#### MINUTES

## MONTANA HOUSE OF REPRESENTATIVES 54th LEGISLATURE - REGULAR SESSION

#### JOINT SUBCOMMITTEE ON NATURAL RESOURCES

Call to Order: By CHAIRMAN ROGER DEBRUYCKER, on February 16, 1995, at 8:00 a.m. in Room 402 of the State Capitol.

#### ROLL CALL

Members Present:

Rep. Roger Debruycker, Chairman (R) Sen. Thomas F. Keating, Vice Chairman (R) Sen. Judy H. Jacobson (D) Sen. Loren Jenkins (R) Rep. John Johnson (D) Rep. William R. Wiseman (R)

Members Excused: none

Members Absent: none

Staff Present: Mark Lee, Legislative Fiscal Analyst Florine Smith, Office of Budget & Program Planning Debbie Rostocki, Committee Secretary

**Please Note:** These are summary minutes. Testimony and discussion are paraphrased and condensed.

Committee	Business	Summary:
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Hearing: Department of Natural Resources & Conservation (DNRC) - Centralized Services Division Executive Action: Department of Natural Resources & Conservation - Centralized Services Division - Conservation & Resource Development Division Department of Health & Environmental Sciences - Environmental Remediation Division - Air Quality Division - Water Quality Division

Mr. Mark Simonich, DNRC Director, requested that the committee reconsider its action on the Conservation and Resource Development Division. The action taken to provide for \$100,000 of pass-through money for the conservation districts through a language appropriation in lieu of \$49,000 in present law

adjustments had resulted in no funding at all due to the passage of **SB 83**, which had eliminated the section of the law in which the language appropriation would have occurred.

## HEARING ON DNRC Centralized Services Division

Mr. John Armstrong, Administrator of the Centralized Services Division, gave an overview. **EXHIBIT 1.** The Information Technology Bureau contains three former bureaus as a result of a 3.5 FTE reduction. In addition, they have utilized their computer abilities to compensate for the reduction. In total 5.5 FTE have been eliminated from the division since 1993.

Mr. Lee gave his overview of the division. In this division about \$525,000 worth of general fund was used to backfill Resource Indemnity Trust (RIT) funding.

Mr. Armstrong then reviewed the Present Law Adjustments (PL) and New Proposals. Regarding PL No. 4, there was a typographical error: the legal fees are for the Board of Natural Resources, not DNRC. There were fewer board meetings in the base year than usual and the adjustment would bring the funding more in line with the number of meetings the current board chairman holds.

Regarding PL No. 5, the increase would provide for funding in the event that the lawsuit involving Montana vs. the Army Corps of Engineers continues into the next biennium.

New Proposal No. 1 is for travel costs and legal fees concerning the lawsuit DNRC is involved in with the National Marine Fisheries Service (NMFS) over the operation of the Columbia River to save the salmon. In addition, the State of Oregon requires that Montana contract with an Oregon attorney.

New Proposal No. 2 is for a color printer and New Proposal No. 3 is the division's share of vacancy savings.

Questions: CHAIRMAN DEBRUYCKER wanted to know if the lawsuit with the Army Corps of Engineers was related to the issue in 1993 regarding the Soil Conservation Service (SCS). Mr. Simonich said he thought it was unrelated. The State has sued the Army Corps of Engineers two times before and this lawsuit regards the management of the Missouri River system, Ft. Peck. The State has maintained for many years that the Corps has inappropriately managed the system to the detriment of Montana, draining Ft. Peck and using the water downstream for the barge system in the lower Missouri. Because Montana was willing to go to court about this, the federal government has now begun drafting a new master water control manual for the operation of the river. The Environmental Impact Statement (EIS) has taken longer than expected and is still not completed. Montana and seven other states from the Missouri River basin are working to come up with a better alternative which would be acceptable to all parties. He said

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that with regards to the SCS issue CHAIRMAN DEBRUYCKER had brought up, in the 1993 special session DNRC had proposed cutting \$200,000 from their lower Missouri water reservation proceedings budget, but the Legislature had restored that money and that process has been completed. The Board of Natural Resources issued their ruling in December 1994.

