#### MINUTES

### MONTANA HOUSE OF REPRESENTATIVES 53rd LEGISLATURE - REGULAR SESSION

#### COMMITTEE ON APPROPRIATIONS

Call to Order: By REP. TOM ZOOK, on March 2, 1993, at 8:05 a.m.

#### ROLL CALL

#### Members Present:

Rep. Tom Zook, Chair (R) Rep. Ed Grady, Vice Chair (R) Rep. Francis Bardanouve (D) Rep. Ernest Bergsagel (R) Rep. John Cobb (R) Rep. Roger DeBruycker (R) Rep. Marj Fisher (R) Rep. John Johnson (D) Rep. Royal Johnson (R) Rep. Mike Kadas (D) Rep. Betty Lou Kasten (R) Rep. Red Menahan (D) Rep. Linda Nelson (D) Rep. Ray Peck (D) Rep. Mary Lou Peterson (R) Rep. Joe Quilici (D) Rep. Dave Wanzenried (D) Rep. Bill Wiseman (R)

Members Excused: None

Members Absent: None

Staff Present: Terry Cohea, Legislative Fiscal Analyst Mary Lou Schmitz, Committee Secretary

**Please Note:** These are summary minutes. Testimony and discussion are paraphrased and condensed.

#### Committee Business Summary:

Hearing: HB 146, HB 563, HB 568, HB 583, HJR 18 Executive Action: HB 278

#### HEARING ON HB 568

An Act diverting money from the coal severance tax permanent fund to the capital projects fund for deferred maintenance of state buildings.

Opening Statement by Sponsor: REP. DICK KNOX, HD 29 passed out a brief amendment, EXHIBIT 1. The approach taken with this bill is

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new. The bill basically provides that if the legislature meets the goals set in HR2 regarding the spending levels then it would be possible for the remaining amount of money that flows into the coal trust to be diverted for deferred maintenance of state buildings for a period of 6 years. The other existing funds in the bill are protected. Any moneys that would go into this 6 year program would be the moneys left over after the other programs have been funded. If they are going to attack coal money they have to show a great deal of spending restraint before that's done. That is why this target is in there. This bill would not be viable unless the target is reached. The Department of Administration said the size of the problem regarding deferred maintenance to state building is \$61 million. At some point in time they will have to deal with this problem. The whole bill is in Section 2 and on page 4, subsection 7, lines 14-19.

**Proponents' Testimony:** Dave Lewis, Director, Office of Budget and Program Planning said he supports the bill and believes there is a major problem with deferred maintenance. The investment of some of the coal trust money for a period of 6 years in maintaining existing state buildings is a reasonable thing to do.

Jim Whaley, Architecture and Engineering Division will answer any questions relative to the deferred maintenance needs of the state.

John Hutchinson, Commissioner of Higher Education rises in support of HB 568. There is a severe deferred maintenance problem in the Montana University system and in the Vocational Technical system as well. He estimates \$10.8 million in critical deferred maintenance projects. Normally, he has been cautioned by the Board of Regents not to stand in support of bills that may have a controversial source of revenue but the Joint Regents' Legislative Committee, the Post-Secondary Education Policy and Budget Committee, did endorse in its last meeting last year some sort of deferred maintenance effort through use of coal tax money.

**Opponents' Testimony:** None

Questions From Committee Members and Responses: REP. KADAS said this is taking a fairly special source of revenue to deal with what is a standard and ongoing problem. Maintenance ought to be part of regular budgets rather than using funds set up for another purpose. Mr. Lewis said if there was money in the ongoing budgets to take care of the maintenance problem they wouldn't have a deferred maintenance problem. One objective of the coal trust is simply to be invested for a long term benefit of the state. REP. KADAS asked how important is the trust fund to the revenue streams in terms of the general fund. Mr. Lewis said he doesn't have the numbers but as he recalls, the trust is right at \$500 million and the interest earnings are somewhere between \$45 and \$50 million a year.

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**REP. PECK** said **Mr. Lewis'** initial response makes a presumption that may not be in evidence here and that is administration has been effective in organizing and using the money budgeted to them. **Mr. Lewis** said he couldn't differ with **REP. PECK's** assertion. Either the money wasn't there or the money wasn't spent correctly.

**REP. BARDANOUVE** asked if this bill is capping the coal trust? **REP. KNOX** said that is right. They are capping for 6 years and for purposes that have been stated.

<u>Closing by Sponsor</u>: REP. KNOX said the bill puts a cap on the coal trust for a period 6 years and the \$61 million, if it's spent for maintenance of state buildings, will be an ongoing benefit to the state and further legislative sessions who will not have to deal with this problem through the budget process.

CHAIRMAN ZOOK closed the hearing on HB 568.

#### HEARING ON HB 146

An Act revising appropriation laws; allowing agencies to expend money appropriated for the first fiscal year of a biennium in the second fiscal year of the biennium; expanding the ability of agencies to transfer funds between programs; allowing agencies to retain a portion of unexpended appropriations for certain purposes.

Opening Statement by Sponsor: REP. JOHN COBB, HD 42 said this is one of the flexibility bills. Section 1. Right now you can't transfer more than 5% between programs so this bill would allow agencies to transfer more than 5% between programs. Sections 2 and 3. Now agencies can move money from the second fiscal year to the first fiscal year. This would allow agencies to move money from the end of the first fiscal year to the second one. Section 4, page 6 will allow the agencies to retain general fund or state special revenue funds if they don't spend the money by the end of the biennium, and put it into an account that can be used for personal services, operating, equipment or capital outlay pursuant to a plan approved by the budget office or the legislature, if they wanted to. This bill would start immediately so any money they had left at the end of this fiscal year, instead of using it to buy things for next year or spending the money now, can put it in a reserve account. It would be a good incentive to have more long term management than what goes on now. He referred to EXHIBIT 1, Proposed Amendment and EXHIBIT 2, Cash Balance Analysis Borrowable Cash. The grand total shows they could borrow \$209 million and could use that to help their cash flow deficit. The amendment basically allows the use of the short-term investment pool balance from the different agencies.

<u>Proponents' Testimony</u>: Dave Lewis, Director, Office of Budget and Program Planning said the bill as originally presented prior to the amendment he suggested, basically deals with flexibility

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which has been an ongoing issue between the executive branch and the legislature. There are several things this administration wants to do as far as reorganization of agencies. The early retirement bill will require the agencies to have some flexibility as far as dealing with restrictions and appropriations. The objective is to try to reorganize and make more efficient the operation of the agencies. They want to have the ability to move appropriations to deal with those reorganizations, to deal with possible further audits. The Board of Investments entered into an agreement to buy registered The bond voters wanted to have some assurances that, warrants. if the revenue estimates were off again, there was an ability for the state to pay off those notes and the only way they could come up with a plan to handle that was an agreement with the Board of Investments to buy registered warrants, if necessary, at the end of this fiscal year to pay off those notes. There is over \$200 million in the short term investment pool in various accounts now.

#### **Opponents' Testimony:** None

Questions From Committee Members and Responses: REP. MENAHAN referred to the retirement funds and asked if the interest will still be paid at the top rate or will they be subject to 3%? REP. COBB said they will be paid but are in the short term pool so are only paid 3% right now. When they get moved to the longterm pool they will get the full long-term investment. REP. MENAHAN said the term will not be extended in short-term. Mr. Lewis said there is about \$2 billion in the public employees' retirement fund and the teachers' retirement fund at the present There is always a portion of that held in the short-term time. investment pool just to provide liquidity. This would not give the State Treasurer access to any other of those moneys that are presently held in the short-term investment pool and they would receive the same amount of interest. There would be no negative affect on them.

**REP. PECK** said in **Mr. Lewis'** presentation he said something positive about the revenue picture. **Mr. Lewis** said to the extent he had seen the numbers as they come in on a monthly basis, he is not concerned about a shortfall in the current fiscal year. He wouldn't want to go beyond that.

Ms. Cohea said if this amendment is adopted, under the next Section of law 17-2-107, the Department of Administration can authorize the loan up to one year and then in unusual circumstances it can extend it for another year. Conceivably, there could be the circumstance that the loan could not be repaid in a short period of time, it would be out for up to two years. During that period of time the money that was borrowed would only be repaid at the short term interest rate so it would, over time, lose interest, assuming that it would have gone into the longterm. The other thing the committee should be aware of is that to repay the fiscal 1992 TRANS a \$60 million loan was taken from

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the highway account. Only \$14 million could be repaid within the fiscal year. The new TRANS had to be sold before the remaining \$46 million could be paid off. It appears, based on the latest cash flow she saw for 1993 that the state will not have sufficient cash to pay off the FY 93 TRANS with general fund. There has been an example where the state could not repay the loan within the fiscal year and had to wait for the next TRANS borrowing.

