#### MINUTES

#### MONTANA HOUSE OF REPRESENTATIVES 54th LEGISLATURE - REGULAR SESSION

#### COMMITTEE ON BUSINESS & LABOR

Call to Order: By CHAIRMAN BRUCE T. SIMON, on February 28, 1995, at 8:00 AM.

#### ROLL CALL

#### Members Present:

Rep. Bruce T. Simon, Chairman (R) Rep. Norm Mills, Vice Chairman (Majority) (R) Rep. Robert J. "Bob" Pavlovich, Vice Chairman (Minority) (D) Rep. Vicki Cocchiarella (D) Rep. Charles R. Devaney (R) Rep. Jon Ellingson (D) Rep. Alvin A. Ellis, Jr. (R) Rep. David Ewer (D) Rep. Rose Forbes (R) Rep. Jack R. Herron (R) Rep. Bob Keenan (R) Rep. Don Larson (D) Rep. Rod Marshall (R) Rep. Jeanette S. McKee (R) Rep. Karl Ohs (R) Rep. Paul Sliter (R) Rep. Carley Tuss (D) Rep. Joe Barnett (R)

Members Excused: None.

Members Absent: None.

Staff Present: Stephen Maly, Legislative Council Alberta Strachan, Committee Secretary

**Please Note:** These are summary minutes. Testimony and discussion are paraphrased and condensed.

Committee Business Summary: Hearing: HB 490, SB 171 Executive Action: SB 171, HB 490

#### HEARING ON HB 490

#### Opening Statement by Sponsor:

**REP. CAROLYN SQUIRES, HD 68, Missoula County,** said this bill was the State Employees Protection Act. It was an act which helped employees who were "riffed" (Reduction In Force) in the last

#### HOUSE BUSINESS & LABOR COMMITTEE February 28, 1995 Page 2 of 6

session to acquire some retraining and benefits in regard to relocation of employment plus retirement benefits. In that process the registry was established. Each state employee, as they were riffed was placed in the registry which was an employment placement service. This bill acts as a permanent system of helping state employees find employment whether they be riffed or otherwise. She also presented amendments. **EXHIBIT 1** 

#### Proponents' Testimony:

Laurie Ekanger, Governor's Office, said the administration supported this bill. This bill helped transition people who had been laid off through no fault of their own into other means of possible employment. This bill would continue this set of assistance tools to help with employees who had been laid off.

Linda King, Administrator, Public Employees Retirement System, said she was appearing because of the proposed amendments. They supported the bill.

Mark Cress, Administrator, State Personnel Division, Department of Administration, said he supported this bill. During the 1993 session after nearly two years of successful operation, the RIFF registry is widely accepted by state agencies as a workable program that has definitely benefited laid off state workers.

John Northy, Legislative Auditor's Office, said the present law does not include the legislative branch. This bill would add this group of people to the law. As their budget currently sits, after sub-committee action, this branch is taking a 10% cut on FTE.

Tom Schneider, Montana Public Employees Association, said he preferred not having this bill because it would not be necessary if there were no more state layoffs. Therefore, this bill is very necessary because there are layoffs. There is a real difference between the early retirement in this bill and the bill which passed in 1993. This bill is tied only to riffed employees and it will only be used in the case where an employee has the number of years that are required to be eligible to retire. It is a very limited provision.

**Phil Campbell, Montana Education Association,** said he represented only the teachers at institutions. It is a good policy and the right thing to do.

George Hagerman, Executive Director, American Federation of State, County and Municipal Employees, stated he supported this bill and had personally seen the positive results of the program. This program has been administered very effectively by Project Challenge Work Again and the Montana Department of Labor and Industry.

#### Opponents' Testimony:

None.

#### Questions From Committee Members and Responses:

**REP. VICKI COCCHIARELLA** questioned the retirement restriction hours. **Ms. King** said this was a bill to raise the limit on Public Employee Retirement System (PERS) retirees to return to work with any PERS employer after retirement. This was developed by the Interim Retirement Committee. These people could not come back to work for the state or university system. This is a separate kind of restriction.

**REP. DON LARSON** questioned the placement of the riffed employees. **Carley Leonard, Helena Job Service, Department of Labor and Industry,** said a report had been developed. She distributed a copy of the Job Registry quarterly report which listed the name of the agency, the vacancy announcements received, the number of jobs applicants were referred on, the number of applicants referred, the number of applicants hired and the number rehired by lay-off agency. **EXHIBIT 2** 

CHAIRMAN SIMON asked which people from the legislative branch were being represented in this bill. REP. SQUIRES said the LFA, the Auditor's Office, EQC. CHAIRMAN SIMON asked if none of these people were considered permanent employees. Brian McCulloch, Department of Labor and Industry, said there is an exception in the law relative to the definition of state employees. These exempted persons are elected officials, county assessors, officers and employees of the legislative branch, and teachers under the Department of Corrections. CHAIRMAN SIMON then said this bill has an appropriation of nearly \$40,000 for each of the fiscal years. It appears as if the number of the people appearing in the registry is going down. Will this still take a full time position to handle the registry. REP. SQUIRES said she would like to leave that figure as is until the actual numbers are established.

