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D BILL NO. 176 Hilliam 1 INTRODUCED BY 2 Kindell hock Ren Marks 3 FOR AN ACT ENTITLED: \*AN ACT TO AUTHORIZE ALTERNATIVE FORMS OF LOCAL GOVERNMENT PARTIALLY IMPLEMENTING 5 3 AND 5 OF THE 1972 MONTANA 6 ARTICLE XI. SECTIONS 7 CONSTITUTION AND PROVIDING FOR A DELAYED EFFECTIVE DATE."

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9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
10 Section 1. There is a new R.C.M. Title 47A, Part 3,

11 Chapter 2 that reads as follows:

12 PART 3, CHAPTER 2, ALTERNATIVE FORMS OF LOCAL GOVERNMENT

13 47A-3-201. Declaration of purpose. (1) The purpose 14 of this chapter is to comply with Article XI, section 3 (1), 15 of the Montana constitution, which provides: "The 16 legislature shall provide such optional or alternative forms 17 of government that each unit or combination of units may 18 adopt, amend, or abandon an optional or alternative form by 19 a majority of those voting on the question."

20 (2) This chapter establishes the alternative forms of 21 government for cities, towns, counties, and consolidated 22 governments. This chapter shall be liberally construed to 23 facilitate the adoption of a form of local government. The 24 procedure to adopt, amend, or abandon these forms is 25 provided in sections 16-5101 et. seq.

1 47A-3-202. Adoption of alternative forms. Each local 2 government in the state shall adopt one of the alternative forms of government provided for in this chapter including 3 one of each sub-option authorized: the commission-executive form (which may also be called the "council-executive", the 5 "council-mayor", or the "commission-mayor" form). the commission-manager form (which may also be called the 7 "council-manager" form), the commission form, the commission 8 chairman form, the town meeting form, or the charter form. 9 10 47A-3-203. Commission-executive form. (1) The 11 commission-executive form (which may be called the "council-12 executive", the "council-mayor", or the "commission-mayor" 13 form) consists of an elected commission (which may be referred to as the "council" and one elected executive (who 14 15 may be referred to as the "mayor") who is elected at large. 16 (2) The executive shall: 17 enforce laws, ordinances, and resolutions; (a) 18 (b) perform duties required of him by law, ordinance, 19 or resolution; 20 (c) administer affairs of the local government; 21 (d) direct, supervise, and administer all departments. 22 agencies, and offices of the local government, except as 23 otherwise provided by law or ordinance; 24 (e) carry out policies established by the commission:

25 (f) recommend measures to the commission;

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1 (g) report to the commission on the affairs and 2 financial condition of the local government;

3 (h) execute bonds, notes, contracts, and written
4 obligations of the commission, subject to the approval of
5 the commission;

6 (i) report to the commission as the commission may7 require;

8 (j) attend commission meetings and may take part in 9 discussions:

(k) execute the budget adopted by the commission;

11 (1) appoint, with the consent of the commission, all 12 members of boards; except, the executive may appoint without 13 the consent of the commission temporary advisory committees 14 established by the executive.

15 (3) The plan of government submitted to the qualified
16 electors shall further define the structural characteristics
17 of the form by including one item from each of the choices
18 listed below:

(a) The executive:

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(i) shall appoint one or more administrative
assistants to assist him in the supervision and operation of
the local government. Such administrative assistants shall
be answerable solely to the executive; or

24 (ii) may appoint one or more administrative assistants25 to assist him in the supervision and operation of the local

1 government. Such administrative assistants shall be
2 answerable solely to the executive.

(b) The executive may:

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4 (i) appoint and remove all employees of the local 5 government; or

6 (ii) appoint and remove, with the consent of a
7 majority of the commission, all employees of the local
8 government; or

9 (iii) appoint, with the consent of a majority of the 10 commission, all department heads. The executive may remove 11 department heads and may appoint and remove all other

12 department employees; or

13 (iv) appoint and remove, with the consent of a 14 majority of the commission, all department heads. The 15 executive may appoint and remove all other employees of the 16 local government.

17 (c) The executive may:

18 (i) veto ordinances and resolutions, subject to
19 override by a majority plus one of the whole number of the
20 commission; or

21 (ii) veto ordinances and resolutions, subject to
22 override by a two-thirds vote of the commission; or

23 (iii) sign all ordinances and resolutions with no veto 24 power.

25 (d) The executive may:

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1 (i) prepare the budget and present it to the commission for adoption; or 2 З (ii) prepare the budget in consultation with the commission and department heads. (e) The executive may: 5 control and supervision of 6 (i) exercise the 7 administration of all departments and boards; or (ii) exercise control and supervision of all 8 departments and boards to the degree authorized by ordinance 9 of the commission. 10 (f) A financial officer (who may be called the 11 12 "treasurer"): (i) shall be elected; or 13 (ii) shall be appointed by the executive with the 14 consent of the council; or 15 (iii) shall be selected as provided by ordinance; or 16 (iv) may, at the discretion of the commission, be 17 selected as provided by ordinance. 18 19 (q) The commission shall be: (i) elected at large; or 20 (ii) elected by districts in which candidates must 21 reside and which are apportioned by population; or 22 (iii) nominated by districts in which candidates must 23 reside and which are apportioned by population, but elected 24 at large; or

1 (iv) elected by any combination of districts in which 2 candidates must reside and which are apportioned by 3 population, and at large. (h) Local government elections shall be conducted on a: 4 (i) partisan basis as provided in this Title; or 5 (ii) non-partisan basis as provided in this Title. 6 7 (i) The commission shall have a chairman who shall be: (i) elected by the members of the commission from 8 their own number for a term established by ordinance; or 9 (ii) selected as provided by ordinance. 1.0 (j) The presiding officer of the commission shall be: 11 12 (i) the chairman of the commission who may vote as 13 other members of the commission; or 14 (ii) the executive who may vote as the commissioners: 15 or 16 (iii) the executive who shall decide all tie votes of 17 the commission, but shall have no other vote. The chairman 18 of the commission shall preside if the executive is absent; 19 or 20 (iv) the executive, but he may not vote. 21 {k} Commission members shall be elected for: 22 (i) concurrent terms of office; or 23 (ii) overlapping terms of office. 24 (1) The size of the commission, which shall be a

number not less than three (3), shall be established when

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1 the form is adopted by the voters, and;

2 (i) community councils of at least three (3) members 3 shall be elected within each district to advise the 4 comissioner from that district. Local governments 5 conducting elections at large shall district according to 6 population for the purpose of electing community councils; 7 or

8 (ii) community councils to advise commissioners may be9 authorized by ordinance.

10 (m) The term of office of elected officials may not 11 exceed four (4) years, and shall be established when the 12 form is adopted by the voters.

13 (4) The plan of government submitted to the qualified
14 electors shall determine the powers of the local government
15 unit by authorizing:

16 (a) general government powers; or

17 (b) self-government powers.

18 47A-3-204. Commission-manager form. (1) The commission-manager form (which may be called the "council-19 manager" form) consists of an elected commission (which may 20 be called the "council") and a manager appointed by the 21 commission who shall be the chief administrative officer of 22 the local government. The manager shall be responsible to 23 24 the commission for the administration of all local 25 government affairs placed in his charge by law, ordinance,

1 or resolution.

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2 (2) The manager shall be appointed by the commission 3 for an indefinite term on the basis of merit only, and 4 removed only by a majority vote of the whole number of the 5 commission.

- 6 (3) The manager shall:
  - (a) enforce laws, ordinances, and resolutions;

8 (b) perform the duties required of him by law,
9 ordinance, or resolution;

- 10 (c) administer the affairs of the local government;
- 11 (d) direct, supervise, and administer all departments,
- 12 agencies and offices of the local government unit except as
- 13 otherwise provided by law or ordinance;
- 14 (e) carry out policies established by the commission;
- 15 (f) prepare the commission agenda;
- 96 (g) recommend measures to the commission;

17 (h) report to the commission on the affairs and

18 financial condition of the local government;

(i) execute bonds, notes, contracts, and written

20 obligations of the commission, subject to the approval of

21 the commission;

22 (j) report to the commission as the commission may 23 require;

24 (k) attend commission meetings and may take part in

25 the discussion, but he may not vote;

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(1) prepare and present the budget to the commission
 for its approval and execute the budget adopted by the
 commission;

4 (m) appoint, suspend, and remove all employees of the 5 local government except as otherwise provided by law or 6 ordinance. Employees appointed by the manager and his 7 subordinates shall be administratively responsible to the 8 manager;

9 (n) appoint members of temporary advisory committees10 established by the manager.

11 (4) Neither the commission nor any of its members may 12 dictate the appointment or removal of any employee whom the 13 manager or any of his subordinates are empowered to appoint.

14 (5) Except for the purpose of inquiry or investigation 15 under this title, the commission or its members shall deal 16 with the local government employees who are subject to the 17 direction and supervision of the manager, solely through the 18 manager, and neither the commission nor its members may give 19 orders to any such employee, either publicly or privately.

20 (6) The plan of government submitted to the qualified
21 electors shall further define the structural characteristics
22 of the form by including one item from each of the choices
23 listed below:

24 (a) All members of boards, other than temporary2. advisory committees established by the manager, shall be

appointed by: (i) the chairman with the consent of the commission;

3 or л (ii) the manager with the consent of the commission; 5 or (iii) the commission. 6 (b) The commission shall be: 7 S (i) elected at large; or Э (ii) elected by districts in which candidates must 10 reside and which are apportioned by population; or 11 (iii) nominated by districts in which candidates must 12 reside and which are apportioned by population, but elected 13 at large; or 14 (iv) elected by any combination of districts in which candidates must reside and which are apportioned by 15 16 population, and at large. 17 (c) Local government elections shall be conducted on 18 a: 19 (i) partisan basis as provided in this Title; or (ii) non-partisan basis as provided in this Title. 2.0 21 The chairman of the commission shall be: (d) 22 (i) elected by the members of the commission from 23 their own number for a term established by ordinance; or (ii) elected by the cualified electors for a term of 24 25 office: or

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- 1 (iii) selected as provided by ordinance.
- 2 (3) Commission members shall be elected for:
- 3 (i) concurrent terms of office; or
- (ii) overlapping terms of office.

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5 (f) The size of the commission, which shall be a 6 number of not less than three (3), shall be established when 7 the form is adopted by the voters, and:

8 (i) community councils of at least three (3) members 9 shall be elected within each district to advise the 10 commissioner from that district. Local governments 11 conducting elections at-large shall district according to 12 population for the purpose of electing community councils; 13 or

14 (ii) community councils to advise commissioners may be 15 authorized by ordinance.

16 (g) The term of office of elected officials may not 17 exceed four (4) years, and shall be established when the 18 form is adopted by the voters.

(7) The plan of government submitted to the qualified
electors shall determine the powers of the local government
unit by authorizing:

22 (a) general government powers; or

23 (b) self-government powers.

4 472-3-205. Commission form. (1) The commission form
consists of an elected commission (which may also be called

the "council") and other elected officers as provided in 1 legislative, executive, and 2 this section. A11 administrative powers and duties of the local government not 3 specifically reserved by law or ordinance to other elected Δ officers shall reside in the commission. The commission 5 shall appoint the heads of departments and other employees, 6 except for those appointed by other elected officials. 7 Cities and towns which adopt this form may distribute by 8 9 ordinance the executive and administrative powers and duties 10 into departments headed by individual commissioners.

(2) The plan of government submitted to the qualified
electors shall further define the structural characteristics
of the form Ly including one item from each of the choices
listed below:

- 15 (a) The commission shall be:
- 16 (i) elected at large; or

17 (ii) elected by districts in which candidates must18 reside and which are apportioned by population; or

19 (iii) nominated by districts in which candidates must 20 reside and which are apportioned by population, but elected 21 at large; or

22 (iv) elected by any combination of districts in which
23 candidates must reside and which are apportioned by
24 population, and at large.

25 (b) Local government elections shall be conducted on

1 a: 2 (i) partisan basis as provided in this Title; or ٦ (ii) non-partisan basis as provided in this Title. 4 (c)The chairman of the commission, who may be referred to as the "mayor", shall be the presiding officer 5 of the commission. All members of boards and committees 6 shall be appointed by the chairman with the consent of the 7 commission. The chairman shall be recognized as the head of 3 the local government unit and may vote as other members of 9 the commission. The chairman shall be: 10 11 (i) elected by the members of the commission from their own number for a term established by ordinance; or 12 13 (ii) selected as provided by ordinance; or 14 (iii) elected directly by the voters for a term established by ordinance. 15 16 (d) The commission: 17 (i) shall appoint one or more administrative assistants to assist them in the supervision and operation 18 of the local government; or 19 (ii) may appoint one or more administrative assistants 20 to assist them in the supervision and operation of the local 21 government. 22 (e) Commission members shall be elected for: 23 (i) concurrent terms of office; or 24 (ii) overlapping terms of office.

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(f) The size of the commission, which shall be a
 number of not less than three (3), shall be established when
 the form is adopted by the voters, and:

4 (i) community councils of at least three (3) members 5 shall be elected within each district to advise the 6 commissioner from that district. Local governments 7 conducting elections at-large shall district according to 8 population for the purpose of electing community councils; 9 or

10 (ii) community councils to advise commissioners may be 11 authorized by ordinance.

12 (g) The term of office of elected officials may not 13 exceed four (4) years, except the term of office for 14 commissioners in counties adopting the form authorized by 15 Article XI, section 3 (2), of the Montana constitution, may 16 not exceed six (6) years. Terms of office shall be 17 established when the form is adopted by the voters.