REP. KADAS said following up REP. MENAHAN's question and on Ms. Cohea's comments regarding the use, particularly of the pension fund in STIP, if the reason for having some of the pension fund in STIP is for liquidity issues then if the state is using those funds to cash flow itself there still is a requirement for liquidity within those funds and that means they will have to have more money in the short-term pool. If they are using part of what is available now, then they are going to have to put in more money and that means they will be earning less interest than they would have otherwise. Mr. Lewis said of the \$209 million that was available in this list, about half of that was pension fund money. If there is a concern about pension fund, simply eliminate pension funds from the bill because that still gives the Treasurer access to over \$100 million which would be more than adequate as far as handling short-term cash flow problems. Again, this is intended to deal with the short-term cash flow problems. REP. KADAS said his concern about pension funds also is a concern about non-expendable trust funds, the same rationale.

The other question he had is in regard to Mr. Lewis' response to REP. PECK's question that the fund balance was in pretty good shape. Was he speaking of the fund balance or the cash balance? Mr. Lewis said he was speaking of the revenues that were projected for FY 93 and the basis on which they sold the TRANS. The basis on which the Board of Investments agreed to back the TRANS issue was the projected revenues for this year. He has seen no indication there will be a shortfall in revenue for FY 93. If those revenues come in as projected, obviously, the repayment of the TRANS will not be a problem or concern at the end of the fiscal year. REP. KADAS asked Mr. Lewis what his anticipated cash balance is for FY 93? Mr. Lewis said he did not have those projections. Ms. Cohea said she just spoke with Connie Griffith, Department of Administration and as she understands the situation, DofA now projects there will be enough money in the general fund cash to pay off the 1993 TRAN, however, there will not be enough money two weeks later to pay the SEA's last payment so they will have to borrow presumably from the highway account to make that payment and then once the new TRANS are sold, could be repaid. REP. KADAS asked if the last school payment is \$15 million? Ms. Cohea said it is \$38.5 million and due July 15. The TRANS are due June 30 so general fund cash would be used to pay those off but then there would not be enough general fund cash to make the SEA fund payment.

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**REP. KADAS** said the first thing **REP. COBB** is doing is eliminating the 5% transfer authority so that is entirely out and so the effect of that is that between agencies there is unlimited transfer authority? **REP. COBB** said that is correct, between programs. **REP. KADAS** said between programs within an agency. How did that relate to the line items for personal services, operating and equipment? **REP. COBB** said if they still line item they can't move the money. If this passes they can move money from personal services here over to personal services in another program. **REP. KADAS** said they can't move from personal services in one program to operating in another. **REP. COBB** said not if they line item personal services. If they had extra money in personal services they could move it to some other program.

**REP. KADAS** said regarding the second issue of moving appropriations from the first fiscal year to the second, REP. COBB said we can currently move from the second to the first. That's generally done in the case of a revenue shortfall or an extraordinary set of expenditure requirements. REP. COBB said that is correct and that is what happens now. Those agencies that have extra money at the end of the first year, can't move it to the second year so it is going to be reverted or they spend He is trying to stop that spending. REP. KADAS said the it. rationale behind this is essentially the same as the rationale behind the next one which is, you want to avoid the situation where you see agencies at fiscal year end with a surplus feeling they have to spend their money in order to keep it in their budget for a couple biennia. REP. KADAS asked REP. COBB if he thought this would eliminate all reversions? REP. COBB said yes. Most agencies will have 2% to 4% left over every fiscal year that could go into this fund instead of being dumped, even Family Services said they will have 2%. They will get rid of that money at the end of every fiscal year because they are not going to revert that money if they don't have to.

REP. BARDANOUVE said for years reversion has been a major source of income. In this bill it appears that agencies can spend their money any way they want within their appropriation. Mr. Lewis said in the special session the legislature removed the line item restriction on personal services' dollars so at this point in their appropriation they have a limitation on the 5% program transfers but they don't have any limitation on personal services. Ms. Cohea said that was true for fiscal 93 but that was one year only and goes back into effect for fiscal 94-95. The law provides that you must spend in substantial compliance with the first level categories so personal services, operating and equipment, only a 5% deviance. The law relating to, that you can't remove personal services' money down, has been eliminated but the substantial compliance law remains. Mr. Lewis so that restriction is still in here. All you pick up with this bill is the ability to move between programs to a larger extent. **REP. BARDANOUVE** said in the past two years the agencies have passed out 200 or 300 upgrades in salaries without anybody controlling them. How much will it cost for these upgrades? Mr.

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Lewis said there were a substantial amount of upgrades authorized in some agencies in the last session and he can see how the committee and the legislature may have some doubts about increased flexibility in the face of those particular actions. The budget office will have the control and the responsibility of these transfers and will make sure that, in fact, they make the estimates as far as total reversions are concerned.

REP. ROYAL JOHNSON said he is not sure why Mr. Lewis wants the amendment because it is already in the law. Mr. Lewis asked if **REP. JOHNSON** was referring to the inter-fund borrowing amendment? He does not see this as a problem but the State Treasurer does. The 17-2-105 sub 2 says you can borrow these funds but such loans shall bear no interest. How they have interpreted that is, they cannot borrow, for instance, Fish and Game funds because if they borrow them, they cannot pay interest and are causing damage to Fish and Game by not paying that interest. What he is proposing with the amendment is to say, at the present time Fish and Game has "X" amount of dollars invested in STIP earning 3% and that we can borrow those dollars and pay them the exact STIP amount. At the present time, yes, the statute says the Department of Administration and State Treasurer can take them without paying interest. They don't have the authority to pay interest on those dollars.

**REP. ROYAL JOHNSON** referred to **REP. COBB** asking, in his explanation of the bill and **REP. KADAS'** questions, he suggested that there would transfers of funds and then explained a certain restriction on that. Where is the restriction in the bill? **REP. COBB** asked if he is referring to the restriction if they decide to line item personal services again? **REP. JOHNSON** said that is right. **REP. COBB** said they have done it before and does not see why they can't do it again. It does not say that in the bill. **CHAIRMAN ZOOK** said that is language that is incorporated in HB 2.

REP. QUILICI referred to the fiscal technical note 1): "Since the law is effective upon passage and approval, thereby allowing the FY 93 appropriations to be carried into the reserve account. If this is the intent of the law, the changes discussed above would need to be done this year. Time and budget will not allow for SBAS modifications". He said one of the things Mr. Lewis talked about was "responsible controls" and if this particular measure is passed they will have to have responsible controls. If they can't do this in FY 93 and can't get into SBAS how will you have responsible control? Mr. Lewis said he overlooked introducing Terry Atwood from the Accounting Division who has some concerns about making adjustments to SBAS to account for transfers between fiscal years and that's what is alluded to in the fiscal note. From a control perspective if the Office of Budget and Program Planning are the ones approving those transfers it can certainly restrict the amount of transfer. Their concern is making the adjustments to the system so they can monitor them.

REP. QUILICI referred to the state special highway account and

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during the last biennium the legislature borrowed \$60 million and paid back only \$14 million and then had to sell TRANS. In the event we have to borrow again and have transfers, will we be digging a deeper hole? Mr. Lewis said the TRANS are going to be paid off with current revenues. The concern is at that point the cash balance will be drawn down so that there will have to be inter-fund borrowing done next year to cover the first school payment. They have always done inter-fund borrowing. With the income tax dollars, the general fund dollars come in in the spring and the expenditures are spread out over the 12 months. The key is to keep that inter-fund borrowing within the fiscal year. Over the last few years that hasn't been possible. His objective would be to work with the legislature to get the budget balanced and get the cash balanced within this coming biennium as well. REP. QUILICI said this will give Mr. Lewis the ability to borrow these funds. Mr. Lewis said yes and in thinking ahead you never know what situation may arise.

**REP. WISEMAN** asked **REP. COBB** and **Mr. Lewis** to address: if this system had been in effect the last four years would it have alleviated special sessions? Their answers were no.

**REP. PETERSON** said she is still confused on how the legislature is going to keep track of all this. **REP. COBB** said in doing the budget it would show how the personal services, operating and equipment should be spent. The agencies could transfer that money between programs if they want, then when the legislature comes back next session, they will see how that money was moved around. The legislature has to set good policy by saying what they want the agencies to do the next couple of years. **REP. PETERSON** said when the LFA puts out their first Budget Analysis is that when the legislature is first going to see where these transfers have been, such as with language or charts? **REP. COBB** said the legislature would have to give the LFA direction how to do it because they will only see the first fiscal year, not the second.

