9**8 96**

44th Legislature

1.

2

З

LC 0231

1

3

5

25

BILL NO. 76 Governor) Watt Rommey INTRODUCED BY

A BILL FOR AN ACT ENTITLED: "AN ACT REVISING POLITICAL 5 CAMPAIGN REPORTING REQUIREMENTS: CREATING THE POSITION OF COMMISSIONER OF CAMPAIGN FINANCES AND PRACTICES; AUTHORIZING 6 •7 THE COMMISSIONER. IN CONJUNCTION WITH THE COUNTY ATTORNEYS. TO ENFORCE MONTANA'S ELECTION LAWS AND TO REGULATE MONTANA'S 8 CAMPAIGN FINANCE LAWS AS SPECIFIED IN TITLE 23, R.C.M. 1947: 9 10 SPECIFYING THE POWERS AND DUTIES OF COUNTY ATTORNEYS AND 11 OTHER LOCAL OFFICIALS: REQUIRING CANDIDATES AND POLITICAL 12 COMMITTEES TO DESIGNATE A CAMPAIGN TREASURER AND A CAMPAIGN 13 DEPOSITORY: AUTHORIZING THE CREATION OF A PETTY CASH FUND 14 FOR ALL CANDIDATES AND POLITICAL COMMITTEES; AUTHORIZING 15 CITIZENS TO BRING ACTIONS TO FORCE COMPLIANCE WITH THIS ACT: 16 PROVIDING CIVIL AND CRIMINAL PENALTIES; AMENDING SECTION 17 23-4701; REPEALING SECTIONS 23-4722, 23-4725, 23-4726, 18 23-4728.1, 23-4729, 23-4730, 23-4731, 23-4733, 23-4734, 19 23-4735, 23-4736. 23-4750, 23-4755, 23-4761, 23-4769, 20 23-4772, AND 23-4775; AND PROVIDING FOR AN EFFECTIVE DATE."

21

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
Section 1. Statement of purpose. It is the purpose of
this act to establish clear and consistent requirements for
the full disclosure and reporting of the sources and

INTRODUCED BILL

disposition of funds used in Montana to support or oppose candidates, political committees, or issues, and to consolidate and clarify the authority to enforce the election and campaign finance laws as specified in Title 23, E.C.M. 1947.

6 Section 2. Definitions. As used in Title 23, chapter 7 47, R.C.M. 1947: (1) "Candidate" means an individual who 8 has filed a declaration of nomination, certificate of 9 nomination, or acceptance of nomination for public office as 10 required by law, but does not include a candidate for 11 national office who is subject to the provisions of federal 12 election campaign laws.

13 (2) "Commissioner" means the commissioner of campaign
14 finances and practices as described in section 10 of this
15 act.

16 (3) "Election" means a general, special, or primary
17 election held to choose a public officer or submit an issue
18 for the approval or rejection of the people.

19 (4) "Issue" or "ballot issue" means a proposal
20 submitted to the people at an election for their approval or
21 rejection including, but not limited to, initiatives,
22 referenda, proposed constitutional amendments, recall
23 guestions, school levy questions, bond issue guestions, or a
24 ballot question.

(5) "Public office" means a state, county, municipal, -2-

school, or other district office that is filled by the
 people at an election.

(6) "Contribution" means:

з

4 (a) an advance, gift, loan, conveyance, deposit,
5 payment, or distribution of money or anything of value to
6 influence an election;

7 (b) a transfer of funds between political committees; 8 (c) the payment by a person other than a candidate or 9 political committee of compensation for the personal 10 services of another person that are rendered to a candidate 11 or political committee; but

12 (d) "contribution" does not mean services provided 13 without compensation by individuals volunteering a portion 14 or all of their time on behalf of a candidate or political 15 committee, nor meals and lodging provided by individuals in their private residence for a candidate or other individual. 16 17 (7) "Expenditure" means a purchase, payment, 18 distribution, loan, advance, promise, pledge, or gift of 19 money or anything of value made for the purpose of influencing the results of an election, but "expenditure" 20 21 does not mean:

(a) services, food, or lodging provided in a manner
that they are not contributions under this act; nor
(b) payments by a candidate for his personal travel
expenses or for food, clothing, lodging, or personal

-3-

I necessities for himself and his family.

2 (8) "Anything of value" means any goods that have a
3 certain utility to the recipient that is real and that
4 ordinarily is not given away free, but is purchased.

5. (9) "Political committee" means a combination of two 6 or more individuals, or a person other than an individual, 7 the primary or incidental purpose of which is to support or 8 oppose a candidate or issue or to influence the result of an 9 election by any expenditure.

10 (10) "Individual" means a human being.

(11) "Person" means an individual. 11 corporation, association, firm, partnership, cooperative, committee, 12 13 club, union, or other organization or group of individuals, 14 or a candidate as defined in subsection (1) of this section. Section 3. Reports of contributions and expenditures 15 16 required. (1) Each candidate and political committee shall file periodic reports of contributions and expenditures made 17 18 by or on the behalf of a candidate or political committee. All reports required by this section shall be filed with the 19 20 commissioner and with the county clerk and recorder of the county in which a candidate is a resident or the political 21 22 committee has its headquarters. However, where residency 23 within a district, county, city, or town is not a prerequisite for being a candidate, copies of all reports 24 25 shall be filed with the county clerk and recorder of the

-4-

- *****

1

2

county in which the election is to be held, or if the
 election is to be held in more than one county, with the
 clerk and recorder in the county that the commissioner shall

5 (2) In lieu of all contribution and expenditure reports required by this act, the commissioner shall accept 6 7 copies of the reports filed by candidates for congress and 9 president of the United States, and their political Q. committees, pursuant to the requirements of federal law. 10 (3) Candidates for a state office filled by a statewide vote of all the voters of Montana, the political 11 12 committees for such candidates, and political committees 13 organized to support or oppose a statewide issue, shall file 14 reports:

15 (a) on the tenth day of March and September, in each 16 year that an election is to be held, and on the fifteenth 17 and fifth days next preceeding the date on which an election 18 is held, and within twenty-four (24) hours after receiving a 19 contribution of five-hundred dollars (\$500) or more at any 20 time after the last pre-election report;

21 (b) not more than twenty (20) days after the date of 22 the election;

(c) on the tenth day of March and September of each
year following an election so long as there is an unexpended
balance or an expenditure deficit in a campaign account; and

(d) whenever a candidate or political committee finally closes its books.

LC 0231

3 (4) Candidates for a state district office, including 4 but not limited to, candidates for the Hagislature, public 5 service commission, or district court judge, their political 6 committees, and political committees organized to support or 7 oppose district issues, shall file reports:

8 (a) on the tenth day next preceding the date on which 9 an election is held, and within twenty-four (24) hours after 10 receiving a contribution of one hundred dollars (\$100) or 11 more at any time after the last pre-election report;

12 (b) not more than twenty (20) days after the date of 13 the election;

14 (c) whenever a candidate or political committee 15 finally closes its books.

16 (5) Candidates for any other public office, their 17 political committees, and political committees organized to 18 support or oppose local issues, shall be required to file 19 the reports specified in subsection (4) only if the total 20 amount of contributions received or the total amount of 21 funds expended for an election, excluding the filing fee 22 paid by the candidate, exceed two hundred dollars (\$200).

23 (6) All reports required by this section shall be
24 complete as of the date prescribed by the commissioner,
25 which shall not be less than five (5) or more than ten (10)

-6-

SB 76

-5-

1

2

days before the date of filing as specified in subsections
 (2) through (5) of this section.

3 (7) The commissioner shall adopt rules and regulations 4 that will permit political committees, including political 5 parties, to file copies of a single comprehensive report 6 when they support or oppose more than one candidate or 7 issue.

9 (3) Reports filed under this section shall be filed to
9 cover the following time periods:

(a) The initial report shall cover all contributions
received or expenditures made by a candidate or political
committee prior to the time that a person became a candidate
as defined in subsection (1) of section 2 until the date
prescribed by the commissioner for the filing of the
appropriate initial report pursuant to subsections (2)
through (5) of this section.

(b) Subsequent periodic reports shall cover the period
of time from the closing of the previous report to a date
prescribed by the commissioner, which shall not be less than
five (5) days or more than ten (10) days before the date of,
filing;

(c) Final reports shall cover the period of time from
the last periodic report to the final closing of the books
of the candidate or political committee.

25

Section 4. What reports must disclose. Each report

required by this act shall disclose: (1) The amount of cash on hand at the beginning of the reporting period.

(2) The full name and mailing address (occupation and 3 the principal place of business, if any) of each person who has made aggregate contributions, other than loans, of 5 twenty-five dollars (\$25) or more to the candidate or 6 political committee (including the purchase of tickets for 7 8 events such as dinners, luncheons, rallies, and similar fund-raising events) within the reporting period together 9 10 with the aggregate amount of those contributions, and the 11 total amount of contributions made by that person.

12 (3) The total sum of individual contributions made to
13 or for the political committee or candidate and not reported
14 under subsection (2) of this section.

15 (4) The name and address of each political committee 16 or candidate from which the reporting committee or candidate 17 received any transfer of funds together with the amount and 18 dates of all those transfers.

19 (5) Each loan from any person during the reporting
20 period together with the full names and mailing addresses
21 (occupation and principal place of business, if any) of the
22 lender and endorsers, if any, and the date and amount of
23 each loan.

24 (6) The amount and nature of debts and obligations
25 owed to a political committee or candidates in the form

-8-

1

2

3

4

5

б

کں

1 prescribed by the commissioner.

5

2

5

(7) An itemized account of proceeds from:

3 (a) the sale of tickets to each dinner, luncheon,
4 rally, and other fund-raising events;

(b) mass collections made at such an event; and

6 (c) sales of items such as political campaign pins,
7 buttons, badges, flags, emblems, hats, banners, literature,
8 and similar materials.

9 (3) Each contribution, rebate, refund, or other
10 receipting otherwise listed under subsections (2) through
11 (6) of this section during the reporting period.

12 (9) The total sum of all receipts received by or for13 the committee or candidate during the reporting period.

14 (10) The full name and mailing address (occupation and 15 the principal place of business, if any) of each person to 16 whom expenditures have been made by the committee or 17 candidate during the reporting period, including the amount, 18 date, and purpose of each expenditure and the total amount 19 of expenditures made to each person.

(11) The full name and mailing addresses (occupation
and the principal place of business, if any) of each person
to whom an expenditure for personal services, salaries, and
reimbursed expenses have been made, including the amount,
date, and purpose of that expenditure and the total amount
of expenditures made to each person.

(12) The total sum of expenditures made by a political committee or candidate during the reporting period.

(13) The name and address of each political committee or candidate to which the reporting committee or candidate made any transfer of funds together with the amount and dates of all those transfers.

7 (14) The name of any person to whom a loan was made 6 during the reporting period, including the full name and 9 mailing address (occupation and principal place of business, 10 if any) of that person, and the full name and mailing 11 address (occupation and principal place of business, if any) 12 of the endorsers, if any, and the date and amount of each 13 loan.

14 (15) The amount and nature of debts and obligations
15 owed by a political committee or candidate in the form
16 prescribed by the commissioner.

(16) Other information that may be required by the
commissioner to fully disclose the sources and disposition
of funds used to support or oppose candidates.

20 Section 5. Reports must be certified as true and 21 correct. (1) A report required by this act to be filed by a 22 candidate or political committee shall be verified as true 23 and correct by the cath or affirmation of the individual 24 filing the report. The individual filing the report shall 25 be the candidate or an officer of a political committee who

-10-

-9-

Y.

l is on file as an officer of the committee with the commissioner. The oath or affirmation shall be made bafore

LC 0231

an officer authorized to administer oaths.
(2) A copy of a report or statement shall be preserved

5 by the individual filing it for a period of time to be 6 designated by the commissioner.

7 (3) The commissioner may promulgate rules and 8 regulations regarding the extent to which organizations that 9 are not primarily political committees, but are incidentally 10 political committees shall report their politically related 11 activities in accordance with this act.

Section 6. Campaign treasurer and campaign depository. 12 13 (1) Each candidate for nomination or election to office and each political committee shall appoint one (1) campaign 14 15 treasurer. No contribution shall be received or expenditure 16 made by or on behalf of a candidate or political committee 17 until the candidate or political committee appoints a 18 campaign treasurer and certifies the name and address of the 19 campaign treasurer pursuant to this section. The 20 certification, which shall include an organizational 21 statement, properly acknowledged by a notary public, and 22 setting forth of the name and address of the campaign 23 treasurer and all other officers, if any, of the political 24 committee, shall be filed with the commissioner and the 25 appropriate county clerk and recorder as specified for the 1 filing of reports in section 3.

. .

2 (2) A campaign treasurer may appoint deputy campaign 3 treasurers, but not more than one (1) in each county in 4 which the campaign is conducted. Each candidate and 5 political committee shall certify the full name and complete 6 address of the campaign treasurer and all deputy campaign 7 treasurers with the office with whom the candidate or the 8 political committee is required to file reports.

(3) Any campaign or deputy campaign treasurer 9 10 appointed pursuant to this section shall be a registered voter in this state. An individual may be appointed and 11 serve as a campaign treasurer of a candidate and a political 12 committee or two (2) or more candidates and political 13 committees. A candidate may appoint himself as his own 14 campaign or deputy campaign treasurer. No individual may 15 16 serve as a campaign or deputy campaign treasurer or perform 17 any duty required of a campaign or deputy campaign treasurer of a candidate or political committee until he has been 13 19 designated and his name certified by the candidate or political committee. 20

(4) Deputy campaign treasurers may effercise any of the powers and duties of a campaign treasurer as set forth in this act when specifically authorized in writing to do so by the campaign treasurer and the candidate in the case of a candidate, or the campaign treasurer and the chairman of the

-11-

-12-

1 political committee in the case of a political committee. 2 (5) A candidate or political committee may remove his 3 or its campaign or deputy campaign treasurer. The removal 4 of any treasurer or deputy treasurer shall immediately be 5 reported to the officer with whom the name of the campaign 5 treasurer was originally filed. In case of death, 7 resignation, or removal of his or its campaign treasurer 9 before compliance with any obligation of a campaign 9 treasurer under this act, the candidate or political 10 committee shall appoint a successor and certify the name and 11 address of the successor as specified in subsection (1) of this section. 12

13 (6) Each candidate and each political committee shall 14 designate one (1) primary campaign depository for the purpose of depositing all contributions received 15 and 16 disbursing all expenditures made by the candidate or 17 political committee. The candidate or political committee 13 may also designate one (1) secondary depository in each 19 county in which an election is held and in which the 20 candidate or committee participates. Deputy campaion 21 treasurers may make deposits in and make expenditures from 22 secondary depositories when authorized to do so as provided in subsection (4) of this section. Only a bank authorized 23 24 to transact business in Montana may be designated as a 25 campaign depository. The candidate or political committee

1 shall file the name and address of each primary and 2 secondary depository so designated at the same time and with 3 the same officer with whom the candidate or committee files 4 the name-fof his or its campaign treasurer pursuant to 5 subsection (1) of this section. Nothing in this subsection 6 shall prevent a political committee or candidate from having 7 more than one campaign account in the same depository.