(3) In county and consolidated local governments, the 18 19 plan of government submitted to the gualified electors shall 20 further define the structural characteristics of the form by 21 including one item from each of the choices listed below. 22 The officers shall have the powers and duties established by 23 ordinance. After the establishment of any office, the 24 commission may consolidate, as provided by law, two or more of the offices. 25

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1	(a) A legal officer (who may be called the "county	1	(i) shall be elected; or
2	attorney"):	2	(ii) shall be appointed by the local government
3	(i) shall be elected; or	3	commission; or
4	(ii) shall be appointed by the local government	. 4	(iii) shall be appointed by the chairman of the local
5	commission; or	5	government commission; or
6	(iii) shall be appointed by the chairman of the local	6	(iv) shall be selected as provided by ordinance; or
7	government commission; or	7	(v) may at the discretion of the commission be
8	(iv) shall be selected as provided by ordinance; or	8	selected as provided by ordinance; or
9	(v) may at the discretion of the commission be	9	(vi) shall not be included in this form as a separate
10	selected as by ordinance; or	10	office.
11	(vi) shall not be included in this form as a separate	11	(d) A clerk of district court:
12	office.	1,2	(i) shall be elected; or
13	(b) A law enforcement officer (who may be called the	13	(ii) shall be appointed by the local government
14	"sheriff"):	14	commission; or
15	(i) shall be elected; or	15	(iii) shall be appointed by the chairman of the local
16	(ii) shall be appointed by the local government	16	government commission; or
17	commission; or	97	(iv) shall be selected as provided by ordinance; or
18	(iii) shall be appointed by the chairman of the local	18	(v) may at the discretion of the commission be
19	government commission; or	19	selected as provided by ordinance; or
20	(iv) shall be selected as provided by ordinance; or	20	(vi) shall not be included in this form as a separate
21	(v) may at the discretion of the commission be	21	office.
22	selected as provided by ordinance; or	22	(e) A treasurer:
23	(vi) shall not be included in this form as a separate	23	(i) shall be elected; or
24	office.	24	(ii) shall be appointed by the local government
25	(c) A clerk and recorder:	25	commission; or
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1	(iii) shall be appointed by the chairman of the local	l (v) may at the discretion of the commission be
2	government commission; or	2 selected as provided by ordinance; or
3	(iv) shall be selected as provided by ordinance; or	3 (vi) shall not be included in this form as a separate
4	(v) may at the discretion of the commission be	4 office.
5	selected as provided by ordinance; or	5 (h) An assessor:
6	(vi) shall not be included in this form as a separate	6 (i) shall be elected; or
7	office.	7 (ii) shall be appointed by the local government
8	(f) A surveyor:	8 commission; or
9	(i) shall be elected; or	9 . (iii) shall be appointed by the chairman of the local
10	(ii) shall be appointed by the local government	10 government commission; or
11	commission; or	<pre>11 (iv) shall be selected as provided by ordinance; or</pre>
12	(iii) shall be appointed by the chairman of the local	12 (v) may at the discretion of the commission be
13	government commission; or	<pre>13 selected as provided by ordinance; or</pre>
14	(iv) shall be selected as provided by ordinance; or	14 (vi) shall not be included in this form as a separate
15	(v) may at the discretion of the commission be	15 office.
16	celected as provided by ordinance; or	16 (i) A coroner:
17	(vi) shall not be included in this form as a separate	17 (i) shall be elected; or
18	office.	18 (ii) shall be appointed by the local government
19	(g) A superintendent of schools:	19 commission; or
20	(i) shall be elected; cr	20 (iii) shall be appointed by the chairman of the local
21	(ii) shall be appointed by the local government	21 government commission; or
22	commission; or	22 (iv) shall be selected as provided by ordinance; or
23	(iii) shall be appointed by the chairman of the local	23 (v) may at the discretion of the commission be
24	government commission; or	24 selected as provided by ordinance; or
•	(iv) shall be selected as provided by ordinance; or	25 (vi) shall not be included in this form as a separate

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1	office.
2	(j) A public administrator:
3	(i) shall be elected; or
4	(ii) shall be appointed by the local government
5	commission; or
96	(iii) shall be appointed by the chairman of the local
7	government commission; or
8	(iv) shall be selected as provided by ordinance; or
9	(v) may at the discretion of the commission be
10	selected as provided by ordinance; or
11	(vi) shall not be included in this form as a separate
12	office.
13	(k) An auditor:
14	(i) shall be elected; or
15	(ii) shall be appointed by the local government
16	commission; or
17	(iii) shall be appointed by the chairman of the local
18	government commission; or
19	(iv)shall be selected as provided by ordinance; or
20	(v) may at the discretion of the commission be
21	selected as provided by ordinance; or
<b>2</b> 2	(vi) shall not be included in this form as a separate
23	office.
24	47A-3-206. Commission chairman form. (1) The
25	commission chairman form consists of an elected commission

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1 (which may also be referred to as the "council"), and a 2 commission chairman (who may also be referred to as "mayor" or as "president") elected by the members of the commission 3 from their own number. 4 5 (2) The commission chairman (who may also be referred to as "mayor") shall be elected by the members of the 6 commission from their own number to serve at the pleasure of 7 8 the commission. He shall: be the presiding officer of the commission, be recognized as the head of the local 9 government unit, have the power to vote as other members of 10 11 the commission, be the chief executive officer of the local government, and: 12 13 (a) enforce laws, ordinances, and resolutions; 14 (b) perform duties required of him by law, ordinance, or resolution; 15 (c) administer the affairs of the local government; 16 17 (d) direct, supervise, and administer all departments, agencies, and offices of the local government, except as 18 19 otherwise provided by law or ordinance; 20 (e) carry out policies established by the commission; 21 (f) prepare the commission agenda; (q) recommend measures to the commission; 22 23 (h) report to the commission on the affairs and 24 financial condition of the local government; 25 (i) execute bonds, notes, contracts, and written

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obligations of the commission, subject to the approval of 1 2 the commission: (i) report to the commission as the commission may 3 require; 4 (k) attend commission meetings and may take part in 5 6 discussions: 7 (1) execute the budget adopted by the commission; (m) appoint with the consent of the commission all 8 members of boards and committees; except the chairman may 9 appoint without the consent of the commission temporary 10 advisory committees established by the chairman; 11 (n) appoint with the consent of a majority of the 12 13 commission all department heads. The chairman may remove 14 department heads and may appoint and remove all other 15 employees; (o) prepare the budget and present it to the 16 commission for adoption; 17 (p) exercise control and supervision over the 18 administration of departments and boards. 19 (3) The plan of government submitted to the gualified 20 21 electors shall further define the structural characteristics 22 of the form by including one item from each of the choices listed below: 23 24 (a) The commission shall be: (i) elected at large; or د ..

1 (ii) elected by districts in which candidates must 2 reside and which are apportioned by population; or (iii) nominated by districts in which candidates must З reside and which are apportioned by population, but elected 4 5 at large; or 6 (iv) elected by any combination of districts in which candidates must reside and which are apportioned by 7 8 population, and at large. q (b) Local government elections shall be conducted on 10 a: 11 (i) partisan basis as provided in this Title; or 12 (ii) non-partisan basis as provided in this Title. 13 (c) The commission chairman: 14 (i) shall appoint one or more administrative assistants to assist him in the supervision and operation of 15 16 the local government. Such administrative assistants shall 17 be answerable solely to the chairman; or (ii) may appoint one or more administrative assistants 18 19 to assist him in the supervision and operation of the local 20 government. Such administrative assistants shall be 21 answerable solely to the chairman. 22 (d) Commission members shall be elected for: 23 (i) concurrent terms of office; or 24 (ii) overlapping terms of office.

(e) The size of the commission, which shall be a

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number of not less than five (5), shall be established when
 the form is adopted by the voters, and:

3 (i) community councils of at least three (3) members 4 shall be elected within each district to advise the 5 commissioner from that district. Local governments 6 conducting elections at-large shall district according to 7 population for the purpose of electing community councils; 8 or

9 (ii) community councils to advise commissioners may be authorized by ordinance.

11 (f) The term of office of elected officials may not 12 exceed four (4) years, and shall be established when the 13 form is adopted by the voters.

14 (4) The plan of government submitted to the qualified 15 electors shall determine the powers of the local government 16 unit by authorizing:

17 (a) general government powers; or

18 (b) self-government powers.

19 47A-3-207. Town meeting form. (1) The town meeting 20 form consists of an assembly of the qualified electors of a 21 town (known as a town meeting), an elected town chairman, 22 who shall be a qualified elector, and an optional elected 23 town meeting moderator. The town meeting form may be 24 adopted only by incorporated cities or towns of less than 25 two thousand (2,000) persons as determined by the most recent decennial census as conducted by the United States bureau of the census unless a more recent enumeration of innabitants be made by the state, in which case such enumeration shall be used for the purposes of this section. Any unit of local government which adopts this form may retain it even though its population increases to more than two thousand (2,000).

8 (2) All legislative powers of the town shall vest in 9 the town meeting. The town meeting may enact rules, 10 resolutions, and ordinances.

(3) (a) Towns adopting this form shall convene an annual town meeting on the first Tuesday of March. Special town meetings may be called by the town chairman or upon petition of ten percent (10%) of the qualified electors of the town, but in no case by less than ten (10) qualified electors.

17 (b) All qualified electors of the town may attend the 18 town meeting, take part in the discussion and vote on all 19 matters coming before the town meeting. Others may attend 20 but shall not vote nor take part in the discussion except by 21 a majority vote of the town meeting.

(c) A quorum shall consist of at least ten percent
(10%) of the qualified electors of the town but a higher
quorum requirement may be established by a majority vote of
the town meeting.

1 (d) The election of town officials shall be 2 non-partisan and shall be by a plurality of those qualified 3 electors present and voting. All other voting in the town 4 meeting shall be by a simple majority of those qualified 5 electors present and voting.

6 (e) Election of officials shall be by secret ballot.
7 Other voting shall be by secret ballot upon the request of
8 at least five members of the town meeting.

9 (4) An agenda of the town meeting and a list of all elective and appointive offices to be filled shall be 10 prepared by the town chairman who shall post notice at least 11 two (2) weeks prior to the convening of all annual and 12 special town meetings. Upon written petition of at least 13 ten percent (10%) of the qualified electors of the town, but 14 not less than ten (10) gualified electors, the town chairman 15 shall insert a particular item of items in the agenda for 16 the next annual or special town meeting. The town meeting 17 agenda may include an item entitled "other business" under 13 which any matter may be considered by the town meeting 19 except no matter dealing with finance or taxation shall be 20 considered under "other business". 21

(5) The town meeting shall elect a town chairman for a
term of not less than one (1) year or more than two (2)
years. An unexpired term of a town chairman shall be filled
at the next annual or special town meeting.

1 (6) The town chairman shall be the chief executive officer of the town and he shall: 2 3 (a) enforce laws, ordinances, and resolutions; (b) perform duties required of him by law, ordinance, or resolution; 5 (c) administer the affairs of the town: 6 7 prepare the town meeting agenda; (ā) g (e) attend all annual and special town meetings; ٩ (f) recommend measures to the town meeting: (g) report to the town on the affairs and financial 10 11 condition of the town; 12 (h) execute bonds, notes, contracts, and written 13 obligations of the town, subject to the approval of the 14 town; 15 (i) appoint, with the consent of the town meeting, 16 members of all boards and appoint and remove all employees 17 of the town: (j) prepare the budget and present it to the town 18 meeting for adoption; 19 (k) exercise control and supervision of 20 the 21 administration of all departments and boards; 22 (1) carry out policies established by the town 23 meeting. 24 (7) Compensation of the town chairman shall be 25 established by ordinance but shall not be reduced during the

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1 current term of the town chairman.

2 (8) Permanent committees to advise the town chairman
3 and/or the town meeting may be established and dissolved by
4 ordinance. The town chairman may establish temporary
5 committees to advise him.

6 (9) The plan of government submitted to the qualified 7 electors shall further define the structural characteristics 8 of the form by including one item from each of the choices 9 listed below:

10 (a) The town meeting shall:

11 (i) elect a town meeting moderator for a term of one 12 (1) year who shall be the presiding officer of all annual 13 and special town meetings but who shall have no other 14 governmental powers; or

15 (ii) designate the town chairman as presiding officer16 of all annual and special town meetings.

17 (b) The town chairman:

18 (i) shall appoint an administrative assistant to 19 assist him in the supervision and operation of the affairs 20 of the town. The administrative assistant shall be 21 answerable solely to the town chairman and the town chairman 22 may delegate powers to the administrative assistant at his 23 discretion; or

24 (ii) may appoint an administrative assistant to assist25 him in the supervision and operation of the affairs of the

town. The administrative assistant shall be answerable
 solely to the town chairman and the town chairman may
 delegate powers to the administrative assistant at his
 discretion.

5 (10) The first agenda of the first town meeting 6 following the adoption of this form shall be established by 7 the local study commission. At that town meeting the 8 chairman of the local study commission shall preside over 9 the election of the presiding officer of the town after 10 which the presiding officer of the town shall preside.

(11) The plan of government submitted to the qualified
 electors shall determine the powers of the local government
 unit by authorizing:

14 (a) general government powers; or

15 (b) self-government powers.

16 47A-3-208. Charter form. (1) The purpose of this section is to comply with Article XI, section 5 (1), of the 17 Montana constitution, which provides: "(1) The legislature 18 19 shall provide procedures permitting a local government unit 20 or combination of units to frame, adopt, amend, revise, or 21 abandon a self-government charter with the approval of a majority of those voting on the guestion. 22 The procedures 23 shall not require approval of a charter by a legislative 24 body."

25 (2) Charter provisions establishing executive,

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legislative, and administrative structure and organization
 are superior to statutory provisions.

3 (3) A charter form of government shall possess4 self-government powers.

5 (4) Charter form of government shall be established by 6 a charter which is a written document defining the powers, 7 structures, privileges, rights, and duties of the unit of 8 local government and limitations thereon.

9 (5) The charter shall provide for an elected 10 legislative body, called a commission or council, or shall 11 provide for a legislative body comprised of all qualified 12 electors. For elected legislative bodies the charter shall 13 specify the number of members thereof, their term of office, 14 the method of their election, the grounds for their removal, 15 and the method for filling vacancies.

(6) The charter shall provide for the election and
nomination of commissions at-large, or by districts in which
candidates must reside and which are apportioned by
population, or by a combination of districts in which
candidates must reside and which are apportioned by
population and at-large.

22 (7) The charter shall specify which official of the 23 local government will be the chief administrative and 24 executive officer, the method of his selection, his term of 25 office, except that it may be at the pleasure of the

1 selecting authority if such officer is not elected by 2 popular vote, the grounds for his removal, and his powers and duties. Notwithstanding the foregoing, the charter may ٦. allocate the chief executive and the chief administrative 4 functions among two or more officials specified as above, or 5 the charter may provide that chief executive and 6 7 administrative functions of the local government will be Q performed by one or more members of the legislative body.

9 (8) The charter may establish other legislative,
10 administrative, and organizational structures.

11 (9) A charter form of government shall have such 12 officers, departments, boards, commissions, and agencies as 13 are established in the charter, by local ordinance, or 14 required by state law.

15 (10) Charter provisions may not conflict with the
provisions of Title 47-A, part 7 which establish statutory
17 limitations on the powers of self-government units.

18 (11) The enumeration of powers in a charter shall not
19 be construed as a limitation or prohibition on the residual
20 or self-governing powers granted by the constitution.

21 (12) The charter may contain prohibitions on the
22 exercise of power by a unit of local government.

23 (13) The charter may include such provisions as may be
24 necessary to permit an orderly transition to the new form of
25 government.

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(14) The charter shall specify the date on which the
 charter will take effect, except that provisions may be made
 for temporary partial effectiveness consistent with an
 orderly transition of government.

5 (15) The listing of charter provisions in this section 6 shall not be construed to prevent the inclusion of 7 additional provisions in charters.

8 (16) A charter may be amended only as provided by state9 law.

10 Section 2. Severability. If a part of this act is 11 invalid, all valid parts that are severable from the invalid 12 part remain in effect. If a part of this act is invalid in 13 one or more of its applications, the part remains in effect 14 in all valid applications that are severable from the 15 invalid applications.

16 Section 3. Effective date. This act is effective May 17 2, 1977.

-End-

LC 0227

#### Approved by Comm. on Local Government

SECOND READING

1	HOUSE BILL NO. 176
2	INTRODUCED BY GERKE, MCKITTRICK, DRISCOLL, MELOY, FAGG,
3	KIMBLE, LOCKREM, MARKS, SOUTH, GWYNN, BARDANOUVE,
4	O'CONNELL, BRADLEY, HAGER, HOLMES, WILLIAMS
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO AUTHORIZE
7	ALTERNATIVE FORMS OF LOCAL GOVERNMENT PARTIALLY IMPLEMENTING
8	ARTICLE XI, SECTIONS 3 AND 5 OF THE 1972 MONTANA
9	CONSTITUTION AND PROVIDING FOR A DELAYED EFFECTIVE DATE."
10	
11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
12	Section 1. There is a new R.C.M. Title 47A, Part 3,
13	Chapter 2 that reads as follows:
14	PART 3, CHAPTER 2, ALTERNATIVE FORMS OF LOCAL GOVERNMENT
15	47A-3-201. Declaration of purpose. (1) The purpose
16	of this chapter is to comply with Article XI, section 3 (1),
17 -	of the Montana constitution, which provides: "The
18	legislature shall provide such optional or alternative forms
19	of government that each unit or combination of units may
20	adopt, amend, or abandon an optional or alternative form by
21	a majority of those voting on the question."
22	(2) This chapter establishes the alternative forms of
23	government for cities, towns, counties, and consolidated
24	governments. This chapter shall be liberally construed to
25	facilitate the adoption of a form of local government. The

procedure to adopt, amend, or abandon these forms is
 provided in sections 16-5101 et. seq.