**REP. PECK** said the legislature will not be involved in the appropriation of any of those reserved funds because they won't know what they are when they are in session. **REP. COBB** said if there is extra money the legislature could advise how the money is spent.

**REP. KADAS** referred to the issue of first level transfers. Current law, that is essentially in abeyance with this fiscal year but will be in effect for FY 94-95, limits first level transfers to 5%. The bill is taking the limits of 5% of program transfers out entirely. He asked if it is **REP. COBB's** intent to eliminate the 5% first level transfers as well? That is in statute, not in boilerplate right now. He is not clear how much flexibility **REP. COBB** is trying to provide. **REP. COBB said** he would provide another amendment for that. **REP. KADAS** said **Mr. Lewis** said he makes the reversions happen. **Mr. Lewis** said obviously he wouldn't approve transfers, wouldn't approve

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expenditures that would decrease an agency's anticipated reversion below the amount in the budget when they put the budget together. REP. KADAS asked Mr. Lewis if he is calling a reversion the same thing as money being in the reserve account? Mr. Lewis said no. He would call reversions what they are now, unexpended appropriations that, in fact, do revert into the fiscal year. The agencies have the ability to put money in the reserve account but can't spend that money without the authority of the budget office. REP. KADAS said Mr. Lewis is saying that revenue or dollars in the reserve accounts are the same as reversions and will treat them the same, meeting the reversion target. Mr. Lewis said those dollars in those accounts that have not been approved for expenditure by the budget office, yes, would have to be considered as part of the total reversion. REP. KADAS said if he did that he could see how you would call them such but there would still be no expenditure authority to use those dollars. Currently, if they are reverted dollars then they can be used to balance the budget. If they are reserved dollars they can't be used to balance the budget until the legislature does something with them. Mr. Lewis said he would have to agree with REP. KADAS that there would be almost another category. You would have reverted appropriations and reserved appropriations that don't have the authority to be spent. REP. KADAS asked what would the incentive be for the agency to put money in the reserve account if it was going to be treated just as a reversion and if they weren't going to be able to use it for some long-term management purpose? Mr. Lewis said their concept has been, when they look at the reserve account terminology in the reserve account section, they would only allow those dollars to be spent. In fact, an agency can present a plan to them which shows that by acquiring some equipment or making some change that they could become more effective or more efficient and that there might be cost savings involved with the expenditure of those dollars.

**REP. PECK** referred section 4, page 6 and asked if the Board of Regents in this context are their own approving authority? **Mr.** Lewis said yes, but does not recollect the Board of Regents ever reverting any money, at least in recent history.

<u>Closing by Sponsor</u>: REP. COBB said, after listening to testimony about program transfer Section 1, will put on an amendment that the legislature can allow agencies to transfer more if they want. The legislature will decide for each agency if they are allowed 10% or 20% or how they transfer between programs. He will also include what the bill is doing, if the good long-term managers have some money at the end of the fiscal year, let them transfer it to the second year and if they put it in the reserve account, have a long-term plan to make sure it is used for emergencies or equipment purchases.

CHAIRMAN ZOOK closed the hearing on HB 146.

#### HEARING ON HB 583

An Act providing incentives for agencies to reduce general fund spending; allowing an agency to retain 50 percent of general fund reversions in the calculation of current funding level.

Opening Statement by Sponsor: REP. SHEILA RICE, HD 36 said she is presenting the bill as a concept in hope that out of this legislative session they can forge something from the bills that have been presented that will change Montana's state government structure enough to make some improvements. She mentioned the problems in budgeting and managing the past ten years.

The bill has two parts that are important. The first is on page 3, lines 6 and 7 where current funding level is re-defined that includes 50% of any general fund appropriations reverted during the prior biennium. There is no special revenue fund or accounts presented, just a current funding level.

The second part of the bill is on the bottom of page 6, lines 22 on and suggests 5% of this general fund reversion be set aside for pay for performance for state employees. This is a very controversial subject but has made great headway in the private sector and believes that the kind of employees in the state of Montana deserve to be rewarded. Currently, we don't have this system in place.

There are four steps in government. The first of those is to define the missions and the goals of agencies. The second is to provide those resources the agencies need. The third is to measure performance of our state employees in our state agencies and the fourth is to reward good performance and correct inadequate performance. She suggests they only do the first two of that four-step process. The legislature has some missions and goals for agencies to provide resources through the budgeting process. They don't go the entire cycle in terms of measuring performance or rewarding or correcting performance.

#### Proponents' Testimony: None

#### **Opponents' Testimony:** None

Questions From Committee Members and Responses: REP. QUILICI referred to REP. RICE's statement that the agency may use the reserve account to pay for performance of employees as approved by the approving authority. How would this performance be determined and how would that pay be allocated? REP. RICE said there are a number of ways to institute pay for performance plans. It would be up to the legislature to provide broad quidelines for those plans. Some particular concerns she has are not to just concentrate at the top level of management but institute the program throughout the ranks of employees. What she calls gain-sharing, which means they do more with less to have efficiency improvement, should be shared by everyone. She said she can't answer REP. QUILICI's question in terms of how they might institute those. It can be done but she needs to have

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models and again, the legislature needs to institute some broad guidelines. There is an approving authority on the bottom of page 6 and top of page 7 "pursuant to a plan approved by the approving authority". They could make that approving authority either the Department of Administration or a legislative interim committee. **REP. QUILICI** said maybe the Personnel Division could draw up some guidelines. **REP. RICE** said it would be up to the legislative body to decide how much they want to define.

**REP. PECK** said he didn't know a lot about the negotiated agreements or union contracts but won't this bill run into some potential problems in that respect. Some people call this merit pay that **REP. RICE** is suggesting. **REP. RICE** said it can be merit pay or can be a type of pay for performance. One of the things she would want to do early on in a pay for performance process is to bring in a representative of the bargaining unit. From her experience with the private sector, there is nothing, usually, in a bargaining unit contract that prevents you from paying above that contract. There has also been some remarkable headway in other states in the private sector for actually negotiating pay for performance within a bargaining unit contract.

<u>Closing by Sponsor</u>: REP. RICE said she hopes this bill, as the committee would want to amend it or enjoin it with other bills, becomes a vehicle for some of the problems we now face.

VICE CHAIRMAN GRADY closed the hearing on HB 583.

#### HEARING ON HJR 18

A joint resolution of the Senate and the House of Representatives of the state of Montana to allow certain state agencies to be selected for a pilot project on lump-sum budgeting for the biennium beginning July 1, 1995.

<u>Opening Statement by Sponsor</u>: REP. SHEILA RICE, HD 36 said this was written up in a resolution, basically, at the advise of the legislative council. What she is proposing in this bill is a pilot project in lump-sum budgeting. When looking at the problems they face, not unique to Montana and not unique to this level of government, some changes need to be made. Lump-sum budgeting could be one of those changes. "The government exists to provide people services that the private sector cannot or will not provide; the legislature is the policymaking body". Agencies should be responsible and accountable for achieving these goals and missions. She read from the bill, Pages 2, 3 and 4.

Proponents' Testimony: None

#### **Opponents' Testimony:** None

Questions From Committee Members and Responses: REP. QUILICI said a lot of state agencies are nearly totally general funded. Some other agencies, such as Fish, Wildlife and Parks and

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Transportation, are very little general funded. How would these agencies be affected by this? **REP. RICE** said this is a pilot project so it would not be state government-wide. She would suggest a heavily funded agency be picked and another not so heavily funded with general funds; maybe a small agency and a larger one. Also written into the bill is the ability for an agency to submit simply a subdivision, like a bureau, for the lump-sum budgeting if they did not want to take the whole agency through it. 10% is very different among the agencies. That is why she is proposing a pilot project.

<u>Closing by Sponsor</u>: REP. RICE closed with a quote from the Indianapolis Mayor. "In government the routine tendency is to protect turf, to resist change, to build empires, to protect projects and programs regardless of whether or not they are any longer needed. In contrast, entrepreneurial government searches for more efficient and effective ways of managing. It is willing to abandon old programs and methods, innovative and imaginative intrigue. It takes risks. It focuses on performance measurement and rewards merit. It says, let's make this work and it is unafraid to dream the great dream".

