of the method by which it was determined 19 as to enable him to check its accuracy. The statement shall be mailed on or before June 20, 1977, and each year 20 21 thereafter. For each taxpayer who submitted a withholding statement the amount withheld shall be subtracted from his 22 tax liability, and in the event the amount withheld exceeds 23 24 the tax liability of the taxpayer, the balance, if one 25 dollar (\$1) or more, shall be refunded.

1 (3) All the above transactions shall be handled by the 2 department of revenue, and all county funds, interest, and 3 penalties collected by the department shall be periodically 4 forwarded to the counties for distribution to the taxing 5 jurisdictions.

6 Section 9. Penalty. All replacement taxes which are
7 due but not paid when due each year shall be delinquent and
8 shall draw interest at the rate of two-thirds (2/3) of one
9 percent (1%) per month until paid and a penalty of five
10 percent (5%) shall be added thereto.

Section 10. Collection of delinquent taxes. Action 11 12 may be brought by the county attorney at any time at the 13 request of the county treasurer in the name of the state to recover the amount of any taxes, penalties, and interest due 14 under this act. When a taxpayer becomes delinquent the 15 confidentiality which the department is required by law to 16 maintain does not apply after the matter is placed in the 1.7 nands of the county attorney. Judgments secured under this 18 19 section shall have priority over all other judgments.

20 Section 11. Taxpayers not subject to withholding. On 21 or before September 30, after full implementation of this 22 act, and each year thereafter, every taxpayer who must file 23 a report under the provisions of this act and who is not 24 subject to withholding shall pay to the department, as an 25 advance partial payment of his replacement tax, two percent -16-

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1 (2%) of his total personal income for the first six (6) months of that year. Any person entering or leaving the 2 state on a permanent basis within this period shall pay on 3 4 that portion of his total personal income which he earned or received while a resident of Montana. This one-half (1/2) 5 year payment shall be credited to the person making it and 6 7 shall be subtracted from the amount the taxpayer owes for the entire year when his next tax statement is presented 8 9 following the reports due each April 15. When the total 10 personal income reports are received the corrected mill-equivalents which have been set shall be applied 11 against each taxpaver's total personal income. 12 The replacement tax payment previously received for the first 13 half year shall be subtracted from his total tax and 1.4 statement sent to him for the remainder. With this 15 16 statement shall be a simple explanation of how the figures 17 were arrived at. These statements shall be mailed on or 18 before May 15 of each year, and the taxpayer shall pay the 19 amount due on or before June 10 of each year.

20 Section 12. Nonresidents. Habitable property occupied 21 either regularly or part-time by nonresidents of Montana 22 whether self-owned or rented, shall continue to be assessed 23 and taxed as nonhabitable property. However, landlords of 24 multiple housing and operators of mobile home courts shall, 25 beginning July 1, 1976, require each tenant to fill out in

1 duplicate and sign a short form stating that he is or is not 2 a resident of Montana as determined by whether or not he 3 files a state income tax report and pays such state income 4 tax as is due and pays the property replacement tax as 5 required by this act. The landlord shall then add ten percent (10%) to the rent of nonresident tenants for 6 7 quarterly transmission to the county treasurer which shall be in lieu of the property replacement tax which they do not 8 9 pay. This money shall be deposited to the credit of the 10 county general fund and used to reduce the mill levy the 11 following year. The landlord shall also transmit to the 12 county treasurer one copy of each tenant form, both resident 13 and nonresident, and shall retain the duplicate for his 14 files.

15 Section 13. Applicability to existing law. (1)
16 Nothing in this act shall be construed to affect in any way
17 property tax laws or practices except on habitable property
18 as herein defined, and as such property supports schools,
19 cities or towns, counties, and the state.

(2) This act contemplates no change in the manner in
which special improvement districts' assessments are
handled. Such payments may be billed and collected with the
first half of the regular taxes or independently.

24 (3) This act contemplates no change in the manner of25 collection of taxes on special taxing districts except that

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such taxes may be collected in November instead of
 collecting only one-half at that time.

3 (4) Notwithstanding any of the provisions of this act, 4 all general obligation bonds now outstanding or which may be 5 issued in the future will continue to be an obligation of 6 all property pledged to their redemption because the 7 replacement tax herein authorized shall be considered as an 8 alternative method of tax assessment and collection on 9 habitable property.