3 47A-3-202. Adoption of alternative forms. Each local government in the state shall adopt one of the alternative 4 5 forms of government provided for in this chapter including one of each sub-option authorized: the commission-executive 6 7 form (which may also be called the "council-executive", the 8 "council-mayor", or the "commission-mayor" form), the 9 commission-manager form (which may also be called the "council-manager" form), the commission form, the commission 10 11 chairman form, the town meeting form, or the charter form.

12 47A-3-203. Commission-executive form. (1) The 13 commission-executive form (which may be called the "council-14 executive", the "council-mayor", or the "commission-mayor" 15 form) consists of an elected commission (which may be 16 referred to as the "council" and one elected executive (who 17 may be referred to as the "mayor") who is elected at large.

18 (2) The executive shall:

19

(a) enforce laws, ordinances, and resolutions;

20 (b) perform duties required of him by law, ordinance,21 or resolution:

22 (c) administer affairs of the local government;

23 (d)--directy-supervise;-and-administer-all-departments;
 24 agencies;-and-offices-of-the--local--government;-except--as
 25 otherwise-provided-by-law-or-ordinance;

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1 (c) carry out policies established by the 2 commission: 3 (f) (E) recommend measures to the commission: (g) (F) report to the commission on the affairs and 4 5 financial condition of the local government; 6 (h) (G) execute bonds, notes, contracts, and written 7 obligations of the commission, subject to the approval of 8 the commission: 9 (i) report to the commission as the commission may 10 require; 11 (i) attend commission meetings and may take part 12 in discussions: 13 (k) (J) execute the budget adopted by the commission: 14 (1) (K) appoint, with the consent of the commission, 15 all members of boards; except, the executive may appoint 16 without the consent of the commission temporary advisory 17 committees established by the executive. 18 (3) The plan of government submitted to the gualified 19 electors shall further define the structural characteristics 20 of the form by including one item from each of the choices 21 listed below: 22 (a) The executive: 23 (i) shall appoint one or more administrative 24 assistants to assist him in the supervision and operation of 25 the local government. Such administrative assistants shall HB 176 ~3-

be answerable solely to the executive; or 1 (ii) may appoint one or more administrative assistants 2 to assist him in the supervision and operation of the local 3 Such administrative assistants shall be 4 government. answerable solely to the executive. 5 (b) The executive may: 6 (i) appoint and remove all employees of the local 7 2 government; or (ii) appoint and remove, with the consent of a 9 10 majority of the commission, all employees of the local 11 government: or (iii) appoint, with the consent of a majority of the 12 1.3 commission, all department heads. The executive may remove 14 department heads and may appoint and remove all other department employees; or 15 16 (iv) appoint and remove, with the consent of a majority of the commission, all department heads. The 17 executive may appoint and remove all other employees of the 18 19 local government. 20 (c) The executive may: 21 (i) veto ordinances and resolutions, subject to 22 override by a majority plus one of the whole number of the 23 commission; or (ii) veto ordinances and resolutions, subject to 24 25 override by a two-thirds vote of the commission; or

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l	(iii) sign all ordinances and resolutions with no veto
2	power.
3	(d) The executive may:
4	(i) prepare the budget and present it to the
5	commission for adoption; or
б	(ii) prepare the budget in consultation with the
7	commission and department heads.
8	(e) The executive may:
9	(i) exercise control and supervision of the
10	administration of all departments and boards; or
11	(ii) exercise control and supervision of all
12	departments and boards to the degree authorized by ordinance
13	of the commission.
14	(f) $\Lambda$ financial officer (who may be called the
15	"treasurer"):
16	(i) shall be elected; or
17	(ii) shall be appointed by the executive with the
18	consent of the council; or
19	(iii) shall be selected as provided by ordinance; or
20	(iv) may, at the discretion of the commission, be
21	selected as provided by ordinance.
22	(g) The commission shall be:
23	(i) elected at large; or
24	(ii) elected by districts in which candidates must
25	reside and which are apportioned by population; or
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(iii) nominated by districts in which candidates must 1 2 reside and which are apportioned by population, but elected 3 at large; or 4 (iv) elected by any combination of districts in which 5 candidates must reside and which are apportioned by 6 population, and at large. 7 (h) Local government elections shall be conducted on 8 a: 9 (1) partisan basis as provided in this Title; or 10 (ii) non-partisan basis as provided in this Title. 11 (i) The commission shall have a chairman who shall be: 12 (i) elected by the members of the commission from their own number for a term established by ordinance; or 13 (ii) selected as provided by ordinance. 14 15 (j) The presiding officer of the commission shall be: (i) the chairman of the commission who may vote as 16 17 other members of the commission; or 18 (ii) the executive who may vote as the commissioners; 19 or 20 (iii) the executive who shall decide all tie votes of 21 the commission, but shall have no other vote. The chairman 22 of the commission shall preside if the executive is absent; 23 or 24 (iv) the executive, but he may not vote. (k) Commission members shall be elected for: 25

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1 (i) concurrent terms of office; or 1 2 (ii) overlapping terms of office. 2 3 (1) The size of the commission, which shall be a 3 number not less than three (3), shall be established when 4 4 5 or resolution. 5 the form is adopted by the voters, and; 6 6 (i) community councils of at least three (3) members 7 7 shall be elected within each district to advise the 8 8 comissioner from that district. Local governments commission. 9 9 conducting elections at large shall district according to 10 population for the purpose of electing community councils; 10 11 (a) 11 or 12 (ii) community councils to advise commissioners may be 12 authorized by ordinance. 13 ordinance. or resolution: 13 14 (m) The term of office of elected officials may not 14 (c) 15 15 exceed four (4) years, and shall be established when the (d) 16 form is adopted by the voters. 16 17 (4) The plan of government submitted to the qualified 17 18 electors shall determine the powers of the local government 18 19 unit by authorizing: 19 (f) 20 (a) general government powers; or 20 21 21 (b) self-government powers. 22 47A-3-204. Commission-manager form. (1) The 22 commission-manager form (which may be called the "council-23 23 24 manager" form) consists of an elected commission (which may 24 be called the "council") and a manager appointed by the the commission: 25 25 -7-HB 176

commission who shall be the chief administrative officer of the local government. The manager shall be responsible to the commission for the administration of all local government affairs placed in his charge by law, ordinance,

(2) The manager shall be appointed by the commission for an indefinite term on the basis of merit only, and removed only by a majority vote of the whole number of the

- (3) The manager shall:
- enforce laws, ordinances, and resolutions;

(b) perform the duties required of him by law,

administer the affairs of the local government;

direct, supervise, and administer all departments,

agencies and offices of the local government unit except as

otherwise provided by law or ordinance;

(e) carry out policies established by the commission;

- prepare the commission agenda;
- (g) recommend measures to the commission:

(h) report to the commission on the affairs and

financial condition of the local government;

(i) execute bonds, notes, contracts, and written obligations of the commission, subject to the approval of

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1 (j) report to the commission as the commission may 2 require; 3 (k) attend commission meetings and may take part in 4 the discussion, but he may not vote; (1) prepare and present the budget to the commission 5 for its approval and execute the budget adopted by the б 7 commission: (m) appoint, suspend, and remove all employees of the 3 local government except as otherwise provided by law or q ordinance. Employees appointed by the manager and his 10 11 subordinates shall be administratively responsible to the 12 manager; (n) appoint members of temporary advisory committees 13 14 established by the manager. (4) Neither the commission nor any of its members may 15 16 dictate the appointment or removal of any employee whom the 17 manager or any of his subordinates are empowered to appoint. 18 (5) Except for the purpose of inquiry or investigation under this title, the commission or its members shall deal . 19 with the local government employees who are subject to the 20 direction and supervision of the manager, solely through the 21 manager, and neither the commission nor its members may give 22 orders to any such employee, either publicly or privately. 23 (6) The plan of government submitted to the gualified 24 electors shall further define the structural characteristics 25 -9-HB 176

1 of the form by including one item from each of the choices 2 listed below: 3 (a) All members of boards, other than temporary 4 advisory committees established by the manager, shall be 5 appointed by: (i) the chairman with the consent of the commission: 6 7 or 8 (ii) the manager with the consent of the commission; 9 or 10 (iii) the commission. 11 (b) The commission shall be: 12 (i) elected at large; or 13 (ii) elected by districts in which candidates must 14 reside and which are apportioned by population; or 15 (iii) nominated by districts in which candidates must 16 reside and which are apportioned by population, but elected 17 at large; or 18 (iv) elected by any combination of districts in which candidates must reside and which are apportioned by 19 20 population, and at large. 21 (c) Local government elections shall be conducted on 22 a: 23 partisan basis as provided in this Title; or (i) 24 non-partisan basis as provided in this Title. (ii) 25 The chairman of the commission shall be: (d) -10-HB 176

1 (i) elected by the members of the commission from 2 their own number for a term established by ordinance; or (ii) elected by the qualified electors for a term of 3 office; or 4 5 (iii) selected as provided by ordinance. (3) Commission members shall be elected for: б 7 (i) concurrent terms of office; or 8 (ii) overlapping terms of office. 9 (f) The size of the commission, which shall be a 10 number of not less than three (3), shall be established when 11 the form is adopted by the voters, and: 12 (i) community councils of at least three (3) members shall be elected within each district to advise the 13 14 commissioner from that district. Local governments 15 conducting elections at-large shall district according to 16 population for the purpose of electing community councils; 17  $\mathbf{or}$ 18 (ii) community councils to advise commissioners may be 19 authorized by ordinance. 20 (q) The term of office of elected officials may not 21 exceed four (4) years, and shall be established when the form is adopted by the voters. 22 23 (7) The plan of government submitted to the qualified 24 electors shall determine the powers of the local government

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25 unit by authorizing:

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- (a) general government powers; or
- (b) self-government powers.

1

2

47A-3-205. Commission form. (1) The commission form 3 Λ consists of an elected commission (which may also be called the "council") and other elected officers as provided in 5 legislative. executive, and this section. A11 6 administrative powers and duties of the local government not 7 specifically reserved by law or ordinance to other elected 8 officers shall reside in the commission. The commission 9 shall appoint the heads of departments and other employees, 10 except for those appointed by other elected officials. 11 Cities and towns which adopt this form may distribute by 12 ordinance the executive and administrative powers and duties 13 into departments headed by individual commissioners. 14

15 (2) The plan of government submitted to the gualified
16 electors shall further define the structural characteristics
17 of the form by including one item from each of the choices
18 listed below:

19 (a) The commission shall be:

20 (i) elected at large; or

21 (ii) elected by districts in which candidates must 22 reside and which are apportioned by population; or

23 (iii) nominated by districts in which candidates must
24 reside and which are apportioned by population, but elected
25 at large; or

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(iv) elected by any combination of districts in which 1 candidates must reside and which are apportioned by 2 population, and at large. 3 (b) Local government elections shall be conducted on 4 5 a: (i) partisan basis as provided in this Title; or 6 7 (ii) non-partisan basis as provided in this Title. (c) The chairman of the commission, who may be 8 9 referred to as the "mayor", shall be the presiding officer of the commission. All members of boards and committees 10 shall be appointed by the chairman with the consent of the 11 commission. The chairman shall be recognized as the head of 12 the local government unit and may vote as other members of 13 14 the commission. The chairman shall be:

15 (i) elected by the members of the commission from16 their own number for a term established by ordinance; or

17 (ii) selected as provided by ordinance; or

18 (iii) elected directly by the voters for a term19 established by ordinance.

20 (d) The commission:

21 (i) shall appoint one or more administrative 22 assistants to assist them in the supervision and operation 23 of the local government; or

(ii) may appoint one or more administrative assistantsto assist them in the supervision and operation of the local

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1 government.

2 (e) Commission members shall be elected for:

3 (i) concurrent terms of office; or

4 (ii) overlapping terms of office.

5 (f) The size of the commission, which shall be a 6 number of not less than three (3), shall be established when 7 the form is adopted by the voters, and:

8 (i) community councils of at least three (3) members 9 shall be elected within each district to advise the 10 commissioner from that district. Local governments 11 conducting elections at-large shall district according to 12 population for the purpose of electing community councils; 13 or

14 (ii) community councils to advise commissioners may be 15 authorized by ordinance.

16 (g) The term of office of elected officials may not 17 exceed four (4) years, except the term of office for 18 commissioners in counties adopting the form authorized by 19 Article XI, section 3 (2), of the Montana constitution, may 20 not exceed six (6) years. Terms of office shall be 21 established when the form is adopted by the voters.

(3) In county and consolidated local governments, the
plan of government submitted to the qualified electors shall
further define the structural characteristics of the form by
including one item from each of the choices listed below.