#### EXECUTIVE ACTION ON DNRC - Centralized Services Division

Discussion: SEN. KEATING wanted to know if the committee's actions were going to result in reduced Major Facility Siting fees contingency funding (Table 3, p. C-99). Mr. Lee said that even if the committee had granted the \$1 million appropriation for the Major Facilities Siting Act which the Energy Division had requested, the fees actually coming in would be what drove the amount of funding Centralized Services received, not the amount appropriated. Mr. Armstrong said that the money represented the indirect costs of the projects they anticipated and not the total \$1 million block grant.

SEN. JACOBSON wanted to know if the audit fees had been moved into Centralized Services (p. C-100, Present Law Adjustment No. 3). Mr. Lee explained that the audit fees were a biennial appropriation and the increase in present law might be related to a low expenditure level in 1994.

Mr. Simonich referred REP. WISEMAN to Table 1, p. C-96 for a breakdown on where general fund had been used to replace RIT funds within the department.

<u>Motion/vote;</u> SEN. JACOBSON moved to accept Present Law Adjustments No. 4, 5, 6 and 7 on p. C-100; SEN. KEATING seconded the motion. Motion carried unanimously.

<u>Motion/vote:</u> REP. WISEMAN moved to accept New Proposals No. 1, 2 and 3 on p. C-100; SEN. JACOBSON seconded the motion. Motion carried unanimously.

**Discussion:** Ms. Smith presented some requested language from the Centralized Services Division. **EXHIBIT 2.** She explained that the first paragraph had been included in HB 2 in the 1993 legislative session.

<u>Motion/vote:</u> SEN. JENKINS moved to accept the requested language presented in EXHIBIT 2 (2/16); REP. WISEMAN seconded the motion. Motion carried unanimously.

Discussion: CHAIRMAN DEBRUYCKER brought up the language appropriation which Mr. Simonich had referred to at the beginning of the meeting, and the committee turned to p. C-106, Conservation and Resource Development Division Present Law Adjustment No. 5. He summarized that real dollars had been taken out and substituted for spending authority from a statutory appropriation which now no longer exists. He requested that the

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committee revisit the issue to clear up his confusion. Mr. Beck said HB 83 had eliminated state special funding from the coal In 1981 the Legislature set up an account for .5% of coal tax. tax revenues for conservation district projects and the level is now .19%. It was his understanding that this account was one of the ones being combined into a new special revenue account. Mr. Lee said HB 83 would provide for a statutory allocation of the coal tax funds rather than a statutory appropriation, and if SB 83 passes there will no longer be a state special revenue account established in the statutes. If the committee were to change the reference from the old account to the new one to be established under SB 83, this would in essence give DNRC and this appropriation first priority to anything that would be left over from all of the coal tax money. Discussion took place regarding how to ensure that the money would be available to DNRC.

Motion/vote: SEN JACOBSON moved to reconsider the committee's action on Present Law Adjustment No. 5, p. C-106, and to add \$26,222 in 1996 and \$23,613 in 1997 back in; REP. JOHNSON seconded the motion. Motion carried with SEN. KEATING and REP. WISEMAN opposed. Tape No. 2:A:000

Motion/vote: SEN. JACOBSON moved and it was seconded that the section on DNRC be closed. Motion carried unanimously.

## EXECUTIVE ACTION ON Department of Health & Environmental Sciences Air Quality Division

<u>Motion/vote:</u> SEN. JACOBSON moved to open the budget of the Department of Health and Environmental Sciences back up for reconsideration. Motion carried with REP. WISEMAN opposed.

**Discussion:** SEN. JACOBSON referred the committee to p. B-156, Air Quality Division Present Law Adjustment No. 5. She explained this funding was being used for matching monies for the federal radon dollars that the committee did not approve and she wanted to make certain this money was used for GIS mapping and water testing, and not for educational purposes that the federal money would have been used for.

<u>Motion/vote:</u> SEN. JACOBSON moved that Present Law Adjustment No. 5 on p. C-156 be amended to restrict use of the funds only for contracting with the Montana Bureau of Mines and Geology for radon in water testing and GIS mapping. REP. JOHNSON seconded that motion. Motion carried unanimously.

