#### MINUTES

### MONTANA SENATE 54th LEGISLATURE - REGULAR SESSION

#### COMMITTEE ON STATE ADMINISTRATION

Call to Order: By CHAIRMAN ETHEL HARDING, on February 18, 1995, at 12:55 PM

#### ROLL CALL

#### Members Present:

Sen. Ethel M. Harding, Chairman (R)

Sen. Kenneth "Ken" Mesaros, Vice Chairman (R)

Sen. Mack Cole (R)

Sen. Mike Foster (R)

Sen. Don Harqrove (R)

Sen. Vivian M. Brooke (D)

Sen. Bob Pipinich (D)

Sen. Jeff Weldon (D)

Members Excused: N/A

Members Absent: N/A

Staff Present: David Niss, Legislative Council

Gail Moser, Committee Secretary

Please Note: These are summary minutes. Testimony and

discussion are paraphrased and condensed.

### Committee Business Summary:

Hearing: N/A

Executive Action: SB 98 DO PASS AS AMENDED

SB 30 TABLED

SB 372 DO PASS AS AMENDED

SB 345 DO PASS SB 363 TABLED SB 357 DO PASS SB 300 TABLED SB 343 TABLED SB 379 TABLED

{Tape: 1; Side: A; Approx. Counter: 52.5}

#### EXECUTIVE ACTION ON SB 98

Motion/Vote: SEN. MIKE FOSTER moved that SB 98 DO PASS AS AMENDED. The MOTION CARRIED 5-3 on roll call vote.

### EXECUTIVE ACTION ON SB 30

<u>Motion</u>: SEN. JEFF WELDON moved that SB 30 BE TABLED. The MOTION CARRIED 5-3 on roll call vote.

### EXECUTIVE ACTION ON SB 372

David Niss handed out amendments for SB 372 that had been requested by Senator Weldon (EXHIBIT 1).

SEN. WELDON stated SB 372 is an excellent idea, but his amendments address his concern for cases of criminal actions where the result may be that one state agency bills another for the employee's time responding to a subpoena. He said the amendment would limit reimbursement to civil actions.

SEN. WELDON said amendment number 4 adds the requirement that reimbursement be requested by a state agency. Amendment number 5 clarifies that "employee" means an employee of the executive, legislative, or judicial branch of state government. As SB 372 was written, it only applied to state agencies and it was not very clear.

Motion/Vote: SEN. WELDON moved TO ACCEPT AMENDMENTS TO SB 372. The MOTION CARRIED UNANIMOUSLY on oral vote.

Motion/Vote: SEN. WELDON moved that SB 372 DO PASS AS AMENDED. The MOTION CARRIED UNANIMOUSLY on oral vote.

#### EXECUTIVE ACTION ON SB 345

<u>Discussion</u>: CHAIRMAN HARDING said there have been no amendments presented for SB345, and her suggestion is that this Committee pass the bill out and allow further work to be done in the House.

Motion: SEN. FOSTER moved that SB 345 DO PASS.

<u>Discussion</u>: SEN. VIVIAN BROOKE said she didn't prepare an amendment because she thought SB 345 would be included on the list of bills to be excepted from the transmittal deadline. She said she would propose an amendment for a delayed effective date of 1998.

SEN. BOB PIPINICH said he had planned to propose the same amendment, and he also believes SB 345 needs additional work. SEN. PIPINICH said he understood that Senator Weldon would be

"packing" SB 345 so he asked Senator Weldon to comment on the bill. SEN. WELDON said it had never been his intent to "pack" the bill, but he stated that he had served on the Governor's Task Force that concluded the recommendations for SB 345. SEN. WELDON added that he was not on the committee that actually worked on SB 345. He said he had concerns about this particular recommendation in that it would create a "super agency" and he stated concern for the scope of services that would be provided. SEN. WELDON said he would support delaying the effective date, but would probably vote against the bill.

SEN. PIPINICH said he thinks there will be problems in SB 345 and believes action should be deferred.

<u>Substitute Motion</u>: **SEN. PIPINICH** made a **SUBSTITUTE MOTION** that **SB 345 BE TABLED**. The **MOTION FAILED 5-3** on roll call vote.