10 (5) Whenever this act refers to another section of the 11 laws of Montana, it refers to that law as presently and 12 subsequently amended.

13 Section 14. Divulging information unlawful --14 exceptions -- penalties. Except as provided in section 15 84-4931 and in section 10 of this act, it shall be unlawful 16 for any person to divulge any information contained in 17 reports filed by taxpayers under the terms of this act. Any 18 violations of this provision shall be punishable by a fine 19 not exceeding one thousand dollars (\$1,000) or imprisonment 20 in the county jail not exceeding one (1) year, or both, and 21 if such offender be an officer or employee of the state or 22 county he shall be dismissed from office and be ineligible 23 to hold any public office in this state for one (1) year 24 thereafter.

25 Section 15. Severability. It is the intent of the

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legislature that if a part of this act is invalid all valid
 parts that are severable therefrom remain in effect. If a
 part of this act is invalid in one or more of its
 applications, that part remains in effect in all valid

5 applications severable from the invalid applications.

-End-

## STATE OF MONTANA

REQUEST NO. 52-75

# FISCAL NOTE

Form BD-15

In	In compliance with a written request receivedJanuary 20, 19_75, there is hereby submitt	ed a Fiscal Note			
for	forSenate Bill_118 pursuant to Chapter 53, Laws of Montana, 1965 - Thirty-Ninth Legislati	ve Assembly.			
Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members					
of the Legislature upon request.					

#### **DESCRIPTION OF PROPOSED LEGISLATION:**

An act providing for a replacement tax for the property tax now levied on habitable property and providing a method for calculating and collecting the replacement tax.

#### **REVENUE IMPACT:**

In the ideal situation, SB 118 would, on a dollar for dollar basis, replace property tax revenues under current law with total personal income tax revenues under proposed law. Thus, there would be no appreciable effect on state revenues.

### **EXPENDITURE IMPACT:**

In order to comply with the provisions of SB 118, the Department of Revenue would require 63 additional appraisers, 63 assessor aides, 7 professionals, 6 clerks, and part-time mailroom personnel plus office space and equipment. Data processing costs are estimated at \$200,000 start-up plus \$200,000 annual fee. Additional state expenditures estimated for the biennium are:

	FY76	FY77
Personal Services	\$1,3 <u>82,86</u> 1	\$1, <u>503,98</u> 8
Operating Expenses	484,100	285,000
Capital Outlay	19,050	0
	\$1,886,011	<u>\$1,788,988</u>

It is also estimated that there will be a need for one more employee in each county treasurer's office in small counties and two more employees in class one counties.

**TECHNICAL NOTE:** 

Line 22, page 6 - "determines" should read "determine".

BUDGET DIRECTOR

Office of Budget and Program Planning Date: 1/25/25

## STATE OF MONTANA

REQUEST NO. 228-75

## FISCAL NOTE

Form BD-15

In compliance with a written request received \_\_\_\_\_\_ February 11 \_\_\_\_\_, 19 75 \_\_\_\_\_, there is hereby submitted a Fiscal Note for \_\_\_\_\_\_ Senate Bill 118 (amended) \_\_\_\_\_\_ pursuant to Chapter 53, Laws of Montana, 1965 - Thirty-Ninth Legislative Assembly.

Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

### DESCRIPTION OF PROPOSED LEGISLATION:

An act providing for a replacement tax for the property tax now levied on habitable property and providing a method for calculating and collecting the replacement tax.

The amendments to Senate Bill 118 provide an effective date of July 1, 1976, revise the definition of total personal income, require the tax statement to be included with the income tax form, raise the minimum income for filing to \$600, revise definition of nonresidents and make minor clarifying language changes.

### **REVENUE IMPACT:**

In the ideal situation, Senate Bill 118 would, on a dollar for dollar basis, replace property tax revenues under current law with total personal income tax revenues under proposed law. Thus, there would be no appreciable effect on state or local revenues although the tax burden will no doubt be significantly redistributed over the population. The amendments to Senate Bill 118 will have no effect on amount of revenue. The effective date of July 1, 1976 delays implementation of the replacement tax by one year.

### **EXPENDITURE IMPACT:**

The following costs supersede the estimated expenditures for the original version of Senate Bill 118. The amendments to Senate Bill 118 delay implementation and provide for a more efficient administrative procedure. The costs are based on the following assumptions:

- 1. Cost of withholding forms and distribution will be \$30,000 in FY 77.
- 2. Start up costs for data processing will be \$100,000 for FY 76 and FY 77.
- 3. Increased costs involved in withholding collection (last quarter of FY 77) can be absorbed in existing budget.