#### <u>Closing by Sponsor:</u>

The sponsor closed.

#### HEARING ON SB 171

#### Opening Statement by Sponsor:

SEN. EVE FRANKLIN, SD 21, Cascade County, stated this bill is an act revising physical therapy laws; authorizing licensure of physical therapist assistants and establishing standards for licensure; clarifying requirements for supervising physical therapist assistants, aides, and students and establishing

HOUSE BUSINESS & LABOR COMMITTEE February 28, 1995 Page 4 of 6

continuing education requirements for physical therapists and assistants by rule.

#### Proponents' Testimony:

Gail Wheatley, President, Montana Physical Therapy Association, stated there were approximately 600 physical therapists licensed in Montana and about 350 are engaged in active practice. There has been a shortage of physical therapists in Montana for many years. The purpose of the bill is to loosen the restrictions and allow the assistant to carry out treatment plans which have been designed by the licensed therapist and work independently off site with periodic reassessment by the physical therapist. This will dramatically improve the accessibility to physical therapy services, particularly in home care and rural areas. It is also anticipated the licensure of the assistant. **EXHIBIT 3** 

Gary Lusin, Montana Physical Therapy Association, said this bill would provide him the opportunity to have access to physical therapist assistants who are well trained. It will decrease the time spent in training individuals. It will give access to individuals who can assist and work with therapists.

**Richard Smith** said his practice was in Missoula and supported this bill.

Kirk Hanson supported the bill.

Bob Olson, Montana Hospital Association, said the hospitals in rural Montana have sought this kind of relief for development of the physical therapy programs. People who need therapy must travel to the physical therapist and with this bill enacted, assistants would be able to administer assistance closer to their homes.

Shelly Griffin said she supported this bill.

Steve Meloy, Chief, Professional and Occupational Licensing Bureau, provides administrative staff work for the Board of Physical Therapy. From the Department's prospective, this bill allows that Board which has a high cash balance to draw down that balance doing something they believe in that will make their profession better.

Mona Jamison, American Physical Therapists Association, said assistants are already recognized and acknowledged in Montana statute. The supervision of the assistant will be by visiting the patient who is receiving the services of the assistant. The physical therapist can actually gauge the progress in terms of the implementation of the particular treatment plan that has been developed.

#### **Opponents' Testimony:**

None.

#### Questions From Committee Members and Responses:

**REP. CHARLES DEVANEY** said there was mention of accredited programs. Are they in Montana now. **Ms. Wheatley** said there are no accredited programs in Montana. College of Technology in Great Falls is working on a program.

**REP. LARSON** asked if there was a demand for assistants now. **Ms.** Wheatley said yes.

**REP. SLITER** questioned the Board of Physical Therapy Assistants and if one would be established. **Mr. Meloy** said they would be under the jurisdiction of the Board of Physical Therapists.

#### <u>Closing by Sponsor:</u>

The sponsor closed.

TAPE 1, SIDE B

#### EXECUTIVE ACTION ON SB 171

<u>Motion</u>: REP. ELLIS MOVED SB 171 BE CONCURRED IN. REP. HERRON MOVED THE AMENDMENTS.

<u>Vote:</u> Motion carried to adopt the Herron amendments 17-1 with REP. COCCHIARELLA voting no.

<u>Motion/Vote</u>: REP. ELLIS MOVED SB 171 BE CONCURRED IN AS AMENDED. Motion carried 18-0.

#### EXECUTIVE ACTION ON HB 490

<u>Motion/Vote</u>: REP. CARLEY TUSS MOVED HB 490 DO PASS. REP. DEVANEY MOVED THE AMENDMENTS. Motion carried to adopt the amendments 18-0.

<u>Motion/Vote</u>: REP. TUSS MOVED HB 490 DO PASS AS AMENDED. Motion carried 17-1 with REP. KEENAN voting no.

HOUSE BUSINESS & LABOR COMMITTEE February 28, 1995 Page 6 of 6

#### ADJOURNMENT

### Adjournment: 9:15 AM.

SIMON, Chairman BRUĊE T.