## EXECUTIVE ACTION ON Department of Health & Environmental Sciences Environmental Remediation Division

**<u>Discussion:</u>** SEN. JACOBSON referred the committee to the Environmental Remediation Division budget, Present Law Adjustment No. 5 on p. B-161 and requested that **Don Peoples**, MSE, Inc.,

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Butte, be allowed to voice his concerns about the level of funding the committee had set for Leaking Underground Storage Tank (LUST) program consulting.

Mr. Peoples then spoke. He said the LUST program had been very successful in identifying problems regarding leaking of underground storage tanks for which there were no identified responsible parties. He stressed that the State only provided 10% of the funding for this program, with the Environmental Protection Agency (EPA) providing the other 90%. Reducing the program essentially eliminates a very significant effort which is going on around the State. A listing of all the sites which had been addressed was distributed. EXHIBIT 3. He stressed the danger to public drinking water which some of these leaking tanks presented. He expressed support for taking advantage of federal programs which had a definite need attached to them, as with the LUST program and encouraged the committee to reconsider its action which had reduced this budget.

SEN. JACOBSON stated the committee had approved the 1994 base level of budgeting for the program. The amount being requested was almost double this amount and the committee had been concerned about whether or not the department could handle that much of an increase in the program.

Mr. Peoples submitted that the department was prepared for this level of activity, as outlined in EXH. 3. He stressed that the money could be spent very wisely, and without any great difficulty, in getting the work done. In response to REP. WISEMAN, Mr. Peoples explained he was representing an engineering firm which was involved in the LUST program. His company finances people who have problems and is in turn reimbursed by the State. In addition to Butte, they have offices in Billings and Helena.

Mr. John Geach, Administrator of the Environmental Remediation Division, explained that this program dealt with sites not eligible for the "Petro" funds. The program had spent more than \$400,000 in the past year in actual costs, partly due to staff turnover. He stressed that they had put together their best estimates on projected costs (EXH. 3). In response to REP. WISEMAN, Mr. Curt Chisolm, DHES Administrative Officer, explained that the totals listed in EXH. 3 assumed a base of \$418,000, and they were only asking for spending authority on the additional amount of \$529,000. The entire dollar amount of \$947,000 is composed of \$100,000 from the State and \$900,000 from the federal government. REP. WISEMAN questioned the size of the requested increase and submitted that the worst problems should have already been taken care of in the eight years the project has been going on. In addition he questioned why the projects had not been prioritized. Mr. Geach replied that the number of sites which had been identified each year had been increasing. He said that it was very difficult to determine the cost of a project until the work begins, and this made it difficult to prioritize.

He also pointed out that the requested increase in funding was tied to an EPA requirement that all underground storage tanks be updated by 1998. SEN. JENKINS then wanted to know how many tanks still needed to be removed. Mr. Geach replied that about 8,000 eligible tanks were still in the ground, all of them installed prior to 1988. He explained that probably half of the 8,000 tanks would have to be removed, and some of them had been updated. He said that the 8,000 figure only applied to tanks subject to EPA regulations, the only tanks this money could be This did not include farm, residential or heating oil used for. When the program was begun there were 25,000 tanks in the tanks. ground and the amount remaining is about 10,000, including the farm, etc. tanks. He added that the list kept getting bigger as more and more problems were found.

CHAIRMAN DEBRUYCKER wanted to know how the determination was made on whether or not a project was complete. Mr. Geach said that the Fort Benton Motors site was a good example. The leak was discovered when one of the tanks was removed and there was concern about contamination of the community's water supply. The owner did not have the funds to take care of the problem and LUST funds were used. In time the owner was able to become eligible for the Petro fund and the department told him it might have to pursue cost recovery from him if he did not use the Petro funding. He concluded that because the owner did switch over to the Petro fund he had been able to avoid cost recovery action being taken.

#### Tape No. 2:B:000

In response to SEN. JENKINS, Mr. Geach said that cost recovery money went back into the program. In response to REP. WISEMAN, Mr. Geach said that a total of approximately \$3 million through the end of 1995 would be spent in the program. The EPA grant levels had been fairly stable over the years, and he expected that their request in 1997 would be similar to the current one. Mr. Chisolm added that because of the number of leaking tanks for which there was no responsible party, the federal government set aside some "extra-ordinary" dollar amounts for Montana this year. As the workload decreases so will the grant levels and they hope to see this start going down because there are only a finite number of tanks eligible for removal under the program. He said that if they only received the 1994 level of funding they would have to prioritize the list in EXH. 3. He submitted that once the 1998 EPA deadline was reached there would probably be a decline in federal funding.