Increased expenditures by the Department of Revenue	FY 76	FY 77
under proposed law as amended	\$100,000	\$130,000

It is also estimated that there will be a need for one more employee in each county assessor's office in small counties ~ and two more employees in Class one counties.

#### CONCLUSION:

Enactment of Senate Bill 118 (amended) would result in an increase in General Fund expenditures of \$230,000 in the 1975-77 Biennium.

### **TECHNICAL NOTES:**

- 1. Line 1, page 8------ "The county treasurer"should read "The county assessor."
- 2. Line 7. page 1----- "determines" should read "determine."

Jail & Billings

Office of Budget and Program Planning Date: <u>February 18, 1975</u>

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Approved by Committee on <u>Taxation</u>

· 1	SENATE BILL NO. 118
2	INTRODUCED BY WATT, HEALY, NORMAN, MURPHY, BLAYLOCK,
3	MEHRENS, LEE, R. SMITH, COLBERG, CETRONE, WARDEN,
4	TOWE, SIEBEL, FOSTER
5	·
6	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR A
7	REPLACEMENT TAX FOR THE PROPERTY TAX NOW LEVIED ON HABITABLE
8	PROPERTY AND PROVIDING A METHOD FOR CALCULATING AND
9	COLLECTING THE REPLACEMENT TAX; DEFINING HABITABLE PROPERTY
10	AND PROVIDING FOR ITS SEPARATE LISTING7-AND_ PROVIDING FOR
11	WITHHOLDING; AND PROVIDING AN EFFECTIVE DATE."
12	· ·
13	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
14	Section 1. Short title. This act may be cited as the
15	"Property Tax Replacement Act".
16	Section 2. Declaration of purpose. The purpose of
17	this act is to provide an alternative method of assessing
18	and collecting property taxes on housing. Basic to this act
19	is the presumption that all persons use housing, and that
20	all should therefore pay taxes thereon in accordance with
21	their ability. To accomplish this the replacement tax,
22	although not an income tax, will depend upon each person's
23	total personal income as do "circuit breaker" laws, but
24	calculated in a proportional manner will vary according to
25	taxing jurisdictions and revenue needs. Since all now vote

SECOND READING

on bond issues, this act requires all to participate in
 their retirement. It will encourage more and better housing
 and will often prevent persons from losing their homes due
 to inability to pay high property taxes.

5 Section 3. Definitions. For the purpose of this act: 6 (1)"Habitable property" means all urban and rural 7 buildings, houses, dwellings, duplexes, apartments, rest homes. and mobile homes used or intended for human 8 9 habitation on-a-regulary-full-time-basisy-together--with AS 10 DOMICILES AND SUCH supplementary buildings such as a garage or small storage building normally associated with a 11 12 residence and not income producing. EVERY PERSON IS 13 PRESUMED TO HAVE A DOMICILE BUT Bach EACH head of household 14 shall be entitled to only one unit qualifying as habitable 15 property in any year, and all other buildings he may occupy 16 will not be considered habitable property for purposes of 17 this act. Attempts-to-declare-relatives--or--other--persons 18 heads-of-households-in-order-to-qualify-additional-dwellings 19 are--not--allowed, THIS DOES NOT PRECLUDE THE OWNERSHIP OF 20 RENTAL OR OTHER HABITABLE PROPERTY IN WHICH OTHER PERSONS 21 ARE DOMICILED. Habitable property also means the land 22 occupied by the building not exceeding a typical town or 23 city lot in area for duplexes or single family dwellings, 24 and for multiple family buildings not exceeding that 25 normally used for such construction considering the number -2-SB 118

1 of units and type of construction. Somewhat larger lots may 2 be allowed providing such yards complement the building, are 3 not income producing and do not lend themselves to separation and development. THE AGENT OF THE DEPARTMENT OF 4 5 REVENUE SHALL MAKE THIS DETERMINATION SUBJECT TO THE APPEALS PROCEDURE. When habitable property is located on units of 6 7 land larger than indicated above, and on which additional 8 development may be expected in the future, or which may be 9 income producing, separate listing and taxing of this additional land is required. THE AGENT OF THE DEPARTMENT OF 10 11 REVENUE SHALL MAKE THE DETERMINATION SUBJECT TO THE APPEALS 12 PROCEDURE. Habitable property does not mean mobile homes 13 used for recreational purposes or stock in trade of a 14 distributor or dealer.