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1	The officers shall have the powers and duties established by
2	ordinance. After the establishment of any office, the
3	commission may consolidate, as provided by law, two or more
4	of the offices.
5	(a) A legal officer (who may be called the "county
6	attorney"):
7	(i) shall be elected; or
8	(ii) shall be appointed by the local government
9	commission; or
10	(iii) shall be appointed by the chairman of the local
11	government commission; or
12	(iv) shall be selected as provided by ordinance; or
13	(v) may at the discretion of the commission be
14	selected as PROVIDED by ordinance; or
15	(vi) shall not be included in this form as a separate
16	office.
17	(b) A law enforcement officer (who may be called the
18	"sheriff"):
19	(i) shall be elected; or
20	(ii) shall be appointed by the local government
21	commission; or
22	(iii) shall be appointed by the chairman of the local
23	government commission; or
24	(iv) shall be selected as provided by ordinance; or
25	(v) may at the discretion of the commission be

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1	selected as provided by ordinance; or			
2	(vi) shall not be included in this form as a separate			
3	office.			
4	(c) A clerk and recorder:			
5	(i) shall be elected; or			
6	(ii) shall be appointed by the local government			
7	commission; or			
8	(iii) shall be appointed by the chairman of the local			
9	government commission; or			
10	(iv) shall be selected as provided by ordinance; or			
11	(v) may at the discretion of the commission be			
12	selected as provided by ordinance; or			
13	(vi) shall not be included in this form as a separate			
14	office.			
15	(d) A clerk of district court:			
16	(i) shall be elected; or			
17	(ii) shall be appointed by the local government			
18	commission; or			
19	(iii) shall be appointed by the chairman of the local			
20	government commission; or			
21	(iv) shall be selected as provided by ordinance; or			
22	(v) may at the discretion of the commission be			
23	selected as provided by ordinance; or			
24	(vi) shall not be included in this form as a separate			
25	office.			
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1	(e) A treasurer:	1	commission; or
2	(i) shall be elected; or	2	(iii) shall be appointed by the chairman of the local
3	(ii) shall be appointed by the local government	3	government commission; or
4	commission; or	4	(iv) shall be selected as provided by ordinance; or
5	(iii) shall be appointed by the chairman of the local	5	(v) may at the discretion of the commission be
6	government commission; or	6	selected as provided by ordinance; or
7	(iv) shall be selected as provided by ordinance; or	7	(vi) shall not be included in this form as a separate
8	(v) may at the discretion of the commission be	8	office.
Э	selected as provided by ordinance; or	9	(h) An assessor:
10	(vi) shall not be included in this form as a separate	10	(i) shall be elected; or
11	office.	11	(ii) shall be appointed by the local government
12	(f) A surveyor:	12	commission; or
13	(i) shall be elected; or	13	(iii) shall be appointed by the chairman of the local
14	(ii) shall be appointed by the local government	14	government commission; or
15	commission; or	15	(iv) shall be selected as provided by ordinance; or
16	(iii) shall be appointed by the chairman of the local	16	(v) may at the discretion of the commission be
17	government commission; or	17	selected as provided by ordinance; or
18	(iv) shall be selected as provided by ordinance; or	18	(vi) shall not be included in this form as a separate
19	(v) may at the discretion of the commission be	19	office.
20	selected as provided by ordinance; or	20	(i) A coroner:
21	(vi) shall not be included in this form as a separate	21	(i) shall be elected; or
22	office.	22	(ii) shall be appointed by the local government
23	(g) A superintendent of schools:	23	commission; or
24	(i) shall be elected; or	24	(iii) shall be appointed by the chairman of the local
25	(ii) shall be appointed by the local government	25	government commission; or
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2

20

1	(iv) shall be selected as provided by ordinance; or
2	(v) may at the discretion of the commission be
3	selected as provided by ordinance; or
4	(vi) shall not be included in this form as a separate
5	office.
6	(j) A public administrator:
7	(i) shall be elected; or
8	(ii) shall be appointed by the local government
9	commission; or .
10	(iii) shall be appointed by the chairman of the local
11	government commission; or
12	(iv) shall be selected as provided by ordinance; or
13	(v) may at the discretion of the commission be
14	selected as provided by ordinance; or
15	(vi) shall not be included in this form as a separate
16	office.
17	(k) An auditor:
18	(i) shall be elected; or
19	(ii) shall be appointed by the local government
20	commission; or
21	(iii) shall be appointed by the chairman of the local
22	government commission; or
23	(iv)shall be selected as provided by ordinance; or
24	(v) may at the discretion of the commission be
25	selected as provided by ordinance; or
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(vi) shall not be included in this form as a separate 1 office.

3 47A-3-206. Commission chairman form. (1) The commission chairman form consists of an elected commission 4 (which may also be referred to as the "council"), and a 5 commission chairman (who may also be referred to as "mayor" 6 7 or as "president") elected by the members of the commission 8 from their own number.

9 (2) The commission chairman (who may also be referred 10 to as "mayor") shall be elected by the merbers of the commission from their own number to serve at the pleasure of 11 12 the commission. He shall: be the presiding officer of the 13 commission, be recognized as the head of the local 14 government unit, have the power to vote as other members of 15 the commission, be the chief executive officer of the local 16 government, and:

17 (a) enforce laws, ordinances, and resolutions;

18 (b) perform duties required of him by law, ordinance, or resolution; 19

(c) administer the affairs of the local government;

21 (d) direct, supervise, and administer all departments, 22 agencies, and offices of the local government, except as 23 otherwise provided by law or ordinance;

24 (e) carry out policies established by the commission;

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25 (f) prepare the commission agenda;

1	(g) recommend measures to the commission;
2	(h) report to the commission on the affairs and
3	financial condition of the local government;
4	(i) execute bonds, notes, contracts, and written
5	obligations of the commission, subject to the approval of
6	the commission;
7	(j) report to the commission as the commission may
8	require;
9	(k) attend commission meetings and may take part in
	discussions:
10	
11	
12	(m) appoint with the consent of the commission all
13	members of boards and committees; except the chairman may
14	appoint without the consent of the commission temporary
15	advisory committees established by the chairman;
16	(n) appoint with the consent of a majority of the
17	commission all department heads. The chairman may remove
13	department heads and may appoint and remove all other
19	employees;
20	(o) prepare the budget and present it to the
21	commission for adoption;
22	(p) exercise control and supervision over the
23	administration of departments and boards.
24	(3) The plan of government submitted to the qualified
25	electors shall further define the structural characteristics
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of the form by including one item from each of the choices listed below:

3 (a) The commission shall be:

(i) elected at large; or

1 2

4

5 (ii) elected by districts in which candidates must 6 reside and which are apportioned by population; or

7 (iii) nominated by districts in which candidates must
8 reside and which are apportioned by population, but elected
9 at large; or

10 (iv) elected by any combination of districts in which 11 candidates must reside and which are apportioned by 12 population, and at large.

13 (b) Local government elections shall be conducted on14 a:

15 (i) partisan basis as provided in this Title; or

16 (ii) non-partisan basis as provided in this Title.

17 (c) The commission chairman:

18 (i) shall appoint one or more administrative
19 assistants to assist him in the supervision and operation of
20 the local government. Such administrative assistants shall
21 be answerable solely to the chairman; or

(ii) may appoint one or more administrative assistants
to assist him in the supervision and operation of the local
government. Such administrative assistants shall be
answerable solely to the chairman.

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1 (d) Commission members shall be elected for:

2 (i) concurrent terms of office; or

3 (ii) overlapping terms of office.

4 (e) The size of the commission, which shall be a 5 number of not less than five (5), shall be established when 6 the form is adopted by the voters, and:

7 (i) community councils of at least three (3) members 8 shall be elected within each district to advise the 9 commissioner from that district. Local governments 10 conducting elections at-large shall district according to 11 population for the purpose of electing community councils; 12 or

13 (ii) community councils to advise commissioners may be 14 authorized by ordinance.

15 (f) The term of office of elected officials may not 16 exceed four (4) years, and shall be established when the 17 form is adopted by the voters.

18 (4) The plan of government submitted to the qualified
19 electors shall determine the powers of the local government
20 unit by authorizing:

21 (a) general government powers; or

22 (b) self-government powers.

47A-3-207. Town meeting form. (1) The town meeting
form consists of an assembly of the gualified electors of a
town (known as a town meeting), an elected town chairman,
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who shall be a qualified elector, and an optional elected 1 town meeting moderator. The town meeting form may be 2 adopted only by incorporated cities or towns of less than 3 two thousand (2,000) persons as determined by the most 4 5 recent decennial census as conducted by the United States 6 bureau of the census unless a more recent enumeration of 7 inhabitants be made by the state, in which case such 8 enumeration shall be used for the purposes of this section. Any unit of local government which adopts this form may 9 retain it even though its population increases to more than 10 11 two thousand (2,000).

12 (2) All legislative powers of the town shall vest in
13 the town meeting. The town meeting may enact rules,
14 resolutions, and ordinances.

15 (3) (a) Towns adopting this form shall convene an annual town meeting on the first Tuesday of March. Special town meetings may be called by the town chairman or upon petition of ten percent (10%) of the gualified electors of the town, but in no case by less than ten (10) gualified electors.

(b) All qualified electors of the town may attend the town meeting, take part in the discussion and vote on all matters coming before the town meeting. Others may attend but shall not vote nor take part in the discussion except by a majority vote of the town meeting.

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(c) A quorum shall consist of at least ten percent
 (10%) of the qualified electors of the town but a higher
 quorum requirement may be established by a majority vote of
 the town meeting.

5 (d) The election of town officials shall be 6 non-partisan and shall be by a plurality of those qualified 7 electors present and voting. All other voting in the town 8 meeting shall be by a simple majority of those qualified 9 electors present and voting.

(e) Election of officials shall be by secret ballot.
Other voting shall be by secret ballot upon the request of
at least five members of the town meeting.

(4) An agenda of the town meeting and a list of all 13 14 elective and appointive offices to be filled shall be prepared by the town chairman who shall post notice at least 15 16 two (2) weeks prior to the convening of all annual and special town meetings. Upon written petition of at least 17 ten percent (10%) of the gualified electors of the town, but 18 19 not less than ten (10) gualified electors, the town chairman 20 shall insert a particular item or items in the agenda for the next annual or special town meeting. The town meeting 21 agenda may include an item entitled "other business" under 22 which any matter may be considered by the town meeting 23 except no matter dealing with finance or taxation shall be 24 considered under "other business". 25

1 (5) The town meeting shall elect a town chairman for a 2 term of not less than one (1) year or more than two (2)years. An unexpired term of a town chairman shall be filled 3 at the next annual or special town meeting. 4 5 (6) The town chairman shall be the chief executive 6 officer of the town and he shall: 7 (a) enforce laws, ordinances, and resolutions: 8 (b) perform duties required of him by law, ordinance. 9 or resolution; 10 (c) administer the affairs of the town: 11 (d) prepare the town meeting agenda: 12 (e) attend all annual and special town meetings: (f) recommend measures to the town meeting; 13 14 (g) report to the town on the affairs and financial 15 condition of the town: 16 (h) execute bonds, notes, contracts, and written 17 obligations of the town, subject to the approval of the 18 town; 19 (i) appoint, with the consent of the town meeting, 20 members of all boards and appoint and remove all employees 21 of the town: (i) prepare the budget and present it to the town 22 23 meeting for adoption; 24 (k) exercise control and supervision of the administration of all departments and boards; 25

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1 (1) carry out policies established by the town 2 meeting.

3 (7) Compensation of the town chairman shall be 4 established by ordinance but shall not be reduced during the 5 current term of the town chairman.

(8) Permanent committees to advise the town chairman 6 7 and/or the town meeting may be established and dissolved by 3 ordinance. The town chairman may establish temporary 9 committees to advise him.

(9) The plan of government submitted to the gualified 10 11 electors shall further define the structural characteristics 12 of the form by including one item from each of the choices 13 listed below:

(a) The town meeting shall:

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(i) elect a town meeting moderator for a term of one 15 16 (1) year who shall be the presiding officer of all annual 17 and special town meetings but who shall have no other 18 governmental powers; or

19 (ii) designate the town chairman as presiding officer 20 of all annual and special town meetings.

(b) The town chairman:

22 (i) shall appoint an administrative assistant to assist him in the supervision and operation of the affairs 23 of the town. The administrative assistant shall be 24 answerable solely to the town chairman and the town chairman 25 -27-HB 176

may delegate powers to the administrative assistant at his 1 discretion: or

З (ii) may appoint an administrative assistant to assist him in the supervision and operation of the affairs of the 4 town. The administrative assistant shall be answerable 5 solely to the town chairman and the town chairman may 6 delegate powers to the administrative assistant at his 7 discretion. R

9 (10) The first agenda of the first town meeting 10 following the adoption of this form shall be established by the local study commission. At that town meeting the 11 12 chairman of the local study commisssion shall preside over 13 the election of the presiding officer of the town after 14 which the presiding officer of the town shall preside.

15 (11) The plan of government submitted to the qualified electors shall determine the powers of the local government 16 17 unit by authorizing:

18 (a) general government powers; or

(b) self-government powers. 19

20 47A-3-208. Charter form. (1) The purpose of this 21 section is to comply with Article XI, section 5 (1), of the 22 Montana constitution, which provides: "(1) The legislature 23 shall provide procedures permitting a local government unit or combination of units to frame, adopt, amend, revise, or 24 25 abandon a self-government charter with the approval of a -28-HB 176 majority of those voting on the question. The procedures
 shall not require approval of a charter by a legislative
 body."

4 (2) Charter provisions establishing executive, 5 legislative, and administrative structure and organization 6 are superior to statutory provisions.

7 (3) A charter form of government shall possess
8 self-government powers.

9 (4) Charter form of government shall be established by 10 a charter which is a written document defining the powers, 11 structures, privileges, rights, and duties of the unit of 12 local government and limitations thereon.

(5) The charter shall provide for an elected 13 legislative body, called a commission or council, or shall 1.4 provide for a legislative body comprised of all qualified 15 16 electors. For elected legislative bodies the charter shall specify the number of members thereof, their term of office, 17 18 the -- method -- of -- their -- election ELECTION ON A PARTISAN OR HON-PARTISAN BASIS, the grounds for their removal, and the 19 20 method for filling vacancies.

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 (6) The charter shall provide for the election-and

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 nomination MOMINATION AND ELECTION of commissions at-large,

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 or by districts in which candidates must reside and which

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 are apportioned by population, or by a combination of

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 districts in which candidates must reside and which are

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1 apportioned by population and at-large.

(7) The charter shall specify which official of the 2 local government will be the chief administrative and 3 4 executive officer, the method of his selection, his term of office, except that it may be at the pleasure of the 5 selecting authority if such officer is not elected by 6 7 popular vote, the grounds for his removal, and his powers 8 and duties. Notwithstanding the foregoing, the charter may 9 allocate the chief executive and the chief administrative functions among two or more officials specified as above, or 10 the charter may provide that chief executive and 11 administrative functions of the local government will be 12 13 performed by one or more members of the legislative body.

14 (8) The charter may establish other legislative,15 administrative, and organizational structures.

16 (9) A charter form of government shall have such 17 officers, departments, boards, commissions, and agencies as 18 are established in the charter, by local ordinance, or 19 required by state law.

20 (10) Charter provisions may not conflict with the 21 provisions of Title 47-A, part PART 7 which establish 22 statutory limitations on the powers of self-government 23 units.

24 (11) The enumeration of powers in a charter shall not25 be construed as a limitation or prohibition on the residual

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or self-governing powers granted by the constitution.
 (12) The charter may contain prohibitions on the

exercise of power by a unit of local government.

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4 (13) The charter may include such provisions as may be 5 necessary to permit an orderly transition to the new form of 6 government.

7 (14) The charter shall specify the date on which the
8 charter will take effect, except that provisions may be made
9 for temporary partial effectiveness consistent with an
10 orderly transition of government.

11 (15) The listing of charter provisions in this section
12 shall not be construed to prevent the inclusion of
13 additional provisions in charters.

14 (16) A charter may be amended only as provided by state 15 law.

16 Section 2. Severability. If a part of this act is 17 invalid, all valid parts that are severable from the invalid 18 part remain in effect. If a part of this act is invalid in 19 one or more of its applications, the part remains in effect 20 in all valid applications that are severable from the 21 invalid applications.