**Informational testimony:** Ms. Cohea said the Human Service subcommittee has approved language in HB 2 that does lump-sum budgeting for SRS, Health and Family Services in the 1995 biennium.

CHAIRMAN ZOOK closed the hearing on HJR 18.

CHAIRMAN ZOOK scheduled executive action on Mondays, Wednesdays and Fridays and will try to hear bills on Tuesdays and Thursdays.

Informational testimony: Ms. Cohea said at the request of the chair and other committee members the LFA office has prepared a sheet that will help them go through the bills. They are marked draft so are not proofed but she will do that before the committee begins executive action. They have set it up numerically so the committee will not have to hunt for the day it was heard and it shows the sponsor as short title. It is broken into two sections, an "appropriation" is just that. It actually appropriates money in the bill. A "fiscal impact" is either you lose revenue or it imposes a duty on an agency: the agency in the fiscal note says it would cost XYZ. That appropriation doesn't exist until you actually put it in HB 2 but it gives you a sense of what the agency says it would cost. Her staff has also tried to show the agency that would be impacted. One difficulty in preparing this is, in many cases, the bill has been substantially amended since the fiscal note has been prepared. She has requested, through the speaker and the sponsor, that revised fiscal notes be prepared but that is one difficulty in tracking over 75 bills that are in this committee. That is why there is a footnote at the top that they are reflecting the latest fiscal note.

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Negatives and positives are so confusing. In the appropriation column anything that is in a positive means you spend the money. In the fiscal impact column the LFA office has shown as a negative that you spend the money. Ms. Cohea referred to HB 284 which actually results in increased revenue into the general fund so it is shown as a positive. If the agency said it would cost money as, for example, HB 492, is shown as a negative. The Department of Family Services says it would cost \$600,000 to implement it.

### HEARING ON HB 563

An Act establishing an account in the state special revenue fund into which subdivision review fees must be deposited.

Opening Statement by Sponsor: REP. EMILY SWANSON, HD 79 said what this bill does is to create a special revenue account for the Department of Health and Environmental Sciences for subdivision fees paid by developers for reviewing subdivisions. There is no cost to the general fund. The system has been handled differently until now and that is why there has been an appropriation from the general fund for this subdivision review work which has not adequately covered the work done. The committee has already this session tentatively approved a supplemental to that funding. \$160,000 has been appropriated, then the fees are paid into the general fund and then, if more is needed, the \$160,000 supplemental is requested. Under this bill a special revenue account would be set up for those subdivision review fees and any excess fees at the end of each fiscal year would revert back to the general fund.

She sees this as a pro-business bill, as a government efficiency bill. People paying fees for services should have those fees used for those services and when it is important to do.

She would like to draw the distinction between earmarking funds and special revenue accounts that are fees for services. There is a very big difference between raising a cigarette tax and earmarking that money for a children's program and on the other hand establishing a special revenue account where fees are collected and using those fees for a very specific purpose. That's what this does.

Proponents' Testimony: None

#### **Opponents' Testimony:** None

Questions From Committee Members and Responses: REP. ROYAL JOHNSON asked why REP. SWANSON would revert those funds back to the general fund? REP. SWANSON said for the benefit of the legislature there is an assumption that the fee structure set up on subdivision review fees is appropriate and works. That the developer is paying the right amount to get the work done. It would be an exceptional case that there would be additional

# HOUSE APPROPRIATIONS COMMITTEE March 2, 1993 Page 14 of 19

moneys but in the case that there were, it makes sense to have excess moneys go back into the general fund because that money is needed with more discretion.

Ms. Cohea said the Human Service subcommittee is aware of this but in HB 2 that subcommittee has approved slightly over \$200,000 a year funding for this program. Right now it is funded out of the general fund. About \$160,000 per year of fees go into the general fund but the program costs \$200,000 so the general fund is subsidizing about \$40,000 a year. Under this bill the \$160,000 would go into the state special revenue account but the appropriation is for over that amount of money. The Human Service subcommittee has adopted language saying that if this bill passes then the entire general fund appropriation will be stricken (\$402,859) and substituted with state special revenue.

**REP. KADAS** asked if the department has the authority to increase fees in order to cover the cost of the program? **REP. SWANSON** said that was her understanding as long as the fees don't exceed the cost of the program. **REP. KADAS** said if the cost of the program is \$220,000 and the present account is \$160,000 then you could raise the fees to cover the \$220,000. **Jim Melstad, Montana Department of Health and Environmental Sciences** said yes.

REP. FISHER asked if they have the authority to raise the fees why wouldn't it still be all right to stay in the general fund and if it is \$200,000 in costs, they raise fees of \$200,000? REP. SWANSON said the realtors have come to her and said that the problem with the way the fund is working now is that because \$160,000 is appropriated and the department is short-handed, they don't feel that their money is being spent on what they are paying for because the department just delays the work if they don't have the staff to get it done in a timely way. So the developers are applying for their permit, being delayed six months from getting it because the department does not have the adequate appropriation to cover the work. REP. FISHER said she thought the counties were collecting money and doing subdivision reviewing. Mr. Melstad said the program currently is funded by general fund appropriation. About 2/3 of the current appropriation is for operation of the department staff and their activities. About 1/3 is in county reimbursements to county governments for their review of subdivisions. During the last session the legislature approved SB 407 which, as one of its provisions, required the department to increase subdivision review fees to be commensurate with department costs. That was done last year, subdivision review fees were increased, to cover department costs. They haven't been changed since 1983. As part of the increase, county reimbursements were also increased. The maximum reimbursement review fee of \$35 a lot was not adequate to cover their costs so when they increased the review fees for subdivisions, they also included in the rule-making an increase to the counties for their work. That is part of the need for the flexibility this type of account would provide. The current general fund appropriation does not allow his department to

HOUSE APPROPRIATIONS COMMITTEE March 2, 1993 Page 15 of 19

increase those reimbursements so they had to go to a supplemental It would also give them flexibility to increase this session. contracted services which they have had to rely on pretty heavily since activity started to increase three years ago. There have been three times the number of lots this year than in 1990, submitted to the counties for review. REP. FISHER said her county gives the appearance of doing all this. What does Mr. Melstad's department do with the other 2/3 of the money? Mr. Melstad said the counties that are contracted with them review minor subdivisions which are 5 lots or less. Anything more than 5 lots in a subdivision and counties that are not contracted, come to the state for his department's review. The counties are also limited in the types of review they can perform. Some counties don't want to review, as an example, multiple family water systems. All counties have to look at a subdivision application and approve it before the Department of Health can approve it even if they aren't under contract.

REP. COBB asked Mr. Melstad if what he is saying is, even though he lets the counties review under 5 lots, he still reviews everything they do? Mr. Melstad said his department doesn't review in great detail but re-review whenever possible. Current workload is preventing them from doing anything more than just taking a look at it. In some counties, where the work is done by new people, they look at it closer until the employees have been there for a year. REP. COBB asked what would be wrong in just saying the state will not do anything under 5 lots, let the counties do it and give them the money. The state could do major subdivisions. Mr. Melstad said in concept, he is not opposed to that at all. They would like to get as much of the workload they can out to the counties and are trying to do that with the drinking water program. Some of the counties are reluctant to take on the total burden of drinking water and/or subdivision programs because they are worried about the workload and skill levels.

CHAIRMAN ZOOK said in the Human Services subcommittee there was \$402,000 of general fund money and \$320,000 over the biennium and asked why the difference? REP. COBB said \$402,000 were the numbers given to the committee. As the fees come in they go to the general fund and then the state gives them back so it's really \$200,000. The last couple of years the estimates have been climbing pretty fast on subdivision reviews and when the fees were raised there was a huge increase on reviews because people were trying to get in under the fees. He doesn't know whether that is the reason for the increase or whether there are more subdivisions. All that money goes to the general fund and then it is given back. If the committee only appropriates \$160,000 and their actual expenditure is \$200,000, they come in for a supplemental for \$40,000 or whatever they need. CHAIRMAN ZOOK said as it is now, if the committee accepts and passes this bill, the \$400,000 would be wiped out because it is in a contingency column. REP. COBB said he would look at how they got the \$200,000 each year. He thinks the review fees are going to

come in a lot higher than this bill. The Department of Health is trying to get as many contingencies relating to bills, into their budgets right away.