15 (2) "Total personal income" means income from whatever 16 its source, including, but not limited to, compensation for 17 services, income derived from dealings in property, income 18 derived from business, all interest, rent, royalties, 19 dividends, alimony and separate maintenance payments. 20 annuities, income from life insurance and endowment 21 contracts, all pensions, all social security payments, ALL 22 RAILROAD RETIREMENT, income from discharge of indebtedness, 23 partnership income, income in respect of a decedent, income 24 from an interest in an estate or trust, and income otherwise 25 classified as "capital gains" for federal income tax -3-SB 118

1 purposes. Reference may be made to the federal internal 2 revenue code for the determination of the scope of the 3 foregoing terms. Notwithstanding-the-provisions-of-sections 4 31-2217-60-13037-or-75-62157-retirement-payments-are-part-of 5 total-personal-income-for-the-purposes-of-this-act; 6 (a) In determining "total personal income" no 7 deduction shall be allowed for: 8 (i) depreciation of any habitable property, 9 (ii) costs of maintenance, repair, or upkeep of any 10 habitable property, 11 (iii) payment of one-half (1/2) of real property taxes 12 paid on any habitable property located within the state of 13 Montana, 14 (iv) any federal or state income taxes paid on income 15 earned or accrued in Montana, 16 (v) gasoline taxes or any sales taxes for items of 17 personal use, 18 (vi) any other item unless listed in section 3 (2) (b) 19 below. 20 (b) In determining "total personal income" deduction 21 shall be allowed for+ (i)--interest--paid--on--real--property--mortgages---on 22 23 habitable-property-only; 24 (ii) actual costs of conducting a business or 25 profession, not expressly disallowed under subsection (a) -4-SB 118

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hereinabove, provided such costs are actually incurred and
 are payable (even if not paid) during the taxpayer's taxable
 year.

4 (3) "Governmental unit" means school districts,
5 incorporated cities and towns, counties, and state.

6 (4) "Department" means the department of revenue,7 state of Montana.

8 (5) "Mill-equivalent" means that fraction of a mill 9 that total personal income will be multiplied by to 10 determine the replacement tax at the same time a mill is 11 assessed against taxable valuation. This fraction will be 12 determined by the department according to the provisions of 13 this act.

14 Section 4. Duties of the department. The department 15 shall:

16 (1) In order to administer the property tax 17 replacement act more professionally, and to guarantee 18 confidentiality, establish a centralized, computerized 19 system.

20 (2) Provide forms and instructions to the county21 treasurers.

(3) Interpret this act for county officials to secure
uniformity of application and act as arbiter between
counties.

25 (4) Hear appeals taken from decisions of county -5- SB 113 officials regarding legal residence, taxing districts, and
 taxpayers' complaints. Decisions may be further appealed to
 the county tax appeals board and to the state tax appeals
 board.

5 (5) Establish and maintain a separate listing of all habitable property. In all structures used or designed 6 partially for human habitation and partially for other uses 7 the appraisers shall make the proper division and make two 8 9 assessments. Although hotels, rooming houses, and motels 10 serving transient or nonpermanent tenants are not included. 11 the appraisers shall determine if portions of these 12 establishments are used by a family or head of household for long-term occupancy; and if they so determine they shall 13 also determine the proper division and make two assessments. 14

15 (6) In 1976, and thereafter PREPARE, property tax 16 statements for habitable property shall--be-prepared and 17 processed PROCESS THEM separately from other tax statements, 18 except as applies to special taxing districts as explained 19 in section 13 (3). Then in each governmental unit the 20 department shall determine the ratio which the total taxable 21 value of the HABITABLE property described--above AGAINST 22 WHICH MILLAGE IS NOT ASSESSED, bears to the grand total 23 taxable value in the respective governmental units. The 24 ratios so arrived at shall be used to determine the dollar 25 amounts of the approved budgets of the respective -6-SB 118

governmental units which are to be replaced by the property replacement tax. After full implementation of this act, these listings TAX STATEMENTS need not be changed or updated unless property passes to other uses, is allowed to stand idle, or is occupied by a nonresident of Montana. When, or if, a use for these TAX statements is not present they need not be prepared.