3 Section 7. Deposit of contributions--statement of campaign treasurer. All funds received by the campaign ç. treasurer or any deputy campaign treasurer of any candidate 10 11 or political committee shall be deposited prior to the end 12 of the fifth business day following their receipt (Sundays 13 and holidays excluded) in a checking account in a campaign 14 depository designated pursuant to section 6 of this act. A 15 statement showing the amount received from or provided by 16 each person and the account in which the funds are deposited 1.7 shall be prepared by the campaign treasurer at the time the 18 deposit is made. This statement along with the receipt form 19 for cash contributions deposited at the same time and a 20 deposit slip for the deposit shall be kept by the treasurer 21 as a part of his records.

22 Section 3. Treasurer to keep records--inspections. 23 (1) The campaign treasurer of each candidate and each 24 political committee shall keep detailed accounts, current 25 within not more than ten (10) days after the date of

-14-

SB76

-13-

receiving a contribution or making an expenditure, of all
 contributions received and all expenditures made by or on
 behalf of the candidate or political committee that are
 required to be set forth in a statement filed under this
 act.

6 (2) Accounts kept by the campaign treasurer of a 7 candidate or political committee may be inspected under reasonable circumstances before, during, or after the 8 9 election to which the accounts refer by the campaign 10 treasurer of any opposing candidate or political committee 11 in the same electoral district. The right of inspection may 12 be enforced by appropriate writ issued by any court of 13 competent jurisdiction. The campaign treasurers of 14 political committees supporting a candidate may be joined 15 with the campaign treasurer of the candidate as respondents 16 in such a proceeding.

17 (3) Accounts kept by a campaign treasurer of a
18 candidate shall be preserved by the campaign treasurer for a
19 period coinciding with the term of office for which the
20 person was a candidate.

21 Section 9. Petty cash funds allowed. (1) The 22 campaign treasurer for each candidate or political committee 23 is authorized to withdraw the following amount each week 24 from the primary depository for the purpose of providing a 25 petty cash fund for the candidate or political committee:

5 B

(a) for all candidates for nomination or election on a statewide basis and all political committees operating on a statewide basis, one hundred dollars (\$100) per week; and
 (b) for all other candidates and political committees,

5 twenty dollars (\$20) per week.

1

2

3

4

25

· • 7.

6 (2) The petty cash fund may be spent for office 7 supplies, transportation expenses, and other necessities in 8 an amount of less than ten dollars (\$10). Petty cash shall 9 not be used for the purchase of time, space, or services 10 from any communications medium.

11 Section 10. Commissioner--how appointed, 12 qualifications, and offices. (1) There is hereby created 13 the position of commissioner of campaion finances and 14 practices, who shall be appointed by a majority of a four (4) member selection committee which shall be comprised of 15 15 the speaker of the house, the president of the senate and 17 the minority floor leaders of both houses of the Montana 15 legislature. However, if a majority of the members of the 19 selection committee cannot agree upon the selection of a 20 corrissioner within thirty (30) days after the passage and 21 approval of this act, the Montana supreme court shall 22 appoint a fifth public member to the selection committee. 23 The majority of the five (5) members of the selection 24 committee shall then select the commissioner.

(2) The individual selected to serve as the

-15-

-16-

1 commissioner of campaign finances and practices shall be 2 appointed for a five (5) year term, but he shall thereafter 3 be ineligible to serve as the commissioner of campaign 4. finances and practices and shall be precluded from being a 5 candidate for public office as defined in this act for a 6 period of five (5) years from the time that his term as 7 commissioner expires.

3 (3) If for any reason a vacancy should occur in the 9 position of commissioner, a successor shall be appointed 10 within thirty (30) days as provided in subsection (1) to 11 serve out the unexpired term. An individual who is selected 12 to serve out the unexpired term of a preceding commissioner 13 shall be entitled to be reappointed for a five (5) year term 14 as provided in subsection (3).

(4) The commissioner may be removed from office by
impeachment as provided in sections 95-2801 and 95-2802,
R.C.M. 1947. He may also be prosecuted by the appropriate
county attorney for official misconduct as specified in
section 94-7-401, R.C.M. 1947.

(5) The commissioner of campaign finances and
practices shall receive the same salary as a state district
court judge and shall receive the same salary increases
awarded such judges.

(6) The office of the commissioner shall be attachedto the office of the secretary of state for administrative

purposes only as specified in section 82A-108, except that
the provisions of subsections (1)(b), (1)(c), (2)(a),
(2)(b), (2)(d), (2)(e), and (3)(a) of section 32A-103,
-*R.C.M. 1947, do not apply.

5 Section 11. Powers and duties of the commissioner. The 6 commissioner shall exercise the following powers and perform 7 the following duties: (1) The commissioner of campaign S finances and practices shall be responsible for investigating all of the alleged violations of the election 9 10 laws contained in Title 23, R.C.M. 1947, and shall in 11 conjunction with the county attorneys, be responsible for 12 enforcing all of the state's election laws.

13 (2) The commissioner shall select an appropriate staff
14 to enforce the provisions of Title 23, R.C.M. 1947, and he
15 shall have the power to hire and fire all personnel under
16 his supervision.

(3) The commissioner may hire or retain attorneys who 17 12 are properly licensed to practice before the supreme court 10 of the state of Mortana to prosecute violations of Title 23. 20 R.C.M. 1247. Any properly licensed attorney so retained or 21 hire shall exercise the powers of a special attorney 22 general and he shall have the power to prosecute, subject to 23 the control and supervision of the commissioner and the 24 provisions of section 13, any criminal or civil action 25 arising out of a violation of any provision of Title 23.

-18-

SB76

-17-

LC 0231

1

2

3

· 20.

R.C.M. 1947. All prosecutions shall be brought in the state
 district court for the county in which a violation has
 occurred or in the district court for Lewis and Clark
 County. The authority to prosecute as prescribed by this
 section includes the authority to:

6 (a) institute proceedings for the arrest of persons
7 charged with or reasonably suspected of criminal violations
8 of Title 23, R.C.M. 1947;

9 (b) attend and give advice to a grand jury when cases
10 involving criminal violations of Title 23, R.C.M. 1947, are
11 presented;

12 (c) draw and file indictments, informations, and13 criminal complaints;

14 (d) prosecute all actions for the recovery of debts,
15 fines, penalties, and forfeitures accruing to the state or
16 county from persons convicted of violating Title 23, R.C.M.
17 1947; and

18 (e) do any other act necessary to successfully
19 prosecute a violation of any provision of Title 23, R:C:M.
20 1947.

21 (4) The commissioner shall prescribe forms for
22 statements and other information required to be filed
23 pursuant to Title 23, R.C.M. 1947, and furnish forms and
24 appropriate information to persons required to file
25 statements and information.

1000

-19-

(5) The commissioner shall prepare and publish a manual prescribing a uniform system for accounts for use by persons required to file statements pursuant to Title 23, R.C.M. 1947.

5 (6) The commissioner shall accept and file any 6 information voluntarily supplied that exceeds the 7 requirements of Title 23, R.C.M. 1947.

8 (7) The commissioner shall prescribe the manner in
9 which the county clerks and recorders shall receive, file,
10 collate, and maintain reports filed with them under Title
11 23, R.C.M. 1947.

12 (8) The commissioner shall make statements and other
13 information filed with his office available for public
14 inspection and copying during regular office hours, and make
15 copying facilities available free of charge or at a charge
16 not to exceed actual cost.

17 (9) The commissioner shall preserve statements and
18 other information filed with his office for a period of ten
19 (10) years from date of receipt.

20 (10) The commissioner shall prepare and publish21 summaries of the statements received.

(11) The commissioner shall prepare and publish such
other reports as he may deem appropriate.

24 (12) The commissioner shall provide for wide public
25 dissemination of summaries and reports.

-20- .

(13) The commissioner shall have the authority to investigate all statements filed pursuant to the provisions of Title 23, R.C.M. 1947, and shall also investigate allege? Tailures to file any statement or the alleged falsification of any statement filed pursuant to the provisions of Title 23, R.C.M. 1947. Upon the submission of a written complaint by any individual, the commissioner shall also investigate any other alleged violation of the provisions of Title 23, R.C.M. 1947, or any rule or regulation adopted pursuant

2

3

5

6

7

3

9

10

therato.

11 (14) The commissioner shall promulgate and publish 12 rules and regulations to carry out the provisions of Title 13 23, R.C.M. 1947, and shall promulgate such rules in 14 conformance with the Montana Administrative Procedure Act.

(15) The commissioner shall at the close of each 15 fiscal year report to the legislature and the governor 16 17 concerning the action he has taken, including the names, 13 salaries, and duties of all individuals in his employ and the money he has disbursed. The commissioner shall also 19 20 make further reports on the matters within his jurisdiction as the legislature may prescribe and shall also make 21 22 recommendations for further legislation as may appear desirable. 23

(16) The commissioner shall be responsible forpreparing, administering and allocating the budget for his

-21-

office.

1

2

3

5

7

8

(17) The commissioner shall have the power to inspect any records, accounts or books that must be kept pursuant to the provisions of Title 23, R.C.M. 1947, which are held by any political committee or candidate so long as such inspection is made during reasonable office hours.

LC 0231

(18) The commissioner shall have the power to issue orders of noncompliance as prescribed by section 12.

9 (19) The commissioner shall exercise all of the powers 10 conferred upon him by this act or any other provision of 11 state law in any jurisdiction or political subdivision of 12 the state.

13 (20) After receiving the final campaign contribution
14 and expenditure report filed as required by Title 23, R.C.M.
15 1947, the commissioner shall inform the secretary of state,
16 or the city or county clerk and recorder that each candidate
17 who has been properly elected to any public office has filed
18 his final contribution and expenditure report as specified
19 in section 3 of this act.

(21) The commissioner shall have the authority to
administer oaths and affirmations, subpoena witnesses,
compel their attendance, take evidence, and require the
production of any books, papers, correspondence, memoranda,
bank account statements of a political committee or
candidate, or other records which are relevant or material

-22-SB76

LC 0231

for the purpose of conducting any investigation pursuant to
 the provisions of Title 23, R.C.M. 1947.

3 Section 12. Examination of statements and issuance of 4 orders of noncompliance. (1) Each statement filed with the 5 commissioner during an election or within sixty (60) days thereafter shall be inspected within ten (10) days after the 6 . 7 date upon which the statement if filed. If a person has not 8 satisfied the provisions of Title 23, R.C.M. 1947, the commissioner shall immediately notify a person of the 9 10 noncompliance. Such an order of noncompliance shall be 11 issued when:

12 (a) upon examination of the official ballot, it 13 appears that the person has failed to file a statement as 14 required by law or that a statement filed by a person does 15 not conform to law; or

16 (b) it is determined that a statement filed with the
17 commissioner does not conform to the requirements of Title
18 23, R.C.M. 1947, or that a person has failed to file a
19 statement required by Taw.

(2) If an order of noncompliance is issued during a 20 21 period, or within sixty (60) days after an campaign 22 election, a candidate or political committee shall submit 23 the necessary information five (5) days after receiving the 24 notice of noncompliance. Upon a failure to submit the 25 required information within the time specified, the

-23-

appropriate county attorney or the commissioner shall have
 the authority to initiate a civil or criminal action
 pursuant to the procedures outlined in section 13.

(3) If an order of noncompliance is issued during any 4 other period than that described in subsection (2), a 5 candidate or political committee shall submit the necessary 6 information within ten (10) days after receiving the notice 7. of noncompliance. Upon a failure to submit the required 8 9 information within the time specified, the appropriate county attorney or the commissioner shall initiate a civil 10 11 or criminal action pursuant to the procedures outlined in 12 section 13.

13 (4) A candidate or political treasurer aggrieved by 14 the issuance of an order of noncompliance may seek judicial 15 review in the district court of the county in which the 16 candidate resides or the county in which the political 17 committee has its headquarters. All petitions for judicial 18 review filed pursuant to this act shall be expeditiously 19 reviewed by the appropriate district court.

(5) Within one hundred and twenty (120) days after the date of each election, the commissioner shall examine and compare each statement or report filed with the commissioner pursuant to the provisions of Title 23, R.C.M. 1947, to determine whether a statement or report conforms to the provisions of the law. The examination shall include a

-24-

1

2

3

4

1 comparison of all reports and statements received by the commissioner pursuant to the requirements of Title 23, 2 R.C.M. 1947. The commissioner may investigate the source 3 $\sim 10^{-10}$ and authenticity of any contribution or expenditure listed 5 in any report or statement filed pursuant to Title 23, R.C.M. 1947, or the alleged failure to report any 6 contribution or expenditure required to be reported pursuant 7 Σ to Title 23, R.C.M. 1947.

9 Section 13. Prosecutions and powers of the county attorney. (1) When the commissioner determines that there 10 appears to be sufficient evidence to justify a civil or 11 12 critinal prosecution as specified in section 18, he shall 13 notify the county attorney of the county in which the 14 alleged violation occurred and shall arrange to transmit to 15 the county attorney all information relevant to the alleged ·16 violation. If the county attorney fails to initiate the 17 appropriate civil or criminal action within thirty (30) days 13 after he receives notification of the alleged violation, the 12 commissioner may then initiate the appropriate legal action. 20 (2) A county attorney may at any time prior to the 21 expiration of the thirty (30) day time period specified in 22 subsection (1) waive his right to prosecute and thereby 23 authorize the commissioner to initiate the appropriate civil or criminal action as specified in section 18. 24

(3) The provisions of subsection (1) do not apply to a

25

situation in which the alleged violation has been committed by the county attorney of a county. In this instance, the commissioner is authorized to directly prosecute any alleged violation of Title 23, R.C.M. 1947.

5 (4) If a prosecution is undertaken by the commissioner, all court costs 6 associated with the 7 prosecution shall be paid by the state of Montana.

8 (5) Nothing in this act shall prevent a county 9 attorney from inspecting any records, accounts, or books 10 which must be kept pursuant to the provisions of Title 23. 11 R.C.M. 1947, that are held by any political committee or 12 candidate involved in an election to be held within the 13 county. However, such inspections must be conducted during 14 reasonable office hours.

15 (6) A county attorney shall have the authority to 16 administer oaths and affirmations, subpoena witnesses, compel their attendance, take evidence, and require the 17 18 production of any books, correspondence, memoranda, bank account statements of a colitical committee or candidate. or 19 20 other records which are relevant or material for the purpose 21 of conducting any investigation pursuant to the provisions 22 of Title 23, R.C.M. 1947.

23 Section 14. Right to inspect current accounts and 24 reports. Every individual shall have the right to inspect any report or current account that must be kept or filed 25

-26-

SB76

-25-

LC 0231

pursuant to the provisions of Title 23, R.C.M. 1947, but
 only if such inspection will occur during reasonable office
 hours and in such a manner that normal office functions will
 not be unnecessarily interrupted.