ALBERTA STRACHAN, Secretary

BTS/ajs

## HOUSE OF REPRESENTATIVES

# **Business and Labor**

## ROLL CALL

DATE <u>2 - 28 - 95</u>

NAME	PRESENT	ABSENT	EXCUSED
Rep. Bruce Simon, Chairman	X		
Rep. Norm Mills, Vice Chairman, Majority	X		
Rep. Bob Pavlovich, Vice Chairman, Minority	X		
Rep. Joe Barnett	X		
Rep. Vicki Cocchiarella			
Rep. Charles Devaney	X		
Rep. Jon Ellingson	X		
Rep. Alvin Ellis, Jr.	X		
Rep. David Ewer	X		
Rep. Rose Forbes	X		
Rep. Jack Herron	X		
Rep. Bob Keenan	X		
Rep. Don Larson	· X		
Rep. Rod Marshall	X		
Rep. Jeanette McKee	X		
Rep. Karl Ohs	X		
Rep. Paul Sliter			
Rep. Carley Tuss	X		



# HOUSE STANDING COMMITTEE REPORT

February 28, 1995

Page 1 of 1

Mr. Speaker: We, the committee on Business and Labor report that Senate Bill 171 (third reading copy -- blue) be concurred in as amended.

Signed: Simon, Chair

And, that such amendments read:

Carried by: Rep. Bohlinger

1. Page 6, line 6. Following: "examination." Insert: "A person who fails the third examination is required to successfully complete additional education as required by the board before retaking the examination."

-END-

Committee Vote: Yes  $\underline{/8}$ , No  $\underline{\bigcirc}$ .

471229SC.Hdh



# HOUSE STANDING COMMITTEE REPORT

February 28, 1995 Page 1 of 2

Mr. Speaker: We, the committee on Business and Labor report that House Bill 490 (first reading copy -- white) do pass as amended.

Signed: Bruce Simon, Chair

And, that such amendments read:

1. Page 1, line 23. Following: "months" Insert: "and who have waived benefits under the provisions of [House Bill No. 106]" 2. Page 2, line 26. Following: "level" Insert: "or higher" 3. Page 3, line 4. Strike: "4" Insert: "6" 4. Page 3, line 22. Page 5, line 13. Following: "(b)" Strike: "(i)" Following: "of" Insert: "elimination of the employee's position as a result of privatization, reoganization of an agency, closure of or" Following: "force" Insert: "at an agency, or other actions by the legislature" 5. Page 3, lines 23 through 26. Page 5, lines 14 through 17. Following: ";" on page 3, line 23 and page 5, line 14

Committee Vote: Yes 2/2, No 0/2.

471232SC.Hdh

Strike: remainder of line 23 and line 14 through "agencies;" on lines 26 and line 17

6. Page 5, line 6.

Following: "of" '

Insert: "at an agency, or other actions by the legislature"

-END-

EXHIBIT	/
DATE 2.	28-95
HB4	90

Amendments to House Bill No. 490 First Reading Copy

. . . . . . . .

Requested by Representative Squires For the House Committee on Business and Industry

> Prepared by Eddye McClure February 22, 1995

1. Page 1, line 23. Following: "months" Insert: "and who have waived benefits under the provisions of [House Bill No. 106]" 2. Page 2, line 26. Following: "level" Insert: "or higher" 3. Page 3, line 4. Strike: "4" Insert: "6" 4. Page 3, line 22. Page 5, line 13. Following: "(b)" Strike: "(i)" Following: "of" Insert: "elimination of the employee's position as a result of privatization, reoganization of an agency, closure of or" Following: "force" Insert: "at an agency, or other actions by the legislature" 5. Page 3, lines 23 through 26. Page 5, lines 14 through 17. Following: ";" on page 3, line 23 and page 5, line 14 Strike: remainder of line 23 and line 14 through "agencies;" on lines 26 and line 17 6. Page 5, line 6. Following: "of" Insert: "elimination of the employee's position as a result of privatization, reorganization of an agency, closure of or" Following: "force"

Insert: "at an agency, or other actions by the legislature"

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JOB REGISTRY QUARTERLY REPORT 11-1-94 THROUGH 1-31-95
VACANCY ANNOUNCEMENTS RECEIVED