8 (7) No later than August 1, 1977 <u>1978</u>, determines the 9 mill-equivalent which shall be determined by analyzing the 10 total personal income reported in April, 1977 <u>1978</u>, and 11 other pertinent data.

12 (8) Provide the formula which local officials will use
13 in calculating the millage to be applied to taxable
14 valuations and the mill-equivalents to be applied to total
15 personal income to determine the replacement tax to meet the
16 budgets.

17 (9) After the first year of this law's operation the 18 department-may, if in its judgment sufficient data is not 19 yet available to proceed to the final implementation of the 20 law, or if unanticipated problems have arisen, direct a 21 second year of operation according to the provisions for the 22 first year's operation. If this decision is made, the 23 department may also delay for one (1) year the requirement of subsections (7) and (8) of this section. 24

25 Section 5. Duties of county officials. (1) County -7- SB 118

1 treasurers ASSESSORS: The county treasurer shall mail on or 2 before February 20, ±977 1978, and each year thereafter, to every known taxpayer in the county who is a natural person, 3 AND WHO MAY NOT BE ON THE LIST TO RECEIVE A STATE INCOME TAX 4 5 FORM FROM THE DEPARTMENT OF REVENUE, a brief form which he 6 shall also have available in his office for the general 7 public, together with printed instructions and a strong, 3 opaque return envelope addressed to the proper section of 9 the department of revenue in Helena, THE DEPARTMENT OF 10 REVENUE SHALL ALSO ENCLOSE THIS FORM WITH THE STATE INCOME 11 TAX FORM. On this form the taxpayer shall provide name, 12 address, social security number of himself and spouse, 13 school district, city or town, and total personal income. 14 He shall also indicate in the space provided for that 15 purpose whether or not his income was subject to withholding 16 for the previous taxable year. The total personal income 17 shall be itemized according to the categories listed in 18 section 3 (2). Failure to receive the necessary form by mail does not excuse an individual from securing a form and 19 20 making a report. The forms and instructions shall explain 21 that the total personal income requires the inclusion of 22 several items not included in federal or state returns, and 23 every resident with a yearly income in excess of two SIX 24 hundred dollars (\$200) (\$600) must file a return. The reports shall be completed and mailed to the department of 25 -8-SB 118

revenue no later than April 15 of each year. As these
 reports are received by the department it shall sort and
 record the total personal income of the taxpayer in each
 governmental unit in which the taxpayer is a resident.

5 (2) County commissioners: On the second Monday of 6 July, 1977 1978, unless postponed for one (1) year by the 7 department, and each year thereafter, the county 3 commissioners WITH THE ADVICE OF THE DEPARTMENT OF REVENUE shall furnish to all officials who set millages the official 9 estimates of the total personal income for each governmental 10 unit. To arrive at these estimates the commissioners shall 11 take into account the total personal income of the previous 12 13 year as well as any other information or studies which are 14 available.

15 (3) COUNTY TAX APPEALS BOARDS: The county tax appeals 16 board shall hear and determine questions as to legal 17 residence of taxpayers, questions between taxing districts, 18 and complaints of taxpayers. Appeals may be taken to the 19 state appeals board.

20 (3) (4) Other county officials: After the first year 21 of operation those officials who set mill levies shall apply 22 the mill-equivalent which has been established by the state 23 department for all millages determined by law to the 24 official estimates of total personal income provided by the 25 county commissioners. To meet all legally determined -9- SB 118

1 budgets they shall calculate the millages to be assessed 2 against all taxable valuations of the governmental units and 3 the mill-equivalents which will be applied against all the total personal income of the governmental units. 4 The formula for this will have been provided. However, when the 5 total personal income forms are received by the department 6 of revenue in April, 1978 1979, and thereafter, the 7 department shall as promptly as possible notify the county 8 9 treasurers as to the total personal income of the county and 10 of each taxing jurisdiction therein, and the county 11 treasurer shall promptly furnish to all officials who set 12 mill levies the corrected total personal income for each 13 governmental unit. The mill-equivalents which were previously calculated on the basis of the official estimates 14 15 shall now be corrected to provide the exact anticipated 16 revenue. It is these corrected mill-equivalents which shall 17 be forwarded to the department and applied to each person's 18 total personal income.