5 Section 15. Duties of county clerk and recorder. 6 (1) A county clerk and recorder shall maintain all records 7 and statements filed pursuant to the provisions of Title 23, 8 R.C.M. 1947, for a period of ten (10) years from the date of 9 receipt.

(2) A county clerk and recorder shall accept and file
any information voluntarily supplied that exceeds the
requirements of Title 23, R.C.M. 1947.

13 (3) A county clerk and recorder shall file, code, and
14 cross-index all reports and statements filed as prescribed
15 by the commissioner.

16 (4) A county clerk and recorder shall make statements
17 and other information filed with his office available for
13 public inspection and copying during regular office hours,
19 and make copying facilities available free of charge or at a
20 charge not to exceed actual cost.

21 Section 16. Names not to be printed on ballot. 22 (1) The name of a candidate shall not be printed on the 23 official ballot for a general or special election if the 24 candidate or a political treasurer for a candidate fails to 25 file any statement as required by Title 23, R.C.M. 1947.

8 - S

1 (2) A vacancy on an official ballot under this section 92 may be filled in the manner provided by law, but not by the 3 name of the same candidate.

(3) In carrying out the mandate of this section, the 4 5 commissioner must by a written statement notify the secretary of state or the city or county clerk or the clerk .6 7 of a school district, that a candidate, or a candidate's political treasurer, has not complied with the provisions of 8 9 Title 23, R.C.M. 1947, as described in subsection (1) and 10 that a candidate's name should not be printed on the 31 official ballot.

12 Section 17. Certificates of election may be withheld. 13 No certificate of election shall be granted to any candidate 14 until his political treasurer has filed the reports and 15 statements that must be filed pursuant to the provisions of 16 Title 23, R.C.M. 1947. No candidate for an elective office 17 may assume the powers and duties of that office until he has 18 received a certificate of election as provided by law. A 19 certificate of election shall only be issued by the public 20 official responsible for issuing a certificate or commission 21 after receiving written assurance from the commissioner that 22 a candidate has filed all of the reports that must be filed 23 pursuant to the provisions of Title 23, R.C.M. 1947.

Section 18. Penalties. (1) A person who falsely
 reports or deliberately fails to include any information

-27-

-29-

1 required by Title 23, R.C.M. 1947, or who falsely reports 2 or deliberately fails to report any contribution or 3 expenditure as required by Title 23, R.C.M. 1947, may be 4 guilty of false swearing, or unsworn falsification to 3 authorities as applicable and upon conviction shall be 6 punished as provided in sections 94-7-203 or 94-7-204 for 7 each separate violation.

2 (2) Any person who accepts a contribution prohibited Э. by Title 33, R.C.M. 1947, or makes a contribution in excess 10 of the amounts specified in Title 23, R.C.M. 1947, or in any 11 manner other than that provided in Title 23. R.C.M. 1947. is 12 cuilty of a violation and upon conviction shall be fined not 13 to exceed one thousand dollars (\$1,000) or be imprisoned in 14 the county jail for a term not to exceed six (6) months, or 15 both, for each separate violation.

16 (3) Any person who violates any other provision of
17 Title 23, R.C.M. 1947, upon conviction, shall be fined not
18 to exceed one thousand dollars (\$1,000) or be imprisoned in
19 the county jail for a term not to exceed six (6) months, or
20 both, for each separate violation.

(4) If a court of competent jurisdiction finds that
the violation of any provision of Title 23, R.C.M. 1947, by
any candidate or political committee probably affected the
outcome of any election, the result of that election may be
held void and a special election held within sixty (60) days

of that finding, or where the violation occurred during a
 primary election, the court may direct the appropriate
 political party to select a new candidate according to the
 provisions of state law and the custom of the party. Afy
 action to void an election shall be commenced within one (1)
 year of the date of the election in question.

7 (5) Except as provided in subsection (4), any action
3 brought pursuant to the provisions of Title 23, R.C.M. 1947,
9 must be commenced within four (4) years after the date when
10 the violation occurred.

11 (6) In addition to all other penalties prescribed by 12 this act:

13 (a) Any candidate who is convicted of violating any provision of Title 23, R.C.M. 1947, shall be ineligible to 14 15 be a candidate for any public office in the state of Montana 16 for a period of five (5) years from the date of conviction; (b) Any campaign treasurer who is convicted of 17 13 violating any provision of Title 23, R.C.M. 1947, shall be 19 ineligible to be a candidate for any public office or to 20 hold the position of campaign treasurer in any campaign in 21 the state of Montana for a period of five (5) years from the 22 date of conviction.

(7) In any action brought pursuant to the provisions
of Title 23, R.C.M. 1947, the appropriate state district
court shall have the power to enjoin any person to prevent

-30-

-29-

the doing of any act herein prohibited, or to compel the
 performance of any act herein required.

.....

3 (8) Nothing in this section shall prevent a county
4 attorney or the commissioner from seeking a penalty
5 otherwise specifically provided for in Title 23, R.G.M.
:6 1947.

7 (9) All fines and forfeitures imposed pursuant to this
section shall be deposited in the state general fund.

Any person -9 Section 19. Citizen's right to sue. residing within a jurisdiction in which an election occurs 10 11 may sue for injunctive relief to enjoin violations or to compel compliance with the provisions of Title 23, R.C.M. 12 13 1947. However, a court may not entertain a suit filed pursuant to this section unless the plaintiff has filed a 14 complaint with the commissioner prior to seeking infunctive 1:5 relief. The court may award to a plaintiff or a defendant 16 17 who prevails his costs of litigation, including reasonable 18 attorney's fees.

19 Section 20. Secretary of state must furnish copies of 20 this act to appropriate officials. The secretary of state 21 shall, at the expense of the state, furnish the county 22 clerk, and the city and town clerks, copies of Title 23, 23 chapter 47, R.C.M. 1947. The public official with whom a 24 candidate files a declaration or certificate of nomination 25 shall transmit a copy of Title 23, chapter 47, R.C.M. 1947,

12. #39915-#1010.1

1 to the candidate. Such copies shall also be furnished to 2 any other person required to file a statement. Upon his own 3 information, or at the written request of any voter, the 4 secretary of state shall provide a copy of Title 23, chapter 5 47, R.C.M. 1947, to any other individual who may be a 6 candidate, or who may otherwise be required to make a 7 statement required by this act.

8 Section 21. Section 23-4701, R.C.M. 1947, is amended
9 to read as follows:

10 "23-4701. Violation of election laws by certain officers a feiony misdemeanor. Every person charge with JII. . 12 the performance of any duty, under the provisions of any law of this state relating to elections, or the registration of 13 .14 the names of electors, or the canvassing of the returns of 15 election, who willfully neglects or refuses to perform such 16 duty, or who, in his official capacity, knowingly and fraudulently acts in contravention or violation of any of 17 18 the provisions of such laws, is--unless--a---different punishment--for-such-acts-or-omissions-is-prescribed-by-this 19 20 code, punishable by fine not exceeding one thousand dollars 21 (\$1,000), or by imprisonment in the state prison a county 22 jail not exceeding five-years six (6) months, or both."

23 Section 22. Severability. It is the intent of the
24 legislative assembly that if part of this act is invalid,
25 all valid parts that are severable from the invalid part

5 - **1**5.00

-32-

remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

1 2

3

4

5 Section 23. Effective date. This act shall become 6 effective on January 1, 1976, and the first reporting period 7 for any existing candidate or political committee shall 8 begin on the effective date of this act.

9 Section 24. Sections 23-4722, 23-4725, 23-4726,
10 23-4728.1, 23-4729, 23-4730, 23-4731, 23-4733 through
11 23-4736, 23-4750, 23-4755, 23-4761, 23-4769, 23-4772, and
12 23-4775, R.C.M. 1947, are repealed.

-End-

Approved by Committee on State Administration

1	SENATE BILL NO. 76
2	INTRODUCED BY GREELY, WATT, ROMNEY
3	(BY REQUEST OF THE GOVERNOR)
4	

A BILL FOR AN ACT ENTITLED: "AN ACT REVISING POLITICAL 5 CAMPAIGN REPORTING REQUIREMENTS; CREATING THE POSITION OF 6 7 COMMISSIONER OF CAMPAICN FINANCES AND PRACTICES; AUTHORIZING THE COMMISSIONER, IN CONJUNCTION WITH THE COUNTY ATTORNEYS, 8 9 TO ENFORCE MONTANA'S ELECTION LAWS AND TO REGULATE MONTANA'S CAMPAIGN FINANCE LAWS AS SPECIFIED IN TITLE 23, R.C.M. 1947; 10 SPECIFYING THE POWERS' AND DUTIES OF COUNTY ATTORNEYS AND 11 OTHER LOCAL OFFICIALS; REQUIRING CANDIDATES ' AND POLITICAL 12 COMMITTEES TO DESIGNATE A CAMPAIGN TREASURER AND A CAMPAIGN 13 DEPOSITORY; AUTHORIZING THE CREATION OF A PETTY CASH FUND 14 15 FOR ALL CANDIDATES AND POLITICAL COMMITTEES; AUTHORIBING CITIFENS-TO-BRING-ACTIONS-TO-FORCE-COMPLIANCE-WITH-THIS-ACT; 16 17 PROVIDING CIVIL AND CRIMINAL PENALTIES; AMENDING SECTION 23-4701; REPEALING SECTIONS 23-4722, 23-4725, 23-4726, 18 19 23-4728.1, 23-4729, 23-4730, 23-4731, 23-4733, 23-4734, 23-4735, 23-4736, 23-4750, 23-4755, 23-4761, 23-4769, 20 21 23-4772, AND 23-4775; AND PROVIDING FOR AN EFFECTIVE DATE." 22

BE IT ENACTED BY THE LECISLATURE OF THE STATE OF MONTANA:
Section 1. Statement of purpose. It is the purpose of
this act to establish clear and consistent requirements for

SECOND READING

1	the full disclosure and reporting of the sources and
2	disposition of funds used in Montana to support or oppose
3	candidates, political committees, or issues, and to
4	consolidate and clarify the authority to enforce the
5	election and campaign finance laws as specified in Title 23,
6	R.C.M. 1947.
7	Section 2. Definitions. As used in Title 23, chapter
8	47, R.C.M. 1947: (1) "Candidate" means an individual who
9	has filed a declaration of nomination, certificate of
10	nomination, or acceptance of nomination for public office as
11	required by law, but does not include a candidate for
12	national office who is subject to the provisions of federal
13	election campaign laws.
14	(2) "Commissioner" means the commissioner of campaign
15	finances and practices as described in section 10 of this
16	act.
17	(3) "Election" means a general, special, or primary
18	election held to choose a public officer or submit an, issue
19	for the approval or rejection of the people.
20	(4) "Issue" or "ballot issue" means a proposal
21	submitted to the people at an election for their approval or
22	rejection including, but not limited to, initiatives,
23	referenda, proposed constitutional amendments, recall
24	questions, school levy guestions, bond issue questions, or a
25	ballot question.

-2-

(5) "Public office" means a state, county, municipal,
 school, or other district office that is filled by the
 people at an election.

(6) "Contribution" means:

4

5 (a) an advance, gift, loan, conveyance, deposit,
6 payment, or distribution of money or anything of value to
7 influence an election;

8 (b) a transfer of funds between political committees;
9 (c) the payment by a person other than a candidate or
10 political committee of compensation for the personal
11 services of another person that are rendered to a candidate
12 or political committee; but

13 (d) "contribution" does not mean services provided 14 without compensation by individuals volunteering a portion 15 or all of their time on behalf of a candidate or political committee, nor meals and lodging provided by individuals in 16 17 their private residence for a candidate or other individual. (7) "Expenditure" means a 18 purchase, payment, 19 distribution, loan, advance, promise, pledge, or gift of money or anything of value made for the purpose of 20 21 influencing the results of an election, but "expenditure" 22 does not mean:

(a) services, food, or lodging provided in a mannerthat they are not contributions under this act; nor

25 (b) payments by a candidate for his personal travel -3- S3 76 expenses or for food, clothing, lodging, or personal
 necessities for himself and his family.

3 (8) "Anything of value" means any goods that have a 4 certain utility to the recipient that is real and that 5 ordinarily is not given away free, but is purchased.

6 (9) "Political committee" means a combination of two 7 or more individuals, or a person other than an individual, 8 the primary or incidental purpose of which is to support or 9 oppose a candidate or issue or to influence the result of an 10 election by any expenditure.

11 (10) "Individual" means a human being.

(11) "Person" means an individual, corporation, 12 13 association, firm, partnership, cooperative, committee, 14 club, union, or other organization or group of individuals, 15 or a candidate as defined in subsection (1) of this section. 16 Section 3. Reports of contributions and expenditures 17 required. (1) Each candidate and political committee shall 18 file periodic reports of contributions and expenditures made 19 by or on the behalf of a candidate or political committee. 20 All reports required by this section shall be filed with the 21 commissioner and with the county clerk and recorder of the 22 county in which a candidate is a resident or the political committee has its headquarters. However, where residency 23 24 within a district, county, city, or town is not a 25 prerequisite for being a candidate, copies of all reports -4-SB 76

1 shall be filed with the county clerk and recorder of the 2 county in which the election is to be held, or if the 3 election is to be held in more than one county, with the 4 clerk and recorder in the county that the commissioner shall 5 specify.

6 (2) In lieu of all contribution and expenditure 7 reports required by this act, the commissioner shall accept 8 copies of the reports filed by candidates for congress and 9 president of the United States, and their political 10 committees, pursuant to the requirements of federal law.

(3) Candidates for a state office filled by a
statewide vote of all the voters of Montana, the political
committees for such candidates, and political committees
organized to support or oppose a statewide issue, shall file
reports:

16 (a) on the tenth day of March and September, in each 17 year that an election is to be held, and on the fifteenth 18 and fifth days next preceding the date on which an election 19 is held, and within twenty-four (24) hours after receiving a 20 contribution of five-hundred dollars (\$500) or more at any 21 time after the last pre-election report;

(b) not more than twenty (20) days after the date ofthe election;

24 (c) on the tenth day of March and September of each 25 year following an election so long as there is an unexpended -5- SB 76

1 balance or an expenditure deficit in a campaign account; and 2 (d) whenever a candidate or political committee 3 finally closes its books. 4 (4) Candidates for a state district office, including 5 but not limited to, candidates for the legislature, public 6 service commission, or district court judge, their political 7 committees, and political committees organized to support or oppose district issues, shall file reports: я 9 (a) on the tenth day next preceding the date on which 10 an election is held, and within twenty-four (24) hours after 11 receiving a contribution of one hundred dollars (\$100) or 12 more at any time after the last pre-election report; 13 (b) not more than twenty (20) days after the date of 14 the election: 15 (c) whenever a candidate or political committee finally closes its books. 16 17 (5) Candidates for any other public office, their 18 political committees, and political committees organized to 19 support or oppose local issues, shall be required to file

the reports specified in subsection (4) only if the total amount of contributions received or the total amount of funds expended for an election, excluding the filing fee paid by the candidate, exceed two FIVE hundred dollars (\$200).