Mr. Peoples made some more comments at the request of SEN. JACOBSON. He submitted that this was a program that would potentially return nine dollars for every one dollar spent by the State, and solve a very serious problem. He cautioned the committee to avoid "tripping over dollars to pick up dimes."

**REP. WISEMAN** wanted to know if Present Law Adjustments No. 4 and 5 could be combined to deal with the LUST funding for the next

three years; i.e., are the items being funded for under remediation technical consulting a higher priority than LUST. **Mr. Geach** said that PL No. 4 came from a different funding source and the LUST program was geared to a completely different kind of site.

SEN. JACOBSON summarized that the reason the program had only spent \$3 million up to the present time was because they had spent a lot of time identifying the sites and now the program is in its final cleanup stages. Mr. Chisolm said that he felt the items being funded in PL No. 4 and 5 were of equal importance.

**REP. WISEMAN** wanted to know how the \$1.3 million figure for LUST funding on Table 7, p. B-160 correlated with PL No. 5. Mr. Geach explained that the \$1.3 million was the total budget and PL No. 5 was the requested increase in the contracted services portion of the budget. The \$350,000 difference is the other operating costs of the program which include support for a staff of 5.34 FTE, rent, supplies, indirect costs, travel, etc.

Motion/vote: SEN. JACOBSON moved to amend PL Adjustment No. 5 on p. B-161 to approve funding at the level of \$529,000 in 1996 and \$528,425 in 1997; REP. JOHNSON seconded the motion. The motion failed on a tie vote with CHAIRMAN DEBRUYCKER, REP. WISEMAN, and SEN. JENKINS opposed.

#### EXECUTIVE ACTION ON DHES Water Quality Division

Discussion: SEN. JENKINS asked some questions regarding the Water Quality Division. Mr. Jack Thomas, manager for the Nonpoint Source/Wetlands programs, explained Project Wet Montana. It is water education for teachers, and is a private entity run out of MSU but not affiliated with the University. DHES has supported the program for about three years. \$65,500 is for operations for the Wet Montana project. They are helping to coordinate the implementation of a project for volunteer monitoring across the State in conjunction with Montana Watercourse, the State Library and other agencies. About 76% of all contracted services go to the conservation districts. Tape No. 3:A:000

Most of the larger projects are sponsored by the conservation districts. Of the \$5.5 million they have received from the federal government through the program since 1990, about 76% of the contracted services money has gone to the conservation districts. The contracted services base funding level is \$664,755 for the program. He submitted that they needed to increase their spending authority beyond this level because the federal funding has increased from \$583,000 in 1993 to \$1.6 million in 1995.

SEN. WISEMAN suggested that the department might be able to get the extra spending authority with a language appropriation and

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thus leave the increase off-budget. Mr. Lee said that this could be done. In response to SEN. JENKINS, Mr. Lee said that the language could specify that the money was to go to conservation districts. SEN. JENKINS expressed an interest in giving 100% of the money to the conservation districts. Mr. Lee pointed out that the \$665,000 base funding level included wetlands projects. In response to REP. JOHNSON, Mr. Thomas said the remaining 25% of the budget went to entities such as Montana Watercourse, Project Wet Montana, and Central Montana RC&D; no funding had been provided to the Audubon Society. In response to SEN. JENKINS, Mr. Thomas said that they had never provided any money to the Audubon Society since the program had been instituted. Mr. Steve Pilcher, Administrator of the Water Quality Division, emphasized that the testimony given by Mr. Ron Egeland had been incorrect.

CHAIRMAN DEBRUYCKER wanted to know if Project Wet Montana got any other money beyond what DHES provided. Mr. Thomas said that they also received funding from many other sources including the Bureau of Indian Affairs. The Montana Watercourse Project is primarily funded by the Department of Natural Resources and Conservation. CHAIRMAN DEBRUYCKER pointed out that HB 6 provided \$100,000 for the watercourse project, \$84,000 for wetlands, \$300,000 for Muddy Creek and he expressed the desire that all the funding could be in one budget, to make the process easier to follow.