19 Section 6. Withholding. (1) In order to insure 20 collection in the manner and to the extent provided by this 21 act, every employer (as defined in section 84-4942) making payment of wages (as defined in section 84-4942) shall 22 23 deduct and withhold beginning January 1, 1976 1977, upon 24 such wages one percent (1%) thereof, and after full 25 implementation two percent (2%) thereof.

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(2) Every employer shall be liable for the amounts
 required to be deducted and withheld and such amounts shall
 be considered as a tax; with respect thereto the employee
 (as defined in section 34-4942) shall be considered a
 taxpayer.

6 (3) On or before the last day of the months of April, 7 July, October, and January of each calendar year beginning 8 January 1, 1976 1977, every employer subject to the g provisions of this act shall file a return in such form and 10 containing such information as required by the department 11 and shall pay therewith the amount required by this act to 12 be deducted and withheld by said employer from the wages 13 paid during the preceding quarterly period of three (3) 14 months. However, when the total amount of tax withheld on 15 account of all employees is less than ten dollars (\$10) in 16 each quarterly period of any year, one (1) yearly report 17 shall be filed and amounts withheld paid therewith on or 18 before February 15, 1977 1978, and each year thereafter.

19 (4) All amounts deducted and withheld shall be 20 considered as a tax collected under the provisions of this 21 act, and no employee shall have any right of action against 22 any employer to any money deducted and withheld from his 23 wages and paid to the state of Montana in compliance with 24 this act.

25 (5) Every employer shall, prior to the 15th day of -11- SB 113

February in each year, beginning in 1977 1978 as concerns 1 2 this act, furnish to each employee a written statement showing the total wages paid by the employer to the employee 3 during the preceding calendar year and showing the amount of 1 the federal income tax withheld, the amount of state income 5 tax withheld, and the tax withheld under the provisions of 6 this act. Said statement shall contain such additional 7 information and shall be in such form as the department 8 g shall prescribe and a duplicate thereof shall be filed by the employee with his report to the department as provided 10 11 in section 5 (1) of this act,

12 (6) Every employer shall file on or before the 15th 13 day of February each year a statement with the department in 14 such form and containing such information as the department 15 shall require including the total wages paid to each employee during the preceding calendar year or any part 16 thereof, and showing the total amount of the federal income 17 18 tax deducted and withheld, the amount of state income tax 19 deducted and withheld, and the total amount of the tax 20 deducted and withheld under the provisions of this act.

21 (7) Every employer who deducts and withholds any
22 amounts under the provisions of this act shall hold the same
23 in trust for the state of Montana and if any tax imposed by
24 this act or any portion thereof is not paid within sixty
25 (60) days after the same becomes due, the department shall
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issue a warrant under its official seal which shall have the
 same force and effect and shall be enforced and carried into
 execution in the same manner as that specified in section
 84-4928 with respect to warrants relating to unpaid income
 taxes.

(8) If any employer fails to pay over to the state the 6 tax deducted and withheld under the provisions of this act, 7 or shall fail to furnish any statement herein provided for 3 the same, additions to the amount of such tax shall be 9 imposed and added as those specified in section 84-4924 with 10 respect to failure to make a return of income or to pay any 11 income tax: and any individual, corporation, partnership, or 12 any officer or employee thereof, who with the intent to 13 14 evade any tax or any requirement of this act, or who with the intent to evade tax, files or supplies any false or 15 fraudulent statement or information, shall be liable to the 16 same penalty as those imposed by section 84-4924 with 17 respect to filing or supplying false statements or 18 information with respect to income taxes. 19

(9) Every taxpayer subject to withholding under the
provisions of this act shall use throughout the remainder of
the calendar year, for purposes of withholding under this
act, his domicile as of his first employment of that year,
and he shall file the report required by section 5 (1) to
the credit of that county regardless of whether or not his
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1 domicile is changed during the year. It shall be the duty of each taxpayer subject to withholding under this act to 2 3 provide each of his employers with the address to be used on the withholding forms. If a later mailing address of the Δ employee is different from that used for withholding, the W2 5 6 form provided to the employee shall be sent to this later 7 mailing address. No taxpayer subject to the provisions of this act shall pay a property tax replacement tax based on 8 9 his total personal income to more than one county during any one taxable year. Should a taxpayer subject to the 10 11 provisions of this act change his domicile he shall notify 12 all his employers and the county treasurers concerned of his 13 new residence, and such change shall become effective as of 14 January 1 of the following year.

