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LC 1059

INTRODUCED BILL

Zhouse BILL NO. 507 1 INTRODUCED BY - tendall by request of 2 3 dlept Intergonermental Relations "AN ACT TO RECODIFY THE A BILL FOR AN ACT ENTITLED: EXAMINATION DUTIES OF THE DEPARTMENT OF INTERGOVERNMENTAL 5 RELATIONS; REVISING PRESENT LANGUAGE AND ADDING SECTIONS TO 6 CLARIFY THE AUDIT PROCESS; PROVIDING FOR AUDITS BY LICENSED 7 PUBLIC ACCOUNTANTS OF FIRMS OF PUBLIC ACCOUNTANTS; AMENDING 8 SECTION 75-6323, R.C.M. 1947; REPEALING SECTIONS 82-4501 9 THROUGH 82-4514, R.C.M. 1947; AND PROVIDING A DELAYED 10 11 EFFECTIVE DATE." 12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 13 Section 1. Definition. Unless the context requires 14 otherwise, in this chapter "department" means the department 15 of intergovernmental relations. 16 Section 2. Audit duties of department. (1) The 17 18 department shall audit the affairs of all: (a) counties: 19 (b) incorporated cities and towns; 20 school districts; 21 (c) 22 (d) school district extracurricular fund for pupil 23 functions; (e) irrigation districts; 24

25 (f) conservancy districts;

(g) fire districts and volunteer fire departments in
 unincorporated areas, towns, and villages supported by a
 mill levy;

(h) fire department relief associations.

5 (2) Each audit shall be made annually and shall cover 6 the immediately preceding fiscal year of the governmental 7 entity.

8 (3) Each annual audit shall be initiated not later
9 than twelve (12) months from the close of the fiscal year
10 for which the audit is conducted.

11 (4) In lieu of the annual audits required by the 12 department, the department may, with the consent of or at 13 the request of the respective governmental entities, 14 contract out such annual audits with a public accountant or 15 firm of public accountants who are licensed under the laws 16 of Montana.

17 Section 3. Audit purpose. The purpose of the audit of 18 the affairs of the governmental entities as set forth in 19 this chapter shall be to insure constituent interests by 20 determining that compliance with all appropriate statutes and regulations is accomplished; 21 that the financial 22 condition and operations of the entities are reasonably 23 conducted and reported; that the stewardship of such 24 entities is conducted in such a manner as to preserve and 25 protect the public trust and to accomplish, with economy and

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efficiency, the duties and responsibilities of the entities
 in accordance with the legal requirements imposed and the
 desires of the public.

Section 4. Audit scope. Each annual audit shall be a 4 5 comprehensive audit of the affairs of the governmental entity, including comment on the balance sheet, results of 6 7 operations, compliance with state statutes and regulations. 8 recommendations for improvement, and any other comments 9 deemed pertinent by the auditor, and including his 10 expression of opinion as to the adequacy of the financial 11 presentations. Each such annual audit required shall be made 12 in accordance with generally accepted governmental auditing 13 standards.

14 Section 5. Audit exit review conference. Upon 15 completion of the field work of each audit, the in-charge 16 auditor is required to hold with the appropriate officials 17 an exit review conference in which the audit results shall 18 be discussed.

Section 6. Audit reports content. The audit reports
 shall contain but are not limited to the following:

(1) financial statements that conform with the
generally accepted governmental accounting principles and
which, insofar as possible, present the financial position
and results of financial operations for each fund of the
governmental entity;

1 (2) an expression of opinion regarding the financial 2 statements, taken as a whole, or an assertion to the effect that an opinion cannot be expressed; when an overall opinion 3 cannot be expressed, the reasons therefor should be stated; 4 (3) a statement that previously noted deficiencies or 5 6 recommendations contained in previous audit reports have 7 been acted upon by adoption as recommended, adoption with 8 modification. or rejection; and (4) disclosure of any lack of compliance with state 9

10 statutes or regulations, as well as any operating 11 deficiencies or recommendations for improvement.

12 Section 7. Audit reports -- issuance and filing.
13 (1) Within sixty (60) days after the completion of the
14 field work, the department shall issue audit reports as
15 follows:

16 (a) county audit reports to county commissioners, the 17 county clerk and recorder, and the county attorney;

18 (b) city or town audit reports to the city or town
19 governing body, the city or town chief financial officer,
20 the city or town chief executive, and the city or town
21 attorney;

(c) school district audit reports to the trustees, the county superintendent of schools, the state superintendent of public instruction, the county attorney, and the clerk of the school district;

-3-

1 (d) school district extracurricular fund audit reports 2 to the trustees, the county superintendent of schools, the 3 state superintendent of public instruction, the county 4 attorney, and the fund administrator;

5 (e) fire district or volunteer fire department audit 6 reports to the trustees, the county attorney, and the clerk 7 and recorder of the county in which the fire district or 8 fire department is located;

9 (f) conservancy district audit reports to the board of 10 directors, the state department of natural resources and 11 conservation, the district court, and the county 12 attorney(s);

13 (g) fire department relief association audit reports
14 to the trustees, the city or town attorney, and the
15 respective city or town clerk; and

16 (h) irrigation district audit reports to the board of 17 commissioners, the district court, and the county 18 attorney(s);

19 (2) In cases where a violation of law or 20 nonperformance of duty is found on the part of an officer, 21 employee or board, the officer, employee or board must be 22 proceeded against by the attorney general or county, city or 23 town attorney as provided by law. The county, city or town 24 attorney shall report to the department within thirty (30) 25 days after receiving the audit report from the department, the proceedings instituted or to be instituted relating to the violations of law and nonperformance of duty. If the county, city or town attorney fails or refuses to prosecute the case, the department may employ an attorney to prosecute the case at the expense of the respective governmental entity.