25 (6) All reports required by this section shall be -6- SB 76

SB 0076/02

1 complete as of the date prescribed by the commissioner,
2 which shall not be less than five (5) or more than ten (10)
3 days before the date of filing as specified in subsections
4 (2) through (5) of this section.

5 (7) The commissioner shall adopt rules and regulations 6 that will permit political committees, including political 7 parties, to file copies of a single comprehensive report 8 when they support or oppose more than one candidate or 9 issue.

10 (8) Reports filed under this section shall be filed to 11 cover the following time periods:

12 (a) The initial report shall cover all contributions 13 received or expenditures made by a candidate or political 14 committee prior to the time that a person became a candidate 15 as defined in subsection (1) of section 2 until the date 16 prescribed by the commissioner for the filing of the 17 appropriate initial report pursuant to subsections (2) 18 through (5) of this section.

(b) Subsequent periodic reports shall cover the period
of time from the closing of the previous report to a date
prescribed by the commissioner, which shall not be less than
five (5) days or more than ten (10) days before the date of
filing;

24 (c) Final reports shall cover the period of time from
 25 the last periodic report to the final closing of the books
 -7- SB 76

1 of the candidate or political committee.

2 Section 4. What reports must disclose. Each report 3 required by this act shall disclose THE FOLLOWING INFORMATION. EXCEPT THAT A CANDIDATE SHALL ONLY BE REQUIRED Δ TO REPORT THE INFORMATION SPECIFIED IN THIS SECTION IF THE 5 6 TRANSACTIONS INVOLVED WERE UNDERTAKEN FOR THE PURPOSE OF 7 INFLUENCING AN ELECTION: (1) The amount of cash on hand at 8 the beginning of the reporting period. 9 (2) The full name and mailing address (occupation and the principal place of business, if any) of each person who 10 11 has made aggregate contributions, other than loans, of 12 twenty-five dollars (\$25) or more to the candidate or 13 political committee (including the purchase of tickets for 14 events such as dinners, luncheons, rallies, and similar 15 fund-raising events) within the reporting period together 16 with the aggregate amount of those contributions, and the 17 total amount of contributions made by that person. 18 (3) The total sum of individual contributions made to 19 or for the political committee or candidate and not reported

20 under subsection (2) of this section.

21 (4) The name and address of each political committee
22 or candidate from which the reporting committee or candidate
23 received any transfer of funds together with the amount and
24 dates of all those transfers.

25 (5) Each loan from any person during the reporting -8- SB 76

SB 0076/02

SB 76

period together with the full names and mailing addresses 1 2 (occupation and principal place of business, if any) of the 3 lender and endorsers, if any, and the date and amount of each loan. 4

(6) The amount and nature of debts and obligations 5 owed to a political committee or candidates in the form 6 7 prescribed by the commissioner.

(7) An itemized account of proceeds from: 8

(a) the sale of tickets to each dinner, luncheon, 9 rally, and other fund-raising events; 10

(b) mass collections made at such an event; and 11

(c) sales of items such as political 'campaign pins, 12 buttons, badges, flags, emblems, hats, banners, literature, 13 and similar materials. 14

(8) Each contribution, rebate, refund, other or 15 receipt not otherwise listed under subsections (2) through 16 (6) of this section during the reporting period. 17

(9) The total sum of all receipts received by or for 18 the committee or candidate during the reporting period. 19

(10) The full name and mailing address (occupation and 20 the principal place of business, if any) of each person to 21 whom expenditures have been made by the committee or 22 candidate during the reporting period, including the amount, 23 date, and purpose of each expenditure and the total amount 24 25 of expenditures made to each person.

-9-

1 (11) The full name and mailing addresses (occupation 2 and the principal place of business, if any) of each person to whom an expenditure for personal services, salaries, and 3 4 reimbursed expenses have been made, including the amount, 5 date, and purpose of that expenditure and the total amount 6 of expenditures made to each person.

7 (12) The total sum of expenditures made by a political committee or candidate during the reporting period. 8

9 (13) The name and address of each political committee 10 or candidate to which the reporting committee or candidate 11 made any transfer of funds together with the amount and dates of all those transfers. 12

13 (14) The name of any person to whom a loan was made 14 during the reporting period, including the full name and 15 mailing address (occupation and principal place of business, if any) of that person, and the full name and mailing 16 17 address (occupation and principal place of business, if any) of the endorsers, if any, and the date and amount of each 18 19 loan.

20 (15) The amount and nature of debts and obligations 21 owed by a political committee or candidate in the form 22 prescribed by the commissioner.

23 (16) Other information that may be required by the commissioner to fully disclose the sources and disposition 24 25

-10 -

of funds used to support or or pose candidates OR ISSUES.

SB 76

S3 0076/02

1 Section 5. Reports must be certified as true and 2 correct. (1) A report required by this act to be filed by a 3 candidate or political committee shall be verified as true 4 and correct by the oath or affirmation of the individual 5 filing the report. The individual filing the report shall 6 be the candidate or an officer of a political committee who 7 is on file as an officer of the committee with the commissioner. The oath or affirmation shall be made before 8 9 an officer authorized to administer oaths.

10 (2) A copy of a report or statement shall be preserved 11 by the individual filing it for a period of time to be 12 designated by the commissioner.

13 (3) The commissioner may promulgate rules and 14 regulations regarding the extent to which organizations that 15 are not primarily political committees, but are incidentally 16 political committees shall report their politically related 17 activities in accordance with this act.

Section 6. Campaign treasurer and campaign depository. 18 19 (1) Each candidate for nomination or election to office and each political committee shall appoint one (1) campaign 20 21 treasurer. No contribution shall be received or expenditure 22 made by or on behalf of a candidate or political committee 23 until the candidate or political committee appoints a campaign treasurer and certifies the name and address of the 24 25 campaign treasurer pursuant to this section. The -11-SB 76

1 certification, which shall include an organizational 2 statement, properly acknowledged by a notary public, and 3 setting forth of the name and address of the campaign 4 treasurer and all other officers, if any, of the political 5 committee, shall be filed with the commissioner and the 6 appropriate county clerk and recorder as specified for the 7 filing of reports in section 3.

8 (2) A campaign treasurer may appoint deputy campaign 9 treasurers, but not more than one (1) in each county in 10 which the campaign is conducted. Each candidate and 11 political committee shall certify the full name and complete 12 address of the campaign treasurer and all deputy campaign 13 treasurers with the office with whom the candidate or the 14 political committee is required to file reports.

15 (3) Any campaign or deputy campaign treasurer 16 appointed pursuant to this section shall be a registered voter in this state. An individual may be appointed and 17 18 serve as a campaign treasurer of a candidate and a political committee or two (2) or more candidates and political 19 committees. A candidate may appoint himself as his own 20 21 campaign or deputy campaign treasurer. No individual may 22 serve as a campaign or deputy campaign treasurer or perform 23 any duty required of a campaign or deputy campaign treasurer 24 of a candidate or political committee until he has been 25 designated and his name certified by the candidate or

-12-

1 political committee.

2 (4) Deputy campaign treasurers may exercise any of the 3 powers and duties of a campaign treasurer as set forth in 4 this act when specifically authorized in writing to do so by 5 the campaign treasurer and the candidate in the case of a 6 candidate, or the campaign treasurer and the chairman of the 7 political committee in the case of a political committee.

(5) A candidate or political committee may remove his 8 or its campaign or deputy campaign treasurer. The removal 9 10 of any treasurer or deputy treasurer shall immediately be reported to the officer with whom the name of the campaign 11 treasurer was originally filed. In case of death, 12 resignation, or removal of his or its campaign treasurer 13 before compliance with any obligation of a campaign 14 treasurer under this act, the candidate or political 15 committee shall appoint a successor and certify the name and 16 address of the successor as specified in subsection (1) of 17 18 this section.

(6) Each candidate and each political committee shall 19 designate one (1) primary campaign depository for the 20 purpose of depositing all contributions received and 21 disbursing all expenditures made by the candidate or 22 political committee. The candidate or political committee 23 may also designate one (1) secondary depository in each 24 county in which an election is held and in which the 25 SB 76 -13-

1 candidate or committee participates. Deputy campaign 2 treasurers may make deposits in and make expenditures from secondary depositories when authorized to do so as provided 3 4 in subsection (4) of this section. Only a bank authorized 5 to transact business in Montana may be designated as a 6 campaign depository. The candidate or political committee 7 shall file the name and address of each primary and 8 secondary depository so designated at the same time and with the same officer with whom the candidate or committee files 9 10 the name of his or its campaign treasurer pursuant to 11 subsection (1) of this section. Nothing in this subsection 12 shall prevent a political committee or candidate from having more than one campaign account in the same depository. 13

14 Section 7. Deposit of contributions--statement of 15 campaign treasurer. All funds received by the campaign treasurer or any deputy campaign treasurer of any candidate 16 17 or political committee shall be deposited prior to the end 18 of the fifth business day following their receipt (Sundays 19 and holidays excluded) in a checking account in a campaign 20 depository designated pursuant to section 6 of this act. A 21 statement showing the amount received from or provided by each person and the account in which the funds are deposited 22 23 shall be prepared by the campaign treasurer at the time the deposit is made. This statement along with the receipt form 24 25 for cash contributions deposited at the same time and a -14-SB 76

SB 0076/02

deposit slip for the deposit shall be kept by the treasurer
 as a part of his records.

3 Section 8. Treasurer to keep records--inspections. 4 (1) The campaign treasurer of each candidate and each 5 political committee shall keep detailed accounts, current 6 within not more than ten (10) days after the date of 7 receiving a contribution or making an expenditure, of all contributions received and all expenditures made by or on 8 9 behalf of the candidate or political committee that are 10 required to be set forth in a statement filed under this 11 act.

12 (2) Accounts kept by the campaign treasurer of a 13 candidate or political committee may be inspected under 14 reasonable circumstances before, during, or after the election to which the accounts refer by the campaign 15 16 treasurer of any opposing candidate or political committee 17 in the same electoral district. The right of inspection may 18 be enforced by appropriate writ issued by any court of 19 competent jurisdiction. The campaign treasurers of 20 political committees supporting a candidate may be joined with the campaign treasurer of the candidate as respondents 21 22 in such a proceeding.

(3) Accounts kept by a campaign treasurer of a
 candidate shall be preserved by the campaign treasurer for a
 period coinciding with the term of office for which the
 -15- S3 76

1 person was a candidate.

2 Section 9. Petty cash funds allowed. (1) The campaign treasurer for each candidate or political committee 3 4 is authorized to withdraw the following amount each week 5 from the primary depository for the purpose of providing a 6 petty cash fund for the candidate or political committee: 7 (a) for all candidates for nomination or election on a statewide basis and all political committees operating on a 8 statewide basis, one hundred dollars (\$100) per week; and 9 10 (b) for all other candidates and political committees, 11 twenty dollars (\$20) per week. 12 (2) The petty cash fund may be spent for office 13 supplies, transportation expenses, and other necessities in an amount of less than ten dollars (\$10). Petty cash shall 14 15 not be used for the purchase of time, space, or services 16 from any communications medium. Section 10. Commissioner 17 --how appointed, 18 qualifications, and offices. (1) There is hereby created the position of commissioner of campaign finances and 19 20 practices, who shall be appointed by a majority of a four 21 (4) member selection committee which shall be comprised of 22 the speaker of the house, the president of the senate and 23 the minority floor leaders of both houses of the Montana legislature. However, if a majority of the members of the 24 25 selection committee cannot agree upon the selection of a -16-SB 76

SB 76

1

2

3

Δ

commissioner within thirty (30) days after the passage and
 approval of this act, the Montana supreme court shall
 appoint a fifth public member to the selection committee.
 The majority of the five (5) members of the selection
 committee shall then select the commissioner.

6 (2) The individual selected to serve as the 7 commissioner of campaign finances and practices shall be 8 appointed for a five (5) year term, but he shall thereafter 9 be ineligible to serve as the commissioner of campaign finances and practices and shall be precluded from being a 10 11 candidate for public office as defined in this act for a 12 period of five (5) years from the time that his term as 13 commissioner expires.

14 (3) If for any reason a vacancy should occur in the 15 position of commissioner, a successor shall be appointed 16 within thirty (30) days as provided in subsection (1) to 17 serve out the unexpired term. An individual who is selected 18 to serve out the unexpired term of a preceding commissioner 19 shall be entitled to be reappointed for a five (5) year term 20 as provided in subsection (3) (1).

(4) The commissioner may be removed from office by
impeachment as provided in sections 95-2801 and 95-2802,
R.C.M. 1947. He may also be prosecuted by the appropriate
county attorney for official misconduct as specified in
section 94-7-401, R.C.M. 1947.

-17-

(5) The commissioner of campaign finances and practices shall receive the same salary as a state district court judge and shall receive the same salary increases awarded such judges.

5 (6) The office of the commissioner shall be attached 6 to the office of the secretary of state for administrative 7 purposes only as specified in section 82A-108, except that 8 the provisions of subsections (1)(b), (1)(c), (2)(a), 9 (2)(b), (2)(d), (2)(e), and (3)(a) of section 82A-108, 10 R.C.M. 1947, do not apply.

11 Section 11. Powers and duties of the commissioner. The 12 commissioner shall exercise the following powers and perform 13 the following duties: (1) The commissioner of campaign finances 14 and practices shall be responsible for 15 investigating all of the alleged violations of the election 16 laws contained in Title 23, R.C.M. 1947, and shall in conjunction with the county attorneys, be responsible for 17 18 enforcing all of the state's election laws.

19 (2) The commissioner shall select an appropriate staff 20 to enforce the provisions of Title 23, R.C.M. 1947, and he 21 shall have the power to hire and fire all personnel under 22 his supervision.

(3) The commissioner may hire or retain attorneys who
 are properly licensed to practice before the supreme court
 of the state of Montana to prosecute violations of Title 23,
 -18- SB 76

1 R.C.M. 1947. Any properly licensed attorney so retained or 2 hired shall exercise the powers of a special attorney general and he shall have the power to prosecute, subject to 3 4 the control and supervision of the commissioner and the 5 provisions of section 13, any criminal or civil action 6 arising out of a violation of any provision of Title 23, 7 R.C.M. 1947. All prosecutions shall be brought in the state 8 district court for the county in which a violation has 9 occurred or in the district court for Lewis and Clark County. The authority to prosecute as prescribed by this 10 section includes the authority to: 11

12 (a) institute proceedings for the arrest of persons
13 charged with or reasonably suspected of criminal violations
14 of Title 23, R.C.M. 1947;

15 (b) attend and give advice to a grand jury when cases 16 involving criminal violations of Title 23, R.C.M. 1947, are 17 presented;

18 (c) draw and file indictments, informations, and 19 criminal complaints;

20 (d) prosecute all actions for the recovery of debts,
21 fines, penalties, and forfeitures accruing to the state or
22 county from persons convicted of violating Title 23, R.C.M.
23 1947; and

24 (e) do any other act necessary to successfully 25 prosecute a violation of any provision of Title 23, R.C.M. -12- S3 76 1 1947.