15 (10) The department is hereby empowered to adopt rules 16 and regulations for carrying out the provisions of this act 17 and the enforcement thereof. All of the remedies available 18 to the state of Montana for the administration, enforcement, 19 and collection of income taxes shall be available and shall 20 apply to the tax required to be deducted and withheld under 21 the provisions of this act.

22 Section 7. Nature of fund -- disbursement to counties. 23 (1) Amounts collected by the state department under the 24 provisions of this act are deemed to be county funds and 25 shall be held in trust for the counties of this state. Such

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1 funds shall be deposited upon receipt to a separate account 2 provided for that purpose and invested so as to obtain the 3 most favorable rate of interest consistent with approved 4 practices.

5 (2) In May of 1977 1978, and periodically thereafter, 6 the revenue collected for each county by withholding shall 7 be forwarded to that county by the department of revenue. 8 The department shall also notify the county treasurer as to 9 the amount of the revenue to be credited to each 10 governmental unit. The department shall be given sufficient 11 appropriation from the general fund to provide for its 12 expenses in the administration of this act.

13 Section 8. THE INTRODUCTORY PERIOD. In the years 14 beginning January 1, 1976 1977, property will be assessed and levies applied and tax bills sent as in previous years 15 16 except as noted in section 4 (6). However, only the first 17 half payment, except as applies to special taxing districts 18 as explained in section 13 (3), will be collected on 19 habitable property. The second half payment will be 20 replaced by the property replacement tax in the following 21 manner:

(1) As the reports received by the department are
sorted the total personal income of the residents of each
governmental unit shall be determined. For each of the
governmental units the total of the revenue to be replaced
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shall be divided by the total personal income of the
 residents of that governmental unit. The quotient so
 arrived at shall be the rate to be used against each
 taxpayer's total personal income to produce the replacement
 revenue for that unit.

6 (2) Each taxpayer's total personal income shall then 7 be multiplied by the total of the rates for the units for 8 which he is liable and he shall receive by mail in a strong, 9 opaque, sealed envelope his tax statement, together with 10 such an explanation of the method by which it was determined 11 as to enable him to check its accuracy. The statement shall 12 be mailed on or before June 20, 1977 1978, and each year thereafter. For each taxpayer who submitted a withholding 13 statement the amount withheld shall be subtracted from his 14 15 tax liability, and in the event the amount withheld exceeds 16 the tax liability of the taxpayer, the balance, if one 17 dollar (\$1) or more, shall be refunded. THE TAXPAYER SHALL 18 PAY THE AMOUNT DUE ON OR BEFORE JULY 5, 1978 AND EACH YEAR 19 THEREAFTER. IF THE TAX DUE IS LESS THAN ONE DOLLAR (\$1) IT 20 SHALL BE FORGIVEN. 21

(3) All the above transactions shall be handled by the
department of revenue, and all county funds, interest, and
penalties collected by the department shall be periodically
forwarded to the counties for distribution to the taxing
jurisdictions.

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Section 9. Penalty. All replacement taxes which are
 due but not paid when due each year shall be delinquent and
 shall draw interest at the rate of two-thirds (2/3) of one
 percent (1%) per month until paid and a penalty of five
 percent (5%) shall be added thereto.

6 Section 10. Collection of delinquent taxes. Action may be brought by the county attorney at any time at the 7 request of the county treasurer in the name of the state to 3 recover the amount of any taxes, penalties, and interest due 9 under this act. When a taxpayer becomes delinguent the 10 11 confidentiality which the department is required by law to maintain does not apply after the matter is placed in the 12 hands of the county attorney. Judgments secured under this 13 14 section shall have priority over all other judgments.

Section 11. Taxpayers not subject to withholding. On 15 16 or before September 30, after full implementation of this 17 . act, and each year thereafter, every taxpayer who must file a report under the provisions of this act and who is not 18 subject to withholding shall pay to the department, as an -19 advance partial payment of his replacement tax, two percent 20 (2%) of his total personal income for the first six (6) 21 months of that year. Any person entering or leaving the 22 state on a permanent basis within this period shall pay on 23 that portion of his total personal income which he earned or 24 received while a resident of Montana. This one-half (1/2) 25 -17-SB 113