7 (3) All audit reports issued by the department are to
8 be maintained on file at an appropriate location and open to
9 public inspection.

10 Section 8. Audit report -- reply by governing bodies. 11 (1) Upon receipt of the audit report the governing bodies 12 of each audited entity shall review the contents, and within 13 thirty (30) days shall notify the department in writing as 14 to what action they plan to take on any deficiencies or recommendations contained in the audit report. If no 15 deficiencies or recommendations appear in the audit report. 16 17 notification shall not be required.

18 (2) Notification to the department shall include a 19 statement by the governing bodies that noted deficiencies or 20 recommendations for improvement have been acted upon by 21 adoption as recommended, adoption with modification, or 22 rejection.

23 Section 9. Audit report -- publication. After the 24 expiration of the thirty (30) day period provided for in 25 section [8 of this act], the department shall send a copy of

-6-



1 the general comments section of each annual audit report to a newspaper of general circulation for publication. 2 3 However, the general comments section of each annual county audit report shall be sent to the official newspaper of the 4 5 county for publication. The publication shall include a 6 statement to the effect that the audit report is on file in 7 its entirety and open to public inspection. Publication 8 costs shall be borne by the audited governmental entity.

9 Section 10. Audit fees. The department shall charge 10 audit fees based upon the costs incurred by the department 11 in the conduct of each annual audit. All audit fees herein 12 provided shall be paid by the governmental entity to the 13 state treasurer and credited to the state general fund.

14 Section 11. Audit by independent accountant/auditor. 15 (1) In lieu of the annual audits required of the 16 department, the department may, with the consent of or at 17 the request of the respective governmental entities, 18 contract out such annual audits with a public accountant or 19 firm of public accountants who are licensed under the laws 20 of Montana.

(2) The department shall establish rules governing the
administration of the contracts between the department, the
independent accountant/auditor, and the governmental
entities. These rules and regulations shall include, but
not be limited to:

(a) establishment of criteria for the selection of the
 independent accountant/auditor;

3 (b) contract form and content; and

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(c) standards of audit and reporting.

5 Section 12. Audit advisory council. Pursuant to the authority contained in section 82A-110, there shall be 6 created an audit advisiory council for the purpose of 7 8 providing a continuing review of the audit process and 9 procedures contained in this chapter. The composition, 10 duties and procedures of the audit advisory council shall be 11 determined under the statutory guidelines contained in section 82A-110. 12

13 Section 13. Access to public accounts -- actions to 14 compel. (1) The department may count the cash, verify the 15 bank accounts, and verify all accounts of a public officer 16 whose accounts it is examining under law. If an officer of 17 any county, city, town, school, or other governmental entity 18 referred to in this act. refuses to accord the department 19 access during an audit of the officer's accounts to his 20 cash, bank accounts, or any of the papers, vouchers or 21 records of his office, or, if the department finds a 22 shortage of cash, the department shall immediately file a 23 preliminary report showing the refusal of that officer or 24 the existence of the shortage and the approximate amount of 25 the shortage, with the respective county, city or town

-7-

-8-

1 attorney and the governing body of the governmental entity.
2 Upon filing of the statement, the officer shall
3 immediately be suspended from the duties and emoluments of
4 his office, and the governing body of such governmental
5 entity shall appoint some qualified person to the office,
6 pending completion of the audit.

7 (2) Upon the completion of the audit by the department, if a shortage of cash existed in the accounts of 8 the officer, the department shall file with the governing 9 body of the governmental entity a final report of the audit, 10 showing the shortage. The right of the officer to the 11 office is then forfeited, and the office becomes vacant as 12 13 of the date of the suspension of the officer. The person 14 appointed to the office upon the suspension of the officer shall hold the office until the election and qualification 15 16 of his successor, as provided by law.

17 (3) An officer whose right to office has been 18 forfeited may, within ten (10) days after the filing of the 19 department's final report or audit, begin in the district 20 court of the proper judicial district a proceeding in quo 21 warranto to test the right of his successor to hold the 22 office, and to test the accuracy of the final report and 23 audit of the department.

24 Section 14. Duty of officers to aid in audit. The 25 officers and employees of the governmental entities referred 1 to in this act shall afford all reasonable facilities for 2 the department's audit and shall furnish information to the 3 department under oath in a manner prescribed by the 4 department.

5 Section 15. Power to examine books and papers. The 6 department may examine any books, papers, accounts and 7 documents in the office or possession of any governmental 8 entity referred to in this act, and may send for persons or 9 papers and examine under oath any person concerning them.

Section 16. Special audits. (1) In addition to the annual audits required by section [2 of this act], the department may at any time conduct a special audit of the affairs of any governmental entity referred to in this act. (2) The fee for the special audit shall be a charge based upon the costs incurred by the department in the conduct of such special audit. The audit fee herein

17 provided shall be paid by the governmental entity to the 18 state treasurer and credited to the state general fund.