SEN. DON HARGROVE said SB 345 really doesn't seem that complicated to him. He said it is an organizational bill, and the functions have not changed that much. He received about five contacts from constituents regarding delaying the effective date, and he asked Senator Brooke if she knew where that concept was coming from. SEN. BROOKE said the structure and the pieces are in place under SB 345 but it is on an administrative level, i.e., the state level. The services involved are administered locally and regionally, and she believes the legislature is hearing from the people who will be affected by being subsumed into a "super agency" and those people are nervous about that since they have not really been consulted. SEN. BROOKE said she believes another concern is that the state had previously sectioned off certain services into the Department of Family Services that will now go back into this "super agency", and while they may feel it would be good to be involved in the "super agency", it should be done in smaller steps. SEN. BROOKE said a third issue is that when the Renew Government work was done, it was admitted by members of that Committee that work was done in concept form and not a lot of detail was addressed.

SEN. HARGROVE asked other members of the Committee if they have been contacted by anyone regarding SB 345, because he doesn't see it as a real concern at the *grassroots* level. SEN. MACK COLE said he has had a couple of contacts. He said the feedback was not to say, "No, let's not do it", the feedback was, "Make sure when it's done, we are *involved* in the process." SEN. BROOKE said the regional administrator she has been involved with is from Miles City, and she encouraged Senator Brooke to propose this amendment.

SEN. KEN MESAROS said, from the testimony at the bill Hearing, everyone recognized it would take a couple of years for the SB 345 reorganization to evolve. He believes that delaying the effective date will drag the process out for a long time.

SEN. MESAROS said he thinks the effective date should remain as is so it can be a triggering date for the start of the transition.

<u>Vote</u>: The MOTION TO ACCEPT THE AMENDMENT TO SB 345 TO CHANGE EFFECTIVE DATE TO JULY 1, 1998, FAILED 5-3 on roll call vote.

<u>Discussion</u>: SEN. BROOKE said she strongly opposes the motion to pass SB 345. She believes the Committee has abdicated their responsibility to work on SB 345. SEN. BROOKE said SB 345 has many flaws, and concerns have been raised by service delivery people. She said she doesn't believe SB 345 should be sent to the House for the work that needs to be done.

**SEN. WELDON** said he opposes the motion, also. **SEN. WELDON** said he is not opposed to the reorganization, but is concerned that the problems in SB 345 have not been addressed because of its late introduction.

CHAIRMAN HARDING said when the Committee heard the bill, she had asked members to present amendments prior to Executive Action and there had been none received. CHAIRMAN HARDING said, after hearing the bill, she felt there was specifically one area which needed work, and that was the structure of the youth court. She said the rest is "just putting it all together".

SEN. PIPINICH said he doesn't believe this Committee has reviewed SB 345 in enough depth to discover if there are problems.

SEN. PIPINICH said he is concerned that when SB 345 is debated on the Senate floor, it may appear as though this Committee didn't do its job.

<u>Vote</u>: The MOTION THAT SB 345 DO PASS CARRIED 5-3 on roll call vote.

### EXECUTIVE ACTION ON SB 363

Motion: SEN. WELDON moved that SB 363 DO PASS.

<u>Discussion</u>: SEN. MESAROS asked for clarification on the status of SB 363 in relation to HB 268, the Guaranteed Annual Benefit Adjustment (GABA) bill. Linda King said that SB 363 is quite different from the GABA bill. She said SB 363 is a one-time, ad hoc adjustment to a certain group of people and it will increase the cost of GABA, but the two bills would have to be coordinated. SEN. MESAROS said that is his point. GABA is questionable as to its costs, and he believes costs added from

SB 363 would be excessive. **Ms. King** said she believes there are amendments being proposed for GABA that will reduce its costs. She said their (PERS) actuary was not available last week to present the combined impact of the two bills, but increasing retirement benefits by 10% across the board would have a dramatic increase on the GABA bill.

CHAIRMAN HARDING said Senator Doherty had requested an amendment to SB 363 which reflects a decrease, and she asked David Niss to hand out that amendment (EXHIBIT 2).

Linda King said the bill was drafted at the last minute by Sheri Heffelfinger who didn't have time to find out the actual cost. Ms. King said the actual cost is 1.52% which will make a difference on the fiscal note.

CHAIRMAN HARDING asked Linda King to clarify where the 1.52% difference can be found. Ms. King said according to the bill, the entire cost is to come from the Insurance Premium Tax money which is a direct offset in the General Fund revenues. Ms. King described the changes to the fiscal note as follows: Firefighters' Benefit payments figures would remain the same. The Revenues for the Insurance Premium Tax Fund for fiscal 1996 - (\$174,296) and fiscal year 1997 -- (\$157,035); Net Impact for the General Fund for fiscal year 1996 -- (\$201,201) and fiscal year 1997 -- (\$206,232); and the Pension Trust Fund for fiscal year 1996 -- (\$284,104) and fiscal year 1997 -- (\$298,965).