22 Section 3. Effective date. This act is effective May 23 2, 1977.

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1	HOUSE BILL NO. 176	1	procedure to adopt, amend, or abandon these forms i
2	INTRODUCED BY GERKE, MCKITTRICK, DRISCOLL, MELOY, FAGG,	2	provided in sections 16-5101 et. seq.
3	KIMBLE, LOCKREM, MARKS, SOUTH, GWYNN, BARDANOUVE,	3	47A-3-202. Adoption of alternative forms. Each loca
4	O'CONNELL, BRADLEY, HAGER, HOLMES, WILLIAMS	<b>\</b> 4	government in the state shall adopt one of the alternativ
5		5	forms of government provided for in this chapter includin
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO AUTHORIZE	6	one of each sub-option authorized: the commission-executiv
7	ALTERNATIVE FORMS OF LOCAL GOVERNMENT PARTIALLY IMPLEMENTING	7	form (which may also be called the "council-executive", th
8	ARTICLE XI, SECTIONS 3 AND 5 OF THE 1972 MONTANA	8	"council-mayor", or the "commission-mayor" form), th
<sup></sup> 9	CONSTITUTION AND PROVIDING FOR A DELAYED EFFECTIVE DATE."	. 9	commission-manager form (which may also be called th
10		/ 10	"council-manager" form), the commission form, the commissio
11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	11	chairman form, the town meeting form, or the charter form.
12	Section 1. There is a new R.C.M. Title 47A, Part 3,	. 12	47A-3-203, Commission-executive form. (1) Th
13	Chapter 2 that reads as follows:	13	commission-executive form (which may be called the "council
14	PART 3, CHAPTER 2, ALTERNATIVE FORMS OF LOCAL GOVERNMENT	14	executive", the "council-mayor", or the "commission-mayor
15	47A-3-201. Declaration of purpose. (1) The purpose	15	form) consists of an elected commission (which may b
16	of this chapter is to comply with Article XI, section 3 (1),	16	referred to as the "council" and one elected executive (wh
17	of the Montana constitution, which provides: "The	17	may be referred to as the "mayor") who is elected at large
18	legislature shall provide such optional or alternative forms	18	(2) The executive shall:
19	of government that each unit or combination of units may	19	(a) enforce laws, ordinances, and resolutions;
20	adopt, amend, or abandon an optional or alternative form by	20	(b) perform duties required of him by law, ordinance
21	a majority of those voting on the question."	21	or resolution;
22	(2) This chapter establishes the alternative forms of	22	(c) administer affairs of the local government;
23	government for cities, towns, counties, and consolidated	23	{d}directy-supervisey-and-administer-all-departments
24	governments. This chapter shall be liberally construed to	24	agencies7-and-offices-of-thelocalgovernment7excepta
25	facilitate the adoption of a form of local government. The	25	otherwise-provided-by-law-or-ordinance;
			-2- НВ 17

## THIRD READING

(e) (D) carry out policies established by the commission: (f) (E) recommend measures to the commission; (F) report to the commission on the affairs and financial condition of the local government; (h) (G) execute bonds, notes, contracts, and written obligations of the commission, subject to the approval of the commission: (i) (E) report to the commission as the commission may require: (i) attend commission meetings and may take part in discussions: (k) (J) execute the budget adopted by the commission: (1) (K) appoint, with the consent of the commission, all members of boards; except, the executive may appoint without the consent of the commission temporary advisory committees established by the executive. (3) The plan of government submitted to the qualified electors shall further define the structural characteristics of the form by including one item from each of the choices listed below: (a) The executive: (i) shall appoint one or more administrative assistants to assist him in the supervision and operation of the local government. Such administrative assistants shall HB 176 -3-

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be answerable solely to the executive; or

2 (ii) may appoint one or more administrative assistants
3 to assist him in the supervision and operation of the local
4 government. Such administrative assistants shall be
5 answerable solely to the executive.

6 (b) The executive may:

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7 (i) appoint and remove all employees of the local8 government; or

9 (ii) appoint and remove, with the consent of a 10 majority of the commission, all employees of the local 11 government; or

12 (iii) appoint, with the consent of a majority of the 13 commission, all department heads. The executive may remove 14 department heads and may appoint and remove all other 15 department employees; or

16 (iv) appoint and remove, with the consent of a 17 majority of the commission, all department heads. The 18 executive may appoint and remove all other employees of the 19 local government.

20 (c) The executive may:

21 (i) veto ordinances and resolutions, subject to
22 override by a majority plus one of the whole number of the
23 commission; or

24 (ii) veto ordinances and resolutions, subject to
25 override by a two-thirds vote of the commission; or

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1	(iii) sign all ordinances and resolutions with no veto
2	power.
Э	(d) The executive may:
4	(i) prepare the budget and present it to the
5	commission for adoption; or
6	(ii) prepare the budget in consultation with the
7	commission and department heads.
8	(e) The executive may:
9	(i) exercise control and supervision of the
10	administration of all departments and boards; or
11	(ii) exercise control and supervision of all
12	departments and boards to the degree authorized by ordinance
13	of the commission.
14	(f) A financial officer (who may be called the
15	"treasurer"):
16	(i) shall be elected; or
17	(ii) shall be appointed by the executive with the
18	consent of the council; or
19	(iii) shall be selected as provided by ordinance; or
20	(iv) may, at the discretion of the commission, be
21	selected as provided by ordinance.
22	(g) The commission shall be:
23	(i) elected at large; or
24	(ii) elected by districts in which candidates must
25	reside and which are apportioned by population; or
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1 (iii) nominated by districts in which candidates must 2 reside and which are apportioned by population, but elected 3 at large; or 4 (iv) elected by any combination of districts in which candidates 5 must reside and which are apportioned by 6 population, and at large. 7 (h) Local government elections shall be conducted on 8 a: 9 (i) partisan basis as provided in this Title; or 10 (ii) non-partisan basis as provided in this Title. 11 (i) The commission shall have a chairman who shall be: elected by the members of the commission from 12 (i) their own number for a term established by ordinance; or 13 14 (ii) selected as provided by ordinance. 15 The presiding officer of the commission shall be: (i) (i) the chairman of the commission who may vote as 16 17 other members of the commission; or 18 (ii) the executive who may vote as the commissioners; 19 or 20 (iii) the executive who shall decide all tie votes of 21 the commission, but shall have no other vote. The chairman 22 of the commission shall preside if the executive is absent; 23 or 24 (iv) the executive, but he may not vote. 25 (k) Commission members shall be elected for:

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1 (i) concurrent terms of office; or commission who shall be the chief administrative officer of 1 2 (ii) overlapping terms of office. the local government. The manager shall be responsible to 2 3 (1) The size of the commission, which shall be a the commission for the administration of all local 3 number not less than three (3), shall be established when government affairs placed in his charge by law, ordinance, 4 4 5 the form is adopted by the voters, and; or resolution. 5 6 (i) community councils of at least three (3) members (2) The manager shall be appointed by the commission 6 for an indefinite term on the basis of merit only, and 7 shall be elected within each district to advise the 7 Local governments removed only by a majority vote of the whole number of the comissioner from that district. 8 8 9 conducting elections at large shall district according to 9 commission. population for the purpose of electing community councils; 10 (3) The manager shall: 10 11 enforce laws, ordinances, and resolutions; or 11 (a) 12 (ii) community councils to advise commissioners may be perform the duties required of him by 12 law, (b) authorized by ordinance. 13 13 ordinance, or resolution; 14 (m) The term of office of elected officials may not 14 administer the affairs of the local government; (c) 15 exceed four (4) years, and shall be established when the 15 (d) direct, supervise, and administer all departments, and offices of the local government unit except as 16 form is adopted by the voters. 16 agencies 17 (4) The plan of government submitted to the qualified 17 otherwise provided by law or ordinance; 18 electors shall determine the powers of the local government 18 carry out policies established by the commission; (e) 19 unit by authorizing: prepare the commission agenda; 19 (f) 20 (a) general government powers; or 20 recommend measures to the commission; (a) 21 (b) self-government powers. 21 (h) report to the commission on the affairs and 22 47A-3-204. Commission-manager form. (1) The 22 financial condition of the local government; 23 commission-manager form (which may be called the "council-23 (i) execute bonds, notes, contracts, and written 24 manager" form) consists of an elected commission (which may obligations of the commission, subject to the approval of 24 25 be called the "council") and a manager appointed by the 25 the commission; -7-HB 176 -8-HB 176
require: (k) attend commission meetings and may take part in the discussion, but he may not vote; (1) prepare and present the budget to the commission for its approval and execute the budget adopted by the commission: (m) appoint, suspend, and remove all employees of the local government except as otherwise provided by law or ordinance. Employees appointed by the manager and his subordinates shall be administratively responsible to the manager; 13 (n) appoint members of temporary advisory committees established by the manager. (4) Neither the commission nor any of its members may dictate the appointment or removal of any employee whom the manager or any of his subordinates are empowered to appoint.

(i) report to the commission as the commission may

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(5) Except for the purpose of inquiry or investigation 18 under this title, the commission or its members shall deal 19 20 with the local government employees who are subject to the 21 direction and supervision of the manager, solely through the manager, and neither the commission nor its members may give 22 orders to any such employee, either publicly or privately. 23

24 (6) The plan of government submitted to the gualified electors shall further define the structural characteristics 25 -9-HB 176

of the form by including one item from each of the choices 1 listed below: 2 3 (a) All members of boards, other than temporary 4 advisory committees established by the manager. shall be 5 appointed by: 6 (i) the chairman with the consent of the commission; 7  $\mathbf{or}$ 8 (ii) the manager with the consent of the commission; 9 or 10 (iii) the commission. 11 (b) The commission shall be: 12 elected at large; or (i) 13 (ii) elected by districts in which candidates must 14 reside and which are apportioned by population; or 15 (iii) nominated by districts in which candidates must 16 reside and which are apportioned by population, but elected 17 at large; or 18 (iv) elected by any combination of districts in which 19 candidates must reside and which are apportioned by 20 population, and at large. 21 (c) Local government elections shall be conducted on 22 a:

23 (i) partisan basis as provided in this Title; or

non-partisan basis as provided in this Title. 24 (ii)

The chairman of the commission shall be: (d)

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1 (i) elected by the members of the commission from 2 their own number for a term established by ordinance; or 3 (ii) elected by the qualified electors for a term of 4 office: or 5 (iii) selected as provided by ordinance. (3) Commission members shall be elected for: 6 7 concurrent terms of office; or (i) 8 (ii) overlapping terms of office. 9 (f) The size of the commission, which shall be a 10 number of not less than three (3), shall be established when 11 the form is adopted by the voters, and: 12 (i) community councils of at least three (3) members 13 shall be elected within each district to advise the 14 commissioner from that district. Local governments 15 conducting elections at-large shall district according to 16 population for the purpose of electing community councils; 17 or 18 (ii) community councils to advise commissioners may be 19 authorized by ordinance. 20 (g) The term of office of elected officials may not 21 exceed four (4) years, and shall be established when the 22 form is adopted by the voters. 23 (7) The plan of government submitted to the gualified 24 electors shall determine the powers of the local government 25 unit by authorizing:

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(a) general government powers; or

(b) self-government powers.

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47A-3-205. Commission form. (1) The commission form 3 consists of an elected commission (which may also be called 4 "council") and other elected officers as provided in 5 the A11 legislative, executive, and 6 this section. 7 administrative powers and duties of the local government not specifically reserved by law or ordinance to other elected 8 officers shall reside in the commission. The commission 9 shall appoint the heads of departments and other employees, 10 except for those appointed by other elected officials. 11 12 Cities and towns which adopt this form may distribute by 13 ordinance the executive and administrative powers and duties 14 into departments headed by individual commissioners.

15 (2) The plan of government submitted to the qualified
16 electors shall further define the structural characteristics
17 of the form by including one item from each of the choices
18 listed below:

19 (a) The commission shall be:

20 (i) elected at large; or

21 (ii) elected by districts in which candidates must
 22 reside and which are apportioned by population; or

23 (iii) nominated by districts in which candidates must
24 reside and which are apportioned by population, but elected
25 at large; or

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1 (iv) elected by any combination of districts in which candidates must reside and which are apportioned by population, and at large.

(b) Local government elections shall be conducted on 4 a: -5

(i) partisan basis as provided in this Title; or

(ii) non-partisan basis as provided in this Title.

8 (c) The chairman of the commission, who may be referred to as the "mayor", shall be the presiding officer 9 of the commission. All members of boards and committees 10 11 shall be appointed by the chairman with the consent of the commission. The chairman shall be recognized as the head of 12 13 the local government unit and may vote as other . members of 14 the commission. The chairman shall be:

(i) elected by the members of the commission from 15 their own number for a term established by ordinance; or 16

17 (ii) selected as provided by ordinance; or

18 (iii) elected directly by the voters for a term 19 established by ordinance.

(d) The commission: 20

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(i) shall appoint one 21 or more administrative 22 assistants to assist them in the supervision and operation 23 of the local government; or

24 (ii) may appoint one or more administrative assistants to assist them in the supervision and operation of the local 25

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1 government. 2 (e) Commission members shall be elected for:

3 (i) concurrent terms of office: or 4 (ii) overlapping terms of office. 5 (f) The size of the commission, which shall be a 6 number of not less than three (3), shall be established when 7 the form is adopted by the voters, and: 8 (i) community councils of at least three (3) members shall be elected within each district to 9 advise the commissioner from that district. 10 Local governments 11 conducting elections at-large shall district according to 12 population for the purpose of electing community councils; 13 or

14 (ii) community councils to advise commissioners may be 15 authorized by ordinance.

16 (q) The term of office of elected officials may not 17 exceed four (4) years, except the term of office for 18 commissioners in counties adopting the form authorized by Article XI, section 3 (2), of the Montana constitution, may 19 20 not exceed six (6) years. Terms of office shall be 21 established when the form is adopted by the voters.

22 (3) In county and consolidated local governments, the 23 plan of government submitted to the qualified electors shall 24 further define the structural characteristics of the form by including one item from each of the choices listed below. 25

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			· /
1	The officers shall have the powers and duties established by	1	selected as provided by ordinance; or
2	ordinance. After the establishment of any office, the	2	(vi) shall not be included in this form as a separate
3	commission may consolidate, as provided by law, two or more	3	office.
4	of the offices.	4	(c) A clerk and recorder:
5	(a) A legal officer (who may be called the "county	5	(i) shall be elected; or
6	attorney"):	6	(ii) shall be appointed by the local government
7	(i) shall be elected; or	7	commission; or
8	(ii) shall be appointed by the local government	8	(iii) shall be appointed by the chairman of the local
9	commaission; or	9	government commission; or
10	(iii) shall be appointed by the chairman of the local	10	(iv) shall be selected as provided by ordinance; or
11	government commission; or	11	(v) may at the discretion of the commission be
12	(iv) shall be selected as provided by ordinance; or	12	selected as provided by ordinance; or
13	(v) may at the discretion of the commission be	13	(vi) shall not be included in this form as a separate
14	selected as <u>PROVIDED</u> by ordinance; or	14	office.
15	(vi) shall not be included in this form as a separate	15	(d) A clerk of district court:
16	office.	16	(i) shall be elected; or
17	(b) A law enforcement officer (who may be called the	17	(ii) shall be appointed by the local government
18	"sheriff"):	18	commission; or
19	(i) shall be elected; or	19	(iii) shall be appointed by the chairman of the local
20	(ii) shall be appointed by the local government	20	government commission; or
21	commission; or	21	(iv) shall be selected as provided by ordinance; or
22	(iii) shall be appointed by the chairman of the local	22	(v) may at the discretion of the commission be
23	government commission; or	23	selected as provided by ordinance; or
24	(iv) shall be selected as provided by ordinance; or	24	(vi) shall not be included in this form as a separate
25	(v) may at the discretion of the commission be	25	office.
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1	(e) A treasurer:	1	commission; or
2	(i) shall be elected; or	2	(iii) shall be appointed by the chairman of the local
3	(ii) shall be appointed by the local government	3	government commission; or
4	commission; or	4	(iv) shall be selected as provided by ordinance; or
5	(iii) shall be appointed by the chairman of the local	5	(v) may at the discretion of the commission be
6	government commission; or	6	selected as provided by ordinance; or
7	(iv) shall be selected as provided by ordinance; or	7	(vi) shall not be included in this form as a separate
8	(v) may at the discretion of the commission be	8	office.
9	selected as provided by ordinance; or	. 9	(h) An assessor:
10	(vi) shall not be included in this form as a separate	10	(i) shall be elected; or
11	office.	11	(ii) shall be appointed by the local government
12	(f) A surveyor:	12	commission; or
13	(i) shall be elected; or	13	(iii) shall be appointed by the chairman of the local
14	(ii) shall be appointed by the local government	14	government commission; or
15	commission; or	15	(iv) shall be selected as provided by ordinance; or
16	(iii) shall be appointed by the chairman of the local	16	(v) may at the discretion of the commission be
17	government commission; or	17	selected as provided by ordinance; or
18	(iv) shall be selected as provided by ordinance; or	18	(vi) shall not be included in this form as a separate
19	(v) may at the discretion of the commission be	19	office.
20	selected as provided by ordinance; or	20	(i) A coroner:
21	(vi) shall not be included in this form as a separate	21	(i) shall be elected; or
22	office.	22	(ii) shall be appointed by the local government
23	(g) A superintendent of schools:	23	commission; or
24	(i) shall be elected; or	24	(iii) shall be appointed by the chairman of the local
25	(ii) shall be appointed by the local government	25	government commission; or
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1 (iv) shall be selected as provided by ordinance: or 2 (v) may at the discretion of the commission be 3 selected as provided by ordinance; or 4 (vi) shall not be included in this form as a separate 5 office. 6 (i) A public administrator: 7 (i) shall be elected; or R (ii) shall be appointed by the local government 9 commission: or 10 (iii) shall be appointed by the chairman of the local 11 government commission; or 12 (iv) shall be selected as provided by ordinance; or 13 (v) may at the discretion of the commission be 14 selected as provided by ordinance; or 15 (vi) shall not be included in this form as a separate 16 office. (k) An auditor: 17 18 (i) shall be elected; or 19 (ii) shall be appointed by the local government 20 commission: or 21 (iii) shall be appointed by the chairman of the local 22 government commission: or 23 (iv) shall be selected as provided by ordinance; or 24 (v) may at the discretion of the commission be 25 selected as provided by ordinance; or HB 176 -19-

(vi) shall not be included in this form as a separate office.