2 (4) The commissioner shall prescribe forms for 3 statements and other information required to be filed 4 pursuant to Title 23, R.C.M. 1947, and furnish forms and 5 appropriate information to persons required to file 6 statements and information.

7 (5) The commissioner shall prepare and publish a
8 manual prescribing a uniform system for accounts for use by
9 persons required to file statements pursuant to Title 23,
10 R.C.M. 1947.

11 (6) The commissioner shall accept and file any 12 information voluntarily supplied that exceeds the 13 requirements of Title 23, R.C.M. 1947.

14 (7) The commissioner shall prescribe the manner in
15 which the county clerks and recorders shall receive, file,
16 collate, and maintain reports filed with them under Title
17 23, R.C.M. 1947.

18 (8) The commissioner shall make statements and other 19 information filed with his office available for public 20 inspection and copying during regular office hours, and make 21 copying facilities available free of charge or at a charge 22 not to exceed actual cost.

(9) The commissioner shall preserve statements and
other information filed with his office for a period of ten
(10) years from date of receipt.

-20-

SB 0076/02

\$3 76

SB 0076/02

1 make further reports on the matters within his jurisdiction 2 as the legislature may prescribe and shall also make 3 recommendations for further legislation as may appear 4 desirable. 5 (16) The commissioner shall be responsible for 6 preparing, administering and allocating the budget for his 7 office. 8 (17) The commissioner shall have the power to inspect 9 any records, accounts or books that must be kept pursuant to 10 the provisions of Title 23, R.C.M. 1947, which are held by 11 any political committee or candidate so long as such 12 inspection is made during reasonable office hours. 13 (18) The commissioner shall have the power to issue orders of noncompliance as prescribed by section 12. 14 15 (19) The commissioner shall exercise all of the powers 16 conferred upon him by this act or any other provision of 17 state law in any jurisdiction or political subdivision of 18 the state. 19 (20) After receiving the final campaign contribution 20 and expenditure report filed as required by Title 23, R.C.M. 21 1947, the commissioner shall inform the secretary of state. 22 or the city or county clerk and recorder that each candidate 23 who has been properly elected to any public office has filed his final contribution and expenditure report as specified 24

in section 3 of this act. 25

-22-

1 (10) The commissioner shall prepare and publish summaries of the statements received.

2

3 (11) The commissioner shall prepare and publish such other reports as he may deem appropriate. 4

(12) The commissioner shall provide for wide public 5 dissemination of summaries and reports. 6

7 (13) The commissioner shall have the authority to 8 investigate all statements filed pursuant to the provisions of Title 23, R.C.M. 1947, and shall also investigate alleged 9 10 failures to file any statement or the alleged falsification 11 of any statement filed pursuant to the provisions of Title 12 23, R.C.M. 1947. Upon the submission of a written complaint 13 by any individual, the commissioner shall also investigate 14 any other alleged violation of the provisions of Title 23, 15 R.C.M. 1947, or any rule or regulation adopted pursuant 16 thereto.

17 (14) The commissioner shall promulgate and publish rules and regulations to carry out the provisions of Title 18 23. R.C.M. 1947, and shall promulgate such rules in 19 20 conformance with the Montana Administrative Procedure Act.

21 (15) The commissioner shall at the close of each fiscal year report to the legislature and the governor 22 23 concerning the action he has taken, including the names, 24 salaries, and duties of all individuals in his employ and 25 the money he has disbursed. The commissioner shall also -21-SB 76

1 (21) The commissioner shall have the authority to 2 administer oaths and affirmations, subpoena witnesses, 3 compel their attendance, take evidence, and require the production of any books, papers, correspondence, memoranda, 4 5 bank account statements of a political committee or 6 candidate, or other records which are relevant or material 7 for the purpose of conducting any investigation pursuant to 8 the provisions of Title 23, R.C.M. 1947.

9 Section 12. Examination of statements and issuance of 10 orders of noncompliance. (1) Each statement filed with the 11 commissioner during an election or within sixty (60) days 12 thereafter shall be inspected within ten (10) days after the 13 date upon which the statement is filed. If a person has not satisfied the provisions of Title 23, R.C.M. 1947, the 14 15 commissioner shall immediately notify a person of the 16 noncompliance. Such an order of noncompliance shall be 17 issued when:

18 (a) upon examination of the official ballot, it
19 appears that the person has failed to file a statement as
20 required by law or that a statement filed by a person does
21 not conform to law; or

(b) it is determined that a statement filed with the
commissioner does not conform to the requirements of Title
23, R.C.M. 1947, or that a person has failed to file a
statement required by law.

- 23-

SB 76

1 (2) If an order of noncompliance is issued during a 2 campaign period, or within sixty (60) days after an election, a candidate or political committee shall submit 3 4 the necessary information five (5) days after receiving the notice of noncompliance. Upon a failure to submit the 5 required information within the time specified, the 6 7 appropriate county attorney or the commissioner shall have 8 the authority to initiate a civil or criminal action 9 pursuant to the procedures outlined in section 13.

10 (3). If an order of noncompliance is issued during any 11 other period than that described in subsection (2), a 12 candidate or political committee shall submit the necessary 13 information within ten (10) days after receiving the notice of noncompliance. Upon a failure to submit the required 14 information within the time specified, the appropriate 15 county attorney or the commissioner shall initiate a civil 16 or criminal action pursuant to the procedures outlined in 17 18 section 13.

19 (4) A candidate or political treasurer aggrieved by 20 the issuance of an order of noncompliance may seek judicial 21 review in the district court of the county in which the 22 candidate resides or the county in which the political 23 committee has its headquarters. All petitions for judicial 24 review filed pursuant to this act shall be expeditiously 25 reviewed by the appropriate district court.

-24-

1 (5) Within one hundred and twenty (120) days after the 2 date of each election, the commissioner shall examine and compare each statement or report filed with the commissioner 3 pursuant to the provisions of Title 23, R.C.M. 1947, to 4 determine whether a statement or report conforms to the 5 provisions of the law. The examination shall include a 6 7 comparison of all reports and statements received by the 8 commissioner pursuant to the requirements of Title 23, 9 R.C.M. 1947. The commissioner may investigate the source 10 and authenticity of any contribution or expenditure listed 11 in any report or statement filed pursuant to Title 23, 12 R.C.M. 1947, or the alleged failure to report any 13 contribution or expenditure required to be reported pursuant 14 to Title 23, R.C.M. 1947.

15 Section 13. Prosecutions and powers of the county attorney. (1) When the commissioner determines that there 16 17 appears to be sufficient evidence to justify a civil or 18 criminal prosecution as specified in section 18, he shall 19 notify the county attorney of the county in which the alleged violation occurred and shall arrange to transmit to 20 21 the county attorney all information relevant to the alleged violation. If the county attorney fails to initiate the 22 23 appropriate civil or criminal action within thirty (30) days after he receives notification of the alleged violation, the 24 25 commissioner may then initiate the appropriate legal action. -25-SB 76

1 (2) A county attorney may at any time prior to the 2 expiration of the thirty (30) day time period specified in 3 subsection (1) waive his right to prosecute and thereby 4 authorize the commissioner to initiate the appropriate civil 5 or criminal action as specified in section 18.

6 (3) The provisions of subsection (1) do not apply to a 7 situation in which the alleged violation has been committed 8 by the county attorney of a county. In this instance, the 9 commissioner is authorized to directly prosecute any alleged 10 violation of Title 23, R.C.M. 1947.

11 (4) If a prosecution is undertaken by the 12 commissioner, all court costs associated with the 13 prosecution shall be paid by the state of Montana.

14 (5) Nothing in this act shall prevent a county 15 attorney from inspecting any records, accounts, or books 16 which must be kept pursuant to the provisions of Title 23, 17 R.C.M. 1947, that are held by any political committee or 18 candidate involved in an election to be held within the 19 county. However, such inspections must be conducted during 20 reasonable office hours.

21 (6) A county attorney shall have the authority to 22 administer oaths and affirmations, subpoena witnesses, 23 compel their attendance, take evidence, and require the 24 production of any books, correspondence, memoranda, bank 25 account statements of a political committee or candidate, or -26- S3 76 other records which are relevant or material for the purpose
 of conducting any investigation pursuant to the provisions
 of Title 23, R.C.M. 1947.

4 Section 14. Right to inspect current accounts and 5 reports. Every individual shall have the right to inspect 6 any report or current account that must be kept or filed 7 pursuant to the provisions of Title 23, R.C.M. 1947, but 8 only if such inspection will occur during reasonable office 9 hours and in such a manner that normal office functions will 10 not be unnecessarily interrupted.

Section 15. Duties of county clerk and recorder.
 (1) A county clerk and recorder shall maintain all records
 and statements filed pursuant to the provisions of Title 23,
 R.C.M. 1947, for a period of ten (10) years from the date of
 receipt.

16 (2) A county clerk and recorder shall accept and file
17 any information voluntarily supplied that exceeds the
18 requirements of Title 23, R.C.M. 1947.

(3) A county clerk and recorder shall file, code, and
cross-index all reports and statements filed as prescribed
by the commissioner.

(4) A county clerk and recorder shall make statements
and other information filed with his office available for
public inspection and copying during regular office hours,
and make copying facilities available free of charge or at a
-27- S3 76

charge not to exceed actual cost.

1

2 Section 16. Names not to be printed on ballot. 3 (1) The name of a candidate shall not be printed on the 4 official ballot for a general or special election if the 5 candidate or a political treasurer for a candidate fails to 6 file any statement as required by Title 23, R.C.M. 1947.

7 (2) A vacancy on an official ballot under this section 8 may be filled in the manner provided by law, but not by the 9 name of the same candidate.

10 (3) In carrying out the mandate of this section, the 11 commissioner must by a written statement notify the 12 secretary of state or the city or county clerk or the clerk 13 of a school district. that a candidate, or a candidate's 14 political treasurer, has not complied with the provisions of 15 Title 23. R.C.M. 1947. as described in subsection (1) and that a candidate's name should not be printed on the 16 17 official ballot.

18 Section 17. Certificates of election may be withheld. 19 No certificate of election shall be granted to any candidate until his political treasurer has filed the reports and 20 21 statements that must be filed pursuant to the provisions of 22 Title 23, R.C.M. 1947. No candidate for an elective office 23 may assume the powers and duties of that office until he has 24 received a certificate of election as provided by law. A 25 certificate of election shall only be issued by the public -28-SB 76

1 official responsible for issuing a certificate or commission 2 after receiving written assurance from the commissioner that a candidate has filed all of the reports that must be filed 3 4 pursuant to the provisions of Title 23, R.C.M. 1947.

5 Section 18. Penalties. (1) A person who falsely reports KNOWINGLY SUBMITS A FALSE REPORT or deliberately б 7 fails to include any information required by Title 23, 8 R.C.M. 1947, cr who falsely--reports KNOWINGLY SUBMITS A 9 FALSE REPORT or deliberately fails to report any 10 contribution or expenditure as required by Title 23. R.C.M. 11 quilty of false swearing, or unsworn 1947, may be 12 falsification to authorities as applicable and upon 13 conviction shall be punished as provided in sections 14 94-7-203 or 94-7-204 for each separate violation.

(2) Any person who accepts a contribution prohibited 15 16 by Title 23. R.C.M. 1947, or makes a contribution in excess 17 of the amounts specified in Title 23, R.C.M. 1947, or in any manner other than that provided in Title 23, R.C.M. 1947, is 18 guilty of a violation and upon conviction shall be fined not 19 to exceed one thousand dollars (\$1,000) or be imprisoned in 20 the county jail for a term not to exceed six (6) months, or 21 22 both, for each separate violation.

23 (3) Any person who violates any other provision of 24 Title 23. R.C.M. 1947, upon conviction, shall be fined not 25 to exceed one thousand dollars (\$1,000) or be imprisoned in -29-S3 76

1 the county jail for a term not to exceed six (6) months. or 2 both, for each separate violation.

(4) If a court of competent jurisdiction finds that 3 4 the violation of any provision of Title 23, R.C.M. 1947. by any candidate or political committee probably affected the 5 6 outcome of any election, the result of that election may be 7 held void and a special election held within sixty (60) days 8 of that finding, or where the violation occurred during a 9 primary election, the court may direct the appropriate 10 political party to select a new candidate according to the provisions of state law and the custom of the party. Any 11 12 action to void an election shall be commenced within one (1) 13 year of the date of the election in question. 14 (5) Except as provided in subsection (4), any action 15 brought pursuant to the provisions of Title 23, R.C.M. 1947, must be commenced within four (4) years after the date when 16 the violation occurred. 17 18 (6) In addition to all other penalties prescribed by 19 this act: 20 (a) Any candidate who is convicted of violating any 21 provision of Title 23, R.C.M. 1947, shall be ineligible to be a candidate for any public office in the state of Montana 22 23 for a period of five (5) years from the date of conviction; 24 (b) Any campaign treasurer who is convicted of 25 violating any provision of Title 23, R.C.M. 1947, shall be -30-

SB 0076/02

S3 76

ineligible to be a candidate for any public office or to
 hold the position of campaign treasurer in any campaign in
 the state of Montana for a period of five (5) years from the
 date of conviction.

5 (7) In any action brought pursuant to the provisions 6 of Title 23, R.C.M. 1947, the appropriate state district 7 court shall have the power to enjoin any person to prevent 8 the doing of any act herein prohibited, or to compel the 9 performance of any act herein required.

10 (8) Nothing in this section shall prevent a county
11 attorney or the commissioner from seeking a penalty
12 otherwise specifically provided for in Title 23, R.C.M.
13 1947.

14 (9) All fines and forfeitures imposed pursuant to this15 section shall be deposited in the state general fund.

16 17 residing--within--a-jurisdiction-in-which-an-election-occurs 18 may-suc-for-injunctive-relief-to--enjoin--violations--or--to 19 compel--compliance--with--the-provisions-of-Title-237-R.C.M. 20 1947---Howevery-a-court--may--not--entertain--a--suit--filed 21 pursuant -- to--this--section-unless-the-plaintiff-has-filed-a 22 complaint-with-the-commissioner-prior-to-seeking--injunctive 23 relief----The--court-may-award-to-a-plaintiff-or-a-defendant who-prevails-his-costs-of-litigation7--including--reasonable 24 25 attorney_s-fees-

-31-

1 Section 19. Secretary of state must furnish copies of 2 this act to appropriate officials. The secretary of state 3 shall, at the expense of the state, furnish the county 4 clerk, and the city and town clerks, copies of Title 23, 5 chapter 47, R.C.M. 1947. The public official with whom a 6 candidate files a declaration or certificate of nomination 7 shall transmit a copy of Title 23, chapter 47, R.C.M. 1947, to the candidate. Such copies shall also be furnished to 8 9 any other person required to file a statement. Upon his own information, or at the written request of any voter, the 10 11 secretary of state shall provide a copy of Title 23, chapter 12 47, R.C.M. 1947, to any other individual who may be a candidate, or who may otherwise be required to make a 13 14 statement required by this act.