SEN. WELDON asked for clarification that the Insurance Premium Tax is not being increased. Ms. King said that is correct, and added that because it is going into the Pension Fund instead of the General Fund, it is a reduction to the General Fund.

SEN. FOSTER said he has heard twice that this is "just a one-time adjustment" but he believes the change on page 1, line 22 increasing the percentage of the state's contribution (with the amendment it will be 24.79%) is not a one-time adjustment.

Ms. King said the one-time adjustment is to the retiree's benefit -- it will stay at that rate until it is adjusted again, and therefore, she agreed with Senator Foster. Ms. King added that the increased contribution from the state will have to occur for 30 years and that will increase along with payroll; so, it certainly isn't a one-time adjustment for the state's contribution.

SEN. WELDON asked Linda King to clarify that, with the increase in the state's contribution of 24.79%, the GABA adjustment, and the premium tax all being variables, it's still an actuarially sound program. Ms. King said that is what is required to pay for the benefit enhancement if the state amortizes the unfunded liabilities that are created over 30 years.

SEN. COLE asked for clarification that, during the joint hearing on GABA, it had been stated if a retirement fund increased

greater than 2%, money would not be received from GABA at all for that one year. Ms. King said that is true.

**SEN. WELDON** concluded that, based on all the factors, if this is an actuarially sound program, it would not create difficulties for anyone and, in fact, create a good deal of benefit to those receiving the retirement benefit.

Motion/Vote: SEN. WELDON moved TO ACCEPT THE AMENDMENT TO SB 363. The MOTION CARRIED UNANIMOUSLY on oral vote.

Motion/Vote: SEN. WELDON moved that SB 363 DO PASS AS AMENDED. The MOTION FAILED 4-4 on roll call vote.

Motion: SEN. HARGROVE moved that SB 363 BE TABLED.
The MOTION CARRIED 5-3 on roll call vote.
(Senator Mesaros was not present during this roll call vote, but on 02/18/95 at 3:20 PM, he notified the secretary that his vote should be counted "YES").

### EXECUTIVE ACTION ON SB 357

Motion: SEN. BROOKE moved TO AMEND SB 357 by changing all references of "fireman" to "firefighter".

<u>Discussion</u>: Linda King responded to the amendment proposal by stating that in 19-13-601 the reference is to "Fireman's Association" and that is the name of an association, and the legislature cannot change the name of an association.

SEN. BROOKE asked Linda King to clarify that Firefighters Unified Retirement System, then, deals with several different associations. Ms. King said that is correct.

Motion: SEN. BROOKE WITHDREW HER MOTION TO AMEND SB 357.

Motion: SEN. WELDON moved that SB 357 DO PASS.

<u>Discussion</u>: Linda King said the fiscal note for SB 357 indicates that SB 357 is to be coordinated with the GABA bill, and she said the impact has been calculated at .24% of salary. Ms. King said the additional cost is less than \$10,000 per year and SB 357 has very little impact on the GABA bill. Ms. King added that the PERS Board is supporting SB 357 because of the equity issue with the other hazardous duty retirement systems (police and highway patrol officers).

SEN. FOSTER asked Linda King for clarification regarding the coordinating instruction on page 6, section 10. Ms. King said the coordinating instruction would increase each (police, highway patrol, and firefighters) by .08%, and the \$10,000 would be split between those three entities.

Vote: The MOTION CARRIED UNANIMOUSLY on oral vote.

{Tape: 1; Side: B; Approx. Counter: 37.0}

### EXECUTIVE ACTION ON SB 300

Motion: SEN. FOSTER moved that SB 300 DO PASS.

<u>Discussion</u>: SEN. FOSTER said he does not believe the office of the Commissioner of Political Practices can do what is called for in SB 300 without creating a difficult situation. He believes the wording in his bill, SB 98, does address the concerns raised in SB 300 to a certain extent.

SEN. COLE stated he is concerned for funding for these types of bills. SEN. BROOKE said each bill should be considered separately, and SEN. COLE agreed that they would be.

SEN. BROOKE said she agrees with Senator Foster's comments and that SB 300 is too punitive.

SEN. WELDON said he believes there are significant constitutional issues with SB 300. One is that it essentially does not provide for the provisions normally considered to protect the due process guarantee. SEN. WELDON also stated he is convinced that making the oath of good campaign practices mandatory is unconstitutional given the provision of the Constitution which states that no person shall be required to sign an oath to serve in office other than the oath to uphold the Constitution.

David Niss handed out amendments to SB 300 (EXHIBIT 3).

Motion: SEN. PIPINICH moved TO ACCEPT AMENDMENTS TO SB 300 (SB030002.agp).