Ъ,	JOB REGISTRY CUMMULATIVE REPORT 5-1-93 THROUGH 1-31-95	IULATIVE REPC 3H 1-31-95	)RT		
AGENCY	VACANCY ANNOUNCEMENTS RECEIVED	# OF JOBS APPLICANTS REFERRED ON	# OF APPLICANTS REFERRED	# OF APPLICANTS HIRED	# REHIRED BY LAY-OFF AGENCY
ADMINISTRATION	128	33	58	6	0
AGRICULTURE	38	11	29	- 0	0 0
AUDITOR	48	22 50	5/ 113	2	20
CORRECTIONS & HUMAN SERVICES	162	43	112	22	21
FAMILY SERVICES	156	32	76	5	~
FISH, WILDLIFE & PARKS	167	. 27	78	7	0
GOVERNOR'S OFFICE	6	4	27	1	0
HEALTH & ENVIRONMENTAL SCIENCES	140	42	93		<b>F</b>
HISTORICAL SOCIETY	31	10	38	ς, υ	0,
HUUDE & SENATE	120	1 36	07 99	0 7	<u></u>
LABOR & INDUSTRY	236	72	153	16	<del>ر</del> ي ر
LEGISLATIVE AUDITOR	1	1	1	0	0
LEGISLATIVE COUNCIL	5	1	1	1	0
LIVESTOCK	26	4	6	0	0
MILITARY AFFAIRS	21	10	14	ŝ	0
MONTANA ARTS COUNCIL	4	2	12	0	0
NATURAL RESOURCES & CONSERVATION	26	ω ,	18	0 `	0 0
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REVENIE	228	4 4	02	2 @	5 0
SECRETARY OF STATE	31	9	2 ~	) -	0
SOCIAL & REHABILITATION SERVICES	273	89	209	19	0
STATE FUND	65	23	58	7	0
STATE LANDS	58	12	12	1	1
STATE LIBRARY	G	0	0	0	0
SUPREME COURT	1	1	14	1	0
TRANSPORTATION	519	71	165	12	1
TOTAL	2,654	667	1,566	145	44

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EXHIBIT

-28-9

## AMERICAN PHYSICAL THERAPY ASSOCIATION

February 28, 1995

To: Chairman Simon Members of the House Business and Labor Committee

From: Gail Wheatley, P.T. - Great Falls *W* President, Montana Physical Therapy Association

re: SB 171 - licensure of physical therapist assistants

Thank you for the opportunity to comment this morning on SB 171, proposed by the Montana Physical Therapy Association and sponsored by Senator Eve Franklin and Representative John Bohlinger. There are approximately 600 physical therapists licensed in Montana; about 350 are engaged in active practice. We work in a variety of settings providing rehabilitative and preventive services to clients of all ages: hospitals, nursing homes, rehabilitation facilities, schools, home care, job sites/industry, and private offices. Physical therapy is routinely reimbursed by Worker's Compensation, Medicare and Medicaid and private carriers. That's the good news. The bad news is that there has been a shortage of physical therapists in Montana for many years. Our association has debated the issue for some time and offer what we believe is an innovative solution to a difficult problem. Physical therapist assistants are currently recognized in our Practice Act for having graduated from a two year program with an associate degree, but the supervision requirements are strict and non-yielding. We propose to loosen those restrictions, allow the assistant to carry out treatment plans which have been designed by the licensed therapist and work independently off-site with periodic reassessment by the physical therapist. This will dramatically improve the accessibility to physical therapy services, particularly in home care and our rural areas. In return for that increase in responsibility and independence, we are asking for examination and licensure of the physical therapist assistant. We believe this will provide much needed services to our residents and take steps to ensure quality and public safety. We anticipate cost savings with physical therapy availability closer to home, not necessitating longer stays in higher cost "urban" facilities. Insurance companies may in time make reimbursement adjustments for care given by the assistant as is currently seen for physician's assistants.

In addition we are proposing continuing education for relicensure of physical therapists and assistants. There are ample opportunities to obtain the suggested number of hours without leaving the state, through quality programs offered by this association as well as those being given by other facilities and organizations across the state. We are committed to provision of quality care to our clients and wish to make every effort to ensure that physical therapy providers in Montana stay current and informed in a rapidly changing profession and health care environment.

LL NO. <u>SB 171</u> SPONSOR (S) PLEASE PRINT PL		LEASE	PRIN
NAME AND ADDRESS	REPRESENTING	Support	Oppose
Bob Olson	montana Hospite / Assoc	$\checkmark$	
Richard Fith (missoila)	MT. Phymice Theregies Arrow	$\checkmark$	
Sary Lucin Boreman	MT PT Assoc	$\checkmark$	
Shelly Griffin (Billings)			
Brian Wheatley (GF)	missouri River medico	~	
Lovin Wright	Rad Lody PT	-	
Gail Wheatley (GF)	MT Phys. Therapy Asi	c V	
Donna aline Heleve	MTPTASSOC		
	Doc	3	
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BILL NO. <u>HB 490</u> SPONSOR (S	)squires		<u>,</u>
PLEASE PRINT	PLEASE PRINT	PLEASE	PRIN
NAME AND ADDRESS	REPRESENTING	Support	Oppose
m Semuder	MPEA	X	
George Hagerman	AFSCMC	$\checkmark$	
Brien Mallaun	Labor & Industry	$\checkmark$	-
Chule Estat	Health		
Richard Smith Missour	Health		
Laurie Ekanger	Governors Offic.	e V	
MARIC CRESS	Paminis Kahm		
LINDA KING	PERD		
Karlene Leonard	Helona Job Servi	ice V	
Mary Walsh	Lab-E Ind	$\checkmark$	
Phil Can bell	MEA	V	
JAY Driscoll	MFSS/MJFT	$ $ $\chi$	
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