3 47A-3-205. Commission chairman form. (1) The 4 commission chairman form consists of an elected commission 5 (which may also be referred to as the "council"), and a 6 commission chairman (who may also be referred to as "mayor" 7 or as "president") elected by the members of the commission 8 from their own number.

9 (2) The commission chairman (who may also be referred to as "meyor") shall be elected by the mambers of the 10 commission from their own number to serve at the pleasure of 11 the commission. He shall: be the presiding officer of the 12 13 commission, he recognized as the head of the local 14 covernment unit, have the power to vote as other members of the commission, be the chief executive officer of the local 15 16 covernment, and:

17 (a) enforce laws, ordinances, and resolutions;

18 (b) perform duties required of him by law, ordinance,19 or resolution:

(c) administer the affairs of the local government;

21 (d) direct, supervise, and administer all departments,

agencies, and offices of the local government, except asotherwise provided by law or ordinance;

24 (e) carry out policies established by the commission;

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25 (f) prepare the commission agenda;

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1	(g) recommend measures to the commission;
2	(h) report to the commission on the affairs and
3	financial condition of the local government;
4	(i) execute bonds, notes, contracts, and written
5	obligations of the commission, subject to the approval of
6	the commission;
7	(j) report to the commission as the commission may
8	require;
. 9	(k) attend commission meetings and may take part in
10	discussions;
11	(1) execute the budget adopted by the commission;
12	(m) appoint with the consent of the commission all
13	members of boards and committees; except the ohairman may
14	appoint without the consent of the commission temporary
15	advisory committees established by the chairman;
16	(n) appoint with the consent of a majority of the
17	commission all department heads. The chairman may remove
18	department heads and may appoint and remove all other
19	employees;
20	(o) prepare the budget and present it to the
21	commission for adoption;
22	(p) exercise control and supervision over the
23	administration of departments and boards.
24	(3) The plan of government submitted to the qualified
25	electors shall further define the structural characteristics

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of the form by including one item from each of the choices listed below: (a) The commission shall be: (i) elected at large; or (ii) elected by districts in which candidates must reside and which are apportioned by population; or

7 (iii) nominated by districts in which candidates must
8 reside and which are apportioned by population, but elected
9 at large; or

10 (iv) elected by any combination of districts in which 11 candidates must reside and which are apportioned by 12 population, and at large.

13 (b) Local government elections shall be conducted on
14 a:

15 (i) partisan basis as provided in this Title; or

16 (ii) non-partisan basis as provided in this Title.

17 (c) The commission chairman:

(i) shall appoint one or more administrative
assistants to assist him in the supervision and operation of
the local government. Such administrative assistants shall
be answerable solely to the chairman; or

(ii) may appoint one or more administrative assistants
to assist him in the supervision and operation of the local
government. Such administrative assistants shall be
answerable solely to the chairman.

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(i) concurrent terms of office; or

(ii) overlapping terms of office.

4 (e) The size of the commission, which shall be a 5 number of not less than five (5), shall be established when 6 the form is adopted by the voters, and:

7 (i) community councils of at least three (3) members 8 shall be elected within each district to advise the 9 commissioner from that district. Local governments 10 conducting elections at-large shall district according to 11 population for the purpose of electing community councils; 12 or

(ii) community councils to advise commissioners may be
authorized by ordinance.

15 (f) The term of office of elected officials may not
16 exceed four (4) years, and shall be established when the
17 form is adopted by the voters.

18 (4) The plan of government submitted to the qualified
19 electors shall determine the powers of the local government
20 unit by authorizing:

(a) general government powers; or

(b) self-government powers,

23 47A-3-207. Town meeting form. (1) The town meeting 24 form consists of an assembly of the qualified electors of a 25 town (known as a town meeting), an elected town chairman, -23- HP 176

who shall be a gualified elector, and an optional elected 1 The town meeting form may be town meeting moderator. 2 adopted only by incorporated cities or towns of less than 3 two thousand (2,000) persons as determined by the most recent decennial census as conducted by the United States 5 bureau of the census unless a more recent enumeration of 6 inhabitants be made by the state, in which case such 7 enumeration shall be used for the purposes of this section. R Any unit of local government which adopts this form may 9 retain it even though its population increases to more than 10 11 two thousand (2.000).

(2) All legislative powers of the town shall vest in
the town meeting. The town meeting may enact rules,
resolutions, and ordinances.

15 (3) (a) Towns adopting this form shall convene an 16 annual town meeting on the first Tuesday of March. Special 17 town meetings may be called by the town chairman or upon 18 petition of ten percent (10%) of the qualified electors of 19 the town, but in no case by less than ten (10) qualified 20 electors.

(b) All qualified electors of the town may attend the
town meeting, take part in the discussion and vote on all
matters coming before the town meeting. Others may attend
but shall not wote nor take part in the discussion except by
a majority vote of the town meeting.

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(c) A quorum shall consist of at least ten percent
 (10%) of the qualified electors of the town but a higher
 quorum requirement may be established by a majority vote of
 the town meeting.

5 (d) The election of town officials shall be 6 non-partisan and shall be by a plurality of those qualified 7 electors present and voting. All other voting in the town 8 meeting shall be by a simple majority of those qualified 9 electors present and voting.

10 (e) Election of officials shall be by secret ballot.
11 Other voting shall be by secret ballot upon the request of
12 at least five members of the town meeting.

(4) An agenda of the town meeting and a list of all 13 elective and appointive offices to be filled shall be 14 prepared by the town chairman who shall post notice at least 15 two (2) weeks prior to the convening of all annual and 16 special town meetings. Upon written petition of at least 17 ten percent (10%) of the qualified electors of the town, but 18 not less than ten (10) qualified electors, the town chairman 19 20 shall insert a particular item or items in the agenda for 21 the next annual or special town meeting. The town meeting agenda may include an item entitled "other business" under 22 which any matter may be considered by the town meeting 23 except no matter dealing with finance or taxation shall be 24 considered under "other business". 25

1 (5) The town meeting shall elect a town chairman for a 2 term of not less than one (1) year or more than two (2) 3 years. An unexpired term of a town chairman shall be filled 4 at the next annual or special town meeting. 5 (6) The town chairman shall be the chief executive 6 officer of the town and he shall: 7 (a) enforce laws, ordinances, and resolutions; 8 (b) perform duties required of him by law, ordinance, 9 or resolution; 10 (c) administer the affairs of the town: 11 prepare the town meeting agenda; (d) 12 attend all annual and special town meetings; (e) recommend measures to the town meeting: 13 (f) 14 (q) report to the town on the affairs and financial 15 condition of the town; 16 (h) execute bonds, notes, contracts, and written 17 obligations of the town, subject to the approval of the 18 town; 19 (i) appoint, with the consent of the town meeting, 20 members of all boards and appoint and remove all employees 21 of the town: 22 (j) prepare the budget and present it to the town 23 meeting for adoption: 24 (k) exercise control and supervision of the 25 administration of all departments and boards:

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(1) carry out policies established by the town meeting.

3 (7) Compensation of the town chairman shall be
4 established by ordinance but shall not be reduced during the
5 current term of the town chairman.

6 (8) Permanent committees to advise the town chairman 7 and/or the town meeting may be established and dissolved by 8 ordinance. The town chairman may establish temporary 9 committees to advise him.

10 (9) The plan of government submitted to the qualified
11 electors shall further define the structural characteristics
12 of the form by including one item from each of the choices
13 listed below:

(a) The town meeting shall:

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15 (i) elect a town meeting moderator for a term of one
16 (1) year who shall be the presiding officer of all annual
17 and special town meetings but who shall have no other
18 governmental powers; or

19 (ii) designate the town chairman as presiding officer20 of all annual and special town meetings.

21 (b) The town chairman:

22 (i) shall appoint an administrative assistant to 23 assist him in the supervision and operation of the affairs 24 of the town. The administrative assistant shall be 25 answerable solely to the town chairman and the town chairman -27- HB 176 may delegate powers to the administrative assistant at his

2 discretion; or

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3 (ii) may appoint an administrative assistant to assist 4 him in the supervision and operation of the affairs of the 5 town. The administrative assistant shall be answerable 6 solely to the town chairman and the town chairman may 7 delegate powers to the administrative assistant at his 8 discretion.

9 (10) The first agenda of the first town meeting 10 following the adoption of this form shall be established by 11 the local study commission. At that town meeting the 12 chairman of the local study commission shall preside over 13 the election of the presiding officer of the town after 14 which the presiding officer of the town shall preside.

(11) The plan of government submitted to the qualified
electors shall determine the powers of the local government
unit by authorizing:

18 (a) general government powers; or

19 (b) self-government powers.

20 47A-3-208. Charter form. (1) The purpose of this 21 section is to comply with Article XI, section 5 (1), of the 22 Montana constitution, which provides: "(1) The legislature 23 shall provide procedures permitting a local government unit 24 or combination of units to frame, adopt, amend, revise, or 25 abandon a self-government charter with the approval of a -28- HB 176

majority of those voting on the guestion. The procedures 1 shall not require approval of a charter by a legislative 2 body."

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(2) Charter provisions establishing executive. 4 legislative, and administrative structure and organization 5 6 are superior to statutory provisions.

7 (3) A charter form of government shall possess 8 self-government powers.

(4) Charter form of government shall be established by 9 a charter which is a written document defining the powers, 10 11 structures, privileges, rights, and duties of the unit of 12 local government and limitations thereon.

(5) The charter shall provide for . an elected 13 legislative body, called a commission or council, or shall 14 provide for a legislative body comprised of all qualified 15 electors. For elected legislative bodies the charter shall 16 17 specify the number of members thereof, their term of office, 18 the -- method -- of -- their -- election ELECTION ON A PARTISAN OR 19 NON-PARTISAN BASIS, the grounds for their removal, and the method for filling vacancies. 20

21 (6) The charter shall provide for the election-and 22 nomination NOMINATION AND ELECTION of commissions at-large, or by districts in which candidates must reside and which 23 are apportioned by population, or by a combination of 24 districts in which candidates must reside and which are 25 -29-HB 176 1 apportioned by population and at-large.

2 (7) The charter shall specify which official of the 3 local government will be the chief administrative and 4 executive officer, the method of his selection, his term of 5 office, except that it may be at the pleasure of the selecting authority if such officer is not elected by 6 7 popular vote, the grounds for his removal, and his powers 8 and duties. Notwithstanding the foregoing, the charter may 9 allocate the chief executive and the chief administrative functions among two or more officials specified as above, or 10 11 the charter may provide that chief executive and 12 administrative functions of the local government will be 13 performed by one or more members of the legislative body. 14 (8) The charter may establish other legislative, 15 administrative, and organizational structures. 16 (9) A charter form of government shall have such 17 officers, departments, boards, commissions, and agencies as 18 are established in the charter, by local ordinance, or 19 required by state law. 20 (10) Charter provisions may not conflict with the 21 provisions of Title 47-A, part PART 7 which establish statutory limitations on the powers of self-government 22 23 units. 24 (11) The enumeration of powers in a charter shall not

25 be construed as a limitation or prohibition on the residual

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1 or self-governing powers granted by the constitution.

2 (12) The charter may contain prohibitions on the 3 exercise of power by a unit of local government.

4 (13) The charter May include such provisions as may be 5 necessary to permit an orderly transition to the new form of 6 dovernment.

7 (14) The charter shall specify the date on which the
8 charter will take effect, except that provisions may be made
9 for temporary partial effectiveness consistent with an
10 orderly transition of government.

(15) The listing of charter provisions in this section
 shall not be construed to prevent the inclusion of
 additional provisions in charters:

14 (16) A charter may be amended only as provided by state
15 law.

15 Section 2. Severability. If a part of this act is 17 invalid, all valid parts that are severable from the invalid 18 part remain in effect: If a part of this act is invalid in 19 one of more of its applications, the part remains in effect 20 in all valid applications that are severable from the 21 invalid applications.

22 Section 3. Effective date. This act is effective May 23 2, 1977.

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# March 20, 1975

# SENATE COMMITTEE ON LOCAL GOVERNMENT

AMENDMENTS TO HOUSE BILL NO. 176

That House Bill No. 176, third reading, be amended as follows:

1. Amend page 20, section 1, line 2. Following: line 2 Insert: "(4) Local governments that adopt this form shall have general government powers."

- 2. Amend page 30, section 1, line 23. Following: "units."
  - Insert: "(11) Charter forms are subject to state laws establishing election, initiative and referendum procedures and charters shall not contain provisions establishing election, initiative and referendum procedures.