<u>Discussion</u>: David Niss briefly explained the amendments contained in Exhibit 3 for the Committee.

Vote: The MOTION CARRIED 5-3 on roll call vote.

Motion: SEN. FOSTER moved that SB 300 DO PASS AS AMENDED.

<u>Substitute Motion</u>: SEN. HARGROVE made a SUBSTITUTE MOTION THAT SB 300 BE TABLED. The MOTION CARRIED 5-3 on roll call vote.

#### EXECUTIVE ACTION ON SB 343

Motion: SEN. BROOKE moved that SB 343 DO PASS.

<u>Discussion</u>: SEN. WELDON commented that certain candidates or elected officials have ideas and many times those ideas would create additional paperwork for the office of the Commissioner of Political Practices. Ultimately, the state has to decide if they want an *effective* Commissioner of Political Practices or not. If the state *does* want responsible protections for the electorate, then funding will have to be provided.

<u>Substitute Motion/Vote</u>: SEN. FOSTER made a SUBSTITUTE MOTION THAT SB 343 BE TABLED. The MOTION CARRIED 5-3 on roll call vote.

#### EXECUTIVE ACTION ON SB 379

Motion: SEN. BROOKE moved that SB 379 DO PASS. SEN. BROOKE moved TO ACCEPT AMENDMENTS TO SB 379.

<u>Vote</u>: The MOTION TO ACCEPT AMENDMENT SB037902.ash CARRIED UNANIMOUSLY on roll call vote.

Motion: SEN. BROOKE moved that SB 379 DO PASS AS AMENDED.

<u>Discussion</u>: SEN. BROOKE believes SB 379 has a lot of merit and particularly section 5 regarding reporting which would be an important part of the election/campaign process.

SEN. MESAROS said he is opposed to SB 379 because of the number of opponents, fiscal impacts, and lack of enforcement provisions.

Substitute Motion: SEN. MESAROS moved that SB 379 BE TABLED.

CHAIRMAN HARDING stated that Senator Brooke had asked for discussion on SB 379 and asked if any other members had comments on the bill.

SEN. WELDON said he believes that, given I118 and its restrictions, there will be an increase in Independent Expenditure Campaign activity in the election process. He stated that a great deal of frustration was manifested in I118 in the way campaigns are financed, and in lieu of I118, the money will just be displaced to another group of people. SEN. WELDON said that the people who voted for I118 will simply say, "There you go -- that's one way the politicians found their way around it (I118)." He believes the purpose of SB 379 was to be proactive rather than reactive.

Vote: The MOTION CARRIED 5-3 on roll call vote.

### **ADJOURNMENT**

Adjournment: 2:40 PM

Mel Tolling, Chairman

GAIL MOSER, Secretary

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### MONTANA SENATE 1995 LEGISLATURE STATE ADMINISTRATION COMMITTEE

ROLL CALL

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Page 1 of 2 February 20, 1995

#### MR. PRESIDENT:

We, your committee on State Administration having had under consideration SB 98 (first reading copy -- white), respectfully report that SB 98 be amended as follows and as so amended do pass.

That such amendments read:

1. Title, line 7.

Following: "UNLESS"

Insert: "THE CANDIDATE IS A MEMBER OF THE LEGISLATURE RUNNING FOR REELECTION TO THE SAME SEAT OR"

2. Title, lines 8 through 11.

Strike: "SUBSTITUTING" on line 8 through "ELECTION; " on line 11

3. Title, line 11.

Following: "CREATING THE"

Insert: "CIVIL"

4. Title, lines 11 AND 12.

Strike: "RAISING" on line 11 through "ELECTION" on line 12

Insert: "POLITICAL LIBEL"

5. Title, line 12.

Following: "3-15-402,"

Insert: "AND"

6. Title, line 13.

Strike: "13-1-107, 13-10-301, 13-13-214, AND 13-35-234,"

7. Page 2, lines 2 and 3.

Strike: "licensed drivers in the county who are 18 years of age

or older"

Insert: "registered electors"

8. Page 2, line 4. Following: "chapter."

Insert: "However, the officers may not include in the list the name of a person who has served as a juror within the previous 5 years."

9. Page 2, line 14. Following: "term."

> Amd. Coord. Sec. of Senate

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Insert: "This section does not prevent a member of the
 legislature from becoming a candidate for reelection to the
 same seat in the legislature."