19 Section 17. Accounting methods. The department shall 20 prescribe the general methods and details of accounting for 21 the receipt and disbursement of all monies belonging to 22 governmental entities referred to in this act, and shall 23 establish in those offices general methods and details of 24 accounting. All governmental entity officers shall conform 25 with the standards prescribed by the department.

-10-



LC 1059

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Section 18. Section 75-6323, R.C.M. 1947, is amended
 to read as follows:

3 "75-6323. Extracurricular fund for pupil functions. The government of the pupils of the school within a district 4 5 or the administration of a school on behalf of the pupils may establish an extracurricular fund for the purposes of 6 7 the receipts and expenditures of money collected for pupil 8 extracurricular functions with the approval of the trustees 9 of the district. All extracurricular moneys of any pupil 10 organization of the school shall be deposited and expended 11 by check from a bank account maintained for the 12 extracurricular fund.

13 An accounting system for the extracurricular fund 14 recommended by the state---examiner department of 15 intergovernmental relations shall be implemented by the 16 trustees. Such accounting system shall provide for:

17 (1) the internal control of the cash receipts and18 expenditures of the money; and

19 (2) a general account that can be reconciled with the 20 bank account for the extracurricular fund and reconciled 21 with the detailed accounts within the extracurricular fund 22 maintained for each student function.

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 The-trustees-of-the--district--shall--cause--an--annual

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 audit--of--the--extracurricular--fund-by-retaining-the-state

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 examiner-to-perform-such-audit---fee--of--eighty--dollars

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(680)-per-day-per-man-shall-be-paid-from-the-extracurricular 1 fund-or-district-moneys-to-the-state-exeminer-for-deposit-in 2 the-state-treasury-to-the-gredit-of-the-general-fund; 3 The--auditor--shall--file-a-certified-copy-of-the-audit 4 5 report -- with --- the --- county --- superintendent --- The --- county 6 superintendent -- shall -- publish -- notice - in - a - newspaper - of - the district-or-county-of-the-filing-and-the--fact--that--it--is 7 8 open-to-public-inspection-" 9 Section 19. Sections 82-4501 through 82-4514, R.C.M. 10 1947, are repealed. 11 Section 20. This act shall become effective on July 1,

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-12-

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1976.

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## SECOND READING

## MISSING

LC 1059

1 <u>House</u> BILL NO. 507 2 INTRODUCED BY <u>tendel ty request of</u> 3 Alept Baterganin minited Relations A BILL FOR AN ACT ENTITLED: "AN ACT TO RECODIFY THE EXAMINATION DUTIES OF THE DEPARTMENT OF INTERGOVERNMENTAL 5 RELATIONS; REVISING PRESENT LANGUAGE AND ADDING SECTIONS TO 6 7 CLARIFY THE AUDIT PROCESS: PROVIDING FOR AUDITS BY LICENSED 8 PUBLIC ACCOUNTANTS OR FIRMS OF PUBLIC ACCOUNTANTS; AMENDING 9 SECTION 75-6323, R.C.M. 1947; REPEALING SECTIONS 82-4501 THROUGH 82-4514, R.C.M. 1947; AND PROVIDING A DELAYED 10 EFFECTIVE DATE." 11 12

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA; 13 Section 1. Definition. Unless the context requires 14 15 otherwise, in this chapter "department" means the department 16 of interjovernmental relations.

Section 2. Audit duties of department. (1) The 17 department shall audit the affairs of all: 18

19 (a) counties:

20 (b) incorporated cities and towns;

21 (c) school districts:

(d) school district extracurricular fund for pupil 22 23 functions:

(e) irrigation districts; 24

25 (f) conservancy districts;

> THIRD READING

1 (q) fire districts and volunteer fire departments in 2 unincorporated areas, towns, and villages supported by a 3 mill levv;

(h) fire department relief associations.

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5 (2) Each audit shall be made annually and shall cover the immediately preceding fiscal year of the governmental 6 7 entity.

8 (3) Each annual audit shall be initiated not later than twelve (12) months from the close of the fiscal year 9 10 for which the audit is conducted.

11 (4) In lieu of the annual audits required by the 12 department, the department may, with the consent of or at request of the respective governmental entities. 13 the contract out such annual audits with a public accountant or 14 15 firm of public accountants who are licensed under the laws 16 of Montana.

17 Section 3. Audit purpose. The purpose of the audit of 18 the affairs of the governmental entities as set forth in 19 this chapter shall be to insure constituent interests by 20 determining that compliance with all appropriate statutes 21 and regulations is accomplished; that the financial 22 condition and operations of the entities are reasonably 23 conducted and reported; that the stewardship of such 24 entities is conducted in such a manner as to preserve and 25 protect the public trust and to accomplish, with economy and

-- HB 507

1 efficiency, the duties and responsibilities of the entities in accordance with the legal requirements imposed and the desires of the public.

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4 Section 4. Audit scope. Each annual audit shall be a 5 comprehensive audit of the affairs of the governmental 6 entity, including comment on the balance sheet, results of -7 operations, compliance with state statutes and regulations, recommendations for improvement, and any other comments 8 9 deemed pertinent by the auditor, and including his 10 expression of opinion as to the adequacy of the financial 11 presentations. Each such annual audit required shall be made 12 in accordance with generally accepted governmental auditing 13 standards.