15 Section 20. Section 23-4701, R.C.M. 1947, is amended 16 to read as follows:

17 "23-4701. Violation of election laws by certain officers a felony misdemeanor. Every person charged with 18 19 the performance of any duty, under the provisions of any law of this state relating to elections, or the registration of 20 21 the names of electors, or the canvassing of the returns of election, who willfully neglects or refuses to perform such 22 23 duty, or who, in his official capacity, knowingly and 24 fraudulently acts in contravention or violation of any of the provisions of such laws, is7--unless--a---different 25 -32-SB 76

1 punishment--for-such-acts-or-omissions-is-prescribed-by-this 2 code, punishable by fine not exceeding one thousand dollars (\$1,000), or by imprisonment in the-state-prison a county 3 4 jail not exceeding five-years six (6) months, or both." 5 Section 21. Severability. It is the intent of the 6 legislative assembly that if part of this act is invalid. 7 all valid parts that are severable from the invalid part 8 remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in 9 10 all valid applications that are severable from the invalid 11 applications. 12 Section 22. Effective date. This act shall become 13 effective on-January-17-19767-and UPON PASSAGE AND APPROVAL. EXCEPT THAT the first reporting period for any existing 14 15 candidate or political committee shall begin on the 16 effective-date-of-this-act JANUARY 1, 1976. 17 Section 23. Sections 23-4722, 23-4725, 23-4726,

18 23-4728.1, 23-4729, 23-4730, 23-4731, 23-4733 through 19 23-4736, 23-4750, 23-4755, 23-4761, 23-4769, 23-4772, and 20 23-4775, R.C.M. 1947, are repealed.

-End-

-33-

1

SB 76

1	SENATE BILL NO. 76
2	INTRODUCED BY GREELY, WATT, ROMNEY
3	(BY REQUEST OF THE COVERNOR)
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT REVISING POLITICAL
6	CAMPAIGN REPORTING REQUIREMENTS; CREATING THE POSITION OF
7	COMMISSIONER OF CAMPAIGN FINANCES AND PRACTICES; AUTHORIZING
8	THE COMMISSIONER, IN CONJUNCTION WITH THE COUNTY ATTORNEYS,
9	TO ENFORCE MONTANA'S ELECTION LAWS AND TO REGULATE MONTANA'S
10	CAMPAIGN FINANCE LAWS AS SPECIFIED IN TITLE 23, R.C.M. 1947;
11	SPECIFYING THE POWERS AND DUTIES OF COUNTY ATTORNEYS AND
12	OTHER LOCAL OFFICIALS; REQUIRING CANDIDATES AND POLITICAL
13	COMMITTEES TO DESIGNATE A CAMPAIGN TREASURER AND A CAMPAIGN
14	DEPOSITORY; AUTHORIZING THE CREATION OF A PETTY CASH FUND
15	FOR ALL CANDIDATES AND POLITICAL COMMITTEES; AUTHORIBING
16	eitifens-'-0-bring-actions-to-force-compliance-with-this-act;
17	PROVIDING CIVIL AND CRIMINAL PENALTIES; AMENDING SECTION
18	23-4701; REPEALING SECTIONS 23-4722, 23-4725, 23-4726,
19	23-4728.1, 23-4729, 23-4730, 23-4731, 23-4733, 23-4734,
20	23-4735, 23-4736, 23-4750, 23-4755, 23-4761, 23-4769,
21	23-4772, AND 23-4775; AND PROVIDING FOR AN EFFECTIVE DATE."
22	
23	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
24	Section 1. Statement of purpose. It is the purpose of
25	this act to establish clear and consistent requirements for

2 disposition of funds used in Montana to support or oppose candidates, political committees, or issues, 3 and to 4 consolidate and clarify the authority to enforce the 5 election and campaign finance laws as specified in Title 23. R.C.M. 1947. 6 7 Section 2. Definitions. As used in Title 23, chapter 8 47, R.C.M. 1947: (1) "Candidate" means an individual who 9 has filed a declaration of nomination, certificate of 10 nomination, or acceptance of nomination for public office as 11 required by law, but does not include a candidate for 12 national office who is subject to the provisions of federal 13 election campaign laws. 14 (2) "Commissioner" means the commissioner of campaign 15 finances and practices as described in section 10 of this 16 act. 17 (3) "Election" means a general, special, or primary

the full disclosure and reporting of the sources and

18 election held to choose a public officer or submit an issue
19 for the approval or rejection of the people.

(4) "Issue" or "ballot issue" means a proposal
submitted to the people at an election for their approval or
rejection including, but not limited to, initiatives,
referenda, proposed constitutional amendments, recall
questions, school levy questions, bond issue questions, or a
ballot question.

-2-

THIRD READING

(5) "Public office" means a state, county, municipal,
 school, or other district office that is filled by the
 people at an election.

(6) "Contribution" means:

4

5 (a) an advance, gift, loan, conveyance, deposit,
6 payment, or distribution of money or anything of value to
7 influence an election;

8 (b) a transfer of funds between political committees;
9 (c) the payment by a person other than a candidate or
10 political committee of compensation for the personal
11 services of another person that are rendered to a candidate
12 or political committee; but

13 (d) "contribution" does not mean services provided 14 without compensation by individuals volunteering a portion 15 or all of their time on behalf of a candidate or political 16 committee, nor meals and lodging provided by individuals in their private residence for a candidate or other individual. 17 (7) "Expenditure" means a 18 purchase, payment, distribution, loan, advance, promise, pledge, or gift of 19 money or anything of value made for the purpose of 20 21 influencing the results of an election, but "expenditure" does not mean: 22

23 (a) services, food, or lodging provided in a manner24 that they are not contributions under this act; nor

25 (b) payments by a candidate for his personal travel -3- SB 76 expenses or for food, clothing, lodging, or personal
 necessities for himself and his family.

3 (8) "Anything of value" means any goods that have a 4 certain utility to the recipient that is real and that 5 ordinarily is not given away free, but is purchased.

6 (9) "Political committee" means a combination of two 7 or more individuals, or a person other than an individual, 8 the primary or incidental purpose of which is to support or 9 oppose a candidate or issue or to influence the result of an 10 election by any expenditure.

11 (10) "Individual" means a human being.

12 (11) "Person" means an individual, corporation, 13 association, firm, partnership, cooperative, committee, 14 club, union, or other organization or group of individuals, 15 or a candidate as defined in subsection (1) of this section. 16 Section 3. Reports of contributions and expenditures required. (1) Each candidate and political committee shall 17 file periodic reports of contributions and expenditures made 18 19 by or on the behalf of a candidate or political committee. 20 All reports required by this section shall be filed with the 21 commissioner and with the county clerk and recorder of the 22 county in which a candidate is a resident or the political 23 committee has its headquarters. However, where residency 24 within a district, county, city, or town is not a 25 prerequisite for being a candidate, copies of all reports

-4-

SB 76

1

2

3

shall be filed with the county clerk and recorder of the
 county in which the election is to be held, or if the
 election is to be held in more than one county, with the
 clerk and recorder in the county that the commissioner shall
 specify.

6 (2) In lieu of all contribution and expenditure 7 reports required by this act, the commissioner shall accept 8 copies of the reports filed by candidates for congress and 9 president of the United States, and their political 10 committees, pursuant to the requirements of federal law.

11 (3) Candidates for a state office filled by a 12 statewide vote of all the voters of Montana, the political 13 committees for such candidates, and political committees 14 organized to support or oppose a statewide issue, shall file 15 reports:

16 (a) on the tenth day of March and September, in each 17 year that an election is to be held, and on the fifteenth 18 and fifth days next preceding the date on which an election 19 is held, and within twenty-four (24) hours after receiving a 20 contribution of five-hundred dollars (\$500) or more at any 21 time after the last pre-election report;

(b) not more than twenty (20) days after the date ofthe election;

(c) on the tenth day of March and September of eachyear following an election so long as there is an unexpended

-5-

balance or an expenditure deficit in a campaign account; and (d) whenever a candidate or political committee finally closes its books.

4 (4) Candidates for a state district office, including 5 but not limited to, candidates for the legislature, public 6 service commission, or district court judge, their political 7 committees, and political committees organized to support or 8 oppose district issues, shall file reports:

9 (a) on the tenth day next preceding the date on which 10 an election is held, and within twenty-four (24) hours after 11 receiving a contribution of one hundred dollars (\$100) or 12 more at any time after the last pre-election report;

13 (b) not more than twenty (20) days after the date of 14 the election;

15 (c) whenever a candidate or political committee 16 finally closes its books.

(5) Candidates for any other public office, their 17 18 political committees, and political committees organized to 19 support or oppose local issues, shall be required to file 20 the reports specified in subsection (4) only if the total 21 amount of contributions received or the total amount of funds expended for an election, excluding the filing fee 22 23 paid by the candidate, exceed two FIVE hundred dollars 24 (\$200) (\$500).

25 (6) All reports required by this section shall be -6- SB 76

SB 76

complete as of the date prescribed by the commissioner. 1 2 which shall not be less than five (5) or more than ten (10)days before the date of filing as specified in subsections 3 4 (2) through (5) of this section.

5 (7) The commissioner shall adopt rules and regulations that will permit political committees, including political 6 parties, to file copies of a single comprehensive report 7 8 when they support or oppose more than one candidate or 9 issue.

10 (8) Reports filed under this section shall be filed to 11 cover the following time periods:

(a) The initial report shall cover all contributions 12 received or expenditures made by a candidate or political 13 14 committee prior to the time that a person became a candidate as defined in subsection (1) of section 2 until the date 15 prescribed by the commissioner for the filing of the 16 appropriate initial report pursuant to subsections (2) 17 through (5) of this section. 18

(b) Subsequent periodic reports shall cover the period 19 of time from the closing of the previous report to a date 20 prescribed by the comrissioner, which shall not be less than 21 22 five (5) days or more than ten (10) days before the date of 23 filing;

(c) Final reports shall cover the period of time from 24 25 the last periodic report to the final closing of the books

-7-

1 of the candidate or political committee.

	-
2	Section 4. What reports must disclose. Each report
3	required by this act shall disclose THE FOLLOWING
4	INFORMATION, EXCEPT THAT A CANDIDATE SHALL ONLY BE REQUIRED
5	TO REPORT THE INFORMATION SPECIFIED IN THIS SECTION IF THE
6	TRANSACTIONS INVOLVED WERE UNDERTAKEN FOR THE PURPOSE OF
7	INFLUENCING AN ELECTION: (1) The amount of cash on hand at
8	the beginning of the reporting period.
9	'(2) The full name and mailing address (occupation and
10	the principal place of business, if any) of each person who
11	has made aggregate contributions, other than loans, of
12	twenty-five dollars (\$25) or more to the candidate or
13	political committee (including the purchase of tickets for
14	events such as dinners, luncheons, rallies, and similar
15	fund-raising events) within the reporting period together

with the aggregate amount of those contributions, and the 16 total amount of contributions made by that person. 17

18 (3) The total sum of individual contributions made to 19 or for the political committee or candidate and not reported 20 under subsection (2) of this section.

21 (4) The name and address of each political committee 22 or candidate from which the reporting committee or candidate 23 received any transfer of funds together with the amount and 24 dates of all those transfers.

25

(5) Each loan from any person during the reporting -8-

SB 76

.

1 period together with the full names and mailing addresses 2 (occupation and principal place of business, if any) of the 3 lender and endorsers, if any, and the date and amount of 4 each loan.

5 (6) The amount and nature of debts and obligations 6 owed to a political committee or candidates in the form 7 prescribed by the commissioner.

8 (7) An itemized account of proceeds from:

9 (a) the sale of tickets to each dinner, luncheon,10 rally, and other fund-raising events;

11 (b) mass collections made at such an event; and

12 (c) sales of items such as political campaign pins,
13 buttons, badges, flags, emblems, hats, banners, literature,
14 and similar materials.

15 (8) Each contribution, rebate, refund, or other
16 receipt not otherwise listed under subsections (2) through
17 (6) of this section during the reporting period.

18 (9) The total sum of all receipts received by or for19 the committee or candidate during the reporting period.

(10) The full name and mailing address (occupation and the principal place of business, if any) of each person to whom expenditures have been made by the committee or candidate during the reporting period, including the amount, date, and purpose of each expenditure and the total amount of expenditures made to each person. 1 (11) The full name and mailing addresses (occupation 2 and the principal place of business, if any) of each person 3 to whom an expenditure for personal services, salaries, and 4 reimbursed expenses have been made, including the amount, 5 date, and purpose of that expenditure and the total amount 6 of expenditures made to each person.

7 (12) The total sum of expenditures made by a political8 committee or candidate during the reporting period.

9 (13) The name and address of each political committee 10 or candidate to which the reporting committee or candidate 11 made any transfer of funds together with the amount and 12 dates of all those transfers.

13 (14) The name of any person to whom a loan was made 14 during the reporting period, including the full name and 15 mailing address (occupation and principal place of business, 16 if any) of that person, and the full name and mailing 17 address (occupation and principal place of business, if any) 18 of the endorsers, if any, and the date and amount of each 19 loan.

20 (15) The amount and nature of debts and obligations
21 owed by a political committee or candidate in the form
22 prescribed by the commissioner.

23 (16) Other information that may be required by the
24 commissioner to fully disclose the sources and disposition
25 of funds used to support or oppose candidates OR ISSUES.

-9-

SB **7**6

-10-

1 Section 5. Reports must be certified as true and correct. (1) A report required by this act to be filed by a 2 3 candidate or political committee shall be verified as true 4 and correct by the oath or affirmation of the individual filing the report. The individual filing the report shall 5 6 be the candidate or an officer of a political committee who 7 is on file as an officer of the committee with the commissioner. The oath or affirmation shall be made before 8 an officer authorized to administer oaths. 9

10 (2) A copy of a report or statement shall be preserved
11 by the individual filing it for a period of time to be
12 designated by the commissioner.

13 (3) The commissioner may promulgate rules and 14 regulations regarding the extent to which organizations that 15 are not primarily political committees, but are incidentally 16 political committees shall report their politically related 17 activities in accordance with this act.

18 Section 6. Campaign treasurer and campaign depository. 19 (1) Each candidate for nomination or election to office and each political committee shall appoint one (1) campaign 20 treasurer. No contribution shall be received or expenditure 21 22 made by or on behalf of a candidate or political committee 23 until the candidate or political committee appoints a campaign treasurer and certifies the name and address of the 24 campaign treasurer pursuant to this section. 25 The SB 76 -111 certification, which shall include an organizational 2 statement, properly acknowledged by a notary public, and 3 setting forth of the name and address of the campaign 4 treasurer and all other officers, if any, of the political 5 committee, shall be filed with the commissioner and the 6 appropriate county clerk and recorder as specified for the 7 filing of reports in section 3.

8 (2) A campaign treasurer may appoint deputy campaign 9 treasurers, but not more than one (1) in each county in 10 which the campaign is conducted. Each candidate and 11 political committee shall certify the full name and complete 12 address of the campaign treasurer and all deputy campaign 13 treasurers with the office with whom the candidate or the 14 political committee is required to file reports.