10. Page 2, line 18 through line 21 on page 4. Strike: sections 4 through 7 in their entirety

11. Page 4.

Following: line 21

Insert: "NEW SECTION. Section 4. Misrepresentation of voting record -- political civil libel. (1) It is unlawful for a person to willfully or negligently make or publish a false statement about a candidate's public voting record or to make or publish a false statement that reflects unfavorably upon a candidate's character or morality.

- (2) It is unlawful for a person to willfully or negligently provide false information to a candidate concerning another candidate's public voting record when the person knows or should know that the information will be made public during the course of a campaign.
- (3) For the purposes of this section, the public voting record of a candidate who was previously a member of the legislature includes a vote of that candidate recorded in committee minutes or in journals of the senate or the house of representatives. Failure of a person to verify a public voting record is evidence of the person's willful or negligent conduct if the statement made by the person or the information provided to the candidate is false.
- (4) A person violating subsection (1) or (2) is liable in a civil action brought by the commissioner or county attorney pursuant to 13-37-124 for an amount up to \$1,000. An action pursuant to this section is subject to the provisions of 13-37-129 and 13-37-130.

NEW SECTION. Section 5. Codification instruction. [Section 4] is intended to be codified as an integral part of Title 13, chapter 37, and the provisions of Title 13, chapter 37, apply to [section 4]."

Page 1 of 1 February 20, 1995

#### MR. PRESIDENT:

We, your committee on State Administration having had under consideration SB 372 (first reading copy -- white), respectfully report that SB'372 be amended as follows and as so amended do pass.

That such amendments read:

1. Title, line 5.

Strike: "AGENCIES FOR TIME SPENT BY AGENCY"

Following: "EMPLOYEES" Insert: "FOR TIME SPENT" Following: "SUBPOENAS"

Insert: "IN CIVIL ACTIONS; ALLOWING STATE OFFICES TO REQUIRE

REIMBURSEMENT FROM THE PARTY ISSUING THE SUBPOENA"

2. Page 1, line 11.

Strike: the first "a"

Insert: "the" Strike: "agency"

3. Page 1, line 12. Following: "testify"

Insert: "in a civil action"

4. Page 1, line 13.

Following: "shall"

Insert: ", if requested by the affected state agency,"

Strike: "affected state"

5. Page 1, line 14. Following: "."

Insert: "As used in this section, "employee" means an employee of the executive, legislative, or judicial branch of state government."

-END-

Page 1 of 1 February 18, 1995

MR. PRESIDENT:

We, your committee on State Administration having had under consideration SB 345 (first reading copy -- white), respectfully report that SB 345 do pass.

Signed

Senator Ethel M. Harding, Chair

Amd. Coord. Sec. of Senate

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Page 1 of 1 February 18, 1995

MR. PRESIDENT:

We, your committee on State Administration having had under consideration SB 357 (first reading copy -- white), respectfully report that SB 357 do pass.

Signed:

Senator Ethel M. Harding, Charl

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SENATE S	TATE ADMIN.
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Amendments to Senate Bill No. 372 First Reading Copy

Requested by Sen. Weldon For the Committee on State Administration

Prepared by David S. Niss February 17, 1995

1. Title, line 5.

Strike: "AGENCIES FOR TIME SPENT BY AGENCY"

Following: "EMPLOYEES"
Insert: "FOR TIME SPENT"
Following: "SUBPOENAS"

Insert: "IN CIVIL ACTIONS; ALLOWING STATE OFFICES TO REQUIRE

REIMBURSEMENT FROM THE PARTY ISSUING THE SUBPOENA"

2. Page 1, line 11.

Strike: the first "a" Insert: "the"

Strike: "agency"

3. Page 1, line 12. Following: "testify"

Insert: "in a civil action"

4. Page 1, line 13.

Following: "shall"

Insert: ", if requested by the affected state agency,"

Strike: "affected state"

5. Page 1, line 14.

Following: "."

SENATE	STATE	ADMIN.
EXHIBIT	NO	2
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Amendments to Senate Bill No. 363 First Reading Copy BILL NO. 58363

Requested by Sen. Doherty
For the Committee on Senate State Administration

Prepared by Sheri S. Heffelfinger February 17, 1995

1. Page 1, line 22. Strike: "25.27%"
Insert: "24.79%"

SENATE STATE ADMIN.

EXHIBIT NO.\_\_\_\_

Amendments to Senate Bill No. 300 First Reading Copy

BILL NO.\_

Requested by Senator Miller For the Committee on State Administration

> Prepared by Greg Petesch February 15, 1995

1. Page 1, line 28. Strike: "and to indicate" Insert: "acknowledging"

2. Page 1, line 29. Following: "candidate"

Strike: "endorses" through "by" Insert: "has received"