REP. ROYAL JOHNSON said let's assume we pass this bill and help create this account and in a year the fees don't take care of all the costs, then where will the money come from? Mr. Melstad said their intent is to provide an account that will give the program flexibility to operate during peak years and when the peak activity dies off, the program simply cuts back. The majority of increased expenditures during busy years go toward county reimbursements. The busy counties are under contract so subsequently get a lot of the fees. The rest of the program, or base program, has a staff of 4 FTE in Helena. REP. JOHNSON said one of the suggestions he just made to REP. SWANSON was that instead of reverting money to the general fund, if there was a particularly active year with lots of subdivision money, why would it not be wise to leave it in the program if that much money did not come in during the next year? Mr. Melstad said his understanding of the bill is that the general fund appropriation, if any, that is granted to the program, would be reimbursed at the end of the fiscal year. Any funds in excess of that appropriation that are still in the account would remain in the account for operation into the next year. There would be some buffer built into the account. The bill would not revert all fees at the end of the year, only the amount of the general fund appropriation.

**REP. WISEMAN** asked **Mr. Melstad** what he anticipates will be the impact on the subdivision review if the subdivision law gets passed? **Mr. Melstad** said there are still two bills and both would have an impact. One would directly change the department's law, one would change just the local government's review of subdivisions but both bills would increase the workload because developers would understand they have to through local planning for virtually any subdivision of land. Lot sizes will be decreased down to where it's economically advantageous for them.

**REP. FISHER** said she still has a problem with how the state and city goes together. The city clerk of Whitefish did not know they could only do 5 lots or less.

**REP. PECK** referred to the language on Page 3, line 10 and asked if everything was not paid from the revenue account that is being established? **Mr. Melstad** said the way the bill is written the general fund, if there was a general fund appropriation, would be used to cover program expenses or the base program in Helena up to the amount of the appropriation. The general fund appropriation would not be used to reimburse city governments for their review. That would come out of the fees. **REP. PECK** said then the operation in Helena would be general fund appropriated for the four positions. **Mr. Melstad** said that is correct. **REP. PECK** said then the county costs and the other costs would go on the fees so there is a mix of general fund and fee revenue. **Mr**.

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Melstad said yes. The reason they proposed that the base program expenditures would come out of the general fund initially, up to the amount of the appropriation, was so that the program could function while fees were still coming in. REP. PECK said if there is \$400,000 appropriated for the biennium and at the end of each fiscal year whatever is left in the account reverts to the general fund to reduce the appropriation that was made to that account? Mr. Melstad said that is correct. The executive budget has set \$371,000 FY 94 and \$367,000 for FY 95, only \$160,000 of which will be general fund. The rest will have to come from the fees. When they reimburse the local government, fee revenue doesn't happen until the local government sends the state the fees. To have to reimburse local government out of the general fund would be unnecessary because they have to first do the work, send the fees into the state and the fees are used to reimburse them in return for their work.

**REP. KADAS** asked if it would make more sense to just say the program runs off the fees and to the extent necessary in the first fiscal year allow a general fund loan to get the program through the first couple months until the fees start coming in? **Mr. Melstad** said his department is prepared for that. **REP. COBB** said if the committee wants to do a special revenue account, then that's the way they should do it. If the committee does not want to do a special revenue account just kill the bill. **REP. COBB** said he would get amendments written up.

Closing by Sponsor: REP. SWANSON said she appreciated the committee's questions and especially REP. PECK clarifying the flow of money. In thinking about how to amend this to address REP. KADAS' comments, it is a good idea and they need to look at the wording on page 3 with the way the funding happens initially and the way the reimbursement to the general fund occurs. The fees will reimburse the general fund up to the agreed upon level. Additional fee moneys would stay in that account. What REP. ROYAL JOHNSON mentioned is the way Mr. Melstad explained this She would like them as a legislative body, to think about bill. the lack of duplication that REP. COBB brought up regarding when these fees are paid. Is there some way they can stay at the local level and not go into the state account? It's a concept they need to address.

**Informational Testimony:** CHAIRMAN ZOOK said Ms. Cohea has pointed out that the subcommittee has already taken out the \$402,000 of general fund so if this bill doesn't pass, that is where they are at.

#### CHAIRMAN ZOOK closed the hearing on HB 563.

#### EXECUTIVE ACTION ON HB 278

Informational Testimony: REP. MARY LOU PETERSON said the General Government and Transportation subcommittee, of which she was chairman, heard REP. BARDANOUVE's HB 278 and it passed that

committee unanimously.

Motion: REP. PETERSON moved the full committee accept HB 278.

**Discussion: REP. BARDANOUVE, SPONSOR,** said this bill does have a positive impact on the general fund and will return some money to the general fund, about \$155,000. It will support MACO, Association of Counties; Chief Justice of the Supreme Court; and seems to meet everybody's concerns. It will finance the automation of the court system.

**REP. KASTEN** referred to the general fund amount \$563,799 and asked why there is such a wide discrepancy between what **REP. BARDANOUVE** just said and this? **Ms. Cohea** said that amount of money was not distributed in FY 93. It was unexpected money and the point of the bill is to take that money, if this law did not pass, and distribute to counties; but they were not counting on it. The money would be held in 1993 then use it to spend in 1994-1995. That would allow a reduction of about \$200,000 in HB 2 because the General Government subcommittee has appropriated about \$200,000 in HB 2 for this same purpose so the total amount available to judiciary, if this bill passes, is greater than the \$200,000 but would cause a reduction in general fund expenditures of \$200,000.

**REP. PETERSON** referred the committee to the proposed amendment, **EXHIBIT 1**, which shows a coordinating clause inserted and that would create the reversion to come back to the general fund.

Ms. Cohea said, as REP. PETERSON noted, their subcommittee has already taken care of this coordinating language and has language in HB 2 saying if HB 278 is passed and approved Item 1, which is the judiciary's court automation is reduced by \$96,407, general fund in 1994 and \$96,608, general fund in 1995.

Ms. Cohea said money that would have gone to the county will be retained and spent by the state so it shows an appropriation of \$553,800. The footnote shows that FY 93 grants to counties were reduced by the amount so it doesn't cost the general fund anymore but it would be an appropriation from the general fund.

**REP. BARDANOUVE** said this is a one-time savings. After the bill comes into full operation that savings won't be there. This is one-time money left over after they have the money for the court automation.

**CHAIRMAN ZOOK** said this shows as an appropriation on the one side but has a fiscal impact on the other side. **Ms. Cohea** said the fiscal impact isn't shown because you are taking the money away from counties, not from state government.

CHAIRMAN ZOOK asked REP. BARDANOUVE if MACO was at the subcommittee hearing? REP. BARDANOUVE said yes, because they are willing to give up a small amount of money this time because from

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now on they assured them an amount of money for operation of courts. Gordon Morris, MACO, came before the subcommittee and fully endorsed this process because it is only a one-time loss.

REP. ROYAL JOHNSON asked if MACO and Mr. Morris, in fact, endorse this because they are giving up \$200,000 and then from now on the entire amount of \$563,799 will go to them. REP. BARDANOUVE said that is correct. REP. JOHNSON asked if that goes to the counties or stays with the state? REP. BARDANOUVE said it goes to the counties.

REP. QUILICI said one of the problems with funding these district courts, if you will remember the prison riots and a number of court cases in Powell County, are the costs attributed to that.

CHAIRMAN ZOOK said what is maddening to him about this bill is it doesn't do anything for their target but does help the ending fund balance.

REP. PETERSON said one of the things that came out in the subcommittee was the real anxiety of the whole court system to be automated. Some of the committee went down to see some automation of the courts and how smoothly that runs and how able they are to keep up with things once they're automated. This pushes that process of fully automating the courts of law.

In answer to a question from REP. BARDANOUVE, Ms. Cohea said the amount on the amendment is the correct amount and already incorporated in HB 2.

Vote: HB 278 DO PASS. Motion carried unanimously.

#### ADJOURNMENT

Adjournment: 11:15

REF TOM ZOOK Chair LOW

SCHMITZ, Secreta

TZ/mls

# HOUSE OF REPRESENTATIVES

# APPROPRIATIONS COMMITTEE

ROLL CALL

3/2/93 DATE

NAME	PRESENT	ABSENT	EXCUSED
REP, ED GRADY, V. CHAIR	~		
REP. FRANCIS BARDANOUVE	/		
Rep, Ernest Bergsagel			
<b>Rep</b> , John Cobb	. ~		
REP. ROGER DEBRUYKER	~		
REP. MARJ. FISHER	~		
REP, JOHN JOHNSON	i⁄		
Rep. Royal Johnson		•	
Rep. Mike Kadas			
REP. BETTY LOU KASTEN	V		
REP. WM. "RED MENEHAN	V		
REP, LINDA MELSON	V		
REP. RAY PECK			
REP. MARY LOU PETERSON			
REP, JOE AUILICI	V		
REP' DAVE HANZENREID			
REP, BILL WISEMAN			
REP. TOM ZOOK, CHAIR			

# HOUSE STANDING COMMITTEE REPORT

March 2, 1993 Page 1 of 1

Mr. Speaker: We, the committee on <u>Appropriations</u> report that <u>House Bill 278</u> (first reading copy -- white) <u>do pass</u>.