14 Section 5. Audit exit review conference. Upon 15 completion of the field work of each audit, the in-charge 16 auditor is required to hold with the appropriate officials an exit review conference in which the audit results shall 17 18 be discussed.

19 Section 6. Audit reports content. The audit reports 20 shall contain but are not limited to the following:

21 (1) financial statements that conform with the 22 generally accepted governmental accounting principles and 23 which, insofar as possible, present the financial position 24 and results of financial operations for each fund of the 25 governmental entity;

1 (2) an expression of opinion regarding the financial 2 statements, taken as a whole, or an assertion to the effect that an opinion cannot be expressed; when an overall opinion 3 cannot be expressed, the reasons therefor should be stated; 4 (3) a statement that previously noted deficiencies or 5 recommendations contained in previous audit reports have £ been acted upon by adoption as recommended, adoption with 7 8 modification, or rejection; and

-9 (4) disclosure of any lack of compliance with state statutes or regulations, as well as any operating 10 11 deficiencies or recommendations for improvement.

12 Section 7. Audit reports -- issuance and filing. 13 (1) Within sixty (60) days after the completion of the field work, the department shall issue audit reports as 14 15 follows:

16 (a) county audit reports to county commissioners, the 17 county clerk and recorder, and the county attorney;

18 (b) city or town audit reports to the city or town 19 governing body, the city or town chief financial officer, 20 the city or town chief executive, and the city or town 21 attorney;

22 (c) school district audit reports to the trustees, the 23 county superintendent of schools, the state superintendent 24 of public instruction, the county attorney, and the clerk of the school district; 25

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(d) school district extracurricular fund audit reports
 to the trustees, the county superintendent of schools, the
 state superintendent of public instruction, the county
 attorney, and the fund administrator;

5 (e) fire district or volunteer fire department audit 6 reports to the trustees, the county attorney, and the clerk 7 and recorder of the county in which the fire district or 8 fire department is located;

9 (f) conservancy district audit reports to the board of 10 directors, the state department of natural resources and 11 conservation, the district court, and the county 12 attorney(s);

13 (g) fire department relief association audit reports
14 to the trustees, the city or town attorney, and the
15 respective city or town clerk; and

16 (h) irrigation district audit reports to the board of 17 commissioners, the district court, and the county 18 attorney(s);

(2) In cases where a violation of 19 1aw or nonperformance of duty is found on the part of an officer, 20 employee or board, the officer, employee or board must be 21 proceeded against by the attorney general or county, city or 22 town attorney as provided by law. The county, city or town 23 attorney shall report to the department within thirty (30) 24 days after receiving the audit report from the department, 25

the proceedings instituted or to be instituted relating to the violations of law and nonperformance of duty. If the county, city or town attorney fails or refuses to prosecute the case, the department may employ an attorney to prosecute the case at the expense of the respective governmental entity.

7 (3) All audit reports issued by the department are to
8 be maintained on file at an appropriate location and open to
9 public inspection.

10 Section 8. Audit report -- reply by governing bodies. 11 (1) Upon receipt of the audit report the governing bodies 12 of each audited entity shall review the contents, and within 13 thirty (30) days shall notify the department in writing as 14 to what action they plan to take on any deficiencies or 15 recommendations contained in the audit report. If no deficiencies or recommendations appear in the audit report. 16 17 notification shall not be required.

18 (2) Notification to the department shall include a 19 statement by the governing bodies that noted deficiencies or 20 recommendations for improvement have been acted upon by 21 adoption as recommended, adoption with modification, or 22 rejection.

23 Section 9. Audit report -- publication. After the 24 expiration of the thirty (30) day period provided for in 25 section [8 of this act], the department shall send a copy of -6-HB5507

-5-

the general comments section of each annual audit report to 1 2 а newspaper of general circulation for publication. 3 However, the general comments section of each annual county 4 audit report shall be sent to the official newspaper of the county for publication. The publication shall include a 5 6 statement to the effect that the audit report is on file in 7 its entirety and open to public inspection. Publication 8 costs shall be borne by the audited governmental entity.

9 Section 10. Audit fees. The department shall charge audit fees based upon the costs incurred by the department in the conduct of each annual audit. All audit fees herein provided shall be paid by the governmental entity to the state treasurer and credited to the state general fund.

14 Section 11. Audit by independent accountant/auditor.
15 (1) In lieu of the annual audits required of the
16 department, the department may, with the consent of or at
17 the request of the respective governmental entities,
18 contract out such annual audits with a public accountant or
19 firm of public accountants who are licensed under the laws
20 of Montana.

21 (2) The department shall establish rules governing the 22 administration of the contracts between the department, the 23 independent accountant/auditor, and the governmental 24 entities. These rules and regulations shall include, but 25 not be limited to: (a) establishment of criteria for the selection of the
 independent accountant/auditor;

(b) contract form and content; and

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4 (c) standards of audit and reporting.

5 Section 12. Audit advisory council. Pursuant to the 6 authority contained in section 82A-110, there shall be 7 created an audit advisiory council for the purpose of 8 providing a continuing review of the audit process and 9 procedures contained in this chapter. The composition. 10 duties and procedures of the audit advisory council shall be determined under the statutory guidelines contained in 11 1.2 section 82A-110.