year payment shall be credited to the person making it and 1 2 shall be subtracted from the amount the taxpayer owes for 3 the entire year when his next tax statement is presented 4 following the reports due each April 15. When the total 5 personal income reports are received the corrected mill-equivalents which have been set shall be applied 6 each taxpayer's total personal income. 7 against The replacement tax payment previously received for the first 8 9 half year shall be subtracted from his total tax and A 10 statement sent to him for the remainder. With this 11 statement shall be a simple explanation of how the figures 12 were arrived at. These statements shall be mailed on or 13 before May 15 of each year, and the taxpayer shall pay the 14 amount due on or before June 10 of each year. 15 Section 12. Nonresidents. A NONRESIDENT FOR PURPOSES 16 OF THIS ACT IS A PERSON WHO IS NOT DOMICILED IN MONTANA FOR 17 AT LEAST SIX (6) MONTHS OF THE CALENDAR YEAR PRECEDING THE APRIL 15 REPORTING DATE, AND WHO DOES NOT REPORT AT LEAST 18 19 ONE-HALF (1/2) OF HIS INCOME TO MONTANA FOR INCOME TAX 20 PURPOSES WHETHER OR NOT ONE-HALF (1/2) THE INCOME WAS EARNED IN MONTANA. Habitable property occupied either regularly or 21 part-time by nonresidents of Montana whether self-owned or 22 23 rented, shall continue to be assessed and taxed as nonhabitable property. However, landlords of multiple 24 housing and operators of mobile home courts shall, beginning 25

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1 July 1, 1976 1977, require each tenant to fill out in 2 duplicate and sign a short form stating that he is or is not 3 a resident of Montana as determined by whether-or-not-he 4 files-a-state-income-tax-report-and-pays-such--state--income 5 tax--as--is--duc--and--pays--the-property-replacement-tax-as 6 required-by-this-act THE ABOVE DEFINITION. The landlord 7 shall then add ten percent (10%) to the rent of nonresident tenants. for-quarterly-transmission-to-the-county--treasurer 8 9 which-shall-be-in-lieu-of-the-property-replacement-tax-which 10 they--do-not-pay. THIS IS A NONRESIDENT PROPERTY REPLACEMENT 11 TAX WHICH SHALL BE TRANSMITTED QUARTERLY TO THE COUNTY 12 TREASURER. This money shall be deposited to the credit of 13 the county general fund and used to reduce the mill levy the 14 following year. The landlord shall also transmit to the 15 county treasurer one copy of each tenant form, both resident 16 and nonresident, and shall retain the duplicate for his 17 files.

18 Section 13. Applicability to existing law. (1)
19 Nothing in this act shall be construed to affect in any way
20 property tax laws or practices except on habitable property
21 as herein defined, and as such property supports schools,
22 cities or towns, counties, and the state.

(2) This act contemplates no change in the manner in
 which special improvement districts' assessments are
 handled. Such payments may be billed and collected with the
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1 first half of the regular taxes or independently.

2 (3) This act contemplates no change in the manner of 3 collection of taxes on special taxing districts except that 4 such taxes may be collected in November instead of 5 collecting only one-half at that time.

6 (4) Notwithstanding any of the provisions of this act, 7 all general obligation bonds now outstanding or which may be 8 issued in the future will continue to be an obligation of 9 all property pledged to their redemption because the 10 replacement tax herein authorized shall be considered as an 11 alternative method of tax assessment and collection on 12 habitable property.

13 (5) Whenever this act refers to another section of the
14 laws of Montana, it refers to that law as presently and
15 subsequently amended.

16 Section 14. Divulging information unlawful \_ \_ exceptions -- penalties. Except as provided in section 17 18 34-4931 and in section 10 of this act, it shall be unlawful for any person to divulge any information contained in 19 20 reports filed by taxpayers under the terms of this act. Any 21 violations of this provision shall be punishable by a fine not exceeding one thousand dollars (\$1,000) or imprisonment 22 23 in the county jail not exceeding one (1) year, or both, and 24 if such offender be an officer or employee of the state or county he shall be dismissed from office and be ineligible 25 -20-SB 118

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    to hold any public office in this state for one (1) year
    thereafter.
    Section 15. Severability. It is the intent of the
    legislature that if a part of this act is invalid all valid
    parts that are severable therefrom remain in effect. If a
    part of this act is invalid in one or more of its
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7 applications, that part remains in effect in all valid 8 applications severable from the invalid applications.

9 SECTION 16. EFFECTIVE DATE. THIS ACT SHALL BE

10 EFFECTIVE JULY 1, 1976.

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