Signed: Tom Zook, Chair

4711395C.HSS # 35

Committee Vote: Yes  $\underline{/R}$ , No  $\underline{\aleph}$ .



Amendments to House Bill No. 568 First Reading Copy

Requested by Representative Knox For the Committee on Appropriations

> Prepared by Greg Petesch March 1, 1993

1. Page 1, lines 18 through 20. Following: "fund" on line 18 Insert: "and school equalization aid" Following: "spending" on line 18 Strike: remainder of line 18 through "levels" on line 20 Insert: "does not exceed \$1,837,900,000"

#### STATE FINANCE

117

17-2-10.1. Additional accounts authorized. The enumeration of trensury funds in 17-2-102 does not prohibit the state trensurer from establishing and maintaining:

(1) clearance or suspense accounts for the purpose of paying refunds, for the purpose of grouping payments from different funds or accounts prior to disbursement, or for the purpose of conveniently processing receipts before crediting the proper fund;

(2) investment funds authorized under the "Unified Investment Plan". History: En. Sec. 4, Ch. 147, L. 1963; R.C.M. 1947, 79-412.

#### **Cross-References**

Investment of public funds, Art. VIII, sec. 13, Mont. Const.

. Investments, Title 17, ch. 6, part 2.

17-2-105. Maintenance of fund and account records and interfund loans. (1) The state treasurer shall record receipts and disbursements for treasury funds and shill maintain fund records in such a manner as to reflect the total cash and invested balance of each fund. The state treasurer shall also maintain records of individual funds within the debt service, agency, capital projects, and trust fund types in such a manner as to reflect the total cash and invested balance of each fund. When necessary to meet federal or other requirements that moneys be segregated in the treasury, the state treasurer may establish accounts, funds, or subfunds within any fund type listed in 17-2-102.

(2) For the purpose of supplying deficiencies in the general fund, the state treasurer may temporarily borrow from other treasury funds, providing that the loan is recorded in the state accounting records. Such loan shall bear no interest, and no fund shall be so impaired that all proper demands thereon cannot be met.

History: (1)En. Sec. 6, Ch. 147, L. 1963; amd. Sec. 1, Ch. 268, L. 1971; amd. Sec. 98, Ch. 326, L. 1974; Sec. 79-114, R.C.M. 1947; (2)En. Sec. 7, Ch. 147, L. 1963; amd. Sec. 2, Ch. 268, L. 1971; amd. Sec. 2, Ch. 321, L. 1973; amd. Sec. 98, Ch. 326, L. 1974; Sec. 79-115, R.C.M. 1947; R.C.M. 1947, 79-114(1), 79-415(4); amd. Sec. 10, Ch. 281, L. 1983.

17-2-106. Creation and abolition of new accounts. (1) Moneys deposited in each fund except the general fund shall be segregated by the department of administration by specific accounts based on source, function, or department. When moneys deposited in the state treasury cannot logically be credited to an existing account or when it is impractical or undesirable for an agency of state government to segregate moneys in its own accounts, the department of administration, in its discretion, may create new accounts consistent with the definitions in 17-2-102. However, the department of administration shall create as few new accounts as practicable.

(2) The department of administration shall periodically examine all accounts and shall abolish or consolidate inactive or unnecessary accounts.

(3) When moneys have been appropriated from several sources for the operation of a state agency, the department of administration may establish an account to receive, hold, and disburse moneys appropriated for the operation of the agency and regulate the transfer of moneys to the account in accordance with the laws governing the expenditure of state moneys.

History: (1), (2)En. Sec. 5, Ch. 147, L. RC.M. 1947; (3)En. Sec. 6, Ch. 147, L. 19 Ch. 326, L. 1974; Sec. 79-114, R.C.M. 1947

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17-2-107. Accurate accountin The department of administration for treasury funds and for accountin maintain records in such a manner balance of each fund and each ac ministration shall adopt the nece departmental or intradepartmental in inflation of figures reflecting tota

(2) (a) When the expenditure o in 17-2-102(1)(a) through (1)(c) is accounting entity from which the ap department of administration may interest, of unrestricted money for reasonable evidence that the income l calendar year and if the loan is reaccounting entity receiving a loan o is made may not be so impaired the entity cannot be met even if the loan

(b) (i) When an expenditure 17-2-102(1)(d)(i)(A) through (1)(d)(c) fund or subfund from which the excommissioner of higher education interest as provided in subsection ( or subfunds if there is reasonable to repay the loan within 1 calendar accounting records. A fund or subf is made may not be so impaired subfund cannot be met even if the

(ii) One accounting entity will  $17-2-102(1)(d)(i)(\Lambda)$  through  $(1)(d)(i)(\Lambda)$  of recording loans between the furthe only accounting entity within loan or from which a loan may be

(c) A loan made under subsect calendar year of the date the low subsection (3) or by specific legisla

(3) Under unusual circumstan ministration or the board of regent for a loan made under subsection prepare a written justification an extension authorized and shall tu proposed repayment plan to the he claims committees at the next leg (4) Any loan from the current in 17-2-102(1)(d)(i)(1)) and (1)(d)(i)

# AMENDMENT TO HB0146



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1. 1.4

71-2-105(2), MCA

#. NEW SECTION. SECTION \_\_\_\_\_. Section 17-2-105(2), MCA is amended to read:

(2) For the purpose of supplying deficiencies in the general fund, the state treasurer may temporarily borrow from other treasury funds, providing that the loan is recorded in the state accounting records. Such loan, if from the short term investment pool balance of a treasury fund which is authorized to retain its own interest, shall bear no interest, at a rate equal to that earned by the board of investments on its shortterm investment pool. The department of administration shall work with each agency from which funds are borrowed to insure and no fund shall be so impaired that all proper demands on that fund thereon cannot be met.



CASH BALANCE ANALYSIS BORROWABLE CASH February/5, 1993

# NON-INTEREST BEARING

			rebidal yrdy 1770			19/23
NON-IN	EREST BEARING	-		PROJECTED	PROJECTED	192 93
AGENCY	AGENCY NAME	ACCTING ENTITY#		CASH BAL. FYE-93	CASH BAL. FYE-94	Notes
ASENCY 3501 3501 4107 4110 4110 5102 5201 5301 5301 5301 5301 5301 5301 5301 5401 5501 501	Image: AGENCY NAMEOPIOPICRIME CONTROLJUSTICEJUSTICECHEFWPHEALTHHEALTHHEALTHHEALTHHEALTHSTATE LANDSSTATE LANDSSTATE LANDSSTATE LANDSSTATE LANDSSTATE LANDSDNRCDNRCDNRCDNRCDNRCDNRCDNRCDNRCDNRCDNRCCORRECTIONSCORRECTIONSCORRECTIONSCOMMERCEC			FYE-93 \$ 0 \$ 0 360,000 850,000 0 1,380,000 250,000 10,000 10,000 10,000 100,000 120000 56,784,535 105,000 1,800,000 0 100,000 0 200,000 200,000 700,000	FYE-94 0 0 300,000 0 1,094,000 200,000 0 600,000 120,000 160,000 18,482,918 92,000 1,200,000 0 200,000 0 0	current legislation excess trans. to gf current legislation
6501 6501 6602 6602 6701 6711	COMMERCE COMMERCE LABOR & INDUSTRY LABOR & INDUSTRY SRS FAMILY SERVICES	2826 2833 6546 6547 2159 2056	COSMETOLOGY BOARD BOARD OF NURSING COMMISIONER'S OFFICE OFFICE OF INFO. SERVICES HANDICAPPED TELECOMM. COUNTY REIMBURSEMENTS	287,900 374,900 No Est. No Est. 521,813 0	188,700 286,300 250,000 100,000 399,161 0	
	TOTAL			\$ 74,668,055 \$		

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INTEREST	EEARING (	ACCOUNTS
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SPECIAL REVENUE FUNDS