13 Section 13. Access to public accounts -- actions to 14 compel. (1) The department may count the cash, verify the 15 bank accounts, and verify all accounts of a public officer 16 whose accounts it is examining under law. If an officer of 17 any county, city, town, school, or other governmental entity 18 referred to in this act, refuses to accord the department 19 access during an audit of the officer's accounts to his 20 cash, bank accounts, or any of the papers, vouchers or 21 records of his office, or, if the department finds a 22 shortage of cash, the department shall immediately file a 23 preliminary report showing the refusal of that officer or 24 the existence of the shortage and the approximate amount of 25 the shortage, with the respective county, city or town

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attorney and the governing body of the governmental entity.
 Upon filing of the statement, the officer shall
 immediately be suspended from the duties and emoluments of
 his office, and the governing body of such governmental
 entity shall appoint some gualified person to the office,
 pending completion of the audit.

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(2) Upon the completion of the audit by the 7 department, if a shortage of cash existed in the accounts of 8 the officer, the department shall file with the governing 9 10 body of the governmental entity a final report of the audit, showing the shortage. The right of the officer to the 11 office is then forfeited, and the office becomes vacant as 12 13 of the date of the suspension of the officer. The person 14 appointed to the office upon the suspension of the officer shall hold the office until the election and qualification 15 16 of his successor, as provided by law.

17 (3) An officer whose right to office has been 18 forfeited may, within ten (10) days after the filing of the 19 department's final report or audit, begin in the district 20 court of the proper judicial district a proceeding in quo 21 warranto to test the right of his successor to hold the 22 office, and to test the accuracy of the final report and 23 audit of the department.

24 Section 14. Duty of officers to aid in audit. The 25 officers and employees of the governmental entities referred to in this act shall afford all reasonable facilities for
 the department's audit and shall furnish information to the
 department under oath in a manner prescribed by the
 department.

5 Section 15. Power to examine books and papers. The 6 department may examine any books, papers, accounts and 7 documents in the office or possession of any governmental 8 entity referred to in this act, and may send for persons or 9 papers and examine under oath any person concerning them.

10 Section 16. Special audits. (1) In addition to the 11 annual audits required by section [2 of this act], the 12 department may at any time conduct a special audit of the 13 affairs of any governmental entity referred to in this act. 14 (2) The fee for the special audit shall be a charge 15 based upon the costs incurred by the department in the conduct of such special audit. The audit fee herein 16 17 provided shall be paid by the governmental entity to the 18 state treasurer and credited to the state general fund.

19 Section 17. Accounting methods. The department shall 20 prescribe the general methods and details of accounting for 21 the receipt and disbursement of all monies belonging to 22 governmental entities referred to in this act, and shall 23 establish in those offices general methods and details of 24 accounting. All governmental entity officers shall conform 25 with the standards prescribed by the department.

-10-HB 507

-9-

Section 18. Section 75-6323, R.C.M. 1947, is amended
 to read as follows:

3 \*75-6323. Extracurricular fund for pupil functions. 4 The government of the pupils of the school within a district 5 or the administration of a school on behalf of the pupils may establish an extracurricular fund for the purposes of 6 7 the receipts and expenditures of money collected for pupil 8 extracurricular functions with the approval of the trustees of the district. All extracurricular moneys of any pupil 9 10 organization of the school shall be deposited and expended 11 by check from a bank account maintained for the 12 extracurricular fund.

An accounting system for the extracurricular fund
 recommended by the state---examiner department of
 <u>intergovernmental relations</u> shall be implemented by the
 trustees. Such accounting system shall provide for:

17 (1) the internal control of the cash receipts and18 expenditures of the money; and

(2) a general account that can be reconciled with the
bank account for the extracurricular fund and reconciled
with the detailed accounts within the extracurricular fund
maintained for each student function.

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 The-trustees-of-the--district--shall--cause--an--annual

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 sudit--of--the--extracurricular--fund-by-retaining-the-state

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 examiner-to-perform-such-audit---A--fee--of--eighty--dollars

-11-

(480)-per-day-per-man-shall-be-paid-from-the-extracurricular 1 fund-or-district-moneys-to-the-state-examiner-for-deposit-in 2 3 the-state-treasury-to-the-credit-of-the-general-fund; The--auditor--shall--file-a-certified-copy-of-the-audit 4 report--with---the---county---superintendenty---The---county 5 6 superintendent -- shall -- publish -- notice-in-a-newspaper-of-the 7 district-or-county-of-the-filing-and-the--fact--that--it--is 8 open-to-public-inspection," Section 19. Sections 82-4501 through 82-4514, R.C.M. 9 10 1947, are repealed. 11 Section 20. This act shall become effective on July 1. 12 1976.

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-12-

## SENATE COMMITTEE ON STATE ADMINISTRATION

AMENDMENTS TO HOUSE BILL NO. 507

That House Bill No. 507, third reading, be amended as follows:

Amend page 7, section 10, line 11. 1. Following: "audit" Strike: "."

Insert: ", except as follows:

for each annual audit of fire department relief associa-(a) tions, the department shall charge audit fees on the basis of the funds of the association:

(i) if the fund is more than one thousand dollars (\$1,000) and less than five thousand dollars (\$5,000), the annual audit fee shall be ten dollars (\$10);

(ii) if the fund is from five thousand dollars (\$5,000) to ten thousand dollars (\$10,000), the annual audit fee shall be twenty-five dollars (\$25);

(iii) if the fund is more than ten thousand dollars (\$10,000), the annual audit fee shall be thirty-five dollars (\$35).