(12) The charter shall not contain provisions establishing or modifying local court systems." Renumber: All subsequent subsections

1	AUUSE BILL NO. 176	1
L	INTRODUCED BY GEBRE, MCRITTBICK, DEISCOLL, MELOY, PAGG,	2
3	KIBBLE, LOCKBED, EANKS, SOUTH, GAINN, BARDANOUVE,	3
4	O'CONNELL, BRADLEY, HAGER, HOLNES, WILLIAMS	Ą
5		5
ڻ	A BILL FOR AN ACT ENTITLED: "AN ACT TO AUTIONIZE	6
7	ALTERNATIVE FORMS OF LOCAL GOVERNMENT PARTIALLY INFLEMENTING	7
8	ARTICLE XI, SECTIONS 3 AND 5 OF THE 1972 NONTANA	ម
5	CONSTITUTION AND PROVIDING FOR A DELAYED EFFECTIVE DATE."	9
10		10
11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	11
12	Section 1. There is a new K.C.K. Title 47A, Fart 3,	12
13	Chapter 2 that reads as follows:	13
14	PART 3, CHAPTER 2	14
15	ALTERNATIVE POENS OF LOCAL GOVERNMENT	15
16	47A-3-201. Declaration of purpose. (1) The purpose	16
17	of this chapter is to comply with Article XI, section 3 (1),	17
10	of the hontana constitution, which provides: "The	18
19	legislature shall provide such optional or alternative forms	19
26	of government that each unit or combination of units may	20
21	adopt, amend, or abandon an optional or alternative fora by	21
22	a majority of those woting on the question."	22
23	(2) This chapter establishes the alternative forms of	23
	government for cities, towns, counties, and consolidated	24
25	governments. This chapter shall be liberally construed to $R \in F \in R \in N \subset E \cap B$	25

facilitate the adoption of a form of local government. The
 procedure to adopt, amend, or abandon these forms is
 provided in sections 16-5101 et. seq.

471-3-202. Adoption of alternative forms. Each local 8 government in the state shall adopt one of the alternative 5 6 forms of government provided for in this chapter including 7 one of each sub-option authorized: the consission-executive form (which may also be called the "council-executive", the 8 9 "council-mayor", or the "commission-wayor" form), the commission-manager form (which may also be called the 10 11 "council-manager" form), the commission form, the commission-chairman form, the town meeting form, or the 12 charter iora. 13

(1) The 471-3-203. Commission-executive iors. 14 15 commission-executive form (which may be called the "councilexecutive", the "council-mayor", or the "commission-mayor" 16 17 tors) consists of an elected commission (which may be 18 referred to as the "council" and one elected executive (who 19 may be referred to as the "mayor") who is elected at large. 20 (2) The executive shall:

21 (a) enforce laws, ordinances, and resolutions;
22 (b) perform duties required of him by law, ordinance,
23 or resolution;

- 24 (c) administer affairs of the local government;

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1	agencies, and offices of the local-government, except- as
2	otherwise provided by law or cruinsheet
з	(b) carry out policies established by the
4	COmmission;
5	(1) (E) recommend measures to the commission;
6	(g) (F) report to the commission on the affairs and
7	financial condition of the local government;
8	(h) execute bonds, notes, contracts, and written
5	obligations of the commission, subject to the approval of
10	the commission;
11	(i) [B] report to the commission as the commission
12	∎ay require;
13	<del>(j) (I)</del> attend commission meetings and may take part
14	in discussions;
15	$\frac{\{k\}-\{j\}}{\{j\}}$ execute the buaget adopted by the commission;
16	$\frac{1}{1}$ appoint, with the consent of the commission,
17	all members or boards; except, the executive may appoint
18	without the consent of the commission temporary advisory
19	committees established by the executive.
20	(3) The plan of government submitten to the gualified
21	electors shall further define the structural characteristics
22	of the form by including one item from each of the choices
23	listed below:
24	(a) The executive:
25	(i) shall appoint one or more administrative
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assistants to assist him in the supervision and operation of

2 the local government. Such administrative assistants shall

3 be answerable solely to the executive; or

4 (ii) may appoint one or more administrative assistants 5 to assist him in the supervision and operation of the local 6 government. Such administrative assistants shall be 7 answerable solely to the executive.

8 (b) The executive may:

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9 (i) a<sub>Fr</sub>oint and remove all employees of the Local
 10 government; or

(ii) appoint and remove, with the consent of a majority
of the commission, all employees of the local government; or
(iii) appoint, with the consent of a majority of the
commission, all department heads. The executive may remove
department heads and may appoint and remove all other
department employees; or

17 (iv) appoint and remove, with the consent of a majority
18 of the commission, all department heads. The executive may
19 appoint and remove all other employees of the local
20 government.

21 (c) The executive may:

22 (i) veto ordinances and resolutions, subject to
23 override by a majority plus one of the whole number of the
24 commission; or

25 (ii) veto ordinances and resolutions, subject to -4-- Hp 176

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1	override by a two-thirds wote of the commission; or
2	(iii) sign all orginances and resolutions with no veto
3	fomer.
4	(d) The executive may:
5	(i) prepare the budget and present it to the
ú	convission for adoption; or
7	(ii) prepare the budget in consultation with the
ŭ	commission and department heads.
9	(e) The executive may:
10	(i) exercise control and supervision of the
11	administration of all departments and boards; or
12	(ii) exercise control and supervision of all
13	departments and boards to the degree authorized by ordinance
14	of the Commission.
15	(1) A financial officer (who way be called the
16	"treasurer"):
17	(i) shall be elected; or
18	(ii) shall be appointed by the executive with the
19	consent of the council; or
20	(iii) shall be selected as provided by ordinance; or
21	(iv) may, at the discretion of the commission, be
4 Å	selected as provided by ordinance.
23	(g) The commission shall be:
24	(i) elected at large; or
25	(ii) elected by districts in which candidates must
	5 lip 176

1	reside and which are apportioned by population; or
2	(iii) nominated by districts in which candidates must
3	reside and which are apportioned by population, but elected
4	at large; or
5	(1V) elected by any combination of districts in which
6	candidates must reside and which are apportioned by
7	population, and at large.
ь	(h) Local government elections shall be conducted on
9	a:
10	(i) partisan basis as provided in this title; or
11	(ii) non-partisan basis as provided in this title.
12	(i) The commission shall have a chairman who shall be:
13	(i) elected by the members of the commission from
14	their own number for a term established by ordinance; or
15	(ii) selected as provided by ordinance.
16	(j) The presiding officer of the commission shall be:
17	(i) the chairman of the commission who may wote as
18	other members of the commission; or
15	(ii) the executive Who may Note as the commissioners;
20	or
21	(iii) the executive who shall decide all tie votes of
22	the commission, but shall have no other vote. The chairman
23	of the commission shall pressue if the executive is absent;
24	or
25	(iv) the executive, but he may not vote.

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- 1 (k) Commission members shall be elected for:
- 2 (i) concurrent terms of office; or
- 3 (11) overlapping terms of office.

4 (1) The size of the commission, which shall be a 5 number not less than three (3), shall be established when 6 the form is adopted by the voters, and:

7 (i) community councils or at least three (3) members 8 shall be elected within each district to advise the 9 comissioner from that district. Local governments 10 conducting elections at large shall district according to 11 population for the purpose of electing community councils; 12 or

13 (ii) community councils to advise commissioners may be
14 authorized by ordinance.

15 (m) The term of office of elected officials may not
16 exceed four (4) years, and shall be established when the
17 form is adopted by the voters.

18 (4) The plan of government submitted to the qualified
19 electors shall determine the powers of the local government
20 unit by authorizing:

21 (a) general government powers; or

22 (b) self-government povers.

471-3-204. Commission-manager form. (1) The
 commission-manager form (which may be called the "council manager" form) consists of an elected commission (which may
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be called the "council") and a manager appointed by the commission who shall be the chief administrative officer of the local government. The manager shall be responsible to the commission for the administration of all local government affairs placed in his charge by law, ordinance, or resolution.

7 (2) The manager shall be appointed by the commission
8 for an indefinite term on the basis of merit only, and
9 removed only by a majority wote of the whole number of the
10 commission.

11 (3) The manager shall:

12 (a) enforce laws, ordinances, and resolutions;

(b) perform the duties required of him by law,ordinance, or resolution:

15 (C) administer the affairs of the local government;

16 (d) direct, supervise, and administer all departments,

17 agencies and offices of the local government unit except as

- 18 otherwise provided by law or ordinance;
- 19 (e) carry out policies established by the commission;
- 20 (f) prepare the commission agenda;
- 21 (g) recommend measures to the commission;
- 22 (h) report to the commission on the affairs and
- 23 financial condition of the local government;

24 (i) execute bonds, notes, contracts, and written
25 obligations of the commission, subject to the approval of

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1 the commission:

(i) report to the commission as the commission may ż 3 require:

4 (k) attend commission meetings and may take part in 5 the discussion, but he may not vote:

(1) prepare and present the budget to the commission Ó for its approval and execute the budget adopted by the 7 8 commission:

(b) appoint, suspend, and remove all employees of the 9 10 local government except as otherwise provided by law or 11 ordinance. Employees appointed by the manager and his 12 subordinates shall be administratively responsible to the 13 manager;

(n) appoint members of temporary advisory committees 14 15 established by the manager.

10 (4) Neither the commission nor any of its members may dictate the appointment or removal of any employee whom the 17 manager or any of his subordinates are empowered to appoint. 16

(5) Except for the purpose of inquiry or investigation 19 under this title, the commission or its members shall deal 20 21 with the local government employees who are subject to the direction and supervision of the sanager, solely through the 22 nanager, and neither the commission nor its members may give 23 24 orders to any such employee, either publicly or privately.

(6) The plan of government submitted to the qualified 25

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1 electors shall further define the structural characteristics 2 of the form by including one item from each of the choices 3 listed below: ш (a) All members of boards, other than temporary 4 advisory committees established by the manager, shall be appointed by: б 7 (i) the chairman with the consent of the commission: A or 9 (ii) the manager with the consent of the commission; or 10 (iii) the commission. 11 (b) The commission shall be: 12 (i) elected at large; or 13 (ii) elected by districts in which candidates must 14 reside and which are apportioned by population: or 15 (iii) nominated by districts in which candidates must 16 reside and which are apportioned by population, but elected 17 at large: or 18 (iv) elected by any combination of districts in which 19 candidates must reside and which are apportioned by 20 population, and at large. 21 (c) Local government elections shall be conducted on 22 a: 23 (i) partisan basis as provided in this title; or 24 (ii) non-partisan basis as provided in this title. (d) The chairman of the commission shall be: 25 -10-31b 176

1 (i) elected by the members of the commission from 2 their own number for a term established by ordinance; or 3 (ii) elected by the qualified electors for a term of 4 office; or 5 (iii) selected as provided by ordinance. б (3) Commission members shall be elected for: 7 (i) concurrent terms of office; or ы (11) overlapping terms of office. 9 (f) The size of the commission, which shall be a 10 number of not less than three (3), shall be established when 11 the form is adopted by the voters, and: 12 (i) community councils of at least three (3) members 13 shall be elected within each district to advise the 14 commissioner from that district. Local governments 15 conducting elections at-large shall district according to 16 population for the purpose of electing community councils: 17 OF 18 (ii) combunity councils to advise compissioners may be 19 authorized by orginance. 20 (g) The term of office of elected officials may not 21 exceed four (4) years, and shall be established when the 22 form is adopted by the voters. 23 (7) The plan of government submitted to the qualified 24 electors shall determine the powers of the local government

25 unit by authorizing:

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(a) general government powers; or

(b) self-government povers.

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3 47A-3-205. Compission form. (1) The commission form h consists of an elected commission (which may also be called 5 the "council") and other elected officers as provided in Â this section. A11 legislative, executive. anà 7 administrative powers and duties of the local government not specifically reserved by law or ordinance to other elected h 9 officers shall reside in the commission. The commission 10 shall account the heads of departments and other employees, 11 except for those appointed by other elected officials. 12 Cities and towns which adopt this form may distribute by 13 ordinance the executive and administrative powers and duties 14 into departments headed by individual commissioners. 15 (2) The plan of government submitted to the qualified 16 electors shall further define the structural characteristics 17 of the form by including one item from each of the choices 18 listed below: 19 (a) The commission shall be: 20 (i) elected at large: or

21 (ii) elected by districts in which candidates must
22 reside and which are apportioned by population; or

23 (iii) nominated by districts in which candidates must

- 24 reside and which are apportioned by population, but elected
- 25 at large; or

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1 (iv) elected by any combination of districts in which 2 candidates must reside and which are apportioned by 3 population, and at large.

4 (b) Local government elections shall be conducted on 5 a:

(i) partisan basis as provided in this title: or 6

(ii) non-partisan basis as provided in this title. н (c) The chairman of the commission, who may be 9 referred to as the "mayor", shall be the presiding officer 10 of the commission. All members of boards and committees 11 shall be appointed by the chairman with the consent of the 12 consission. The chairman shall be recognized as the head of the local government unit and may vote as other members of 13 14 the commission. The chairman shall be:

15 (i) elected by the members of the commission from 16 their own number for a term established by ordinance; or

17 (ii) selected as provided by ordinance; or

18 (iii) elected directly by the voters for a term 19 established by orolhance.

(d) The commission:

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21 (i) shall appoint one or more administrative 22 assistants to assist them in the supervision and operation 23 of the local government; or

24 (ii) may appoint one or more administrative assistants 25 to assist them in the supervision and operation of the local --13---

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3 (i) concurrent terms of office: or

ш (ii) overlapping terms of office.

(f) The size of the commission, which shall be a 5 6 number of not less than three (3), shall be established when 7 the form is adopted by the voters, and:

8 (i) community councils of at least three (3) members shall be elected within each district to advise the 9 10 commissioner from that district. Local governments 11 conducting elections at-large shall district according to population for the purpose of electing community councils; 12 13 OF

14 (ii) community councils to advise commissioners may be authorized by ordinance. 15

16 (q) The term of office of elected officials may not exceed four (4) years, except the term of office for 17 commissioners in counties adopting the form authorized by 18 19 Article 11, section 3 (2), of the Montana constitution, may not exceed six (6) years. Terms of office shall be 20 21 established when the form is adopted by the voters.