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5201	FWP	02055	WILDLIFE MITISATION TR-PRIV	204,400	215,000	
5201	FWP		FISH MITIGATION TRUST-PRIV	644,942	612,200	
5201	FWP		NONGANE WILDLIFE ACCOUNT	43,600	33,848	
5201	FWP		WATERFOWL STAMP SPECIAL REV	. 0	. 0	
5201	FWP		MOUNTAIN SHEEP ACCOUNT	64,200	59,607	
5201	FWP		HOOSE AUCTION	6,800		
5201	FWP		UPLAND GAME BIRD PROGRAM	801,400		
5201	FWP		WILDLIFE HABITAT	4,235,000	2,145,000	· ·
5201	FWP		OFF-HIGHWAY VEHICLE FINES	17,800	11,400	
5201	FWP		PADDLEFISH ROE ACCOUNT	71,500		•
5201	FWP		RIVER RESTORATION ACCOUNT			in an
5201	FWP		OFF HWY VEHICLE ACCT (PARKS)	0		an a
5201	FWP		COAL TAX TRUST ACCOUNT	17,800	22,000	
5201	FWP		GENERAL LICENSE	7,270,000	7,146,000	
	FXP		REAL ESTATE TRUST EARNINGS	23,000	69,000	
	FWP		FISHING ACCESS SITE ACO	84,000	203,200	
5201	FHP		HABITAT TRUST INTEREST	190,000	234,000	
5201	HEALTH		PETRO STORAGE TANK CLEANUP	0	0	
5301			HAZARDOUS WASTE-CERCLA	0	0	
5301	HEALTH		ENVIRONMENTAL SUALITY PROT	ů.	0	
5501	HEALTH		BD OF CERT FOR MANN OF	Û	0	
5401	TRANSPORTATION		RAIL CONSTRUCTION LOAN FUND	596,209	619,627	
5501	STATE LANDS		STATE LANDS RES DEV	50,000	35,000	
2203	LIVESTOCK		INSPECTION & CONTROL	3,400,000	•	
5603	LIVESTOCK		ANIMAL HEALTH	700,000	400,000	
5708	DNRC		OIL/GAS DAMAGE MITIGATION	50,000	15,000	
570e	DNRC		ROCK CREEK NITIGATION	1,500,000	0	09xxx in fy94
5706	DNRC		CST 85A RESTRICT PROCEEDS	400,000	0	vinne in tytt
5706	ONRC		1988 CST SERIES A	100,000	0	
5706	DNRC		RRD BOND RESTRICT PROCEEDS	. 0	0	
5706	DNRC		BROADWATER O & M	30,000	30,000	
5706	DNRC		BROADWATER R & R	56,000	•	possible bond paymt. source-fy94
5706	DNRC		CST 89A PROCEEDS	0	102,000	possible bond pajate source if it
5706	DNRC		CST 90A PROCEEDS	0	0	
5706	DNRC .		CST 90A FISHERIES MITIGATION	50,000	40,000	
5705	DNRC			471,700	350,000	
5706	DNRC		MPC BEAVERHEAD GROUNDWATER	1,000	0	
5706	DNRC		CST 928 BOND PROCEEDS	1,000,000	0	
5706	DNRC		OIL & GAS ERA			
5706	DNRC		50 BOND PROCEEDS-WATER DEV	400,000 0	0	
5501	REVENUE		LOCAL GOVT SEVERANCE TAX-GAS	·	1,750,000	
5801	REVENUE		LOCAL GOVT SEVERANCE TAX-OIL	<u></u>	4,170,000	
6101	ADMINISTRATION ,		AIRPORT LOANS SPECIAL REV	0	0	
6101	ADMINISTRATION		STATE 911 PROGRAM	0	0	
6103	STATE FUND		BOND REPAYMENT ACCOUNT	0		current legislation
6201	A5		MINT COMMITTEE	14,000	14,000	-
6201	AG		WHEAT/BARLEY RES & MKTING	1,900,000	•	
6201	A5	02068	NOXIOUS WEED ADMIN ACCOUNT	1 500 000	1 500 000	
6201	AG	02071	ANHYDROUS AMMONIA ACCOUNT	60,000	50,000	
6201	A6	02192	PEST AS CHEMICAL GROUNDWATER	20,000	20,000	
6201	AG	02193	PESTICIDE MANAGEMENT ACCOUNT	20,000	20,000	
6201	AG	02198	ANHYDROUS AMMONIA ACCOUNT PEST AS CHEMICAL GROUNDWATER PESTICIDE MANAGEMENT ACCOUNT FERT AG CHEMICAL GROUNDWATER COMMERCIAL FERTILIZER	48,000	60,000	
6201	AG	02452	COMMERCIAL FERTILIZER	5ú,000	25,000	
6201	AG	02453	GRAIN SERVICES	. 0	. 0	
6201	AG		COMMERCIAL FEED	38,000		
6201	AG		ALFALFA SEED ASSESSMENT	45,000		
52)1	COMMERCE		REAL ESTATE RECOVERY ACCT	294,700		
c501	CONMERCE		MICROBUSINESS ADMIN ACCOUNT	. 0	0	
6501	COMMERCE		LOCAL IMPACT			current legislation
						- · · ·

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111111		47001		•	•	
3401	STATE AUDITOR	03821	FOREST RESERVE	0	Û	Fed rec. dist. w/in 30 days
5102 5201	CHE FWP	03400 03906	GSL-ADMIN	0.473.000	10 000 000	-
5201	STATE LANDS	03221	WILDLIFE NITIGATION TR FUND Reclamation-OSM TRUST FUND	8,422,000	10,000,000	decodork an applick and little
5706	DNRC	03161	WARNER AMENDMENT	700		_ dependent on market conditions
5706	DNRC	03181	AMOCO OIL OVERCHARGE	1,100	0	
5706	DNRC	03211	EXXON-SECP	100,000	50.000	
5706	DNRC	03212		100,000	50,000 0	and a set of the set of The set of the set of th
5706	DNRC	03212	STRIPPER-SBP	900,000	500,000	(a) y = (1 − y) = (1
5706	DNRC	03215	EXXON-ICP	75,000	50,000	
5706	DNRC	03218	DIAMOND SHAMROCK-ADMIN	40,000	20,000	
5706	DNRC	03307	OIL OVERCHARGE LEAVE	40,000	20,000	
5706	DNRC	03308	BOR BEAVERHEAD GROUNDWATER	0	0	
6101	ADMINISTRATION	03199	STRIPPER WELLS	•		
6101	ADMINISTRATION	03254	EXXON OIL OVERCHARGE	<b>C</b>		-
6501	CONNERCE	03054	HUD SECTION 8 HOUSING PROG	3,338,000	3,407,500	-
6501	COMMERCE	03061	EDA REVOLVING LOAN PROGRAM	21,000	55,300	
6602	LABOR & INDUSTRY	03904	UI ADMIN TAX FUND	2,700,000	2,700,000	Transfer \$3.0M to of
6701	SRS	03204	ENERGY CONSERVATION & ASSIST	-,		int. earns. spent ea. month
				\$ 15,597,800 \$	16,782,800	
					================================	•
	RVICE FUNDS					
		04007		170 000	170 400	
5401	TRANSPORTATION	04003	HWY COM HOG BLDG & COMP	630,000	630,000	and i ha about after and and
5401	TRANSPORTATION	04102	1967 DEBT SERVICE BOND 4	1,488,415	1,488,394	subj. to chng. after refundg.
5401	TRANSPORTATION	04103	1987 DEBT SERVICE RES BOND 4	0	0	
5706	DNRC	04017	CST 85A DEBT SERVICE	200,000	200,000	

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5401	TRANSPORTATION	04103	1987 DEBT SERVICE RES BOND 4	0	0
5706	DNRC	04017	CST 85A DEBT SERVICE	200,000	200,000
5706	DNRC	04018	CST BOND UNRESTRICT RESERVE	4,600,000	4,500,000
5706	DNRC	04025	CST 89A DEBT SERVICE	150,000	150,000
5706	DNRC	04029	CST 85A RESTRICTED RESERVE	0	0
5706	DNRC	04030	ARBITRAGE REBATE	22,000	22,000
5706	DNRC	04031	CST 91A DEBT SERVICE	150,000	150,000
5706	DNRC	04033	COAL SEVERANCE TAX 92A DEBT	15,000	20,000
5706	DNRC	04034	CST 928 DEBT SERVICE	20,000	25,000
5706	DNRC	.04142	CST 88A DEBT SERVICE	14,000	15,000
5706	DNRC	04152	CST 908 DEBT SERVICE	210,000	220,000
5801	REVENUE	04010	COAL TAX BOND FUND		
6107	LRB?	04013	HB 820 AIRPORT DEBT SERVICE	143,748	