(3) Any campaign or deputy campaign treasurer 15 appointed pursuant to this section shall be a registered 16 17 voter in this state. An individual may be appointed and 18 serve as a campaign treasurer of a candidate and a political 19 committee or two (2) or more candidates and political committees. A candidate may appoint himself as his own 20 21 campaign or deputy campaign treasurer. No individual may 22 serve as a campaign or deputy campaign treasurer or perform any duty required of a campaign or deputy campaign treasurer 23 24 of a candidate or political committee until he has been 25 designated and his name certified by the candidate or

-12-

SB 76

2 (4) Deputy campaign treasurers may exercise any of the 3 powers and duties of a campaign treasurer as set forth in 4 this act when specifically authorized in writing to do so by 5 the campaign treasurer and the candidate in the case of a 6 candidate, or the campaign treasurer and the chairman of the 7 political committee in the case of a political committee.

(5) A candidate or political committee may remove his 8 or its campaign or deputy campaign treasurer. The removal 9 of any treasurer or deputy treasurer shall immediately be 10 reported to the officer with whom the name of the campaign 11 treasurer was originally filed. In case of death, 12 resignation, or removal of his or its campaign treasurer 13 before compliance with any obligation of a campaign 14 treasurer under this act, the candidate or political 15 committee shall appoint a successor and certify the name and 16 address of the successor as specified in subsection (1) of 17 this section. 18

(6) Each candidate and each political committee shall 19 designate one (1) primary campaign depository for the 20 21 depositing all contributions received and purpose of disbursing all expenditures made by the candidate or 22 political committee. The candidate or political committee 23 may also designate one (1) secondary depository in each 24 county in which an election is held and in which the 25

-13-

candidate or committee participates. 1 Deputy campaign 2 treasurers may make deposits in and make expenditures from 3 secondary depositories when authorized to do so as provided 4 in subsection (4) of this section. Only a bank authorized to transact business in Montana may be designated as a 5 6 campaign depository. The candidate or political committee shall file the name and address of each primary and 7 secondary depository so designated at the same time and with 8 9 the same officer with whom the candidate or committee files 10 the name of his or its campaign treasurer pursuant to 11 subsection (1) of this section. Nothing in this subsection 12 shall prevent a political committee or candidate from having more than one campaign account in the same depository. 13

14 Section 7. Deposit of contributions--statement of 15 campaign treasurer. All funds received by the campaign 16 treasurer or any deputy campaign treasurer of any candidate 17 or political committee shall be deposited prior to the end of the fifth business day following their receipt (Sundays 18 19 and holidays excluded) in a checking account in a campaign 20 depository designated pursuant to section 6 of this act. A 21 statement showing the amount received from or provided by 22 each person and the account in which the funds are deposited 23 shall be prepared by the campaign treasurer at the time the 24 deposit is made. This statement along with the receipt form for cash contributions deposited at the same time and a 25 -14-\$3 76 deposit slip for the deposit shall be kept by the treasurer
 as a part of his records.

3 Section 8. Treasurer to keep records--inspections. 4 (1)The campaign treasurer of each candidate and each -5 political committee shall keep detailed accounts, current 6 within not more than ten (10) days after the date of receiving a contribution or making an expenditure, of all 7 contributions received and all expenditures made by or on 8 9 behalf of the candidate or political committee that are 10 required to be set forth in a statement filed under this 11 act.

12 (2) Accounts kept by the campaign treasurer of a 13 candidate or political committee may be inspected under reasonable circumstances before, during, or after the 14 15 election to which the accounts refer by the campaign 16 treasurer of any opposing candidate or political committee in the same electoral district. The right of inspection may 17 18 be enforced by appropriate writ issued by any court of 19 competent jurisdiction. The campaign treasurers of 20 political committees supporting a candidate may be joined 21 with the campaign treasurer of the candidate as respondents 22 in such a proceeding.

23 (3) Accounts kept by a campaign treasurer of a
 24 candidate shall be preserved by the campaign treasurer for a
 25 period coinciding with the term of office for which the
 -15- S3 76

1 person was a candidate.

2 Section 9. Petty cash funds allowed. (1) The 3 campaign treasurer for each candidate or political committee 4 is authorized to withdraw the following amount each week 5 from the primary depository for the purpose of providing a 6 petty cash fund for the candidate or political committee:

7 (a) for all candidates for nomination or election on a
8 statewide basis and all political committees operating on a
9 statewide basis, one hundred dollars (\$100) per week; and

10 (b) for all other candidates and political committees, 11 twenty dollars (\$20) per week,

12 (2) The petty cash fund may be spent for office 13 supplies, transportation expenses, and other necessities in 14 an amount of less than ten dollars (\$10). Petty cash shall 15 not be used for the purchase of time, space, or services 16 from any communications medium.

17 Section 10. Commissioner how appointed. 18 gualifications, and offices. (1) There is hereby created 19 the position of commissioner of campaign finances and 20 practices, who shall be appointed by a majority of a four 21 (4) member selection committee which shall be comprised of 22 the speaker of the house, the president of the senate and 23 the minority floor leaders of both houses of the Montana 24 legislature. However, if a majority of the members of the 25 selection committee cannot agree upon the selection of a -16-SB 76

commissioner within thirty (30) days after the passage and
 approval of this act, the Montana supreme court shall
 appoint a fifth public member to the selection committee.
 The majority of the five (5) members of the selection
 committee shall then select the commissioner.

(2) The individual selected to serve as the 6 7 commissioner of campaign finances and practices shall be 8 appointed for a five (5) year term, but he shall thereafter be ineligible to serve as the commissioner of campaign 9 10 finances and practices and shall be precluded from being a 11 candidate for public office as defined in this act for a period of five (5) years from the time that has term as 12 13 commissioner expires.

14 (3) If for any reason a vacancy should occur in the 15 position of commissioner, a successor shall be appointed 16 within thirty (30) days as provided in subsection (1) to 17 serve out the unexpired term. An individual who is selected 13 to serve out the unexpired term of a preceding commissioner 19 shall be entitled to be reappointed for a five (5) year term 20 as provided in subsection (3) (1).

(4) The commissioner may be removed from office by
impeachment as provided in sections 95-2801 and 95-2802,
R.C.M. 1947. He may also be prosecuted by the appropriate
county attorney for official misconduct as specified in
section 94-7-401, R.C.M. 1947.

1 (5) The commissioner of campaign finances and 2 practices shall receive the same salary as a state district 3 court judge and shall receive the same salary increases 4 awarded such judges.

5 (6) The office of the commissioner shall be attached 6 to the office of the secretary of state for administrative 7 purposes only as specified in section 82A-108, except that 8 the provisions of subsections (1)(b), (1)(c), (2)(a), 9 (2)(b), (2)(d), (2)(e), and (3)(a) of section 82A-108, 10 R.C.M. 1947, do not apply.

11 Section 11. Powers and duties of the commissioner. The commissioner shall exercise the following powers and perform 12 13 the following duties:. (1) The commissioner of campaign 14 finances and practices shall be responsible for 15 investigating all of the alleged violations of the election 16 laws contained in Title 23, R.C.M. 1947, and shall in 17 conjunction with the county attorneys, be responsible for 18 enforcing all of the state's election laws.

19 (2) The commissioner shall select an appropriate staff 20 to enforce the provisions of Title 23, R.C.M. 1947, and he 21 shall have the power to hire and fire all personnel under 22 his supervision.

(3) The commissioner may hire or retain attorneys who
are properly licensed to practice before the supreme court
of the state of Montana to prosecute violations of Title 23,

-18- '

-17-

SB 76

R.C.M. 1947. Any properly licensed attorney so retained or 1 2 hired shall exercise the powers of a special attorney 3 general and he shall have the power to prosecute, subject to the control and supervision of the commissioner and the 4 provisions of section 13, any criminal or civil action 5 arising out of a violation of any provision of Title 23, 6 R.C.M. 1947. All prosecutions shall be brought in the state 7 8 district court for the county in which a violation has occurred or in the district court for Lewis and Clark 9 10 County. The authority to prosecute as prescribed by this 11 section includes the authority to:

12 (a) institute proceedings for the arrest of persons
13 charged with or reasonably suspected of criminal violations
14 of Title 23, R.C.M. 1947;

(b) attend and give advice to a grand jury when cases
involving criminal violations of Title 23, R.C.M. 1947, are
presented;

18 (c) draw and file indictments, informations, and 19 criminal complaints;

20 (d) prosecute all actions for the recovery of debts,
21 fines, penalties, and forfeitures accruing to the state or
22 county from persons convicted of violating Title 23, R.C.M.
23 1947; and

24 (e) do any other act necessary to successfully
 25 prosecute a violation of any provision of Title 23, R.C.M.
 -12- S3 76

1 1947.

2 (4) The commissioner shall prescribe forms for 3 statements and other information required to be filed 4 pursuant to Title 23, R.C.M. 1947, and furnish forms and 5 appropriate information to persons required to file 6 statements and information.

7 (5) The commissioner shall prepare and publish a
8 manual prescribing a uniform system for accounts for use by
9 persons required to file statements pursuant to Title 23,
10 R.C.M. 1947.

(6) The commissioner shall accept and file any
 information voluntarily supplied that exceeds the
 requirements of Title 23, R.C.M. 1947.

14 (7) The commissioner shall prescribe the manner in
15 which the county clerks and recorders shall receive, file,
16 collate, and maintain reports filed with them under Title
17 23, R.C.M. 1947.

18 (8) The commissioner shall make statements and other 19 information filed with his office available for public 20 inspection and copying during regular office hours, and make 21 copying facilities available free of charge or at a charge 22 not to exceed actual cost.

(9) The commissioner shall preserve statements and
other information filed with his office for a period of ten
(10) years from date of receipt.

-20-

S3 76

1

 \mathbf{n}

(10) The commissioner shall prepare and publish 2 summaries of the statements received.

3 (11) The commissioner shall prepare and publish such 4 other reports as he may deem appropriate.

5 (12) The commissioner shall provide for wide public 6 dissemination of summaries and reports.

7 (13) The commissioner shall have the authority to 8 investigate all statements filed pursuant to the provisions 9 of Title 23, R.C.M. 1947, and shall also investigate alleged 10 failures to file any statement or the alleged falsification 11 of any statement filed pursuant to the provisions of Title 12 23, R.C.M. 1947. Upon the submission of a written complaint 13 by any individual, the commissioner shall also 'investigate 14 any other alleged violation of the provisions of Title 23, 15 R.C.M. 1947, or any rule or regulation adopted pursuant 16 thereto.

17 (14) The commissioner shall promulgate and publish 18 rules and regulations to carry out the provisions of Title 19 23, R.C.M. 1947, and shall promulgate such rules in conformance with the Montana Administrative Procedure Act. 20

21 (15) The commissioner shall at the close of each 22 fiscal year report to the legislature and the governor 23 concerning the action he has taken, including the names, 24 salaries, and duties of all individuals in his employ and 25 the money he has disbursed. The commissioner shall also

-21-

1 make further reports on the matters within his jurisdiction as the legislature may prescribe and shall also make 2 3 recommendations for further legislation as may appear desirable. 4

(16) The commissioner shall be responsible 5 for preparing, administering and allocating the budget for his 6 7 office.

8 (17) The commissioner shall have the power to inspect 9 any records, accounts or books that must be kept pursuant to 10 the provisions of Title 23, R.C.M. 1947, which are held by 11 any political committee or candidate so long as such 12 inspection is made during reasonable office hours.

13 (18) The commissioner shall have the power to issue 14 orders of noncompliance as prescribed by section 12.

15 (19) The commissioner shall exercise all of the powers 16 conferred upon him by this act or any other provision of 17 state law in any jurisdiction or political subdivision of 18 the state.

(20) After receiving the final campaign contribution 19 20 and expenditure report filed as required by Title 23, R.C.M. 21 1947, the commissioner shall inform the secretary of state. 22 or the city or county clerk and recorder that each candidate 23 who has been properly elected to any public office has filed 24 his final contribution and expenditure report as specified 25 in section 3 of this act.

-22-

SB 76

1 (21) The commissioner shall have the authority to 2 administer oaths and affirmations, subpoena witnesses, 3 compel their attendance, take evidence, and require the production of any books, papers, correspondence, memoranda, 4 5 bank account statements of a political committee or candidate, or other records which are relevant or material 6 for the purpose of conducting any investigation pursuant to 7 8 the provisions of Title 23, R.C.M. 1947.

9 Section 12. Examination of statements and issuance of 10 orders of noncompliance. (1) Each statement filed with the commissioner during an election or within sixty (60) days 11 12 thereafter shall be inspected within ten (10) days after the date upon which the statement is filed. If a person has not 13 satisfied the provisions of Title 23, R.C.M. 1947, the 14 15 commissioner shall immediately notify a person of the 16 noncompliance. Such an order of noncompliance shall be 17 issued when:

18 (a) upon examination of the official ballot, it 19 appears that the person has failed to file a statement as 20 required by law or that a statement filed by a person does 21 not conform to law; or

(b) it is determined that a statement filed with the
commissioner does not conform to the requirements of Title
23, R.C.M. 1947, or that a person has failed to file a
statement required by law.

-23-

SB 76

1 (2) If an order of noncompliance is issued during a campaign period, or within sixty (50) days after an 2 3 election, a candidate or political committee shall submit 4 the necessary information five (5) days after receiving the notice of noncompliance. Upon a failure to submit the 5 required information within the time 6 specified. the appropriate county attorney or the commissioner shall have 7 8 the authority to initiate a civil or criminal action pursuant to the procedures outlined in section 13. 9

10 (3) If an order of noncompliance is issued during any 11 other period than that described in subsection (2), a 12 candidate or political committee shall submit the necessary 13 information within ten (10) days after receiving the notice 14 of noncompliance. Upon a failure to submit the required 15 information within the time specified, the appropriate county attorney or the commissioner shall initiate a civil 16 17 or criminal action pursuant to the procedures outlined in section 13. 18

19 (4) A candidate or political treasurer aggrieved by 20 the issuance of an order of noncompliance may seek judicial 21 review in the district court of the county in which the 22 candidate resides or the county in which the political 23 committee has its headquarters. All petitions for judicial 24 review filed pursuant to this act shall be expeditiously 25 reviewed by the appropriate district court.

-24-

SB 76-

1 (5) Within one hundred and twenty (120) days after the 2 date of each election, the commissioner shall examine and 3 compare each statement or report filed with the commissioner pursuant to the provisions of Title 23. R.C.M. 1947, to 4 5 determine whether a statement or report conforms to the 6 provisions of the law. The examination shall include a 7 comparison of all reports and statements received by the 8 commissioner pursuant to the requirements of Title 23. 9 R.C.M. 1947. The commissioner may investigate the source and authenticity of any contribution or expenditure listed 10 in any report or statement filed pursuant to Title 23, 11 12 R.C.M. 1947, or the alleged failure to report any 13 contribution or expenditure required to be reported pursuant 14 to Title 23, R.C.M. 1947.