(b) for each annual audit of fire districts and volunteer' fire departments, the department shall charge audit fees of seven dollars and fifty cents (\$7.50) an hour for each person engaged in the audit.

for each annual audit of irrigation districts, the (c) department shall charge audit fees of seventy dollars (\$70) a day for each person engaged in the audit.

(d) for each annual audit of conservancy districts, the department shall charge audit fees of seventy dollars (\$70) a day for each person engaged in the audit."

Amend page 8, section 12, lines 5 through 12. 2. line 4 Following: Strike: Section 12 in its entirety Renumber: All subsequent sections

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НВ 0507/02

REFERENCE BILL

1	HOUSE BILL NO. 507	1	(f) conservancy districts;
2	INTRODUCED BY KENDALL	2	(g) fire districts and volunteer fire departments in
3	(BY REQUEST OF THE DEPARTMENT OF INTERGOVERNMENTAL RELATIONS)	3	unincorporated areas, towns, and villages supported by a
4		4	mill levy;
5	A BILL FOR AN ACT ENTITLED: "AN ACT TO RECODIFY THE	5	(h) fire department relief associations.
6	EXAMINATION DUTIES OF THE DEPARTMENT OF INTERGOVERNMENTAL	6	(2) Each audit shall be made annually and shall cover
7	RELATIONS; REVISING PRESENT LANGUAGE AND ADDING SECTIONS TO	7	the immediately preceding fiscal year of the governmental
8	CLARIFY THE AUDIT PROCESS; PROVIDING FOR AUDITS BY LICENSED	8	entity.
9	PUBLIC ACCOUNTANTS OR FIRMS OF PUBLIC ACCOUNTANTS; AMENDING	9	(3) Each annual audit shall be initiated not later
10	SECTION 75-6323, R.C.M. 1947; REPEALING SECTIONS 82-4501	10	than twelve (12) months from the close of the fiscal year
11	THROUGH 82-4514, R.C.M. 1947; AND PROVIDING A DELAYED	11	for which the audit is conducted.
12	EFFECTIVE DATE."	12	(4) In lieu of the annual audits required by the
13		13	department, the department may, with the consent of or at
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	14	the request of the respective governmental entities,
15	Section 1. Definition. Unless the context requires	15	contract out such annual audits with a public accountant or
16	otherwise, in this chapter "department" means the department	16	firm of public accountants who are licensed under the laws
17	of intergovernmental relations.	17	of Montana.
18	Section 2. Audit duties of department. (1) The	18	Section 3. Audit purpose. The purpose of the audit of
19	department shall audit the affairs of all:	19	the affairs of the governmental entities as set forth in
20	(a) counties;	20	this chapter shall be to insure constituent interests by
21	(b) incorporated cities and towns;	21	determining that compliance with all appropriate statutes
22	(c) school districts;	22	and regulations is accomplished; that the financial
23	(d) school district extracurricular fund for pupil	23	condition and operations of the entities are reasonably
24	functions;	24	conducted and reported; that the stewardship of such
25	(e) irrigation districts;	25	entities is conducted in such a manner as to preserve and
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protect the public trust and to accomplish, with economy and
 efficiency, the duties and responsibilities of the entities
 in accordance with the legal requirements imposed and the
 desires of the public.

5 Section 4. Audit scope. Each annual audit shall be a 6 comprehensive audit of the affairs of the governmental 7 entity, including comment on the balance sheet, results of 8 operations, compliance with state statutes and regulations, recommendations for improvement, and any other comments 9 10 deemed pertinent by the auditor, and including his 11 expression of opinion as to the adequacy of the financial 12 presentations. Each such annual audit required shall be made 13 in accordance with generally accepted governmental auditing 14 standards.

15 Section 5. Audit exit review conference. Upon 16 completion of the field work of each audit, the in-charge 17 auditor is required to hold with the appropriate officials 18 an exit review conference in which the audit results shall 19 be discussed.

Section 6. Audit reports content. The audit reportsshall contain but are not limited to the following:

22 (1) financial statements that conform with the 23 generally accepted governmental accounting principles and 24 which, insofar as possible, present the financial position 25 and results of financial operations for each fund of the -3- HB 507 l governmental entity;

2 (2) an expression of opinion regarding the financial 3 statements, taken as a whole, or an assertion to the effect that an opinion cannot be expressed; when an overall opinion 4 5 cannot be expressed, the reasons therefor should be stated; 6 (3) a statement that previously noted deficiencies or 7 recommendations contained in previous audit reports have been acted upon by adoption as recommended, adoption with 8 9 modification, or rejection; and (4) disclosure of any lack of compliance with state 10 statutes or regulations, as well as any operating 11 deficiencies or recommendations for improvement. 12 13 Section 7. Audit reports -- issuance and filing. (1) Within sixty (60) days after the completion of the 14 15 field work, the department shall issue audit reports as 16 follows: (a) county audit reports to county commissioners, the 17 county clerk and recorder, and the county attorney; 18 (b) city or town audit reports to the city or town 19 20 governing body, the city or town chief financial officer, 21 the city or town chief executive, and the city or town 22 attorney; 23 (c) school district audit reports to the trustees, the 24 county superintendent of schools, the state superintendent of public instruction, the county attorney, and the clerk of 25 HB 507 -4-

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1 the school district;