7,643,163 \$ 7,520,394 \$ ------

# CAPITAL PROJECTS FUND

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6107	LRBP	05002	LRBP-SERIES 1981 BONDS		939				
6107	LRBP	05004	LR0P-ESD JOB SERVICE BLD6S		0				
6107	LRBP	05007	LONG RANGE BUILDING PROGRAM		0		trans.	\$2,926,408 to gf at fye93	
6107	LRBP	05010	LR8P-SERIES 1983 BONDS		617				
6107	LRBP	05011	1983 LRBP-FWP		305,427				
6107	LREP	05014	1985 GOB-WMC SWIMMING POOL		48,290				
6107	LRBP	05017	1989 608-FWP		1,310,320				
				5	1,665,593	\$ 0			

# PROPRIETARY FUNDS

5102	CHE	06018	MUS GROUP HEALTH INSURANCE					
6101	ADMINISTRATION	06532	AGENCY INSURANCE	1,000,000	1,000,000			
6101	ADMINISTRATION	06559	GROUP BENEFITS CLAIMS A/C			-		
6103	STATE FUND	06035						
6103	STATE FUND	06047	BOND PROCEEDS					
6201	A6		ALFALFA LEAF CUTTING BEE	13,000	13,000			
6501	COMMERCE		STATE LOTTERY FUND	1,160,800	1,437,000			
6501	CONNERCE	06014	INDUSTRIAL REVENUE BOND 1-95	695,862	669,200			
6501	COMMERCE		HEALTH FACILITIES AUTHORITY	410,300	445,600			
6501	COMMERCE	06045		400,000	400,000	a a state a sta		
6602	LABOR & INDUSTRY	06040	SUBSEQUENT INJURY TRUST FUND	0	U O			
6602	LABOR & INDUSTRY	06050	UNINSURED EMPLOYERS FUND	V	U 			
				\$ 3,679,962 \$		:		
AGENCY	FUND							
111111								
6104	PERS	07021		360,000	0			_
6501	COMMERCE		NT COMMON STOCK POOL				for MONTCOMP trans	5.070
6901 6911	SRS FAMILY SERVICES		CHILD SUPPORT CLEARING FOSTER CHILDREN		0	new EDP system	may significantly	Г 8 <u>—</u>
								: <b>18</b>
				\$	V			
	ABLE TRUST FUND							
		10407						
5102	CHE	08027	RURAL PHYSICIAN	·	· · · · · · · · · · · · · · · · · · ·	Preset homes		
5117	HISTORICAL SOCIETY	08024	CHARLES BAIR TRUST GENERAL TRUST FUND	0 0	0	Cannot borrow Cannot borrow		
5117 5401	HISTORICAL SOCIETY TRANSPORTATION	08025 08001		207,520	215,323			
6105	TRS	08002		207, 520	213,323			
6201	AG	08004	HAIL INSURANCE	4,500,000	4,500,000			
6201	AG	08005	RURAL DEVELOP & REHAB	1,000,000	1,000,000			
6602	LABOR & INDUSTRY		PLAN I BONDS	30,000	30,000			
6602	LABOR & INDUSTRY	08022	INSURANCE CO LIQUIDATED BONDS		0			
			· · · · · · · · · · · · · · · · · · ·					
				\$ 5,737,520 \$		<b>:</b> •		_
NONEXPI	ENDABLE TRUST FUND							
	**************							
5114	MT ARTS COUNCIL	09037	CULTURAL TRUST	350,000	350,000			
5117	HISTORICAL SOCIETY	09026	JAMES H. BRADLEY MEMORIAL	0	0	Cannot borrow		
5117	HISTORICAL SOCIETY	09028	THOMAS TEAKLE TRUST FUND	0	0	Cannot borrow		
5117	HISTORICAL SOCIETY	09029		0	0	Cannot borrow		
5201	FWP	09002		2,880,000		-		
5201	FWP	09004		12,240,000		•		
5201	FWP	09006				-		
5401	TRANSPORTATION	09033		247,000	256, 336			
5501	STATE LANDS		COMMON SCHOOL PERMANENT TRUST	0	0			
5201	STATE LANDS		TRUST AND LEGACY		7-710-133	_ depends on arkt		2 <b>39</b>
5706	DNRC	09038		2,155,100	5, 565, 100	current legisla	ITION	1
5801 5901	REVENUE		PERMANENT TRUST FUND			-		
5801 7201	REVENUE		RESOURCE INDEMNITY TAX TRUST	2 500 000	2 500 000	-		

REVENUE 09003 RESOURCE INDEMNITY TAX TRUST 09034 NOXIOUX WEED MGMT TRUST 6201 A<del>G</del> '

2,500,000 2,500,000 \$ 22 969 100 \$ 6 471 ATL

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HIBIT WATE \$ HB

# PENSION TRUST FUNDS

6104	PERS	09500	PERS	51,724,400	55,862,352
6104	PERS	09501	STATE POLICEMEN RESERVE	1,993,600	2,153,088
6104	PERS	09502	GAME WARDENS RETIREMENT	420,500	454,140
6104	PERS	09503	SHERIFFS RETIREMENT	1,604,800	1,733,184
6104	PERS	09504	MT JUDGES RETIREMENT	681,700	736,236
6104	FERS	09505	HIGHWAY PATROL RETIREMENT	1,370,500	1,480,140
6104	PERS	09508	VOL FIREMENS COMPENSATION	325,900	351,972
6104	PERS	09509	FIREFIGHTERS UNIFIED RET	1,259,100	1,359,828
6105	TRS	09506	TEACHERS RETIREMENT	46,000,000	46,000,000

\$ 105,380,500 \$ 110,130,740

GRAND TOTAL

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PROPOSED AMENDMENT TO HB 278 AR INTRODUCED COPY

1. Page 10, line 21. Following: line 20

Insert: "<u>NEW SECTION.</u> Section 6. Coordination clause. If [this act] is passed and approved with a statutory appropriation as provided in section 1, subsection (4) of [this act] as introduced, then the following amounts of general fund are to be reduced in House Bill 2, from Judiciary, Supreme Court Operations Program 01:

FY 1994	FY	1995
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\$96,407

\$96,608"

EXHIBI DATE

# HOUSE OF REPRESENTATIVES

		APPROPRIATIONS		COMMETTEE		•
		ROLL C	ALL VOTE		•	
DATE	3/2/93	BILL NO.	HB 278	NUMBER		
MOTION:	Rep.	Peterson moved Hi	B 278 DO P	ASS		•

Motion carried unanimously

NAME	AYE	NO
Rep. Ed Grady, V. Chair		
REP. FRANCIS BARDANOUVE	X	
PEP, FRNEST BERGSAGEI	X	
REP. ROGER DEBRUYKER	<u>x</u>	
REP, MARJ, FISHER	<u>x</u>	
Rep. John Johnson	X	
REP, ROYAL JOHNSON	X	
REP. MIKE KADAS	X	
REP. BETTY LOU KASTEN	X	
REP' WM. RED MENAHAN	X	
REP. LINDA MELSON	x	· · · ·
REP, RAY PECK	х	
REP. MARY LOU PETERSON	X	
REP. JOE QUILICI	X	
REP. DAVE HANZENREID	x	
REP' RILL HISEMAN	X	
REP TOM ZOOK, CHAIR	<u>x</u>	
	18	0

# HOUSE OF REPRESENTATIVES VISITOR REGISTER

$\frac{(2_{perturnation})}{DATE} = \frac{3/2}{9.3} SPONSOR(S)$ $PLEASE PRINT PLEASE PRINT $									
NAME AND ADDRESS	REPRESENTING	SUPPORT OPPOSE							
John Hutchinson	CHE								
Terry Atwood	Administration								
Verner Bertelsen	, Self	568							
Jim Melstad	MT Dept. Health i E	AV. Sci. Support 563							
Connie Alkiffeth	Dept of Admini	stration							
U	V D								
:									

ARE AVAILABLE IF YOU CARE TO SUBMIT WRITTEN TESTIMONY.

# HOUSE OF REPRESENTATIVES

# WITNESS STATEMENT

PLEASE PRINT											
NAME	Jim Melstad BUDGET										
ADDRESS Water Quality Bureau 10HES											
WHOM DO YOU REPRESENT? DHES											
SUPPORT	$\underline{\times}$	For support of 1-			A						
COMMENT	s: <u>Fn</u>	support	0+	HB	563	)	<u></u>		<u> </u>		
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