<u>Motion:</u> REP. WISEMAN moved that spending authority be approved for up to \$3 million of federal monies for the biennium in the language of HB 2, to be restricted for use only by the conservation districts; SEN. JENKINS seconded the motion.

**Discussion:** SEN. JENKINS wanted to make it clear that the base formula was not to be changed if extra money was received for the conservation districts.

**Vote:** The question was called for; motion **carried** unanimously.

Motion/vote: SEN. KEATING moved to close the section on DHES; REP. WISEMAN seconded the motion. The motion carried with SEN. JACOBSON opposed. HOUSE NATURAL RESOURCES SUBCOMMITTEE February 16, 1995 Page 9 of 9

#### ADJOURNMENT

Adjournment: 10:15 a.m.

Roger Debruycker, Chairman

Debbie Rostoli DEBBIE ROSTOCKI, Secretary

RD/dr

This meeting was recorded on three 60-minute audiocassette tapes.

EXHIBIT_	
DATE	2116/95
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#### CENTRALIZED SERVICES PROGRAM - FUNCTIONAL OUTLINE

NAT. RESOULCES SUBLOMM.

#### BOARD OF NATURAL RESOURCES & CONSERVATION:

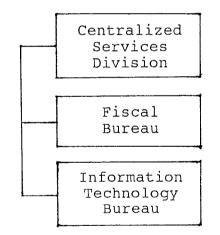
- \* Adopts administrative rules
- \* Performs quasi-judicial functions regarding:
  - Major Facility Siting Act
  - Montana Floodplain & Floodway Management.Act
  - Montana Water Use Act
- \* Acts in an advisory capacity

#### DIRECTOR'S OFFICE:

- \* Provides policy and management direction
- \* Provides legal services
- \* Provides personnel services

## **CENTRALIZED SERVICES DIVISION:**

- \* Provides management of fiscal activities
- \* Provides management/coordination of information systems
- \* Coordinates production of department publications
- \* Produces graphic materials
- \* Coordinates public information services
- \* Provides general administrative support



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EXHIBIT	2/14	95
DATE	2114	
HB		

# **REQUESTED LANGUAGE - CENTRALIZED SERVICES**

Included in the centralized services program funding is \$38,500 of indirect funds from MFSA/MEPA fees. If MFSA/MEPA activities generate more than \$38,500 of indirect funds over the biennium, the additional indirect funds must be deposited in the general fund.

The department is authorized to spend the lawsuit appropriations for either lawsuit or for any other lawsuit that may arise during the biennium.

NAT. RESCURCES SUBLOMM.

EXHIBIT\_ DATE \_\_\_\_\_2/16/95 HB\_

# LUST TRUST-FUNDED SITES

LUST Site by City	Cum to 95	FY 95 Planned	FY 96 Planned	FY 97 Planned
Absarokee - Cobblestone Garage	1,200.00	1,200.00	complete	complete
Alzada	34,343.00	34,343.00	10,000.00	10,000.00
Augusta LUST	112,208.00	5,400.00	5,000.00	complete
Billings, First Ave S.	24,612.00	1,500.00	10,000.00	5,000.00
Billings - Blue Creek	726.00	complete	complete	complete
Black Eagle Vapor Problem	602.00	complete	complete	complete
Broadus Vapors	85,791.00	1,500.00	2,000.00	1,000.00
Busby-Trading Post	63,809.00	29,732.00	50,000.00	30,000.00
Canyon Creek-Lundberg Well	10,948.00	2,740.00	2,000.00	2,000.00
Cascade Public Well	72,703.00	1,000.00	1,000.00	1,000.00
Checkerboard-Checkerboard Inn	88,275.00	32,217.00	20,000.00	5,000.00
Chinook LUST	57,650.00	2,000.00	2,000.00	2,000.00
Columbia Falls LP Well	183,326.00	10,963.00	10,000.00	10,000.00
Columbus, Farmers Union Trading Company	98,933.00	69,511.00	50,000.00	20,000.00
Columbus-Jess Wilson Well	4,799.00	1,440.00	1,000.00	complete
Columbus - Newman's Exxon	0.00	0.00	50,000.00	50,000.00
Columbus-Sports Hut	65,323.00	12,906.00	20,000.00	20,000.00
Cut Bank LUST	252,027.00	760.00	CECRA	CECRA
CUT LUST	78,796.00	11,500.00	10,000.00	5,000.00
Denton	48,625.00	7,748.00	10,000.00	10,000.00
Ft. Benton - Ft. Benton Motors	87,380.00	1,500.00	complete	complete
Glasgow, Westland	117,446.00	117,446.00	50,000.00	50,000.00
Glendive - BN Glendive	2,561.00	CECRA	CECRA	CECRA
Great Falls, US West	77,549.00	1,500.00	2,000.00	2,000.00
Havre - BN Havre	1,110.00	CECRA	CECRA	CECRA
Joliet - Groundwater Contamination	19,585.00	1,500.00	complete	complete
Judith Gap - Haynes Store	5,882.00	complete	complete	complete
Kalispel - Hwy 93	23,167.00	1,500.00	complete	complete
Kalispell - Bankwest Vapor Problem	166.00	complete	complete	complete
Lavina	21,407.00	complete	complete	complete