Section 13. Prosecutions and powers of the county 15 16 attorney. (1) When the commissioner determines that there 17 appears to be sufficient evidence to justify a civil or -18 criminal prosecution as specified in section 18, he shall notify the county attorney of the county in which the 19 alleged violation occurred and shall arrange to transmit to 20 21 the county attorney all information relevant to the alleged violation. If the county attorney fails to initiate the 22 23 appropriate civil or criminal action within thirty (30) days 24 after he receives notification of the alleged violation, the 25 commissioner may then initiate the appropriate legal action. -25-SB 76

1 (2) A county attorney may at any time prior to the 2 expiration of the thirty (30) day time period specified in 3 subsection (1) waive his right to prosecute and thereby 4 authorize the commissioner to initiate the appropriate civil 5 or criminal action as specified in section 18.

6 (3) The provisions of subsection (1) do not apply to a 7 situation in which the alleged violation has been committed 8 by the county attorney of a county. In this instance, the 9 commissioner is authorized to directly prosecute any alleged 10 violation of Title 23, R.C.M. 1947.

11 (4) If a prosecution is undertaken by the 12 commissioner, all court costs associated with the 13 prosecution shall be paid by the state of Montana.

14 (5) Nothing in this act shall prevent a county 15 attorney from inspecting any records, accounts, or books 16 which must be kept pursuant to the provisions of Title 23, 17 R.C.M. 1947, that are held by any political committee or 18 candidate involved in an election to be held within the 19 county. However, such inspections must be conducted during 20 reasonable office hours.

21 (6) A county attorney shall have the authority to 22 administer oaths and affirmations, subpoena witnesses, 23 compel their attendance, take evidence, and require the 24 production of any books, correspondence, memoranda, bank 25 account statements of a political committee or candidate, or -26- S3 76

SB 0076/02

other records which are relevant or material for the purpose 1 2 of conducting any investigation pursuant to the provisions of Title 23, R.C.M. 1947. 3

4 Section 14. Right to inspect current accounts and 5 reports. Every individual shall have the right to inspect 6 any report or current account that must be kept or filed 7 pursuant to the provisions of Title 23. R.C.M. 1947. but 8 only if such inspection will occur during reasonable office 9 hours and in such a manner that normal office functions will 10 not be unnecessarily interrupted.

11 Section 15. Duties of county clerk and recorder. 12 (1) A county clerk and recorder shall maintain all records 13 and statements filed pursuant to the provisions of Title 23. 14 R.C.M. 1947, for a period of ten (10) years from the date of 15 receipt.

16 (2) A county clerk and recorder shall accept and file 17 any information voluntarily supplied that exceeds the 18 requirements of Title 23, R.C.M. 1947.

19 (3) A county clerk and recorder shall file, code, and 20 cross-index all reports and statements filed as prescribed 21 by the commissioner.

22 (4) A county clerk and recorder shall make statements 23 and other information filed with his office available for public inspection and copying during regular office hours, 24 25 and make copying facilities available free of charge or at a -27-SB 76

1 charge not to exceed actual cost.

2 Section 16. Names not to be printed on ballot. 3 (1) The name of a candidate shall not be printed on the 4 official ballot for a general or special election if the 5 candidate or a political treasurer for a candidate fails to 6 file any statement as required by Title 23, R.C.M. 1947.

7 (2) A vacancy on an official ballot under this section 8 may be filled in the manner provided by law, but not by the 9 name of the same candidate.

(3) In carrying out the mandate of this section, the 10 11 commissioner must by a written statement notify the secretary of state or the city or county clerk or the clerk 12 13 of a school district, that a candidate, or a candidate's 14 political treasurer, has not complied with the provisions of 15 Title 23, R.C.M. 1947, as described in subsection (1) and 16 that a candidate's name should not be printed on the 17 official ballot.

18 Section 17. Certificates of election may be withheld. 19 No certificate of election shall be granted to any candidate until his political treasurer has filed the reports and 20 21 statements that must be filed pursuant to the provisions of 22 Title 23. R.C.M. 1947. No candidate for an elective office 23 may assume the powers and duties of that office until he has received a certificate of election as provided by law. A 24 25 certificate of election shall only be issued by the public -28-S3 76

1 (5) Within one hundred and twenty (120) days after the 2 date of each election, the commissioner shall examine and compare each statement or report filed with the commissioner 3 4 pursuant to the provisions of Title 23. R.C.M. 1947, to 5 determine whether a statement or report conforms to the 6 provisions of the law. The examination shall include a 7 comparison of all reports and statements received by the 8 commissioner pursuant to the requirements of Title 23, R.C.M. 1947. The commissioner may investigate the source 9 and authenticity of any contribution or expenditure listed 10 in any report or statement filed pursuant to Title 23, 11 R.C.M. 1947, or the alleged failure to report any 12 13 contribution or expenditure required to be reported pursuant 14 to Title 23, R.C.M. 1947.

Section 13. Prosecutions and powers of the county 15 attorney. (1) When the commissioner determines that there 16 appears to be sufficient evidence to justify a civil or 17 18 criminal prosecution as specified in section 18, he shall notify the county attorney of the county in which the 19 20 alleged violation occurred and shall arrange to transmit to 21 the county attorney all information relevant to the alleged violation. If the county attorney fails to initiate the 22 23 appropriate civil or criminal action within thirty (30) days 24 after he receives notification of the alleged violation, the 25 commissioner may then initiate the appropriate legal action. SB 76 -251 (2) A county attorney may at any time prior to the 2 expiration of the thirty (30) day time period specified in 3 subsection (1) waive his right to prosecute and thereby 4 authorize the commissioner to initiate the appropriate civil 5 or criminal action as specified in section 18.

6 (3) The provisions of subsection (1) do not apply to a 7 situation in which the alleged violation has been committed 8 by the county attorney of a county. In this instance, the 9 commissioner is authorized to directly prosecute any alleged 10 violation of Title 23, R.C.M. 1947.

11 (4) If a prosecution is undertaken by the 12 commissioner, all court costs associated with the 13 prosecution shall be paid by the state of Montana.

14 (5) Nothing in this act shall prevent a county 15 attorney from inspecting any records, accounts, or books 16 which must be kept pursuant to the provisions of Title 23, 17 R.C.M. 1947, that are held by any political committee or 18 candidate involved in an election to be held within the 19 county. However, such inspections must be conducted during 20 reasonable office hours.

(6) A county attorney shall have the authority to administer oaths and affirmations, subpoena witnesses, compel their attendance, take evidence, and require the production of any books, correspondence, memoranda, bank account statements of a political committee or candidate, or

-26-

SB 0076/02

other records which are relevant or material for the purpose
 of conducting any investigation pursuant to the provisions
 of Title 23, R.C.M. 1947.

4 Section 14. Right to inspect current accounts and 5 reports. Every individual shall have the right to inspect 6 any report or current account that must be kept or filed 7 pursuant to the provisions of Title 23, R.C.M. 1947, but 8 only if such inspection will occur during reasonable office 9 hours and in such a manner that normal office functions will 10 not be unnecessarily interrupted.

Section 15. Duties of county clerk and recorder.
(1) A county clerk and recorder shall maintain all records
and statements filed pursuant to the provisions of Title 23,
R.C.M. 1947, for a period of ten (10) years from the date of
receipt.

16 (2) A county clerk and recorder shall accept and file
17 any information voluntarily supplied that exceeds the
18 requirements of Title 23, R.C.M. 1947.

(3) A county clerk and recorder shall file, code, and
cross-index all reports and statements filed as prescribed
by the commissioner.

(4) A county clerk and recorder shall make statements
and other information filed with his office available for
public inspection and copying during regular office hours,
and make copying facilities available free of charge or at a
-27- S3 76

1 charge not to exceed actual cost.

2 Section 16. Names not to be printed on ballot. 3 (1) The name of a candidate shall not be printed on the 4 official ballot for a general or special election if the 5 candidate or a political treasurer for a candidate fails to 6 file any statement as required by Title 23, R.C.M. 1947.

7 (2) A vacancy on an official ballot under this section
8 may be filled in the manner provided by law, but not by the
9 name of the same candidate.

10 (3) In carrying out the mandate of this section, the 11 commissioner must by a written statement notify the 12 secretary of state or the city or county clerk or the clerk 13 of a school district. that a candidate, or a candidate's 14 political treasurer, has not complied with the provisions of 15 Title 23, R.C.M. 1947, as described in subsection (1) and 16 that a candidate's name should not be printed on the 17 official ballot.

18 Section 17. Certificates of election may be withheld. 19 No certificate of election shall be granted to any candidate 20 until his political treasurer has filed the reports and 21 statements that must be filed pursuant to the provisions of 22 Title 23, R.C.M. 1947. No candidate for an elective office 23 may assume the powers and duties of that office until he has 24 received a certificate of election as provided by law. A 25 certificate of election shall only be issued by the public -28-\$3 76

•

1

2

official responsible for issuing a certificate or commission 1 2 after receiving written assurance from the commissioner that 3 a candidate has filed all of the reports that must be filed 4 pursuant to the provisions of Title 23, R.C.M. 1947.

5 Section 18. Penalties. (1) A person who falsely 6 reports KNOWINGLY SUBMITS A FALSE REPORT or deliberately 7 fails to include any information required by Title 23. 8 R.C.M. 1947, or who falsely -- reports KNOWINGLY SUBMITS A 9 FALSE REPORT or deliberately fails to report any 10 contribution or expenditure as required by Title 23. R.C.M. 11 1947, may be guilty of false swearing, or unsworn falsification to authorities as applicable and upon 12 13 conviction shall be punished as provided in sections 94-7-203 or 94-7-204 for each separate violation. 14

15 (2) Any person who accepts a contribution prohibited 16 by Title 23, R.C.M. 1947, or makes a contribution in excess 17 of the amounts specified in Title 23, R.C.M. 1947, or in any 18 manner other than that provided in Title 23, R.C.M. 1947, is 19 guilty of a violation and upon conviction shall be fined not 20 to exceed one thousand dollars (\$1,000) or be imprisoned in the county jail for a term not to exceed six (6) months, or 21 22 both, for each separate violation.

(3) Any person who violates any other provision of 23 Title 23, R.C.M. 1947, upon conviction, shall be fined not 24 25 to exceed one thousand dollars (\$1,000) or be imprisoned in -29-SB 76

the county jail for a term not to exceed six (6) months, or both, for each separate violation.

3 (4) If a court of competent jurisdiction finds that 4 the violation of any provision of Title 23, R.C.M. 1947, by 5 any candidate or political committee probably affected the 6 outcome of any election, the result of that election may be 7 held void and a special election held within sixty (60) days of that finding, or where the violation occurred during a 8 primary election. the court may direct the appropriate 9 political party to select a new candidate according to the 10 provisions of state law and the custom of the party. Any 11 12 action to void an election shall be commenced within one (1) year of the date of the election in question. 13

14 (5) Except as provided in subsection (4), any action 15 brought pursuant to the provisions of Title 23, R.C.M. 1947, 16 must be commenced within four (4) years after the date when 17 the violation occurred.

18 (6) In addition to all other penalties prescribed by this act: 19

20 (a) Any candidate who is convicted of violating any 21 provision of Title 23, R.C.M. 1947, shall be ineligible to 22 be a candidate for any public office in the state of Montana for a period of five (5) years from the date of conviction; 23 (b) Any campaign treasurer who is convicted of 24 25 violating any provision of Title 23, R.C.M. 1947, shall be -30-SB 76

SB 0076/02

ineligible to be a candidate for any public office or to
 hold the position of campaign treasurer in any campaign in
 the state of Montana for a period of five (5) years from the
 date of conviction.

5 (7) In any action brought pursuant to the provisions 6 of Title 23, R.C.M. 1947, the appropriate state district 7 court shall have the power to enjoin any person to prevent 8 the doing of any act herein prohibited, or to compel the 9 performance of any act herein required.

10 (8) Nothing in this section shall prevent a county
11 attorney or the commissioner from seeking a penalty
12 otherwise specifically provided for in Title 23, R.C.M.
13 1947.

14 (9) All fines and forfeitures imposed pursuant to this15 section shall be deposited in the state general fund.

16 Section-19---Citizenis--right--to--suc---Any---person 17 residing--within--a-jurisdiction-in-which-an-election-occurs 18 may-suc-for-injunctive-relief-to--enjoin--violations--or--to 19 compel--compliance--with--the-provisions-of-Witle-237-R.C.M. 1947 -- Howevery-a-court--may--not--entertain--a--suit--filed 20 21 pursuant--to--this--section-unless-the-plaintiff-has-filed-a 22 complaint-with-the-commissioner-prior-to-seeking--injunctive 23 relief.---The--court-may-award-to-a-plaintiff-or-a-defendant 24 who-prevails-his-costs-of-litigationy--including--reasonable 25 attorney_s-fees.

-31-

S3 76

1 Section 19. Secretary of state must furnish copies of 2 this act to appropriate officials. The secretary of state 3 shall, at the expense of the state, furnish the county 4 clerk, and the city and town clerks, copies of Title 23, 5 chapter 47, R.C.M. 1947. The public official with whom a 6 candidate files a declaration or certificate of nomination 7 shall transmit a copy of Title 23, chapter 47, R.C.M. 1947, 8 to the candidate. Such copies shall also be furnished to 9 any other person required to file a statement. Upon his own information, or at the written request of any voter, the 10 11 secretary of state shall provide a copy of Title 23, chapter 47, R.C.M. 1947, to any other individual who may be a 12 13 candidate, or who may otherwise be required to make a 14 statement required by this act.

15 Section 20. Section 23-4701, R.C.M. 1947, is amended 16 to read as follows:

17 "23-4701, Violation of election laws by certain 18 officers a felony misdemeanor. Every person charged with 19 the performance of any duty, under the provisions of any law 20 of this state relating to elections, or the registration of 21 the names of electors, or the canvassing of the returns of election, who willfully neglects or refuses to perform such 22 23 duty, or who, in his official capacity, knowingly and 24 fraudulently acts in contravention or violation of any of the provisions of such laws, is--unless--a---different 25 -32-SB 76

1 punishment--for-such-acts-or-omissions-is-prescribed-by-this 2 code; punishable by fine not exceeding one thousand dollars 3 (\$1,000), or by imprisonment in the-state-prison a county 4 jail not exceeding five-years six (6) months, or both." 5 Section 21. Severability. It is the intent of the 6 legislative assembly that if part of this act is invalid, all valid parts that are severable from the invalid part 7 8 remain in effect. If a part of this act is invalid in one 9 or more of its applications, the part remains in effect in 10 all valid applications that are severable from the invalid 11 applications.

Section <u>22</u>. Effective date. This act shall become
 effective on-January-17-19767-and UPON PASSAGE AND APPROVAL,
 <u>EXCEPT THAT</u> the first reporting period for any existing
 candidate or political committee shall begin on the
 effective-date-of-this-act JANUARY 1, 1976.

Section 23. Sections 23-4722, 23-4725, 23-4726,
23-4728.1, 23-4729, 23-4730, 23-4731, 23-4733 through
23-4736, 23-4750, 23-4755, 23-4761, 23-4769, 23-4772, and
23-4775, R.C.M. 1947, are repealed.

-End-

-33-