2 (d) school district extracurricular fund audit reports 3 to the trustees, the county superintendent of schools, the 4 state superintendent of public instruction, the county 5 attorney, and the fund administrator;

6 (e) fire district or volunteer fire department audit 7 reports to the trustees, the county attorney, and the clerk 8 and recorder of the county in which the fire district or 9 fire department is located;

10 (f) conservancy district audit reports to the board of 11 directors, the state department of natural resources and 12 conservation, the district court, and the county 13 attorney(s);

14 (g) fire department relief association audit reports 15 to the trustees, the city or town attorney, and the 16 respective city or town clerk; and

17 (h) irrigation district audit reports to the board of 18 commissioners, the district court, and the county 19 attorney(s);

20 (2) In cases where a violation of law or 21 nonperformance of duty is found on the part of an officer, 22 employee or board, the officer, employee or board must be 23 proceeded against by the attorney general or county, city or 24 town attorney as provided by law. The county, city or town 25 attorney shall report to the department within thirty (30) 1 days after receiving the audit report from the department,
2 the proceedings instituted or to be instituted relating to
3 the violations of law and nonperformance of duty. If the
4 county, city or town attorney fails or refuses to prosecute
5 the case, the department may employ an attorney to prosecute
6 the case at the expense of the respective governmental
7 entity.

8 (3) All audit reports issued by the department are to
9 be maintained on file at an appropriate location and open to
10 public inspection.

11 Section 8. Audit report -- reply by governing bodies. 12 (1) Upon receipt of the audit report the governing bodies 13 of each audited entity shall review the contents, and within thirty (30) days shall notify the department in writing as 14 15 to what action they plan to take on any deficiencies or 16 recommendations contained in the audit report. If no deficiencies or recommendations appear in the audit report, 17 18 notification shall not be required.

19 (2) Notification to the department shall include a 20 statement by the governing bodies that noted deficiencies or 21 recommendations for improvement have been acted upon by 22 adoption as recommended, adoption with modification, or 23 rejection.

24 Section 9. Audit report -- publication. After the 25 expiration of the thirty (30) day period provided for in

-6-

HB 507

section [8 of this act], the department shall send a copy of 1 2 the general comments section of each annual audit report to 3 a newspaper of general circulation for publication. 4 However, the general comments section of each annual county 5 audit report shall be sent to the official newspaper of the county for publication. The publication shall include a 6 7 statement to the effect that the audit report is on file in its entirety and open to public inspection. Publication 8 9 costs shall be borne by the audited governmental entity. Section 10. Audit fees. The department shall charge 10 11 audit fees based upon the costs incurred by the department 12 in the conduct of each annual auditr, EXCEPT AS FOLLOWS: 13 (A) FOR EACH ANNUAL AUDIT OF FIRE DEPARTMENT RELIEF 14 ASSOCIATIONS, THE DEPARTMENT SHALL CHARGE AUDIT FEES ON THE 15 BASIS OF THE FUNDS OF THE ASSOCIATION: (I) IF THE FUND IS MORE THAN ONE THOUSAND DOLLARS 16 (\$1,000) AND LESS THAN FIVE THOUSAND DOLLARS (\$5,000), THE 17 ANNUAL AUDIT FEE SHALL BE TEN DOLLARS (\$10); 18 19 (II) IF THE FUND IS FROM FIVE THOUSAND DOLLARS 20 (\$5,000) TO TEN THOUSAND DOLLARS (\$10,000), THE ANNUAL AUDIT 21 FEE SHALL BE TWENTY-FIVE DOLLARS (\$25); 22 (III) IF THE FUND IS MORE THAN TEN THOUSAND DOLLARS 23 (\$10,000), THE ANNUAL AUDIT FEE SHALL BE THIRTY-FIVE DOLLARS 24 (\$35). 25 (B) FOR EACH ANNUAL AUDIT OF FIRE DISTRICTS AND HB 507 -7-

1	VOLUNTEER FIRE DEPARTMENTS, THE DEPARTMENT SHALL CHARGE
2	AUDIT FEES OF SEVEN DOLLARS AND FIFTY CENTS (\$7.50) AN HOUR
3	FOR EACH PERSON ENGAGED IN THE AUDIT.
4	(C) FOR EACH ANNUAL AUDIT OF IRRIGATION DISTRICTS, THE
5	DEPARTMENT SHALL CHARGE AUDIT FEES OF SEVENTY DOLLARS (\$70)
6	A DAY FOR EACH PERSON ENGAGED IN THE AUDIT.
7	(D) FOR EACH ANNUAL AUDIT OF CONSERVANCY DISTRICTS,
8	THE DEPARTMENT SHALL CHARGE AUDIT FEES OF SEVENTY DOLLARS
9	(\$70) A DAY FOR EACH PERSON ENGAGED IN THE AUDIT.
10	All audit fees herein provided shall be paid by the
11	governmental entity to the state treasurer and credited to
12	the state general fund.
13	Section 11. Audit by independent accountant/auditor.
14	(1) In lieu of the annual audits required of the
15	department, the department may, with the consent of or at
16	the request of the respective governmental entities,
17	contract out such annual audits with a public accountant or
18	firm of public accountants who are licensed under the laws
19	of Montana.
20	(2) The department shall establish rules governing the
21	administration of the contracts between the department, the
22	independent accountant/auditor, and the governmental
23	entities. These rules and regulations shall include, but
24	not be limited to:
25	(a) establishment of criteria for the selection of the
	-8- НВ 507

independent accountant/auditor;

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- (b) contract form and content; and
- (c) standards of audit and reporting.