LUST Site by City	Cum to 95	FY 95 Planned	FY 96 Planned	FY 97 Planned
Lewistown - Kramer Oil Co.	1,198.00	1,000.00	complete	complete
Lincoln, Blackfoot Service	154,080.00	154,080.00	20,000.00	53,000.
Lincoln, Lewis and Clark Exxon (Sinclair)	38,000.00	37,578.00	84,000.00	50,000.
Lincoln-Groundwater Invest.	240,912.00	5,000.00	5,000.00	5,000.
Livingston - BN Livingston	31,702.00	CECRA	CECRA	CECRA
Livingston - Pugliano Res. Vapors	11,078.00	complete	complete	complete
Livingston - Service Station	20,000.00	20,000.00	63,000.00	80,000.
Livingston-Tracy's Chevron	<b>206,</b> 30 <b>7.00</b>	5,000.00	complete	complete
Lockwood PTOW	221,467.00	40,000.00	10,000.00	10,000.
Missoula, Thomas Plumbing	20,000.00	20,000.00	50,000.00	15,000.
Missoula-Matuska Dentist	37,271.00	878.00	complete	complete
Polson	17,884.00	5,237.00	complete	complete
Poplar Sewer Line	58,266.00	5,000.00	complete	complete
Reedpoint Well Contamination	6,054.00	1,500.00	complete	complete
Research Grant-MSU Bioremediation	0.00	0.00	50,000.00	20,000.
Ronan, Abandoned Service Station (P)	0.00	0.00	50,000.00	50,000.
Roy - Domestic Well Contamination	39,873.00	1,500.00	complete	complete
Roundup, Kumbel's Korner	30,000.00	30,000.00	60,000.00	80,000.
Roundup, Farmer's Union Cenex	30,000.00	30,000.00	64,000.00	90,000.
Shelby, Truck Stop (P)	0.00	0.00	84,000.00	90,000.
Simms, Fireside Inn	4,900.00	4,900.00	2,000.00	complete
Townsend Town Pump (Front St.)	7,139.00	complete	complete	complete
Troy-Downey Residence	2,672.00	1,000.00	complete	complete
West Glacier, Murphy Vapor Problem	36,060.00	4,831.00	complete	complete
West Yellowstone - Strozzi	34,314.00	23,647.00	complete	complete
White Sulphur Springs - Vapor Problem	4,415.00	complete	complete	complete
Whitefish - BN	1,026.00	CECRA	CECRA	CECRA
Wibaux-Fas Gas	175,571.00	20,287.00	20,000.00	20,000.0
Wilsall - Hwy 89 (Gas Stations)	16,947.00	1,500.00	complete	complete
Sites Ineligible for Petroleum Fund (avg. 40K)	40,000.00	40,000.00	80,000.00	160,000.0

LUST Site by City	Cum to 95	FY 95 Planned	FY 96 Planned	FY 97 Planned
	0.00	0.00	0.00	0.00
Current & Planned Totals	3,128,135.00	812,844.00	947,000.00	946,000.00

(P) Sites planned for FY 1996-97

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Budgeted Totals	0.00	843,036.00	947,737.00	946,866.00
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