(3) In county and consolidated local governments, the 22 plan of government submitted to the qualified electors shall 23 further define the structural characteristics of the form by 24 25 including one item from each of the choices listed below. Нь 176 -14-

The officers shall have the powers and duties established by 1 ordinance. After the establishment of any office, the 2 3 combission may consolidate, as provided by law, two or more а of the offices. 5 (a) A legal officer (who may be called the "county 6 attorney"): 7 (i) shall be elected; or 8 (ii) shall be appointed by the local government combission: or 9 10 (iii) shall be appointed by the chairman of the local 11 government commission; or (iv) shall be selected as provided by ordinance; or 12 (v) may at the discretion of the commission be 13 selected as PHOVIDED by ordinance; or 14 15 (vi) shall not be included in this form as a separate 16 office. 17 (b) A law enforcement officer (who may be called the "sheriff"): 18 (i) shall be elected; or 19 (ii) shall be appointed by the local government 26 commission: or 21 22 (iii) shall be appointed by the chairman of the local 23 government commission; or 24 (iv) shall be selected as provided by ordinance; or (V) may at the discretion of the commission be 25 -15-HB 176

1	selected as provided by ordinance; or
2	(vi) shall not be included in this form as a separate
3	office.
4	(C) A clerk and recorder:
5	(i) shall be elected; or
6	(ii) shall be appointed by the local government
7	commission; or
8	(iii) shall be appointed by the chairman of the local
9	government commission; or
10	(iv) shall be selected as provided by ordinance; or
11	(v) may at the discretion of the commission be
12	selected as provided by ordinance; or
13	(vi) shall not be included in this form as a separate
14	office.
15	(d) A clerk of district court:
16	(i) shall be elected; or
17	(ii) shall be appointed by the local government
18	COMMISSION; OF
19	(iii) shall be appointed by the chairman of the local
20	government commission; or
21	(iv) shall be selected as provided by ordinance; or
22	(V) may at the discretion of the commission be
23	selected as provided by ordinance; or
24	(vi) shall not be included in this form as a separate
25	office.
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1	(e) A treasurer:	1	COMMISSION; OF
2	(i) small be elected; or	2	(iii) shall be appointed by the chairman of the local
ŝ	(ii) shall be appointed by the local government	3	government commission; or
4	COBRISSION; OI	4	(iv) shall be selected as provided by ordinance; or
5	(iii) shall be appointed by the chairman of the local	5	(V) may at the discretion of the commission be
6	government commission; or	6	selected as provided by ordinance; or
7	(iv) shall be selected as provided by ordinance; or	7	(vi) shall not be included in this form as a separate
ხ	(V) may at the discretion of the commission be	8	office.
9	selected as provided by ordinance; or	9	(h) An assessor:
10	(vi) shall not be included in this form as a separate	16	(i) shall be elected; or
11	office.	11	(ii) shall be appointed by the local government
12	(f) A surveyor:	12	commission; or
13	(i) shall be elected; or	13	(iii) shall be appointed by the chairman of the local
14	(ii) shall be appointed by the local government	14	government commission; or
15	CURDISSION; OF	15	(iv) shall be selected as provided by ordinance; or
10	(iii) small be appointed by the chairsan of the local	16	(V) may at the discretion of the commission be
17	government commission; or	17	selected as prowided by ordinance; or
18	(iv) shall be selected as provided by ordinance; or	18	(vi) shall not be included in this form as a separate
19	(v) may at the discretion of the commission be	19	office.
26	selected as provided by ordinance; or	20	(i) A coroner:
21	(vi) shall not be included in this form as a separate	21	(i) shall be elected; or
22	office.	22	(ii) shall be appointed by the local government
23	(g) A superintendent of schools:	23	COBRISSION; OF
24	(i) shall be elected; or	24	(iii) shall be appointed by the Chairman of the Local
25	(ii) shall be appointed by the local government	25	government commission; or
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1	(iv) shall be selected as provided by ordinance; or
2	(V) may at the discretion of the commission be
د	selected as provided by ordinance; or
4	(Vi) shall not be included in this form as a separate
5	office.
6	(j) A public administrator:
7	(i) shall be elected; or
8	(ii) shall be appointed by the local government
9	combission; or
10	(iii) shall be appointed by the chairman of the local
11	government commission; or
12	(iv) shall be selected as provided by orginance; or
13	(V) way at the discretion of the commission be
14	selected as provided by ordinance; or
15	(Vi) shall not be included in this form as a separate
16	office.
17	(k) An auditor:
18	(i) shall be elected; or
19	(ii) shall be appointed by the local government
20	commission; or
21	(iii) shall be appointed by the chairman of the local
22	government commission; or
23	(iv) shall be selected as provided by ordinance; or
24	(V) may at the discretion of the commission be
25	selected as provided by ordinance; or

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(Vi) shall not be included in this form as a separate
2 office.

## 3 (4) LOCAL GOVERBBELTS TEAT ADOPT THIS PORN SHALL HAVE

#### 4 GEBERAL GOVERNMENT FORKES.

5 47A-3-206. Commission-chairman form. (1) The 6 commission-chairman form consists of an elected commission 7 (which may also be referred to as the "council"), and a 8 commission chairman (who may also be referred to as "magyor" 9 or as "president") elected by the members of the commission 10 from their own number.

11 (2) The commission chairman (who may also be reterred 12 to as "mayor") shall be elected by the members of the 13 commission from their own number to serve at the pleasure of 14 the consission. He shall: be the presiding officer of the 15 commission, be recognized as the head of the local 16 government unit, have the power to vote as other members of 17 the commission, be the chief executive officer of the local 18 government, and:

15 (a) enforce laws, ordinances, and resolutions;

(b) perform duties required of his by law, ordinance,
or resolution;

22 (c) administer the affairs of the local government;

23 (d) direct, supervise, and administer all departments,

24 agencies, and offices of the local government, except as

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25 otherwise provided by law or ordinance;

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1	(e) carry out policies established by the commission;
ż	(f) prepare the commission agenda;
3	(g) recommend measures to the commission;
4	(h) report to the commission on the affairs and
5	financial condition of the local government;
б	(i) elecute bonds, notes, contracts, and written
7	obligations of the commission, subject to the approval of
ĸ	the commission;
9	()) report to the commission as the commission may
16	require;
11	(k) attend commission meetings and may take part in
12	discussions;
13	(1) execute the budget adopted by the commission;
14	(B) appoint with the consent of the compission all
15	members of boards and committees; except the chairman may
16	appoint without the consent of the commission temporary
17	advisory committees established by the chairman;
18	(n) appoint with the consent of a majority of the
19	commission all department heads. The chairman may remove
20	department neads and way appoint and remove all other
21	employees;
42	(o) prepare the budget and present it to the
23	commission for adoption;
24	(F) exercise control and supervision over the
25	administration of departments and boards.
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1	(3) The plan of government submitted to the qualified
2	electors shall further define the structural characteristics
З	of the form by including one item from each of the choices
4	listed below:
5	(a) The commission shall be:
6	(i) elected at large; or
7	(ii) elected by districts in which candidates must
8	reside and which are apportioned by population; or
÷	(iii) nominated by districts in which candidates must
10	reside and which are apportioned by population, but elected
11	at large; or
12	(iv) elected by any combination of districts in which
13	candidates must reside and which are apportioned by
14	population, and at large.
15	(b) Local government elections shall be conducted on
16	a:
17	(i) partisan basis as provided in this title; or
18	(ii) non-partisan basis as provided in this title.
19	(C) The commission chairman:
20	(i) shall appoint one or more administrative
21	assistants to assist him in the supervision and operation of
22	the local government. Such administrative assistants shall
23	be answerable solely to the chairman; or
24	(ii) may appoint one or more administrative assistants
25	to assist him in the supervision and operation of the local
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government. Such administrative assistants shall be
 answerable solely to the chairman.
 (a) Commission members shall be elected for:
 (i) concurrent terms of office; or

5 (ii) overlapping terms of office.

6 (e) The size of the commission, which shall be a
7 number or not less than five (5), shall be established when
8 the form is adopted by the voters, and:

9 (i) community councils of at least three (3) members
10 shall be elected within each district to advise the
11 commissioner from that district. Local governments
12 conducting elections at-large shall district according to
13 population for the purpose of electing community councils;
14 or

(ii) community councils to advise commissioners may be
authorized by ordinance.

(f) The term of office of elected officials may not
exceed four (4) years, and shall be established when the
form is adopted by the voters.

20 (4) The plan of government submitted to the qualified
21 electors shall determine the powers of the local government
22 unit by authorizing:

23 (a) general government powers; or

24 (b) self-government powers.

25 47A-3-207. Town meeting form. (1) The town meeting

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form consists of an assembly of the qualified electors of a 1 2 town (known as a town meeting), an elected town chairman, who shall be a qualitied elector, and an optional elected Э town Recting moderator. The town meeting form hav be adouted only by incorporated cities or towns of less than 5 two thousand (2,000) persons as determined by the most 6 7 recent decennial census as conducted by the United States bureau of the consus unless a more recent enumeration of я 4 inhabitants be made by the state. in which case such 10 enumeration shall be used for the purposes of this section. 11 Any unit of local government which adopts this form may 12 retain it even though its population increases to more than 13 two thousand (2,000).

14 (2) All legislative powers of the town shall vest in
15 the town meeting. The town meeting may enact rules,
16 resolutions, and ordinances.

17 (3) (a) Towns adopting this form shall convene an 18 annual town meeting on the first Tuesday of Barch. Special 19 town meetings may be called by the town chairman or upon 20 petition of ten percent (10%) of the qualified electors of 21 the town, but in no case by less than ten (10) qualified 22 electors.

23 (b) All qualified electors of the town may attend the 24 town meeting, take part in the discussion and wote on all 25 matters coming before the town meeting. Others may attend -24- BB 176

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but shall not wote nor take part in the discussion except by 1 a majority vote of the town meeting. 2

(c) A quorum shall consist of at least ten percent 4 44 (10%) of the qualified electors of the town but a higher quorum requirement may be established by a majority vote of 5 the town secting. ń

(d) The election of town officials shall be 7 non-partisan and shall be by a plurality of those qualified 'n electors present and voting. All other voting in the town 4 10 meeting shall be by a simple majority or those qualified 11 electors present and voting.

(e) Election of officials shall be by secret ballot. 12 Other voting shall be by secret ballot upon the request of 13 14 at least five members of the town meeting.

15 (4) An agenda of the town meeting and a list of all 16 elective and appointive offices to be fulled shall be 17 prepared by the town chairman who shall post notice at least two (2) weeks prior to the convening of all annual and 18 19 special town meetings. Upon written petition of at least ten percent (10%) of the qualified electors of the town, but 20 21 not less than ten (10) qualified electors, the town chairman 22 shall insert a particular item or items in the agenua for 23 the next aunual or special town meeting. The town meeting agenda may include an item entitled mother businessm under 24 which any matter may be considered by the town meeting 25

except no matter dealing with finance or taxation shall be 2 considered under "other business".

3 (5) The town meeting shall elect a town chairman for a 4 term of not less than one (1) year or more than two (2)5 years. An unexpired term of a town chairman shall be filled 6 at the next annual or special town meeting. 7 (b) The town chairman shall be the chief executive

officer of the town and he shall: в

9 (a) enforce laws, ordinances, and resolutions:

10 (b) perform duties required of him by law, ordinance. 11 or resolution:

12 administer the affairs of the town; (C)

13 prepare the town aceting agenda; (ā)

14 attend all annual and special town meetings; (e)

15 (f) recommend measures to the town meeting:

16 (q) report to the town on the affairs and financial 17 condition of the town;

16 (h) execute bonds, notes, contracts, and written 19 obligations of the town, subject to the approval of the 20 town:

21 (i) appoint, with the consent of the town meeting, 22 members or all boards and appoint and remove all employees 23 of the town:

24 (j) prepare the budget and present it to the town meeting for adoption: 25

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the

(k) exercise control and supervision of
 administration of all departments and boards;

3 (1) carry out policies established by the town4 meeting.

5 (7) Compensation of the town chairman shall be 6 established by ordinance but shall not be reduced during the 7 current term of the town chairman.

8 (8) Fermanent committees to advise the town chairman
9 and/or the town meeting may be established and dissolved by
10 ordinance. The town chairman may establish temporary
11 committees to advise him.

12 (9) The plan of government submitted to the qualified
13 electors shall further define the structural characteristics
14 of the form by including one item from each of the choices
15 listed below:

(a) The town meeting shall:

17 (i) elect a town meeting moderator for a term of one
18 (1) year who shall be the presiding officer or all annual
19 and special town meetings but who shall have no other
20 governmental powers; or

(ii) designate the town chairman as presiding officer
of all annual and special town meetings.

(b) The town chairman:

16

23

24 (i) shall appoint an administrative assistant to
 25 assist him in the supervision and operation of the affairs

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of the town. The administrative assistant shall be
 answerable solely to the town chairman and the town chairman
 may delegate powers to the administrative assistant at his
 discretion; or

5 (ii) may appoint an administrative assistant to assist 6 him in the supervision and operation of the affairs of the 7 town. The administrative assistant shall be answerable 8 solely to the town chairman and the town chairman may 9 delegate powers to the administrative assistant at his 10 discretion.

11 (10) The first agenda of the first town meeting 12 following the adoption of this form shall be established by 13 the local study commission. At that town meeting the 14 chairman of the local study commission shall preside over 15 the election of the presiding officer of the town after 16 which the presiding officer of the town shall preside.

17 (11) The plan of government submitted to the qualified
16 electors shall determine the powers of the local government
19 unit by authorizing:

20 (a) general government powers; or

21 (b) self-government powers.

1 or combination of units to irame, adopt, alend, revise, or 2 abandon a self-government charter with the approval of a 3 majority of those voting on the question. The procedures 4 shall not require approval of a charter by a legislative 5 body.\*

b (2) Charter provisions establishing executive,
7 legislative, and administrative structure and organization
c are superior to statutory provisions.

9 (3) A charter form of government shall possess10 self-government powers.

(4) Charter form of government shall be established by
a charter which is a written document defining the powers,
structures, privileges, rights, and duties of the unit of
local covernment and limitations thereon.

(5) The charter shall provide for an elected 15 legislative body, called a commission or council, or shall 10 provide for a legislative body comprised of all qualified 17 electors. For elected legislative bodies the charter shall 16 specify the number of members thereof, their term of office, 15 the sethed of their election ELECTION ON A PARTISAN OK żυ 21 NON-PARTISAN\_BASIS, the grounds for their removal, and the 22 method for filling vacancies.

(5) The charter shall provide for the election and
 and homination <u>NOBINATION AND FLECTION</u> of combissions at-large,
 or by districts in which candidates must reside and which

are apportioned by population, or by a combination of
 districts in which candidates must reside and which are
 apportioned by population and at-large.

а (7) The charter shall specify which official of the 5 local government will be the chief administrative and 6 executive officer, the method of his selection, his term of 7 office, except that it may be at the pleasure of the я selecting authority if such officer is not elected by 9 popular vote, the grounds for his removal, and his powers 10 and duties. Notwithstanding the foregoing, the charter may allocate the chief executive and the chief administrative 11 functions among two or more officials specified as above. or 12 13 the charter may provide that chief executive and 14 administrative functions of the local government will be 15 performed by one or more members of the legislative body.

36 (8) The charter may establish other legislative,
17 administrative, and organizational structures.

15 (9) A charter form of government shall have such
19 officers, departments, boards, commissions, and agencies as
20 are established in the charter, by local ordinance, or
21 required by state law.

22 (16) Charter provisions may not conflict with the 23 provisions of Title 47-A, part <u>PART</u> 7 which establish 24 statutory limitations on the powers of self-government 25 units.

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 1
 (11) CHARTER PORES ARE SUBJECT TO STATE LAWS

 2
 ESTABLISHING ELECTION, INITIATIVE AND REFERENDUM PRODUCEDURES

 3
 ANL\_CHARTERS\_SHALL NOT CONTAIN PROVISIONS ESTABLISHING

 4
 ELECTICH, INITIATIVE AND REPERENDUE PROCEDURES.

 5
 (12) THE CHARTER SHALL NOT CONTAIN PROVISIONS

 6
 ESTABLISHING OF NODIPYING LOCAL COURT SYSTEMS.

 7
 (14)-(13) The enumeration of powers in a charter shall

8 not be construed as a limitation or prohibition on the
9 residual or self-governing powers granted by the
10 constitution.

11 (12)(14) The charter may contain prohibitions on the
 12 exercise of power by a unit of local government.

13 (13) (15) The charter may include such provisions as may
14 be necessary to permit an orderly transition to the new form
15 of government.

16 (14)(1b) The charter shall specify the date on which
17 the charter will take effect, except that provisions may be
18 made for temporary partial effectiveness consistent with an
19 orderly transition of government.

20 (15)(17) The listing of charter provisions in this
21 section shall not be construed to prevent the inclusion of
22 additional provisions in charters.

23 (16) (18) A charter may be amended only as provided by
24 state law.

25 Section 2. Severability. If a part of this act is --31-- HB 176 invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

Section 3. Effective date. This act is effective may
7 2, 1977.

-End-

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