Section-12---Audit-advisory-council---Pursuant--to--the 4 authority--contained--in--section--82A-118y--there--shall-be -5 ereated-an--audit--advisiory--council--for--the--purpose--of 6 providing--a--continuing--review--of--the--audit-process-and 7 procedures-contained-in-this--chapter----The--compositiony 8 duties-and-procedures-of-the-audit-advisory-council-shall-be 9 determined--under--the--statutory--quidelines--contained--in 10 section-82A-118+ 11

12 Section 12. Access to public accounts -- actions to compel. (1) The department may count the cash, verify the 13 bank accounts, and verify all accounts of a public officer 14 15 whose accounts it is examining under law. If an officer of 16 any county, city, town, school, or other governmental entity referred to in this act, refuses to accord the department 17 18 access during an audit of the officer's accounts to his cash, bank accounts, or any of the papers, vouchers or 19 records of his office, or, if the department finds a 20 shortage of cash, the department shall immediately file a 21 preliminary report showing the refusal of that officer or 22 23 the existence of the shortage and the approximate amount of 24 the shortage, with the respective county, city or town attorney and the governing body of the governmental entity. 25

Upon filing of the statement, the officer shall immediately be suspended from the duties and emoluments of his office, and the governing body of such governmental entity shall appoint some qualified person to the office, pending completion of the audit.

6 (2) Upon the completion of the audit by the 7 department, if a shortage of cash existed in the accounts of the officer, the department shall file with the governing 8 9 body of the governmental entity a final report of the audit. 10 showing the shortage. The right of the officer to the office is then forfeited, and the office becomes vacant as 11 12 of the date of the suspension of the officer. The person 13 appointed to the office upon the suspension of the officer shall hold the office until the election and qualification 14 15 of his successor, as provided by law.

16 (3) An officer whose right to office has been 17 forfeited may, within ten (10) days after the filing of the 18 department's final report or audit, begin in the district 19 court of the proper judicial district a proceeding in quo 20 warranto to test the right of his successor to hold the 21 office, and to test the accuracy of the final report and 22 audit of the department.

23 Section <u>13</u>. Duty of officers to aid in audit. The
24 officers and employees of the governmental entities referred
25 to in this act shall afford all reasonable facilities for

1 the department's audit and shall furnish information to the department under oath in a manner prescribed by the 2 3 department.

4 Section 14. Power to examine books and papers. The 5 department may examine any books, papers, accounts and 6 documents in the office or possession of any governmental 7 entity referred to in this act. and may send for persons or 8 papers and examine under oath any person concerning them.

9 Section 15. Special audits. (1) In addition to the 10 annual audits required by section [2 of this act], the 11 department may at any time conduct a special audit of the 12 affairs of any governmental entity referred to in this act. 13 (2) The fee for the special audit shall be a charge 14 based upon the costs incurred by the department in the 15 conduct of such special audit. The audit fee herein 16 provided shall be paid by the governmental entity to the 17 state treasurer and credited to the state general fund.

18 Section 16. Accounting methods. The department shall 19 prescribe the general methods and details of accounting for 20 the receipt and disbursement of all monies belonging to governmental entities referred to in this act, and shall 21 22 establish in those offices general methods and details of 23 accounting. All governmental entity officers shall conform 24 with the standards prescribed by the department.

Section 17. Section 75-6323, R.C.M. 1947, is amended -11-HB 507

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1 to read as follows:

2 "75-6323. Extracurricular fund for pupil functions. 3 The government of the pupils of the school within a district 4 or the administration of a school on behalf of the pupils 5 may establish an extracurricular fund for the purposes of the receipts and expenditures of money collected for pupil 6 extracurricular functions with the approval of the trustees 7 of the district. All extracurricular moneys of any pupil Q 9 organization of the school shall be deposited and expended by check from a bank account maintained for the 10 extracurricular fund. 11

An accounting system for the extracurricular fund 12 recommended by the state---examiner department of 13 intergovernmental relations shall be implemented by the 14 15 trustees. Such accounting system shall provide for:

16 (1) the internal control of the cash receipts and 17 expenditures of the money; and

(2) a general account that can be reconciled with the 18 bank account for the extracurricular fund and reconciled 19 with the detailed accounts within the extracurricular fund 20 maintained for each student function. 21

The-trustees-of-the--district--shall--cause--an--annual 22 audit--of--the--extracurricular--fund-by-retaining-the-state 23 examiner-to-perform-such-audit---h--fee--of--eighty--dollars 24 (688)-per-day-per-man-shall-be-paid-from-the-extracurricular 25 HB 507 -12-

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1	fund-or-district-moneys-to-the-state-examiner-for-deposit-in
2	the-state-treasury-to-the-oredit-of-the-general-fund-
3	The-auditor-shall-file-a-certified-copyoftheaudit
4	reportwiththecountysuperintendent;Thecounty
5	superintendent-shall-publish-notice-in-anewspaperofthe
6	district-orcountyofthe-filing-and-the-fact-that-it-is
7	open-to-public-inspection."
8	Section <u>18</u> . Sections 82-4501 through 82-4514, R.C.M.
9	1947, are repealed.
10	Section 19. This act shall become effective on July 1,

11 1976.

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